1

A bill to be entitled

2 An act relating to water resources; amending s. 373.185, 3 F.S.; providing legislative findings regarding the use of 4 Florida-friendly landscape; revising the principles of 5 Florida-friendly landscape; deleting references to "xeriscape"; revising eligibility criteria for certain 6 7 water management district incentive programs; requiring 8 certain local government ordinances and amendments to 9 incorporate specified landscape irrigation and design 10 standards and identify specified invasive exotic plant species; requiring water management districts to consult 11 with additional entities for activities relating to 12 Florida-friendly landscape practices; specifying the 13 14 University of Florida's Yards and Neighborhoods extension 15 program or a similar program as a primary resource for the 16 delivery of educational programs relating to such practices; providing that such programs are exempt from 17 ch. 120; providing that certain regulations prohibiting 18 19 the implementation of Florida-friendly landscape or 20 conflicting with provisions governing the permitting of 21 consumptive uses of water are prohibited; providing 22 construction; amending s. 373.323, F.S.; revising 23 application requirements for water well contractor 24 licensure; requiring applicants to provide specified 25 documentation; amending ss. 125.568, 166.048, 255.259, 335.167, 373.228, 380.061, 388.291, 481.303, and 720.3075, 26 27 F.S.; conforming provisions to changes made by the act; 28 providing an effective date.

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29	
30	Be It Enacted by the Legislature of the State of Florida:
31	
32	Section 1. Section 373.185, Florida Statutes, is amended
33	to read:
34	373.185 Local Florida-friendly Xeriscape ordinances
35	(1) The Legislature finds that the use of Florida-friendly
36	landscaping and other measures that conserve the state's water
37	resources serves a compelling public interest and that the
38	participation of homeowners' associations and local governments
39	is essential to state water conservation efforts.
40	(2) (1) As used in this section, the term:
41	(a) "Local government" means any county or municipality of
42	the state.
43	(b) "Xeriscape" or "Florida-friendly landscape" means
44	quality landscapes that conserve water $_{\it \prime}$ and protect the
45	environment <u>,</u> and are adaptable to local conditions, and which
46	are drought tolerant. The principles of Florida-friendly
47	landscape Xeriscape include planting the right plant in the
48	right place, efficient watering, appropriate fertilization,
49	mulching, attraction of wildlife, responsible management of yard
50	pests, recycling yard waste, reduction of stormwater runoff, and
51	waterfront protection. Additional components of Florida-friendly
52	landscape include planning and design, appropriate choice of
53	plants, soil analysis which may include the use of solid waste
54	compost, efficient irrigation, practical use of turf,
55	appropriate use of mulches, and proper maintenance.

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56 (3) (2) Each water management district shall design and 57 implement an incentive program to encourage all local 58 governments within its district to adopt new ordinances or amend 59 existing ordinances to require Florida-friendly Xeriscape 60 landscaping for development permitted after the effective date 61 of the new ordinance or amendment. Each district shall establish 62 criteria adopt rules governing the implementation of its 63 incentive program and governing the review and approval of local 64 government Florida-friendly landscape Xeriscape ordinances or 65 amendments which are intended to qualify a local government for 66 the incentive program. Each district shall assist the local governments within its jurisdiction by providing a model 67 Florida-friendly landscape Xeriscape code and other technical 68 69 assistance. A local government Florida-friendly landscape Xeriscape ordinance or amendment, in order to qualify the local 70 71 government for a district's incentive program, must include, at 72 a minimum:

(a) Landscape design, installation, and maintenance
standards that result in water conservation. Such standards
shall address the use of plant groupings, soil analysis
including the promotion of the use of solid waste compost,
efficient irrigation systems, and other water-conserving
practices.

(b) Identification of prohibited invasive exotic plantspecies consistent with the provisions of s. 581.091.

81 (c) Identification of controlled plant species,
82 accompanied by the conditions under which such plants may be
83 used.

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(d) A provision specifying the maximum percentage of turf
 and the maximum percentage of impervious surfaces allowed in a
 <u>Florida-friendly landscaped</u> xeriscaped area and addressing the
 practical selection and installation of turf.

88 (e) Specific standards for land clearing and requirements89 for the preservation of existing native vegetation.

90 (f) A monitoring program for ordinance implementation and 91 compliance.

92 (g) Incorporation of the landscape irrigation and Florida-93 <u>friendly landscape design standards developed pursuant to s.</u> 94 <u>373.228(4).</u>

95

96 The districts also shall work with local governments, county 97 extension agents or offices, nursery and landscape industry 98 groups, and other interested stakeholders to promote, through 99 educational programs and publications, the use of Florida-100 friendly landscape Xeriscape practices, including the use of 101 solid waste compost, in existing residential and commercial 102 development. The districts shall use the University of Florida's 103 Yards and Neighborhoods extension program or a similar program 104 as a primary resource for the delivery of educational programs 105 to individual homeowners and homeowners' associations. This 106 subsection is exempt from the provisions of chapter 120 section 107 may not be construed to limit the authority of the districts to 108 require Xeriscape ordinances or practices as a condition of any 109 consumptive use permit.

110 <u>(4) (3)</u> A deed restriction, or covenant entered after 111 October 1, 2001, or local government ordinance may not <u>be</u> Page 4 of 18

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2009 112 enforced to prohibit any property owner from implementing 113 Xeriscape or Florida-friendly landscape on his or her land and 114 may not create any requirement or limitation in conflict with 115 any provision of part II. 116 This section may not be construed to limit the (5) 117 authority of the districts to require Florida-friendly landscape 118 ordinances or practices as a condition of any permit under part 119 II or part IV. 120 Section 2. Subsection (3) of section 373.323, Florida 121 Statutes, is amended to read: 122 373.323 Licensure of water well contractors; application, 123 qualifications, and examinations; equipment identification .--124 An applicant who meets the following requirements (3) shall be entitled to take the water well contractor licensure 125 126 examination to practice water well contracting: 127 (a) Is at least 18 years of age. 128 (b) Has at least 2 years of experience in constructing, 129 repairing, or abandoning water wells. Satisfactory proof of such 130 experience shall be demonstrated by providing: 131 1. Evidence of the length of time the applicant has been 132 engaged in the business of the construction, repair, or 133 abandonment of water wells as a major activity, as attested to 134 by three letters from any of the following persons: 135 a. Water well contractors. 136 b. Water well drillers. 137 c. Water well parts and equipment vendors. 138 d. Water well inspectors employed by a governmental 139 agency.

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140	2. A list of at least 10 water wells that the applicant
141	has constructed, repaired, or abandoned within the preceding 5
142	years. Of these wells, at least seven must have been
143	constructed, as defined in s. 373.303(2), by the applicant. The
144	list to be provided under this subparagraph shall also include:
145	a. The name and address of the owner or owners of each
146	well.
147	b. The location, primary use, and approximate depth and
148	diameter of each well the applicant has constructed, repaired,
149	or abandoned.
150	c. The approximate date the construction, repair, or
151	abandonment of each well was completed.
152	(c) Has completed the application form and remitted a
153	nonrefundable application fee.
154	Section 3. Section 125.568, Florida Statutes, is amended
155	to read:
156	125.568 Conservation of water; Florida-friendly landscape
157	Xeriscape
158	(1)(a) The Legislature finds that Florida-friendly
159	landscape Xeriscape contributes to the conservation of water. In
160	an effort to meet the water needs of this state in a manner that
161	will supply adequate and dependable supplies of water where
162	needed, it is the intent of the Legislature that <u>Florida-</u>
163	<u>friendly landscape</u> Xeriscape be an essential part of water
164	conservation planning.
165	(b) "Xeriscape" or "Florida-friendly landscape" means
166	quality landscapes that conserve water <u>,</u> and protect the
167	environment <u>,</u> and are adaptable to local conditions <u>,</u> and which
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168 are drought tolerant. The principles of Florida-friendly 169 landscape Xeriscape include planting the right plant in the 170 right place, efficient watering, appropriate fertilization, mulching, attraction of wildlife, responsible management of yard 171 172 pests, recycling yard waste, reduction of stormwater runoff, and 173 waterfront protection. Additional components of Florida-friendly 174 landscape include planning and design, appropriate choice of 175 plants, soil analysis which may include the use of solid waste 176 compost, practical use of turf, efficient irrigation, 177 appropriate use of mulches, and proper maintenance. 178 The board of county commissioners of each county shall (2) 179 consider enacting ordinances requiring the use of Florida-180 friendly landscape Xeriscape as a water conservation measure. If 181 the board determines that Florida-friendly landscape Xeriscape would be of significant benefit as a water conservation measure 182 relative to the cost to implement Florida-friendly Xeriscape 183 184 landscaping in its area of jurisdiction, the board shall enact a 185 Florida-friendly landscape Xeriscape ordinance. Further, the 186 board of county commissioners shall consider promoting Florida-187 friendly landscape Xeriscape as a water conservation measure by: 188 using Florida-friendly landscape Xeriscape in, around, or near 189 facilities, parks, and other common areas under its jurisdiction 190 that which are landscaped after the effective date of this act; 191 providing public education on Florida-friendly landscape 192 Xeriscape, its uses as a water conservation tool, and its long-193 term cost-effectiveness; and offering incentives to local 194 residents and businesses to implement Florida-friendly Xeriscape 195 landscaping.

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(3) A deed restriction, or covenant entered after October
197 1, 2001, or local government ordinance may not <u>be enforced to</u>
198 prohibit any property owner from implementing Xeriscape or
199 Florida-friendly landscape on his or her land <u>and may not create</u>
200 <u>any requirement or limitation in conflict with any provision of</u>
201 part II of chapter 373.

202 Section 4. Section 166.048, Florida Statutes, is amended 203 to read:

204 166.048 Conservation of water; <u>Florida-friendly landscape</u> 205 Xeriscape.--

(1) (a) The Legislature finds that <u>Florida-friendly</u> <u>landscape</u> Xeriscape contributes to the conservation of water. In an effort to meet the water needs of this state in a manner that will supply adequate and dependable supplies of water where needed, it is the intent of the Legislature that <u>Florida-</u> <u>friendly landscape</u> Xeriscape be an essential part of water conservation planning.

213 "Xeriscape" or "Florida-friendly landscape" means (b) 214 quality landscapes that conserve water, and protect the 215 environment, and are adaptable to local conditions, and which 216 are drought tolerant. The principles of Florida-friendly 217 landscape Xeriscape include planting the right plant in the 218 right place, efficient watering, appropriate fertilization, 219 mulching, attraction of wildlife, responsible management of yard pests, recycling yard waste, reduction of stormwater runoff, and 220 waterfront protection. Additional components of Florida-friendly 221 222 landscape include planning and design, appropriate choice of 223 plants, soil analysis which may include the use of solid waste Page 8 of 18

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224 compost, practical use of turf, efficient irrigation, 225 appropriate use of mulches, and proper maintenance.

226 The governing body of each municipality shall consider (2) 227 enacting ordinances requiring the use of Florida-friendly 228 landscape Xeriscape as a water conservation measure. If the 229 governing body determines that Florida-friendly landscape 230 Xeriscape would be of significant benefit as a water 231 conservation measure relative to the cost to implement Florida-232 friendly Xeriscape landscaping in its area of jurisdiction in 233 the municipality, the board shall enact a Florida-friendly 234 landscape Xeriscape ordinance. Further, the governing body shall 235 consider promoting Florida-friendly landscape Xeriscape as a 236 water conservation measure by: using Florida-friendly landscape 237 Xeriscape in, around, or near facilities, parks, and other 238 common areas under its jurisdiction that which are landscaped 239 after the effective date of this act; providing public education 240 on Florida-friendly landscape Xeriscape, its uses as a water 241 conservation tool, and its long-term cost-effectiveness; and 242 offering incentives to local residents and businesses to 243 implement Florida-friendly Xeriscape landscaping.

(3) A deed restriction, or covenant entered after October
1, 2001, or local government ordinance may not <u>be enforced to</u>
prohibit any property owner from implementing Xeriscape or
Florida-friendly landscape on his or her land <u>and may not create</u>
<u>any requirement or limitation in conflict with any provision of</u>
<u>part II of chapter 373</u>.

250 Section 5. Section 255.259, Florida Statutes, is amended 251 to read:

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252 255.259 <u>Florida-friendly</u> Xeriscape landscaping on public 253 property.--

254 The Legislature finds that water conservation is (1)255 increasingly critical to the continuance of an adequate water 256 supply for the citizens of this state. The Legislature further 257 finds that "Florida-friendly landscape Xeriscape," as defined in 258 s. 373.185, can contribute significantly to the conservation of 259 water. Finally, the Legislature finds that state government has 260 the responsibility to promote Florida-friendly landscape 261 Xeriscape as a water conservation measure by using Florida-262 friendly landscape Xeriscape on public property associated with 263 publicly owned buildings or facilities.

(2) As used in this section, "publicly owned buildings or
facilities" means those construction projects under the purview
of the Department of Management Services. It does not include
environmentally endangered land or roads and highway
construction under the purview of the Department of
Transportation.

270 (3)The Department of Management Services, in consultation 271 with the Department of Environmental Protection, shall adopt 272 rules and guidelines for the required use of Florida-friendly 273 landscape Xeriscape on public property associated with publicly 274 owned buildings or facilities constructed after June 30, 1992. 275 The Department of Management Services also shall develop a 5year program for phasing in the use of Florida-friendly 276 landscape Xeriscape on public property associated with publicly 277 owned buildings or facilities constructed before July 1, 1992. 278 279 In accomplishing these tasks, the Department of Management

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280 Services shall take into account the guidelines set out in s. 281 373.185(3)(a)-(g)(2)(a)-(f). The Department of Transportation 282 shall implement <u>Florida-friendly</u> Xeriscape landscaping pursuant 283 to s. 335.167.

(4) A deed restriction, or covenant entered after October
1, 2001, or local government ordinance may not <u>be enforced to</u>
prohibit any property owner from implementing Xeriscape or
Florida-friendly landscape on his or her land <u>and may not create</u>
<u>any requirement or limitation in conflict with any provision of</u>
part II of chapter 373.

290 Section 6. Section 335.167, Florida Statutes, is amended 291 to read:

335.167 State highway construction and maintenance;
 Xeriscape or Florida-friendly landscaping.--

294 (1)The department shall use and require the use of 295 Florida-friendly landscape Xeriscape practices, as defined in s. 296 373.185(2) (1), in the construction and maintenance of all new 297 state highways, wayside parks, access roads, welcome stations, 298 and other state highway rights-of-way constructed upon or 299 acquired after June 30, 1992. The department shall develop a 5-300 year program for phasing in the use of Florida-friendly 301 landscape Xeriscape, including the use of solid waste compost, 302 in state highway rights-of-way constructed upon or acquired 303 before July 1, 1992. In accomplishing these tasks, the department shall employ the guidelines set out in s. 304 373.185(3)(a)-(g)(2)(a)-(f). 305

306 (2) A deed restriction, or covenant entered after October 307 1, 2001, or local government ordinance may not <u>be enforced to</u> Page 11 of 18

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308 prohibit any property owner from implementing Xeriscape or 309 Florida-friendly landscape on his or her land <u>and may not create</u> 310 <u>any requirement or limitation in conflict with any provision of</u> 311 part II of chapter 373.

312 Section 7. Subsections (2) and (4) of section 373.228, 313 Florida Statutes, are amended to read:

314

373.228 Landscape irrigation design.--

315 (2) The Legislature finds that landscape irrigation 316 comprises a significant portion of water use and that the 317 current typical landscape irrigation system and <u>Florida-friendly</u> 318 <u>landscape</u> xeriscape designs offer significant potential water 319 conservation benefits.

The water management districts shall work with the 320 (4)Florida Nurserymen and Growers Association, the Florida Chapter 321 322 of the American Society of Landscape Architects, the Florida 323 Irrigation Society, the Department of Agriculture and Consumer 324 Services, the Institute of Food and Agricultural Sciences, the 325 Department of Environmental Protection, the Department of 326 Transportation, the Florida League of Cities, the Florida 327 Association of Counties, and the Florida Association of 328 Community Developers to develop landscape irrigation and 329 Florida-friendly landscape xeriscape design standards for new 330 construction which incorporate a landscape irrigation system and develop scientifically based model guidelines for urban, 331 commercial, and residential landscape irrigation, including drip 332 irrigation, for plants, trees, sod, and other landscaping. The 333 334 landscape and irrigation design standards shall be based on the 335 irrigation code defined in the Florida Building Code, Plumbing

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Volume, Appendix F. Local governments shall use the standards and guidelines when developing landscape irrigation and <u>Florida-</u> <u>friendly landscape</u> xeriscape ordinances. By January 1, 2011, the agencies and entities specified in this subsection shall review the standards and guidelines to determine whether new research findings require a change or modification of the standards and guidelines.

343 Section 8. Paragraph (a) of subsection (3) of section344 380.061, Florida Statutes, is amended to read:

345

380.061 The Florida Quality Developments program.--

(3) (a) To be eligible for designation under this program, the developer shall comply with each of the following requirements which is applicable to the site of a qualified development:

350 1. Have donated or entered into a binding commitment to 351 donate the fee or a lesser interest sufficient to protect, in 352 perpetuity, the natural attributes of the types of land listed 353 below. In lieu of the above requirement, the developer may enter 354 into a binding commitment which runs with the land to set aside 355 such areas on the property, in perpetuity, as open space to be 356 retained in a natural condition or as otherwise permitted under 357 this subparagraph. Under the requirements of this subparagraph, 358 the developer may reserve the right to use such areas for the 359 purpose of passive recreation that is consistent with the 360 purposes for which the land was preserved.

a. Those wetlands and water bodies throughout the state as
would be delineated if the provisions of s. 373.4145(1)(b) were
applied. The developer may use such areas for the purpose of

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364 site access, provided other routes of access are unavailable or 365 impracticable; may use such areas for the purpose of stormwater 366 or domestic sewage management and other necessary utilities to 367 the extent that such uses are permitted pursuant to chapter 403; 368 or may redesign or alter wetlands and water bodies within the 369 jurisdiction of the Department of Environmental Protection which 370 have been artificially created, if the redesign or alteration is 371 done so as to produce a more naturally functioning system.

b. Active beach or primary and, where appropriate, secondary dunes, to maintain the integrity of the dune system and adequate public accessways to the beach. However, the developer may retain the right to construct and maintain elevated walkways over the dunes to provide access to the beach.

377 c. Known archaeological sites determined to be of
378 significance by the Division of Historical Resources of the
379 Department of State.

d. Areas known to be important to animal species
designated as endangered or threatened animal species by the
United States Fish and Wildlife Service or by the Fish and
Wildlife Conservation Commission, for reproduction, feeding, or
nesting; for traveling between such areas used for reproduction,
feeding, or nesting; or for escape from predation.

e. Areas known to contain plant species designated as
endangered plant species by the Department of Agriculture and
Consumer Services.

389 2. Produce, or dispose of, no substances designated as
390 hazardous or toxic substances by the United States Environmental
391 Protection Agency or by the Department of Environmental

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392 Protection or the Department of Agriculture and Consumer 393 Services. This subparagraph is not intended to apply to the 394 production of these substances in nonsignificant amounts as 395 would occur through household use or incidental use by 396 businesses.

397 3. Participate in a downtown reuse or redevelopment398 program to improve and rehabilitate a declining downtown area.

399 4. Incorporate no dredge and fill activities in, and no 400 stormwater discharge into, waters designated as Class II, 401 aquatic preserves, or Outstanding Florida Waters, except as 402 activities in those waters are permitted pursuant to s. 403 403.813(2) and the developer demonstrates that those activities 404 meet the standards under Class II waters, Outstanding Florida 405 Waters, or aquatic preserves, as applicable.

5. Include open space, recreation areas, <u>Florida-friendly</u>
<u>landscape</u> Xeriscape as defined in s. 373.185, and energy
conservation and minimize impermeable surfaces as appropriate to
the location and type of project.

410 6. Provide for construction and maintenance of all onsite 411 infrastructure necessary to support the project and enter into a 412 binding commitment with local government to provide an 413 appropriate fair-share contribution toward the offsite impacts 414 which the development will impose on publicly funded facilities 415 and services, except offsite transportation, and condition or phase the commencement of development to ensure that public 416 facilities and services, except offsite transportation, will be 417 available concurrent with the impacts of the development. For 418 419 the purposes of offsite transportation impacts, the developer

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420 shall comply, at a minimum, with the standards of the state land 421 planning agency's development-of-regional-impact transportation 422 rule, the approved strategic regional policy plan, any 423 applicable regional planning council transportation rule, and 424 the approved local government comprehensive plan and land 425 development regulations adopted pursuant to part II of chapter 426 163.

7. Design and construct the development in a manner that
is consistent with the adopted state plan, the applicable
strategic regional policy plan, and the applicable adopted local
government comprehensive plan.

431 Section 9. Subsection (3) of section 388.291, Florida
432 Statutes, is amended to read:

433 388.291 Source reduction measures; supervision by
434 department.--

435 (3) Property owners in a developed residential area are 436 required to maintain their property in such a manner so as not 437 to create or maintain any standing freshwater condition capable 438 of breeding mosquitoes or other arthropods in significant 439 numbers so as to constitute a public health, welfare, or 440 nuisance problem. Nothing in this subsection shall permit the 441 alteration of permitted stormwater management systems or 442 prohibit maintained fish ponds, Florida-friendly landscaping 443 xeriscaping, or other maintained systems of landscaping or 444 vegetation. If such a condition is found to exist, the local 445 arthropod control agency shall serve notice on the property 446 owner to treat, remove, or abate the condition. Such notice 447 shall serve as prima facie evidence of maintaining a nuisance,

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448 and upon failure of the property owner to treat, remove, or 449 abate the condition, the local arthropod control agency or any 450 affected citizen may proceed pursuant to s. 60.05 to enjoin the 451 nuisance and may recover costs and attorney's fees if they 452 prevail in the action.

453 Section 10. Paragraph (a) of subsection (6) of section 454 481.303, Florida Statutes, is amended to read:

455

481.303 Definitions.--As used in this chapter:

(6) "Landscape architecture" means professional services,including, but not limited to, the following:

458 (a) Consultation, investigation, research, planning, 459 design, preparation of drawings, specifications, contract 460 documents and reports, responsible construction supervision, or 461 landscape management in connection with the planning and 462 development of land and incidental water areas, including the 463 use of Florida-friendly landscape Xeriscape as defined in s. 464 373.185, where, and to the extent that, the dominant purpose of 465 such services or creative works is the preservation, 466 conservation, enhancement, or determination of proper land uses, 467 natural land features, ground cover and plantings, or 468 naturalistic and aesthetic values;

Section 11. Subsection (4) of section 720.3075, Florida
Statutes, is amended to read:

471

720.3075 Prohibited clauses in association documents.--

472 (4) Homeowners' association documents, including
473 declarations of covenants, articles of incorporation, or bylaws,
474 entered after October 1, 2001, may not be enforced to prohibit
475 any property owner from implementing Xeriscape or Florida-

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476 friendly landscape, as defined in s. 373.185(2)(1), on his or

- 477 her land <u>and may not create any requirement or limitation in</u>
- 478 conflict with any provision of part II of chapter 373.
- 479 Section 12. This act shall take effect July 1, 2009.