Bill No. HB 7243 (2010)

I	Amendment No.
	CHAMBER ACTION
	<u>Senate</u> <u>House</u>
	•
1	Representative Kreegel offered the following:
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3	Amendment (with title amendment)
4	Between lines 794 and 795, insert:
5	Section 14. Subsections (1), (2), and (3) of section
6	220.1845, Florida Statutes, are renumbered as subsections (2),
7	(3), and (4), respectively, and a new subsection (1) is added to
8	that section to read:
9	220.1845 Contaminated site rehabilitation tax credit
10	(1) APPLICATION FOR TAX CREDITA site rehabilitation
11	application must be received by the Division of Waste Management
12	of the Department of Environmental Protection by January 31 of
13	the year after the calendar year for which site rehabilitation
14	costs are being claimed in a tax credit application. All site
15	rehabilitation costs claimed must have been for work conducted
16	between January 1 and December 31 of the year for which the
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18	been received and all costs must have been paid prior to							
19	submittal of the tax credit application, but no later than							
20	January 31 of the year after the calendar year for which site							
21	rehabilitation costs are being claimed.							
22	Section 15. Paragraph (a) of subsection (5), paragraph (c)							
23	of subsection (6), and subsections (9) and (10) of section							
24	376.30781, Florida Statutes, are amended to read:							
25	376.30781 Tax credits for rehabilitation of drycleaning-							
26	solvent-contaminated sites and brownfield sites in designated							
27	brownfield areas; application process; rulemaking authority;							
28	revocation authority							
29	(5) To claim the credit for site rehabilitation or solid							
30	waste removal, each tax credit applicant must apply to the							
31	Department of Environmental Protection for an allocation of the							
32	\$2 million annual credit by filing a tax credit application with							
33	the Division of Waste Management on a form developed by the							
34	Department of Environmental Protection in cooperation with the							
35	Department of Revenue. The form shall include an affidavit from							
36	each tax credit applicant certifying that all information							
37	contained in the application, including all records of costs							
38	incurred and claimed in the tax credit application, are true and							
39	correct. If the application is submitted pursuant to							
40	subparagraph (3)(a)2., the form must include an affidavit signed							
41	by the real property owner stating that it is not, and has never							
42	been, the owner or operator of the drycleaning facility where							
43	the contamination exists. Approval of tax credits must be							
44 accomplished on a first-come, first-served basis based up								
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application is being submitted. All payment requests must have

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45 date and time complete applications are received by the Division 46 of Waste Management, subject to the limitations of subsection 47 (14). To be eligible for a tax credit, the tax credit applicant 48 must:

For site rehabilitation tax credits, have entered into 49 (a) 50 a voluntary cleanup agreement with the Department of Environmental Protection for a drycleaning-solvent-contaminated 51 52 site or a Brownfield Site Rehabilitation Agreement, as 53 applicable, and have paid all deductibles pursuant to s. 376.3078(3)(e) for eligible drycleaning-solvent-cleanup program 54 55 sites, as applicable. A site rehabilitation tax credit applicant 56 must submit only a single completed application per site for 57 each calendar year's site rehabilitation costs. A site rehabilitation application must be received by the Division of 58 59 Waste Management of the Department of Environmental Protection 60 by January 31 of the year after the calendar year for which site 61 rehabilitation costs are being claimed in a tax credit 62 application. All site rehabilitation costs claimed must have been for work conducted between January 1 and December 31 of the 63 64 year for which the application is being submitted. All payment 65 requests must have been received and all costs must have been 66 paid prior to submittal of the tax credit application, but no later than January 31 of the year after the calendar year for 67 68 which site rehabilitation costs are being claimed.

69 (6) To obtain the tax credit certificate, the tax credit 70 applicant must provide all pertinent information requested on 71 the tax credit application form, including, at a minimum, the 72 name and address of the tax credit applicant and the address and 120467 Approved For Filing: 4/22/2010 11:36:39 AM Page 3 of 20

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73 tracking identification number of the eligible site. Along with 74 the tax credit application form, the tax credit applicant must 75 submit the following:

76 (c) Proof that the documentation submitted pursuant to 77 paragraph (b) has been reviewed and verified by an independent 78 certified public accountant in accordance with standards established by the American Institute of Certified Public 79 80 Accountants. Specifically, a certified public accountant's report must be submitted and the certified public accountant 81 82 must attest to the accuracy and validity of the costs claimed 83 incurred and paid during the time period covered in the 84 application by conducting an independent review of the data 85 presented by the tax credit applicant. Accuracy and validity of costs incurred and paid shall be determined after the level of 86 effort is certified by an appropriate professional registered in 87 this state in each contributing technical discipline. The 88 89 certified public accountant's report must also attest that the costs included in the application form are not duplicated within 90 the application, that all payment requests were received and all 91 92 costs were paid prior to submittal of the tax credit 93 application, and, for site rehabilitation tax credits, that all 94 costs claimed are for work conducted between January 1 and 95 December 31 of the year for which the application is being 96 submitted. A copy of the accountant's report shall be submitted 97 to the Department of Environmental Protection in addition to the 98 accountant's certification form in the tax credit application; 99 and

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Amendment No. 100 (9) On or before May 1, the Department of Environmental 101 Protection shall inform each tax credit applicant that is 102 subject to the January 31 annual application deadline of the 103 applicant's eligibility status and the amount of any tax credit 104 due. The department shall provide each eligible tax credit 105 applicant with a tax credit certificate that must be submitted with its tax return to the Department of Revenue to claim the 106 107 tax credit or be transferred pursuant to s. 220.1845(2)(q) s. 220.1845(1)(g). The May 1 deadline for annual site 108 109 rehabilitation tax credit certificate awards shall not apply to 110 any tax credit application for which the department has issued a 111 notice of deficiency pursuant to subsection (8). The department 112 shall respond within 90 days after receiving a response from the tax credit applicant to such a notice of deficiency. Credits may 113 not result in the payment of refunds if total credits exceed the 114 115 amount of tax owed.

116 (10)For solid waste removal, new health care facility or health care provider, and affordable housing tax credit 117 118 applications, the Department of Environmental Protection shall 119 inform the applicant of the department's determination within 90 120 days after the application is deemed complete. Each eligible tax 121 credit applicant shall be informed of the amount of its tax 122 credit and provided with a tax credit certificate that must be 123 submitted with its tax return to the Department of Revenue to 124 claim the tax credit or be transferred pursuant to s. 125 220.1845(2)(g) s. 220.1845(1)(g). Credits may not result in the 126 payment of refunds if total credits exceed the amount of tax 127 owed. 120467

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128 Section 16. Section 376.85, Florida Statutes, is amended 129 to read:

130 376.85 Annual report.-The Department of Environmental 131 Protection shall prepare and submit an annual report to the President of the Senate and the Speaker of the House of 132 133 Representatives by August 1 of each year a report that includes 134 Legislature, beginning in December 1998, which shall include, 135 but is not be limited to, the number, size, and locations of brownfield sites: that have been remediated under the provisions 136 137 of this act, \div that are currently under rehabilitation pursuant 138 to a negotiated site rehabilitation agreement with the 139 department or a delegated local program, \div where alternative 140 cleanup target levels have been established pursuant to s. $376.81(1)(g)3._{+}$ and $_{-}$ where engineering and institutional 141 control strategies are being employed as conditions of a "no 142 further action order" to maintain the protections provided in s. 143 376.81(1)(g)1. and 2. 144

145 Section 17. Section 403.973, Florida Statutes, is amended 146 to read:

147 403.973 Expedited permitting; <u>amendments to</u> comprehensive
 148 plans plan amendments.-

(1) It is the intent of the Legislature to encourage and facilitate the location and expansion of those types of economic development projects which offer job creation and high wages, strengthen and diversify the state's economy, and have been thoughtfully planned to take into consideration the protection of the state's environment. It is also the intent of the

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155 Legislature to provide for an expedited permitting and 156 comprehensive plan amendment process for such projects.

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(2) As used in this section, the term:

"Duly noticed" means publication in a newspaper of 158 (a) 159 general circulation in the municipality or county with 160 jurisdiction. The notice shall appear on at least 2 separate days, one of which shall be at least 7 days before the meeting. 161 162 The notice shall state the date, time, and place of the meeting 163 scheduled to discuss or enact the memorandum of agreement, and the places within the municipality or county where such proposed 164 165 memorandum of agreement may be inspected by the public. The 166 notice must be one-eighth of a page in size and must be 167 published in a portion of the paper other than the legal notices section. The notice shall also advise that interested parties 168 169 may appear at the meeting and be heard with respect to the 170 memorandum of agreement.

(b) "Jobs" means permanent, full-time equivalent positionsnot including construction jobs.

(c) "Office" means the Office of Tourism, Trade, andEconomic Development.

(d) "Permit applications" means state permits and
licenses, and at the option of a participating local government,
local development permits or orders.

(e) "Secretary" means the Secretary of Environmental
 Protection or his or her designee.

(3) (a) The <u>secretary</u> Covernor, through the office, shall
 direct the creation of regional permit action teams₇ for the

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182 purpose of expediting review of permit applications and local 183 comprehensive plan amendments submitted by:

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1. Businesses creating at least 50 $\frac{100}{100}$ jobs; τ or

185 2. Businesses creating at least 25 50 jobs if the project is located in an enterprise zone, or in a county having a 186 187 population of fewer less than 75,000 or in a county having a population of fewer less than 125,000 100,000 which is 188 189 contiguous to a county having a population of fewer less than 190 75,000, as determined by the most recent decennial census, residing in incorporated and unincorporated areas of the 191 192 county., or

193 On a case-by-case basis and at the request of a county (b) 194 or municipal government, the office may certify as eligible for expedited review a project not meeting the minimum job creation 195 thresholds but creating a minimum of 10 jobs. The recommendation 196 from the governing body of the county or municipality in which 197 the project may be located is required in order for the office 198 to certify that any project is eligible for expedited review 199 200 under this paragraph. When considering projects that do not meet 201 the minimum job creation thresholds but that are recommended by 202 the governing body in which the project may be located, the 203 office shall consider economic impact factors that include, but 204 are not limited to:

The proposed wage and skill levels relative to those
 existing in the area in which the project may be located;

207 2. The project's potential to diversify and strengthen the208 area's economy;

3. The amount of capital investment; and 120467 Approved For Filing: 4/22/2010 11:36:39 AM Page 8 of 20

4. The number of jobs that will be made available forpersons served by the welfare transition program.

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212 (c) At the request of a county or municipal government, 213 the office or a Quick Permitting County may certify projects 214 located in counties where the ratio of new jobs per participant 215 in the welfare transition program, as determined by Workforce Florida, Inc., is less than one or otherwise critical, as 216 217 eligible for the expedited permitting process. Such projects 218 must meet the numerical job creation criteria of this 219 subsection, but the jobs created by the project do not have to 220 be high-wage jobs that diversify the state's economy.

(d) Projects located in a designated brownfield area areeligible for the expedited permitting process.

(e) Projects that are part of the state-of-the-art biomedical research institution and campus to be established in this state by the grantee under s. 288.955 are eligible for the expedited permitting process, if the projects are designated as part of the institution or campus by the board of county commissioners of the county in which the institution and campus are established.

230 (f) Projects resulting in the production of biofuels 231 cultivated on lands that are 1,000 acres or more or in the construction of a biofuel or biodiesel processing facility or a 232 facility generating renewable energy, as defined in s. 233 234 366.91(2)(d), are eligible for the expedited permitting process. 235 (4) The regional teams shall be established through the 236 execution of memoranda of agreement developed by the applicant and the secretary, with input solicited from between the office 237 120467 Approved For Filing: 4/22/2010 11:36:39 AM Page 9 of 20

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238 and the respective heads of the Department of Environmental 239 Protection, the Department of Community Affairs, the Department 240 of Transportation and its district offices, the Department of Agriculture and Consumer Services, the Fish and Wildlife 241 242 Conservation Commission, appropriate regional planning councils, 243 appropriate water management districts, and voluntarily 244 participating municipalities and counties. The memoranda of 245 agreement should also accommodate participation in this 246 expedited process by other local governments and federal 247 agencies as circumstances warrant.

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248 In order to facilitate local government's option to (5) 249 participate in this expedited review process, the secretary 250 office shall, in cooperation with local governments and 251 participating state agencies, create a standard form memorandum 252 of agreement. A local government shall hold a duly noticed 253 public workshop to review and explain to the public the 254 expedited permitting process and the terms and conditions of the 255 standard form memorandum of agreement.

256 The local government shall hold a duly noticed public (6) 257 hearing to execute a memorandum of agreement for each qualified 258 project. Notwithstanding any other provision of law, and at the 259 option of the local government, the workshop provided for in 260 subsection (5) may be conducted on the same date as the public hearing held under this subsection. The memorandum of agreement 261 262 that a local government signs shall include a provision 263 identifying necessary local government procedures and time limits that will be modified to allow for the local government 264 265 decision on the project within 90 days. The memorandum of 120467 Approved For Filing: 4/22/2010 11:36:39 AM Page 10 of 20

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agreement applies to projects, on a case-by-case basis, that qualify for special review and approval as specified in this section. The memorandum of agreement must make it clear that this expedited permitting and review process does not modify, qualify, or otherwise alter existing local government nonprocedural standards for permit applications, unless expressly authorized by law.

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273 At the option of the participating local government, (7) 274 Appeals of local government comprehensive plan approvals its 275 final approval for a project shall may be pursuant to the 276 summary hearing provisions of s. 120.574, pursuant to subsection 277 (14), and consolidated with the challenge of any applicable 278 state agency actions or pursuant to other appellate processes 279 available to the local government. The local government's 280 decision to enter into a summary hearing must be made as provided in s. 120.574 or in the memorandum of agreement. 281

282 (8) Each memorandum of agreement shall include a process 283 for final agency action on permit applications and local 284 comprehensive plan amendment approvals within 90 days after 285 receipt of a completed application, unless the applicant agrees 286 to a longer time period or the secretary office determines that 287 unforeseen or uncontrollable circumstances preclude final agency 288 action within the 90-day timeframe. Permit applications governed 289 by federally delegated or approved permitting programs whose 290 requirements would prohibit or be inconsistent with the 90-day 291 timeframe are exempt from this provision, but must be processed by the agency with federally delegated or approved program 292 293 responsibility as expeditiously as possible. 120467 Approved For Filing: 4/22/2010 11:36:39 AM Page 11 of 20

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(9) The <u>secretary</u> office shall inform the Legislature by
October 1 of each year which agencies have not entered into or
implemented an agreement and identify any barriers to achieving
success of the program.

298 The memoranda of agreement may provide for the waiver (10)299 or modification of procedural rules prescribing forms, fees, procedures, or time limits for the review or processing of 300 301 permit applications under the jurisdiction of those agencies 302 that are party to the memoranda of agreement. Notwithstanding 303 any other provision of law to the contrary, a memorandum of 304 agreement must to the extent feasible provide for proceedings 305 and hearings otherwise held separately by the parties to the 306 memorandum of agreement to be combined into one proceeding or 307 held jointly and at one location. Such waivers or modifications shall not be available for permit applications governed by 308 309 federally delegated or approved permitting programs, the requirements of which would prohibit, or be inconsistent with, 310 311 such a waiver or modification.

(11) The <u>standard form for</u> memoranda of agreement shall include guidelines to be used in working with state, regional, and local permitting authorities. Guidelines may include, but are not limited to, the following:

(a) A central contact point for filing permit applications and local comprehensive plan amendments and for obtaining information on permit and local comprehensive plan amendment requirements;

(b) Identification of the individual or individuals within each respective agency who will be responsible for processing 120467 Approved For Filing: 4/22/2010 11:36:39 AM Page 12 of 20

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322 the expedited permit application or local comprehensive plan 323 amendment for that agency;

(c) A mandatory preapplication review process to reduce 324 325 permitting conflicts by providing guidance to applicants 326 regarding the permits needed from each agency and governmental 327 entity, site planning and development, site suitability and limitations, facility design, and steps the applicant can take 328 329 to ensure expeditious permit application and local comprehensive 330 plan amendment review. As a part of this process, the first interagency meeting to discuss a project shall be held within 14 331 332 days after the secretary's office's determination that the 333 project is eligible for expedited review. Subsequent interagency 334 meetings may be scheduled to accommodate the needs of 335 participating local governments that are unable to meet public notice requirements for executing a memorandum of agreement 336 337 within this timeframe. This accommodation may not exceed 45 days 338 from the secretary's office's determination that the project is 339 eligible for expedited review;

(d) The preparation of a single coordinated project
description form and checklist and an agreement by state and
regional agencies to reduce the burden on an applicant to
provide duplicate information to multiple agencies;

(e) Establishment of a process for the adoption and review
of any comprehensive plan amendment needed by any certified
project within 90 days after the submission of an application
for a comprehensive plan amendment. However, the memorandum of
agreement may not prevent affected persons as defined in s.
163.3184 from appealing or participating in this expedited plan
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350 amendment process and any review or appeals of decisions made 351 under this paragraph; and

352 (f) Additional incentives for an applicant who proposes a353 project that provides a net ecosystem benefit.

(12) The applicant, the regional permit action team, and participating local governments may agree to incorporate into a single document the permits, licenses, and approvals that are obtained through the expedited permit process. This consolidated permit is subject to the summary hearing provisions set forth in subsection (14).

360

(13) Notwithstanding any other provisions of law:

361 (a) Local comprehensive plan amendments for projects
362 qualified under this section are exempt from the twice-a-year
363 limits provision in s. 163.3187; and

Projects qualified under this section are not subject 364 (b) to interstate highway level-of-service standards adopted by the 365 366 Department of Transportation for concurrency purposes. The 367 memorandum of agreement specified in subsection (5) must include 368 a process by which the applicant will be assessed a fair share 369 of the cost of mitigating the project's significant traffic 370 impacts, as defined in chapter 380 and related rules. The 371 agreement must also specify whether the significant traffic 372 impacts on the interstate system will be mitigated through the 373 implementation of a project or payment of funds to the 374 Department of Transportation. Where funds are paid, the Department of Transportation must include in the 5-year work 375 376 program transportation projects or project phases, in an amount

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377 equal to the funds received, to mitigate the traffic impacts378 associated with the proposed project.

(14) (a) Challenges to state agency action in the expedited 379 380 permitting process for projects processed under this section are 381 subject to the summary hearing provisions of s. 120.574, except 382 that the administrative law judge's decision, as provided in s. 120.574(2)(f), shall be in the form of a recommended order and 383 384 shall not constitute the final action of the state agency. In 385 those proceedings where the action of only one agency of the 386 state other than the Department of Environmental Protection is 387 challenged, the agency of the state shall issue the final order 388 within 45 10 working days after of receipt of the administrative 389 law judge's recommended order, and the recommended order shall 390 inform the parties of their right to file exceptions or 391 responses to the recommended order in accordance with the 392 uniform rules of procedure pursuant to s. 120.54. In those 393 proceedings where the actions of more than one agency of the 394 state are challenged, the Governor shall issue the final order 395 within 45 10 working days after of receipt of the administrative 396 law judge's recommended order, and the recommended order shall 397 inform the parties of their right to file exceptions or responses to the recommended order in accordance with the 398 399 uniform rules of procedure pursuant to s. 120.54. This paragraph 400 does not apply to the issuance of department licenses required 401 under any federally delegated or approved permit program. In 402 such instances, the department shall enter the final order. The 403 participating agencies of the state may opt at the preliminary 404 hearing conference to allow the administrative law judge's 120467 Approved For Filing: 4/22/2010 11:36:39 AM

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405 decision to constitute the final agency action. If a 406 participating local government agrees to participate in the 407 summary hearing provisions of s. 120.574 for purposes of review 408 of local government comprehensive plan amendments, s. 409 163.3184(9) and (10) apply.

410 (b) Projects identified in paragraph (3)(f) or challenges 411 to state agency action in the expedited permitting process for 412 establishment of a state-of-the-art biomedical research 413 institution and campus in this state by the grantee under s. 288.955 are subject to the same requirements as challenges 414 415 brought under paragraph (a), except that, notwithstanding s. 416 120.574, summary proceedings must be conducted within 30 days 417 after a party files the motion for summary hearing, regardless of whether the parties agree to the summary proceeding. 418

419 (15)The office, working with the agencies providing 420 cooperative assistance and input regarding participating in the memoranda of agreement, shall review sites proposed for the 421 422 location of facilities eligible for the Innovation Incentive 423 Program under s. 288.1089. Within 20 days after the request for 424 the review by the office, the agencies shall provide to the 425 office a statement as to each site's necessary permits under 426 local, state, and federal law and an identification of 427 significant permitting issues, which if unresolved, may result 428 in the denial of an agency permit or approval or any significant 429 delay caused by the permitting process.

430 (16) This expedited permitting process shall not modify,
431 qualify, or otherwise alter existing agency nonprocedural
432 standards for permit applications or local comprehensive plan
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433 amendments, unless expressly authorized by law. If it is 434 determined that the applicant is not eligible to use this 435 process, the applicant may apply for permitting of the project 436 through the normal permitting processes.

(17) The office shall be responsible for certifying a
business as eligible for undergoing expedited review under this
section. Enterprise Florida, Inc., a county or municipal
government, or the Rural Economic Development Initiative may
recommend to the Office of Tourism, Trade, and Economic
Development that a project meeting the minimum job creation
threshold undergo expedited review.

444 The office, working with the Rural Economic (18)445 Development Initiative and the agencies participating in the memoranda of agreement, shall provide technical assistance in 446 preparing permit applications and local comprehensive plan 447 amendments for counties having a population of fewer less than 448 75,000 residents, or counties having fewer than 125,000 100,000 449 450 residents which are contiguous to counties having fewer than 451 75,000 residents. Additional assistance may include, but not be 452 limited to, guidance in land development regulations and 453 permitting processes, working cooperatively with state, 454 regional, and local entities to identify areas within these 455 counties which may be suitable or adaptable for preclearance 456 review of specified types of land uses and other activities 457 requiring permits.

458 (19) The following projects are ineligible for review 459 under this part:

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488 process from the Office of Tourism, Trade, and Economic 489 Development to the Secretary of Environmental Protection; 490 revising job-creation criteria for businesses to qualify 491 to submit permit applications and local comprehensive plan 492 amendments for expedited review; providing that permit 493 applications and local comprehensive plan amendments for specified renewable energy projects are eligible for the 494 495 expedited permitting process; providing for the 496 establishment of regional permit action teams through the execution of memoranda of agreement developed by permit 497 498 applicants and the secretary; revising provisions relating 499 to the memoranda of agreement developed by the secretary; 500 providing for the appeal of local government comprehensive plan approvals for projects and requiring such appeals to 501 502 be consolidated with challenges to state agency actions; 503 requiring recommended orders relating to challenges to 504 state agency actions pursuant to summary hearing 505 provisions to include certain information; extending the 506 deadline for issuance of final orders relating to such 507 challenges; providing for challenges to state agency action related to expedited permitting for specified 508 509 renewable energy projects; revising provisions relating to 510 the review of sites proposed for the location of 511 facilities eligible for the Innovation Incentive Program; revising criteria for counties eligible to receive 512 513 technical assistance in preparing permit applications and 514 local comprehensive plan amendments; specifying expedited

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		dment No							
515		review e	eligibili	ty for	certain	electrical	power	projects;	
516		repeali	ng						
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