HB 527 2009

A bill to be entitled 1 2 An act relating to public access to beaches; creating part 3 V of ch. 161, F.S.; providing definitions; providing 4 policy and effect; declaring that the public policy of 5 this state is to provide free access to public beaches; 6 prohibiting persons from restricting access; prohibiting 7 obstruction of beach access under certain conditions; 8 prohibiting the use of signs declaring that a public beach 9 is private property; providing that a violation of such 10 prohibition is a first-degree misdemeanor; providing a penalty; prohibiting a governmental entity from placing an 11 obstruction upon a public beach under certain conditions; 12 prohibiting ordinances that limit public access; providing 13 14 for the use of prima facie evidence in suits to exclude 15 the public from accessing and using a sandy beach; 16 requiring notice to the Board of Trustees of the Internal Improvement Trust Fund of the sale or closure of access to 17 a public beach; providing for the purchase of such access 18 19 by the board; providing an effective date. 20 21 Be It Enacted by the Legislature of the State of Florida: 22 23 Part V of chapter 161, Florida Statutes, consisting of sections 161.80, 161.81, 161.82, 161.83, and 24 25

161.84, is created to read:

PART V

PUBLIC BEACH ACCESS

161.80 Definitions.--As used in this part, the term:

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CODING: Words stricken are deletions; words underlined are additions.

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(1) "Beach access" means the public's right to laterally traverse and make recreational use of the sandy beaches of this state where such access exists on or after July 1, 1987, or the public has established an accessway through private lands to lands seaward of the mean high tide or water line by prescription, prescriptive easement, or any other legal means, and the public's right of ingress and egress to public beaches and the waters of the Gulf of Mexico, the Atlantic Ocean, or the Straits of Florida.

- (2) "Public beach" means any sovereign beach, any recreational beach owned or operated by the state or a local government, or any sandy beach area where the public has established or acquired a right of use by prescription, dedication, custom, or any other legal means.
- (3) "Recreational use" includes walking, hiking, fishing, swimming, surfing, sunbathing, nature study, any other traditional beach activities; visiting historical, archaeological, scenic, or scientific sites; accessing a public beach; and providing noncommercial parking areas in proximity to beach access points.
- (4) "Sovereign beach" means that portion of a sandy beach lying seaward of the line of mean high water or a recorded erosion control line.
 - 161.81 Declaration of policy and effect.--
- (1) Under the Environmental Protection Act of 1971, a public beach is a natural resource, and it is the policy of this state that the public, individually and collectively, have free and unrestricted right to enter and use this resource.

(2) This part does not affect in any way the title held to land in this state which is adjacent to any beach on the Gulf of Mexico, the Atlantic Ocean, or the Straits of Florida, and does not reduce or limit in any way the rights of the public in public beaches which have been defined in law or custom.

- (3) Any sandy beach below the mean high water line or a recorded erosion control line is declared public, and a private entity, absent a board of trustees deed or authorization, may not restrict access along the shoreline across such beaches.
 - 161.82 Unlawful barriers to use of public beaches.--
 - (1) (a) A person may not:

- 1. Obstruct or cause obstruction of beach access by fencing, barricading, or causing any other obstruction, unless such obstruction is otherwise authorized by law.
- 2. Display or cause to be displayed on any public beach any sign, marker, or warning or communicate in any other manner that a public beach is private property.
- (b) A person who violates this subsection commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
 - (2) A governmental entity may not:
- (a) Place or cause to be placed any fencing, barricade, or any other obstruction upon a public beach, unless such obstruction is a response to public safety or an emergency or is otherwise authorized by law. This subsection does not prevent any agency, department, institution, subdivision, or instrumentality of the state or of the Federal Government from erecting or maintaining any groin, seawall, barrier, pass,

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channel, jetty, or other structure as an aid to navigation, as protection of the shore, or for fishing, safety, or other lawful purpose.

- (b) Adopt an ordinance, resolution, or development order that has the effect of limiting the public's access to a public beach, except as necessary to protect the public's health, safety, and welfare.
- defended under this part or whose determination is affected by this part, proof of record title to a sandy beach that is landward of a sovereign beach is not prima facie evidence that the titleholder has a right to exclude the public from accessing and using the sandy beach or any associated accessway. A showing that property lies within the area from mean low tide to the seasonal high-water line, as defined in s. 161.053(6)(a), is prima facie evidence that the title of the littoral owner does not include the right to prevent the public from using the property for access and use of a public beach or for ingress and egress to the waters of the Gulf of Mexico, the Atlantic Ocean, or the Straits of Florida.
 - 161.84 Public purchase of beach access.--
- (1) By January 1, 2010, each county and municipality shall provide a list to the Board of Trustees of the Internal Improvement Trust Fund of each dead-end street within its jurisdiction which may be used for the purpose of accessing and using a public beach. The list must specify the location of each street and be provided at no charge to the board.
 - (2) Notwithstanding any other provision of law, a county

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or municipality may not sell or convey any interest in beachfront land or abandon, close, relinquish, or vacate a street, road, or easement that provides an accessway to a public beach until the Board of Trustees of the Internal Improvement Trust Fund has an opportunity to receive or purchase such interest or accessway in accordance with the following:

- (a) If a county or municipality receives a petition requesting that it sell, convey, abandon, close, relinquish, or vacate any such interest or accessway or decides to take such action without receiving a request, the county or municipality shall, before consideration of any private offers, notify the board that the interest or accessway is available. The notice must be sent by certified mail, return receipt requested.
- (b) Within 45 days after receipt of the notice, the board shall determine by resolution whether it proposes to devote such interest or accessway to public use for the purpose of accessing and using the public beach. Such purpose is declared to be a public purpose.
- 1. If the board proposes to devote the interest or accessway in perpetuity for such purpose, within 120 days after receipt of the notice, it shall adopt a resolution that specifies such intent and provides a tentative plan for the development of the interest or accessway and a tentative schedule that specifies a date that development will commence, which must be within 2 years after the date of the resolution, and a date that development will be completed, which must be within 4 years after the date of the resolution. If appropriate, the board's agreement to maintain the land in its current use

and condition shall be considered a sufficient plan of development. The board shall send a certified copy of the resolution to the county or municipality by certified mail, return receipt requested, within 5 days after adoption but before the end of the 120-day period. The county or municipality that timely receives the certified copy of the resolution shall convey the land to the board upon such terms and conditions and at such price as the county or municipality determines.

- 2. If the board decides not to devote such interest or accessway in perpetuity for such purposes, it shall adopt a resolution reflecting such determination and send a certified copy of the resolution to the county or municipality by certified mail, return receipt requested, within 5 days after adoption.
- (c) The failure of the board to adopt and send a resolution pursuant to this subsection constitutes the board's determination not to devote such interest or accessway in perpetuity to a public use for the purpose of accessing and using a public beach.
- Section 2. This act shall take effect July 1, 2009.