1 A bill to be entitled 2 An act relating to environmental control; amending s. 3 288.9015, F.S.; requiring Enterprise Florida, Inc., to 4 provide technical assistance to the Department of 5 Environmental Protection in the creation of the Recycling 6 Business Assistance Center; amending s. 373.414, F.S.; 7 providing that financial responsibility for mitigation for 8 wetlands and other surface waters required by a permit for 9 activities associated with the extraction of limestone are 10 subject to approval by the Department of Environmental 11 Protection as part of permit application review; amending s. 378.901, F.S.; authorizing mine operators mining or 12 extracting or proposing to mine or extract heavy minerals, 13 14 limestone, or fuller's earth clay to apply for a life-of-15 the-mine permit; clarifying the authority of local 16 governments to approve, approve with conditions, deny, or impose certain permit durations; amending s. 403.44, F.S.; 17 eliminating a greenhouse gas registration and reporting 18 19 requirement for major emitters; eliminating a requirement for the Department of Environmental Protection to 20 21 establish methodologies, reporting periods, and reporting 22 systems relating to greenhouse gas emissions; amending s. 23 403.7032, F.S.; requiring all public entities and those 24 entities occupying buildings managed by the Department of Management Services to report recycling data; providing 25 26 exceptions; encouraging certain private entities to report 27 the disposal of recyclable materials; requiring the 28 Department of Management Services to report on green and Page 1 of 54

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recycled products purchased through its procurement system; directing the Department of Environmental Protection to create the Recycling Business Assistance Center; providing requirements for the center; amending s. 403.7046, F.S., relating to regulation of recovered materials; deleting a requirement that the Department of Environmental Protection appoint a technical advisory committee; revising reporting requirements; amending s. 403.7049, F.S.; conforming a cross-reference; amending s. 403.705, F.S.; conforming a cross-reference; requiring that the Department of Environmental Protection report biennially to the Legislature on the state's success in meeting solid waste reduction goals; providing for the creation of a voluntary recyclers certification program; amending s. 403.706, F.S.; requiring counties to meet specific recycling benchmarks; providing legislative intent; requiring certain multifamily residential and commercial properties to make certain provisions for recycling receptacles; providing applicability; authorizing the Department of Environmental Protection to require counties to develop a plan to expand recycling programs under certain conditions; requiring the Department of Environmental Protection to provide a report to the Legislature if a specified recycling rate is not met; eliminating a requirement that counties develop composting goals; providing for waste-to-energy production to be applied toward meeting recycling benchmarks; providing exceptions; providing deadlines for the

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57	reporting of recycling data; amending s. 403.7061, F.S.;
58	revising requirements for review of new waste-to-energy
59	facility capacity by the Department of Environmental
60	Protection; amending s. 403.707, F.S.; requiring liners
61	for new construction and demolition debris landfills;
62	establishing recycling rates for source-separation
63	activities; providing an exception; amending s. 403.708,
64	F.S.; authorizing the disposal of yard trash at specified
65	Class I landfills; requiring such landfills to obtain a
66	modified operating permit; requiring permittees to certify
67	certain collection and beneficial use of landfill gas;
68	providing applicability and intent; amending s. 403.709,
69	F.S.; conforming a cross-reference; amending s. 403.7095,
70	F.S.; revising provisions relating to the solid waste
71	management grant program; deleting provisions requiring
72	the Department of Environmental Protection to develop a
73	competitive and innovative grant program for certain
74	counties, municipalities, special districts, and nonprofit
75	organizations; deleting application requirements for such
76	grant program; deleting a requirement for the Department
77	of Environmental Protection to evaluate and prioritize
78	grant proposals for inclusion in its annual budget
79	request; revising the distribution of funds for the small-
80	county consolidated grant program; deleting obsolete
81	provisions; amending s. 403.7145, F.S.; revising recycling
82	requirements for certain state buildings; providing for a
83	pilot project for the Capitol recycling area; amending s.
84	533.77, F.S.; requiring the Florida Building Commission to
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85 develop specified recommendations relating to recycling 86 and composting and the use of recyclable materials; 87 amending ss. 220.1845 and 376.30781, F.S.; providing 88 requirements for claiming certain site rehabilitation 89 costs in applications for contaminated site rehabilitation 90 tax credits; conforming cross-references; amending s. 91 376.85, F.S.; revising requirements for the Department of 92 Environmental Protection's annual report to the 93 Legislature regarding site rehabilitation; amending s. 94 403.973, F.S.; transferring certain authority over the 95 expedited permitting and comprehensive plan amendment process from the Office of Tourism, Trade, and Economic 96 97 Development to the Secretary of Environmental Protection; 98 revising job-creation criteria for businesses to qualify 99 to submit permit applications and local comprehensive plan 100 amendments for expedited review; providing that permit 101 applications and local comprehensive plan amendments for 102 specified renewable energy projects are eligible for the 103 expedited permitting process; providing for the 104 establishment of regional permit action teams through the 105 execution of memoranda of agreement developed by permit 106 applicants and the secretary; revising provisions relating to the memoranda of agreement developed by the secretary; 107 108 providing for the appeal of local government comprehensive 109 plan approvals for projects and requiring such appeals to 110 be consolidated with challenges to state agency actions; requiring recommended orders relating to challenges to 111 state agency actions pursuant to summary hearing 112 Page 4 of 54

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113 provisions to include certain information; extending the 114 deadline for issuance of final orders relating to such 115 challenges; providing for challenges to state agency 116 action related to expedited permitting for specified 117 renewable energy projects; revising provisions relating to 118 the review of sites proposed for the location of 119 facilities eligible for the Innovation Incentive Program; 120 revising criteria for counties eligible to receive 121 technical assistance in preparing permit applications and 122 local comprehensive plan amendments; specifying expedited 123 review eligibility for certain electrical power projects; 124 amending s. 369.317, F.S.; providing that certain activity 125 relating to mitigation of certain environmental impacts in 126 the Wekiva Study Area or the Wekiva parkway alignment 127 corridor meets specified impact requirements under certain 128 conditions; repealing s. 288.1185, F.S., relating to the 129 Recycling Markets Advisory Committee; providing an effective date. 130 131 132 Be It Enacted by the Legislature of the State of Florida: 133 134 Section 1. Subsection (9) is added to section 288.9015, 135 Florida Statutes, to read: 136 288.9015 Enterprise Florida, Inc.; purpose; duties.-137 Enterprise Florida, Inc., shall provide technical (9) 138 assistance to the Department of Environmental Protection in the 139 creation of the Recycling Business Assistance Center pursuant to 140 s. 403.7032(5). As the state's primary organization devoted to

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141 <u>statewide economic development, Enterprise Florida, Inc., is</u> 142 <u>encouraged to cooperate with the Department of Environmental</u> 143 <u>Protection to ensure that the Recycling Business Assistance</u> 144 <u>Center is positioned to succeed in helping to enhance and expand</u> 145 <u>existing markets for recyclable materials in this state, other</u> 146 states, and foreign countries.

Section 2. Paragraph (a) of subsection (19) of section373.414, Florida Statutes, is amended to read:

149 373.414 Additional criteria for activities in surface150 waters and wetlands.-

Financial responsibility for mitigation for 151 (19) (a) 152 wetlands and other surface waters required by a permit issued 153 pursuant to this part for activities associated with the 154 extraction of limestone and phosphate are subject to approval by the department as part of permit application review. Financial 155 156 responsibility for permitted activities which will occur over a 157 period of 3 years or less of mining operations must be provided 158 to the department prior to the commencement of mining operations 159 and shall be in an amount equal to 110 percent of the estimated 160 mitigation costs for wetlands and other surface waters affected 161 under the permit. For permitted activities which will occur over 162 a period of more than 3 years of mining operations, the initial 163 financial responsibility demonstration shall be in an amount 164 equal to 110 percent of the estimated mitigation costs for wetlands and other surface waters affected in the first 3 years 165 of operation under the permit; and, for each year thereafter, 166 the financial responsibility demonstration shall be updated, 167 including to provide an amount equal to 110 percent of the 168

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169 estimated mitigation costs for the next year of operations under 170 the permit for which financial responsibility has not already 171 been demonstrated and to release portions of the financial 172 responsibility mechanisms in accordance with applicable rules.

Section 3. Subsection (2) of section 378.901, FloridaStatutes, is amended to read:

175

378.901 Life-of-the-mine permit.-

176 As an alternative to, and in lieu of, separate (2) 177 applications for permits required by part IV of chapter 373 and part IV of this chapter, any each operator who mines or extracts 178 179 or proposes to mine or extract heavy minerals, limestone, or 180 fuller's earth clay may apply to the bureau for a life-of-themine permit. Nothing in this subsection limits or restricts the 181 182 authority of a local government to approve, approve with conditions, deny, or impose a permit duration different from the 183 duration of a permit issued pursuant to this section. 184

185 Section 4. Subsections (5) through (8) of section 403.44, 186 Florida Statutes, are renumbered as subsections (3) through (6), 187 respectively, and present subsections (3) and (4) of that 188 section are amended to read:

189

403.44 Florida Climate Protection Act.-

190 (3) A major emitter shall be required to use The Climate
 191 Registry for purposes of emission registration and reporting.

192 (4) The department shall establish the methodologies,

193 reporting periods, and reporting systems that shall be used when

194 major emitters report to The Climate Registry. The department

195 may require the use of quality-assured data from continuous

196 emissions monitoring systems.

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197 Section 5. Section 403.7032, Florida Statutes, is amended 198 to read:

199

403.7032 Recycling.-

200 The Legislature finds that the failure or inability to (1)201 economically recover material and energy resources from solid 202 waste results in the unnecessary waste and depletion of our 203 natural resources. As the state continues to grow, so will the 204 potential amount of discarded material that must be treated and 205 disposed of, necessitating the improvement of solid waste collection and disposal. Therefore, the maximum recycling and 206 207 reuse of such resources are considered high-priority goals of 208 the state.

209 By the year 2020, the long-term goal for the recycling (2) 210 efforts of state and local governmental entities, private companies and organizations, and the general public is to 211 212 recycle at least 75 percent of the municipal solid waste that 213 would otherwise be reduce the amount of recyclable solid waste 214 disposed of in waste management facilities, landfills, or 215 incineration facilities by a statewide average of at least 75 216 percent. However, any solid waste used for the production of 217 renewable energy shall count toward the long-term recycling goal 218 as set forth in this part section.

219 <u>(3) All state agencies, K-12 public schools, public</u> 220 <u>institutions of higher learning, community colleges, and state</u> 221 <u>universities, all municipal, county, or other state entities</u> 222 <u>whose employees occupy buildings not owned by the municipality,</u> 223 <u>county, or state, and all entities occupying buildings that are</u> 224 managed by the Department of Management Services must, at a

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225 minimum, annually report all recycled materials to the county 226 using the department's designated reporting format. This 227 subsection does not apply to a fiscally constrained county, as 228 defined in s. 218.67(1), or to a municipality of special 229 financial concern, as defined in s. 200.185(1)(b), with a per 230 capita taxable value of assessed property that does not exceed 231 \$58,000 or to any municipality with a population under 20,000 232 and a per capita taxable value of assessed property that does not exceed \$46,000. Private businesses, other than certified 233 recovered materials dealers, that recycle paper, metals, glass, 234 235 plastics, textiles, rubber materials, and mulch are encouraged 236 to annually report the amount of materials they recycle to the 237 county beginning January 1, 2011, using the department's 238 designated reporting format. Using the information provided, the 239 department shall recognize those private businesses that 240 demonstrate outstanding recycling efforts. Notwithstanding any 241 other provision of state or local law, private businesses, other 242 than certified recovered materials dealers, are not required to 243 report recycling rates.

244 (4) (3) The Department of Environmental Protection shall 245 develop a comprehensive recycling program that is designed to 246 achieve the percentage under subsection (2) and submit the 247 program to the President of the Senate and the Speaker of the 248 House of Representatives by January 1, 2010. The program may not 249 be implemented until approved by the Legislature. The program 250 must be developed in coordination with input from state and local entities, private businesses, and the public. Under the 251 252 program, recyclable materials shall include, but are not limited

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to, metals, paper, glass, plastic, textile, rubber materials, and mulch. Components of the program shall include, but are not limited to:

(a) Programs to identify environmentally preferable
purchasing practices to encourage the purchase of recycled,
durable, and less toxic goods. <u>The Department of Management</u>
<u>Services shall modify its procurement system to report on green</u>
and recycled products purchased through the system by September
<u>30, 2011.</u>

(b) Programs to educate students in grades K-12 in thebenefits of, and proper techniques for, recycling.

(c) Programs for statewide recognition of successful recycling efforts by schools, businesses, public groups, and private citizens.

(d) Programs for municipalities and counties to develop and implement efficient recycling efforts to return valuable materials to productive use, conserve energy, and protect natural resources.

(e) Programs by which the department can provide technical
assistance to municipalities and counties in support of their
recycling efforts.

(f) Programs to educate and train the public in proper recycling efforts.

(g) Evaluation of how financial assistance can best be provided to municipalities and counties in support of their recycling efforts.

(h) Evaluation of why existing waste management andrecycling programs in the state have not been better used.

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281 The Department of Environmental Protection shall (5) 282 create the Recycling Business Assistance Center by December 1, 283 2010. In carrying out its duties under this subsection, the 284 department shall consult with state agency personnel appointed 285 to serve as economic development liaisons under s. 288.021 and 286 seek technical assistance from Enterprise Florida, Inc., to 287 ensure the Recycling Business Assistance Center is positioned to 288 succeed. The purpose of the center shall be to serve as the 289 mechanism for coordination among state agencies and the private 290 sector in order to coordinate policy and overall strategic 291 planning for developing new markets and expanding and enhancing 292 existing markets for recyclable materials in this state, other 293 states, and foreign countries. The duties of the center must 294 include, at a minimum: 295 Identifying and developing new markets and expanding (a) 296 and enhancing existing markets for recyclable materials. 297 (b) Pursuing expanded end uses for recycled materials. 298 Targeting materials for concentrated market-(C) 299 development efforts. 300 Developing proposals for new incentives for market (d) development, particularly focusing on targeted materials. 301 Providing guidance on issues such as permitting, 302 (e) 303 finance options for recycling market development, site location, 304 research and development, grant program criteria for recycled 305 materials markets, recycling markets education and information, 306 and minimum content. 307 Coordinating the efforts of various governmental (f) 308 entities having market-development responsibilities in order to Page 11 of 54

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309 optimize supply and demand for recyclable materials. 310 (g) Evaluating source-reduced products as they relate to 311 state procurement policy. The evaluation shall include, but is 312 not limited to, the environmental and economic impact of source-313 reduced product purchases to the state. For the purposes of this 314 paragraph, the term "source-reduced" means any method, process, 315 product, or technology that significantly or substantially reduces the volume or weight of a product while providing, at a 316 317 minimum, equivalent or generally similar performance and service 318 to and for the users of such materials. 319 (h) Providing evaluation of solid waste management grants, 320 pursuant to s. 403.7095, to reduce the flow of solid waste to 321 disposal facilities and encourage the sustainable recovery of 322 materials from Florida's waste stream. 323 (i) Providing below-market financing for companies that 324 manufacture products from recycled materials or convert 325 recyclable materials into raw materials for use in manufacturing 326 pursuant to the Florida Recycling Loan Program as administered 327 by the Florida First Capital Finance Corporation. 328 (j) Maintaining a continuously updated online directory 329 listing the public and private entities that collect, transport, broker, process, or remanufacture recyclable materials in the 330 331 state. 332 (k) Providing information on the availability and benefits 333 of using recycled materials to private entities and industries 334 in the state. 335 (1) Distributing any materials prepared in implementing 336 this subsection to the public, private entities, industries, Page 12 of 54

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337 governmental entities, or other organizations upon request.
338 (m) Coordinating with the Agency for Workforce Innovation
339 and its partners to provide job-placement and job-training
340 services to job seekers through the state's workforce services
341 programs.

342 Section 6. Subsection (1) of section 403.7046, Florida 343 Statutes, is amended to read:

344

403.7046 Regulation of recovered materials.-

345 (1)Any person who handles, purchases, receives, recovers, sells, or is an end user of recovered materials shall annually 346 347 certify to the department on forms provided by the department. 348 The department may by rule exempt from this requirement 349 generators of recovered materials; persons who handle or sell 350 recovered materials as an activity which is incidental to the 351 normal primary business activities of that person; or persons 352 who handle, purchase, receive, recover, sell, or are end users 353 of recovered materials in small quantities as defined by the 354 department. The department shall adopt rules for the 355 certification of and reporting by such persons and shall 356 establish criteria for revocation of such certification. Prior 357 to the adoption of such rules, the department shall appoint a technical advisory committee of no more than nine persons, 358 359 including, at a minimum, representatives of the Florida 360 Association of Counties, the Florida League of Cities, the Florida Recyclers Association, and the Florida Chapter of the 361 362 National Solid Waste Management Association, to aid in the development of such rules. Such rules shall be designed to 363 364 elicit, at a minimum, the amount and types of recovered

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365 materials handled by registrants, and the amount and disposal 366 site, or name of person with whom such disposal was arranged, of 367 any solid waste generated by such facility. By February 1 of 368 each year, registrants shall report all required information to 369 the department and to all counties from which it received 370 materials. Such rules may provide for the department to conduct 371 periodic inspections. The department may charge a fee of up to 372 \$50 for each registration, which shall be deposited into the 373 Solid Waste Management Trust Fund for implementation of the 374 program.

375 Section 7. Subsection (5) of section 403.7049, Florida
376 Statutes, is amended to read:

377 403.7049 Determination of full cost for solid waste
378 management; local solid waste management fees.-

379 (5) In order to assist in achieving the municipal solid 380 waste reduction goal and the recycling provisions of s. 381 403.706(2) s. 403.706(4), a county or a municipality which owns 382 or operates a solid waste management facility is hereby 383 authorized to charge solid waste disposal fees which may vary 384 based on a number of factors, including, but not limited to, the 385 amount, characteristics, and form of recyclable materials 386 present in the solid waste that is brought to the county's or 387 the municipality's facility for processing or disposal.

388 Section 8. Paragraph (c) of subsection (2) and subsection 389 (3) of section 403.705, Florida Statutes, are amended, and 390 subsection (4) is added to that section, to read:

391403.705State solid waste management program.-392(2)The state solid waste management program shall

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393 include, at a minimum:

(c) Planning guidelines and technical assistance to counties and municipalities to aid in meeting the municipal solid waste <u>recycling reduction</u> goals established in <u>s.</u> 403.706(2) <del>s. 403.706(4)</del>.

398 (3) The department shall periodically seek information
399 from counties to evaluate and report biennially to the President
400 of the Senate and the Speaker of the House of Representatives on
401 the state's success in meeting the solid waste recycling
402 reduction goal as described in s. 403.706(2).

403 The department shall adopt rules creating a voluntary (4) 404 certification program for materials recovery facilities. The 405 certification criteria shall be based upon the amount and type 406 of materials recycled and the compliance record of the facility 407 and may vary depending on the location in the state and the 408 available markets for the materials that are processed. Any 409 materials recovery facility seeking certification shall file an 410 application to modify its permit, or shall include a 411 certification application as part of its original permit 412 application, which application shall not require an additional 413 fee. The department shall adopt a form for certification 414 applications, and shall require at least annual reports to 415 verify the continued qualification for certification. In order to assist in the development of the certification program, the 416 417 department shall appoint a technical advisory committee. Subsections (2), (4), (6), (7), and (21) of 418 Section 9. 419 section 403.706, Florida Statutes, are amended to read: 420 403.706 Local government solid waste responsibilities.-

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421	(2) (a) Each county shall implement a requelable materials
	(2) (a) Each county shall implement a recyclable materials
422	recycling program that shall have a goal of recycling recyclable
423	solid waste by 40 percent by December 31, 2012, 50 percent by
424	December 31, 2014, 60 percent by December 31, 2016, 70 percent
425	by December 31, 2018, and 75 percent by December 31, 2020.
426	Counties and municipalities are encouraged to form cooperative
427	arrangements for implementing recycling programs.
428	(b) In order to assist counties in attaining the goals set
429	forth in paragraph (a), the Legislature finds that the recycling
430	of construction and demolition debris fulfills an important
431	state interest. Therefore, each county must implement a program
432	for recycling construction and demolition debris.
433	(c) In accordance with applicable local government
434	ordinances, newly developed property receiving a certificate of
435	occupancy, or its equivalent, on or after July 1, 2012, that is
436	used for multifamily residential or commercial purposes, must
437	provide adequate space and an adequate receptacle for recycling
438	by tenants and owners of the property. This provision is limited
439	to counties and municipalities that have an established
440	residential, including multifamily, or commercial recycling
441	program that provides recycling receptacles to residences and
442	businesses and regular pick-up services for those receptacles.
443	(d) If, by January 1 of 2013, 2015, 2017, 2019, or 2021,
444	the county, as determined by the department in accordance with
445	applicable rules, has not reached the recycling goals as set
446	forth in paragraph (a), the department may direct the county to
447	develop a plan to expand recycling programs to existing
448	commercial and multifamily dwellings, including, but not limited
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449 to, apartment complexes.

450 If the state's recycling rate for the 2013 calendar (e) 451 year is below 40 percent, below 50 percent by January 1, 2015, 452 below 60 percent by January 1, 2017, below 70 percent by January 453 1, 2019, or below 75 percent by January 1, 2021, the department 454 shall provide a report to the President of the Senate and the 455 Speaker of the House of Representatives. The report shall 456 identify those additional programs or statutory changes needed 457 to achieve the goals set forth in paragraph (a). The report 458 shall be provided no later than 30 days prior to the beginning 459 of the Regular Session of the Legislature. The department is not 460 required to provide a report to the Legislature if the state 461 reaches its recycling goals as described in this paragraph.

462 (f) (b) Such programs shall be designed to recover a 463 significant portion of at least four of the following materials 464 from the solid waste stream prior to final disposal at a solid 465 waste disposal facility and to offer these materials for 466 recycling: newspaper, aluminum cans, steel cans, glass, plastic 467 bottles, cardboard, office paper, and yard trash. Local 468 governments which operate permitted waste-to-energy facilities 469 may retrieve ferrous and nonferrous metal as a byproduct of 470 combustion.

471 (g) (c) Local governments are encouraged to separate all plastics, metal, and all grades of paper for recycling prior to 472 473 final disposal and are further encouraged to recycle yard trash 474 and other mechanically treated solid waste into compost available for agricultural and other acceptable uses. 475 The department shall adopt rules establishing the (h)

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477 method and criteria to be used by a county in calculating the
478 recycling rates pursuant to this subsection.

479 (d) By July 1, 2010, each county shall develop and 480 implement a plan to achieve a goal to compost organic materials 481 that would otherwise be disposed of in a landfill. The goal 482 shall provide that up to 10 percent and no less than 5 percent 483 organic material would be composted within the county of and the 484 municipalities within its boundaries. The department may reduce 485 or modify the compost goal if the county demonstrates to the 486 department that achievement of the goal would be impractical given the county's unique demographic, urban density, or 487 488 inability to separate normally compostable material from the 489 solid waste stream. The composting plan is encouraged to address 490 partnership with the private sector.

491 <u>(i) (e)</u> Each county is encouraged to consider plans for 492 <u>composting or</u> mulching organic materials that would otherwise be 493 disposed of in a landfill. The <u>composting or</u> mulching plans are 494 encouraged to address partnership with the private sector.

495 (4)(a) In order to promote the production of renewable 496 energy from solid waste, each megawatt-hour produced by a 497 renewable energy facility using solid waste as a fuel shall 498 count as 1 ton of recycled material and shall be applied toward 499 meeting the recycling goals set forth in this section. If a county creating renewable energy from solid waste implements and 500 501 maintains a program to recycle at least 50 percent of municipal 502 solid waste by a means other than creating renewable energy, 503 that county shall count 2 tons of recycled material for each 504 megawatt-hour produced. If waste originates from a county other

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505 than the county in which the renewable energy facility resides, 506 the originating county shall receive such recycling credit. Any 507 county that has a debt service payment related to its waste-to-508 energy facility shall receive 1 ton of recycled materials credit 509 for each ton of solid waste processed at the facility. Any 510 byproduct resulting from the creation of renewable energy does 511 not count as waste. A county's solid waste management and 512 recycling programs shall be designed to provide for sufficient 513 reduction of the amount of solid waste generated within the 514 county and the municipalities within its boundaries in order to 515 meet goals for the reduction of municipal solid waste prior to 516 the final disposal or the incineration of such waste at a solid 517 waste disposal facility. The goals shall provide, at a minimum, 518 that the amount of municipal solid waste that would be disposed 519 of within the county and the municipalities within its 520 boundaries is reduced by at least 30 percent.

521 A county may receive credit for one-half of the (b) 522 recycling goal set forth in subsection (2) for waste reduction 523 from the use of yard trash, or other clean wood waste or paper 524 waste, in innovative programs including, but not limited to, 525 programs that produce alternative clean-burning fuels such as 526 ethanol or that provide for the conversion of yard trash or 527 other clean wood waste or paper waste to clean-burning fuel for the production of energy for use at facilities other than a 528 waste-to-energy facility as defined in s. 403.7061. The 529 provisions of this paragraph apply only if a county can 530 531 demonstrate that:

532

 The county has implemented a yard trash mulching or Page 19 of 54

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# 533 composting program, and

2. As part of the program, compost and mulch made from yard trash is available to the general public and in use at county-owned or maintained and municipally owned or maintained facilities in the county and state agencies operating in the county as required by this section.

(c) A county with a population of 100,000 or less <u>or a</u> <u>municipality with a population of 50,000 or less</u> may provide its residents with the opportunity to recycle in lieu of achieving the goal set forth in <u>this section</u> <del>paragraph (a)</del>. For the purposes of this <u>section</u> <del>subsection</del>, the "opportunity to recycle" means that the county:

545 1.a. Provides a system for separating and collecting
546 recyclable materials prior to disposal that is located at a
547 solid waste management facility or solid waste disposal area; or

548 b. Provides a system of places within the county for 549 collection of source-separated recyclable materials.

2. Provides a public education and promotion program that is conducted to inform its residents of the opportunity to recycle, encourages source separation of recyclable materials, and promotes the benefits of reducing, reusing, recycling, and composting materials.

(6) The department may reduce or modify the municipal solid waste <u>recycling</u> <del>reduction</del> goal that a county is required to achieve pursuant to subsection (2) (4) if the county demonstrates to the department that:

(a) The achievement of the goal set forth in subsection
(2) (4) would have an adverse effect on the financial

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561 obligations of a county that are directly related to a waste-to-562 energy facility owned or operated by or on behalf of the county; 563 and

(b) The county cannot remove normally combustible materials from solid waste that is to be processed at a wasteto-energy facility because of the need to maintain a sufficient amount of solid waste to ensure the financial viability of the facility.

570 The goal shall not be waived entirely and may only be reduced or 571 modified to the extent necessary to alleviate the adverse 572 effects of achieving the goal on the financial viability of a 573 county's waste-to-energy facility. Nothing in this subsection 574 shall exempt a county from developing and implementing a 575 recycling program pursuant to this act.

576 (7) In order to assess the progress in meeting the goal
577 <u>set forth</u> established in subsection (2) (4), each county shall,
578 by <u>April 1</u> November each year, provide information to the
579 department regarding its annual solid waste management program
580 and recycling activities.

581 (a) The information <u>submitted to the department</u> by the 582 county must, at a minimum, include:

583 <u>1.(a)</u> The amount of municipal solid waste disposed of at 584 solid waste disposal facilities, by type of waste such as yard 585 trash, white goods, clean debris, tires, and unseparated solid 586 waste;

587 <u>2.(b)</u> The amount and type of materials from the municipal 588 solid waste stream that were recycled; and

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589 <u>3.(c)</u> The percentage of the population participating in 590 various types of recycling activities instituted.

591 (b) Beginning with the data for the 2012 calendar year, 592 the department shall by July 1 each year post on its website the 593 recycling rates of each county for the prior calendar year.

594 Local governments are authorized to enact ordinances (21)595 that require and direct all residential properties, multifamily 596 dwellings, and apartment complexes and industrial, commercial, 597 and institutional establishments as defined by the local 598 government to establish programs for the separation of 599 recyclable materials designated by the local government, which 600 recyclable materials are specifically intended for purposes of recycling and for which a market exists, and to provide for 601 602 their collection. Such ordinances may include, but are not limited to, provisions that prohibit any person from knowingly 603 604 disposing of recyclable materials designated by the local 605 government and that ensure the collection of recovered materials 606 as necessary to protect public health and safety.

607 Section 10. Paragraphs (d) through (i) of subsection (3) 608 of section 403.7061, Florida Statutes, are redesignated as 609 paragraphs (c) through (h), respectively, and present paragraph 610 (c) of that subsection is amended to read:

611 403.7061 Requirements for review of new waste-to-energy
612 facility capacity by the Department of Environmental
613 Protection.-

614 (3) An applicant must provide reasonable assurance that
615 the construction of a new waste-to-energy facility or the
616 expansion of an existing waste-to-energy facility will comply

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617

# with the following criteria:

618 (c) The county in which the facility is located has 619 implemented and maintains a solid waste management and recycling 620 program that is designed to achieve the waste reduction goal set forth in s. 403.706(4). For the purposes of this section, the 621 provisions of s. 403.706(4)(c) for counties having populations 622 623 of 100,000 or fewer do not apply.

624 Subsection (9) of section 403.707, Florida Section 11. 625 Statutes, is amended to read:

626

403.707 Permits.-

627 The department shall establish a separate category for (9) 628 solid waste management facilities that accept only construction 629 and demolition debris for disposal or recycling. The department 630 shall establish a reasonable schedule for existing facilities to 631 comply with this section to avoid undue hardship to such 632 facilities. However, a permitted solid waste disposal unit that 633 receives a significant amount of waste prior to the compliance 634 deadline established in this schedule shall not be required to be retrofitted with liners or leachate control systems. 635

636 The department shall establish reasonable (a) 637 construction, operation, monitoring, recordkeeping, financial 638 assurance, and closure requirements for such facilities. The 639 department shall take into account the nature of the waste 640 accepted at various facilities when establishing these 641 requirements, and may impose less stringent requirements, including a system of general permits or registration 642 643 requirements, for facilities that accept only a segregated waste 644 stream which is expected to pose a minimal risk to the

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645 environment and public health, such as clean debris. The 646 Legislature recognizes that incidental amounts of other types of 647 solid waste are commonly generated at construction or demolition 648 projects. In any enforcement action taken pursuant to this 649 section, the department shall consider the difficulty of 650 removing these incidental amounts from the waste stream.

651 The department shall not require liners and leachate (b) 652 collection systems at individual disposal units and lateral 653 expansions of existing disposal units that have not received a 654 department permit authorizing construction or operation before 655 July 1, 2010 facilities unless it demonstrates, based upon the 656 types of waste received, the methods for controlling types of 657 waste disposed of, the proximity of groundwater and surface 658 water, and the results of the hydrogeological and geotechnical 659 investigations, that the facility is reasonably expected to 660 result in violations of groundwater standards and criteria 661 otherwise.

662 The owner or operator shall provide financial (C) 663 assurance for closing of the facility in accordance with the 664 requirements of s. 403.7125. The financial assurance shall cover 665 the cost of closing the facility and 5 years of long-term care 666 after closing, unless the department determines, based upon 667 hydrogeologic conditions, the types of wastes received, or the groundwater monitoring results, that a different long-term care 668 669 period is appropriate. However, unless the owner or operator of the facility is a local government, the escrow account described 670 671 in s. 403.7125(2) may not be used as a financial assurance 672 mechanism.

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673 The department shall establish training requirements (d) 674 for operators of facilities, and shall work with the State 675 University System or other providers to assure that adequate 676 training courses are available. The department shall also assist 677 the Florida Home Builders Association in establishing a 678 component of its continuing education program to address proper 679 handling of construction and demolition debris, including best 680 management practices for reducing contamination of the 681 construction and demolition debris waste stream.

(e) The issuance of a permit under this subsection does
not obviate the need to comply with all applicable zoning and
land use regulations.

(f) A permit is not required under this section for the disposal of construction and demolition debris on the property where it is generated, but such property must be covered, graded, and vegetated as necessary when disposal is complete.

By January 1, 2012, the amount of construction and 689 (a) 690 demolition debris processed and recycled prior to disposal at a 691 permitted materials recovery facility or at any other permitted 692 disposal facility shall be reported by the county of origin to 693 the department and to the county on an annual basis in 694 accordance with rules adopted by the department. The rules shall 695 establish criteria to ensure accurate and consistent reporting 696 for purposes of determining the recycling rate in s. 403.706 697 and shall also require that, to the extent economically 698 feasible, all construction and demolition debris must be 699 processed prior to disposal, either at a permitted materials 700 recovery facility or at a permitted disposal facility. This

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701 paragraph does not apply to recovered materials, any materials 702 that have been source separated and offered for recycling, or 703 materials that have been previously processed. It is the policy 704 of the Legislature to encourage facilities to recycle. The 705 department shall establish criteria and guidelines that 706 encourage recycling where practical and provide for the use of 707 recycled materials in a manner that protects the public health 708 and the environment. Facilities are authorized to recycle, 709 provided such activities do not conflict with such criteria and 710 quidelines.

(h) The department shall ensure that the requirements of this section are applied and interpreted consistently throughout the state. In accordance with s. 20.255, the Division of Waste Management shall direct the district offices and bureaus on matters relating to the interpretation and applicability of this section.

(i) The department shall provide notice of receipt of a permit application for the initial construction of a construction and demolition debris disposal facility to the local governments having jurisdiction where the facility is to be located.

(j) The Legislature recognizes that recycling, waste reduction, and resource recovery are important aspects of an integrated solid waste management program and as such are necessary to protect the public health and the environment. If necessary to promote such an integrated program, the county may determine, after providing notice and an opportunity for a hearing prior to April 30, 2008, that some or all of the

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729 material described in s. 403.703(6)(b) shall be excluded from 730 the definition of "construction and demolition debris" in s. 731 403.703(6) within the jurisdiction of such county. The county 732 may make such a determination only if it finds that, prior to 733 June 1, 2007, the county has established an adequate method for 734 the use or recycling of such wood material at an existing or 735 proposed solid waste management facility that is permitted or 736 authorized by the department on June 1, 2007. The county is not 737 required to hold a hearing if the county represents that it 738 previously has held a hearing for such purpose, or if the county 739 represents that it previously has held a public meeting or 740 hearing that authorized such method for the use or recycling of 741 trash or other nonputrescible waste materials and that such 742 materials include those materials described in s. 403.703(6)(b). The county shall provide written notice of its determination to 743 744 the department by no later than April 30, 2008; thereafter, the 745 materials described in s. 403.703(6) shall be excluded from the 746 definition of "construction and demolition debris" in s. 747 403.703(6) within the jurisdiction of such county. The county 748 may withdraw or revoke its determination at any time by 749 providing written notice to the department.

(k) Brazilian pepper and other invasive exotic plant species as designated by the department resulting from eradication projects may be processed at permitted construction and demolition debris recycling facilities or disposed of at permitted construction and demolition debris disposal facilities or Class III facilities. The department may adopt rules to implement this paragraph.

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757 Section 12. Paragraph (c) of subsection (12) of section758 403.708, Florida Statutes, is amended to read:

759

403.708 Prohibition; penalty.-

760 (12) A person who knows or should know of the nature of 761 the following types of solid waste may not dispose of such solid 762 waste in landfills:

763 (C) Yard trash in lined landfills classified by department 764 rule as Class I landfills, unless the Class I landfill uses an 765 active gas-collection system to collect landfill gas generated at the disposal facility and provides or arranges for a 766 767 beneficial use of the gas. A Class I landfill may also accept 768 yard trash for the purpose of mulching and utilizing such yard 769 trash to provide landfill cover for municipal solid waste 770 disposed at the landfill. The department, by rule, shall develop 771 and adopt a methodology to award recycling credit for the use of 772 yard trash at a Class I landfill with a gas-collection system 773 that makes beneficial use of the collected landfill gas. A 774 qualifying permitted Class I landfill shall obtain a minor 775 permit modification to its operating permit which describes the 776 beneficial use being made of the landfill gas and modifies the 777 facility's operation plan before receiving yard trash as 778 authorized under this paragraph. The permittee must certify that 779 gas collection and beneficial use will continue after closure of 780 the disposal facility that is accepting yard trash. If the 781 landfill is located in a county that owns and operates a compost facility, waste-to-energy facility, or biomass facility that 782 783 sells renewable energy to a public utility and that is 784 authorized to accept yard trash, the department shall provide to

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785	the county notice of, and opportunity to comment on, the
786	application for permit modification. Yard trash that is source
787	separated from solid waste may be accepted at a solid waste
788	disposal area where separate yard trash composting facilities
789	are provided and maintained. The department recognizes that
790	incidental amounts of yard trash may be disposed of in Class I
791	landfills. In any enforcement action taken pursuant to this
792	paragraph, the department shall consider the difficulty of
793	removing incidental amounts of yard trash from a mixed solid
794	waste stream. This limited exception applies to all units of
795	local government, including, but not limited to, municipalities,
796	counties, and special districts. However, this limited exception
797	does not apply to any county that currently operates under a
798	constitutional home rule charter previously authorized in 1956
799	by the voters of Florida in a statewide referendum. This limited
800	exception to the ban on disposing of yard trash in a Class I
801	landfill is not intended to have a material impact on current
802	operations at existing waste-to-energy or biomass facilities.
803	Section 13. Paragraph (e) of subsection (1) of section
804	403.709, Florida Statutes, is amended to read:
805	403.709 Solid Waste Management Trust Fund; use of waste
806	tire feesThere is created the Solid Waste Management Trust
807	Fund, to be administered by the department.
808	(1) From the annual revenues deposited in the trust fund,
809	unless otherwise specified in the General Appropriations Act:
810	(e) A minimum of 40 percent shall be used for funding a
811	solid waste management <del>competitive and innovative</del> grant program
812	pursuant to s. 403.7095 for activities relating to recycling and
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813 waste reduction, including waste tires requiring final disposal. 814 Section 14. Section 403.7095, Florida Statutes, is amended 815 to read: 816 403.7095 Solid waste management grant program.-817 (1) The department shall develop a competitive and 818 innovative grant program for counties, municipalities, special 819 districts, and nonprofit organizations that have legal 820 responsibility for the provision of solid waste management services. For purposes of this program, "innovative" means that 821 the process, technology, or activity for which funding is sought 822 has not previously been implemented within the jurisdiction of 823 824 the applicant. The applicant must: 825 (a) Demonstrate technologies or processes that represent a 826 novel application of an existing technology or process to 827 recycle or reduce waste, or that overcome obstacles to recycling 828 or waste reduction in new or innovative ways; 829 (b) Demonstrate innovative processes to collect and 830 recycle or reduce materials targeted by the department and the 831 recycling industry; or 832 (c) Demonstrate effective solutions to solving solid waste 833 problems resulting from waste tires, particularly in the areas 834 of enforcement and abatement of illegal tire dumping and 835 activities to promote market development of waste tire products. 836 837 Because the Legislature recognizes that input from the recycling industry is essential to the success of this grant program, the 838 department shall cooperate with private sector entities to 839 840 develop a process and define specific criteria for allowing Page 30 of 54

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841 their participation with grant recipients.

842 (2) The department shall evaluate and prioritize the
843 annual grant proposals and present the annual prioritized list
844 of projects to be funded to the Governor and the Legislature as
845 part of its annual budget request submitted pursuant to chapter
846 216. Potential grant recipients are encouraged to demonstrate
847 local support for grant proposals by the commitment of cash or
848 in-kind matching funds.

849 <u>(1)(3)</u> The department shall develop a consolidated grant 850 program for small counties having populations fewer than 851 100,000, with grants to be distributed equally among eligible 852 counties. Programs to be supported with the small-county 853 consolidated grants include general solid waste management, 854 litter prevention and control, and recycling and education 855 programs.

856 (2) (4) The department shall develop a waste tire grant 857 program making grants available to all counties. The department 858 shall ensure that at least 25 percent of the funding available 859 for waste tire grants is distributed equally to each county 860 having a population fewer than 100,000. Of the remaining funds 861 distributed to counties having a population of 100,000 or 862 greater, the department shall distribute those funds on the 863 basis of population.

864 <u>(3)(5)</u> From the funds made available pursuant to s. 865 403.709(1)(e) for the grant program created by this section, the 866 following distributions shall be made:

867 (a) Up to 15 percent for the program described in 868 subsection (1);

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869 <u>(a) (b)</u> Up to <u>50</u> <del>35</del> percent for the program described in 870 subsection (1) <del>(3)</del>; and

871 <u>(b)-(c)</u> Up to 50 percent for the program described in 872 subsection (2) <del>(4)</del>.

873 <u>(4)(6)</u> The department may adopt rules necessary to 874 administer this section, including, but not limited to, rules 875 governing timeframes for submitting grant applications, criteria 876 for prioritizing, matching criteria, maximum grant amounts, and 877 allocation of appropriated funds based upon project and 878 applicant size.

(7) Notwithstanding any provision of this section to the contrary, and for the 2009-2010 fiscal year only, the Department of Environmental Protection shall award the sum of \$2,600,000 in grants equally to counties having populations of fewer than 100,000 for waste tire and litter prevention, recycling education, and general solid waste programs. This subsection expires July 1, 2010.

886 (8) (a) Notwithstanding any provision of this section to 887 the contrary, and for the 2008-2009 fiscal year only, the 888 Department of Environmental Protection shall award:

1. The sum of \$9,428,773 in grants equally to counties having populations of fewer than 100,000 for waste tire and litter prevention, recycling education, and general solid waste programs.

# 893 2. The sum of \$2,000,781 to be used for the Innovative 894 Grant Program.

895 (b) This subsection expires July 1, 2009.
 896 Section 15. Subsection (1) of section 403.7145, Florida
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897 Statutes, is amended, and subsection (3) is added to that 898 section, to read:

899

403.7145 Recycling.-

900 The Capitol and the House and Senate office buildings (1)901 constitute the Capitol recycling area. The Florida House of 902 Representatives, the Florida Senate, and the Office of the 903 Governor, the Secretary of State, and each Cabinet officer who 904 heads a department that occupies office space in the Capitol, 905 shall institute a recycling program for their respective offices 906 in the House and Senate office buildings and the Capitol. 907 Provisions shall be made to collect and sell wastepaper and 908 empty aluminum beverage containers cans generated by employee 909 activities in these offices. The collection and sale of such 910 materials shall be reported to Leon County using the 911 department's designated reporting format and coordinated with 912 Department of Management Services recycling activities to 913 maximize the efficiency and economy of this program. The 914 Governor, the Speaker of the House of Representatives, the 915 President of the Senate, the Secretary of State, and the Cabinet 916 officers may authorize the use of proceeds from recyclable 917 material sales for employee benefits and other purposes, in 918 order to provide incentives to their respective employees for 919 participation in the recycling program. Such proceeds may also be used to offset any costs of the recycling program. As a 920 demonstration of leading by example, the Capitol Building's 921 922 recycling rates shall be posted on the website of the Department 923 of Management Services and shall include the details of the 924 recycling rates for each Department of Management Services pool

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925 facility. The Department of Environmental Protection shall post 926 recycling rates of each state-owned facility reported to the 927 Department of Management Services. 928 (3) Prior to awarding any grants pursuant to s. 403.7095, 929 the department shall develop and contract for an innovative 930 recycling pilot project for the Capitol recycling area. The 931 project shall be designed to collect recyclable materials and 932 create a more sustainable recycling system. Components of the 933 project shall be designed to increase convenience, incentivize 934 and measure participation, reduce material volume, and assist in 935 achieving the recycling goals enumerated in s. 403.706. 936 Section 16. Paragraph (m) is added to subsection (1) of 937 section 553.77, Florida Statutes, to read: 938 553.77 Specific powers of the commission.-939 (1) The commission shall: (m) Develop recommendations that increase residential and 940 941 commercial recycling and composting and strongly encourage the 942 use of recyclable materials and the recycling of construction 943 and demolition debris. 944 Section 17. Subsections (1), (2), and (3) of section 945 220.1845, Florida Statutes, are renumbered as subsections (2), 946 (3), and (4), respectively, and a new subsection (1) is added to 947 that section to read: 948 220.1845 Contaminated site rehabilitation tax credit.-949 (1) APPLICATION FOR TAX CREDIT.-A site rehabilitation 950 application must be received by the Division of Waste Management 951 of the Department of Environmental Protection by January 31 of 952 the year after the calendar year for which site rehabilitation

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953 costs are being claimed in a tax credit application. All site 954 rehabilitation costs claimed must have been for work conducted 955 between January 1 and December 31 of the year for which the 956 application is being submitted. All payment requests must have 957 been received and all costs must have been paid prior to 958 submittal of the tax credit application, but no later than 959 January 31 of the year after the calendar year for which site 960 rehabilitation costs are being claimed. 961 Section 18. Paragraph (a) of subsection (5), paragraph (c) 962 of subsection (6), and subsections (9) and (10) of section 963 376.30781, Florida Statutes, are amended to read: 964 376.30781 Tax credits for rehabilitation of drycleaning-965 solvent-contaminated sites and brownfield sites in designated 966 brownfield areas; application process; rulemaking authority; 967 revocation authority.-To claim the credit for site rehabilitation or solid 968 (5)969 waste removal, each tax credit applicant must apply to the 970 Department of Environmental Protection for an allocation of the 971 \$2 million annual credit by filing a tax credit application with 972 the Division of Waste Management on a form developed by the 973 Department of Environmental Protection in cooperation with the 974 Department of Revenue. The form shall include an affidavit from 975 each tax credit applicant certifying that all information 976 contained in the application, including all records of costs 977 incurred and claimed in the tax credit application, are true and correct. If the application is submitted pursuant to 978 subparagraph (3) (a) 2., the form must include an affidavit signed 979 980 by the real property owner stating that it is not, and has never

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981 been, the owner or operator of the drycleaning facility where 982 the contamination exists. Approval of tax credits must be 983 accomplished on a first-come, first-served basis based upon the 984 date and time complete applications are received by the Division 985 of Waste Management, subject to the limitations of subsection 986 (14). To be eligible for a tax credit, the tax credit applicant 987 must:

988 For site rehabilitation tax credits, have entered into (a) 989 a voluntary cleanup agreement with the Department of 990 Environmental Protection for a drycleaning-solvent-contaminated 991 site or a Brownfield Site Rehabilitation Agreement, as 992 applicable, and have paid all deductibles pursuant to s. 993 376.3078(3)(e) for eligible drycleaning-solvent-cleanup program 994 sites, as applicable. A site rehabilitation tax credit applicant 995 must submit only a single completed application per site for each calendar year's site rehabilitation costs. A site 996 997 rehabilitation application must be received by the Division of 998 Waste Management of the Department of Environmental Protection 999 by January 31 of the year after the calendar year for which site 1000 rehabilitation costs are being claimed in a tax credit 1001 application. All site rehabilitation costs claimed must have 1002 been for work conducted between January 1 and December 31 of the 1003 year for which the application is being submitted. All payment 1004 requests must have been received and all costs must have been 1005 paid prior to submittal of the tax credit application, but no 1006 later than January 31 of the year after the calendar year for 1007 which site rehabilitation costs are being claimed. 1008 To obtain the tax credit certificate, the tax credit (6)

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applicant must provide all pertinent information requested on the tax credit application form, including, at a minimum, the name and address of the tax credit applicant and the address and tracking identification number of the eligible site. Along with the tax credit application form, the tax credit applicant must submit the following:

1015 Proof that the documentation submitted pursuant to (C) 1016 paragraph (b) has been reviewed and verified by an independent 1017 certified public accountant in accordance with standards 1018 established by the American Institute of Certified Public 1019 Accountants. Specifically, a certified public accountant's 1020 report must be submitted and the certified public accountant 1021 must attest to the accuracy and validity of the costs claimed 1022 incurred and paid during the time period covered in the 1023 application by conducting an independent review of the data 1024 presented by the tax credit applicant. Accuracy and validity of 1025 costs incurred and paid shall be determined after the level of 1026 effort is certified by an appropriate professional registered in 1027 this state in each contributing technical discipline. The 1028 certified public accountant's report must also attest that the 1029 costs included in the application form are not duplicated within 1030 the application, that all payment requests were received and all 1031 costs were paid prior to submittal of the tax credit 1032 application, and, for site rehabilitation tax credits, that all 1033 costs claimed are for work conducted between January 1 and 1034 December 31 of the year for which the application is being 1035 submitted. A copy of the accountant's report shall be submitted 1036 to the Department of Environmental Protection in addition to the

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1037 accountant's certification form in the tax credit application; 1038 and

On or before May 1, the Department of Environmental 1039 (9) 1040 Protection shall inform each tax credit applicant that is 1041 subject to the January 31 annual application deadline of the 1042 applicant's eligibility status and the amount of any tax credit 1043 due. The department shall provide each eligible tax credit 1044 applicant with a tax credit certificate that must be submitted 1045 with its tax return to the Department of Revenue to claim the 1046 tax credit or be transferred pursuant to s. 220.1845(2)(g) s. 1047 220.1845(1)(g). The May 1 deadline for annual site 1048 rehabilitation tax credit certificate awards shall not apply to 1049 any tax credit application for which the department has issued a 1050 notice of deficiency pursuant to subsection (8). The department 1051 shall respond within 90 days after receiving a response from the 1052 tax credit applicant to such a notice of deficiency. Credits may 1053 not result in the payment of refunds if total credits exceed the 1054 amount of tax owed.

1055 For solid waste removal, new health care facility or (10)health care provider, and affordable housing tax credit 1056 1057 applications, the Department of Environmental Protection shall 1058 inform the applicant of the department's determination within 90 1059 days after the application is deemed complete. Each eligible tax 1060 credit applicant shall be informed of the amount of its tax 1061 credit and provided with a tax credit certificate that must be 1062 submitted with its tax return to the Department of Revenue to 1063 claim the tax credit or be transferred pursuant to s. 1064 220.1845(2)(q) <del>s. 220.1845(1)(q)</del>. Credits may not result in the

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1065 payment of refunds if total credits exceed the amount of tax 1066 owed.

1067 Section 19. Section 376.85, Florida Statutes, is amended 1068 to read:

1069 Annual report.-The Department of Environmental 376.85 1070 Protection shall prepare and submit an annual report to the President of the Senate and the Speaker of the House of 1071 1072 Representatives by August 1 of each year a report that includes 1073 Legislature, beginning in December 1998, which shall include, 1074 but is not be limited to, the number, size, and locations of 1075 brownfield sites: that have been remediated under the provisions 1076 of this act, + that are currently under rehabilitation pursuant 1077 to a negotiated site rehabilitation agreement with the 1078 department or a delegated local program,  $\div$  where alternative 1079 cleanup target levels have been established pursuant to s. 1080 376.81(1)(g)3., + and - where engineering and institutional 1081 control strategies are being employed as conditions of a "no 1082 further action order" to maintain the protections provided in s. 1083 376.81(1)(g)1. and 2.

1084 Section 20. Section 403.973, Florida Statutes, is amended 1085 to read:

1086 403.973 Expedited permitting; <u>amendments to</u> comprehensive 1087 <u>plans</u> <del>plan amendments</del>.-

1088 (1) It is the intent of the Legislature to encourage and
1089 facilitate the location and expansion of those types of economic
1090 development projects which offer job creation and high wages,
1091 strengthen and diversify the state's economy, and have been
1092 thoughtfully planned to take into consideration the protection

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1093 of the state's environment. It is also the intent of the 1094 Legislature to provide for an expedited permitting and 1095 comprehensive plan amendment process for such projects.

1096

(2) As used in this section, the term:

1097 "Duly noticed" means publication in a newspaper of (a) 1098 general circulation in the municipality or county with 1099 jurisdiction. The notice shall appear on at least 2 separate days, one of which shall be at least 7 days before the meeting. 1100 1101 The notice shall state the date, time, and place of the meeting 1102 scheduled to discuss or enact the memorandum of agreement, and 1103 the places within the municipality or county where such proposed 1104 memorandum of agreement may be inspected by the public. The notice must be one-eighth of a page in size and must be 1105 1106 published in a portion of the paper other than the legal notices section. The notice shall also advise that interested parties 1107 1108 may appear at the meeting and be heard with respect to the 1109 memorandum of agreement.

(b) "Jobs" means permanent, full-time equivalent positions not including construction jobs.

(c) "Office" means the Office of Tourism, Trade, and Economic Development.

(d) "Permit applications" means state permits and licenses, and at the option of a participating local government, local development permits or orders.

1117(e) "Secretary" means the Secretary of Environmental1118Protection or his or her designee.

(3) (a) The <u>secretary</u> Governor, through the office, shall direct the creation of regional permit action teams, for the Page 40 of 54

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1121 purpose of expediting review of permit applications and local 1122 comprehensive plan amendments submitted by:

1123

1. Businesses creating at least 50 + 100 jobs;  $\tau$  or

1124 2. Businesses creating at least 25 50 jobs if the project 1125 is located in an enterprise zone, or in a county having a population of fewer less than 75,000 or in a county having a 1126 1127 population of fewer less than 125,000 100,000 which is contiguous to a county having a population of fewer less than 1128 1129 75,000, as determined by the most recent decennial census, 1130 residing in incorporated and unincorporated areas of the 1131 county., or

1132 On a case-by-case basis and at the request of a county (b) 1133 or municipal government, the office may certify as eligible for 1134 expedited review a project not meeting the minimum job creation 1135 thresholds but creating a minimum of 10 jobs. The recommendation 1136 from the governing body of the county or municipality in which 1137 the project may be located is required in order for the office 1138 to certify that any project is eligible for expedited review 1139 under this paragraph. When considering projects that do not meet the minimum job creation thresholds but that are recommended by 1140 1141 the governing body in which the project may be located, the 1142 office shall consider economic impact factors that include, but 1143 are not limited to:

The proposed wage and skill levels relative to those
 existing in the area in which the project may be located;
 The project's potential to diversify and strengthen the

1147 area's economy;

1148

3. The amount of capital investment; and

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1149 The number of jobs that will be made available for 4. 1150 persons served by the welfare transition program. 1151 (c) At the request of a county or municipal government, 1152 the office or a Quick Permitting County may certify projects 1153 located in counties where the ratio of new jobs per participant 1154 in the welfare transition program, as determined by Workforce 1155 Florida, Inc., is less than one or otherwise critical, as 1156 eligible for the expedited permitting process. Such projects 1157 must meet the numerical job creation criteria of this 1158 subsection, but the jobs created by the project do not have to 1159 be high-wage jobs that diversify the state's economy. 1160 Projects located in a designated brownfield area are (d) 1161 eligible for the expedited permitting process. 1162 Projects that are part of the state-of-the-art (e) 1163 biomedical research institution and campus to be established in 1164 this state by the grantee under s. 288.955 are eligible for the 1165 expedited permitting process, if the projects are designated as 1166 part of the institution or campus by the board of county 1167 commissioners of the county in which the institution and campus 1168 are established. 1169 Projects resulting in the production of biofuels (f) 1170 cultivated on lands that are 1,000 acres or more or in the 1171 construction of a biofuel or biodiesel processing facility or a 1172 facility generating renewable energy, as defined in s. 1173 366.91(2)(d), are eligible for the expedited permitting process. 1174 (4) The regional teams shall be established through the 1175 execution of memoranda of agreement developed by the applicant and the secretary, with input solicited from between the office 1176

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1177 and the respective heads of the Department of Environmental 1178 Protection, the Department of Community Affairs, the Department 1179 of Transportation and its district offices, the Department of 1180 Agriculture and Consumer Services, the Fish and Wildlife 1181 Conservation Commission, appropriate regional planning councils, 1182 appropriate water management districts, and voluntarily participating municipalities and counties. The memoranda of 1183 1184 agreement should also accommodate participation in this 1185 expedited process by other local governments and federal 1186 agencies as circumstances warrant.

1187 (5)In order to facilitate local government's option to 1188 participate in this expedited review process, the secretary 1189 office shall, in cooperation with local governments and 1190 participating state agencies, create a standard form memorandum 1191 of agreement. A local government shall hold a duly noticed 1192 public workshop to review and explain to the public the 1193 expedited permitting process and the terms and conditions of the 1194 standard form memorandum of agreement.

1195 (6) The local government shall hold a duly noticed public 1196 hearing to execute a memorandum of agreement for each qualified 1197 project. Notwithstanding any other provision of law, and at the 1198 option of the local government, the workshop provided for in 1199 subsection (5) may be conducted on the same date as the public 1200 hearing held under this subsection. The memorandum of agreement 1201 that a local government signs shall include a provision 1202 identifying necessary local government procedures and time limits that will be modified to allow for the local government 1203 1204 decision on the project within 90 days. The memorandum of

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agreement applies to projects, on a case-by-case basis, that qualify for special review and approval as specified in this section. The memorandum of agreement must make it clear that this expedited permitting and review process does not modify, qualify, or otherwise alter existing local government nonprocedural standards for permit applications, unless expressly authorized by law.

1212 (7)At the option of the participating local government, 1213 Appeals of local government comprehensive plan approvals <del>its</del> final approval for a project shall may be pursuant to the 1214 1215 summary hearing provisions of s. 120.574, pursuant to subsection 1216 (14), and consolidated with the challenge of any applicable 1217 state agency actions or pursuant to other appellate processes 1218 available to the local government. The local government's 1219 decision to enter into a summary hearing must be made as 1220 provided in s. 120.574 or in the memorandum of agreement.

1221 Each memorandum of agreement shall include a process (8) 1222 for final agency action on permit applications and local 1223 comprehensive plan amendment approvals within 90 days after 1224 receipt of a completed application, unless the applicant agrees 1225 to a longer time period or the secretary office determines that 1226 unforeseen or uncontrollable circumstances preclude final agency 1227 action within the 90-day timeframe. Permit applications governed 1228 by federally delegated or approved permitting programs whose requirements would prohibit or be inconsistent with the 90-day 1229 timeframe are exempt from this provision, but must be processed 1230 by the agency with federally delegated or approved program 1231 1232 responsibility as expeditiously as possible.

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(9) The <u>secretary</u> office shall inform the Legislature by October 1 of each year which agencies have not entered into or implemented an agreement and identify any barriers to achieving success of the program.

1237 The memoranda of agreement may provide for the waiver (10)1238 or modification of procedural rules prescribing forms, fees, 1239 procedures, or time limits for the review or processing of 1240 permit applications under the jurisdiction of those agencies 1241 that are party to the memoranda of agreement. Notwithstanding 1242 any other provision of law to the contrary, a memorandum of 1243 agreement must to the extent feasible provide for proceedings 1244 and hearings otherwise held separately by the parties to the 1245 memorandum of agreement to be combined into one proceeding or 1246 held jointly and at one location. Such waivers or modifications 1247 shall not be available for permit applications governed by 1248 federally delegated or approved permitting programs, the 1249 requirements of which would prohibit, or be inconsistent with, 1250 such a waiver or modification.

(11) The <u>standard form for</u> memoranda of agreement shall include guidelines to be used in working with state, regional, and local permitting authorities. Guidelines may include, but are not limited to, the following:

(a) A central contact point for filing permit applications
and local comprehensive plan amendments and for obtaining
information on permit and local comprehensive plan amendment
requirements;

(b) Identification of the individual or individuals withineach respective agency who will be responsible for processing

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1261 the expedited permit application or local comprehensive plan 1262 amendment for that agency;

A mandatory preapplication review process to reduce 1263 (C) 1264 permitting conflicts by providing guidance to applicants 1265 regarding the permits needed from each agency and governmental 1266 entity, site planning and development, site suitability and 1267 limitations, facility design, and steps the applicant can take 1268 to ensure expeditious permit application and local comprehensive 1269 plan amendment review. As a part of this process, the first 1270 interagency meeting to discuss a project shall be held within 14 1271 days after the secretary's office's determination that the 1272 project is eligible for expedited review. Subsequent interagency 1273 meetings may be scheduled to accommodate the needs of participating local governments that are unable to meet public 1274 1275 notice requirements for executing a memorandum of agreement 1276 within this timeframe. This accommodation may not exceed 45 days 1277 from the secretary's office's determination that the project is 1278 eligible for expedited review;

(d) The preparation of a single coordinated project description form and checklist and an agreement by state and regional agencies to reduce the burden on an applicant to provide duplicate information to multiple agencies;

(e) Establishment of a process for the adoption and review
of any comprehensive plan amendment needed by any certified
project within 90 days after the submission of an application
for a comprehensive plan amendment. However, the memorandum of
agreement may not prevent affected persons as defined in s.
163.3184 from appealing or participating in this expedited plan

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1289 amendment process and any review or appeals of decisions made 1290 under this paragraph; and

1291 (f) Additional incentives for an applicant who proposes a 1292 project that provides a net ecosystem benefit.

(12) The applicant, the regional permit action team, and participating local governments may agree to incorporate into a single document the permits, licenses, and approvals that are obtained through the expedited permit process. This consolidated permit is subject to the summary hearing provisions set forth in subsection (14).

1299

(13) Notwithstanding any other provisions of law:

1300 (a) Local comprehensive plan amendments for projects
1301 qualified under this section are exempt from the twice-a-year
1302 limits provision in s. 163.3187; and

1303 Projects qualified under this section are not subject (b) 1304 to interstate highway level-of-service standards adopted by the 1305 Department of Transportation for concurrency purposes. The 1306 memorandum of agreement specified in subsection (5) must include 1307 a process by which the applicant will be assessed a fair share of the cost of mitigating the project's significant traffic 1308 1309 impacts, as defined in chapter 380 and related rules. The 1310 agreement must also specify whether the significant traffic 1311 impacts on the interstate system will be mitigated through the implementation of a project or payment of funds to the 1312 1313 Department of Transportation. Where funds are paid, the 1314 Department of Transportation must include in the 5-year work 1315 program transportation projects or project phases, in an amount equal to the funds received, to mitigate the traffic impacts 1316

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1317 associated with the proposed project.

(14) (a) Challenges to state agency action in the expedited 1318 1319 permitting process for projects processed under this section are 1320 subject to the summary hearing provisions of s. 120.574, except 1321 that the administrative law judge's decision, as provided in s. 1322 120.574(2)(f), shall be in the form of a recommended order and 1323 shall not constitute the final action of the state agency. In 1324 those proceedings where the action of only one agency of the state other than the Department of Environmental Protection is 1325 challenged, the agency of the state shall issue the final order 1326 1327 within 45 10 working days after of receipt of the administrative 1328 law judge's recommended order, and the recommended order shall 1329 inform the parties of their right to file exceptions or 1330 responses to the recommended order in accordance with the uniform rules of procedure pursuant to s. 120.54. In those 1331 1332 proceedings where the actions of more than one agency of the 1333 state are challenged, the Governor shall issue the final order 1334 within 45 10 working days after of receipt of the administrative 1335 law judge's recommended order, and the recommended order shall 1336 inform the parties of their right to file exceptions or 1337 responses to the recommended order in accordance with the 1338 uniform rules of procedure pursuant to s. 120.54. This paragraph 1339 does not apply to the issuance of department licenses required 1340 under any federally delegated or approved permit program. In 1341 such instances, the department shall enter the final order. The 1342 participating agencies of the state may opt at the preliminary hearing conference to allow the administrative law judge's 1343 1344 decision to constitute the final agency action. If a

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1345 participating local government agrees to participate in the 1346 summary hearing provisions of s. 120.574 for purposes of review 1347 of local government comprehensive plan amendments, s. 1348 163.3184(9) and (10) apply.

1349 Projects identified in paragraph (3)(f) or challenges (b) 1350 to state agency action in the expedited permitting process for 1351 establishment of a state-of-the-art biomedical research 1352 institution and campus in this state by the grantee under s. 1353 288.955 are subject to the same requirements as challenges 1354 brought under paragraph (a), except that, notwithstanding s. 1355 120.574, summary proceedings must be conducted within 30 days 1356 after a party files the motion for summary hearing, regardless 1357 of whether the parties agree to the summary proceeding.

1358 (15)The office, working with the agencies providing cooperative assistance and input regarding participating in the 1359 1360 memoranda of agreement, shall review sites proposed for the location of facilities eligible for the Innovation Incentive 1361 1362 Program under s. 288.1089. Within 20 days after the request for 1363 the review by the office, the agencies shall provide to the 1364 office a statement as to each site's necessary permits under 1365 local, state, and federal law and an identification of 1366 significant permitting issues, which if unresolved, may result 1367 in the denial of an agency permit or approval or any significant delay caused by the permitting process. 1368

(16) This expedited permitting process shall not modify, qualify, or otherwise alter existing agency nonprocedural standards for permit applications or local comprehensive plan amendments, unless expressly authorized by law. If it is

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1373 determined that the applicant is not eligible to use this 1374 process, the applicant may apply for permitting of the project 1375 through the normal permitting processes.

(17) The office shall be responsible for certifying a business as eligible for undergoing expedited review under this section. Enterprise Florida, Inc., a county or municipal government, or the Rural Economic Development Initiative may recommend to the Office of Tourism, Trade, and Economic Development that a project meeting the minimum job creation threshold undergo expedited review.

1383 The office, working with the Rural Economic (18)1384 Development Initiative and the agencies participating in the 1385 memoranda of agreement, shall provide technical assistance in 1386 preparing permit applications and local comprehensive plan 1387 amendments for counties having a population of fewer less than 1388 75,000 residents, or counties having fewer than 125,000 100,000 1389 residents which are contiguous to counties having fewer than 1390 75,000 residents. Additional assistance may include, but not be 1391 limited to, guidance in land development regulations and permitting processes, working cooperatively with state, 1392 1393 regional, and local entities to identify areas within these 1394 counties which may be suitable or adaptable for preclearance 1395 review of specified types of land uses and other activities 1396 requiring permits.

1397 (19) The following projects are ineligible for review 1398 under this part:

(a) A project funded and operated by a local government,as defined in s. 377.709, and located within that government's

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1401 jurisdiction. A project, the primary purpose of which is to: 1402 (b) 1403 Effect the final disposal of solid waste, biomedical 1. 1404 waste, or hazardous waste in this state. 1405 2. Produce electrical power, unless the production of 1406 electricity is incidental and not the primary function of the 1407 project or the electrical power is derived from a fuel source for renewable energy as defined in s. 366.91(2)(d). 1408 1409 Extract natural resources. 3. 1410 4. Produce oil. 1411 Construct, maintain, or operate an oil, petroleum, 5. 1412 natural gas, or sewage pipeline. 1413 Section 21. Subsection (6) of section 369.317, Florida 1414 Statutes, is amended to read: 1415 369.317 Wekiva Parkway.-1416 (6)The Orlando-Orange County Expressway Authority is 1417 hereby granted the authority to act as a third-party acquisition 1418 agent, pursuant to s. 259.041 on behalf of the Board of Trustees 1419 or chapter 373 on behalf of the governing board of the St. Johns 1420 River Water Management District, for the acquisition of all 1421 necessary lands, property and all interests in property 1422 identified herein, including fee simple or less-than-fee simple 1423 interests. The lands subject to this authority are identified in 1424 paragraph 10.a., State of Florida, Office of the Governor, Executive Order 03-112 of July 1, 2003, and in Recommendation 16 1425 1426 of the Wekiva Basin Area Task Force created by Executive Order 1427 2002-259, such lands otherwise known as Neighborhood Lakes, a 1,587+/- acre parcel located in Orange and Lake Counties within 1428

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1429 Sections 27, 28, 33, and 34 of Township 19 South, Range 28 East, 1430 and Sections 3, 4, 5, and 9 of Township 20 South, Range 28 East; 1431 Seminole Woods/Swamp, a 5,353+/- acre parcel located in Lake 1432 County within Section 37, Township 19 South, Range 28 East; New 1433 Garden Coal; a 1,605+/- acre parcel in Lake County within 1434 Sections 23, 25, 26, 35, and 36, Township 19 South, Range 28 1435 East; Pine Plantation, a 617+/- acre tract consisting of eight 1436 individual parcels within the Apopka City limits. The Department 1437 of Transportation, the Department of Environmental Protection, 1438 the St. Johns River Water Management District, and other land 1439 acquisition entities shall participate and cooperate in 1440 providing information and support to the third-party acquisition agent. The land acquisition process authorized by this paragraph 1441 1442 shall begin no later than December 31, 2004. Acquisition of the properties identified as Neighborhood Lakes, Pine Plantation, 1443 1444 and New Garden Coal, or approval as a mitigation bank shall be 1445 concluded no later than December 31, 2010. Department of 1446 Transportation and Orlando-Orange County Expressway Authority 1447 funds expended to purchase an interest in those lands identified 1448 in this subsection shall be eligible as environmental mitigation 1449 for road construction related impacts in the Wekiva Study Area. 1450 If any of the lands identified in this subsection are used as 1451 environmental mitigation for road-construction-related impacts 1452 incurred by the Department of Transportation or Orlando-Orange County Expressway Authority, or for other impacts incurred by 1453 1454 other entities, within the Wekiva Study Area or within the Wekiva parkway alignment corridor and, if the mitigation offsets 1455 1456 these impacts, the St. Johns River Water Management District and

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1457 <u>the Department of Environmental Protection shall consider the</u> 1458 <u>activity regulated under part IV of chapter 373 to meet the</u> 1459 <u>cumulative impact requirements of s. 373.414(8)(a).</u>

1460 Acquisition of the land described in this section is (a) 1461 required to provide right of way for the Wekiva Parkway, a 1462 limited access roadway linking State Road 429 to Interstate 4, 1463 an essential component in meeting regional transportation needs 1464 to provide regional connectivity, improve safety, accommodate 1465 projected population and economic growth, and satisfy critical 1466 transportation requirements caused by increased traffic volume growth and travel demands. 1467

1468 Acquisition of the lands described in this section is (b) 1469 also required to protect the surface water and groundwater 1470 resources of Lake, Orange, and Seminole counties, otherwise known as the Wekiva Study Area, including recharge within the 1471 1472 springshed that provides for the Wekiva River system. Protection 1473 of this area is crucial to the long term viability of the Wekiva 1474 River and springs and the central Florida region's water supply. 1475 Acquisition of the lands described in this section is also necessary to alleviate pressure from growth and development 1476 1477 affecting the surface and groundwater resources within the 1478 recharge area.

(c) Lands acquired pursuant to this section that are needed for transportation facilities for the Wekiva Parkway shall be determined not necessary for conservation purposes pursuant to ss. 253.034(6) and 373.089(5) and shall be transferred to or retained by the Orlando-Orange County Expressway Authority or the Department of Transportation upon

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FLORIDA HOUSE OF REPRESENTATIVI
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1485 reimbursement of the full purchase price and acquisition costs.
1486 Section 22. <u>Section 288.1185, Florida Statutes, is</u>
1487 repealed.

1488

Section 23. This act shall take effect July 1, 2010.

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