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2009

# A bill to be entitled An act relating to annuity contracts for seniors; amending s. 624.310, F.S.; revising the definition of the term "affiliated party"; amending s. 626.025, F.S.; revising a consumer protection requirement relating to designation of beneficiaries of a life insurance policy; amending s. 626.621, F.S.; providing an additional ground for taking adverse action against the license or appointment of certain persons; amending s. 626.641, F.S.; expanding a prohibition against the Department of Financial Services issuing a license to certain persons for certain activities; amending s. 626.798, F.S.; revising a prohibition against life agents handling the placement of coverage under life insurance policies under certain circumstances; amending s. 626.9521, F.S.; providing for limitation to natural persons of certain criminal penalties relating to the offenses of twisting or churning; providing an increased criminal penalty for natural persons committing the offenses of twisting or churning with respect to seniors; providing for limitation to natural persons of certain criminal penalties relating to willfully submitting fraudulent signatures on an application or policy-related document; specifying that failure to ascertain a consumer's age is not a defense to certain violations; authorizing use of video depositions in administrative proceedings involving seniors as victims; amending s. 626.99, F.S.; extending an unconditional refund period for annuities purchased by

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29 seniors; providing additional life insurance solicitation 30 disclosure requirements; amending s. 627.4554, F.S.; 31 revising requirements for annuity investments by seniors; 32 authorizing the department to order monetary restitution as a corrective action; prohibiting annuity contracts 33 34 issued to a senior from containing a deferred sales charge 35 in excess of a certain percentage and requires a reduction in the percentage to zero by a certain time; providing an 36 37 effective date. 38 39 Be It Enacted by the Legislature of the State of Florida: 40 Section 1. Subsection (1) of section 624.310, Florida 41 42 Statutes, is amended to read: 624.310 Enforcement; cease and desist orders; removal of 43 44 certain persons; fines.--DEFINITIONS.--For the purposes of this section, the 45 (1)46 term: 47 (a) "Affiliated party" means any person who directs or participates in the conduct of the affairs of a licensee and who 48 49 is: 50 A director, officer, employee, trustee, committee 1. 51 member, or controlling stockholder of a licensee or a subsidiary 52 or service corporation of the licensee, other than a controlling 53 stockholder which is a holding company, or an agent of a 54 licensee or a subsidiary or service corporation of the licensee;

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55 2. A person who has filed or is required to file a 56 statement or any other information required to be filed under s. 628.461 or s. 628.4615; 57 A stockholder, other than a stockholder that is a 58 3. 59 holding company of the licensee, who participates in the conduct of the affairs of the licensee; or 60 61 4. An independent contractor who: 62 Renders a written opinion required by the laws of this a. 63 state under her or his professional credentials on behalf of the licensee, which opinion is reasonably relied on by the 64 65 department or office in the performance of its duties; or Affirmatively and knowingly conceals facts, through a 66 b. written misrepresentation to the department or office, with 67 68 knowledge that such misrepresentation: Constitutes a violation of the insurance code or a 69 (I) 70 lawful rule or order of the department, commission, or office; 71 and 72 Directly and materially endangers the ability of the (II)73 licensee to meet its obligations to policyholders. 74 75 For the purposes of this subparagraph, any representation of 76 fact made by an independent contractor on behalf of a licensee, 77 affirmatively communicated as a representation of the licensee 78 to the independent contractor, shall not be considered a 79 misrepresentation by the independent contractor; or 5. A third-party marketer that aids and abets a licensee 80 81 in a violation of the insurance code relating to the sale of an 82 annuity to a person 65 years of age or older. Page 3 of 11

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(b) "Licensee" means a person issued a license or
certificate of authority or approval under this code or a person
registered under a provision of this code.

86 Section 2. Subsection (13) of section 626.025, Florida 87 Statutes, is amended to read:

88 626.025 Consumer protections.--To transact insurance, 89 agents shall comply with consumer protection laws, including the 90 following, as applicable:

91 (13) The prohibition against the designation of a life 92 insurance agent <u>or his or her family member</u> as the beneficiary 93 of <u>a</u> life insurance policy sold to an individual other than a 94 family member under s. 626.798.

95 Section 3. Subsection (13) is added to section 626.621,96 Florida Statutes, to read:

626.621 Grounds for discretionary refusal, suspension, or 97 98 revocation of agent's, adjuster's, customer representative's, 99 service representative's, or managing general agent's license or 100 appointment. -- The department may, in its discretion, deny an 101 application for, suspend, revoke, or refuse to renew or continue 102 the license or appointment of any applicant, agent, adjuster, 103 customer representative, service representative, or managing 104 general agent, and it may suspend or revoke the eligibility to 105 hold a license or appointment of any such person, if it finds that as to the applicant, licensee, or appointee any one or more 106 of the following applicable grounds exist under circumstances 107 for which such denial, suspension, revocation, or refusal is not 108 109 mandatory under s. 626.611:

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110 (13) Has been the subject of or has had a license, permit, appointment, registration, or other authority to conduct 111 112 business subject to any decision, finding, injunction, 113 suspension, prohibition, revocation, denial, judgment, final 114 agency action, or administrative order by any court of competent 115 jurisdiction, administrative law proceeding, state agency, 116 federal agency, national securities, commodities, or option exchange, or national securities, commodities, or option 117 118 association, involving fraud, breach of trust, dishonest dealing, fiduciary misconduct, a violation of any federal or 119 120 state securities or commodities law or any rule or regulation 121 adopted under such law, rule, or regulation, a violation of any 122 rule or regulation of any national securities, commodities, or 123 options exchange or national securities, commodities, or options association, or any other act of moral turpitude. 124 125 Section 4. Subsection (3) of section 626.641, Florida 126 Statutes, is amended to read: 127 626.641 Duration of suspension or revocation .--128 (3) (a) If licenses as agent or customer representative, or 129 the eligibility to hold same, as to the same individual have 130 been revoked at two separate times, the department may shall not 131 thereafter grant or issue any license under this code as to such 132 individual. 133 (b) If licenses as agent or customer representative, or the eligibility to hold such licenses, as to the same individual 134 135 have been revoked resulting from the solicitation or sale of an 136 insurance product to a person 65 years of age or older, the

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# 137 department may not thereafter grant or issue any license under 138 this code as to such individual.

Section 5. Section 626.798, Florida Statutes, is amended to read:

141 626.798 Life agent as beneficiary; prohibition.--A No life agent may not shall, with respect to the placement of life 142 143 insurance coverage with a life insurer covering the life of a 144 person who is not a family member of the agent, handle in his or 145 her capacity as a life agent the placement of such coverage when 146 the agent placing the coverage or a family member of the agent 147 receives a commission therefor and is the named beneficiary under the life insurance policy, unless the life agent or family 148 149 member has an insurable interest in the life of such person. For 150 the purposes of this section, the phrase "not a family member," 151 with respect to a life agent, means an individual who is not 152 related to the life agent as father, mother, son, daughter, 153 brother, sister, grandfather, grandmother, uncle, aunt, first 154 cousin, nephew, niece, husband, wife, father-in-law, mother-in-155 law, brother-in-law, sister-in-law, stepfather, stepmother, 156 stepson, stepdaughter, stepbrother, stepsister, half brother, or 157 half sister. For the purposes of this section, the term 158 "insurable interest" means that the life agent has an actual, 159 lawful, and substantial economic interest in the safety and preservation of the life of the insured or a reasonable 160 161 expectation of benefit or advantage from the continued life of the insured. 162

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163 Section 6. Subsection (3) of section 626.9521, Florida 164 Statutes, is amended, and subsections (4) and (5) are added to 165 that section, to read: 626.9521 Unfair methods of competition and unfair or 166 167 deceptive acts or practices prohibited; penalties .--(3)(a)1. If a natural person violates s. 626.9541(1)(1), 168 169 the offense known as "twisting," or violates s. 626.9541(1)(aa), 170 the offense known as "churning," the person commits a misdemeanor of the first degree, punishable as provided in s. 171 775.082, and an administrative fine not greater than \$5,000 172 173 shall be imposed for each nonwillful violation or an 174 administrative fine not greater than \$40,000 shall be imposed for each willful violation. To impose criminal penalties under 175 176 this subparagraph paragraph, the practice of "churning" or "twisting" must involve fraudulent conduct. 177 2. If a natural person violates s. 626.9541(1)(1) by 178 179 committing the offense of twisting, or violates s. 180 626.9541(1)(aa) by committing the offense of churning, and the victim is 65 years of age or older, the person commits a felony 181 182 of the third degree, punishable as provided in s. 775.082, and 183 an administrative fine not greater than \$5,000 shall be imposed 184 for each nonwillful violation or an administrative fine not 185 greater than \$40,000 shall be imposed for each willful 186 violation. To impose criminal penalties under this subparagraph, the practice of churning or twisting must involve 187 188 fraudulent conduct. If a natural person violates s. 626.9541(1)(ee) by 189 (b) 190 willfully submitting fraudulent signatures on an application or Page 7 of 11

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191 policy-related document, the person commits a felony of the 192 third degree, punishable as provided in s. 775.082, and an 193 administrative fine not greater than \$5,000 shall be imposed for 194 each nonwillful violation or an administrative fine not greater 195 than \$40,000 shall be imposed for each willful violation.

(c) Administrative fines under this subsection may not exceed an aggregate amount of \$50,000 for all nonwillful violations arising out of the same action or an aggregate amount of \$250,000 for all willful violations arising out of the same action.

201 (4) The failure of a licensee to make all reasonable 202 efforts to ascertain the consumer's age at the time an insurance 203 application is completed shall not constitute a defense to a 204 violation of this chapter.

205 (5) When a senior consumer is a victim, a video deposition 206 of the victim may be used for any purpose in any administrative 207 proceeding conducted under chapter 120.

208 Section 7. Subsection (4) of section 626.99, Florida 209 Statutes, is amended to read:

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626.99 Life insurance solicitation.--

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(4) DISCLOSURE REQUIREMENTS.--

(a) The insurer shall provide to each prospective
purchaser a buyer's guide and a policy summary prior to
accepting the applicant's initial premium or premium deposit,
unless the policy for which application is made provides an
unconditional refund for a period of at least 14 days, or unless
the policy summary contains an offer of such an unconditional
refund, in which event the buyer's guide and policy summary must

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219 be delivered with the policy or prior to delivery of the policy. 220 With respect to annuities, the insurer shall provide to each 221 prospective purchaser a buyer's guide to annuities and a 222 contract summary as provided in the National Association of 223 Insurance Commissioners (NAIC) Model Annuity and Deposit Fund 224 Regulation and the policy must provide an unconditional refund 225 for a period of at least 14 days. If the prospective purchaser 226 of an annuity is 65 years of age or older, the unconditional refund period must be at least 60 days. 227 The insurer shall provide a buyer's guide and a policy 228 (b) 229 summary to any prospective purchaser upon request. 230 (c) The insurer shall provide a buyer's guide to 231 annuities, which shall be developed by the department, that 232 informs the prospective purchaser of an annuity how to contact 233 the department or office if he or she has questions regarding 234 the annuity offered for sale. 235 The insurer shall attach a cover page to an annuity (d) 236 policy informing the purchaser of the unconditional refund 237 period in paragraph (a). The cover page shall also provide 238 contact information for the issuing company, the department's 239 toll-free help line number, and other information that may be 240 required by the department by rule. 241 Section 8. Subsection (5) of section 627.4554, Florida 242 Statutes, as amended by chapter 2008-237, Laws of Florida, is amended, subsection (9) of that section is renumbered as 243 subsection (10), and a new subsection (9) is added to that 244 245 section, to read: 246 627.4554 Annuity investments by seniors.--

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(5) MITIGATION OF RESPONSIBILITY.--

(a) The office may order an insurer to take reasonably
appropriate corrective action, including rescission of the
policy or contract and a full refund of the premiums paid or the
accumulation value, whichever is greater, for any senior
consumer harmed by a violation of this section by the insurer or
the insurer's insurance agent.

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(b) The department may order:

An insurance agent to take reasonably appropriate
 corrective action for any senior consumer harmed by a violation
 of this section by the insurance agent, including, but not
 limited to, monetary restitution.

259 2. A managing general agency or insurance agency that 260 employs or contracts with an insurance agent to sell or solicit 261 the sale of annuities to senior consumers to take reasonably 262 appropriate corrective action for any senior consumer harmed by 263 a violation of this section by the insurance agent.

(c) Any applicable penalty under the Florida Insurance
Code for a violation of paragraph (4) (a), paragraph (4) (b), or
subparagraph (4) (c) 2. may be reduced or eliminated, according to
a schedule adopted by the office or the department, as
appropriate, if corrective action for the senior consumer was
taken promptly after a violation was discovered.

(9) DEFERRED SALES CHARGES.--An annuity contract issued in
 the name of an annuitant 65 years of age and older may not
 contain a deferred sales charge exceeding 5 percent, and such
 charge shall be reduced to zero percent by the end of the fifth
 policy year.

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Section	9.	This	act	shall	take	effect	July	1,	2009.
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