## LEGISLATIVE ACTION

Senate House

Comm: RCS 03/31/2009

The Committee on Governmental Oversight and Accountability (Jones) recommended the following:

## Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 893.0551, Florida Statutes, is created to read:

893.0551 Public-records exemption for the prescription drug monitoring program. -

(1) Identifying information, including, but not limited to, the name, address, telephone number, insurance plan number, government-issued identification number, provider number, Drug

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Enforcement Administration number, or any other unique identifying number of a patient, patient's agent, health care practitioner or practitioner as defined in s. 893.055, or an employee of the practitioner who is acting on behalf of and at the direction of the practitioner, a pharmacist, or a pharmacy, which is contained in records held by the Department of Health under s. 893.055, is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.

- (2) The Department of Health shall disclose such confidential and exempt information to the following entities after verifying that entity's request for the information is legitimate:
- (a) The Attorney General or his or her designee when working on Medicaid fraud cases involving prescription drugs or when the Attorney General has initiated a review of specific identifiers of Medicaid fraud regarding prescription drugs. The Attorney General or his or her designee may request information from the Department of Health but may not have direct access to its database.
- (b) Any relevant health care regulatory board within the Department of Health, as defined in s. 893.055, which is responsible for the licensure, regulation, or discipline of a practitioner, pharmacist, or other person who is authorized to prescribe, administer, or dispense controlled substances and is involved in a specific controlled substances investigation for prescription drugs involving a designated person. Such health care regulatory boards may request information from the department but may not have direct access to its database.
  - (c) A law enforcement agency as described in s.

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119.011(4)(a), specifically limited to the Department of Law Enforcement, sheriffs in this state, police departments in this state, and federal law enforcement agencies that enforce the laws of this state or the United States relating to controlled substances and that have initiated an ongoing and active investigation, as defined in ss. 119.011 and 893.07, involving a specific violation of law regarding prescription drug abuse or diversion of prescribed controlled substances. Such agencies may request information from the department but may not have direct access to its database. Confidential and exempt information may not be disclosed to a civil court or in response to any other noncriminal justice-related or nonjuvenile justice-related request, even if by court order.

- (d) A health care practitioner who certifies that the information is necessary to provide medical treatment to a current patient in accordance with ss. 893.05 and 893.055.
- (e) A pharmacist, as defined in s. 465.003, who certifies that the requested information will be used to dispense controlled substances to a current patient in accordance with ss. 893.04 and 893.055.
- (f) A patient or the legal guardian or designated health care surrogate for an incapacitated patient, if applicable, making a request as provided in s. 893.055(7)(c).
- (g) The patient's pharmacy, prescriber, or dispenser, as defined in s. 893.055, who certifies that the information is necessary to provide medical treatment to his or her current patient in accordance with s. 893.055.
- (h) The program manager of the electronic prescription drug monitoring program, the program and support staff, and

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individuals designated by the program manager as necessary to process validated requests for information or to perform database administrative tasks necessary to support the monitoring program.

- (3) Any agency or person who obtains such confidential and exempt information pursuant to this section must maintain the confidential and exempt status of that information. However, a law enforcement agency as provided in paragraph (2)(c) which has lawful access to such information may disclose confidential and exempt information received from the department to a criminal justice agency, as defined in s. 119.011, as part of an investigation that is active, as defined in ss. 119.011 and 893.07, of a specific violation of a prescription drug abuse or prescription drug diversion law as it relates to controlled substances. Such confidential and exempt information may not be disclosed to a civil court or pursuant to a noncriminal justicerelated or nonjuvenile justice-related request, even if by court order.
- (4) Any person who willfully and knowingly violates this section commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (5) This section is subject to the Open Government Sunset Review Act in accordance with s. 119.15, and shall stand repealed on October 2, 2014, unless reviewed and saved from repeal through reenactment by the Legislature.

Section 2. The Legislature finds that it is a public necessity that personal identifying information of a patient, a practitioner as defined in ss. 893.02 and 893.055, Florida Statutes, or a pharmacist as defined in s. 465.003, Florida

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Statutes, contained in records that are reported to the Department of Health under s. 893.055, Florida Statutes, the prescription drug monitoring program for monitoring the prescribing and dispensing of controlled substances, be made confidential and exempt from disclosure. Information concerning the prescriptions that a patient has been prescribed is a private, personal matter between the patient, the practitioner, and the pharmacist. Nevertheless, reporting of prescriptions on a timely and accurate basis by dispensing practitioners and pharmacists will ensure the ability of the state to review and provide oversight of prescribing and dispensing practices. Further, the reporting of this information will facilitate investigations and prosecutions of violations of state drug laws by patients, practitioners, or pharmacists, thereby increasing compliance with those laws. However, if in the process the information that would identify a patient is not made confidential and exempt from disclosure, any person could inspect and copy the record and be aware of the patient's prescriptions. The availability of such information to the public would result in the invasion of the patient's privacy. If the identity of the patient could be correlated with his or her prescriptions, it would be possible for the public to become aware of the diseases or other medical concerns for which a patient is being treated by his or her physician. This knowledge could be used to embarrass or to humiliate a patient or to discriminate against him or her. Requiring the reporting of prescribing information, while protecting a patient's personal identifying information, will facilitate efforts to maintain compliance with the state's drug laws and will facilitate the



sharing of information between health care practitioners and pharmacists, while maintaining and ensuring patient privacy. Additionally, exempting from disclosure the personal identifying information of practitioners will ensure that an individual will not be able to identify which practitioners prescribe the highest amount of a particular type of drug and to seek those practitioners out in order to increase the likelihood of obtaining a particular prescribed substance. Further, protecting personal identifying information of pharmacists ensures that an individual will not be able to identify which pharmacists, pharmacies, or dispensing health care practitioners dispense the largest amount of a particular substance and identify that pharmacy or dispensing health care practitioner for robbery or burglary. Thus, the Legislature finds that the personal identifying information of a patient, a practitioner as defined in ss. 893.02 and 893.055, Florida Statutes, or a pharmacist as defined in s. 465.003, Florida Statutes, which is contained in records reported under s. 893.055, Florida Statutes, must be confidential and exempt from disclosure.

Section 3. This act shall take effect July 1, 2009, if CS for CS for SB 462, or similar legislation establishing an electronic system to monitor the prescribing and dispensing of controlled substances, is adopted in the same legislative session or an extension thereof and becomes law.

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======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the enacting clause and insert:

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A bill to be entitled An act relating to public records; creating s. 893.0551, F.S.; exempting from public-records requirements for information and records reported to the Department of Health under the electronic prescription drug monitoring program for the monitoring and dispensing of prescriptions of controlled substances listed in Schedules II-IV; authorizing certain persons and entities access to information identifying patients, practitioners, or pharmacists; providing guidelines for the use of such information and penalties for violations; providing for future legislative review and repeal of the exemption under the Open Government Sunset Review Act; providing a finding of public necessity; providing a contingent effective date.