1	
1	A bill to be entitled
2	An act relating to a gaming compact between the State
3	of Florida and the Seminole Tribe of Florida; defining
4	terms; providing that the previous compact between the
5	Tribe and the Governor is not approved or ratified by
6	the Legislature; directing the Governor to negotiate a
7	gaming compact with the Tribe; specifying requirements
8	and minimum standards for the compact; specifying the
9	date on which the authority of the Governor to
10	negotiate a compact expires; specifying games that may
11	be authorized for play pursuant to the compact;
12	specifying revenue sharing between the state and the
13	Tribe; requiring the release of certain gaming
14	revenues to the state; providing for the reduction of
15	the Tribe's net win on which revenue sharing is based
16	if additional Class III games are authorized under
17	certain circumstances; providing for completion of the
18	term of the compact in the event that the voters
19	repeal a constitutional provision authorizing slot
20	machines at certain pari-mutuel facilities; providing
21	that the compact becomes void as the result of a
22	judicial decision or decision of the Secretary of the
23	United States Department of the Interior invalidating
24	certain provisions of the compact; specifying limits
25	on the term of a compact; limiting the number of
26	facilities at which gaming may occur; specifying
27	requirements for a central computer system on gaming
28	facility premises; requiring that the system provide
29	the state with access to certain data; specifying the

# Page 1 of 18

i	
30	authority of the state to oversee gaming activities by
31	the Tribe; requiring medical professionals employed at
32	the Tribe's gaming facilities to have certain minimum
33	qualifications; requiring access for municipal or
34	county emergency medical services; specifying minimum
35	construction standards for the Tribe's gaming
36	facilities; specifying minimum environmental
37	standards; requiring the Tribe to establish procedures
38	to dispose of tort claims; requiring the Tribe to
39	maintain a minimum amount of general liability
40	insurance for tort claims; prohibiting the Tribe or
41	its insurer from invoking sovereign immunity under
42	certain circumstances; requiring the Tribe to waive
43	its sovereign immunity for disputes relating to the
44	compact; requiring presuit arbitration of disputes
45	relating to the compact; requiring the Tribe to
46	maintain nondiscriminatory employment practices;
47	requiring the Tribe to use its best efforts to spend
48	its revenue in this state; providing legislative
49	intent to review the compact; directing the Governor
50	to negotiate agreements with Indian tribes in this
51	state, subject to approval by the Legislature,
52	relating to the application state taxes on Indian
53	lands; amending s. 1013.737, F.S.; authorizing the
54	state to pledge to use revenues from gaming activities
55	to repay bonds; providing a contingent effective date.
56	
57	Be It Enacted by the Legislature of the State of Florida:
58	

# Page 2 of 18

1	
59	Section 1. As used in this act, the term:
60	(1) "Agreement" means the document executed by the Seminole
61	Tribe of Florida and the Governor on November 14, 2007,
62	published in the Federal Register on January 7, 2008,
63	subsequently invalidated by the Florida Supreme Court in the
64	case of Florida House of Representatives, et al., v. Crist, No.
65	<u>SC07-2154.</u>
66	(2) "Class II gaming" means the forms of gaming defined in
67	25 U.S.C. s. 2703(7) and by the regulations of the National
68	Indian Gaming Commission in effect on January 1, 2009.
69	(3) "Class III gaming" means the forms of Class III gaming
70	defined in 25 U.S.C. s. 2703(8) and by the regulations of the
71	National Indian Gaming Commission in effect on January 1, 2009.
72	(4) "Compact" means the compact between the Seminole Tribe
73	of Florida and the State of Florida executed by the Tribe and
74	the state pursuant to the provisions of the Indian Gaming
75	Regulatory Act of 1988 and this act, and approved or deemed
76	approved by the United States Department of the Interior
77	pursuant to 25 U.S.C. s. 2710(d)(8).
78	(5) "Net win" means gross gaming revenue for Class III
79	games, as such games are defined by the federal Indian Gaming
80	Regulatory Act of 1988, which is the difference between gaming
81	wins and losses, before deducting costs and expenses.
82	(6) "Revenue-sharing cycle" means a 12-month period, with
83	the first such cycle beginning on the day the compact executed
84	pursuant to this act is approved or deemed approved by the
85	Secretary of the United States Department of the Interior, as
86	evidenced by the date of publication in the Federal Register.
87	(7) "Tribe" means the Seminole Tribe of Florida.
I	

# Page 3 of 18

1	
88	Section 2. The agreement executed by the Governor and the
89	Tribe is not ratified or approved by the Legislature.
90	Section 3. (1) The Governor is hereby authorized and
91	directed to execute a compact on behalf of the State of Florida
92	with the Tribe pursuant to the federal Indian Gaming Regulatory
93	Act of 1988, 18 U.S.C. ss. 1166-1168, and 25 U.S.C. s. 2701 et
94	seq., and this act for the purpose of authorizing class III
95	gaming on Seminole lands within this state.
96	(2) The Legislature recognizes the efforts of the Governor
97	and the Tribe in the negotiation and formulation of the
98	agreement. The Legislature intends that the compact entered into
99	pursuant to this act conform to the terms and standards in the
100	agreement to the extent that such terms and standards do not
101	conflict with the minimum terms and standards provided in this
102	act.
103	(3) A compact that meets all of the minimum terms and
104	standards specified in this act does not require subsequent
105	approval or ratification by the Legislature. The compact shall
106	specify a procedure for amending the compact. Any amendment to
107	the compact which is consistent with the minimum terms and
108	standards provided in this act does not require subsequent
109	approval or ratification by the Legislature.
110	(4) If any provision of the compact relating to covered
111	games, payments, suspension or reduction in payments, or
112	exclusivity is held by a court of competent jurisdiction or by
113	the Secretary of the United States Department of the Interior to
114	be invalid, the compact is void.
115	(5) The Governor shall ensure that all revenue sharing
116	received pursuant to the compact and agreement is deposited into
I	

# Page 4 of 18

117	the Education Enhancement Trust Fund.
118	(6) The Governor shall provide a copy of the compact to the
119	President of the Senate and the Speaker of the House of
120	Representatives as soon as it is executed by the state and the
121	Tribe and before or simultaneous with its submission to the
122	Department of the Interior.
123	(7) The Governor shall preserve all documents, if any,
124	which relate to the intent or interpretation of the compact, and
125	maintain such documents for at least the term of the compact.
126	(8) Except for the authority granted to the Governor in
127	section 7 of this act, the authority granted to the Governor by
128	this act expires at 11:59 p.m. on August 31, 2009.
129	(9) Before entering into the compact, the Governor shall
130	verify and ensure that the Tribe has the capacity to make the
131	periodic revenue-sharing payments required by this act, and that
132	the Tribe is reasonably expected to reach a minimum of \$1.37
133	billion in net win during at least the first three revenue-
134	sharing cycles.
135	(10) The compact shall also require that the Governor and
136	the Tribe will use their best efforts to obtain the approval of
137	the compact by the United Sates Department of the Interior.
138	Section 4. The Division of Pari-mutuel Wagering of the
139	Department of Business and Professional Regulation is designated
140	as the state agency having the authority to carry out the
141	state's oversight responsibilities under a compact authorized by
142	this act.
143	Section 5. (1) Notwithstanding any other provision of law
144	to the contrary, the Governor is authorized to negotiate a
145	compact with the Tribe to permit the Tribe to offer for play any

# Page 5 of 18

146	of the following games that are permitted in this state under
147	limited circumstances at licensed pari-mutuel facilities:
148	(a) Slot machines, as defined in s. 551.102(8), Florida
149	Statutes.
150	(b)1. Charity celebrity poker tournaments, if the compact
151	specifies the minimum percentage of the net proceeds from each
152	poker tournament which must be donated to a charitable
153	organization organized pursuant to s. 501(c)(3) of the Internal
154	Revenue Code, limits the number of tournaments that may be held
155	each year, limits the maximum number of days that tournaments
156	may be played, and limits the frequency of the tournaments.
157	2. The compact shall permit the Tribe to conduct games of
158	poker without betting limits if such games are authorized in
159	this state to any person for any purpose.
160	(c) Any devices or games that are authorized under state
161	law to the Florida State Lottery, except that the Tribe may not
162	offer such games through the Internet unless others in the state
163	are permitted to do so.
164	(d) Any new Class II game authorized by Florida law for any
165	person for any purpose.
166	(2) Notwithstanding any other provision of law to the
167	contrary, a compact negotiated pursuant to this section shall
168	permit the Tribe to offer for play banked card games, including
169	baccarat, chemin de fer, and blackjack or 21, if blackjack or 21
170	is authorized for play at licensed pari-mutuel facilities
171	located in Miami-Dade County or Broward County and chapter 551,
172	Florida Statutes.
173	(3) Notwithstanding any other provision of law to the
174	contrary, a compact negotiated pursuant to this act shall permit

# Page 6 of 18

175	the tribe to offer for play all of the following Class III
176	games:
177	(a) Roulette or roulette style games; and
178	(b) Craps or craps style games.
179	(4) For the purpose of satisfying the requirement in 25
180	U.S.C. s. 2710(d)(1)(B) that the gaming activities authorized
181	under an Indian gaming compact must be permitted in the state
182	for any purpose by any person, organization or entity, the Class
183	III games specified in this section are hereby authorized to be
184	conducted in Florida pursuant to a compact that meets all of the
185	terms and standards required by this act.
186	(5)(a) In consideration for authority to play the specified
187	Class III games described in this section, the compact shall
188	provide for revenue sharing through periodic payments to the
189	state during the term of the compact. If net win in any cycle is
190	less than or equal to \$2 billion, revenue sharing for that cycle
191	shall be \$400 million. If net win in any cycle is more than \$2
192	billion and less than or equal to \$4 billion, revenue sharing
193	for that cycle shall be \$400 million plus 10 percent of net win
194	that is more than \$2 billion and less than or equal to \$4
195	billion. If net win in any cycle is more than \$4 billion,
196	revenue sharing for that cycle shall be \$600 million plus 25
197	percent of net win that is over \$4 billion. However, revenue
198	sharing may be:
199	1. Reduced or suspended if the net win in any cycle fails
200	to reach \$1.37 billion and shall resume when the net win for a
201	cycle or any subsequent period reaches \$1.37 billion.
202	2. Reduced pursuant to subsection (10).
203	(b) The compact shall specify a process for determining the

# Page 7 of 18

204	timing and amount of any reduction of revenue sharing payments.
205	The process shall provide the state with at least 30 days to
206	review the Tribe's projection or determination that the net win
207	for any cycle will or has failed to reach \$1.37 billion.
208	(6) The compact may not provide for the elimination or
209	reduction of revenue sharing based on the authorization of any
210	Class III gaming by compact between the state and any other
211	federally recognized tribe in this state pursuant to the Indian
212	Gaming Regulatory Act.
213	(7) Revenue sharing required by this section shall be in
214	addition to assessments by the state, consistent with 25 U.S.C.
215	s. 2710(d)(3)(C)(iii), in such amounts as are necessary to
216	defray the costs of regulating activity conducted pursuant to
217	the compact; payments, consistent with 25 U.S.C. s. 2710
218	(b)(2)(B)(v), to help fund operations of local government
219	agencies; any other provision of the compact relating to
220	financial obligations of the Tribe; taxation by the Indian
221	tribe, consistent with 25 U.S.C. 2710(d)(3)(C)(iv), of certain
222	activities in amounts comparable to amounts assessed by the
223	State for comparable activities; and any separate legal document
224	obligating the Tribe to make payments or to share revenues.
225	(8) In recognition of the fact that the Tribe has been
226	conducting gaming consistent with the provisions of the
227	agreement, all revenues shared or anticipated to be shared
228	pursuant to that agreement before the date the compact is
229	approved or deemed approved by the United States Department of
230	the Interior shall be ratified and released to the State of
231	Florida without further obligation or encumbrance. Acceptance of
232	such funds by the state does not validate the agreement or the

# Page 8 of 18

233	operation of the Class III gaming by the Tribe during the period
234	a valid compact was not in effect.
235	(9) In consideration for any additional Class III games
236	authorized for the Tribe under subsection (3), the compact may
237	not provide for the elimination or reduction of revenue sharing
238	in the event that blackjack is authorized for play at licensed
239	pari-mutuel facilities located in Miami-Dade County or Broward
240	County.
241	(10) The compact must provide that if one or more
242	additional Class III games not specifically provided for in this
243	act are authorized in this state, such event shall not result in
244	the elimination of revenue-sharing payments under the compact,
245	but shall provide that the Tribe's net win on which its revenue
246	sharing is based be reduced by an amount reasonably calculated
247	by the parties to equal the net win from any such additional
248	Class III gaming activities that are authorized after the
249	effective date of the compact. However, the compact may not
250	permit a reduction in revenue sharing as the result of an
251	authorization for additional Class III games in Gadsden,
252	Liberty, and Franklin Counties or counties west of those
253	counties.
254	(11) The compact may not provide for the elimination or
255	reduction of revenue sharing based on the authorization of
256	historic racing or additional Class II gaming in this state,
257	including any Class II electronic gaming machines that may be
258	authorized for play at licensed pari-mutuel facilities anywhere
259	in the state.
260	(12) The provisions of the compact, including the revenue-
261	sharing provisions, may not be reduced or eliminated by the

# Page 9 of 18

262	existence of any gaming activities being conducted in Florida at
263	the time this compact is ratified which are illegal or are of
264	unsettled legal status as long as the state and its local
265	governmental entities maintain at least their current reasonable
266	level of enforcement actions against such illegal gaming
267	activities.
268	(13) If the Florida Constitution is amended to repeal the
269	slot machine amendment in s. 23, Article X of the State
270	Constitution, the Legislature authorizes the Seminoles to
271	continue to offer the play of slot machines under the terms of
272	the compact authorized pursuant to this section during the
273	remainder of the term of the compact.
274	(14) The compact shall provide that the compact is void if
275	any provision of the compact relating to covered games,
276	payments, reduction or suspension of payments, or exclusivity is
277	held by a court of competent jurisdiction or determined by the
278	Secretary of the United States Department of the Interior to be
279	invalid.
280	Section 6. The compact negotiated pursuant to this act must
281	meet the following additional minimum terms and standards:
282	(1) The compact shall provide for a term of at least 10
283	years and no more than 25 years.
284	(2) The compact shall authorize the Tribe to offer the play
285	of specified Class III games at no more than seven existing
286	Seminole Tribe of Florida gaming facilities. The compact shall
287	identify the specific lands, locations, and existing gaming
288	facilities on which the Tribe is authorized to offer the play of
289	such games under the compact. The compact may permit any
290	identified facility to be expanded or replaced by another
l.	

# Page 10 of 18

291	facility on the same reservation with advance notice to the
292	State of no less than 60 calendar days, but the number of
293	existing facilities on each reservation shall remain the same.
294	(3) The compact shall provide that all gaming machines on
295	the premises of the authorized facilities will be connected to a
296	central computerized reporting and auditing system on the gaming
297	facility premises. The system shall:
298	(a) Collect on a continual basis the unaltered activity of
299	each gaming machine in use at the gaming facility.
300	(b) Provide access to the state by a dedicated
301	telecommunications connection, on a "read-only" basis, upon
302	entry of appropriate security codes and permit access to and
303	downloads of the wager and payout data of each machine,
304	electronically captured by the central computer. However, the
305	compact may not authorize the state to alter or affect the
306	operation of any gaming machine or other device on the premises
307	of the authorized gaming facility or the data provided to the
308	central computer.
309	(c) Be constructed and installed at the Tribe's expense to
310	provide electronic access to the state for the machine wager and
311	payout data collected by the central computer.
312	(d) Be designed in conjunction with the state and the
313	Tribe's technical staff so as to preserve the integrity of the
314	system and the data contained therein, to minimize any
315	possibility of unauthorized access to the system or tampering
316	with the data, and to minimize any access by the state to
317	information other than machine wager and payout data residing in
318	the central reporting and auditing system.
319	(4) The compact shall designate the Division of Pari-mutuel

# Page 11 of 18

320	Wagering of the Department of Business and Professional
321	Regulation as the state agency authorized to carry out the
322	state's oversight responsibilities under the compact.
323	(5) The compact shall require the state to monitor the
324	Tribe's compliance with the provisions of the compact, and:
325	(a) Permit the state to have access, during regular hours
326	of operation, to any public areas of each gaming facility that
327	is conducting gaming activities under the authority of the
328	compact without prior notice, or with concurrent notice, and to
329	any nonpublic area of the facilities without prior notice, or
330	with concurrent notice;
331	(b) Permit the state to conduct oversight testing,
332	including random inspections, of any games or devices authorized
333	under the compact;
334	(c) Provide for annual audits by the state or an
335	independent third party to review slot machine and other Class
336	III gaming compliance under the terms of the compact;
337	(d) Require an annual independent financial audit to verify
338	compliance with any obligations of the Seminole Tribe of Florida
339	under the compact, including financial and auditing provisions,
340	which audit shall be paid by the Tribe; and
341	(e) Permit the state to inspect, review, and receive
342	requested copies of any records of the Tribe which it deems
343	necessary to verify compliance with any gaming or financial
344	obligations of the Seminole Tribe of Florida under the compact.
345	(6) The compact may not:
346	(a) Limit the number of times or opportunities that the
347	state may inspect any covered games or gaming devices in
348	operation at facilities on a random basis to confirm that the

# Page 12 of 18

349 operation and play of the games or devices conform to 350 manufacturer's technical standards or to the standards specified 351 in the compact; or 352 (b) Limit the number of times the state may review internal 353 controls and violations by authorized facilities. 354 (7) The compact shall require the Tribe to: 355 (a) Employ, permit, or authorize only medical professionals 356 at its gaming facilities who are licensed by this state; and 357 (b) Allow unimpeded access to the gaming facilities by 358 municipal or county emergency medical services. 359 (8) The compact shall require the Tribe to ensure that the 360 construction and maintenance of gaming facilities will comply 361 with standards that are at least as stringent as the Florida 362 Building Code. 363 (9) The compact shall provide that, at a minimum, the 364 environmental requirements of any federal permit must ensure 365 that the standards established for the state's environmental 366 resource permitting program as provided for in s. 373.414, 367 Florida Statutes, are met. 368 (10) The compact shall require the Tribe to establish 369 written, reasonable procedures for the disposition of tort 370 claims arising from personal injury or property damage alleged 371 to have been suffered by patrons and invitees of its authorized 372 gaming facilities and to enact such tribal law as is necessary to implement these procedures. The procedures shall include all 373 such tort claims, including claims that exceed the liability 374 375 insurance limits specified in subsection (11). The procedures 376 shall include all time limits that are applicable to the 377 disposition of the tort claim and a provision that, upon

#### Page 13 of 18

378	request, the patron or invitee, or the patron's or invitee's
379	designated representative, shall be provided with a copy of the
380	procedures as well as the name, address, and telephone number of
381	the operator of the facility and the mailing address and
382	telephone number of the clerk of the Tribe's tribal court. The
383	Tribe shall not be deemed to have waived its sovereign immunity
384	from suit with respect to such claims by establishing such
385	procedures but must agree not to assert its sovereign immunity
386	with respect to such claims as provided in subsection (11).
387	(11) The compact shall provide that, during the term of the
388	compact, the Tribe shall maintain a policy of commercial general
389	liability insurance which has a combined single limit for
390	personal injury and property damage of not less than \$2 million
391	per occurrence and in the aggregate. The compact shall require
392	the amount of the coverage to be adjusted annually based on
393	increases in the Consumer Price Index. The insurance policy
394	shall:
395	(a) Prohibit the insurer or the Tribe from invoking tribal
396	sovereign immunity up to the limits of the policy with respect
397	to any claim covered under the policy and disposed of in
398	accordance with the Tribe's tort claim procedures.
399	(b) Include covered claims made by a patron or invitee for
400	personal injury or property damage.
401	(c) Permit the insurer or the Tribe to assert any statutory
402	or common law defense other than sovereign immunity.
403	(d) Provide that any award or judgment rendered in favor of
404	a patron or invitee shall be satisfied solely from insurance
405	proceeds.
406	(12) The compact shall provide a reasonable process for the
I	

#### Page 14 of 18

408	which arise under the compact. The compact shall:
	miton attoc anact one compace. The compace shart.
409	(a) Provide that the Tribe waives its sovereign immunity as
410	to any disputes between the state and the Tribe arising out of
411	the compact.
412	(b) Require presuit nonbinding arbitration before a lawsuit
413	can be filed concerning the dispute.
414	(c) Provide that either party may demand presuit nonbinding
415	arbitration to resolve any dispute between the parties arising
416	under the compact.
417	1. The party demanding the presuit nonbinding arbitration
418	shall immediately ask the American Arbitration Association to
419	furnish a list of 11 arbitrators, each of whom shall have at
420	least 5 years of commercial arbitration experience and no
421	financial interest in or prior relationship with any of the
422	parties or their affiliated or related entities or principals.
423	2. The state and the Tribe shall each select a single
424	arbitrator from the list provided by the American Arbitration
425	Association within 10 days after receipt, and the individuals so
426	selected shall choose one additional arbitrator from the list
427	within the next 10 days. The three arbitrators selected shall
428	constitute the panel that shall arbitrate the dispute between
429	the parties pursuant to the American Arbitration Association
430	Commercial Arbitration Rules and chapter 682, Florida Statutes.
431	3. At the conclusion of the proceedings, which shall be no
432	later than 90 days after the demand for arbitration, the
433	arbitration panel shall present to the parties a proposed
434	agreement that the majority of the panel believes equitably
435	balances the rights, interests, obligations, and reasonable

# Page 15 of 18

436	expectations of the parties.
437	4. The parties shall, within 10 days after the arbitration
438	panel's issuance of the proposed agreement, enter into such
439	agreement or notify the opposing party of its intent to reject
440	the agreement and proceed with a lawsuit to resolve the dispute.
441	5. Each party shall pay its respective costs of arbitration
442	and shall pay one-half of the costs of the arbitration panel.
443	(13) The compact shall provide for the exercise of fair
444	employment practices by the Tribe. The compact shall require the
445	Tribe to maintain employment standards that are comparable to
446	the standards provided in federal laws and state laws which
447	forbid employers from discriminating in connection with
448	employment of persons working at the gaming facilities
449	identified under the compact on the basis of race, color,
450	religion, natural origin, gender, age, disability or handicap,
451	or marital status. The Tribe may give preference in employment,
452	promotion, seniority, layoffs, or retention to members of the
453	Tribe and other federally recognized Tribes. The Tribe shall
454	provide a process for employee disputes which permits the
455	employee to be represented by an attorney or other legally
456	authorized representative. The process shall permit the employee
457	to use language interpreters, including interpreters for the
458	deaf or hard of hearing.
459	(14) The compact shall provide that the Tribe will use its
460	best efforts to spend its revenue in this state to acquire goods
461	and services from Florida-based vendors, professionals, and
462	material and service providers.
463	(15) It is the intent of the Legislature to review a
464	compact entered into under the provisions of this section every

# Page 16 of 18

465	5 years. It is the intent of the Legislature to consider the
466	authorization of additional Class III games for operation by the
467	Tribe based upon successful implementation of the compact and
468	the history of compliance with the compact.
469	Section 7. The Governor of this state is hereby authorized
470	and directed to execute an agreement on behalf of the State of
471	Florida with the Indian tribes in this state, acting on a
472	government-to-government basis, to develop and implement a fair
473	and workable arrangement to apply state taxes on persons and
474	transactions on Indian lands. Such agreements shall address the
475	imposition of specific taxes and exemptions from those taxes. An
476	agreement executed by the Governor pursuant to the authority
477	granted in this section shall not take effect unless approved or
478	ratified by the Legislature.
479	Section 8. Subsection (3) of section 1013.737, Florida
480	Statutes, is amended to read:
481	1013.737 The Class Size Reduction Lottery Revenue Bond
482	Program.—There is established the Class Size Reduction Lottery
483	Revenue Bond Program.
484	(3) The state hereby covenants with the holders of such
485	revenue bonds that it will not take any action that will
486	materially and adversely affect the rights of such holders so
487	long as bonds authorized by this section are outstanding. The
488	state does hereby additionally authorize the establishment of a
489	covenant in connection with the bonds which provides that any
490	additional funds received by the state from new or enhanced

- 491 lottery programs; r video gaming; banking card games including
- 492 baccarat, chemin de fer, or blackjack; electronic or
- 493 <u>electromechanical facsimiles of any game of chance; casino</u>

#### Page 17 of 18

494 <u>games; slot machines;</u> or other similar activities will first be 495 available for payments relating to bonds pledging revenues 496 available pursuant to s. 24.121(2), prior to use for any other 497 purpose.

Section 9. This act shall take effect on the same date that section 1 of CS for SB 836, or similar legislation, takes effect if such legislation is adopted during the 2009 legislative session, or an extension thereof, and becomes law.

#### Page 18 of 18