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Proposed Committee Substitute by the Committee on Health
Regulation

1 A bill to be entitled
2 An act relating to health care fraud; amending s.
3 400.471, F.S.; prohibiting the Agency for Health Care
4 Administration from issuing an initial license to a
5 home health agency for the purpose of opening a new
6 home health agency under certain conditions until a
7 specified date; prohibiting the agency from issuing a
8 change-of-ownership license to a home health agency
9 under certain conditions until a specified date;
10 providing an exception; amending s. 400.474, F.S.;
11 authorizing the agency to revoke a home health agency
12 license if the applicant or any controlling interest
13 has been sanctioned for acts specified under s.
14 400.471(10), F.S.; amending s. 408.815, F.S.; revising
15 the grounds upon which the agency may deny or revoke
16 an application for an initial license, a change-of-
17 ownership license, or a licensure renewal for certain
18 health care entities listed in s. 408.802, F.S.;
19 amending s. 409.907, F.S.; extending the number of
20 years that Medicaid providers must retain Medicaid
21 recipient records; adding additional requirements to
22 the Medicaid provider agreement; revising
23 applicability of screening requirements; revising
24 conditions under which the agency is authorized to
25 deny a Medicaid provider application; amending s.
26 409.912, F.S.; revising requirements for Medicaid
27 prepaid, fixed-sum, and managed care contracts;



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28 amending s. 409.913, F.S.; removing a required element
29 from the joint Medicaid fraud and abuse report
30 submitted by the agency and the Medicaid Fraud Control
31 Unit of the Department of Legal Affairs; extending the
32 number of years that Medicaid providers must retain
33 Medicaid recipient records; authorizing the Medicaid
34 program integrity staff to immediately suspend or
35 terminate a Medicaid provider for engaging in
36 specified conduct; removing a requirement for the
37 agency to hold suspended Medicaid payments in a
38 separate account; authorizing the agency to deny
39 payment or require repayment to Medicaid providers
40 convicted of certain crimes; authorizing the agency to
41 terminate a Medicaid provider if the provider fails to
42 reimburse a fine determined by a final order;
43 authorizing the agency to withhold Medicaid
44 reimbursement to a Medicaid provider that fails to pay
45 a fine determined by a final order, fails to enter
46 into a repayment plan, or fails to comply with a
47 repayment plan or settlement agreement; amending s.
48 409.9203, F.S.; providing that certain state employees
49 are ineligible from receiving a reward for reporting
50 Medicaid fraud; amending s. 456.001, F.S.; defining
51 the term "affiliate" or "affiliated person" as it
52 relates to health professions and occupations;
53 amending s. 456.041, F.S.; requiring the Department of
54 Health to include administrative complaint, arrest,
55 and any conviction information relating to the
56 practitioner's profile; providing a disclaimer;



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57 amending s. 456.0635; revising the grounds under which
58 the Department of Health or corresponding board is
59 required to refuse to admit a candidate to an
60 examination and refuse to issue or renew a license,
61 certificate, or registration of a health care
62 practitioner; amending s. 456.072, F.S.; clarifying a
63 ground under which disciplinary actions may be taken;
64 amending s. 456.073, F.S.; revising applicability of
65 investigations and administrative complaints to
66 include Medicaid fraud; amending s. 456.074, F.S.;
67 authorizing the Department of Health to issue an
68 emergency order suspending the license of any person
69 licensed under ch. 456, F.S., who engages in specified
70 criminal conduct; providing an effective date.

71

72 Be It Enacted by the Legislature of the State of Florida:

73

74 Section 1. Subsection (11) of section 400.471, Florida
75 Statutes, is amended to read:

76 400.471 Application for license; fee.—

77 (11) (a) The agency may not issue an initial license to a
78 home health agency under part II of chapter 408 or this part for
79 the purpose of opening a new home health agency until July 1,
80 2012 ~~July 1, 2010~~, in any county that has at least one actively
81 licensed home health agency and a population of persons 65 years
82 of age or older, as indicated in the most recent population
83 estimates published by the Executive Office of the Governor, of
84 fewer than 1,200 per home health agency. In such counties, for
85 any application received by the agency prior to July 1, 2009,



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86 which has been deemed by the agency to be complete except for
87 proof of accreditation, the agency may issue an initial
88 ownership license only if the applicant has applied for
89 accreditation before May 1, 2009, from an accrediting
90 organization that is recognized by the agency.

91 (b) Effective October 1, 2009, the agency may not issue a
92 change of ownership license to a home health agency under part
93 II of chapter 408 or this part until July 1, 2012 ~~July 1, 2010~~,
94 in any county that has at least one actively licensed home
95 health agency and a population of persons 65 years of age or
96 older, as indicated in the most recent population estimates
97 published by the Executive Office of the Governor, of fewer than
98 1,200 per home health agency. In such counties, for any
99 application received by the agency before ~~prior to~~ October 1,
100 2009, which has been deemed by the agency to be complete except
101 for proof of accreditation, the agency may issue a change of
102 ownership license only if the applicant has applied for
103 accreditation before August 1, 2009, from an accrediting
104 organization that is recognized by the agency. This paragraph
105 does not apply to an application for a change in ownership from
106 an existing home health agency that is accredited, has been
107 licensed by the state at least 5 years, and is in good standing
108 with the agency.

109 Section 2. Subsection (8) is added to section 400.474,
110 Florida Statutes, to read:

111 400.474 Administrative penalties.—

112 (8) The agency may revoke the license of a home health
113 agency that is not be eligible for licensure renewal under s.
114 400.471(10).



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115 Section 3. Subsection (4) of section 408.815, Florida
116 Statutes, is amended, and subsection (5) is added to that
117 section, to read:

118 408.815 License or application denial; revocation.—

119 (4) In addition to the grounds provided in authorizing
120 statutes, the agency shall deny an application for an initial a
121 license or a change-of-ownership license ~~renewal~~ if the
122 applicant or a person having a controlling interest in an
123 applicant ~~has been~~:

124 (a) Has been convicted of, or entered ~~enters~~ a plea of
125 guilty or nolo contendere to, regardless of adjudication, a
126 felony under chapter 409; ~~chapter 817;~~ chapter 893, or a
127 similar felony offense committed in another state or
128 jurisdiction 21 U.S.C. ss. 801-970, or 42 U.S.C. ss. 1395-1396,
129 unless the sentence and any subsequent period of probation for
130 such conviction ~~convictions~~ or plea ended more than 15 years
131 before ~~prior to~~ the date of the application;

132 (b) Has been convicted of, or entered a plea of guilty or
133 nolo contendere to, regardless of adjudication, a felony under
134 21 U.S.C. ss. 801-970, or 42 U.S.C. ss. 1395-1396, unless the
135 sentence and any subsequent period of probation for such
136 conviction or plea ended more than 15 years before the date of
137 the application;

138 (c) ~~(b)~~ Has been terminated for cause from the Florida
139 Medicaid program pursuant to s. 409.913, unless the applicant
140 has been in good standing with the Florida Medicaid program for
141 the most recent 5 years; ~~or~~

142 (d) ~~(e)~~ Has been terminated for cause, pursuant to the
143 appeals procedures established by the state, ~~or Federal~~



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144 ~~Government, from the federal Medicare program or~~ from any other
145 state Medicaid program, unless the applicant has been in good
146 standing with a state Medicaid program ~~or the federal Medicare~~
147 ~~program~~ for the most recent 5 years and the termination occurred
148 at least 20 years before ~~prior to~~ the date of the application;
149 or-

150 (e) Is currently listed on the United States Department of
151 Health and Human Services Office of Inspector General's List of
152 Excluded Individuals and Entities.

153 (5) In addition to the grounds provided in authorizing
154 statutes, the agency shall deny an application for licensure
155 renewal if the applicant or a person having a controlling
156 interest in an applicant:

157 (a) Has been convicted of, or entered a plea of guilty or
158 nolo contendere to, regardless of adjudication, a felony under
159 chapter 409; chapter 817; chapter 893, or a similar felony
160 offense committed in another state or jurisdiction since July 1,
161 2009;

162 (b) Has been convicted of, or entered a plea of guilty or
163 nolo contendere to, regardless of adjudication, a felony under
164 21 U.S.C. ss. 801-970, or 42 U.S.C. ss. 1395-1396 since July 1,
165 2009;

166 (c) Has been terminated for cause from the Florida Medicaid
167 program pursuant to s. 409.913, unless the applicant has been in
168 good standing with the Florida Medicaid program for the most
169 recent 5 years;

170 (d) Has been terminated for cause, pursuant to the appeals
171 procedures established by the state, from any other state
172 Medicaid program, unless the applicant has been in good standing



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173 with a state Medicaid program for the most recent 5 years and
174 the termination occurred at least 20 years before the date of
175 the application; or

176 (e) Is currently listed on the United States Department of
177 Health and Human Services Office of Inspector General's List of
178 Excluded Individuals and Entities.

179 Section 4. Paragraph (c) of subsection (3) of section
180 409.907, Florida Statutes, is amended, paragraph (k) is added to
181 that subsection, and subsection (8), paragraph (b) of subsection
182 (9), and subsection (10) of that section are amended, to read:

183 409.907 Medicaid provider agreements.—The agency may make
184 payments for medical assistance and related services rendered to
185 Medicaid recipients only to an individual or entity who has a
186 provider agreement in effect with the agency, who is performing
187 services or supplying goods in accordance with federal, state,
188 and local law, and who agrees that no person shall, on the
189 grounds of handicap, race, color, or national origin, or for any
190 other reason, be subjected to discrimination under any program
191 or activity for which the provider receives payment from the
192 agency.

193 (3) The provider agreement developed by the agency, in
194 addition to the requirements specified in subsections (1) and
195 (2), shall require the provider to:

196 (c) Retain all medical and Medicaid-related records for a
197 period of 6 ~~5~~ years to satisfy all necessary inquiries by the
198 agency.

199 (k) Report any change of any principal of the provider,
200 including any officer, director, agent, managing employee, or
201 affiliated person, or any partner or shareholder who has an



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202 ownership interest equal to 5 percent or more in the provider.
203 The provider must report changes to the agency no later than 30
204 days after the change occurs.

205 (8) (a) Each provider, or each principal of the provider if
206 the provider is a corporation, partnership, association, or
207 other entity, seeking to participate in the Medicaid program
208 must submit a complete set of his or her fingerprints to the
209 agency for the purpose of conducting a criminal history record
210 check. Principals of the provider include any officer, director,
211 billing agent, managing employee, or affiliated person, or any
212 partner or shareholder who has an ownership interest equal to 5
213 percent or more in the provider. However, a director of a not-
214 for-profit corporation or organization is not a principal for
215 purposes of a background investigation as required by this
216 section if the director: serves solely in a voluntary capacity
217 for the corporation or organization, does not regularly take
218 part in the day-to-day operational decisions of the corporation
219 or organization, receives no remuneration from the not-for-
220 profit corporation or organization for his or her service on the
221 board of directors, has no financial interest in the not-for-
222 profit corporation or organization, and has no family members
223 with a financial interest in the not-for-profit corporation or
224 organization; and if the director submits an affidavit, under
225 penalty of perjury, to this effect to the agency and the not-
226 for-profit corporation or organization submits an affidavit,
227 under penalty of perjury, to this effect to the agency as part
228 of the corporation's or organization's Medicaid provider
229 agreement application. Notwithstanding the above, the agency may
230 require a background check for any person reasonably suspected



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231 by the agency to have been convicted of a crime. This subsection
232 does ~~shall~~ not apply to:

- 233 1. ~~A hospital licensed under chapter 395;~~
234 2. ~~A nursing home licensed under chapter 400;~~
235 3. ~~A hospice licensed under chapter 400;~~
236 4. ~~An assisted living facility licensed under chapter 429;~~

237 1.5. A unit of local government, except that requirements
238 of this subsection apply to nongovernmental providers and
239 entities when contracting with the local government to provide
240 Medicaid services. The actual cost of the state and national
241 criminal history record checks must be borne by the
242 nongovernmental provider or entity; or

243 2.6. Any business that derives more than 50 percent of its
244 revenue from the sale of goods to the final consumer, and the
245 business or its controlling parent either is required to file a
246 form 10-K or other similar statement with the Securities and
247 Exchange Commission or has a net worth of \$50 million or more.

248 (b) Background screening shall be conducted in accordance
249 with chapter 435 and s. 408.809. ~~The agency shall submit the~~
250 ~~fingerprints to the Department of Law Enforcement. The~~
251 ~~department shall conduct a state criminal background~~
252 ~~investigation and forward the fingerprints to the Federal Bureau~~
253 ~~of Investigation for a national criminal history record check.~~
254 The cost of the state and national criminal record check shall
255 be borne by the provider.

256 (c) ~~The agency may permit a provider to participate in the~~
257 ~~Medicaid program pending the results of the criminal record~~
258 ~~check. However, such permission is fully revocable if the record~~
259 ~~check reveals any crime-related history as provided in~~



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260 ~~subsection (10).~~

261 ~~(c)(d)~~ Proof of compliance with the requirements of level 2
262 screening under s. 435.04 conducted within 12 months prior to
263 the date that the Medicaid provider application is submitted to
264 the agency shall fulfill the requirements of this subsection.
265 ~~Proof of compliance with the requirements of level 1 screening~~
266 ~~under s. 435.03 conducted within 12 months prior to the date~~
267 ~~that the Medicaid provider application is submitted to the~~
268 ~~agency shall meet the requirement that the Department of Law~~
269 ~~Enforcement conduct a state criminal history record check.~~

270 (9) Upon receipt of a completed, signed, and dated
271 application, and completion of any necessary background
272 investigation and criminal history record check, the agency must
273 either:

274 (b) Deny the application if the agency finds that it is in
275 the best interest of the Medicaid program to do so. The agency
276 may consider any ~~the factors listed in subsection (10), as well~~
277 ~~as any other~~ factor that could affect the effective and
278 efficient administration of the program, including, but not
279 limited to, the applicant's demonstrated ability to provide
280 services, conduct business, and operate a financially viable
281 concern; the current availability of medical care, services, or
282 supplies to recipients, taking into account geographic location
283 and reasonable travel time; the number of providers of the same
284 type already enrolled in the same geographic area; and the
285 credentials, experience, success, and patient outcomes of the
286 provider for the services that it is making application to
287 provide in the Medicaid program. The agency shall deny the
288 application if the agency finds that a provider; any officer,



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289 director, agent, managing employee, or affiliated person; or any
290 principal, partner, or shareholder having an ownership interest
291 equal to 5 percent or greater in the provider if the provider is
292 a corporation, partnership, or other business entity, has failed
293 to pay all outstanding fines or overpayments assessed by final
294 order of the agency or final order of the Centers for Medicare
295 and Medicaid Services, not subject to further appeal, unless the
296 provider agrees to a repayment plan that includes withholding
297 Medicaid reimbursement until the amount due is paid in full.

298 (10) The agency shall deny the application if ~~may consider~~
299 ~~whether~~ the provider, or any officer, director, agent, managing
300 employee, or affiliated person, or any principal, partner, or
301 shareholder having an ownership interest equal to 5 percent or
302 greater in the provider if the provider is a corporation,
303 partnership, or other business entity, has committed an offense
304 listed in s. 409.913(13), and may deny the application if one of
305 these persons has:

306 (a) Made a false representation or omission of any material
307 fact in making the application, including the submission of an
308 application that conceals the controlling or ownership interest
309 of any officer, director, agent, managing employee, affiliated
310 person, or principal, partner, or shareholder who may not be
311 eligible to participate;

312 (b) Been or is currently excluded, suspended, terminated
313 from, or has involuntarily withdrawn from participation in,
314 Florida's Medicaid program or any other state's Medicaid
315 program, or from participation in any other governmental or
316 private health care or health insurance program;

317 ~~(c) Been convicted of a criminal offense relating to the~~



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318 ~~delivery of any goods or services under Medicaid or Medicare or~~
319 ~~any other public or private health care or health insurance~~
320 ~~program including the performance of management or~~
321 ~~administrative services relating to the delivery of goods or~~
322 ~~services under any such program;~~

323 ~~(d) Been convicted under federal or state law of a criminal~~
324 ~~offense related to the neglect or abuse of a patient in~~
325 ~~connection with the delivery of any health care goods or~~
326 ~~services;~~

327 ~~(c)(e)~~ Been convicted under federal or state law of a
328 criminal offense relating to the unlawful manufacture,
329 distribution, prescription, or dispensing of a controlled
330 substance;

331 ~~(d)(f)~~ Been convicted of any criminal offense relating to
332 fraud, theft, embezzlement, breach of fiduciary responsibility,
333 or other financial misconduct;

334 ~~(e)(g)~~ Been convicted under federal or state law of a crime
335 punishable by imprisonment of a year or more which involves
336 moral turpitude;

337 ~~(f)(h)~~ Been convicted in connection with the interference
338 or obstruction of any investigation into any criminal offense
339 listed in this subsection;

340 ~~(g)(i)~~ Been found to have violated federal or state laws,
341 ~~rules, or regulations~~ governing Florida's Medicaid program or
342 any other state's Medicaid program, the Medicare program, or any
343 other publicly funded federal or state health care or health
344 insurance program, and been sanctioned accordingly;

345 ~~(h)(j)~~ Been previously found by a licensing, certifying, or
346 professional standards board or agency to have violated the



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347 standards or conditions relating to licensure or certification
348 or the quality of services provided; or

349 (i)~~(*)~~ Failed to pay any fine or overpayment properly
350 assessed under the Medicaid program in which no appeal is
351 pending or after resolution of the proceeding by stipulation or
352 agreement, unless the agency has issued a specific letter of
353 forgiveness or has approved a repayment schedule to which the
354 provider agrees to adhere.

355 Section 5. Subsections (10) and (32) of section 409.912,
356 Florida Statutes, are amended to read:

357 409.912 Cost-effective purchasing of health care.—The
358 agency shall purchase goods and services for Medicaid recipients
359 in the most cost-effective manner consistent with the delivery
360 of quality medical care. To ensure that medical services are
361 effectively utilized, the agency may, in any case, require a
362 confirmation or second physician's opinion of the correct
363 diagnosis for purposes of authorizing future services under the
364 Medicaid program. This section does not restrict access to
365 emergency services or poststabilization care services as defined
366 in 42 C.F.R. part 438.114. Such confirmation or second opinion
367 shall be rendered in a manner approved by the agency. The agency
368 shall maximize the use of prepaid per capita and prepaid
369 aggregate fixed-sum basis services when appropriate and other
370 alternative service delivery and reimbursement methodologies,
371 including competitive bidding pursuant to s. 287.057, designed
372 to facilitate the cost-effective purchase of a case-managed
373 continuum of care. The agency shall also require providers to
374 minimize the exposure of recipients to the need for acute
375 inpatient, custodial, and other institutional care and the



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376 inappropriate or unnecessary use of high-cost services. The
377 agency shall contract with a vendor to monitor and evaluate the
378 clinical practice patterns of providers in order to identify
379 trends that are outside the normal practice patterns of a
380 provider's professional peers or the national guidelines of a
381 provider's professional association. The vendor must be able to
382 provide information and counseling to a provider whose practice
383 patterns are outside the norms, in consultation with the agency,
384 to improve patient care and reduce inappropriate utilization.
385 The agency may mandate prior authorization, drug therapy
386 management, or disease management participation for certain
387 populations of Medicaid beneficiaries, certain drug classes, or
388 particular drugs to prevent fraud, abuse, overuse, and possible
389 dangerous drug interactions. The Pharmaceutical and Therapeutics
390 Committee shall make recommendations to the agency on drugs for
391 which prior authorization is required. The agency shall inform
392 the Pharmaceutical and Therapeutics Committee of its decisions
393 regarding drugs subject to prior authorization. The agency is
394 authorized to limit the entities it contracts with or enrolls as
395 Medicaid providers by developing a provider network through
396 provider credentialing. The agency may competitively bid single-
397 source-provider contracts if procurement of goods or services
398 results in demonstrated cost savings to the state without
399 limiting access to care. The agency may limit its network based
400 on the assessment of beneficiary access to care, provider
401 availability, provider quality standards, time and distance
402 standards for access to care, the cultural competence of the
403 provider network, demographic characteristics of Medicaid
404 beneficiaries, practice and provider-to-beneficiary standards,



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405 appointment wait times, beneficiary use of services, provider
406 turnover, provider profiling, provider licensure history,
407 previous program integrity investigations and findings, peer
408 review, provider Medicaid policy and billing compliance records,
409 clinical and medical record audits, and other factors. Providers
410 shall not be entitled to enrollment in the Medicaid provider
411 network. The agency shall determine instances in which allowing
412 Medicaid beneficiaries to purchase durable medical equipment and
413 other goods is less expensive to the Medicaid program than long-
414 term rental of the equipment or goods. The agency may establish
415 rules to facilitate purchases in lieu of long-term rentals in
416 order to protect against fraud and abuse in the Medicaid program
417 as defined in s. 409.913. The agency may seek federal waivers
418 necessary to administer these policies.

419 (10) The agency shall not contract on a prepaid or fixed-
420 sum basis for Medicaid services with an entity which knows or
421 reasonably should know that any principal, officer, director,
422 agent, managing employee, or owner of stock or beneficial
423 interest in excess of 5 percent common or preferred stock, or
424 the entity itself, has been found guilty of, regardless of
425 adjudication, or entered a plea of nolo contendere, or guilty,
426 to:

427 (a) An offense listed in s. 408.809, s. 409.913(13), or s.
428 435.04 Fraud;

429 (b) Violation of federal or state antitrust statutes,
430 including those proscribing price fixing between competitors and
431 the allocation of customers among competitors;

432 (c) Commission of a felony involving embezzlement, theft,
433 forgery, income tax evasion, bribery, falsification or



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434 destruction of records, making false statements, receiving
435 stolen property, making false claims, or obstruction of justice;
436 or

437 (d) Any crime in any jurisdiction which directly relates to
438 the provision of health services on a prepaid or fixed-sum
439 basis.

440 (32) Each managed care plan that is under contract with the
441 agency to provide health care services to Medicaid recipients
442 shall annually conduct a background check with the Florida
443 Department of Law Enforcement of all persons with ownership
444 interest of 5 percent or more or executive management
445 responsibility for the managed care plan and shall submit to the
446 agency information concerning any such person who has been found
447 guilty of, regardless of adjudication, or has entered a plea of
448 nolo contendere or guilty to, any of the offenses listed in s.
449 408.809, s. 409.913(13), or s. 435.04 ~~s. 435.03~~.

450 Section 6. Section 409.913, Florida Statutes, is amended to
451 read:

452 409.913 Oversight of the integrity of the Medicaid
453 program.—The agency shall operate a program to oversee the
454 activities of Florida Medicaid recipients, and providers and
455 their representatives, to ensure that fraudulent and abusive
456 behavior and neglect of recipients occur to the minimum extent
457 possible, and to recover overpayments and impose sanctions as
458 appropriate. Beginning January 1, 2003, and each year
459 thereafter, the agency and the Medicaid Fraud Control Unit of
460 the Department of Legal Affairs shall submit a joint report to
461 the Legislature documenting the effectiveness of the state's
462 efforts to control Medicaid fraud and abuse and to recover



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463 Medicaid overpayments during the previous fiscal year. The
464 report must describe the number of cases opened and investigated
465 each year; the sources of the cases opened; the disposition of
466 the cases closed each year; the amount of overpayments alleged
467 in preliminary and final audit letters; the number and amount of
468 fines or penalties imposed; any reductions in overpayment
469 amounts negotiated in settlement agreements or by other means;
470 the amount of final agency determinations of overpayments; the
471 amount deducted from federal claiming as a result of
472 overpayments; the amount of overpayments recovered each year;
473 the amount of cost of investigation recovered each year; the
474 average length of time to collect from the time the case was
475 opened until the overpayment is paid in full; the amount
476 determined as uncollectible and the portion of the uncollectible
477 amount subsequently reclaimed from the Federal Government; the
478 number of providers, by type, that are terminated from
479 participation in the Medicaid program as a result of fraud and
480 abuse; and all costs associated with discovering and prosecuting
481 cases of Medicaid overpayments and making recoveries in such
482 cases. The report must also document actions taken to prevent
483 overpayments and the number of providers prevented from
484 enrolling in or reenrolling in the Medicaid program as a result
485 of documented Medicaid fraud and abuse and must include policy
486 recommendations necessary to prevent or recover overpayments and
487 changes necessary to prevent and detect Medicaid fraud. All
488 policy recommendations in the report must include a detailed
489 fiscal analysis, including, but not limited to, implementation
490 costs, estimated savings to the Medicaid program, and the return
491 on investment. The agency must submit the policy recommendations



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492 and fiscal analyses in the report to the appropriate estimating
493 conference, pursuant to s. 216.137, by February 15 of each year.
494 The agency and the Medicaid Fraud Control Unit of the Department
495 of Legal Affairs each must include detailed unit-specific
496 performance standards, benchmarks, and metrics in the report,
497 ~~including projected cost savings to the state Medicaid program~~
498 ~~during the following fiscal year.~~

499 (1) For the purposes of this section, the term:

500 (a) "Abuse" means:

501 1. Provider practices that are inconsistent with generally
502 accepted business or medical practices and that result in an
503 unnecessary cost to the Medicaid program or in reimbursement for
504 goods or services that are not medically necessary or that fail
505 to meet professionally recognized standards for health care.

506 2. Recipient practices that result in unnecessary cost to
507 the Medicaid program.

508 (b) "Complaint" means an allegation that fraud, abuse, or
509 an overpayment has occurred.

510 (c) "Fraud" means an intentional deception or
511 misrepresentation made by a person with the knowledge that the
512 deception results in unauthorized benefit to herself or himself
513 or another person. The term includes any act that constitutes
514 fraud under applicable federal or state law.

515 (d) "Medical necessity" or "medically necessary" means any
516 goods or services necessary to palliate the effects of a
517 terminal condition, or to prevent, diagnose, correct, cure,
518 alleviate, or preclude deterioration of a condition that
519 threatens life, causes pain or suffering, or results in illness
520 or infirmity, which goods or services are provided in accordance



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521 with generally accepted standards of medical practice. For
522 purposes of determining Medicaid reimbursement, the agency is
523 the final arbiter of medical necessity. Determinations of
524 medical necessity must be made by a licensed physician employed
525 by or under contract with the agency and must be based upon
526 information available at the time the goods or services are
527 provided.

528 (e) "Overpayment" includes any amount that is not
529 authorized to be paid by the Medicaid program whether paid as a
530 result of inaccurate or improper cost reporting, improper
531 claiming, unacceptable practices, fraud, abuse, or mistake.

532 (f) "Person" means any natural person, corporation,
533 partnership, association, clinic, group, or other entity,
534 whether or not such person is enrolled in the Medicaid program
535 or is a provider of health care.

536 (2) The agency shall conduct, or cause to be conducted by
537 contract or otherwise, reviews, investigations, analyses,
538 audits, or any combination thereof, to determine possible fraud,
539 abuse, overpayment, or recipient neglect in the Medicaid program
540 and shall report the findings of any overpayments in audit
541 reports as appropriate. At least 5 percent of all audits shall
542 be conducted on a random basis. As part of its ongoing fraud
543 detection activities, the agency shall identify and monitor, by
544 contract or otherwise, patterns of overutilization of Medicaid
545 services based on state averages. The agency shall track
546 Medicaid provider prescription and billing patterns and evaluate
547 them against Medicaid medical necessity criteria and coverage
548 and limitation guidelines adopted by rule. Medical necessity
549 determination requires that service be consistent with symptoms



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550 or confirmed diagnosis of illness or injury under treatment and
551 not in excess of the patient's needs. The agency shall conduct
552 reviews of provider exceptions to peer group norms and shall,
553 using statistical methodologies, provider profiling, and
554 analysis of billing patterns, detect and investigate abnormal or
555 unusual increases in billing or payment of claims for Medicaid
556 services and medically unnecessary provision of services.

557 (3) The agency may conduct, or may contract for, prepayment
558 review of provider claims to ensure cost-effective purchasing;
559 to ensure that billing by a provider to the agency is in
560 accordance with applicable provisions of all Medicaid rules,
561 regulations, handbooks, and policies and in accordance with
562 federal, state, and local law; and to ensure that appropriate
563 care is rendered to Medicaid recipients. Such prepayment reviews
564 may be conducted as determined appropriate by the agency,
565 without any suspicion or allegation of fraud, abuse, or neglect,
566 and may last for up to 1 year. Unless the agency has reliable
567 evidence of fraud, misrepresentation, abuse, or neglect, claims
568 shall be adjudicated for denial or payment within 90 days after
569 receipt of complete documentation by the agency for review. If
570 there is reliable evidence of fraud, misrepresentation, abuse,
571 or neglect, claims shall be adjudicated for denial of payment
572 within 180 days after receipt of complete documentation by the
573 agency for review.

574 (4) Any suspected criminal violation identified by the
575 agency must be referred to the Medicaid Fraud Control Unit of
576 the Office of the Attorney General for investigation. The agency
577 and the Attorney General shall enter into a memorandum of
578 understanding, which must include, but need not be limited to, a



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579 protocol for regularly sharing information and coordinating
580 casework. The protocol must establish a procedure for the
581 referral by the agency of cases involving suspected Medicaid
582 fraud to the Medicaid Fraud Control Unit for investigation, and
583 the return to the agency of those cases where investigation
584 determines that administrative action by the agency is
585 appropriate. Offices of the Medicaid program integrity program
586 and the Medicaid Fraud Control Unit of the Department of Legal
587 Affairs, shall, to the extent possible, be collocated. The
588 agency and the Department of Legal Affairs shall periodically
589 conduct joint training and other joint activities designed to
590 increase communication and coordination in recovering
591 overpayments.

592 (5) A Medicaid provider is subject to having goods and
593 services that are paid for by the Medicaid program reviewed by
594 an appropriate peer-review organization designated by the
595 agency. The written findings of the applicable peer-review
596 organization are admissible in any court or administrative
597 proceeding as evidence of medical necessity or the lack thereof.

598 (6) Any notice required to be given to a provider under
599 this section is presumed to be sufficient notice if sent to the
600 address last shown on the provider enrollment file. It is the
601 responsibility of the provider to furnish and keep the agency
602 informed of the provider's current address. United States Postal
603 Service proof of mailing or certified or registered mailing of
604 such notice to the provider at the address shown on the provider
605 enrollment file constitutes sufficient proof of notice. Any
606 notice required to be given to the agency by this section must
607 be sent to the agency at an address designated by rule.



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608 (7) When presenting a claim for payment under the Medicaid
609 program, a provider has an affirmative duty to supervise the
610 provision of, and be responsible for, goods and services claimed
611 to have been provided, to supervise and be responsible for
612 preparation and submission of the claim, and to present a claim
613 that is true and accurate and that is for goods and services
614 that:

615 (a) Have actually been furnished to the recipient by the
616 provider prior to submitting the claim.

617 (b) Are Medicaid-covered goods or services that are
618 medically necessary.

619 (c) Are of a quality comparable to those furnished to the
620 general public by the provider's peers.

621 (d) Have not been billed in whole or in part to a recipient
622 or a recipient's responsible party, except for such copayments,
623 coinsurance, or deductibles as are authorized by the agency.

624 (e) Are provided in accord with applicable provisions of
625 all Medicaid rules, regulations, handbooks, and policies and in
626 accordance with federal, state, and local law.

627 (f) Are documented by records made at the time the goods or
628 services were provided, demonstrating the medical necessity for
629 the goods or services rendered. Medicaid goods or services are
630 excessive or not medically necessary unless both the medical
631 basis and the specific need for them are fully and properly
632 documented in the recipient's medical record.

633
634 The agency shall deny payment or require repayment for goods or
635 services that are not presented as required in this subsection.

636 (8) The agency shall not reimburse any person or entity for



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637 any prescription for medications, medical supplies, or medical
638 services if the prescription was written by a physician or other
639 prescribing practitioner who is not enrolled in the Medicaid
640 program. This section does not apply:

641 (a) In instances involving bona fide emergency medical
642 conditions as determined by the agency;

643 (b) To a provider of medical services to a patient in a
644 hospital emergency department, hospital inpatient or outpatient
645 setting, or nursing home;

646 (c) To bona fide pro bono services by preapproved non-
647 Medicaid providers as determined by the agency;

648 (d) To prescribing physicians who are board-certified
649 specialists treating Medicaid recipients referred for treatment
650 by a treating physician who is enrolled in the Medicaid program;

651 (e) To prescriptions written for dually eligible Medicare
652 beneficiaries by an authorized Medicare provider who is not
653 enrolled in the Medicaid program;

654 (f) To other physicians who are not enrolled in the
655 Medicaid program but who provide a medically necessary service
656 or prescription not otherwise reasonably available from a
657 Medicaid-enrolled physician; or

658 (9) A Medicaid provider shall retain medical, professional,
659 financial, and business records pertaining to services and goods
660 furnished to a Medicaid recipient and billed to Medicaid for a
661 period of 6 ~~5~~ years after the date of furnishing such services
662 or goods. The agency may investigate, review, or analyze such
663 records, which must be made available during normal business
664 hours. However, 24-hour notice must be provided if patient
665 treatment would be disrupted. The provider is responsible for



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666 furnishing to the agency, and keeping the agency informed of the
667 location of, the provider's Medicaid-related records. The
668 authority of the agency to obtain Medicaid-related records from
669 a provider is neither curtailed nor limited during a period of
670 litigation between the agency and the provider.

671 (10) Payments for the services of billing agents or persons
672 participating in the preparation of a Medicaid claim shall not
673 be based on amounts for which they bill nor based on the amount
674 a provider receives from the Medicaid program.

675 (11) The agency shall deny payment or require repayment for
676 inappropriate, medically unnecessary, or excessive goods or
677 services from the person furnishing them, the person under whose
678 supervision they were furnished, or the person causing them to
679 be furnished.

680 (12) The complaint and all information obtained pursuant to
681 an investigation of a Medicaid provider, or the authorized
682 representative or agent of a provider, relating to an allegation
683 of fraud, abuse, or neglect are confidential and exempt from the
684 provisions of s. 119.07(1):

685 (a) Until the agency takes final agency action with respect
686 to the provider and requires repayment of any overpayment, or
687 imposes an administrative sanction;

688 (b) Until the Attorney General refers the case for criminal
689 prosecution;

690 (c) Until 10 days after the complaint is determined without
691 merit; or

692 (d) At all times if the complaint or information is
693 otherwise protected by law.

694 (13) The agency shall immediately terminate participation



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695 of a Medicaid provider in the Medicaid program and may seek
696 civil remedies or impose other administrative sanctions against
697 a Medicaid provider, if the provider or any principal, officer,
698 director, agent, managing employee, or affiliated person of the
699 provider, or any partner or shareholder having an ownership
700 interest in the provider equal to 5 percent or greater, has
701 been:

702 (a) Convicted of a criminal offense related to the delivery
703 of any health care goods or services, including the performance
704 of management or administrative functions relating to the
705 delivery of health care goods or services;

706 (b) Convicted of a criminal offense under federal law or
707 the law of any state relating to the practice of the provider's
708 profession; or

709 (c) Found by a court of competent jurisdiction to have
710 neglected or physically abused a patient in connection with the
711 delivery of health care goods or services.

712
713 If the agency determines a provider did not participate or
714 acquiesce in an offense specified in paragraph (a), paragraph
715 (b), or paragraph (c), termination will not be imposed. If the
716 agency effects a termination under this subsection, the agency
717 shall issue an immediate termination final order as provided in
718 subsection (16) pursuant to s. 120.569(2)(n).

719 (14) If the provider has been suspended or terminated from
720 participation in the Medicaid program or the Medicare program by
721 the Federal Government or any state, the agency must immediately
722 suspend or terminate, as appropriate, the provider's
723 participation in this state's Medicaid program for a period no



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724 less than that imposed by the Federal Government or any other
725 state, and may not enroll such provider in this state's Medicaid
726 program while such foreign suspension or termination remains in
727 effect. The agency shall also immediately suspend or terminate,
728 as appropriate, a provider's participation in this state's
729 Medicaid program if the provider participated or acquiesced in
730 any action for which any principal, officer, director, agent,
731 managing employee, or affiliated person of the provider, or any
732 partner or shareholder having an ownership interest in the
733 provider equal to 5 percent or greater, was suspended or
734 terminated from participating in the Medicaid program or the
735 Medicare program by the Federal Government or any state. This
736 sanction is in addition to all other remedies provided by law.
737 If the agency suspends or terminates a provider's participation
738 in the state's Medicaid program under this subsection, the
739 agency shall issue an immediate suspension or immediate
740 termination order as provided in subsection (16).

741 (15) The agency shall seek a remedy provided by law,
742 including, but not limited to, any remedy provided in
743 subsections (13) and (16) and s. 812.035, if:

744 (a) The provider's license has not been renewed, or has
745 been revoked, suspended, or terminated, for cause, by the
746 licensing agency of any state;

747 (b) The provider has failed to make available or has
748 refused access to Medicaid-related records to an auditor,
749 investigator, or other authorized employee or agent of the
750 agency, the Attorney General, a state attorney, or the Federal
751 Government;

752 (c) The provider has not furnished or has failed to make



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753 available such Medicaid-related records as the agency has found
754 necessary to determine whether Medicaid payments are or were due
755 and the amounts thereof;

756 (d) The provider has failed to maintain medical records
757 made at the time of service, or prior to service if prior
758 authorization is required, demonstrating the necessity and
759 appropriateness of the goods or services rendered;

760 (e) The provider is not in compliance with provisions of
761 Medicaid provider publications that have been adopted by
762 reference as rules in the Florida Administrative Code; with
763 provisions of state or federal laws, rules, or regulations; with
764 provisions of the provider agreement between the agency and the
765 provider; or with certifications found on claim forms or on
766 transmittal forms for electronically submitted claims that are
767 submitted by the provider or authorized representative, as such
768 provisions apply to the Medicaid program;

769 (f) The provider or person who ordered or prescribed the
770 care, services, or supplies has furnished, or ordered the
771 furnishing of, goods or services to a recipient which are
772 inappropriate, unnecessary, excessive, or harmful to the
773 recipient or are of inferior quality;

774 (g) The provider has demonstrated a pattern of failure to
775 provide goods or services that are medically necessary;

776 (h) The provider or an authorized representative of the
777 provider, or a person who ordered or prescribed the goods or
778 services, has submitted or caused to be submitted false or a
779 pattern of erroneous Medicaid claims;

780 (i) The provider or an authorized representative of the
781 provider, or a person who has ordered or prescribed the goods or



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782 services, has submitted or caused to be submitted a Medicaid
783 provider enrollment application, a request for prior
784 authorization for Medicaid services, a drug exception request,
785 or a Medicaid cost report that contains materially false or
786 incorrect information;

787 (j) The provider or an authorized representative of the
788 provider has collected from or billed a recipient or a
789 recipient's responsible party improperly for amounts that should
790 not have been so collected or billed by reason of the provider's
791 billing the Medicaid program for the same service;

792 (k) The provider or an authorized representative of the
793 provider has included in a cost report costs that are not
794 allowable under a Florida Title XIX reimbursement plan, after
795 the provider or authorized representative had been advised in an
796 audit exit conference or audit report that the costs were not
797 allowable;

798 (l) The provider is charged by information or indictment
799 with fraudulent billing practices or an offense under subsection
800 (13). The sanction applied for this reason is limited to
801 suspension of the provider's participation in the Medicaid
802 program for the duration of the indictment unless the provider
803 is found guilty pursuant to the information or indictment;

804 (m) The provider or a person who has ordered or prescribed
805 the goods or services is found liable for negligent practice
806 resulting in death or injury to the provider's patient;

807 (n) The provider fails to demonstrate that it had available
808 during a specific audit or review period sufficient quantities
809 of goods, or sufficient time in the case of services, to support
810 the provider's billings to the Medicaid program;



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811 (o) The provider has failed to comply with the notice and
812 reporting requirements of s. 409.907;

813 (p) The agency has received reliable information of patient
814 abuse or neglect or of any act prohibited by s. 409.920; or

815 (q) The provider has failed to comply with an agreed-upon
816 repayment schedule.

817

818 A provider is subject to sanctions for violations of this
819 subsection as the result of actions or inactions of the
820 provider, or actions or inactions of any principal, officer,
821 director, agent, managing employee, or affiliated person of the
822 provider, or any partner or shareholder having an ownership
823 interest in the provider equal to 5 percent or greater, in which
824 the provider participated or acquiesced. If the agency suspends
825 or terminates a provider under this subsection, the agency shall
826 issue an immediate suspension or immediate termination order as
827 provided in subsection (16).

828 (16) The agency shall impose any of the following sanctions
829 or disincentives on a provider or a person for any of the acts
830 described in subsection (15):

831 (a) Suspension for a specific period of time of not more
832 than 1 year. Suspension shall preclude participation in the
833 Medicaid program, which includes any action that results in a
834 claim for payment to the Medicaid program as a result of
835 furnishing, supervising a person who is furnishing, or causing a
836 person to furnish goods or services.

837 (b) Termination for a specific period of time of from more
838 than 1 year to 20 years. Termination shall preclude
839 participation in the Medicaid program, which includes any action



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840 that results in a claim for payment to the Medicaid program as a
841 result of furnishing, supervising a person who is furnishing, or
842 causing a person to furnish goods or services.

843 (c) Imposition of a fine of up to \$5,000 for each
844 violation. Each day that an ongoing violation continues, such as
845 refusing to furnish Medicaid-related records or refusing access
846 to records, is considered, for the purposes of this section, to
847 be a separate violation. Each instance of improper billing of a
848 Medicaid recipient; each instance of including an unallowable
849 cost on a hospital or nursing home Medicaid cost report after
850 the provider or authorized representative has been advised in an
851 audit exit conference or previous audit report of the cost
852 unallowability; each instance of furnishing a Medicaid recipient
853 goods or professional services that are inappropriate or of
854 inferior quality as determined by competent peer judgment; each
855 instance of knowingly submitting a materially false or erroneous
856 Medicaid provider enrollment application, request for prior
857 authorization for Medicaid services, drug exception request, or
858 cost report; each instance of inappropriate prescribing of drugs
859 for a Medicaid recipient as determined by competent peer
860 judgment; and each false or erroneous Medicaid claim leading to
861 an overpayment to a provider is considered, for the purposes of
862 this section, to be a separate violation.

863 (d) Immediate suspension, if the agency has received
864 information of patient abuse or neglect, ~~or of~~ any act
865 prohibited by s. 409.920, or any conduct listed in subsection
866 (13) or subsection (14). Upon suspension, the agency must issue
867 an immediate suspension final order, which shall state that the
868 agency has reasonable cause to believe that the provider,



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869 person, or entity named is engaging in or has engaged in patient
870 abuse or neglect, any act prohibited by s. 409.920, or any
871 conduct listed in subsection (13) or subsection (14). The order
872 shall provide notice of administrative hearing rights under ss.
873 120.569 and 120.57 and is effective immediately upon notice to
874 the provider, person, or entity under s. 120.569(2)(n).

875 (e) Immediate termination, if the agency has received
876 information of a conviction of patient abuse or neglect, any act
877 prohibited by s. 409.920, or any conduct listed in subsection
878 (13) or subsection (14). Upon termination, the agency must issue
879 an immediate termination order, which shall state that the
880 agency has reasonable cause to believe that the provider,
881 person, or entity named has been convicted of patient abuse or
882 neglect, any act prohibited by s. 409.920, or any conduct listed
883 in subsection (13) or subsection (14). The termination order
884 shall provide notice of administrative hearing rights under ss.
885 120.569 and 120.57 and is effective immediately upon notice to
886 the provider, person, or entity.

887 (f)~~(e)~~ A fine, not to exceed \$10,000, for a violation of
888 paragraph (15)(i).

889 (g)~~(f)~~ Imposition of liens against provider assets,
890 including, but not limited to, financial assets and real
891 property, not to exceed the amount of fines or recoveries
892 sought, upon entry of an order determining that such moneys are
893 due or recoverable.

894 (h)~~(g)~~ Prepayment reviews of claims for a specified period
895 of time.

896 (i)~~(h)~~ Comprehensive followup reviews of providers every 6
897 months to ensure that they are billing Medicaid correctly.



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898 (j)~~(i)~~ Corrective-action plans that would remain in effect
899 for providers for up to 3 years and that would be monitored by
900 the agency every 6 months while in effect.

901 (k)~~(j)~~ Other remedies as permitted by law to effect the
902 recovery of a fine or overpayment.

903

904 The Secretary of Health Care Administration may make a
905 determination that imposition of a sanction or disincentive is
906 not in the best interest of the Medicaid program, in which case
907 a sanction or disincentive shall not be imposed.

908 (17) In determining the appropriate administrative sanction
909 to be applied, or the duration of any suspension or termination,
910 the agency shall consider:

911 (a) The seriousness and extent of the violation or
912 violations.

913 (b) Any prior history of violations by the provider
914 relating to the delivery of health care programs which resulted
915 in either a criminal conviction or in administrative sanction or
916 penalty.

917 (c) Evidence of continued violation within the provider's
918 management control of Medicaid statutes, rules, regulations, or
919 policies after written notification to the provider of improper
920 practice or instance of violation.

921 (d) The effect, if any, on the quality of medical care
922 provided to Medicaid recipients as a result of the acts of the
923 provider.

924 (e) Any action by a licensing agency respecting the
925 provider in any state in which the provider operates or has
926 operated.



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927 (f) The apparent impact on access by recipients to Medicaid
928 services if the provider is suspended or terminated, in the best
929 judgment of the agency.

930
931 The agency shall document the basis for all sanctioning actions
932 and recommendations.

933 (18) The agency may take action to sanction, suspend, or
934 terminate a particular provider working for a group provider,
935 and may suspend or terminate Medicaid participation at a
936 specific location, rather than or in addition to taking action
937 against an entire group.

938 (19) The agency shall establish a process for conducting
939 followup reviews of a sampling of providers who have a history
940 of overpayment under the Medicaid program. This process must
941 consider the magnitude of previous fraud or abuse and the
942 potential effect of continued fraud or abuse on Medicaid costs.

943 (20) In making a determination of overpayment to a
944 provider, the agency must use accepted and valid auditing,
945 accounting, analytical, statistical, or peer-review methods, or
946 combinations thereof. Appropriate statistical methods may
947 include, but are not limited to, sampling and extension to the
948 population, parametric and nonparametric statistics, tests of
949 hypotheses, and other generally accepted statistical methods.
950 Appropriate analytical methods may include, but are not limited
951 to, reviews to determine variances between the quantities of
952 products that a provider had on hand and available to be
953 purveyed to Medicaid recipients during the review period and the
954 quantities of the same products paid for by the Medicaid program
955 for the same period, taking into appropriate consideration sales



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956 of the same products to non-Medicaid customers during the same
957 period. In meeting its burden of proof in any administrative or
958 court proceeding, the agency may introduce the results of such
959 statistical methods as evidence of overpayment.

960 (21) When making a determination that an overpayment has
961 occurred, the agency shall prepare and issue an audit report to
962 the provider showing the calculation of overpayments.

963 (22) The audit report, supported by agency work papers,
964 showing an overpayment to a provider constitutes evidence of the
965 overpayment. A provider may not present or elicit testimony,
966 either on direct examination or cross-examination in any court
967 or administrative proceeding, regarding the purchase or
968 acquisition by any means of drugs, goods, or supplies; sales or
969 divestment by any means of drugs, goods, or supplies; or
970 inventory of drugs, goods, or supplies, unless such acquisition,
971 sales, divestment, or inventory is documented by written
972 invoices, written inventory records, or other competent written
973 documentary evidence maintained in the normal course of the
974 provider's business. Notwithstanding the applicable rules of
975 discovery, all documentation that will be offered as evidence at
976 an administrative hearing on a Medicaid overpayment must be
977 exchanged by all parties at least 14 days before the
978 administrative hearing or must be excluded from consideration.

979 (23) (a) In an audit or investigation of a violation
980 committed by a provider which is conducted pursuant to this
981 section, the agency is entitled to recover all investigative,
982 legal, and expert witness costs if the agency's findings were
983 not contested by the provider or, if contested, the agency
984 ultimately prevailed.



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985 (b) The agency has the burden of documenting the costs,
986 which include salaries and employee benefits and out-of-pocket
987 expenses. The amount of costs that may be recovered must be
988 reasonable in relation to the seriousness of the violation and
989 must be set taking into consideration the financial resources,
990 earning ability, and needs of the provider, who has the burden
991 of demonstrating such factors.

992 (c) The provider may pay the costs over a period to be
993 determined by the agency if the agency determines that an
994 extreme hardship would result to the provider from immediate
995 full payment. Any default in payment of costs may be collected
996 by any means authorized by law.

997 (24) If the agency imposes an administrative sanction
998 pursuant to subsection (13), subsection (14), or subsection
999 (15), except paragraphs (15)(e) and (o), upon any provider or
1000 any principal, officer, director, agent, managing employee, or
1001 affiliated person of the provider who is regulated by another
1002 state entity, the agency shall notify that other entity of the
1003 imposition of the sanction within 5 business days. Such
1004 notification must include the provider's or person's name and
1005 license number and the specific reasons for sanction.

1006 (25)(a) The agency shall withhold Medicaid payments, in
1007 whole or in part, to a provider upon receipt of reliable
1008 evidence that the circumstances giving rise to the need for a
1009 withholding of payments involve fraud, willful
1010 misrepresentation, or abuse under the Medicaid program, or a
1011 crime committed while rendering goods or services to Medicaid
1012 recipients. If the provider is not paid within 14 days after the
1013 provider receives such evidence, interest shall accrue at a rate



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1014 ~~of 10 percent a year it is determined that fraud, willful~~
1015 ~~misrepresentation, abuse, or a crime did not occur, the payments~~
1016 ~~withheld must be paid to the provider within 14 days after such~~
1017 ~~determination with interest at the rate of 10 percent a year.~~
1018 ~~Any money withheld in accordance with this paragraph shall be~~
1019 ~~placed in a suspended account, readily accessible to the agency,~~
1020 ~~so that any payment ultimately due the provider shall be made~~
1021 ~~within 14 days.~~

1022 (b) The agency shall deny payment, or require repayment, if
1023 the goods or services were furnished, supervised, or caused to
1024 be furnished by a person who has been convicted of a crime under
1025 subsection (13) or who has been suspended or terminated from the
1026 Medicaid program or Medicare program by the Federal Government
1027 or any state.

1028 (c) Overpayments owed to the agency bear interest at the
1029 rate of 10 percent per year from the date of determination of
1030 the overpayment by the agency, and payment arrangements for
1031 overpayments and fines must be made within 35 days after the
1032 date of the final order at the conclusion of legal proceedings.
1033 ~~A provider who does not enter into or adhere to an agreed-upon~~
1034 ~~repayment schedule may be terminated by the agency for~~
1035 ~~nonpayment or partial payment.~~

1036 (d) The agency, upon entry of a final agency order, a
1037 judgment or order of a court of competent jurisdiction, or a
1038 stipulation or settlement, may collect the moneys owed by all
1039 means allowable by law, including, but not limited to, notifying
1040 any fiscal intermediary of Medicare benefits that the state has
1041 a superior right of payment. Upon receipt of such written
1042 notification, the Medicare fiscal intermediary shall remit to



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1043 the state the sum claimed.

1044 (e) The agency may institute amnesty programs to allow
1045 Medicaid providers the opportunity to voluntarily repay
1046 overpayments. The agency may adopt rules to administer such
1047 programs.

1048 (26) The agency may impose administrative sanctions against
1049 a Medicaid recipient, or the agency may seek any other remedy
1050 provided by law, including, but not limited to, the remedies
1051 provided in s. 812.035, if the agency finds that a recipient has
1052 engaged in solicitation in violation of s. 409.920 or that the
1053 recipient has otherwise abused the Medicaid program.

1054 (27) When the Agency for Health Care Administration has
1055 made a probable cause determination and alleged that an
1056 overpayment to a Medicaid provider has occurred, the agency,
1057 after notice to the provider, shall:

1058 (a) Withhold, and continue to withhold during the pendency
1059 of an administrative hearing pursuant to chapter 120, any
1060 medical assistance reimbursement payments until such time as the
1061 overpayment is recovered, unless within 30 days after receiving
1062 notice thereof the provider:

- 1063 1. Makes repayment in full; or
1064 2. Establishes a repayment plan that is satisfactory to the
1065 Agency for Health Care Administration.

1066 (b) Withhold, and continue to withhold during the pendency
1067 of an administrative hearing pursuant to chapter 120, medical
1068 assistance reimbursement payments if the terms of a repayment
1069 plan are not adhered to by the provider.

1070 (28) Venue for all Medicaid program integrity overpayment
1071 cases shall lie in Leon County, at the discretion of the agency.



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1072 (29) Notwithstanding other provisions of law, the agency
1073 and the Medicaid Fraud Control Unit of the Department of Legal
1074 Affairs may review a provider's Medicaid-related and non-
1075 Medicaid-related records in order to determine the total output
1076 of a provider's practice to reconcile quantities of goods or
1077 services billed to Medicaid with quantities of goods or services
1078 used in the provider's total practice.

1079 (30) The agency shall terminate a provider's participation
1080 in the Medicaid program if the provider fails to reimburse an
1081 overpayment or fine that has been determined by final order, not
1082 subject to further appeal, within 35 days after the date of the
1083 final order, unless the provider and the agency have entered
1084 into a repayment agreement.

1085 (31) If a provider requests an administrative hearing
1086 pursuant to chapter 120, such hearing must be conducted within
1087 90 days following assignment of an administrative law judge,
1088 absent exceptionally good cause shown as determined by the
1089 administrative law judge or hearing officer. Upon issuance of a
1090 final order, the outstanding balance of the amount determined to
1091 constitute the overpayment or fine shall become due. If a
1092 provider fails to make payments in full, fails to enter into a
1093 satisfactory repayment plan, or fails to comply with the terms
1094 of a repayment plan or settlement agreement, the agency shall
1095 withhold medical assistance reimbursement payments until the
1096 amount due is paid in full.

1097 (32) Duly authorized agents and employees of the agency
1098 shall have the power to inspect, during normal business hours,
1099 the records of any pharmacy, wholesale establishment, or
1100 manufacturer, or any other place in which drugs and medical



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1101 supplies are manufactured, packed, packaged, made, stored, sold,
1102 or kept for sale, for the purpose of verifying the amount of
1103 drugs and medical supplies ordered, delivered, or purchased by a
1104 provider. The agency shall provide at least 2 business days'
1105 prior notice of any such inspection. The notice must identify
1106 the provider whose records will be inspected, and the inspection
1107 shall include only records specifically related to that
1108 provider.

1109 (33) In accordance with federal law, Medicaid recipients
1110 convicted of a crime pursuant to 42 U.S.C. s. 1320a-7b may be
1111 limited, restricted, or suspended from Medicaid eligibility for
1112 a period not to exceed 1 year, as determined by the agency head
1113 or designee.

1114 (34) To deter fraud and abuse in the Medicaid program, the
1115 agency may limit the number of Schedule II and Schedule III
1116 refill prescription claims submitted from a pharmacy provider.
1117 The agency shall limit the allowable amount of reimbursement of
1118 prescription refill claims for Schedule II and Schedule III
1119 pharmaceuticals if the agency or the Medicaid Fraud Control Unit
1120 determines that the specific prescription refill was not
1121 requested by the Medicaid recipient or authorized representative
1122 for whom the refill claim is submitted or was not prescribed by
1123 the recipient's medical provider or physician. Any such refill
1124 request must be consistent with the original prescription.

1125 (35) The Office of Program Policy Analysis and Government
1126 Accountability shall provide a report to the President of the
1127 Senate and the Speaker of the House of Representatives on a
1128 biennial basis, beginning January 31, 2006, on the agency's
1129 efforts to prevent, detect, and deter, as well as recover funds



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1130 lost to, fraud and abuse in the Medicaid program.

1131 (36) At least three times a year, the agency shall provide
1132 to each Medicaid recipient or his or her representative an
1133 explanation of benefits in the form of a letter that is mailed
1134 to the most recent address of the recipient on the record with
1135 the Department of Children and Family Services. The explanation
1136 of benefits must include the patient's name, the name of the
1137 health care provider and the address of the location where the
1138 service was provided, a description of all services billed to
1139 Medicaid in terminology that should be understood by a
1140 reasonable person, and information on how to report
1141 inappropriate or incorrect billing to the agency or other law
1142 enforcement entities for review or investigation. At least once
1143 a year, the letter also must include information on how to
1144 report criminal Medicaid fraud, the Medicaid Fraud Control
1145 Unit's toll-free hotline number, and information about the
1146 rewards available under s. 409.9203. The explanation of benefits
1147 may not be mailed for Medicaid independent laboratory services
1148 as described in s. 409.905(7) or for Medicaid certified match
1149 services as described in ss. 409.9071 and 1011.70.

1150 (37) The agency shall post on its website a current list of
1151 each Medicaid provider, including any principal, officer,
1152 director, agent, managing employee, or affiliated person of the
1153 provider, or any partner or shareholder having an ownership
1154 interest in the provider equal to 5 percent or greater, who has
1155 been terminated for cause from the Medicaid program or
1156 sanctioned under this section. The list must be searchable by a
1157 variety of search parameters and provide for the creation of
1158 formatted lists that may be printed or imported into other



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1159 applications, including spreadsheets. The agency shall update
1160 the list at least monthly.

1161 (38) In order to improve the detection of health care
1162 fraud, use technology to prevent and detect fraud, and maximize
1163 the electronic exchange of health care fraud information, the
1164 agency shall:

1165 (a) Compile, maintain, and publish on its website a
1166 detailed list of all state and federal databases that contain
1167 health care fraud information and update the list at least
1168 biannually;

1169 (b) Develop a strategic plan to connect all databases that
1170 contain health care fraud information to facilitate the
1171 electronic exchange of health information between the agency,
1172 the Department of Health, the Department of Law Enforcement, and
1173 the Attorney General's Office. The plan must include recommended
1174 standard data formats, fraud identification strategies, and
1175 specifications for the technical interface between state and
1176 federal health care fraud databases;

1177 (c) Monitor innovations in health information technology,
1178 specifically as it pertains to Medicaid fraud prevention and
1179 detection; and

1180 (d) Periodically publish policy briefs that highlight
1181 available new technology to prevent or detect health care fraud
1182 and projects implemented by other states, the private sector, or
1183 the Federal Government which use technology to prevent or detect
1184 health care fraud.

1185 Section 7. Subsection (5) is added to section 409.9203,
1186 Florida Statutes, to read:

1187 409.9203 Rewards for reporting Medicaid fraud.—



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1188 (5) An employee of the Agency for Health Care
1189 Administration, the Department of Legal Affairs, the Department
1190 of Health, or the Department of Law Enforcement whose job
1191 responsibilities include the prevention, detection, and
1192 prosecution of Medicaid fraud is not eligible to receive a
1193 reward under this section.

1194 Section 8. Subsection (8) is added to section 456.001,
1195 Florida Statutes, to read:

1196 456.001 Definitions.—As used in this chapter, the term:

1197 (8) "Affiliate" or "affiliated person" means any person who
1198 directly or indirectly manages, controls, or oversees the
1199 operation of a corporation or other business entity, regardless
1200 of whether such person is a partner, shareholder, owner,
1201 officer, director, or agent of the entity.

1202 Section 9. Present subsections (7) through (11) of section
1203 456.041, Florida Statutes, are renumbered as subsections (8)
1204 through (12), respectively, a new subsection (7) is added to
1205 that section, and paragraph (c) of subsection (1) and
1206 subsections (2) and (3) of that section are amended, to read:

1207 456.041 Practitioner profile; creation.—

1208 (1)

1209 (c) Within 30 calendar days after receiving an update of
1210 information required for the practitioner's profile, the
1211 department shall update the practitioner's profile in accordance
1212 with the requirements of subsection (9) ~~(7)~~.

1213 (2) Beginning July 1, 2010, on the profile published under
1214 subsection (1), the department shall include ~~indicate~~ if the
1215 information provided under s. 456.039(1)(a)7. or s.
1216 456.0391(1)(a)7. and indicate if the information is or is not



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1217 corroborated by a criminal history records check conducted
1218 according to this subsection. The department must include in
1219 each practitioner's profile the following statement: "The
1220 criminal history information, if any exists, may be incomplete.
1221 Federal criminal history information is not available to the
1222 public." ~~The department, or the board having regulatory~~
1223 ~~authority over the practitioner acting on behalf of the~~
1224 ~~department, shall investigate any information received by the~~
1225 ~~department or the board.~~

1226 (3) Beginning July 1, 2010, the department shall include in
1227 each practitioner's profile any open administrative complaint
1228 filed with the department against the practitioner in which
1229 probable cause has been found. ~~The Department of Health shall~~
1230 ~~include in each practitioner's practitioner profile that~~
1231 ~~criminal information that directly relates to the practitioner's~~
1232 ~~ability to competently practice his or her profession. The~~
1233 ~~department must include in each practitioner's practitioner~~
1234 ~~profile the following statement: "The criminal history~~
1235 ~~information, if any exists, may be incomplete; federal criminal~~
1236 ~~history information is not available to the public."~~ The
1237 department shall provide in each practitioner profile, for every
1238 final disciplinary action taken against the practitioner, an
1239 easy-to-read narrative description that explains the
1240 administrative complaint filed against the practitioner and the
1241 final disciplinary action imposed on the practitioner. The
1242 department shall include a hyperlink to each final order listed
1243 in its website report of dispositions of recent disciplinary
1244 actions taken against practitioners.

1245 (7) Beginning July 1, 2010, the department shall include in



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1246 each practitioner's profile detailed information about each
1247 arrest related to that practitioner. The department must include
1248 in each practitioner's profile the following statement: "The
1249 arrest information, if any exists, may be incomplete."

1250 Section 10. Section 456.0635, Florida Statutes, is amended
1251 to read:

1252 456.0635 Health care ~~Medicaid~~ fraud; disqualification for
1253 license, certificate, or registration.—

1254 (1) ~~Medicaid~~ Fraud in the practice of a health care
1255 profession is prohibited.

1256 (2) Each board within the jurisdiction of the department,
1257 or the department if there is no board, shall refuse to admit a
1258 candidate to any examination and refuse to issue ~~or renew~~ a
1259 license, certificate, or registration to any applicant if the
1260 candidate or applicant or any principal, officer, agent,
1261 managing employee, or affiliated person of the applicant, ~~has~~
1262 ~~been~~:

1263 (a) Has been convicted of, or entered a plea of guilty or
1264 nolo contendere to, regardless of adjudication, a felony under
1265 chapter 409; ~~7~~ chapter 817; ~~7~~ chapter 893, or a similar felony
1266 offense committed in another state or jurisdiction 21 U.S.C. ss.
1267 ~~801-970, or 42 U.S.C. ss. 1395-1396~~, unless the sentence and any
1268 subsequent period of probation for such conviction or pleas
1269 ended: ~~more than 15 years prior to the date of the application;~~

1270 1. For felonies of the first or second degree more than 15
1271 years before the date of application.

1272 2. For felonies of the third degree more than 10 years
1273 before the date of application, except for felonies of the third
1274 degree under s. 893.13(6)(a).



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1275 3. For felonies of the third degree under s. 893.13(6)(a),
1276 more than 5 years before the date of application.

1277 4. For felonies in which the defendant entered a plea of
1278 guilty or nolo contendere in an agreement with the court to
1279 enter a pre-trial intervention or drug diversion program, the
1280 department shall not approve or deny the application for a
1281 license, certificate, or registration until the final resolution
1282 of the case.

1283 (b) Has been convicted of, or entered a plea of guilty or
1284 nolo contendere to, regardless of adjudication, a felony under
1285 21 U.S.C. ss. 801-970, or 42 U.S.C. ss. 1395-1396, unless the
1286 sentence and any subsequent period of probation for such
1287 conviction or plea ended more than 15 years before the date of
1288 the application;

1289 (c) ~~(b)~~ Has been terminated for cause from the Florida
1290 Medicaid program pursuant to s. 409.913, unless the applicant
1291 has been in good standing with the Florida Medicaid program for
1292 the most recent 5 years;

1293 (d) ~~(c)~~ Has been terminated for cause, pursuant to the
1294 appeals procedures established by the state, ~~or Federal~~
1295 Government, from any other state Medicaid program ~~or the federal~~
1296 Medicare program, unless the applicant has been in good standing
1297 with a state Medicaid program ~~or the federal Medicare program~~
1298 for the most recent 5 years and the termination occurred at
1299 least 20 years ~~before~~ prior to the date of the application; ~~or-~~

1300 (e) Is currently listed on the United States Department of
1301 Health and Human Services Office of Inspector General's List of
1302 Excluded Individuals and Entities.

1303 (3) Each board within the jurisdiction of the department,



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1304 or the department if there is no board, shall refuse to renew a
1305 license, certificate, or registration of any applicant if the
1306 candidate or applicant or any principal, officer, agent,
1307 managing employee, or affiliated person of the applicant:

1308 (a) Has been convicted of, or entered a plea of guilty or
1309 nolo contendere to, regardless of adjudication, a felony under:
1310 chapter 409; chapter 817; chapter 893, or a similar felony
1311 offense committed in another state or jurisdiction since July 1,
1312 2009.

1313 (b) Has been convicted of, or entered a plea of guilty or
1314 nolo contendere to, regardless of adjudication, a felony under
1315 21 U.S.C. ss. 801-970, or 42 U.S.C. ss. 1395-1396 since July 1,
1316 2009.

1317 (c) Has been terminated for cause from the Florida Medicaid
1318 program pursuant to s. 409.913, unless the applicant has been in
1319 good standing with the Florida Medicaid program for the most
1320 recent 5 years.

1321 (d) Has been terminated for cause, pursuant to the appeals
1322 procedures established by the state, from any other state
1323 Medicaid program, unless the applicant has been in good standing
1324 with a state Medicaid program for the most recent 5 years and
1325 the termination occurred at least 20 years before the date of
1326 the application.

1327 (e) Is currently listed on the United States Department of
1328 Health and Human Services Office of Inspector General's List of
1329 Excluded Individuals and Entities.

1330 (f) For felonies in which the defendant entered a plea of
1331 guilty or nolo contendere in an agreement with the court to
1332 enter a pre-trial intervention or drug diversion program, the



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1333 department shall not approve or deny the application for a
1334 renewal of a license, certificate, or registration until the
1335 final resolution of the case.

1336 (4)~~(3)~~ Licensed health care practitioners shall report
1337 allegations of Medicaid fraud to the department, regardless of
1338 the practice setting in which the alleged Medicaid fraud
1339 occurred.

1340 (5)~~(4)~~ The acceptance by a licensing authority of a
1341 candidate's relinquishment of a license which is offered in
1342 response to or anticipation of the filing of administrative
1343 charges alleging Medicaid fraud or similar charges constitutes
1344 the permanent revocation of the license.

1345 (6) The department shall adopt rules to administer the
1346 provisions of this section related to denial of licensure
1347 renewal.

1348 Section 11. Paragraph (kk) of subsection (1) of section
1349 456.072, Florida Statutes, is amended to read:

1350 456.072 Grounds for discipline; penalties; enforcement.—

1351 (1) The following acts shall constitute grounds for which
1352 the disciplinary actions specified in subsection (2) may be
1353 taken:

1354 (kk) Being terminated from the state Medicaid program
1355 pursuant to s. 409.913 or ~~or~~ any other state Medicaid program ~~or~~ or
1356 excluded from the federal Medicare program, unless eligibility
1357 to participate in the program from which the practitioner was
1358 terminated has been restored.

1359 Section 12. Subsection (13) of section 456.073, Florida
1360 Statutes, is amended to read:

1361 456.073 Disciplinary proceedings.—Disciplinary proceedings



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1362 for each board shall be within the jurisdiction of the
1363 department.

1364 (13) Notwithstanding any provision of law to the contrary,
1365 an administrative complaint against a licensee shall be filed
1366 within 6 years after the time of the incident or occurrence
1367 giving rise to the complaint against the licensee. If such
1368 incident or occurrence involved fraud related to the Medicaid
1369 program, criminal actions, diversion of controlled substances,
1370 sexual misconduct, or impairment by the licensee, this
1371 subsection does not apply to bar initiation of an investigation
1372 or filing of an administrative complaint beyond the 6-year
1373 timeframe. In those cases covered by this subsection in which it
1374 can be shown that fraud, concealment, or intentional
1375 misrepresentation of fact prevented the discovery of the
1376 violation of law, the period of limitations is extended forward,
1377 but in no event to exceed 12 years after the time of the
1378 incident or occurrence.

1379 Section 13. Subsection (1) of section 456.074, Florida
1380 Statutes, is amended to read:

1381 456.074 Certain health care practitioners; immediate
1382 suspension of license.—

1383 (1) The department shall issue an emergency order
1384 suspending the license of any person licensed in a profession as
1385 defined in chapter 456 under chapter 458, chapter 459, chapter
1386 460, chapter 461, chapter 462, chapter 463, chapter 464, chapter
1387 465, chapter 466, or chapter 484 who pleads guilty to, is
1388 convicted or found guilty of, or who enters a plea of nolo
1389 contendere to, regardless of adjudication, to:

1390 (a) A felony under chapter 409, chapter 812, chapter 817,



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1391 or chapter 893, chapter 895, chapter 896, ~~or under~~ 21 U.S.C. ss.
1392 801-970, or under 42 U.S.C. ss. 1395-1396; or

1393 (b) A misdemeanor or felony under 18 U.S.C. s. 669, ss.
1394 285-287, s. 371, s. 1001, s. 1035, s. 1341, s. 1343, s. 1347, s.
1395 1349, or s. 1518 or 42 U.S.C. ss. 1320a-7b, relating to the
1396 Medicaid program.

1397 Section 14. This act shall take effect July 1, 2010.