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LEGISLATIVE ACTION

Senate	•	House
Comm: RCS		
04/13/2010	•	
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The Committee on Commerce (Rich) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsection (34) is added to section 212.02, Florida Statutes, to read:

7 212.02 Definitions.—The following terms and phrases when 8 used in this chapter have the meanings ascribed to them in this 9 section, except where the context clearly indicates a different 10 meaning:

11 <u>(34) "Certified business" means a business that is located</u> 12 <u>in a super enterprise zone and that is certified under s.</u> 13 <u>290.00682. This subsection expires June 30, 2023.</u>

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14	Section 2. Subsection (19) is added to section 212.08,
15	Florida Statutes, to read:
16	212.08 Sales, rental, use, consumption, distribution, and
17	storage tax; specified exemptionsThe sale at retail, the
18	rental, the use, the consumption, the distribution, and the
19	storage to be used or consumed in this state of the following
20	are hereby specifically exempt from the tax imposed by this
21	chapter.
22	(19) EXEMPTIONS; SUPER ENTERPRISE ZONES
23	(a) The tax imposed by this chapter does not apply to:
24	1. Tangible personal property purchased by a certified
25	business for the exclusive use or consumption of that business
26	within a super enterprise zone; or
27	2. Retail sales of tangible personal property made by a
28	certified business from a place of business that is owned or
29	leased and operated by the business for the purpose of making
30	retail sales and that is located in a super enterprise zone. The
31	exemption provided by this subparagraph does not apply to the
32	retail sale of any item having a price greater than \$1,000. In
33	order to qualify for the exemption under this subparagraph, the
34	purchaser must take possession of the qualified item within the
35	super enterprise zone or the qualified item must be shipped from
36	inside the super enterprise zone; however, the item may be
37	shipped to any location. For purposes of this section, each
38	qualified sale made by a certified business that is located in a
39	super enterprise zone shall be deemed to have occurred within
40	the super enterprise zone regardless of where the transfer of
41	title or possession takes place.
42	(b) Notwithstanding paragraph (a), a new business
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43	established in a super enterprise zone and certified on or after
44	July 1, 2011, pursuant to s. 290.00682, is eligible for the
45	exemptions provided under this subsection for a period not to
46	exceed 10 years immediately following such certification. For an
47	existing business located in a super enterprise zone and
48	certified on or after July 1, 2011, the exemptions provided
49	under this subsection are available for a period not to exceed 5
50	years, beginning in the year in which the business receives its
51	initial certification and continuing for up to 5 years
52	immediately following such certification.
53	(c) This subsection expires June 30, 2023.
54	Section 3. Paragraph (i) is added to subsection (8) of
55	section 290.0056, Florida Statutes, present paragraph (f) of
56	subsection (11) of that section is redesignated as paragraph
57	(g), and a new paragraph (f) is added to that subsection, to
58	read:
59	290.0056 Enterprise zone development agency
60	(8) The enterprise zone development agency shall have the
61	following powers and responsibilities:
62	(i)1. To recommend and submit an application to the office
63	for the designation of a super enterprise zone.
64	2. To coordinate with the local governmental entity for the
65	exemptions from the sales and use tax provided under s.
66	212.08(19).
67	
68	Notwithstanding section 11 of chapter 2005-287, Laws of Florida,
69	this paragraph expires June 30, 2023.
70	(11) Prior to December 1 of each year, the agency shall
71	submit to the Office of Tourism, Trade, and Economic Development
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72	a complete and detailed written report setting forth:
73	(f) The economic impact of a super enterprise zone, if
74	applicable, including:
75	1. A list of each certified business and whether the
76	business is new or where the business relocated from.
77	2. The number of jobs created.
78	3. The percentage of employees who are employed by
79	certified businesses and who reside in the super enterprise zone
80	or in an enterprise zone within the same county.
81	4. The extent of capital investment by certified businesses
82	within the zone.
83	5. The success of the super enterprise zone as measured by
84	the strategic plan and methods identified in s. 290.0057(1)(i).
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86	Notwithstanding section 11 of chapter 2005-287, Laws of Florida,
87	this paragraph expires June 30, 2022.
88	Section 4. Subsection (1) of section 290.0057, Florida
89	Statutes, is amended to read:
90	290.0057 Enterprise zone development plan
91	(1) Any application for designation as a new enterprise
92	zone <u>or super enterprise zone</u> must be accompanied by a strategic
93	plan adopted by the governing body of the municipality or
94	county, or the governing bodies of the county and one or more
95	municipalities together. At a minimum, the plan must:
96	(a) Briefly describe the community's goals for revitalizing
97	the area.
98	(b) Describe the ways in which the community's approaches
99	to economic development, social and human services,
100	transportation, housing, community development, public safety,
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101 and educational and environmental concerns will be addressed in 102 a coordinated fashion, and explain how these linkages support 103 the community's goals.

(c) Identify and describe key community goals and the barriers that restrict the community from achieving these goals, including a description of poverty and general distress, barriers to economic opportunity and development, and barriers to human development.

(d) Describe the process by which the affected community is a full partner in the process of developing and implementing the plan and the extent to which local institutions and organizations have contributed to the planning process.

113 (e) Commit the governing body or bodies to enact and 114 maintain local fiscal and regulatory incentives, if approval for the area is received under s. 290.0065. These incentives may 115 116 include the municipal public service tax exemption provided by 117 s. 166.231, the economic development ad valorem tax exemption provided by s. 196.1995, the business tax exemption provided by 118 s. 205.054, local impact fee abatement or reduction, or low-119 120 interest or interest-free loans or grants to businesses to 121 encourage the revitalization of the nominated area.

(f) Identify the amount of local and private resources that will be available in the nominated area and the <u>private-public</u> private/public partnerships to be used, which may include participation by, and cooperation with, universities, community colleges, small business development centers, black business investment corporations, certified development corporations, and other private and public entities.

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(g) Indicate how state enterprise zone tax incentives and

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130	state, local, and federal resources will be <u>used</u> utilized within
131	the nominated area.
132	(h) Identify the funding requested under any state or
133	federal program in support of the proposed economic, human,
134	community, and physical development and related activities.
135	(i) Identify baselines, methods, and benchmarks for
136	measuring the success of carrying out the strategic plan.
137	Section 5. Sections 290.00681 and 290.00682, Florida
138	Statutes, are created to read:
139	290.00681 Super enterprise zone pilot project; designation;
140	future expiration and revocation
141	(1) The Office of Tourism, Trade, and Economic Development
142	shall designate six areas in the state as super enterprise zones
143	for a 10-year period. These areas shall serve as a pilot project
144	for this program. Specifically, the area in Miami-Dade County
145	bordered by Northwest 23rd Street to the north, Northwest 5th
146	Street to the south, Northeast 1st Avenue to the east, and
147	Northwest 8th Avenue to the west; the area of Overtown in Miami-
148	Dade County; the incorporated area of the City of Ft. Myers in
149	Lee County; and the area of Immokalee in Collier County shall be
150	designated as super enterprise zones. In order to qualify as a
151	super enterprise zone, an area must:
152	(a) Be located in an enterprise zone and be no larger than
153	<u>3 contiguous square miles.</u>
154	(b) Have an average unemployment rate four times greater
155	than the state average.
156	(c) Have a minimum of 40 percent of residents living below
157	the federal poverty level.
158	(d) Have general distress of business and residential

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159	property such that the local governing body by resolution has
160	determined that the buildings are substandard, unsafe,
161	unsanitary, dilapidated, or obsolete, or any combination of such
162	conditions, and are detrimental to the safety, health, and
163	welfare of the community.
164	(e) Demonstrate evidence of significant job loss or
165	dislocation in the area.
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167	In determining whether an area meets the criteria of this
168	subsection for unemployment, poverty, and general distress, the
169	office shall use data from the most current decennial census and
170	from information published by the Bureau of the Census and the
171	Bureau of Labor Statistics. The data shall be comparable in
172	point or period of time and methodology employed.
173	(2) Any application for designation as a super enterprise
174	zone must:
175	(a) Briefly describe the community's goals for revitalizing
176	the area and include a development plan.
177	(b) Describe the ways in which the community's approach to
178	economic development, social and human services, transportation,
179	housing, community development, public safety, and educational
180	and environmental concerns will be addressed in a coordinated
181	fashion and explain how these linkages support the community's
182	goals.
183	(c) Identify and describe key community goals and the
184	barriers that restrict the community from achieving these goals.
185	(d) Identify the amount of local and private support and
186	resources that will be available.
187	(e) Identify baselines, methods, and benchmarks for

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188	measuring success.
189	(f) Include written approval from any associated county
190	office and mayor's office.
191	(3) This section expires June 30, 2023, and any designation
192	made pursuant to this section shall be revoked on that date.
193	290.00682 Super enterprise zones; business certification
194	(1) A certified business is eligible for the tax exemptions
195	provided in s. 212.08(19). In order to qualify as a certified
196	business, receive an exemption certificate, and continue to
197	receive the tax exemptions provided in s. 212.08(19), a business
198	must:
199	(a) File an application for certification with the local
200	enterprise zone development agency. The application shall be
201	filed no later than September 1 preceding the calendar year for
202	which the business is seeking an exemption.
203	(b) Operate and be located within a designated super
204	enterprise zone.
205	(c) Create new employment within the super enterprise zone
206	while not causing unemployment elsewhere in the state.
207	(d) Certify to the best of the business's knowledge that
208	the business has no delinquent federal or state tax obligations.
209	(e) Demonstrate that no fewer than 20 percent of its
210	employees are residents of the designated super enterprise zone
211	or an enterprise zone located within the same county. The
212	employment requirement may be waived by the local enterprise
213	zone development agency for good cause.
214	(2) A local enterprise zone development agency may certify
215	a business as eligible for the exemptions under s. 212.08(19)
216	annually if the business meets the requirements in subsection

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217	(1). Each local enterprise zone development agency shall
218	annually provide the local governmental entity, the office, and
219	the Department of Revenue with a list of new and existing
220	certified businesses. The Department of Revenue shall annually
221	issue a tax exemption certificate to each business holding an
222	exemption certificate issued by the local enterprise zone
223	development agency. The certificate remains in effect for 1
224	<u>calendar year.</u>
225	(3) A local enterprise zone development agency may
226	disqualify a certified business at any time if the business
227	fails to meet the requirements of subsection (1). A business
228	that makes a fraudulent claim under this section for tax
229	exemptions provided in s. 212.08(19) is liable for the payment
230	of the tax due, together with the penalties set forth in s.
231	212.085, and as otherwise provided by law.
232	(4) This section expires June 30, 2023, and any
233	certification made pursuant to this section shall be revoked on
234	that date.
235	Section 6. Section 290.007, Florida Statutes, is amended to
236	read:
237	290.007 State incentives available in enterprise zones <u>and</u>
238	super enterprise zones
239	(1) The following incentives are provided by the state to
240	encourage the revitalization of enterprise zones:
241	<u>(a) (1)</u> The enterprise zone jobs credit provided in s.
242	220.181.
243	<u>(b)</u> The enterprise zone property tax credit provided in
244	s. 220.182.
245	(c)(3) The community contribution tax credits provided in

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246 ss. 212.08, 220.183, and 624.5105.

247 <u>(d) (4)</u> The sales tax exemption for building materials used 248 in the rehabilitation of real property in enterprise zones 249 provided in s. 212.08(5)(g).

250 (e) (5) The sales tax exemption for business equipment used 251 in an enterprise zone provided in s. 212.08(5)(h).

252 (f)(6) The sales tax exemption for electrical energy used 253 in an enterprise zone provided in s. 212.08(15).

254 <u>(g)</u>(7) The enterprise zone jobs credit against the sales 255 tax provided in s. 212.096.

256 (h) (8) Notwithstanding any law to the contrary, the Public 257 Service Commission may allow public utilities and 258 telecommunications companies to grant discounts of up to 50 259 percent on tariffed rates for services to small businesses 260 located in an enterprise zone designated pursuant to s. 261 290.0065. Such discounts may be granted for a period not to 262 exceed 5 years. For purposes of this paragraph subsection, the 263 term "public utility" has the same meaning as in s. 366.02(1) 264 and the term "telecommunications company" has the same meaning as in s. 364.02(14). 265

266 (2) The following incentives are provided by the state to 267 encourage the revitalization of super enterprise zones:

268 (a) The sales tax exemption for certified businesses
269 provided in s. 212.08(19)(a)1.

270 (b) The sales tax exemption for retail sales by certified 271 businesses provided in s. 212.08(19)(a)2.

Section 7. <u>Before the 2017 Regular Session of the</u>
 <u>Legislature</u>, the Office of Program Policy Analysis and
 Government Accountability shall conduct an interim review and

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275	evaluation of the effectiveness and viability of the super
276	enterprise zones designated under s. 290.00681, Florida
277	Statutes. The office shall specifically evaluate whether relief
278	from the specified taxes caused or induced new investment and
279	development in the super enterprise zones; increased the number
280	of jobs created or retained in the super enterprise zones;
281	caused or induced the renovation, rehabilitation, restoration,
282	improvement, or new construction of businesses or housing within
283	the super enterprise zones; or contributed to the economic
284	viability and profitability of business and commerce located
285	within the super enterprise zones. The office shall submit a
286	report of its findings and recommendations to the President of
287	the Senate and the Speaker of the House of Representatives by
288	December 1, 2016. In 2022, the office shall conduct a final
289	review in accordance with this section and make a final report
290	to the President of the Senate and the Speaker of the House of
291	Representatives by December 1 of that year.
292	Section 8. This act shall take effect July 1, 2010.
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295	And the title is amended as follows:
296	Delete everything before the enacting clause
297	and insert:
298	A bill to be entitled
299	An act relating to super enterprise zones; amending s.
300	212.02, F.S.; defining the term "certified business"
301	for purposes of a tax exemption provided to certain
302	businesses located within a super enterprise zone;
303	providing for future expiration; amending s. 212.08,
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304 F.S.; providing a tax exemption for certain property 305 purchased for use or consumption by businesses in a 306 super enterprise zone and for retail sales made by 307 certified businesses in a super enterprise zone; 308 providing an exception; specifying periods for 309 applying the exemptions for certain businesses; 310 providing for future expiration of the exemption; amending s. 290.0056, F.S.; providing additional 311 312 responsibilities of an enterprise zone development 313 agency relating to super enterprise zones; requiring 314 an economic impact report; providing for future 315 expiration; amending s. 290.0057, F.S.; applying 316 requirements for an enterprise zone development plan 317 to super enterprise zones; creating s. 290.00681, 318 F.S.; requiring the Office of Tourism, Trade, and 319 Economic Development to designate specified areas in 320 Miami-Dade, Lee, and Collier Counties as pilot project 321 super enterprise zones for a certain period; providing 322 qualification criteria; providing application 323 requirements; providing for future expiration and 324 revocation of the designations; creating s. 290.00682, 325 F.S.; providing requirements for qualification as a 326 certified business for purposes of the sales tax 327 exemption; authorizing a local enterprise zone 328 development agency to certify businesses; requiring the agency to provide lists of certified businesses; 329 330 providing for disqualifying certified businesses under 331 certain circumstances; providing for future expiration 332 and revocation of certifications; amending s. 290.007,



333 F.S.; specifying incentives for the revitalization of 334 super enterprise zones; requiring interim and final 335 reviews of super enterprise zones by the Office of 336 Program Policy Analysis and Government Accountability; 337 providing review criteria; requiring reports to the 338 Legislature; providing an effective date.