A bill to be entitled 1 2 An act relating to environmental control; amending s. 3 288.9015, F.S.; requiring Enterprise Florida, Inc., to 4 provide technical assistance to the Department of 5 Environmental Protection in the creation of the Recycling 6 Business Assistance Center; amending s. 373.414, F.S.; 7 providing that financial responsibility for mitigation for 8 wetlands and other surface waters required by a permit for 9 activities associated with the extraction of limestone are 10 subject to approval by the Department of Environmental 11 Protection as part of permit application review; amending s. 378.901, F.S.; authorizing mine operators mining or 12 extracting or proposing to mine or extract heavy minerals, 13 14 limestone, or fuller's earth clay to apply for a life-of-15 the-mine permit; clarifying the authority of local 16 governments to approve, approve with conditions, deny, or impose certain permit durations; amending s. 403.44, F.S.; 17 eliminating a greenhouse gas registration and reporting 18 19 requirement for major emitters; eliminating a requirement for the Department of Environmental Protection to 20 21 establish methodologies, reporting periods, and reporting 22 systems relating to greenhouse gas emissions; amending s. 23 403.7032, F.S.; requiring all public entities and those 24 entities occupying buildings managed by the Department of Management Services to report recycling data; providing 25 26 exceptions; encouraging certain private entities to report 27 the disposal of recyclable materials; requiring the 28 Department of Management Services to report on green and Page 1 of 49

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recycled products purchased through its procurement system; directing the Department of Environmental Protection to create the Recycling Business Assistance Center; providing requirements for the center; amending s. 403.7046, F.S., relating to regulation of recovered materials; deleting a requirement that the Department of Environmental Protection appoint a technical advisory committee; revising reporting requirements; amending s. 403.7049, F.S.; conforming a cross-reference; amending s. 403.705, F.S.; conforming a cross-reference; requiring that the Department of Environmental Protection report biennially to the Legislature on the state's success in meeting solid waste reduction goals; amending s. 403.706, F.S.; requiring counties to meet specific recycling benchmarks; providing legislative intent; requiring certain multifamily residential and commercial properties to provide recycling receptacles; authorizing the Department of Environmental Protection to require counties to develop a plan to expand recycling programs under certain conditions; requiring the Department of Environmental Protection to provide a report to the Legislature if a specified recycling rate is not met; eliminating a requirement that counties develop composting goals; providing for waste-to-energy production to be applied toward meeting recycling benchmarks; providing exceptions; providing deadlines for the reporting of recycling data; amending s. 403.7061, F.S.; revising requirements for review of new waste-to-energy facility

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57 capacity by the Department of Environmental Protection; 58 amending s. 403.707, F.S.; requiring liners for new 59 construction and demolition debris landfills; establishing 60 recycling rates for source-separation activities; providing an exception; amending s. 403.709, F.S.; 61 62 conforming a cross-reference; amending s. 403.7095, F.S.; 63 revising provisions relating to the solid waste management 64 grant program; deleting provisions requiring the 65 Department of Environmental Protection to develop a 66 competitive and innovative grant program for certain 67 counties, municipalities, special districts, and nonprofit organizations; deleting application requirements for such 68 69 grant program; deleting a requirement for the Department 70 of Environmental Protection to evaluate and prioritize 71 grant proposals for inclusion in its annual budget 72 request; revising the distribution of funds for the small-73 county consolidated grant program; deleting obsolete 74 provisions; amending s. 403.7145, F.S.; revising recycling 75 requirements for certain state buildings; providing for a 76 pilot project for the Capitol recycling area; requiring 77 each public airport in the state to collect aluminum 78 beverage cans and recyclable plastic and glass from the 79 entities doing business at the airport and to offer such 80 materials for recycling; amending s. 533.77, F.S.; 81 requiring the Florida Building Commission to develop 82 specified recommendations relating to recycling and 83 composting and the use of recyclable materials; amending 84 ss. 220.1845 and 376.30781, F.S.; providing requirements Page 3 of 49

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85	for claiming certain site rehabilitation costs in
86	applications for contaminated site rehabilitation tax
87	credits; conforming cross-references; amending s. 376.85,
88	F.S.; revising requirements for the Department of
89	Environmental Protection's annual report to the
90	Legislature regarding site rehabilitation; amending s.
91	403.973, F.S.; transferring certain authority over the
92	expedited permitting and comprehensive plan amendment
93	process from the Office of Tourism, Trade, and Economic
94	Development to the Secretary of Environmental Protection;
95	revising job-creation criteria for businesses to qualify
96	to submit permit applications and local comprehensive plan
97	amendments for expedited review; providing that permit
98	applications and local comprehensive plan amendments for
99	specified renewable energy projects are eligible for the
100	expedited permitting process; providing for the
101	establishment of regional permit action teams through the
102	execution of memoranda of agreement developed by permit
103	applicants and the secretary; revising provisions relating
104	to the memoranda of agreement developed by the secretary;
105	providing for the appeal of local government comprehensive
106	plan approvals for projects and requiring such appeals to
107	be consolidated with challenges to state agency actions;
108	requiring recommended orders relating to challenges to
109	state agency actions pursuant to summary hearing
110	provisions to include certain information; extending the
111	deadline for issuance of final orders relating to such
112	challenges; providing for challenges to state agency
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113 action related to expedited permitting for specified 114 renewable energy projects; revising provisions relating to 115 the review of sites proposed for the location of 116 facilities eligible for the Innovation Incentive Program; 117 revising criteria for counties eligible to receive 118 technical assistance in preparing permit applications and 119 local comprehensive plan amendments; specifying expedited 120 review eligibility for certain electrical power projects; repealing s. 288.1185, F.S., relating to the Recycling 121 Markets Advisory Committee; providing an effective date. 122 123 124 Be It Enacted by the Legislature of the State of Florida: 125 126 Section 1. Subsection (9) is added to section 288.9015, 127 Florida Statutes, to read: 128 288.9015 Enterprise Florida, Inc.; purpose; duties.-129 (9) Enterprise Florida, Inc., shall provide technical 130 assistance to the Department of Environmental Protection in the 131 creation of the Recycling Business Assistance Center pursuant to 132 s. 403.7032(5). As the state's primary organization devoted to 133 statewide economic development, Enterprise Florida, Inc., is 134 encouraged to cooperate with the Department of Environmental 135 Protection to ensure that the Recycling Business Assistance 136 Center is positioned to succeed in helping to enhance and expand 137 existing markets for recyclable materials in this state, other 138 states, and foreign countries. 139 Section 2. Paragraph (a) of subsection (19) of section 140 373.414, Florida Statutes, is amended to read: Page 5 of 49

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141 373.414 Additional criteria for activities in surface
142 waters and wetlands.-

(19) (a) Financial responsibility for mitigation for 143 144 wetlands and other surface waters required by a permit issued 145 pursuant to this part for activities associated with the 146 extraction of limestone and phosphate are subject to approval by 147 the department as part of permit application review. Financial 148 responsibility for permitted activities which will occur over a 149 period of 3 years or less of mining operations must be provided 150 to the department prior to the commencement of mining operations 151 and shall be in an amount equal to 110 percent of the estimated 152 mitigation costs for wetlands and other surface waters affected 153 under the permit. For permitted activities which will occur over 154 a period of more than 3 years of mining operations, the initial 155 financial responsibility demonstration shall be in an amount 156 equal to 110 percent of the estimated mitigation costs for 157 wetlands and other surface waters affected in the first 3 years 158 of operation under the permit; and, for each year thereafter, 159 the financial responsibility demonstration shall be updated, 160 including to provide an amount equal to 110 percent of the 161 estimated mitigation costs for the next year of operations under 162 the permit for which financial responsibility has not already 163 been demonstrated and to release portions of the financial responsibility mechanisms in accordance with applicable rules. 164 Section 3. Subsection (2) of section 378.901, Florida 165 Statutes, is amended to read: 166 167 378.901 Life-of-the-mine permit.-

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(2) As an alternative to, and in lieu of, separate

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169 applications for permits required by part IV of chapter 373 and 170 part IV of this chapter, any each operator who mines or extracts 171 or proposes to mine or extract heavy minerals, limestone, or 172 fuller's earth clay may apply to the bureau for a life-of-the-173 mine permit. Nothing in this subsection limits or restricts the 174 authority of a local government to approve, approve with 175 conditions, deny, or impose a permit duration different from the 176 duration of a permit issued pursuant to this section. 177 Section 4. Subsections (5) through (8) of section 403.44, 178 Florida Statutes, are renumbered as subsections (3) through (6), 179 respectively, and present subsections (3) and (4) of that 180 section are amended to read: 181 403.44 Florida Climate Protection Act.-182 (3) A major emitter shall be required to use The Climate 183 Registry for purposes of emission registration and reporting. 184 (4) The department shall establish the methodologies, 185 reporting periods, and reporting systems that shall be used when 186 major emitters report to The Climate Registry. The department 187 may require the use of quality-assured data from continuous 188 emissions monitoring systems. 189 Section 5. Section 403.7032, Florida Statutes, is amended 190 to read: 191 403.7032 Recycling.-192 The Legislature finds that the failure or inability to (1)economically recover material and energy resources from solid 193 waste results in the unnecessary waste and depletion of our 194 195 natural resources. As the state continues to grow, so will the 196 potential amount of discarded material that must be treated and

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197 disposed of, necessitating the improvement of solid waste 198 collection and disposal. Therefore, the maximum recycling and 199 reuse of such resources are considered high-priority goals of 200 the state.

201 (2) By the year 2020, the long-term goal for the recycling 202 efforts of state and local governmental entities, private 203 companies and organizations, and the general public is to recycle at least 75 percent of the municipal solid waste that 204 205 would otherwise be reduce the amount of recyclable solid waste 206 disposed of in waste management facilities, landfills, or 207 incineration facilities by a statewide average of at least 75 208 percent. However, any solid waste used for the production of 209 renewable energy shall count toward the long-term recycling goal 210 as set forth in this part section.

211 (3) All state agencies, K-12 public schools, public institutions of higher learning, community colleges, and state 212 213 universities, all municipal, county, or other state entities 214 whose employees occupy buildings not owned by the municipality, 215 county, or state, and all entities occupying buildings that are 216 managed by the Department of Management Services must, at a 217 minimum, annually report all recycled materials to the county 218 using the department's designated reporting format. This 219 subsection does not apply to a fiscally constrained county, as 220 defined in s. 218.67(1), or to a municipality of special 221 financial concern, as defined in s. 200.185(1)(b), with a per 222 capita taxable value of assessed property that does not exceed 223 \$58,000 or to any municipality with a population under 20,000 224 and a per capita taxable value of assessed property that does

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225 not exceed \$46,000. Private businesses, other than certified 226 recovered materials dealers, that recycle paper, metals, glass, 227 plastics, textiles, rubber materials, and mulch are encouraged 228 to annually report the amount of materials they recycle to the 229 county beginning January 1, 2011, using the department's 230 designated reporting format. Using the information provided, the 231 department shall recognize those private businesses that 232 demonstrate outstanding recycling efforts. Notwithstanding any 233 other provision of state or local law, private businesses, other than certified recovered materials dealers, are not required to 234 235 report recycling rates.

236 (4) (3) The Department of Environmental Protection shall 237 develop a comprehensive recycling program that is designed to 238 achieve the percentage under subsection (2) and submit the 239 program to the President of the Senate and the Speaker of the 240 House of Representatives by January 1, 2010. The program may not 241 be implemented until approved by the Legislature. The program 242 must be developed in coordination with input from state and 243 local entities, private businesses, and the public. Under the 244 program, recyclable materials shall include, but are not limited 245 to, metals, paper, glass, plastic, textile, rubber materials, 246 and mulch. Components of the program shall include, but are not 247 limited to:

(a) Programs to identify environmentally preferable
 purchasing practices to encourage the purchase of recycled,
 durable, and less toxic goods. <u>The Department of Management</u>
 <u>Services shall modify its procurement system to report on green</u>
 and recycled products purchased through the system by September

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253 30, 2011.

(b) Programs to educate students in grades K-12 in thebenefits of, and proper techniques for, recycling.

(c) Programs for statewide recognition of successful
recycling efforts by schools, businesses, public groups, and
private citizens.

(d) Programs for municipalities and counties to develop
and implement efficient recycling efforts to return valuable
materials to productive use, conserve energy, and protect
natural resources.

(e) Programs by which the department can provide technical
assistance to municipalities and counties in support of their
recycling efforts.

266 (f) Programs to educate and train the public in proper 267 recycling efforts.

(g) Evaluation of how financial assistance can best be provided to municipalities and counties in support of their recycling efforts.

(h) Evaluation of why existing waste management andrecycling programs in the state have not been better used.

273 The Department of Environmental Protection shall (5) 274 create the Recycling Business Assistance Center by December 1, 275 2010. In carrying out its duties under this subsection, the department shall consult with state agency personnel appointed 276 277 to serve as economic development liaisons under s. 288.021 and 278 seek technical assistance from Enterprise Florida, Inc., to 279 ensure the Recycling Business Assistance Center is positioned to 280 succeed. The purpose of the center shall be to serve as the

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281 mechanism for coordination among state agencies and the private sector in order to coordinate policy and overall strategic 282 283 planning for developing new markets and expanding and enhancing 284 existing markets for recyclable materials in this state, other 285 states, and foreign countries. The duties of the center must 286 include, at a minimum: 287 Identifying and developing new markets and expanding (a) 288 and enhancing existing markets for recyclable materials. 289 (b) Pursuing expanded end uses for recycled materials. 290 (c) Targeting materials for concentrated market-291 development efforts. 292 Developing proposals for new incentives for market (d) 293 development, particularly focusing on targeted materials. 294 (e) Providing guidance on issues such as permitting, 295 finance options for recycling market development, site location, 296 research and development, grant program criteria for recycled 297 materials markets, recycling markets education and information, 298 and minimum content. 299 Coordinating the efforts of various governmental (f) 300 entities having market-development responsibilities in order to 301 optimize supply and demand for recyclable materials. 302 (g) Evaluating source-reduced products as they relate to 303 state procurement policy. The evaluation shall include, but is 304 not limited to, the environmental and economic impact of source-305 reduced product purchases to the state. For the purposes of this paragraph, the term "source-reduced" means any method, process, 306 307 product, or technology that significantly or substantially 308 reduces the volume or weight of a product while providing, at a

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309	minimum, equivalent or generally similar performance and service
310	to and for the users of such materials.
311	(h) Providing evaluation of solid waste management grants,
312	pursuant to s. 403.7095, to reduce the flow of solid waste to
313	disposal facilities and encourage the sustainable recovery of
314	materials from Florida's waste stream.
315	(i) Providing below-market financing for companies that
316	manufacture products from recycled materials or convert
317	recyclable materials into raw materials for use in manufacturing
318	pursuant to the Florida Recycling Loan Program as administered
319	by the Florida First Capital Finance Corporation.
320	(j) Maintaining a continuously updated online directory
321	listing the public and private entities that collect, transport,
322	broker, process, or remanufacture recyclable materials in the
323	state.
324	(k) Providing information on the availability and benefits
325	of using recycled materials to private entities and industries
326	in the state.
327	(1) Distributing any materials prepared in implementing
328	this subsection to the public, private entities, industries,
329	governmental entities, or other organizations upon request.
330	(m) Coordinating with the Agency for Workforce Innovation
331	and its partners to provide job-placement and job-training
332	services to job seekers through the state's workforce services
333	programs.
334	Section 6. Subsection (1) of section 403.7046, Florida
335	Statutes, is amended to read:
336	403.7046 Regulation of recovered materials
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337 Any person who handles, purchases, receives, recovers, (1)338 sells, or is an end user of recovered materials shall annually 339 certify to the department on forms provided by the department. 340 The department may by rule exempt from this requirement 341 generators of recovered materials; persons who handle or sell 342 recovered materials as an activity which is incidental to the 343 normal primary business activities of that person; or persons 344 who handle, purchase, receive, recover, sell, or are end users 345 of recovered materials in small quantities as defined by the 346 department. The department shall adopt rules for the 347 certification of and reporting by such persons and shall establish criteria for revocation of such certification. Prior 348 349 to the adoption of such rules, the department shall appoint a 350 technical advisory committee of no more than nine persons, 351 including, at a minimum, representatives of the Florida 352 Association of Counties, the Florida League of Cities, the 353 Florida Recyclers Association, and the Florida Chapter of the 354 National Solid Waste Management Association, to aid in the 355 development of such rules. Such rules shall be designed to 356 elicit, at a minimum, the amount and types of recovered 357 materials handled by registrants, and the amount and disposal 358 site, or name of person with whom such disposal was arranged, of 359 any solid waste generated by such facility. By February 1 of 360 each year, registrants shall report all required information to the department and to all counties from which it received 361 362 materials. Such rules may provide for the department to conduct 363 periodic inspections. The department may charge a fee of up to 364 \$50 for each registration, which shall be deposited into the Page 13 of 49

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365 Solid Waste Management Trust Fund for implementation of the 366 program.

367 Section 7. Subsection (5) of section 403.7049, Florida368 Statutes, is amended to read:

369 403.7049 Determination of full cost for solid waste
370 management; local solid waste management fees.-

371 (5) In order to assist in achieving the municipal solid 372 waste reduction goal and the recycling provisions of s. 373 403.706(2) s. 403.706(4), a county or a municipality which owns or operates a solid waste management facility is hereby 374 375 authorized to charge solid waste disposal fees which may vary 376 based on a number of factors, including, but not limited to, the 377 amount, characteristics, and form of recyclable materials 378 present in the solid waste that is brought to the county's or the municipality's facility for processing or disposal. 379

380 Section 8. Paragraph (c) of subsection (2) and subsection 381 (3) of section 403.705, Florida Statutes, are amended to read: 382 403.705 State solid waste management program.-

383 (2) The state solid waste management program shall 384 include, at a minimum:

385 (c) Planning guidelines and technical assistance to 386 counties and municipalities to aid in meeting the municipal 387 solid waste reduction goals established in <u>s. 403.706(2)</u> <del>s.</del> 388 403.706(4).

389 (3) The department shall periodically seek information
 390 from counties to evaluate and report biennially to the President
 391 of the Senate and the Speaker of the House of Representatives on

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392	the state's success in meeting the solid waste reduction goal $\underline{as}$
393	described in s. 403.706(2).
394	Section 9. Subsections (2), (4), (6), (7), and (21) of
395	section 403.706, Florida Statutes, are amended to read:
396	403.706 Local government solid waste responsibilities
397	(2)(a) Each county shall implement a recyclable materials
398	recycling program that shall have a goal of recycling recyclable
399	solid waste by 40 percent by December 31, 2012, 50 percent by
400	December 31, 2014, 60 percent by December 31, 2016, 70 percent
401	by December 31, 2018, and 75 percent by December 31, 2020.
402	Counties and municipalities are encouraged to form cooperative
403	arrangements for implementing recycling programs.
404	(b) In order to assist counties in attaining the goals set
405	forth in paragraph (a), the Legislature finds that the recycling
406	of construction and demolition debris fulfills an important
407	state interest. Therefore, each county must implement a program
408	for recycling construction and demolition debris.
409	(c) All commercial and multifamily construction projects,
410	including, but not limited to, apartment complexes, which begin
411	construction on or after July 1, 2010, where counties provide
412	litter receptacles, must provide an opportunity for the tenants
413	and owners to recycle, including, if necessary, designated space
414	for the placement of recycling receptacles.
415	(d) If, by January 1 of 2013, 2015, 2017, 2019, or 2021,
416	the county, as determined by the department in accordance with
417	applicable rules, has not reached the recycling goals as set
418	forth in paragraph (a), the department may direct the county to
419	develop a plan to expand recycling programs to existing

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420 <u>commercial and multifamily dwellings, including, but not limited</u> 421 <u>to, apartment complexes.</u>

422 If the state's recycling rate for the 2013 calendar (e) 423 year is below 40 percent, below 50 percent by January 1, 2015, 424 below 60 percent by January 1, 2017, below 70 percent by January 425 1, 2019, or below 75 percent by January 1, 2021, the department 426 shall provide a report to the President of the Senate and the 427 Speaker of the House of Representatives. The report shall 428 identify those additional programs or statutory changes needed 429 to achieve the goals set forth in paragraph (a). The report 430 shall be provided no later than 30 days prior to the beginning 431 of the Regular Session of the Legislature. The department is not 432 required to provide a report to the Legislature if the state 433 reaches its recycling goals as described in this paragraph.

434 (f) (b) Such programs shall be designed to recover a 435 significant portion of at least four of the following materials 436 from the solid waste stream prior to final disposal at a solid 437 waste disposal facility and to offer these materials for 438 recycling: newspaper, aluminum cans, steel cans, glass, plastic 439 bottles, cardboard, office paper, and yard trash. Local 440 governments which operate permitted waste-to-energy facilities 441 may retrieve ferrous and nonferrous metal as a byproduct of 442 combustion.

443 (g) (c) Local governments are encouraged to separate all 444 plastics, metal, and all grades of paper for recycling prior to 445 final disposal and are further encouraged to recycle yard trash 446 and other mechanically treated solid waste into compost 447 available for agricultural and other acceptable uses.

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448	(h) The department shall adopt rules establishing the
449	method and criteria to be used by a county in calculating the
450	recycling rates pursuant to this subsection.
451	(d) By July 1, 2010, each county shall develop and
452	implement a plan to achieve a goal to compost organic materials
453	that would otherwise be disposed of in a landfill. The goal
454	shall provide that up to 10 percent and no less than 5 percent
455	of organic material would be composted within the county and the
456	municipalities within its boundaries. The department may reduce
457	or modify the compost goal if the county demonstrates to the
458	department that achievement of the goal would be impractical
459	given the county's unique demographic, urban density, or
460	inability to separate normally compostable material from the
461	solid waste stream. The composting plan is encouraged to address
462	partnership with the private sector.
463	<u>(i)</u> Each county is encouraged to consider plans for
464	composting or mulching organic materials that would otherwise be
465	disposed of in a landfill. The <u>composting or</u> mulching plans are
466	encouraged to address partnership with the private sector.
467	(4)(a) In order to promote the production of renewable
468	energy from solid waste, each megawatt-hour produced by a
469	renewable energy facility using solid waste as a fuel shall
470	count as 1 ton of recycled material and shall be applied toward
471	meeting the recycling goals set forth in this section. If a
472	county creating renewable energy from solid waste implements and
473	maintains a program to recycle at least 50 percent of municipal
474	solid waste by a means other than creating renewable energy,
475	that county shall count 2 tons of recycled material for each
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476 megawatt-hour produced. If waste originates from a county other 477 than the county in which the renewable energy facility resides, 478 the originating county shall receive such recycling credit. Any 479 county that has a debt service payment related to its waste-to-480 energy facility shall receive 1 ton of recycled materials credit 481 for each ton of solid waste processed at the facility. Any 482 byproduct resulting from the creation of renewable energy does 483 not count as waste. A county's solid waste management and 484 recycling programs shall be designed to provide for sufficient 485 reduction of the amount of solid waste generated within the 486 county and the municipalities within its boundaries in order to 487 meet goals for the reduction of municipal solid waste prior to 488 the final disposal or the incineration of such waste at a solid 489 waste disposal facility. The goals shall provide, at a minimum, 490 that the amount of municipal solid waste that would be disposed 491 of within the county and the municipalities within its 492 boundaries is reduced by at least 30 percent.

493 A county may receive credit for one-half of the (b) 494 recycling goal set forth in subsection (2) for waste reduction 495 from the use of yard trash, or other clean wood waste or paper 496 waste, in innovative programs including, but not limited to, 497 programs that produce alternative clean-burning fuels such as 498 ethanol or that provide for the conversion of yard trash or 499 other clean wood waste or paper waste to clean-burning fuel for the production of energy for use at facilities other than a 500 waste-to-energy facility as defined in s. 403.7061. The 501 502 provisions of this paragraph apply only if a county can 503 demonstrate that:

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504 1. The county has implemented a yard trash mulching or 505 composting program, and

2. As part of the program, compost and mulch made from yard trash is available to the general public and in use at county-owned or maintained and municipally owned or maintained facilities in the county and state agencies operating in the county as required by this section.

(c) A county with a population of 100,000 or less <u>or a</u> <u>municipality with a population of 50,000 or less</u> may provide its residents with the opportunity to recycle in lieu of achieving the goal set forth in <u>this section</u> <del>paragraph (a)</del>. For the purposes of this <u>section</u> <del>subsection</del>, the "opportunity to recycle" means that the county:

517 1.a. Provides a system for separating and collecting 518 recyclable materials prior to disposal that is located at a 519 solid waste management facility or solid waste disposal area; or

520 b. Provides a system of places within the county for 521 collection of source-separated recyclable materials.

522 2. Provides a public education and promotion program that 523 is conducted to inform its residents of the opportunity to 524 recycle, encourages source separation of recyclable materials, 525 and promotes the benefits of reducing, reusing, recycling, and 526 composting materials.

(6) The department may reduce or modify the municipal solid waste <u>recycling</u> <del>reduction</del> goal that a county is required to achieve pursuant to subsection <u>(2)</u> <del>(4)</del> if the county demonstrates to the department that:

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(a)

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The achievement of the goal set forth in subsection

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532 (2) (4) would have an adverse effect on the financial 533 obligations of a county that are directly related to a waste-to-534 energy facility owned or operated by or on behalf of the county; 535 and

(b) The county cannot remove normally combustible materials from solid waste that is to be processed at a wasteto-energy facility because of the need to maintain a sufficient amount of solid waste to ensure the financial viability of the facility.

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The goal shall not be waived entirely and may only be reduced or modified to the extent necessary to alleviate the adverse effects of achieving the goal on the financial viability of a county's waste-to-energy facility. Nothing in this subsection shall exempt a county from developing and implementing a recycling program pursuant to this act.

548 (7) In order to assess the progress in meeting the goal 549 <u>set forth</u> established in subsection (2) (4), each county shall, 550 by <u>April 1</u> November each year, provide information to the 551 department regarding its annual solid waste management program 552 and recycling activities.

553 (a) The information <u>submitted to the department</u> by the 554 county must, at a minimum, include:

555 <u>1.(a)</u> The amount of municipal solid waste disposed of at 556 solid waste disposal facilities, by type of waste such as yard 557 trash, white goods, clean debris, tires, and unseparated solid 558 waste;

559 <u>2.(b)</u> The amount and type of materials from the municipal Page 20 of 49

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560 solid waste stream that were recycled; and

561 <u>3.(c)</u> The percentage of the population participating in 562 various types of recycling activities instituted.

(b) Beginning with the data for the 2012 calendar year,
the department shall by July 1 each year post on its website the
recycling rates of each county for the prior calendar year.

566 (21)Local governments are authorized to enact ordinances 567 that require and direct all residential properties, multifamily dwellings, and apartment complexes and industrial, commercial, 568 and institutional establishments as defined by the local 569 570 government to establish programs for the separation of 571 recyclable materials designated by the local government, which recyclable materials are specifically intended for purposes of 572 573 recycling and for which a market exists, and to provide for their collection. Such ordinances may include, but are not 574 575 limited to, provisions that prohibit any person from knowingly 576 disposing of recyclable materials designated by the local 577 government and that ensure the collection of recovered materials 578 as necessary to protect public health and safety.

579 Section 10. Paragraphs (d) through (i) of subsection (3) 580 of section 403.7061, Florida Statutes, are redesignated as 581 paragraphs (c) through (h), respectively, and present paragraph 582 (c) of that subsection is amended to read:

583 403.7061 Requirements for review of new waste-to-energy 584 facility capacity by the Department of Environmental 585 Protection.-

586 (3) An applicant must provide reasonable assurance that587 the construction of a new waste-to-energy facility or the

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588 expansion of an existing waste-to-energy facility will comply 589 with the following criteria:

590 (c) The county in which the facility is located has 591 implemented and maintains a solid waste management and recycling 592 program that is designed to achieve the waste reduction goal set 593 forth in s. 403.706(4). For the purposes of this section, the 594 provisions of s. 403.706(4)(c) for counties having populations 595 of 100,000 or fewer do not apply.

596 Section 11. Subsection (9) of section 403.707, Florida 597 Statutes, is amended to read:

598

403.707 Permits.-

599 The department shall establish a separate category for (9) 600 solid waste management facilities that accept only construction 601 and demolition debris for disposal or recycling. The department 602 shall establish a reasonable schedule for existing facilities to 603 comply with this section to avoid undue hardship to such 604 facilities. However, a permitted solid waste disposal unit that 605 receives a significant amount of waste prior to the compliance 606 deadline established in this schedule shall not be required to 607 be retrofitted with liners or leachate control systems.

608 The department shall establish reasonable (a) 609 construction, operation, monitoring, recordkeeping, financial 610 assurance, and closure requirements for such facilities. The 611 department shall take into account the nature of the waste 612 accepted at various facilities when establishing these 613 requirements, and may impose less stringent requirements, including a system of general permits or registration 614 requirements, for facilities that accept only a segregated waste 615

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616 stream which is expected to pose a minimal risk to the 617 environment and public health, such as clean debris. The 618 Legislature recognizes that incidental amounts of other types of 619 solid waste are commonly generated at construction or demolition 620 projects. In any enforcement action taken pursuant to this 621 section, the department shall consider the difficulty of 622 removing these incidental amounts from the waste stream.

623 (b) The department shall not require liners and leachate 624 collection systems at individual disposal units and lateral 625 expansions of existing disposal units that have not received a 626 department permit authorizing construction or operation before 627 July 1, 2010 facilities unless it demonstrates, based upon the 628 types of waste received, the methods for controlling types of 629 waste disposed of, the proximity of groundwater and surface 630 water, and the results of the hydrogeological and geotechnical 631 investigations, that the facility is reasonably expected to 632 result in violations of groundwater standards and criteria 633 otherwise.

634 (C) The owner or operator shall provide financial 635 assurance for closing of the facility in accordance with the requirements of s. 403.7125. The financial assurance shall cover 636 637 the cost of closing the facility and 5 years of long-term care 638 after closing, unless the department determines, based upon 639 hydrogeologic conditions, the types of wastes received, or the groundwater monitoring results, that a different long-term care 640 period is appropriate. However, unless the owner or operator of 641 the facility is a local government, the escrow account described 642 643 in s. 403.7125(2) may not be used as a financial assurance

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644 mechanism.

645 (d) The department shall establish training requirements 646 for operators of facilities, and shall work with the State 647 University System or other providers to assure that adequate 648 training courses are available. The department shall also assist 649 the Florida Home Builders Association in establishing a 650 component of its continuing education program to address proper 651 handling of construction and demolition debris, including best 652 management practices for reducing contamination of the 653 construction and demolition debris waste stream.

(e) The issuance of a permit under this subsection does
not obviate the need to comply with all applicable zoning and
land use regulations.

(f) A permit is not required under this section for the
disposal of construction and demolition debris on the property
where it is generated, but such property must be covered,
graded, and vegetated as necessary when disposal is complete.

661 By January 1, 2012, the amount of construction and (q) 662 demolition debris processed and recycled prior to disposal at a 663 permitted materials recovery facility or at any other permitted 664 disposal facility shall be reported by the county of origin to 665 the department and to the county on an annual basis in 666 accordance with rules adopted by the department. The rules shall 667 establish criteria to ensure accurate and consistent reporting 668 for purposes of determining the recycling rate in s. 403.706 669 and shall also require that, to the extent economically 670 feasible, all construction and demolition debris must be 671 processed prior to disposal, either at a permitted materials

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672 recovery facility or at a permitted disposal facility. This 673 paragraph does not apply to recovered materials, any materials 674 that have been source separated and offered for recycling, or 675 materials that have been previously processed. It is the policy 676 of the Legislature to encourage facilities to recycle. The 677 department shall establish criteria and guidelines that 678 encourage recycling where practical and provide for the use of 679 recycled materials in a manner that protects the public health 680 and the environment. Facilities are authorized to recycle, provided such activities do not conflict with such criteria and 681 guidelines. 682

(h) The department shall ensure that the requirements of this section are applied and interpreted consistently throughout the state. In accordance with s. 20.255, the Division of Waste Management shall direct the district offices and bureaus on matters relating to the interpretation and applicability of this section.

(i) The department shall provide notice of receipt of a
permit application for the initial construction of a
construction and demolition debris disposal facility to the
local governments having jurisdiction where the facility is to
be located.

(j) The Legislature recognizes that recycling, waste
reduction, and resource recovery are important aspects of an
integrated solid waste management program and as such are
necessary to protect the public health and the environment. If
necessary to promote such an integrated program, the county may
determine, after providing notice and an opportunity for a

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700 hearing prior to April 30, 2008, that some or all of the 701 material described in s. 403.703(6)(b) shall be excluded from 702 the definition of "construction and demolition debris" in s. 703 403.703(6) within the jurisdiction of such county. The county 704 may make such a determination only if it finds that, prior to 705 June 1, 2007, the county has established an adequate method for 706 the use or recycling of such wood material at an existing or 707 proposed solid waste management facility that is permitted or authorized by the department on June 1, 2007. The county is not 708 709 required to hold a hearing if the county represents that it previously has held a hearing for such purpose, or if the county 710 711 represents that it previously has held a public meeting or hearing that authorized such method for the use or recycling of 712 713 trash or other nonputrescible waste materials and that such 714 materials include those materials described in s. 403.703(6)(b). 715 The county shall provide written notice of its determination to 716 the department by no later than April 30, 2008; thereafter, the 717 materials described in s. 403.703(6) shall be excluded from the 718 definition of "construction and demolition debris" in s. 719 403.703(6) within the jurisdiction of such county. The county 720 may withdraw or revoke its determination at any time by 721 providing written notice to the department.

(k) Brazilian pepper and other invasive exotic plant
species as designated by the department resulting from
eradication projects may be processed at permitted construction
and demolition debris recycling facilities or disposed of at
permitted construction and demolition debris disposal facilities

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727 or Class III facilities. The department may adopt rules to728 implement this paragraph.

Section 12. Paragraph (e) of subsection (1) of section403.709, Florida Statutes, is amended to read:

403.709 Solid Waste Management Trust Fund; use of waste
tire fees.—There is created the Solid Waste Management Trust
Fund, to be administered by the department.

(1) From the annual revenues deposited in the trust fund,unless otherwise specified in the General Appropriations Act:

(e) A minimum of 40 percent shall be used for funding a
solid waste management competitive and innovative grant program
pursuant to s. 403.7095 for activities relating to recycling and
waste reduction, including waste tires requiring final disposal.

740 Section 13. Section 403.7095, Florida Statutes, is amended 741 to read:

742

403.7095 Solid waste management grant program.-

743 (1) The department shall develop a competitive and 744 innovative grant program for counties, municipalities, special 745 districts, and nonprofit organizations that have legal 746 responsibility for the provision of solid waste management 747 services. For purposes of this program, "innovative" means that 748 the process, technology, or activity for which funding is sought 749 has not previously been implemented within the jurisdiction of 750 the applicant. The applicant must: 751 (a) Demonstrate technologies or processes that represent a

752 novel application of an existing technology or process to

753 recycle or reduce waste, or that overcome obstacles to recycling

754 or waste reduction in new or innovative ways;

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755	(b) Demonstrate innovative processes to collect and
756	recycle or reduce materials targeted by the department and the
757	recycling industry; or
758	(c) Demonstrate effective solutions to solving solid waste
759	problems resulting from waste tires, particularly in the areas
760	of enforcement and abatement of illegal tire dumping and
761	activities to promote market development of waste tire products.
762	
763	Because the Legislature recognizes that input from the recycling
764	industry is essential to the success of this grant program, the
765	department shall cooperate with private sector entities to
766	develop a process and define specific criteria for allowing
767	their participation with grant recipients.
768	(2) The department shall evaluate and prioritize the
769	annual grant proposals and present the annual prioritized list
770	of projects to be funded to the Governor and the Legislature as
771	part of its annual budget request submitted pursuant to chapter
772	216. Potential grant recipients are encouraged to demonstrate
773	local support for grant proposals by the commitment of cash or
774	in-kind matching funds.
775	(1) <del>(3)</del> The department shall develop a consolidated grant
776	program for small counties having populations fewer than
777	100,000, with grants to be distributed equally among eligible
778	counties. Programs to be supported with the small-county
779	consolidated grants include general solid waste management,
780	litter prevention and control, and recycling and education
781	programs.
782	<u>(2)</u> (4) The department shall develop a waste tire grant
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783 program making grants available to all counties. The department 784 shall ensure that at least 25 percent of the funding available 785 for waste tire grants is distributed equally to each county 786 having a population fewer than 100,000. Of the remaining funds 787 distributed to counties having a population of 100,000 or 788 greater, the department shall distribute those funds on the 789 basis of population.

790 <u>(3) (5)</u> From the funds made available pursuant to s.
791 403.709(1)(e) for the grant program created by this section, the
792 following distributions shall be made:

793 (a) Up to 15 percent for the program described in 794 subsection (1);

795 (a) (b) Up to 50 35 percent for the program described in 796 subsection (1) (3); and

797 (b)-(c) Up to 50 percent for the program described in 798 subsection (2) (4).

799 <u>(4)(6)</u> The department may adopt rules necessary to 800 administer this section, including, but not limited to, rules 801 governing timeframes for submitting grant applications, criteria 802 for prioritizing, matching criteria, maximum grant amounts, and 803 allocation of appropriated funds based upon project and 804 applicant size.

805 (7) Notwithstanding any provision of this section to the 806 contrary, and for the 2009-2010 fiscal year only, the Department 807 of Environmental Protection shall award the sum of \$2,600,000 in 808 grants equally to counties having populations of fewer than 809 100,000 for waste tire and litter prevention, recycling 810 education, and general solid waste programs. This subsection

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811	expires July 1, 2010.
812	(8)(a) Notwithstanding any provision of this section to
813	the contrary, and for the 2008-2009 fiscal year only, the
814	Department of Environmental Protection shall award:
815	1. The sum of \$9,428,773 in grants equally to counties
816	having populations of fewer than 100,000 for waste tire and
817	litter prevention, recycling education, and general solid waste
818	programs.
819	2. The sum of \$2,000,781 to be used for the Innovative
820	Grant Program.
821	(b) This subsection expires July 1, 2009.
822	Section 14. Subsection (1) of section 403.7145, Florida
823	Statutes, is amended, and subsections (3) and (4) are added to
824	that section, to read:
825	403.7145 Recycling
826	(1) The Capitol and the House and Senate office buildings
827	constitute the Capitol recycling area. The Florida House of
828	Representatives, the Florida Senate, and the Office of the
829	Governor, the Secretary of State, and each Cabinet officer who
830	heads a department that occupies office space in the Capitol,
831	shall institute a recycling program for their respective offices
832	in the House and Senate office buildings and the Capitol.
833	Provisions shall be made to collect and sell wastepaper and
834	empty <del>aluminum</del> beverage <u>containers</u> <del>cans</del> generated by employee
835	activities in these offices. The collection and sale of such
836	materials shall be <u>reported to Leon County using the</u>
837	department's designated reporting format and coordinated with
838	Department of Management Services recycling activities to
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839 maximize the efficiency and economy of this program. The 840 Governor, the Speaker of the House of Representatives, the 841 President of the Senate, the Secretary of State, and the Cabinet 842 officers may authorize the use of proceeds from recyclable 843 material sales for employee benefits and other purposes, in 844 order to provide incentives to their respective employees for participation in the recycling program. Such proceeds may also 845 846 be used to offset any costs of the recycling program. As a 847 demonstration of leading by example, the Capitol Building's recycling rates shall be posted on the website of the Department 848 849 of Management Services and shall include the details of the 850 recycling rates for each Department of Management Services pool 851 facility. The Department of Environmental Protection shall post 852 recycling rates of each state-owned facility reported to the 853 Department of Management Services.

854 (3) Prior to awarding any grants pursuant to s. 403.7095, 855 the department shall develop and contract for an innovative 856 recycling pilot project for the Capitol recycling area. The 857 project shall be designed to collect recyclable materials and 858 create a more sustainable recycling system. Components of the 859 project shall be designed to increase convenience, incentivize 860 and measure participation, reduce material volume, and assist in 861 achieving the recycling goals enumerated in s. 403.706.

862 (4) Each public airport operating in this state shall, to
 863 the greatest extent practicable, collect aluminum beverage cans
 864 and recyclable plastic and glass from the airlines and other
 865 entities doing business at the airport and offer such materials
 866 for recycling and may retain the economic benefit of these

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867	activities to offset the costs associated with such collection.
868	Airport administration offices, airport vendors, and airlines
869	are encouraged to coordinate the collection of recyclable waste
870	to the greatest extent practicable. The provisions of this
871	subsection are not intended to interfere with any established
872	recycling activity.
873	Section 15. Paragraph (m) is added to subsection (1) of
874	section 553.77, Florida Statutes, to read:
875	553.77 Specific powers of the commission
876	(1) The commission shall:
877	(m) Develop recommendations that increase residential and
878	commercial recycling and composting and strongly encourage the
879	use of recyclable materials and the recycling of construction
880	and demolition debris.
881	Section 16. Subsections (1), (2), and (3) of section
882	220.1845, Florida Statutes, are renumbered as subsections (2),
883	(3), and (4), respectively, and a new subsection (1) is added to
884	that section to read:
885	220.1845 Contaminated site rehabilitation tax credit
886	(1) APPLICATION FOR TAX CREDITA site rehabilitation
887	application must be received by the Division of Waste Management
888	of the Department of Environmental Protection by January 31 of
889	the year after the calendar year for which site rehabilitation
890	costs are being claimed in a tax credit application. All site
891	rehabilitation costs claimed must have been for work conducted
892	between January 1 and December 31 of the year for which the
893	application is being submitted. All payment requests must have
894	been received and all costs must have been paid prior to

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895 <u>submittal of the tax credit application, but no later than</u> 896 <u>January 31 of the year after the calendar year for which site</u> 897 rehabilitation costs are being claimed.

Section 17. Paragraph (a) of subsection (5), paragraph (c) of subsection (6), and subsections (9) and (10) of section 376.30781, Florida Statutes, are amended to read:

901 376.30781 Tax credits for rehabilitation of drycleaning-902 solvent-contaminated sites and brownfield sites in designated 903 brownfield areas; application process; rulemaking authority; 904 revocation authority.-

(5) To claim the credit for site rehabilitation or solid 905 906 waste removal, each tax credit applicant must apply to the 907 Department of Environmental Protection for an allocation of the 908 \$2 million annual credit by filing a tax credit application with 909 the Division of Waste Management on a form developed by the 910 Department of Environmental Protection in cooperation with the 911 Department of Revenue. The form shall include an affidavit from 912 each tax credit applicant certifying that all information 913 contained in the application, including all records of costs 914 incurred and claimed in the tax credit application, are true and 915 correct. If the application is submitted pursuant to 916 subparagraph (3)(a)2., the form must include an affidavit signed 917 by the real property owner stating that it is not, and has never 918 been, the owner or operator of the drycleaning facility where the contamination exists. Approval of tax credits must be 919 accomplished on a first-come, first-served basis based upon the 920 921 date and time complete applications are received by the Division 922 of Waste Management, subject to the limitations of subsection

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923 (14). To be eligible for a tax credit, the tax credit applicant 924 must:

925 For site rehabilitation tax credits, have entered into (a) 926 a voluntary cleanup agreement with the Department of 927 Environmental Protection for a drycleaning-solvent-contaminated 928 site or a Brownfield Site Rehabilitation Agreement, as 929 applicable, and have paid all deductibles pursuant to s. 930 376.3078(3)(e) for eligible drycleaning-solvent-cleanup program 931 sites, as applicable. A site rehabilitation tax credit applicant 932 must submit only a single completed application per site for each calendar year's site rehabilitation costs. A site 933 934 rehabilitation application must be received by the Division of 935 Waste Management of the Department of Environmental Protection 936 by January 31 of the year after the calendar year for which site 937 rehabilitation costs are being claimed in a tax credit 938 application. All site rehabilitation costs claimed must have 939 been for work conducted between January 1 and December 31 of the 940 year for which the application is being submitted. All payment 941 requests must have been received and all costs must have been 942 paid prior to submittal of the tax credit application, but no 943 later than January 31 of the year after the calendar year for 944 which site rehabilitation costs are being claimed.

945 (6) To obtain the tax credit certificate, the tax credit 946 applicant must provide all pertinent information requested on 947 the tax credit application form, including, at a minimum, the 948 name and address of the tax credit applicant and the address and 949 tracking identification number of the eligible site. Along with 950 the tax credit application form, the tax credit applicant must

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951 submit the following:

952 (c) Proof that the documentation submitted pursuant to 953 paragraph (b) has been reviewed and verified by an independent 954 certified public accountant in accordance with standards 955 established by the American Institute of Certified Public 956 Accountants. Specifically, a certified public accountant's 957 report must be submitted and the certified public accountant 958 must attest to the accuracy and validity of the costs claimed 959 incurred and paid during the time period covered in the 960 application by conducting an independent review of the data 961 presented by the tax credit applicant. Accuracy and validity of 962 costs incurred and paid shall be determined after the level of 963 effort is certified by an appropriate professional registered in 964 this state in each contributing technical discipline. The 965 certified public accountant's report must also attest that the 966 costs included in the application form are not duplicated within 967 the application, that all payment requests were received and all 968 costs were paid prior to submittal of the tax credit 969 application, and, for site rehabilitation tax credits, that all 970 costs claimed are for work conducted between January 1 and 971 December 31 of the year for which the application is being 972 submitted. A copy of the accountant's report shall be submitted 973 to the Department of Environmental Protection in addition to the 974 accountant's certification form in the tax credit application; 975 and

976 (9) On or before May 1, the Department of Environmental
977 Protection shall inform each tax credit applicant that is
978 subject to the January 31 annual application deadline of the

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979 applicant's eligibility status and the amount of any tax credit 980 due. The department shall provide each eligible tax credit 981 applicant with a tax credit certificate that must be submitted 982 with its tax return to the Department of Revenue to claim the 983 tax credit or be transferred pursuant to s. 220.1845(2)(g) s. 220.1845(1)(g). The May 1 deadline for annual site 984 985 rehabilitation tax credit certificate awards shall not apply to 986 any tax credit application for which the department has issued a 987 notice of deficiency pursuant to subsection (8). The department 988 shall respond within 90 days after receiving a response from the 989 tax credit applicant to such a notice of deficiency. Credits may 990 not result in the payment of refunds if total credits exceed the 991 amount of tax owed.

992 For solid waste removal, new health care facility or (10)993 health care provider, and affordable housing tax credit 994 applications, the Department of Environmental Protection shall 995 inform the applicant of the department's determination within 90 996 days after the application is deemed complete. Each eligible tax 997 credit applicant shall be informed of the amount of its tax 998 credit and provided with a tax credit certificate that must be 999 submitted with its tax return to the Department of Revenue to 1000 claim the tax credit or be transferred pursuant to s. 1001 220.1845(2)(g) s. 220.1845(1)(g). Credits may not result in the 1002 payment of refunds if total credits exceed the amount of tax 1003 owed.

1004 Section 18. Section 376.85, Florida Statutes, is amended 1005 to read:

1006 376.85 Annual report.—The Department of Environmental Page 36 of 49

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1007 Protection shall prepare and submit an annual report to the 1008 President of the Senate and the Speaker of the House of 1009 Representatives by August 1 of each year a report that includes 1010 Legislature, beginning in December 1998, which shall include, 1011 but is not be limited to, the number, size, and locations of 1012 brownfield sites: that have been remediated under the provisions 1013 of this act, + that are currently under rehabilitation pursuant 1014 to a negotiated site rehabilitation agreement with the 1015 department or a delegated local program,  $\div$  where alternative 1016 cleanup target levels have been established pursuant to s. 1017 376.81(1)(g)3.,  $\neq$  and  $\tau$  where engineering and institutional 1018 control strategies are being employed as conditions of a "no 1019 further action order" to maintain the protections provided in s. 1020 376.81(1)(g)1. and 2.

1021 Section 19. Section 403.973, Florida Statutes, is amended 1022 to read:

1023403.973Expedited permitting; amendments to comprehensive1024plansplan amendments.-

1025 It is the intent of the Legislature to encourage and (1)1026 facilitate the location and expansion of those types of economic 1027 development projects which offer job creation and high wages, 1028 strengthen and diversify the state's economy, and have been 1029 thoughtfully planned to take into consideration the protection 1030 of the state's environment. It is also the intent of the 1031 Legislature to provide for an expedited permitting and 1032 comprehensive plan amendment process for such projects.

1033 1034 (2) As used in this section, the term:

(a) "Duly noticed" means publication in a newspaper of

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1035 general circulation in the municipality or county with 1036 jurisdiction. The notice shall appear on at least 2 separate 1037 days, one of which shall be at least 7 days before the meeting. 1038 The notice shall state the date, time, and place of the meeting 1039 scheduled to discuss or enact the memorandum of agreement, and 1040 the places within the municipality or county where such proposed 1041 memorandum of agreement may be inspected by the public. The 1042 notice must be one-eighth of a page in size and must be 1043 published in a portion of the paper other than the legal notices 1044 section. The notice shall also advise that interested parties 1045 may appear at the meeting and be heard with respect to the 1046 memorandum of agreement.

1047 (b) "Jobs" means permanent, full-time equivalent positions1048 not including construction jobs.

1049 (c) "Office" means the Office of Tourism, Trade, and 1050 Economic Development.

1051 (d) "Permit applications" means state permits and
1052 licenses, and at the option of a participating local government,
1053 local development permits or orders.

1054(e) "Secretary" means the Secretary of Environmental1055Protection or his or her designee.

1056 (3) (a) The <u>secretary</u> Governor, through the office, shall 1057 direct the creation of regional permit action teams, for the 1058 purpose of expediting review of permit applications and local 1059 comprehensive plan amendments submitted by:

1060

1. Businesses creating at least 50 + 100 jobs; r or

10612. Businesses creating at least 25 50 jobs if the project1062is located in an enterprise zone, or in a county having a

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1063 population of <u>fewer</u> less than 75,000 or in a county having a 1064 population of <u>fewer</u> less than <u>125,000</u> <del>100,000</del> which is 1065 contiguous to a county having a population of <u>fewer</u> less than 1066 75,000, as determined by the most recent decennial census, 1067 residing in incorporated and unincorporated areas of the 1068 county.<del>, or</del>

1069 (b) On a case-by-case basis and at the request of a county 1070 or municipal government, the office may certify as eligible for 1071 expedited review a project not meeting the minimum job creation 1072 thresholds but creating a minimum of 10 jobs. The recommendation 1073 from the governing body of the county or municipality in which 1074 the project may be located is required in order for the office to certify that any project is eligible for expedited review 1075 1076 under this paragraph. When considering projects that do not meet 1077 the minimum job creation thresholds but that are recommended by 1078 the governing body in which the project may be located, the 1079 office shall consider economic impact factors that include, but 1080 are not limited to:

1081 1. The proposed wage and skill levels relative to those 1082 existing in the area in which the project may be located;

1083 2. The project's potential to diversify and strengthen the 1084 area's economy;

1085

3. The amount of capital investment; and

1086 4. The number of jobs that will be made available for1087 persons served by the welfare transition program.

1088 (c) At the request of a county or municipal government,
1089 the office or a Quick Permitting County may certify projects
1090 located in counties where the ratio of new jobs per participant

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1091 in the welfare transition program, as determined by Workforce 1092 Florida, Inc., is less than one or otherwise critical, as eligible for the expedited permitting process. Such projects 1094 must meet the numerical job creation criteria of this subsection, but the jobs created by the project do not have to be high-wage jobs that diversify the state's economy.

1097 (d) Projects located in a designated brownfield area are1098 eligible for the expedited permitting process.

(e) Projects that are part of the state-of-the-art biomedical research institution and campus to be established in this state by the grantee under s. 288.955 are eligible for the expedited permitting process, if the projects are designated as part of the institution or campus by the board of county commissioners of the county in which the institution and campus are established.

(f) Projects resulting in the production of biofuels cultivated on lands that are 1,000 acres or more or in the construction of a biofuel or biodiesel processing facility or a facility generating renewable energy, as defined in s. 366.91(2)(d), are eligible for the expedited permitting process.

1111 The regional teams shall be established through the (4) 1112 execution of memoranda of agreement developed by the applicant and the secretary, with input solicited from between the office 1113 1114 and the respective heads of the Department of Environmental 1115 Protection, the Department of Community Affairs, the Department 1116 of Transportation and its district offices, the Department of Agriculture and Consumer Services, the Fish and Wildlife 1117 Conservation Commission, appropriate regional planning councils, 1118

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appropriate water management districts, and voluntarily participating municipalities and counties. The memoranda of agreement should also accommodate participation in this expedited process by other local governments and federal agencies as circumstances warrant.

1124 In order to facilitate local government's option to (5)1125 participate in this expedited review process, the secretary 1126 office shall, in cooperation with local governments and 1127 participating state agencies, create a standard form memorandum 1128 of agreement. A local government shall hold a duly noticed 1129 public workshop to review and explain to the public the 1130 expedited permitting process and the terms and conditions of the 1131 standard form memorandum of agreement.

1132 (6) The local government shall hold a duly noticed public 1133 hearing to execute a memorandum of agreement for each qualified 1134 project. Notwithstanding any other provision of law, and at the 1135 option of the local government, the workshop provided for in 1136 subsection (5) may be conducted on the same date as the public 1137 hearing held under this subsection. The memorandum of agreement that a local government signs shall include a provision 1138 1139 identifying necessary local government procedures and time limits that will be modified to allow for the local government 1140 1141 decision on the project within 90 days. The memorandum of 1142 agreement applies to projects, on a case-by-case basis, that qualify for special review and approval as specified in this 1143 section. The memorandum of agreement must make it clear that 1144 this expedited permitting and review process does not modify, 1145 qualify, or otherwise alter existing local government 1146

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1147 nonprocedural standards for permit applications, unless
1148 expressly authorized by law.

1149 At the option of the participating local government, (7) 1150 Appeals of local government comprehensive plan approvals its 1151 final approval for a project shall may be pursuant to the 1152 summary hearing provisions of s. 120.574, pursuant to subsection 1153 (14), and consolidated with the challenge of any applicable state agency actions or pursuant to other appellate processes 1154 1155 available to the local government. The local government's 1156 decision to enter into a summary hearing must be made as 1157 provided in s. 120.574 or in the memorandum of agreement.

1158 Each memorandum of agreement shall include a process (8) 1159 for final agency action on permit applications and local 1160 comprehensive plan amendment approvals within 90 days after receipt of a completed application, unless the applicant agrees 1161 1162 to a longer time period or the secretary office determines that unforeseen or uncontrollable circumstances preclude final agency 1163 1164 action within the 90-day timeframe. Permit applications governed 1165 by federally delegated or approved permitting programs whose requirements would prohibit or be inconsistent with the 90-day 1166 1167 timeframe are exempt from this provision, but must be processed 1168 by the agency with federally delegated or approved program 1169 responsibility as expeditiously as possible.

(9) The <u>secretary</u> office shall inform the Legislature by October 1 of each year which agencies have not entered into or implemented an agreement and identify any barriers to achieving success of the program.



(10) The memoranda of agreement may provide for the waiver **Page 42 of 49** 

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1175 or modification of procedural rules prescribing forms, fees, procedures, or time limits for the review or processing of 1176 1177 permit applications under the jurisdiction of those agencies 1178 that are party to the memoranda of agreement. Notwithstanding 1179 any other provision of law to the contrary, a memorandum of 1180 agreement must to the extent feasible provide for proceedings 1181 and hearings otherwise held separately by the parties to the 1182 memorandum of agreement to be combined into one proceeding or 1183 held jointly and at one location. Such waivers or modifications 1184 shall not be available for permit applications governed by 1185 federally delegated or approved permitting programs, the 1186 requirements of which would prohibit, or be inconsistent with, 1187 such a waiver or modification.

(11) The <u>standard form for</u> memoranda of agreement shall include guidelines to be used in working with state, regional, and local permitting authorities. Guidelines may include, but are not limited to, the following:

(a) A central contact point for filing permit applications and local comprehensive plan amendments and for obtaining information on permit and local comprehensive plan amendment requirements;

(b) Identification of the individual or individuals within each respective agency who will be responsible for processing the expedited permit application or local comprehensive plan amendment for that agency;

(c) A mandatory preapplication review process to reduce
 permitting conflicts by providing guidance to applicants
 regarding the permits needed from each agency and governmental

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1203 entity, site planning and development, site suitability and 1204 limitations, facility design, and steps the applicant can take to ensure expeditious permit application and local comprehensive 1205 1206 plan amendment review. As a part of this process, the first 1207 interagency meeting to discuss a project shall be held within 14 days after the secretary's office's determination that the 1208 1209 project is eligible for expedited review. Subsequent interagency 1210 meetings may be scheduled to accommodate the needs of 1211 participating local governments that are unable to meet public 1212 notice requirements for executing a memorandum of agreement 1213 within this timeframe. This accommodation may not exceed 45 days 1214 from the secretary's office's determination that the project is 1215 eligible for expedited review;

(d) The preparation of a single coordinated project description form and checklist and an agreement by state and regional agencies to reduce the burden on an applicant to provide duplicate information to multiple agencies;

1220 Establishment of a process for the adoption and review (e) 1221 of any comprehensive plan amendment needed by any certified project within 90 days after the submission of an application 1222 1223 for a comprehensive plan amendment. However, the memorandum of 1224 agreement may not prevent affected persons as defined in s. 1225 163.3184 from appealing or participating in this expedited plan 1226 amendment process and any review or appeals of decisions made 1227 under this paragraph; and

1228 (f) Additional incentives for an applicant who proposes a1229 project that provides a net ecosystem benefit.

1230

0 (12) The applicant, the regional permit action team, and Page 44 of 49

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1231 participating local governments may agree to incorporate into a 1232 single document the permits, licenses, and approvals that are 1233 obtained through the expedited permit process. This consolidated 1234 permit is subject to the summary hearing provisions set forth in 1235 subsection (14).

1236

(13) Notwithstanding any other provisions of law:

(a) Local comprehensive plan amendments for projects
qualified under this section are exempt from the twice-a-year
limits provision in s. 163.3187; and

1240 Projects qualified under this section are not subject (b) 1241 to interstate highway level-of-service standards adopted by the 1242 Department of Transportation for concurrency purposes. The 1243 memorandum of agreement specified in subsection (5) must include 1244 a process by which the applicant will be assessed a fair share 1245 of the cost of mitigating the project's significant traffic 1246 impacts, as defined in chapter 380 and related rules. The 1247 agreement must also specify whether the significant traffic 1248 impacts on the interstate system will be mitigated through the 1249 implementation of a project or payment of funds to the 1250 Department of Transportation. Where funds are paid, the 1251 Department of Transportation must include in the 5-year work 1252 program transportation projects or project phases, in an amount 1253 equal to the funds received, to mitigate the traffic impacts 1254 associated with the proposed project.

(14) (a) Challenges to state agency action in the expedited permitting process for projects processed under this section are subject to the summary hearing provisions of s. 120.574, except that the administrative law judge's decision, as provided in s.

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1259 120.574(2)(f), shall be in the form of a recommended order and 1260 shall not constitute the final action of the state agency. In 1261 those proceedings where the action of only one agency of the 1262 state other than the Department of Environmental Protection is 1263 challenged, the agency of the state shall issue the final order 1264 within 45 10 working days after of receipt of the administrative 1265 law judge's recommended order, and the recommended order shall 1266 inform the parties of their right to file exceptions or 1267 responses to the recommended order in accordance with the 1268 uniform rules of procedure pursuant to s. 120.54. In those 1269 proceedings where the actions of more than one agency of the 1270 state are challenged, the Governor shall issue the final order 1271 within 45 10 working days after of receipt of the administrative 1272 law judge's recommended order, and the recommended order shall 1273 inform the parties of their right to file exceptions or 1274 responses to the recommended order in accordance with the 1275 uniform rules of procedure pursuant to s. 120.54. This paragraph 1276 does not apply to the issuance of department licenses required 1277 under any federally delegated or approved permit program. In 1278 such instances, the department shall enter the final order. The 1279 participating agencies of the state may opt at the preliminary 1280 hearing conference to allow the administrative law judge's 1281 decision to constitute the final agency action. If a 1282 participating local government agrees to participate in the summary hearing provisions of s. 120.574 for purposes of review 1283 1284 of local government comprehensive plan amendments, s. 1285 163.3184(9) and (10) apply. 1286 Projects identified in paragraph (3)(f) or challenges (b)

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1287 to state agency action in the expedited permitting process for 1288 establishment of a state-of-the-art biomedical research 1289 institution and campus in this state by the grantee under s. 1290 288.955 are subject to the same requirements as challenges 1291 brought under paragraph (a), except that, notwithstanding s. 1292 120.574, summary proceedings must be conducted within 30 days 1293 after a party files the motion for summary hearing, regardless 1294 of whether the parties agree to the summary proceeding.

1295 (15)The office, working with the agencies providing 1296 cooperative assistance and input regarding participating in the 1297 memoranda of agreement, shall review sites proposed for the 1298 location of facilities eligible for the Innovation Incentive 1299 Program under s. 288.1089. Within 20 days after the request for 1300 the review by the office, the agencies shall provide to the 1301 office a statement as to each site's necessary permits under 1302 local, state, and federal law and an identification of 1303 significant permitting issues, which if unresolved, may result 1304 in the denial of an agency permit or approval or any significant 1305 delay caused by the permitting process.

(16) This expedited permitting process shall not modify, qualify, or otherwise alter existing agency nonprocedural standards for permit applications or local comprehensive plan amendments, unless expressly authorized by law. If it is determined that the applicant is not eligible to use this process, the applicant may apply for permitting of the project through the normal permitting processes.

1313 (17) The office shall be responsible for certifying a1314 business as eligible for undergoing expedited review under this

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1315 section. Enterprise Florida, Inc., a county or municipal 1316 government, or the Rural Economic Development Initiative may 1317 recommend to the Office of Tourism, Trade, and Economic 1318 Development that a project meeting the minimum job creation 1319 threshold undergo expedited review.

1320 The office, working with the Rural Economic (18)1321 Development Initiative and the agencies participating in the memoranda of agreement, shall provide technical assistance in 1322 1323 preparing permit applications and local comprehensive plan 1324 amendments for counties having a population of fewer less than 1325 75,000 residents, or counties having fewer than 125,000 100,000 1326 residents which are contiguous to counties having fewer than 75,000 residents. Additional assistance may include, but not be 1327 1328 limited to, guidance in land development regulations and 1329 permitting processes, working cooperatively with state, 1330 regional, and local entities to identify areas within these 1331 counties which may be suitable or adaptable for preclearance 1332 review of specified types of land uses and other activities 1333 requiring permits.

1334 (19) The following projects are ineligible for review 1335 under this part:

(a) A project funded and operated by a local government,
as defined in s. 377.709, and located within that government's
jurisdiction.

(b) A project, the primary purpose of which is to:
1340
1. Effect the final disposal of solid waste, biomedical
1341 waste, or hazardous waste in this state.

 Produce electrical power, unless the production of Page 48 of 49

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1343 electricity is incidental and not the primary function of the 1344 project or the electrical power is derived from a fuel source 1345 for renewable energy as defined in s. 366.91(2)(d). 3. Extract natural resources. 1346 1347 4. Produce oil. 1348 5. Construct, maintain, or operate an oil, petroleum, 1349 natural gas, or sewage pipeline. 1350 Section 20. Section 288.1185, Florida Statutes, is 1351 repealed. 1352 Section 21. This act shall take effect July 1, 2010.

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