

LEGISLATIVE ACTION

| Senate     | • | House |
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| Comm: RCS  |   |       |
| 04/14/2010 | • |       |
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The Committee on Governmental Oversight and Accountability (Sobel) recommended the following:

Senate Amendment (with title amendment)

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Delete everything after the enacting clause and insert: Section 1. Section 921.1875, Florida Statutes, is created to read: <u>921.1875 Split sentence conditioned upon satisfaction of</u> <u>substance abuse reentry program.-</u> <u>(1) DEPARTMENT OF CORRECTIONS TO DEVELOP SUBSTANCE ABUSE</u> <u>REENTRY PROGRAM.-The Department of Corrections shall develop and</u> <u>implement a substance abuse reentry program for inmates.</u>

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| 13 | (a) The substance abuse reentry program shall provide a          |
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| 14 | mechanism by which an eligible, nonviolent offender who has      |
| 15 | received a conditional split sentence and for whom the substance |
| 16 | abuse reentry program has been ordered as part of the sentence   |
| 17 | may be transferred into the community during the last year of    |
| 18 | his or her sentence.   |
| 19 | (b) The substance abuse reentry program must consist of two      |
| 20 | parts:   |
| 21 | 1. A prison-based treatment reentry program for substance        |
| 22 | abuse disorders for a minimum of 90 days; and                    |
| 23 | 2. A community-based substance abuse aftercare treatment         |
| 24 | program and reentry program.                                     |
| 25 | (c) The in-prison component may be operated in a secure          |
| 26 | area in or adjacent to an adult institution, a community         |
| 27 | residential center, or a work release center.                    |
| 28 | (2) ELIGIBILITYAn inmate is eligible for placement in the        |
| 29 | substance abuse reentry program if:                              |
| 30 | (a) The offender is a nonviolent felony offender in need         |
| 31 | of, and amenable to, substance abuse treatment. As used in this  |
| 32 | subparagraph, the term "nonviolent felony" means a third-degree  |
| 33 | felony violation under chapter 810 or any other felony offense   |
| 34 | that is not a forcible felony as defined in s. 776.08; and       |
| 35 | (b) Whether related to the present conviction or a previous      |
| 36 | conviction, the inmate has not been convicted of, or pled guilty |
| 37 | or nolo contendere to:   |
| 38 | 1. A capital, life, or first-degree felony;                      |
| 39 | 2. A sexual offense listed in s. 943.0435(1)(a)1.a.(I);          |
| 40 | 3. A forcible felony offense that is specifically set forth      |
| 41 | in s. 776.08, except burglary under s. 810.02(4);                |
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| 42 | 4. An offense which was reclassified pursuant to s. 784.07      |
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| 43 | <u>or s. 775.087;</u>   |
| 44 | 5. A felony offense listed in s. 775.084(1)(c)1.;               |
| 45 | 6. Violation of s. 827.03(1) or (2);                            |
| 46 | 7. Violation of s. 825.102(1) or (2);                           |
| 47 | 8. Violation of s. 843.01; or                                   |
| 48 | 9. Any offense in another jurisdiction which would be an        |
| 49 | offense described in subparagraphs 18. if that offense had      |
| 50 | been committed in this state; and                               |
| 51 | (c) The offender otherwise meets the criteria for placement     |
| 52 | as determined by the department.                                |
| 53 | (3) JUDICIAL ROLE IN THE SUBSTANCE ABUSE REENTRY PROGRAM        |
| 54 | (a) The sentencing court may, at its discretion and             |
| 55 | notwithstanding other sentencing laws, order the offender who   |
| 56 | satisfies the offense history requirements in subsection (2) to |
| 57 | participate in the substance abuse reentry program at the time  |
| 58 | of sentencing by imposing a conditional split sentence. The     |
| 59 | court shall consider any statement of the victim in making its  |
| 60 | decision.   |
| 61 | (b) A conditional split sentence ordered pursuant to this       |
| 62 | section shall consist of a term of imprisonment, the last year  |
| 63 | of which is suspended and the offender placed on drug offender  |
| 64 | probation with specified terms and conditions. The offender may |
| 65 | not be placed on drug offender probation unless, with the       |
| 66 | approval of the department, he or she participates in and       |
| 67 | completes the in-prison treatment program. The offender must    |
| 68 | serve at least 85 percent of the incarceration component of the |
| 69 | split sentence before being released to supervision. If the     |
| 70 | offender does not complete the in-prison treatment program, the |

COMMITTEE AMENDMENT

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| 71 | last year of the sentence remains part of the term of            |
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| 72 | imprisonment to be served while incarcerated. The offender must  |
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| 76 | 1. The standard conditions of probation;                         |
| 77 | <u>_</u>   |
| 78 | and  |
| 79 | 3. Any other special conditions ordered by the court.            |
| 80 | (d) The probation order must also authorize the transfer of      |
| 81 | the case to the drug court located in the county of the          |
| 82 | sentencing court, if a drug court exists, upon the offender      |
| 83 | being released to supervision. If the drug court accepts the     |
| 84 | case in a written order, the drug court judge shall be deemed to |
| 85 | be the sentencing judge for purposes of ensuring compliance with |
| 86 | the probation order, revocation of the probation order, and      |
| 87 | resentencing the offender. If the county does not have a drug    |
| 88 | court, or if the drug court does not accept the case, the        |
| 89 | department shall supervise the offender in accordance with the   |
| 90 | order of probation.  |
| 91 | (e) If the offender violates the terms and conditions of         |
| 92 | the probation order while under supervision, the court may       |
| 93 | revoke the probation order and return the offender to prison to  |
| 94 | serve the suspended 1 year of the sentence with credit only for  |
| 95 | any time incarcerated between the date of release to supervision |
| 96 | and the date of resentencing. If the offender is returned to     |
| 97 | prison, the gain-time earned prior to release to supervision is  |
| 98 | deemed forfeited pursuant to s. 944.28(1), and the offender      |
| 99 | shall serve that time as well. This subsection does not deprive  |
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| 100 | the offender of the right to earn additional gain-time, as       |
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| 101 | provided by law, from the date of the offender's return to       |
| 102 | prison.  |
| 103 | (4) THE ROLE OF THE DEPARTMENT IN THE SUBSTANCE ABUSE            |
| 104 | REENTRY PROGRAM  |
| 105 | (a) The department shall implement the substance abuse           |
| 106 | reentry program to the fullest extent feasible within the terms  |
| 107 | of this section and available resources.                         |
| 108 | (b) The department shall establish the criteria for              |
| 109 | offenders to participate in the substance abuse reentry program. |
| 110 | (c) If an offender receives a conditional split sentence         |
| 111 | under subsection (3), the department shall:                      |
| 112 | 1. Determine the offender's eligibility to participate in        |
| 113 | the substance abuse reentry program. The department shall        |
| 114 | consider the inmate's criminal history, need for substance abuse |
| 115 | treatment, general rehabilitative interests, and the potential   |
| 116 | risk that the offender presents to the public. The department    |
| 117 | may also consider the operational needs of the department.       |
| 118 | 2. There is no right to participate in the substance abuse       |
| 119 | reentry program. Offenders in the substance abuse reentry        |
| 120 | program are subject to the same rules of conduct as are other    |
| 121 | offenders.   |
| 122 | 3. Place the offender in a prison-based treatment program        |
| 123 | for substance abuse disorders for a minimum of 90 days.          |
| 124 | 4. Evaluate the offender's needs for community placement         |
| 125 | and develop a postrelease treatment plan that includes substance |
| 126 | abuse aftercare services and reentry services, in accordance     |
| 127 | with the terms and conditions of the probation order.            |
| 128 | 5. Determine whether the offender has successfully               |
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| 129 | completed the in-prison treatment program.                       |
| 130 | 6. If the offender has successfully completed the in-prison      |
| 131 | treatment program, release the offender to serve the last year   |
| 132 | of the conditional split sentence on probation, in accordance    |
| 133 | with the terms and conditions of the probation order.            |
| 134 | (5) CONTRACTORSThe department may develop and enter into         |
| 135 | performance-based contracts with qualified individuals,          |
| 136 | agencies, or corporations to supply any or all services provided |
| 137 | in the substance abuse reentry program. Any contract related to  |
| 138 | such services shall be procured by competitive solicitation,     |
| 139 | notwithstanding any provisions of chapter 287 to the contrary.   |
| 140 | The department may establish a system of incentives in order to  |
| 141 | promote participation by private-sector employers in the         |
| 142 | substance abuse reentry programs and the orderly operation of    |
| 143 | institutions and facilities.                                     |
| 144 | (6) REPORTING.   |
| 145 | (a) The department shall develop a computerized system to        |
| 146 | track recidivism and recommitment of inmates who have            |
| 147 | participated in the substance abuse reentry program. Beginning   |
| 148 | October 1, 2013, and on October 1 of each succeeding year, the   |
| 149 | department shall submit an annual report of the results of the   |
| 150 | collected data to the Governor, the President of the Senate, and |
| 151 | the Speaker of the House of Representatives.                     |
| 152 | (b) The Office of Program Policy Analysis and Government         |
| 153 | Accountability shall review the substance abuse reentry program  |
| 154 | and report its findings to the President of the Senate and the   |
| 155 | Speaker of the House of Representatives before the commencement  |
| 156 | of the 2013 legislative session.                                 |
| 157 | (7) RULEMAKINGThe department may adopt rules pursuant to         |
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| 158 | ss. 120.536(1) and 120.54 to implement the provisions of this             |
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| 159 | section.  |
| 160 | Section 2. This act shall take effect July 1, 2010.                       |
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| 162 | =========== T I T L E A M E N D M E N T ================================= |
| 163 | And the title is amended as follows:                                      |
| 164 | Delete everything before the enacting clause                              |
| 165 | and insert:   |
| 166 | A bill to be entitled   |
| 167 | An act relating to inmates; creating s. 921.1875,                         |
| 168 | F.S.; requiring that the Department of Corrections                        |
| 169 | develop and implement a substance abuse reentry                           |
| 170 | program to provide a mechanism by which an eligible,                      |
| 171 | nonviolent offender who has received a conditional                        |
| 172 | split sentence may be transferred into the community                      |
| 173 | through a transitional process; requiring that the                        |
| 174 | program consist of a prison-based treatment substance                     |
| 175 | abuse reentry program for substance abuse disorders                       |
| 176 | and a community-based substance abuse aftercare                           |
| 177 | treatment and reentry program; providing eligibility                      |
| 178 | criteria for the substance abuse reentry program;                         |
| 179 | permitting the sentencing judge to sentence an                            |
| 180 | offender who meets the eligibility requirements to a                      |
| 181 | conditional split sentence; providing for the last                        |
| 182 | year of the prison sentence to be suspended and for                       |
| 183 | the offender to serve the last year on drug offender                      |
| 184 | probation; requiring that the offender must serve at                      |
| 185 | least 85 percent of the incarcerative portion of the                      |
| 186 | sentence; providing for terms and conditions of                           |
|     |   |



187 probation; providing that an offender who does not 188 complete the in-prison treatment program to remain 189 incarcerated; requiring the probation order to 190 authorize transfer of the offender's case to the drug 191 court in the county where the offender is sentenced, 192 if there is a drug court located there; requiring a 193 written order documenting acceptance of the offender 194 by the drug court; providing that the drug court judge 195 is deemed to be the sentencing judge; providing for 196 revocation of supervision if the offender violates the 197 terms and conditions of probation; providing for an 198 offender whose probation is revoked to lose 199 accumulated gain time and to return to prison to 200 complete the sentence; requiring the department to 201 establish criteria for participation in the substance abuse reentry program; providing the department's 202 203 responsibilities; directing the department to prepare 204 a postrelease treatment plan; authorizing the 205 department to develop performance-based contracts to 206 supply services to the substance abuse reentry 207 program; permitting the department to establish a 208 system of incentives to promote participation by 209 private-sector employers in substance abuse reentry 210 programs; directing the department to track recidivism 211 and recommitment of inmates who have participated in 212 the substance abuse reentry program; requiring a 213 report to the Governor and Legislature; requiring a review and report by the Office of Program Policy 214 215 Analysis and Government Accountability; authorizing



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rulemaking; providing an effective date.