**By** the Committees on Criminal and Civil Justice Appropriations; Criminal Justice; Military Affairs and Domestic Security; and Military Affairs and Domestic Security

604-05717-09

20092684c3

i	604-05/1/-09 20092684
1	A bill to be entitled
2	An act relating to seaport security; creating s.
3	311.115, F.S.; establishing the Seaport Security
4	Standards Advisory Council; providing for membership
5	and terms of office; providing duties; requiring
6	reports to the Governor and Legislature; amending s.
7	311.12, F.S.; revising provisions relating to seaport
8	security; authorizing the Department of Law
9	Enforcement to exempt all or part of a port from
10	certain security requirements; providing criteria for
11	determining eligibility to enter secure or restricted
12	areas; establishing a statewide access eligibility
13	reporting system within the department; requiring all
14	access eligibility to be submitted to the department
15	and retained within the system; deleting the
16	requirement that seaports promptly notify the
17	department of any changes in access levels; requiring
18	changes in access eligibility status to be reported
19	within a certain time; providing for fees; providing a
20	procedure for obtaining access to secure and
21	restricted areas using federal credentialing;
22	specifying the process for conducting criminal history
23	checks and for the retention of fingerprint
24	information; providing a criminal penalty for
25	providing false information related to obtaining
26	access to restricted seaport areas; providing
27	additional criminal offenses that disqualify a person
28	from employment by or access to a seaport; deleting
29	the requirement that the department notify the port

#### Page 1 of 33

604-05717-09 20092684c3 30 authority that denied employment of the final 31 disposition of a waiver request from background 32 screening requirements; allowing, rather than 33 requiring, certain applications for a waiver from 34 security requirements to be submitted to the Domestic 35 Security Council for review; requiring a copy of the 36 department's legislative report to be provided to each 37 seaport governing body or authority; requiring the 38 department to provide assessment briefings to seaport 39 authority governing boards and local regional domestic 40 security task force co-chairs at least once per year; 41 requiring certain board members to attend assessment 42 briefings; adding the department to those entities 43 responsible for allocating funds for security 44 projects; repealing s. 311.111, F.S., relating to 45 unrestricted and restricted public access areas and secured restricted access areas; repealing s. 311.125, 46 47 F.S., relating to the Uniform Port Access Credential 48 System and the Uniform Port Access Credential Card; 49 amending s. 311.121, F.S.; revising the membership of 50 the Seaport Security Officer Qualification, Training, 51 and Standards Coordinating Council; amending ss. 311.123, 311.124, 311.13, 943.0585, and 943.059, F.S.; 52 53 conforming terms and cross-references; directing the 54 Office of Drug Control to commission an update of the 55 Florida Seaport Security Assessment 2000, which shall 56 be presented to the Legislature by a certain date; 57 authorizing the Department of Law Enforcement to 58 create a pilot project to implement the seaport

#### Page 2 of 33

i	604-05717-09 20092684c3
59	employee access system; transferring certain equipment
60	from the Department of Highway Safety and Motor
61	Vehicles to the Department of Law Enforcement for use
62	in the project; providing a contingency with respect
63	to assessment briefings conducted by the department;
64	providing an effective date.
65	
66	Be It Enacted by the Legislature of the State of Florida:
67	
68	Section 1. Section 311.115, Florida Statutes, is created to
69	read:
70	311.115 Seaport Security Standards Advisory CouncilThe
71	Seaport Security Standards Advisory Council is created under the
72	Office of Drug Control. The council shall serve as an advisory
73	council as provided in s. 20.03(7).
74	(1) The members of the council shall be appointed by the
75	Governor and consist of the following:
76	(a) Two seaport directors.
77	(b) Two seaport security directors.
78	(c) One designee to represent seaport tenants.
79	(d) One designee to represent seaport workers.
80	(e) One designee from the Department of Law Enforcement.
81	(f) One designee from the Office of Motor Carrier
82	Compliance of the Department of Transportation.
83	(g) One designee from the Attorney General's Office.
84	(h) One designee from the Department of Agriculture and
85	Consumer Services.
86	(i) One designee from the Office of Tourism, Trade, and
87	Economic Development.

## Page 3 of 33

	604-05717-09 20092684c3
88	(j) One designee from the Office of Drug Control.
89	(k) One designee from the Fish and Wildlife Conservation
90	Commission.
91	(1) The Director of the Division of Emergency Management,
92	or designee.
93	(2) In addition to the members designated in subsection
94	(1), the council may invite a representative of the United
95	States Coast Guard to attend and participate in council meetings
96	as an ex officio, nonvoting member of the council.
97	(3) Members of the council shall be appointed to 4-year
98	terms. A vacancy shall be filled by the original appointing
99	authority for the balance of the unexpired term.
100	(4) The council shall be chaired by a designee from the
101	Office of Drug Control.
102	(5) Beginning January 15, 2007, and at least every 4 years
103	thereafter, the Office of Drug Control shall convene the council
104	to review the minimum security standards referenced in s.
105	311.12(1) for applicability to and effectiveness in combating
106	current narcotics and terrorism threats to the state's seaports.
107	All sources of information allowed by law shall be used in
108	assessing the applicability and effectiveness of the standards.
109	(6) Council members shall serve without pay; however, per
110	diem and travel allowances may be claimed for attendance at
111	officially called meetings as provided by s. 112.061.
112	(7) The council shall consult with the appropriate area
113	maritime security committees to assess possible impacts to
114	commerce and trade contained in the council's nonclassified
115	recommendations and findings.
116	(8) The recommendations and findings of the council shall

## Page 4 of 33

	604-05717-09 20092684c3
117	
118	· · · · · · · · · · · · · · · · · · ·
119	
120	read:
121	(Substantial rewording of section. See
122	s. 311.12, F.S., for present text.)
123	311.12 Seaport security
124	(1) SECURITY STANDARDS.—
125	(a) The statewide minimum standards for seaport security
126	applicable to seaports listed in s. 311.09 shall be those based
127	on the Florida Seaport Security Assessment 2000 and set forth in
128	the Port Security Standards Compliance Plan delivered to the
129	Speaker of the House of Representatives and the President of the
130	Senate on December 11, 2000. The Office of Drug Control within
131	the Executive Office of the Governor shall maintain a sufficient
132	number of copies of the standards at its offices for
133	distribution to the public, and provide copies to each affected
134	seaport upon request.
135	(b) A seaport may implement security measures that are more
136	stringent, more extensive, or supplemental to the minimum
137	security standards established by this subsection.
138	(c) The provisions of s. 790.251 are not superseded,
139	preempted, or otherwise modified in any way by the provisions of
140	this section.
141	(2) EXEMPTIONThe Department of Law Enforcement may exempt
142	all or part of a seaport listed in s. 311.09 from the
143	requirements of this section if the department determines that
144	activity associated with the use of the seaport or part of the
145	seaport is not vulnerable to criminal activity or terrorism. The

## Page 5 of 33

	604-05717-09 20092684c3
146	department shall periodically review such exemptions to
147	determine if there is a change in use. Such change may warrant
148	removal of all or part of the exemption.
149	(3) SECURITY PLAN.—Each seaport listed in s. 311.09 shall
150	adopt and maintain a security plan specific to that seaport
151	which provides for a secure seaport infrastructure that promotes
152	the safety and security of state residents and visitors and the
153	flow of legitimate trade and travel.
154	(a) Beginning January 1, 2007, and every 5 years
155	thereafter, each seaport director, with the assistance of the
156	Regional Domestic Security Task Force and in conjunction with
157	the United States Coast Guard, shall revise the seaport's
158	security plan based on the director's ongoing assessment of
159	security risks, the risks of terrorist activities, and the
160	specific and identifiable needs of the seaport for ensuring that
161	the seaport is in substantial compliance with the minimum
162	security standards established under subsection (1).
163	(b) Each adopted or revised security plan must be reviewed
164	and approved by the Office of Drug Control and the Department of
165	Law Enforcement for compliance with federal facility security
166	assessment requirements under 33 C.F.R. s. 105.305 and the
167	minimum security standards established under subsection (1).
168	Within 30 days after completion, a copy of the written review
169	shall be delivered to the United States Coast Guard, the
170	Regional Domestic Security Task Force, and the Domestic Security
171	Oversight Council.
172	(4) SECURE AND RESTRICTED AREASEach seaport listed in s.
173	311.09 must clearly designate in seaport security plans, and
174	clearly identify with appropriate signs and markers on the

## Page 6 of 33

	604-05717-09 20092684c3
175	premises of a seaport, all secure and restricted areas as
176	defined by the United State Department of Homeland Security-
177	United States Coast Guard Navigation and Vessel Inspection
178	Circular No. 03-07 and 49 C.F.R. part 1572. The plans must also
179	address access eligibility requirements and corresponding
180	security enforcement authorizations.
181	(a) The seaport's security plan must set forth the
182	conditions and restrictions to be imposed on persons employed
183	at, doing business at, or visiting the seaport who have access
184	to secure and restricted areas that are sufficient to provide
185	substantial compliance with the minimum security standards
186	established in subsection (1) and federal regulations.
187	1. All seaport employees and other persons working at the
188	seaport who have regular access to secure or restricted areas
189	must comply with federal access control regulations and state
190	criminal history checks as prescribed in this section.
191	2. All persons and objects in secure and restricted areas
192	are subject to search by a sworn state-certified law enforcement
193	officer, a Class D seaport security officer certified under
194	Maritime Transportation Security Act guidelines and s. 311.121,
195	or an employee of the seaport security force certified under the
196	Maritime Transportation Security Act guidelines and s. 311.121.
197	3. Persons found in these areas without the proper
198	permission are subject to the trespass provisions of ss. 810.08
199	and 810.09.
200	(c) As determined by the seaport director's most current
201	risk assessment report under paragraph (3)(a), any secure or
202	restricted area that has a potential human occupancy of 50
203	persons or more, any cruise terminal, or any business operation

## Page 7 of 33

	604-05717-09 20092684c3
204	that is adjacent to a public access area must be protected from
205	the most probable and credible terrorist threat to human life.
206	(d) The seaport must provide clear notice of the
207	prohibition against possession of concealed weapons and other
208	contraband material on the premises of the seaport. Any person
209	in a restricted area who has in his or her possession a
210	concealed weapon, or who operates or has possession or control
211	of a vehicle in or upon which a concealed weapon is placed or
212	stored, commits a misdemeanor of the first degree, punishable as
213	provided in s. 775.082 or s. 775.083. This paragraph does not
214	apply to active-duty certified federal or state law enforcement
215	personnel or persons so designated by the seaport director in
216	writing.
217	(e) During a period of high terrorist threat level, as
218	designated by the United States Department of Homeland Security
219	or the Department of Law Enforcement, or during an emergency
220	declared at a port by the seaport security director due to
221	events applicable to that particular seaport, the management or
222	controlling authority of the port may temporarily designate any
223	part of the seaport property as a secure or restricted area. The
224	duration of such designation is limited to the period in which
225	the high terrorist threat level is in effect or a port emergency
226	exists.
227	(5) ACCESS ELIGIBILITY REPORTING SYSTEMSubject to
228	legislative appropriations, the Department of Law Enforcement
229	shall administer a statewide seaport access eligibility
230	reporting system.
231	(a) The system must, at a minimum, include:
232	1. A centralized, secure method of collecting and

## Page 8 of 33

	604-05717-09 20092684c3
233	maintaining fingerprints, other biometric data, or other means
234	of confirming the identity of persons authorized to enter a
235	secure or restricted area of a seaport;
236	2. A methodology for receiving from and transmitting
237	information to each seaport regarding a person's authority to
238	enter a secure or restricted area of the seaport;
239	3. A means for receiving prompt notification from a seaport
240	when a person's authorization to enter a secure or restricted
241	area of a seaport has been suspended or revoked; and
242	4. A means to communicate to seaports when a person's
243	authorization to enter a secure or restricted area of a seaport
244	has been suspended or revoked.
245	(b) Each seaport listed in s. 311.09 is responsible for
246	granting, modifying, restricting, or denying access to secure
247	and restricted areas to seaport employees, other persons working
248	at the seaport, visitors who have business with the seaport, or
249	other persons regularly appearing at the seaport. Based upon the
250	person's criminal history check, each seaport may determine the
251	specific access eligibility to be granted to that person. Each
252	seaport is responsible for access eligibility verification at
253	its location.
254	(c) Upon determining that a person is eligible to enter a
255	secure or restricted area of a port pursuant to subsections (6)
256	and (7), the seaport shall, within 3 business days, report the
257	determination to the department for inclusion in the system.
258	(d) All information submitted to the department regarding a
259	person's access eligibility screening may be retained by the
260	department for subsequent use in promoting seaport security,
261	including, but not limited to, the review of the person's

## Page 9 of 33

	604-05717-09 20092684c3
262	criminal history status to ensure that the person has not become
263	disqualified for such access.
264	(e) The following fees shall be paid by the seaport,
265	another employing entity, or the person being entered into the
266	system to the department or to the seaport if the seaport is
267	acting as an agent of the department for the purpose of
268	collecting the fees. Such fees may not be charged by more than
269	one seaport.
270	1. The cost of the state criminal history check under
271	subsection (7).
272	2. A \$50 fee to cover the initial cost of entering the
273	person into the system, and every 5 years thereafter to coincide
274	with the issuance of the federal Transportation Worker
275	Identification Credential described in subsection (6). The fee
276	covers all costs for entering or maintaining the person in the
277	system including the retention and use of their fingerprint,
278	other biometric data, or other identifying information.
279	3. The seaport entering the person into the system may
280	charge an administrative fee to cover, but not exceed, the
281	seaport's actual administrative costs for processing the results
282	of the state criminal history check and entering the person into
283	the system.
284	(f) All fees identified in paragraph (e) must be paid
285	before the person may be granted access to a secure or
286	restricted area. Failure to comply with the criminal history
287	check or to pay the fees are grounds for immediate denial of
288	access.
289	(g) Persons, corporations, or other business entities that
290	employ persons to work or do business at seaports shall notify

## Page 10 of 33

l	604-05717-09 20092684c3
291	the seaport of the termination, resignation, work-related
292	incapacitation, or death of an employee who has access
293	permission.
294	1. If the seaport determines that the person has been
295	employed by another appropriate entity or is self-employed for
296	purposes of performing work at the seaport, the seaport may
297	reinstate the person's access eligibility.
298	2. A business entity's failure to report a change in an
299	employee's work status within 7 days after that change may
300	result in revocation of the business entity's access to the
301	seaport.
302	(h) In addition to access permissions granted or denied by
303	seaports, access eligibility may be restricted or revoked by the
304	department if there is a reasonable suspicion that the person is
305	involved in terrorism or criminal violations that could affect
306	the security of a port or otherwise render the person ineligible
307	for seaport access.
308	(i) Any suspension or revocation of port access must be
309	reported by the seaport to the department within 24 hours.
310	(j) The submission of information known to be false or
311	misleading to the department for entry into the system is a
312	felony of the third degree, punishable as provided in s.
313	775.082, s. 775.083, or s. 775.084.
314	(6) ACCESS TO SECURE AND RESTRICTED AREAS
315	(a) Any person seeking authorization for unescorted access
316	to secure and restricted areas of a seaport must, unless waived
317	under paragraph (7)(e), possess a valid federal Transportation
318	Worker Identification Credential (TWIC) and execute an affidavit
319	under oath which provides TWIC identification information and

## Page 11 of 33

	604-05717-09 20092684c3
320	indicates that:
321	1. The TWIC is currently valid and in full force and
322	effect;
323	2. He or she did not receive the TWIC through the waiver
324	process for disqualifying criminal history allowed by federal
325	law; and
326	3. He or she has not, in any jurisdiction, civilian or
327	military, been charged with, been convicted of, entered a plea
328	of guilty or nolo contendere to, regardless of adjudication, or
329	been found not guilty by reason of insanity, of any
330	disqualifying felony under subsection (7) or any crime which
331	includes the use or possession of a firearm.
332	(b) Upon submission of a completed affidavit as provided in
333	paragraph (a), the completion of the state criminal history
334	check as provided in subsection (7), and payment of all required
335	fees under subsection (5), a seaport may grant the person access
336	to secure or restricted areas of the port.
337	(c) Any port granting a person access to secure or
338	restricted areas shall report the grant of access to the
339	Department of Law Enforcement for inclusion in the access
340	eligibility reporting system under subsection (5) within 3
341	business days.
342	(d) The submission of false information on the affidavit
343	required by this section is a felony of the third degree,
344	punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
345	Upon conviction for a violation of this provision, the person
346	forfeits all privilege of access to secure or restricted areas
347	of a seaport and is disqualified from future approval for access
348	to such areas.

## Page 12 of 33

_	604-05717-09 20092684c3
349	(e) Any affidavit form created for use under this
350	subsection must conspicuously state: "Submission of false
351	information on this affidavit is a felony under Florida law and
352	will, upon conviction, result in disqualification for access to
353	a secure or restricted area of a seaport."
354	(f) Upon each 5-year renewal of a person's TWIC, the person
355	must submit another affidavit as required by this subsection.
356	(7) CRIMINAL HISTORY SCREENINGA fingerprint-based
357	criminal history check must be performed on employee applicants,
358	current employees, and other persons authorized to regularly
359	enter a secure or restricted area, or the entire seaport if the
360	seaport security plan does not designate one or more secure or
361	restricted areas.
362	(a) A person is disqualified from employment or unescorted
363	access if the person:
364	1. Was convicted of, or entered a plea of guilty or nolo
365	contendere to, regardless of adjudication, any of the offenses
366	listed in paragraph (b) in any jurisdiction, civilian or
367	military, during the 7 years before the date of the person's
368	application for access; or
369	2. Was released from incarceration, or any supervision
370	imposed as a result of sentencing, for committing any of the
371	disqualifying crimes listed in paragraph (b) in any
372	jurisdiction, civilian or military, during the 5 years before
373	the date of the person's application for access.
374	(b) The disqualifying offenses include:
375	1. An act of terrorism as defined in s. 775.30.
376	2. A violation involving a weapon of mass destruction or
377	hoax weapon of mass destruction as provided in s. 790.166.

# Page 13 of 33

	604-05717-09 20092684c3
378	3. Planting of a hoax bomb as provided in s. 790.165.
379	4. A violation of s. 876.02 or 876.36.
380	5. A violation of s. 860.065.
381	6. Trafficking as provided in s. 893.135.
382	7. Racketeering activity as provided in s. 895.03.
383	8. Dealing in stolen property as provided in s. 812.019.
384	9. Money laundering as provided in s. 896.101.
385	10. Criminal use of personal identification as provided in
386	<u>s. 817.568.</u>
387	11. Bribery as provided in s. 838.015.
388	12. A violation of s. 316.302, relating to the transport of
389	hazardous materials.
390	13. A forcible felony as defined in s. 776.08.
391	14. A violation of s. 790.07.
392	15. Any crime which includes the use or possession of a
393	firearm.
394	16. A felony violation for theft as provided in s. 812.014.
395	17. Robbery as provided in s. 812.13.
396	18. Burglary as provided in s. 810.02.
397	19. Any violation involving the sale, manufacture,
398	delivery, or possession with intent to sell, manufacture, or
399	deliver a controlled substance.
400	20. Any offense under the laws of another jurisdiction that
401	is similar to an offense in this list.
402	21. Conspiracy or attempt to commit any of the listed
403	offenses.
404	(c) Each individual who is subject to a criminal history
405	check shall file a complete set of fingerprints taken in a
406	manner acceptable to the Department of Law Enforcement for state

## Page 14 of 33

	604-05717-09 20092684c3
407	processing. The results of the criminal history check must be
408	reported to the requesting seaport and may be shared among
409	seaports.
410	(d) All fingerprints submitted to the Department of Law
411	Enforcement shall be retained by the department and entered into
412	the statewide automated fingerprint identification system
413	established in s. 943.05(2)(b) and available for use in
414	accordance with s. 943.05(2)(g) and (h). An arrest record that
415	is identified with the retained fingerprints of a person subject
416	to the screening shall be reported to the seaport where the
417	person has been granted access to a secure or restricted area.
418	If the fingerprints of a person who has been granted access were
419	not retained, or are otherwise not suitable for use by the
420	department, the person must be refingerprinted in a manner that
421	allows the department to perform its functions as provided
422	herein.
423	(e) The Department of Law Enforcement shall establish a
424	waiver process for an individual who does not have a TWIC,
425	obtained a TWIC though a federal waiver process, or is found to
426	be unqualified under paragraph (a) and denied employment by a
427	seaport or unescorted access to secure or restricted areas. If
428	the individual does not have a TWIC and a federal criminal
429	history record check is required, the Department of Law
430	Enforcement may forward the fingerprints to the Federal Bureau
431	of Investigation for a national criminal history record check.
432	The cost of the national check must be paid by the seaport,
433	which may collect it as reimbursement from the individual.
434	1. Consideration for a waiver shall be based on the
435	circumstances of any disqualifying act or offense, restitution

## Page 15 of 33

	604-05717-09 20092684c3
436	made by the individual, and other factors from which it may be
437	determined that the individual does not pose a risk of engaging
438	in any act within the public seaports regulated under this
439	chapter which poses a risk to or threatens the security of the
440	seaport and the public's health, safety, or welfare.
441	2. The waiver process begins when an individual who has
442	been denied initial employment within or unescorted access to
443	secure or restricted areas of a public seaport submits an
444	application for a waiver and a notarized letter or affidavit
445	from the individual's employer or union representative which
446	states the mitigating reasons for initiating the waiver process.
447	3. Within 90 days after receipt of the application, the
448	administrative staff of the Parole Commission shall conduct a
449	factual review of the waiver application. Findings of fact shall
450	be transmitted to the department for review. The department
451	shall make a copy of those findings available to the applicant
452	before final disposition of the waiver request.
453	4. The department shall make a final disposition of the
454	waiver request based on the factual findings of the
455	investigation by the Parole Commission. The department shall
456	notify the waiver applicant of the final disposition of the
457	waiver.
458	5. The review process under this paragraph is exempt from
459	chapter 120.
460	6. By October 1 of each year, each seaport shall report to
461	the department each instance of denial of employment within, or
462	access to, secure or restricted areas, and each instance waiving
463	an appeal of a denial occurring during the last 12 months. The
464	report must include the identity of the individual affected, the

## Page 16 of 33

	604-05717-09 20092684c3
465	factors supporting the denial or waiver, and any other material
466	factors used to make the determination.
467	(f) In addition to the waiver procedure established by the
468	Department of Law Enforcement under paragraph (e), each seaport
469	security plan may establish a procedure to appeal a denial of
470	employment or access based upon procedural inaccuracies or
471	discrepancies regarding criminal history factors established
472	pursuant to this subsection.
473	(g) Each seaport may allow immediate waivers on a temporary
474	basis to meet special or emergency needs of the seaport or its
475	users. Policies, procedures, and criteria for implementation of
476	this provision must be included in the seaport security plan.
477	All waivers granted by the seaports pursuant to this paragraph
478	must be reported to the department within 30 days after
479	issuance.
480	(8) WAIVER FROM SECURITY REQUIREMENTSThe Office of Drug
481	Control and the Department of Law Enforcement may modify or
482	waive any physical facility requirement or other requirement
483	contained in the minimum security standards upon a determination
484	that the purposes of the standards have been reasonably met or
485	exceeded by the seaport requesting the modification or waiver.
486	An alternate means of compliance must not diminish the safety or
487	security of the seaport and must be verified through an
488	extensive risk analysis conducted by the seaport director.
489	(a) Waiver requests shall be submitted in writing, along
490	with supporting documentation, to the Office of Drug Control and
491	the Department of Law Enforcement. The office and the department
492	have 90 days to jointly grant or reject the waiver, in whole or
493	in part.

## Page 17 of 33

	604-05717-09 20092684c3
494	(b) The seaport may submit any waivers that are not granted
495	or are jointly rejected to the Domestic Security Oversight
496	Council for review within 90 days. The council shall recommend
497	that the Office of Drug Control and the Department of Law
498	Enforcement grant the waiver or reject the waiver, in whole or
499	in part. The office and the department shall give great weight
500	to the council's recommendations.
501	(c) A request seeking a waiver from the seaport law
502	enforcement personnel standards established under s. 311.122(3)
503	may not be granted for percentages below 10 percent.
504	(d) Any modifications or waivers granted under this
505	subsection shall be noted in the annual report submitted by the
506	Department of Law Enforcement pursuant to subsection (10).
507	(9) INSPECTIONSIt is the intent of the Legislature that
508	the state's seaports adhere to security practices that are
509	consistent with the risks assigned to each seaport through the
510	ongoing risk assessment process established in paragraph (3)(a).
511	(a) The Department of Law Enforcement, or any entity
512	designated by the department, shall conduct at least one annual
513	unannounced inspection of each seaport to determine whether the
514	seaport is meeting the minimum security standards established
515	pursuant to subsection (1), and to identify seaport security
516	changes or improvements needed or otherwise recommended.
517	(b) The Department of Law Enforcement, or any entity
518	designated by the department, may conduct additional announced
519	or unannounced inspections or operations within or affecting any
520	seaport to test compliance with, or the effectiveness of,
521	security plans and operations at each seaport, to determine
522	compliance with physical facility requirements and standards, or

## Page 18 of 33

	604-05717-09 20092684c3
523	to assist the department in identifying changes or improvements
524	needed to bring a seaport into compliance with minimum security
525	standards.
526	(c) Within 30 days after completing the inspection report,
527	the department shall submit a copy of the report to the Domestic
528	Security Oversight Council.
529	(d) A seaport may request that the Domestic Security
530	Oversight Council review the findings in the department's report
531	as they relate to the requirements of this section. The council
532	may review only those findings that are in dispute by the
533	seaport. In reviewing the disputed findings, the council may
534	concur in the findings of the department or the seaport, or may
535	recommend corrective action to the seaport. The department and
536	the seaport shall give great weight to the council's findings
537	and recommendations.
538	(e) All seaports shall allow the Department of Law
539	Enforcement, or entity designated by the department, unimpeded
540	access to affected areas and facilities for the purpose of plan
541	or compliance inspections or other operations authorized by this
542	section.
543	(10) REPORTS
544	(a) The Department of Law Enforcement, in consultation with
545	the Office of Drug Control, shall annually complete a report
546	indicating the observations and findings of all reviews,
547	inspections, or other operations relating to the seaports
548	conducted during the year and any recommendations resulting from
549	such reviews, inspections, and operations. A copy of the report
550	shall be provided to the Governor, the President of the Senate,
551	the Speaker of the House of Representatives, the governing body

## Page 19 of 33

	604-05717-09 20092684c3
552	of each seaport or seaport authority, and each seaport director.
553	The report must include each director's response indicating what
554	actions, if any, have been taken or are planned to be taken
555	pursuant to the observations, findings, and recommendations
556	reported by the department.
557	(b) After the Department of Law Enforcement completes the
558	annual inspection report in paragraph (a), the department shall
559	provide an assessment briefing to the board members of the
560	governing authority of each seaport and to the local regional
561	domestic security task force co-chairs. The briefing must
562	address the findings from the inspections, areas of concern, and
563	recommendations for improvements.
564	1. The department shall provide at least one assessment
565	briefing per year to the board during a meeting of the board.
566	The board must make transcripts and audio recordings of all
567	proceedings during such briefings.
568	2. Each board member of a governing authority having
569	responsibility for seaport oversight or operations must attend
570	the assessment briefings. All attendance records shall be
571	published and announced at the next regular meeting of the
572	board.
573	(11) FUNDING
574	(a) In making decisions regarding security projects or
575	other funding applicable to each seaport listed in s. 311.09,
576	the Legislature may consider the Department of Law Enforcement's
577	annual report under subsection (10) as authoritative, especially
578	regarding each seaport's degree of substantial compliance with
579	the minimum security standards established in subsection (1).
580	(b) The Legislature shall regularly review the ongoing

## Page 20 of 33

	604-05717-09 20092684c3
581	costs of operational security on seaports, the impacts of this
582	section on those costs, mitigating factors that may reduce costs
583	without reducing security, and the methods by which seaports may
584	implement operational security using a combination of sworn law
585	enforcement officers and private security services.
586	(c) Subject to the provisions of this chapter and
587	appropriations made for seaport security, state funds may not be
588	expended for security costs without certification of need for
589	such expenditures by the Office of Ports Administrator within
590	the Department of Law Enforcement.
591	(d) If funds are appropriated for seaport security, the
592	Office of Drug Control, the Department of Law Enforcement, and
593	the Florida Seaport Transportation and Economic Development
594	Council shall mutually determine the allocation of such funds
595	for security project needs identified in the approved seaport
596	security plans. Any seaport that receives state funds for
597	security projects must enter into a joint participation
598	agreement with the appropriate state entity and use the seaport
599	security plan as the basis for the agreement.
600	1. If funds are made available over more than 1 fiscal
601	year, the agreement must reflect the entire scope of the project
602	approved in the security plan and, as practicable, allow for
603	reimbursement for authorized projects over more than 1 year.
604	2. The agreement may include specific timeframes for
605	completion of a security project and the applicable funding
606	reimbursement dates. The agreement may also require a
607	contractual penalty of up to \$1,000 per day to be imposed for
608	failure to meet project completion dates if state funding is
609	available. Any such penalty shall be deposited into the State

## Page 21 of 33

	604-05717-09 20092684c3
610	Transportation Trust Fund and used for seaport security
611	operations and capital improvements.
612	Section 3. Sections 311.111 and 311.125, Florida Statutes,
613	are repealed.
614	Section 4. Subsection (3) of section 311.121, Florida
615	Statutes, is amended to read:
616	311.121 Qualifications, training, and certification of
617	licensed security officers at Florida seaports
618	(3) <del>(a)</del> The Seaport Security Officer Qualification,
619	Training, and Standards Coordinating Council is created under
620	the Department of Law Enforcement.
621	(a) (b) 1. The executive director of the Department of Law
622	Enforcement shall appoint 11 members to the council <u>to</u> <del>which</del>
623	shall include:
624	1.a. The seaport administrator of the Department of Law
625	Enforcement.
626	2. <del>b.</del> The <u>Commissioner of Education or designee</u> <del>chancellor</del>
627	of the Community College System.
628	3.e. The director of the Division of Licensing of the
629	Department of Agriculture and Consumer Services.
630	<u>4.</u> The administrator of the Florida Seaport
631	Transportation and Economic Development Council.
632	<u>5.</u> e. Two seaport security directors from seaports
633	designated under s. 311.09.
634	<u>6.f.</u> One director of a state law enforcement academy.
635	<u>7.g.</u> One representative of a local law enforcement agency.
636	<u>8.</u> h. Two representatives of contract security services.
637	<u>9.</u> i. One representative of the Division of Driver Licenses
638	of the Department of Highway Safety and Motor Vehicles.

## Page 22 of 33

604-05717-09 20092684c3 639 (b) 2. In addition to the members designated in paragraph 640 (a) subparagraph 1., the executive director may invite a representative of the United States Coast Guard to attend and 641 642 participate in council meetings as an ex officio, nonvoting 643 member of the council. 644 (c) Council members designated under subparagraphs (a)1.-4. 645 in sub-subparagraphs (b)1.a.-d. shall serve for the duration of 646 their employment or appointment. Council members designated 647 under subparagraphs (b)5.-9. sub-subparagraphs (b)1.e.-i. shall be appointed for serve 4-year terms, except that the initial 648 649 appointment for the representative of a local law enforcement 650 agency, one representative of a contract security agency, and one seaport security director from a seaport designated in s. 651 652 311.09 shall be appointed for 2-year terms serve for terms of 2 653 years. 654 (d) The chancellor of the Community College System shall 655 serve as chair of the council. 656 (e) The council shall meet upon the call of the chair, and 657 at least once a year to update or modify curriculum 658 recommendations. 659 (f) Council members shall serve without pay; however, per 660 diem and travel allowances may be claimed for attendance of 661 officially called meetings as provided by s. 112.061. 662 (g) By December 1, 2006, The council shall identify the 663 qualifications, training, and standards for seaport security 664 officer certification and recommend a curriculum for the seaport security officer training program that includes at least shall 665 666 include no less than 218 hours of initial certification training 667 and that conforms to or exceeds model courses approved under by

#### Page 23 of 33

604-05717-09 20092684c3 668 the Federal Maritime Act under s. 109 of the Federal Maritime 669 Transportation Security Act of 2002 for facility personnel with 670 specific security duties. 671 1.(h) The council may recommend training equivalencies that may be substituted for portions of the required training. 672 673 2.(i) The council shall recommend a continuing education 674 curriculum of at least no less than 8 hours of additional 675 training for each annual licensing period. 676 Section 5. Section 311.123, Florida Statutes, is amended to 677 read: 678 311.123 Maritime domain security awareness training 679 program.-680 (1) The Florida Seaport Transportation and Economic 681 Development Council, in conjunction with the Department of Law 682 Enforcement and the Office of Drug Control within the Executive 683 Office of the Governor, shall create a maritime domain security 684 awareness training program to instruct all personnel employed 685 within a seaport's boundaries about the security procedures required of them for implementation of the seaport security plan 686 687 required under s. 311.12(3). 688 (2) The training program curriculum must include security 689 training required pursuant to 33 C.F.R. part 105 and must be 690 designed to enable the seaports in this state to meet the 691 training, drill, and exercise requirements of 33 C.F.R. part 105 692 and individual seaport security plans and to otherwise comply 693 with the requirements of s. 311.12 relating to security

694 awareness.

695 Section 6. Subsection (1) of section 311.124, Florida 696 Statutes, is amended to read:

#### Page 24 of 33

1	604-05717-09 20092684c3
697	311.124 Trespassing; detention by a certified seaport
698	security officer
699	(1) Any Class D or Class G seaport security officer
700	certified under the Maritime Transportation Security Act
701	guidelines and s. 311.121 or any employee of the seaport
702	security force certified under the Maritime Transportation
703	Security Act guidelines and s. 311.121 who has probable cause to
704	believe that a person is trespassing pursuant to <del>the provisions</del>
705	<del>of</del> s. 810.08 or s. 810.09 or this chapter in a designated <u>secure</u>
706	or restricted area pursuant to <u>s. 311.12(4)</u> <del>s. 311.111</del> is
707	authorized to detain such person in a reasonable manner for a
708	reasonable period of time pending the arrival of a law
709	enforcement officer, and such action <u>does</u> shall not render the
710	security officer criminally or civilly liable for false arrest,
711	false imprisonment, or unlawful detention.
712	Section 7. Section 311.13, Florida Statutes, is amended to
713	read:
714	311.13 Certain information exempt from disclosureSeaport
715	security plans <del>of a seaport authority</del> created <u>pursuant to s.</u>
716	311.12 by act of the Legislature or of a seaport department of a
717	county or municipality that operates an international seaport
718	are exempt from s. 119.07(1) and s. 24(a), Art. I of the State
719	Constitution. In addition, photographs, maps, blueprints,
720	drawings, and similar materials that depict critical seaport
721	operating facilities are exempt from s. $119.07(1)$ and s. $24(a)$ ,
722	Art. I of the State Constitution, to the extent that a seaport
723	authority created by act of the Legislature or a seaport
724	department of a county or municipality that operates a seaport

725 reasonably determines that such items contain information that

#### Page 25 of 33

604-05717-09 20092684c3 726 is not generally known and that could jeopardize the security of 727 the seaport; however, information relating to real estate 728 leases, layout plans, blueprints, or information relevant 729 thereto, is not to be included in this exemption. The exemptions 730 in this section are applicable only to records held by a seaport 731 authority created by act of the Legislature or to records of a 732 county or municipal seaport department that operates a seaport. 733 Section 8. Paragraph (a) of subsection (4) of section 943.0585, Florida Statutes, is amended to read: 734 735 943.0585 Court-ordered expunction of criminal history 736 records.-The courts of this state have jurisdiction over their 737 own procedures, including the maintenance, expunction, and 738 correction of judicial records containing criminal history 739 information to the extent such procedures are not inconsistent 740 with the conditions, responsibilities, and duties established by 741 this section. Any court of competent jurisdiction may order a 742 criminal justice agency to expunge the criminal history record 743 of a minor or an adult who complies with the requirements of 744 this section. The court shall not order a criminal justice 745 agency to expunge a criminal history record until the person 746 seeking to expunge a criminal history record has applied for and 747 received a certificate of eligibility for expunction pursuant to 748 subsection (2). A criminal history record that relates to a 749 violation of s. 393.135, s. 394.4593, s. 787.025, chapter 794, 750 s. 796.03, s. 800.04, s. 810.14, s. 817.034, s. 825.1025, s. 827.071, chapter 839, s. 847.0133, s. 847.0135, s. 847.0145, s. 751 752 893.135, s. 916.1075, a violation enumerated in s. 907.041, or 753 any violation specified as a predicate offense for registration 754 as a sexual predator pursuant to s. 775.21, without regard to

#### Page 26 of 33

604-05717-09 20092684c3 755 whether that offense alone is sufficient to require such 756 registration, or for registration as a sexual offender pursuant 757 to s. 943.0435, may not be expunded, without regard to whether 758 adjudication was withheld, if the defendant was found guilty of 759 or pled guilty or nolo contendere to the offense, or if the 760 defendant, as a minor, was found to have committed, or pled 761 quilty or nolo contendere to committing, the offense as a 762 delinquent act. The court may only order expunction of a 763 criminal history record pertaining to one arrest or one incident of alleged criminal activity, except as provided in this 764 765 section. The court may, at its sole discretion, order the 766 expunction of a criminal history record pertaining to more than 767 one arrest if the additional arrests directly relate to the 768 original arrest. If the court intends to order the expunction of 769 records pertaining to such additional arrests, such intent must 770 be specified in the order. A criminal justice agency may not 771 expunge any record pertaining to such additional arrests if the 772 order to expunge does not articulate the intention of the court 773 to expunge a record pertaining to more than one arrest. This 774 section does not prevent the court from ordering the expunction 775 of only a portion of a criminal history record pertaining to one 776 arrest or one incident of alleged criminal activity. 777 Notwithstanding any law to the contrary, a criminal justice 778 agency may comply with laws, court orders, and official requests 779 of other jurisdictions relating to expunction, correction, or 780 confidential handling of criminal history records or information 781 derived therefrom. This section does not confer any right to the 782 expunction of any criminal history record, and any request for 783 expunction of a criminal history record may be denied at the

#### Page 27 of 33

```
604-05717-09
```

20092684c3

784 sole discretion of the court.

785 (4) EFFECT OF CRIMINAL HISTORY RECORD EXPUNCTION.-Any 786 criminal history record of a minor or an adult which is ordered 787 expunded by a court of competent jurisdiction pursuant to this 788 section must be physically destroyed or obliterated by any 789 criminal justice agency having custody of such record; except 790 that any criminal history record in the custody of the 791 department must be retained in all cases. A criminal history 792 record ordered expunged that is retained by the department is 793 confidential and exempt from the provisions of s. 119.07(1) and 794 s. 24(a), Art. I of the State Constitution and not available to 795 any person or entity except upon order of a court of competent 796 jurisdiction. A criminal justice agency may retain a notation 797 indicating compliance with an order to expunge.

(a) The person who is the subject of a criminal history record that is expunged under this section or under other provisions of law, including former s. 893.14, former s. 901.33, and former s. 943.058, may lawfully deny or fail to acknowledge the arrests covered by the expunged record, except when the subject of the record:

804 1. Is a candidate for employment with a criminal justice 805 agency;

806

2. Is a defendant in a criminal prosecution;

807 3. Concurrently or subsequently petitions for relief under 808 this section or s. 943.059;

809

4. Is a candidate for admission to The Florida Bar;

5. Is seeking to be employed or licensed by or to contract
with the Department of Children and Family Services, the Agency
for Health Care Administration, the Agency for Persons with

#### Page 28 of 33

604-05717-09 20092684c3 813 Disabilities, or the Department of Juvenile Justice or to be 814 employed or used by such contractor or licensee in a sensitive 815 position having direct contact with children, the 816 developmentally disabled, the aged, or the elderly as provided in s. 110.1127(3), s. 393.063, s. 394.4572(1), s. 397.451, s. 817 402.302(3), s. 402.313(3), s. 409.175(2)(i), s. 415.102(4), 818 819 chapter 916, s. 985.644, chapter 400, or chapter 429; 820 6. Is seeking to be employed or licensed by the Department of Education, any district school board, any university 821 822 laboratory school, any charter school, any private or parochial 823 school, or any local governmental entity that licenses child 824 care facilities; or 825 7. Is seeking authorization from a Florida seaport listed 826 identified in s. 311.09 for employment within or access to one 827 or more of such seaports pursuant to s. 311.12 or s. 311.125. 828 Section 9. Paragraph (a) of subsection (4) of section 829 943.059, Florida Statutes, is amended to read: 830 943.059 Court-ordered sealing of criminal history records.-The courts of this state shall continue to have jurisdiction 831 832 over their own procedures, including the maintenance, sealing, 833 and correction of judicial records containing criminal history 834 information to the extent such procedures are not inconsistent with the conditions, responsibilities, and duties established by 835 this section. Any court of competent jurisdiction may order a 836 837 criminal justice agency to seal the criminal history record of a 838 minor or an adult who complies with the requirements of this 839 section. The court shall not order a criminal justice agency to seal a criminal history record until the person seeking to seal 840 841 a criminal history record has applied for and received a

#### Page 29 of 33

604-05717-09 20092684c3 842 certificate of eligibility for sealing pursuant to subsection 843 (2). A criminal history record that relates to a violation of s. 844 393.135, s. 394.4593, s. 787.025, chapter 794, s. 796.03, s. 845 800.04, s. 810.14, s. 817.034, s. 825.1025, s. 827.071, chapter 839, s. 847.0133, s. 847.0135, s. 847.0145, s. 893.135, s. 846 847 916.1075, a violation enumerated in s. 907.041, or any violation 848 specified as a predicate offense for registration as a sexual 849 predator pursuant to s. 775.21, without regard to whether that 850 offense alone is sufficient to require such registration, or for 851 registration as a sexual offender pursuant to s. 943.0435, may 852 not be sealed, without regard to whether adjudication was 853 withheld, if the defendant was found quilty of or pled quilty or 854 nolo contendere to the offense, or if the defendant, as a minor, 855 was found to have committed or pled guilty or nolo contendere to 856 committing the offense as a delinquent act. The court may only order sealing of a criminal history record pertaining to one 857 858 arrest or one incident of alleged criminal activity, except as 859 provided in this section. The court may, at its sole discretion, 860 order the sealing of a criminal history record pertaining to 861 more than one arrest if the additional arrests directly relate 862 to the original arrest. If the court intends to order the 863 sealing of records pertaining to such additional arrests, such 864 intent must be specified in the order. A criminal justice agency 865 may not seal any record pertaining to such additional arrests if the order to seal does not articulate the intention of the court 866 867 to seal records pertaining to more than one arrest. This section does not prevent the court from ordering the sealing of only a 868 869 portion of a criminal history record pertaining to one arrest or 870 one incident of alleged criminal activity. Notwithstanding any

#### Page 30 of 33

604-05717-09 20092684c3 871 law to the contrary, a criminal justice agency may comply with 872 laws, court orders, and official requests of other jurisdictions 873 relating to sealing, correction, or confidential handling of 874 criminal history records or information derived therefrom. This 875 section does not confer any right to the sealing of any criminal 876 history record, and any request for sealing a criminal history 877 record may be denied at the sole discretion of the court. 878 (4) EFFECT OF CRIMINAL HISTORY RECORD SEALING.-A criminal 879 history record of a minor or an adult which is ordered sealed by 880 a court of competent jurisdiction pursuant to this section is 881 confidential and exempt from the provisions of s. 119.07(1) and 882 s. 24(a), Art. I of the State Constitution and is available only 883 to the person who is the subject of the record, to the subject's 884 attorney, to criminal justice agencies for their respective 885 criminal justice purposes, which include conducting a criminal 886 history background check for approval of firearms purchases or 887 transfers as authorized by state or federal law, to judges in 888 the state courts system for the purpose of assisting them in 889 their case-related decisionmaking responsibilities, as set forth 890 in s. 943.053(5), or to those entities set forth in 891 subparagraphs (a)1., 4., 5., 6., and 8. for their respective 892 licensing, access authorization, and employment purposes.

(a) The subject of a criminal history record sealed under
this section or under other provisions of law, including former
s. 893.14, former s. 901.33, and former s. 943.058, may lawfully
deny or fail to acknowledge the arrests covered by the sealed
record, except when the subject of the record:

898 1. Is a candidate for employment with a criminal justice 899 agency;

#### Page 31 of 33

604-05717-09 20092684c3 900 2. Is a defendant in a criminal prosecution; 901 3. Concurrently or subsequently petitions for relief under 902 this section or s. 943.0585; 903 4. Is a candidate for admission to The Florida Bar; 904 5. Is seeking to be employed or licensed by or to contract 905 with the Department of Children and Family Services, the Agency 906 for Health Care Administration, the Agency for Persons with 907 Disabilities, or the Department of Juvenile Justice or to be 908 employed or used by such contractor or licensee in a sensitive 909 position having direct contact with children, the 910 developmentally disabled, the aged, or the elderly as provided 911 in s. 110.1127(3), s. 393.063, s. 394.4572(1), s. 397.451, s. 402.302(3), s. 402.313(3), s. 409.175(2)(i), s. 415.102(4), s. 912 415.103, chapter 916, s. 985.644, chapter 400, or chapter 429; 913 914 6. Is seeking to be employed or licensed by the Department 915 of Education, any district school board, any university 916 laboratory school, any charter school, any private or parochial 917 school, or any local governmental entity that licenses child care facilities; 918 919 7. Is attempting to purchase a firearm from a licensed 920 importer, licensed manufacturer, or licensed dealer and is 921 subject to a criminal history background check under state or 922 federal law; or 923 8. Is seeking authorization from a Florida seaport 924 identified in s. 311.09 for employment within or access to one 925 or more of such seaports pursuant to s. 311.12 or s. 311.125. 926 Section 10. The Office of Drug Control shall commission an 927 update of the Florida Seaport Security Assessment 2000 928 referenced in s. 311.12(1)(a), Florida Statutes. The office

#### Page 32 of 33

I	604-05717-09 20092684c3
929	shall consult with the Seaport Security Standards Advisory
930	Council in forming the parameters of the update. The updated
931	assessment shall be presented to the Legislature for review by
932	January 1, 2010. Pursuant to s. 311.13, Florida Statutes, any
933	records included in the assessment which are exempt from s.
934	119.07(1), Florida Statutes, are exempt from disclosure.
935	Section 11. The Department of Law Enforcement may create a
936	pilot project of at least three seaports to perform the tasks
937	required in subsections (6) and (7) of s. 311.12, Florida
938	Statutes, as amended by this act. Equipment purchased by the
939	state to implement the Florida Uniform Port Access Control
940	system is transferred from the Department of Highway Safety and
941	Motor Vehicles to the Department of Law Enforcement for use in
942	the pilot project and to assist other seaports with compliance.
943	Section 12. Paragraph (b) of subsection (10) of s. 311.12,
944	Florida Statutes, as amended by this act, shall take effect only
945	if SB 2162, or similar legislation is enacted in the same
946	legislative session, or an extension thereof, and becomes law.
947	Section 13. Except as otherwise expressly provided in this
948	act, this act shall take effect July 1, 2009.

# Page 33 of 33