A bill to be entitled 1 2 An act relating to operation of the Florida Lottery; 3 amending s. 20.317, F.S.; clarifying provisions concerning 4 regional offices; amending s. 24.101, F.S.; revising a 5 reference; amending s. 24.102, F.S.; revising provisions 6 relating to legislative intent to provide for the 7 operation of the lottery under a management agreement; 8 amending s. 24.103, F.S.; providing and revising 9 definitions; amending s. 24.104, F.S.; revising provisions 10 concerning the purpose of the Department of the Lottery to 11 permit contracting with a manager; amending s. 24.105, F.S.; revising provisions concerning the powers and duties 12 of the department to allow for possible contracting with a 13 14 manager; providing that specified provisions apply 15 regardless of whether the department contracts with a 16 manager; deleting obsolete provisions; amending s. 24.107, F.S.; revising provisions concerning advertising and 17 promotion of lottery games to conform to the possibility 18 19 of contracting with a manager; amending ss. 24.108 and 24.111, F.S.; revising provisions relating to security and 20 21 contracts for goods or services to conform to the 22 possibility of contracting with a manager; creating s. 23 24.1115, F.S.; providing for a management agreement under 24 which the lottery may be operated; providing intent; 25 providing definitions; limiting the duration of such an 26 agreement; providing limits on the games that may be 27 offered under such an agreement; providing for an initial 28 payment to the department by a manager; providing for

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royalty payments by a manager; providing for collection of funds in excess of a specified baseline growth percentage to ensure that the manager does not earn excess revenue; providing requirements for the contents of a management agreement; requiring periodic investigations of the performance by a manager; providing for a request for qualifications process to select a manager; providing for the public records status of specified materials under existing exemptions; providing for negotiations between one or more offerors and the department; providing selection procedures; requiring a public hearing; providing for designation of a manager by the Governor; providing for status of debt offering by the manager; providing for a time period for challenges to designation of a manager; providing department powers; prohibiting the department from selling the authorization to manage the lottery; providing that there is no prohibition on additional legislative authorization of other forms of gambling; amending s. 24.112, F.S.; revising provisions concerning retailers of lottery tickets to conform to the possibility of contracting with a manager; amending s. 24.113, F.S.; providing that provisions concerning minority participation also apply if the lottery contracts with a manager; amending s. 24.114, F.S.; revising a reference; amending ss. 24.115 and 24.1153, F.S.; revising provisions relating to payment of prizes and assignment of prizes payable in installments, to conform to the possibility of contracting with a manager; amending s.

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24.117, F.S.; revising a reference; amending s. 24.118, F.S.; revising a reference; conforming provisions to the possibility of contracting with a manager; amending s. 24.120, F.S.; revising a reference; conforming provisions to the possibility of contracting with a manager; amending s. 24.121, F.S.; revising provisions relating to allocation of revenues and expenditure of funds for public education to conform to the possibility of contracting with a manager; providing for a minimum allocation of proceeds received under a management agreement to the Florida Bright Futures Scholarship Program; amending ss. 24.122, 24.123, and 24.124, F.S.; revising provisions relating to an exemption from taxation, state preemption, inapplicability of other laws, annual audit of financial records and reports, responsibility for ticket accuracy, and liability to conform to the possibility of contracting with a manager; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. Subsection (3) of section 20.317, Florida Statutes, is amended to read:
- 20.317 Department of the Lottery.—There is created a Department of the Lottery.
- (3) The headquarters of the department shall be located in Tallahassee. However, the department may establish such regional offices throughout the state as the secretary deems necessary to perform its duties concerning the efficient operation of the

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85 state lottery.

Section 2. Section 24.101, Florida Statutes, is amended to read:

- 24.101 Short title.—This $\underline{\text{chapter}}$ act may be cited as the "Florida Public Education Lottery Act."
- Section 3. Section 24.102, Florida Statutes, is amended to read:
 - 24.102 Purpose and intent.-
- (1) The purpose of this <u>chapter</u> act is to implement s. 15, Art. X of the State Constitution in a manner that enables the people of the state to benefit from significant additional moneys for education and also enables the people of the state to play the best lottery games available.
 - (2) The intent of the Legislature is:
- (a) That the net proceeds of lottery games conducted pursuant to this <u>chapter</u> act be used to support improvements in public education and that such proceeds not be used as a substitute for existing resources for public education.
- (b) That the lottery games be operated by a department of state government that functions as much as possible in the manner of an entrepreneurial business enterprise or with the assistance of an entrepreneurial business enterprise under a management agreement overseen by the department. The Legislature recognizes that the operation of a lottery is a unique activity for state government and that structures and procedures appropriate to the performance of other governmental functions are not necessarily appropriate to the operation of a state lottery.

(c) That the lottery games be operated by a self-supporting, revenue-producing department or with the assistance of an entrepreneurial business enterprise under a management agreement with government oversight.

- (d) That the department be accountable to the Legislature and the people of the state through a system of audits and reports and through compliance with financial disclosure, open meetings, and public records laws and that any entity contracted with under a management agreement must also be accountable to the Legislature and the people of the state.
- Section 4. Section 24.103, Florida Statutes, is renumbered and amended to read:
 - 24.103 Definitions.—As used in this chapter act:
 - (1) "Department" means the Department of the Lottery.
- (2)-(4) "Major procurement" means a procurement for a contract for the printing of tickets for use in any lottery game, consultation services for the startup of the lottery, any goods or services involving the official recording for lottery game play purposes of a player's selections in any lottery game involving player selections, any goods or services involving the receiving of a player's selection directly from a player in any lottery game involving player selections, any goods or services involving the drawing, determination, or generation of winners in any lottery game, the security report services provided for in this chapter act, or any goods and services relating to marketing and promotion that which exceed a value of \$25,000.
- (3) "Management agreement" means that agreement entered into pursuant to which the state may contract with a manager to

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provide management services to the lottery, although under such an agreement the department shall continue to manage and operate the lottery, and further pursuant to which the manager may receive a certain share of lottery ticket sales or related proceeds in consideration of the payment of a fee or fees to the state.

- (4) "Manager" means an entity that provides management services to the lottery on behalf of the department under a management agreement.
- (5)(3) "Person" means any individual, firm, association, joint adventure, partnership, estate, trust, syndicate, fiduciary, corporation, or other group or combination and shall include any agency or political subdivision of the state.
- $\underline{(6)}$ "Retailer" means a person who sells lottery tickets on behalf of the department or the manager pursuant to a contract.
 - (7) "Secretary" means the secretary of the department.
- (8) (6) "Vendor" means a person who provides or proposes to provide goods or services to the department, but does not include an employee of the department, a retailer, or a state agency.
- Section 5. Section 24.104, Florida Statutes, is amended to read:
- 24.104 Department; purpose.—The purpose of the department is to operate the state lottery as authorized by s. 15, Art. X of the State Constitution with or without a manager so as to maximize revenues in a manner consonant with the dignity of the state and the welfare of its citizens.

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Section 6. Subsections (2), (4), (6), (7), (9), (11), (15), (17), (18), and (19) of section 24.105, Florida Statutes, are amended to read:

24.105 Powers and duties of department.—The department shall:

- (2) Supervise and administer the operation of the lottery with or without a manager in accordance with the provisions of this chapter act and rules adopted pursuant thereto.
- (4) Submit monthly and annual reports to the Governor, the Chief Financial Officer, the President of the Senate, and the Speaker of the House of Representatives disclosing the total lottery revenues, prize disbursements, and other expenses of the department during the preceding month or, if the lottery has entered into a management agreement, comparable information provided by the manager. The annual report shall additionally describe the organizational structure of the department, including its hierarchical structure, and shall identify the divisions and bureaus created by the secretary and summarize the departmental functions performed by each.
- (6) Maintain weekly or more frequent records of lottery transactions, including the distribution of tickets to retailers, revenues received, claims for prizes, prizes paid, and other financial transactions of the department. If the department has entered into a management agreement, the agreement shall require the manager to maintain comparable information.
- (7) Make a continuing study of the lottery to ascertain any defects of this $\underline{\text{chapter}}$ $\underline{\text{act}}$ or rules adopted thereunder

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which could result in abuses in the administration of the lottery; make a continuing study of the operation and the administration of similar laws in other states and of federal laws that which may affect the lottery; and, if the department has not entered into a management agreement, make a continuing study of the reaction of the public to existing and potential features of the lottery.

- (9) Adopt rules governing the establishment and operation of the state lottery, including:
 - (a)1. The type of lottery games to be conducted.
- 2. Regardless of whether the department has entered into a management agreement, except that:
- $\underline{a.1.}$ No name of an elected official shall appear on the ticket or play slip of any lottery game or on any prize or on any instrument used for the payment of prizes, unless such prize is in the form of a state warrant.
- $\underline{\text{b.2.}}$ No coins or currency shall be dispensed from any electronic computer terminal or device used in any lottery game.
- c.3. Other than as provided in <u>sub-subparagraph d.</u> subparagraph 4., no terminal or device may be used for any lottery game <u>that</u> which may be operated solely by the player without the assistance of the retailer.
- <u>d.4.</u> The only player-activated machine <u>that</u> which may be utilized is a machine <u>that</u> which dispenses instant lottery game tickets following the insertion of a coin or currency by a ticket purchaser. To be authorized, a machine must: be under the supervision and within the direct line of sight of the lottery retailer to ensure that the machine is monitored and only

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operated by persons at least 18 years of age and + be capable of being electronically deactivated by the retailer to prohibit use by persons less than 18 years of age through the use of a lockout device that maintains the machine's deactivation for a period of no less than 5 minutes unless the machine uses a method of verifying the age of an operator that the department certifies is equivalent or superior to line-of-sight monitoring and lockout by the retailer. Such a machine must also; and be designed to prevent its use or conversion for use in any manner other than the dispensing of instant lottery tickets. Authorized machines may dispense change to players purchasing tickets but may not be utilized for paying the holders of winning tickets of any kind. At least one clerk must be on duty at the lottery retailer while the machine is in operation. However, at least two clerks must be on duty at any lottery location that which has violated s. 24.1055.

(b) The sales price of tickets.

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- (c) The number and sizes of prizes.
- (d) The method of selecting winning tickets. However, regardless of whether the department has entered into a management agreement, if a lottery game involves a drawing, the drawing shall be public and witnessed by an accountant employed by an independent certified public accounting firm. The equipment used in the drawing shall be inspected before and after the drawing.
- (e) The manner of payment of prizes to holders of winning tickets.
 - (f) The frequency of drawings or selections of winning

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253 tickets.

(g) The number and type of locations at which tickets may be purchased.

- (h) The method to be used in selling tickets.
- (i) The manner and amount of compensation of retailers.
- (j) Such other matters necessary or desirable for the efficient or economical operation of the lottery or for the convenience of the public.
- (11) In the selection of games and method of selecting winning tickets, be sensitive to the impact of the lottery upon the pari-mutuel industry and, accordingly, the department or the manager, if any, may use for any game the theme of horseracing, dogracing, or jai alai and may allow a lottery game to be based upon a horserace, dograce, or jai alai activity so long as the outcome of such lottery game is determined entirely by chance.
- (15) Or the manager, if any, shall have the authority to charge fees to persons applying for contracts as vendors or retailers, which fees are reasonably calculated to cover the costs of investigations and other activities related to the processing of the application.
- (17) Or the manager, if any, shall, in accordance with the provisions of this chapter act, enter into contracts with retailers so as to provide adequate and convenient availability of tickets to the public for each game.
- (18) Or the manager, if any, shall have the authority to enter into agreements with other states for the operation and promotion of a multistate lottery if such agreements are in the best interest of the state lottery. The authority conferred by

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this subsection is not effective until 1 year after the first day of lottery ticket sales.

- (19) Employ division directors and other staff as may be necessary to carry out the provisions of this chapter act; however:
- (a) No person shall be employed by the department who has been convicted of, or entered a plea of guilty or nolo contendere to, a felony committed in the preceding 10 years, regardless of adjudication, unless the department determines that:
- 1. The person has been pardoned or his or her civil rights have been restored; or
- 2. Subsequent to such conviction or entry of plea the person has engaged in the kind of law-abiding commerce and good citizenship that would reflect well upon the integrity of the lottery.
- (b) No officer or employee of the department having decisionmaking authority shall participate in any decision involving any vendor or retailer with whom the officer or employee has a financial interest. No such officer or employee may participate in any decision involving any vendor or retailer with whom the officer or employee has discussed employment opportunities without the approval of the secretary or, if such officer is the secretary, without the approval of the Governor. Any officer or employee of the department shall notify the secretary of any such discussion or, if such officer is the secretary, he or she shall notify the Governor. A violation of this paragraph is punishable in accordance with s. 112.317.

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(c) No officer or employee of the department who leaves the employ of the department shall represent any vendor or retailer or the manager, if any, before the department regarding any specific matter in which the officer or employee was involved while employed by the department, for a period of 1 year following cessation of employment with the department. A violation of this paragraph is punishable in accordance with s. 112.317.

(d) The department shall establish and maintain a personnel program for its employees, including a personnel classification and pay plan which may provide any or all of the benefits provided in the Senior Management Service or Selected Exempt Service. Each officer or employee of the department shall be a member of the Florida Retirement System. The retirement class of each officer or employee shall be the same as other persons performing comparable functions for other agencies. Employees of the department shall serve at the pleasure of the secretary and shall be subject to suspension, dismissal, reduction in pay, demotion, transfer, or other personnel action at the discretion of the secretary. Such personnel actions are exempt from the provisions of chapter 120. All employees of the department are exempt from the Career Service System provided in chapter 110 and, notwithstanding the provisions of s. 110.205(5), are not included in either the Senior Management Service or the Selected Exempt Service. However, all employees of the department are subject to all standards of conduct adopted by rule for career service and senior management employees pursuant to chapter 110. In the event of a conflict

between standards of conduct applicable to employees of the Department of the Lottery the more restrictive standard shall apply. Interpretations as to the more restrictive standard may be provided by the Commission on Ethics upon request of an advisory opinion pursuant to s. 112.322(3)(a), for purposes of this subsection the opinion shall be considered final action.

- (e) If the department enters into a management agreement, no employee or contractor of the manager shall receive membership in the Florida Retirement System or any other state retirement or other state employee benefits on the basis of such employment or contract.
- Section 7. Section 24.107, Florida Statutes, is amended to read:
 - 24.107 Advertising and promotion of lottery games.-
- (1) The Legislature recognizes the need for extensive and effective advertising and promotion of lottery games. It is the intent of the Legislature that such advertising and promotion be consistent with the dignity and integrity of the state. In advertising the value of a prize that will be paid over a period of years, the department or the manager, if any, may refer to the sum of all prize payments over the period.
- (2) The department <u>or the manager</u>, <u>if any</u>, may act as a retailer and may conduct promotions <u>that</u> which involve the dispensing of lottery tickets free of charge.
- Section 8. Subsections (2), (5), and (7) of section 24.108, Florida Statutes, are amended to read:
 - 24.108 Division of Security; duties; security report.
 - (2) The director and all investigators employed by the

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division shall meet the requirements for employment and appointment provided by s. 943.13 and shall satisfy the requirements for certification established by the Criminal Justice Standards and Training Commission pursuant to chapter 943. The director and such investigators shall be designated law enforcement officers and shall have the power to investigate and arrest for any alleged violation of this chapter act or any rule adopted pursuant thereto, or any law of this state. Such law enforcement officers may enter upon any premises in which lottery tickets are sold, manufactured, printed, or stored within the state for the performance of their lawful duties and may take with them any necessary equipment, and such entry shall not constitute a trespass. In any instance in which there is reason to believe that a violation has occurred, such officers have the authority, without warrant, to search and inspect any premises where the violation is alleged to have occurred or is occurring. Any such officer may, consistent with the United States and Florida Constitutions, seize or take possession of any papers, records, tickets, currency, or other items related to any alleged violation.

(5) The Department of Law Enforcement shall provide assistance in obtaining criminal history information relevant to investigations required for honest, secure, and exemplary lottery operations, and such other assistance as may be requested by the secretary and agreed to by the executive director of the Department of Law Enforcement. Any other state agency, including the Department of Business and Professional Regulation and the Department of Revenue, shall, upon request,

provide the Department of the Lottery with any information relevant to any investigation conducted pursuant to this <u>chapter</u> act. The Department of the Lottery shall maintain the confidentiality of any confidential information it receives from any other agency. The Department of the Lottery shall reimburse any agency for the actual cost of providing any assistance pursuant to this subsection.

- (7) (a) After the first full year of sales of tickets to the public, or sooner if the secretary deems necessary. The department shall, as it deems appropriate, but at least once every 2 years engage an independent firm experienced in security procedures, including, but not limited to, computer security and systems security, to conduct a comprehensive study and evaluation of all aspects of security in the operation of the department.
- (b) The portion of the security report containing the overall evaluation of the department in terms of each aspect of security shall be presented to the Governor, the President of the Senate, and the Speaker of the House of Representatives. The portion of the security report containing specific recommendations shall be confidential and shall be presented only to the secretary, the Governor, and the Auditor General; however, upon certification that such information is necessary for the purpose of effecting legislative changes, such information shall be disclosed to the President of the Senate and the Speaker of the House of Representatives, who may disclose such information to members of the Legislature and legislative staff as necessary to effect such purpose. However,

any person who receives a copy of such information or other information that which is confidential pursuant to this chapter act or rule of the department shall maintain its confidentiality. The confidential portion of the report is exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution.

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- (c) Thereafter, similar studies of security shall be conducted as the department deems appropriate but at least once every 2 years.
- Section 9. Subsection (1) of section 24.111, Florida Statutes, is amended to read:
 - 24.111 Vendors; disclosure and contract requirements.-
- The department may enter into contracts for the purchase, lease, or lease-purchase of such goods or services as are necessary for effectuating the purposes of this chapter act. The department may not contract with any person or entity for the total operation and administration of the state lottery established by this chapter as provided in s. 24.1115 or act but may make procurements that which integrate functions such as lottery game design, supply of goods and services, and advertising. In all procurement decisions, the department shall take into account the particularly sensitive nature of the state lottery and shall consider the competence, quality of product, experience, and timely performance of the vendors in order to promote and ensure security, honesty, fairness, and integrity in the operation and administration of the lottery and the objective of raising net revenues for the benefit of the public purpose described in this chapter act.

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Section 10. Section 24.1115, Florida Statutes, is created to read:

24.1115 Management agreement.-

- (1) In construing this section, it is the intent of the Legislature that the manager be accountable to the Legislature and the people of this state through a system of audits and reports and by complying with the financial disclosure requirements of this section. The powers conferred by this section are in addition and supplemental to the powers conferred by any other law. If any other law or rule is inconsistent with this section, this section shall control as to any management agreement entered into under this section.
 - (2) As used in this section, the term:
- (a) "Offeror" means a person or group of persons that responds to a request for qualifications under this section.
- (b) "Request for qualifications" means all materials and documents prepared by the department to solicit the following from offerors:
 - 1. Statements of qualifications.
 - 2. Proposals to enter into a management agreement.
- (c) "Selected offer" means the final offer of an offeror that is the preliminary selection to be the manager for the lottery under subsection (12).
- (3) (a) This section contains full and complete authority for a management agreement between the department and a manager and any rules adopted thereunder. No law, procedure, proceeding, publication, notice, consent, approval, order, or act by the department or any other officer, department, agency, or

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instrumentality of the state or any political subdivision is required for the department to enter into a management agreement under this section.

- (b) This section contains full and complete authority for the department to approve any subcontracts entered into by a manager under the terms of a management agreement.
- (4) Subject to the other provisions of this section, the department may enter into a management agreement with a manager for a term not to exceed 30 years.
- (5) The department may not enter into a management agreement that authorizes a manager to operate any of the following games or a game simulating any of the following games:
 - (a) Video lottery games.

- (b) Pari-mutuel wagering on any form of racing.
- (c) A game in which winners are selected on the results of a race or sporting event.
- (d) Any other game commonly considered to be a form of gambling that is not a game or a variation of a game that the department operated before the management agreement is executed or is operating on the date the management agreement is executed.
- (6) (a) The management agreement must establish a substantial benchmark amount. The management agreement must require the manager to make an initial payment to the department on the effective date of the management agreement in an amount that exceeds the benchmark amount established in the management agreement.
 - (b) The initial payment required under paragraph (a) shall

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be deposited as provided in s. 24.121.

(c) If the manager fails to make any payment under this section by the due date of the payment, the management agreement is terminated.

- (7) (a) The management agreement must require that all lottery proceeds initially be directly deposited with the state.

 The state shall provide sums due to the manager under the agreement only after all of the manager's obligations to the state have been satisfied.
- (b) The state shall retain an annual amount at least equal to the lottery proceeds for the last fiscal year preceding the agreement beginning on a date specified in the management agreement and occurring during the first year after the execution of the management agreement. For the purposes of this subsection, such annual amount shall be referred to as the "state annuity." The state annuity received under this subsection shall be deposited as provided in s. 24.121.
- (c) The management agreement must include the following provisions to ensure that the manager does not earn excess revenue under the management agreement:
- 1. The Office of Policy and Budget in the Executive Office of the Governor shall calculate the percentage rate of average annual growth in gross revenue earned by the department during the last 5 full state fiscal years preceding the commencement of the management agreement. For purposes of this subsection, this percentage is referred to as the "baseline growth percentage."
- 2. Beginning with the second full state fiscal year after the execution of the management agreement, the Office of Policy

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and Budget in the Executive Office of the Governor shall for each state fiscal year calculate the growth, expressed as a percentage, in gross revenue earned by the manager under the management agreement, as compared to the preceding state fiscal year.

- 3. The department shall establish an excess payments account for purposes of this paragraph. Any earnings from money in the excess payments account accrue to the account. Money in the excess payments account may be used only to make payments to a manager as required by this paragraph and to receive payments from a manager as required by this paragraph.
- 4. If the percentage calculated by the Office of Policy and Budget in the Executive Office of the Governor under subparagraph 2. for a particular state fiscal year exceeds the baseline growth percentage, the manager must make an additional payment to the department. The amount of the additional payment for the state fiscal year is equal to the gross revenue earned by the manager from lottery tickets in the state fiscal year multiplied by one-half the difference between the percentage calculated by the Office of Policy and Budget in the Executive Office of the Governor under subparagraph 2. for the state fiscal year and the baseline growth percentage. The department shall deposit any additional payment made by the manager under this subparagraph into the excess payments account.
- 5. If the baseline growth percentage exceeds the percentage calculated by the Office of Policy and Budget in the Executive Office of the Governor under subparagraph 2. for a particular state fiscal year, the department must make a payment

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to the manager from the excess payments account. However, the department is required to make a payment to the manager only if the excess payments account has a positive balance. The amount of the payment by the department for the state fiscal year is equal to the lesser of:

- a. The result of the gross revenue earned by the manager from lottery tickets in the state fiscal year multiplied by one-half the difference between the baseline growth percentage and the percentage calculated by the Office of Policy and Budget in the Executive Office of the Governor under subparagraph 2. for the state fiscal year; or
 - b. The balance in the excess payments account.
- 6. The management agreement must specify the time by which a payment required under this paragraph shall be made.
- 7. If at the expiration or termination of the management agreement there is money remaining in the excess payments account, it shall be retained by the department and deposited as provided in s. 24.121.
 - (8) A management agreement must contain the following:
 - (a) The original term of the management agreement.
- (b) A requirement that the manager locate its principal office within this state.
- (c) So long as manager complies with all the conditions of the agreement under the oversight of the department, the manager shall perform its duties and obligations with respect to management of the operation of the lottery, including the following:
 - 1. The right to use, or ownership of, equipment and other

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- 2. The rights and obligations under contracts with retailers and vendors.
- 3. The implementation of a comprehensive security program by the manager.
- 4. The implementation of a comprehensive system of internal audits.
- 5. The implementation of a program by the manager to curb compulsive gambling by persons playing the lottery.
 - 6. A system for determining the following:
 - a. The type of lottery games to be conducted.
 - b. The method of selecting winning tickets.
- c. The manner of payment of prizes to holders of winning tickets.
 - d. The frequency of drawings of winning tickets.
 - e. The method to be used in selling tickets.
- f. A system for verifying the validity of tickets claimed to be winning tickets.
- g. The basis upon which retailer commissions are established by the manager.
 - h. Minimum payouts.
- 7. A requirement that advertising and promotion must be consistent with the dignity and integrity of the state.
- (d) Guidelines to ensure that advertising and promoting of the lottery by the manager are not misleading and fairly balance the potential benefits and the potential costs and risks of playing lottery games.
 - (e) A code of ethics for the manager's officers and

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employees.

- (f) A requirement that the department monitor the manager's practices and take action that the department considers appropriate to ensure that the manager is in compliance with the terms of the management agreement, while allowing the manager, unless specifically prohibited by law or the management agreement, to negotiate and sign its own contracts with vendors.
- (g) A provision requiring the manager to periodically file appropriate financial statements in a form and manner acceptable to the department.
 - (h) Cash reserve requirements.
- (i) Procedural requirements for obtaining approval by the department when a management agreement or an interest in a management agreement is sold, assigned, transferred, or pledged as collateral to secure financing. A management agreement or an interest in a management agreement may not be sold, assigned, transferred, or pledged as collateral to secure financing without the approval of the department.
- (j) Grounds for termination of the management agreement by the department or the manager.
 - (k) Procedures for amendment of the agreement.
- (1) A provision prohibiting the department from entering into another management agreement under this section as long as the original management agreement has not been terminated.
- (m) The transition of rights and obligations, including any associated equipment or other assets used in the operation of the lottery, from the manager to any successor manager of the

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lottery, including the department, following the termination of or foreclosure upon the management agreement.

- (n) Ownership of all copyrights, trademarks, and service marks by the department in the name of the state and that any use of them by the manager shall only be for the purpose of fulfilling its obligations under the management agreement during the term of the agreement.
 - (o) Minority participation as provided in s. 24.113.
- (9) (a) The manager shall undergo a complete investigation every 3 years by the department to determine whether the manager remains in compliance with this chapter and the management agreement.
- (b) The manager shall bear the cost of an investigation or reinvestigation of the manager under this subsection.
- agreement pursuant to this section, the secretary, as provided in subsection (17), may retain an advisor or advisors to assess the fiscal feasibility of such an agreement and help determine whether to proceed. Such an advisor may also be retained by the department to represent the department in the request for qualifications process, if one is commenced. If the secretary decides to pursue the possibility of a management agreement, a request for qualifications must be issued as set forth in this section. A request for qualifications for a management agreement may be issued in one or more phases.
- (b) A request for qualifications must include the following:
 - 1. The factors or criteria that will be used in evaluating

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an offeror's statement of qualifications and proposal.

- 2. A statement that a proposal must be accompanied by evidence of the offeror's financial responsibility.
- 3. A statement concerning whether discussions may be conducted with the offerors for the purpose of clarification to ensure full understanding of and responsiveness to the solicitation requirements.
- 4. A statement concerning any other information to be considered in evaluating the offeror's qualifications and proposal.
- (c) Notice of a request for qualifications shall be published twice at least 7 calendar days apart, with the second publication made at least 7 days before any initial submission is due.
- (d) As provided in a request for qualifications, discussions may be conducted with the offerors for the purpose of clarification to ensure full understanding of and responsiveness to the solicitation requirements.
- (11) The contents of proposals are competitive sealed replies in response to an invitation to negotiate for purposes of s. 119.071(1)(b) and are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution until disclosure of the contents that are not otherwise exempt under s. 119.071 or other law is required under s. 119.071(1)(b).
- (12) (a) The department may negotiate with one or more offerors the department determines are responsible and reasonably capable of managing the lottery and may seek to obtain a final offer from one or more of those offerors.

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(b) The department shall consider the statement of qualifications and the proposals to enter into a management agreement that are submitted in response to a request for qualifications in making a determination under this section, including the following as they apply to the offeror and its partners, if any:

- 1. Expertise, qualifications, competence, skills, and plan to perform obligations under the management agreement in accordance with the management agreement.
- 2. Financial strength, including capitalization and available financial resources.
- 3. Experience in operating government-authorized lotteries and gaming and other similar projects and the quality of any past or present performance on similar or equivalent engagements.
 - 4. Integrity, background, and reputation.
- (c) The requirements set forth in paragraph (b) also apply to the approval of any successor manager.
- (13) (a) After the final offers from offerors have been negotiated under subsection (12), the department shall:
- 1. Make a preliminary selection of an offeror as the manager for the lottery; or
 - 2. Terminate the request for qualifications process.
- (b) If the department makes a preliminary selection of the manager under this subsection, the department shall schedule a public hearing on the preliminary selection and provide public notice of the hearing at least 7 days before the hearing. The notice must include the following:

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1. The date, time, and place of the hearing.

- 2. The subject matter of the hearing.
- 3. A brief description of the management agreement to be awarded.
- 4. The identity of the offeror that has been preliminarily selected as the manager.
 - 5. The address and telephone number of the department.
- 6. A statement indicating that, subject to subsection (11), and except for those parts that are confidential under s.

 119.071 or other applicable law, the selected offer and an explanation of the basis upon which the preliminary selection was made are available for public inspection and copying at the principal office of the department during regular business hours and, to the extent feasible, on the Internet.
- (c) Subject to subsection (11), and except for those parts that are confidential under s. 119.071 or other applicable law, the selected offer and a written explanation of the basis upon which the preliminary selection was made shall be made available for inspection and copying in accordance with s. 119.07 and, to the extent feasible, on the Internet at least 7 calendar days before the hearing scheduled under this section.
- (d) At the hearing, the department shall allow the public to be heard on the preliminary selection.
- (14) (a) After the hearing required under subsection (13), the department shall determine if a management agreement should be entered into with the offeror that submitted the selected offer. If the department makes a favorable determination, the department shall submit the determination to the Governor.

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(b) After review of the department's determination, the Governor may accept or reject the department's determination. If the Governor accepts the department's determination, the Governor shall designate the offeror who submitted the selected offer as the manager for the lottery.

(c) After the Governor designates the manager, the department may execute a management agreement with the designated manager.

- to the lottery and the management agreement in the amounts and upon the terms and conditions determined by the manager.

 However, any bonds, debt, other securities, or other financing issued for the purposes of this section shall not be considered to constitute a debt of the state or any political subdivision of the state or a pledge of the faith and credit of the state or any political subdivision of the state.
- (16) An action to contest the validity of a management agreement entered into under this section may not be brought after the 15th day after the designation of the manager under the management agreement as provided in subsection (14).
- (17) (a) The department must use appropriate experts and professionals needed to conduct a competitive bidding proceeding as required under this section and may use the services of outside professionals to the extent necessary to carry out its obligations under this section.
- (b) The department may exercise any powers provided under this section in participation or cooperation with any other governmental entity and enter into any contracts to facilitate

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that participation or cooperation without compliance with any other statute.

- and agreements necessary or incidental to the performance of the department's duties under this section and the execution of the department's powers under this section. These contracts or agreements are not subject to any approval by any other governmental entity and may be for any term of years within the time period of the management agreement under subsection (4) and contain any terms that are considered reasonable by the department.
- (d) The department may make and enter into all contracts and agreements with a state agency necessary or incidental to the performance of the duties and the execution of the powers granted to the department or the state agency in accordance with this section or the management agreement. These contracts or agreements are not subject to approval by any other governmental entity and may be for any term of years and contain any terms that are considered reasonable by the department or the state agency.
- (18) (a) The department may not sell the authorization to operate the lottery.
- (b) Any tangible personal property used exclusively in connection with the lottery that is owned by the department and leased to the manager shall be owned by the department in the name of the state and shall be considered to be public property devoted to an essential public and governmental function.
 - (19) The department may exercise any of its powers under

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this chapter or any other law as necessary or desirable for the execution of the department's powers under this section.

- (20) Neither this section nor any management agreement entered into under this section prohibits the Legislature from authorizing forms of gambling that are not in direct competition with the lottery.
- Section 11. Section 24.112, Florida Statutes, is amended to read:
 - 24.112 Retailers of lottery tickets.-

- (1) If the department does not enter into a management agreement, the department shall adopt promulgate rules specifying the terms and conditions for contracting with retailers who will best serve the public interest and promote the sale of lottery tickets.
- agreement, in the selection of retailers, the department shall consider factors such as financial responsibility, integrity, reputation, accessibility of the place of business or activity to the public, security of the premises, the sufficiency of existing retailers to serve the public convenience, and the projected volume of the sales for the lottery game involved. In the consideration of these factors, the department may require the information it deems necessary of any person applying for authority to act as a retailer. However, the department may not establish a limitation upon the number of retailers and shall make every effort to allow small business participation as retailers. It is the intent of the Legislature that retailer selections be based on business considerations and the public

convenience and that retailers be selected without regard to political affiliation.

- (3) If the department does not enter into a management agreement, the department may shall not contract with any person as a retailer who:
 - (a) Is less than 18 years of age.

- (b) Is engaged exclusively in the business of selling lottery tickets; however, this paragraph shall not preclude the department from selling lottery tickets.
- (c) Has been convicted of, or entered a plea of guilty or nolo contendere to, a felony committed in the preceding 10 years, regardless of adjudication, unless the department determines that:
- 1. The person has been pardoned or the person's civil rights have been restored;
- 2. Subsequent to such conviction or entry of plea the person has engaged in the kind of law-abiding commerce and good citizenship that would reflect well upon the integrity of the lottery; or
- 3. If the person is a firm, association, partnership, trust, corporation, or other entity, the person has terminated its relationship with the individual whose actions directly contributed to the person's conviction or entry of plea.
- 4) If the department does not enter into a management agreement, the department shall issue a certificate of authority to each person with whom it contracts as a retailer for purposes of display pursuant to subsection (6). The issuance of the certificate does shall not confer upon the retailer any right

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apart from that specifically granted in the contract. The authority to act as a retailer \underline{is} \underline{shall} not \underline{be} assignable or transferable.

- (5) Any contract executed by the department <u>under pursuant</u> to this section shall specify the reasons for any suspension or termination of the contract by the department, including, but not limited to:
- (a) Commission of a violation of this $\underline{\text{chapter}}$ $\underline{\text{act}}$ or rule adopted pursuant thereto.
- (b) Failure to accurately account for lottery tickets, revenues, or prizes as required by the department.
 - (c) Commission of any fraud, deceit, or misrepresentation.
 - (d) Insufficient sale of tickets.

- (e) Conduct prejudicial to public confidence in the lottery.
- (f) Any material change in any matter considered by the department in executing the contract with the retailer.
- (6) Every retailer shall post and keep conspicuously displayed in a location on the premises accessible to the public its certificate of authority and, with respect to each game, a statement supplied by the department or the manager of the estimated odds of winning some prize for the game.
- (7) No contract with a retailer shall authorize the sale of lottery tickets at more than one location, and a retailer may sell lottery tickets only at the location stated on the certificate of authority.
- (8) If the department does not enter into a management agreement, with respect to any retailer whose rental payments

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for premises are contractually computed, in whole or in part, on the basis of a percentage of retail sales, and where such computation of retail sales is not explicitly defined to include sales of tickets in a state-operated lottery, the compensation received by the retailer from the department shall be deemed to be the amount of the retail sale for the purposes of such contractual compensation.

- (9) If the department does not enter into a management agreement:
- (a) The department may require every retailer to post an appropriate bond as determined by the department, using an insurance company acceptable to the department, in an amount not to exceed twice the average lottery ticket sales of the retailer for the period within which the retailer is required to remit lottery funds to the department. For the first 90 days of sales of a new retailer, the amount of the bond may not exceed twice the average estimated lottery ticket sales for the period within which the retailer is required to remit lottery funds to the department. This paragraph does shall not apply to lottery tickets that which are prepaid by the retailer.
- (b) In lieu of such bond, the department may purchase blanket bonds covering all or selected retailers or may allow a retailer to deposit and maintain with the Chief Financial Officer securities that are interest bearing or accruing and that, with the exception of those specified in subparagraphs 1. and 2., are rated in one of the four highest classifications by an established nationally recognized investment rating service. Securities eligible under this paragraph shall be limited to:

1. Certificates of deposit issued by solvent banks or savings associations organized and existing under the laws of this state or under the laws of the United States and having their principal place of business in this state.

- 2. United States bonds, notes, and bills for which the full faith and credit of the government of the United States is pledged for the payment of principal and interest.
- 3. General obligation bonds and notes of any political subdivision of the state.
- 4. Corporate bonds of any corporation that is not an affiliate or subsidiary of the depositor.

Such securities shall be held in trust and shall have at all times a market value at least equal to an amount required by the department.

- (10) Every contract entered into by the department pursuant to this section shall contain a provision for payment of liquidated damages to the department for any breach of contract by the retailer.
- (11) The department shall establish procedures by which each retailer shall account for all tickets sold by the retailer and account for all funds received by the retailer from such sales. The contract with each retailer shall include provisions relating to the sale of tickets, payment of moneys to the department, reports, service charges, and interest and penalties, if necessary, as the department shall deem appropriate.
 - (12) No payment by a retailer to the department for

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tickets shall be in cash. All such payments shall be in the form of a check, bank draft, electronic fund transfer, or other financial instrument authorized by the secretary.

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- (13) Each retailer shall provide accessibility for disabled persons on habitable grade levels. This subsection does not apply to a retail location that which has an entrance door threshold more than 12 inches above ground level. As used herein and for purposes of this subsection only, the term "accessibility for disabled persons on habitable grade levels" means that retailers shall provide ramps, platforms, aisles and pathway widths, turnaround areas, and parking spaces to the extent these are required for the retailer's premises by the particular jurisdiction where the retailer is located. Accessibility shall be required to only one point of sale of lottery tickets for each lottery retailer location. The requirements of this subsection shall be deemed to have been met if, in lieu of the foregoing, disabled persons can purchase tickets from the retail location by means of a drive-up window, provided the hours of access at the drive-up window are not less than those provided at any other entrance at that lottery retailer location. Inspections for compliance with this subsection shall be performed by those enforcement authorities responsible for enforcement pursuant to s. 553.80 in accordance with procedures established by those authorities. Those enforcement authorities shall provide to the Department of the Lottery a certification of noncompliance for any lottery retailer not meeting such requirements.
 - (14) The secretary may, after filing with the Department

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of State his or her manual signature certified by the secretary under oath, execute or cause to be executed contracts between the department and retailers by means of engraving, imprinting, stamping, or other facsimile signature.

Section 12. Section 24.113, Florida Statutes, is amended to read:

24.113 Minority participation.-

- department or the manager, if any, encourage participation by minority business enterprises as defined in s. 288.703.

 Accordingly, 15 percent of the retailers shall be minority business enterprises as defined in s. 288.703(2); however, no more than 35 percent of such retailers shall be owned by the same type of minority person, as defined in s. 288.703(3). The department or the manager, if any, is encouraged to meet the minority business enterprise procurement goals set forth in s. 287.09451 in the procurement of commodities, contractual services, construction, and architectural and engineering services. This section shall not preclude or prohibit a minority person from competing for any other retailing or vending agreement awarded by the department or the manager.
- (2) The department or the manager, if any, shall is directed to undertake training programs and other educational activities to enable minority persons to compete for such contracts on an equal basis.

Section 13. Section 24.114, Florida Statutes, is amended to read:

24.114 Bank deposits and control of lottery transactions.-

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All moneys received by each retailer from the operation of the state lottery, including, but not limited to, all ticket sales, interest, gifts, and donations, less the amount retained as compensation for the sale of the tickets and the amount paid out as prizes, shall be remitted to the department or deposited in a qualified public depository, as defined in s. 280.02, as directed by the department. The department shall have the responsibility for all administrative functions related to the receipt of funds. The department may also require each retailer to file with the department reports of the retailer's receipts and transactions in the sale of lottery tickets in such form and containing such information as the department may require. The department may require any person, including a qualified public depository, to perform any function, activity, or service in connection with the operation of the lottery as it may deem advisable pursuant to this chapter act and rules of the department, and such functions, activities, or services shall constitute lawful functions, activities, and services of such person.

- (2) The department may require retailers to establish separate electronic funds transfer accounts for the purpose of receiving moneys from ticket sales, making payments to the department, and receiving payments from the department.
- (3) Each retailer is liable to the department for any and all tickets accepted or generated by any employee or representative of that retailer, and the tickets shall be deemed to have been purchased by the retailer unless returned to the department within the time and in the manner prescribed by the

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department. All moneys received by retailers from the sale of lottery tickets, less the amount retained as compensation for the sale of tickets and the amount paid out as prizes by the retailer, shall be held in trust prior to delivery to the department or electronic transfer to the Operating Trust Fund.

Section 14. Section 24.115, Florida Statutes, is amended to read:

24.115 Payment of prizes.-

- (1) The department shall promulgate rules to establish a system of verifying the validity of tickets claimed to win prizes and to effect payment of such prizes; however, the following shall apply whether the department does or does not enter into a management agreement:
- (a) The right of any person to a prize, other than a prize that is payable in installments over time, is not assignable. However, any prize, to the extent that it has not been assigned or encumbered pursuant to s. 24.1153, may be paid to the estate of a deceased prize winner or to a person designated pursuant to an appropriate court order. A prize that is payable in installments over time is assignable, but only pursuant to an appropriate court order as provided in s. 24.1153.
- (b) No prize shall be paid to any person under the age of 18 years unless the winning ticket was lawfully purchased and made a gift to the minor. In such case, the department or the manager, if a management agreement is in force, shall direct payment to an adult member of the minor's family or the legal guardian of the minor as custodian for the minor. The person named as custodian shall have the same powers and duties as

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prescribed for a custodian pursuant to chapter 710, the Florida Uniform Transfers to Minors Act.

- (c) No prize may be paid arising from claimed tickets that are stolen, counterfeit, altered, fraudulent, unissued, produced or issued in error, unreadable, not received or not recorded by the department or the manager, if a management agreement is in force, by applicable deadlines, lacking in captions that confirm and agree with the lottery play symbols as appropriate to the lottery game involved, or not in compliance with such additional specific rules and public or confidential validation and security tests of the department or the manager, if a management agreement is in force, appropriate to the particular lottery game involved.
- (d) No particular prize in any lottery game may be paid more than once, and in the event of a binding determination that more than one claimant is entitled to a particular prize, the sole remedy of such claimants is the award to each of them of an equal share in the prize.
- (e) For the convenience of the public, retailers may be authorized to pay winners amounts less than \$600 after performing validation procedures on their premises appropriate to the lottery game involved.
- (f) Holders of tickets shall have the right to claim prizes for 180 days after the drawing or the end of the lottery game or play in which the prize was won; except that with respect to any game in which the player may determine instantly if he or she has won or lost, such right shall exist for 60 days after the end of the lottery game. If a valid claim is not made

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for a prize within the applicable period, the prize shall constitute an unclaimed prize for purposes of subsection (2).

- (g) No prize shall be paid upon a ticket purchased or sold in violation of this <u>chapter</u> act or to any person who is prohibited from purchasing a lottery ticket pursuant to this <u>chapter</u> act. Any such prize shall constitute an unclaimed prize for purposes of subsection (2).
- (2) (a) Eighty percent of all unclaimed prize money shall be deposited in the Educational Enhancement Trust Fund consistent with the provisions of s. 24.121(2). Subject to appropriations provided in the General Appropriations Act, these funds may be used to match private contributions received under the postsecondary matching grant programs established in ss. 1011.32, 1011.85, 1011.94, and 1013.79.
- (b) The remaining 20 percent of unclaimed prize money shall be added to the pool from which future prizes are to be awarded or used for special prize promotions.
- (3) The department or the manager, if a management agreement is in force, shall be discharged of all liability upon payment of a prize.
- agency and of the judicial branch to identify to the department or the manager, if a management agreement is in force, in the form and format prescribed by the department or the manager, persons owing an outstanding debt to any state agency or owing child support collected through a court, including spousal support or alimony for the spouse or former spouse of the obligor if the child support obligation is being enforced by the

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Department of Revenue. Prior to the payment of a prize of \$600 or more to any claimant having such an outstanding obligation, the department or the manager shall transmit the amount of the debt to the agency claiming the debt and shall authorize payment of the balance to the prize winner after deduction of the debt. If a prize winner owes multiple debts subject to offset under this subsection and the prize is insufficient to cover all such debts, the amount of the prize shall be transmitted first to the agency claiming that past due child support is owed. If a balance of lottery prize remains after payment of past due child support, the remaining lottery prize amount shall be transmitted to other agencies claiming debts owed to the state, pro rata, based upon the ratio of the individual debt to the remaining debt owed to the state.

Section 15. Section 24.1153, Florida Statutes, is amended to read:

24.1153 Assignment of prizes payable in installments.-

(1) The right of any person to receive payments under a prize that is paid in installments over time by the department or the manager, if a management agreement is in force, may be voluntarily assigned, in whole or in part, if the assignment is made to a person or entity designated pursuant to an order of a court of competent jurisdiction located in the judicial district where the assigning prize winner resides or where the headquarters of the department is located or where in the state the headquarters of the manager is located, if a management agreement is in force. A court may issue an order approving a voluntary assignment and directing the department or the manager

to make prize payments in whole or in part to the designated assignee, if the court finds that all of the following conditions have been met:

- (a) The assignment is in writing, is executed by the assignor, and is, by its terms, subject to the laws of this state.
- (b) The purchase price being paid for the payments being assigned represents a present value of the payments being assigned, discounted at an annual rate that does not exceed the state's usury limit for loans.
- (c) The assignor provides a sworn affidavit attesting that he or she:
- 1. Is of sound mind, is in full command of his or her faculties, and is not acting under duress;
- 2. Has been advised regarding the assignment by his or her own independent legal counsel, who is unrelated to and is not being compensated by the assignee or any of the assignee's affiliates, and has received independent financial or tax advice concerning the effects of the assignment from a lawyer or other professional who is unrelated to and is not being compensated by the assignee or any of the assignee's affiliates;
- 3. Understands that he or she will not receive the prize payments or portions thereof for the years assigned;
- 4. Understands and agrees that with regard to the assigned payments the department or the manager and its officials and employees will have no further liability or responsibility to make the assigned payments to him or her;
 - 5. Has been provided with a one-page written disclosure

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statement setting forth, in bold type of not less than 14 points, the payments being assigned, by amounts and payment dates; the purchase price being paid; the rate of discount to present value, assuming daily compounding and funding on the contract date; and the amount, if any, of any origination or closing fees that will be charged to him or her; and

- 6. Was advised in writing, at the time he or she signed the assignment contract, that he or she had the right to cancel the contract, without any further obligation, within 3 business days following the date on which the contract was signed.
- (d) Written notice of the proposed assignment and any court hearing concerning the proposed assignment is provided to the department's <u>or the manager's</u> counsel at least 10 days prior to any court hearing. The department <u>or the manager</u> is not required to appear in or be named as a party to any such action seeking judicial confirmation of an assignment under this section, but may intervene as of right in any such proceeding.
- (2) A certified copy of a court order approving a voluntary assignment must be provided to the department or the manager no later than 14 days before the date on which the payment is to be made.
- (3) In accordance with the provisions of s. 24.115(4), a voluntary assignment may not include or cover payments or portions of payments that are subject to offset on account of a defaulted or delinquent child support obligation or on account of a debt owed to a state agency. Each court order issued under subsection (1) shall provide that any delinquent child support obligations of the assigning prize winner and any debts owed to

a state agency by the assigning prize winner, as of the date of the court order, shall be offset by the department or the manager first against remaining payments or portions thereof due the prize winner and then against payments due the assignee.

to read:

- (4) The department <u>or the manager</u>, and its respective officials and employees, shall be discharged of all liability upon payment of an assigned prize under this section.
- (5) The department <u>or the manager</u> may establish a reasonable fee to defray any administrative expenses associated with assignments made under this section, including the cost to the department <u>or the manager</u> of any processing fee that may be imposed by a private annuity provider. The fee amount shall reflect the direct and indirect costs associated with processing such assignments.
- (6) If at any time the Internal Revenue Service or a court of competent jurisdiction issues a determination letter, revenue ruling, other public ruling of the Internal Revenue Service, or published decision to any state lottery or prize winner of any state lottery declaring that the voluntary assignment of prizes will affect the federal income tax treatment of prize winners who do not assign their prizes, the secretary of the department shall immediately file a copy of that letter, ruling, or published decision with the Secretary of State and the Office of the State Courts Administrator. A court may not issue an order authorizing a voluntary assignment under this section after the date any such ruling, letter, or published decision is filed.

 Section 16. Section 24.117, Florida Statutes, is amended

24.117 Unlawful sale of lottery tickets; penalty.—Any person who knowingly:

- (1) Sells a state lottery ticket when not authorized by the department or this chapter act to engage in such sale;
 - (2) Sells a state lottery ticket to a minor; or
- (3) Sells a state lottery ticket at any price other than that established by the department;

1241 <u>commits</u> <u>is guilty of</u> a misdemeanor of the first degree, 1242 punishable as provided in s. 775.082 or s. 775.083.

Section 17. Subsections (4) and (5) of section 24.118, Florida Statutes, are amended to read:

- 24.118 Other prohibited acts; penalties.-
- (4) BREACH OF CONFIDENTIALITY.—Any person who, with intent to defraud or with intent to provide a financial or other advantage to himself, herself, or another, knowingly and willfully discloses any information relating to the lottery designated as confidential and exempt from the provisions of s. 119.07(1) pursuant to this chapter commits act is guilty of a felony of the first degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
 - (5) UNLAWFUL REPRESENTATION. -
- (a) Any person who uses point-of-sale materials issued by the department or the manager or otherwise holds himself or herself out as a retailer without being authorized by the department or the manager to act as a retailer commits is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

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(b) Any person who without being authorized by the department or the manager in writing uses the term "Florida Lottery," "State Lottery," "Florida State Lottery," or any similar term in the title or name of any charitable or commercial enterprise, product, or service commits is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Section 18. Subsections (1) and (2) of section 24.120, Florida Statutes, are amended to read:

24.120 Financial matters; Operating Trust Fund; interagency cooperation.—

- (1) There is hereby created in the State Treasury an Operating Trust Fund to be administered in accordance with chapters 215 and 216 by the department. All money received by the department which remains after payment of prizes and initial compensation paid to retailers shall be deposited into the Operating Trust Fund. All moneys in the trust fund are appropriated to the department for the purposes specified in this chapter act.
- the department, on a deferred basis shall be invested by the State Board of Administration in accordance with a trust agreement approved by the secretary and entered into between the department and the State Board of Administration in accordance with ss. 215.44-215.53. The investments authorized by this subsection shall be done in a manner designed to preserve capital and to ensure the integrity of the lottery disbursement system by eliminating the risk of payment of funds when due and

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to produce equal annual sums of money over the required term of the investments.

Section 19. Subsections (1), (2), and (3) of section 24.121, Florida Statutes, are amended to read:

- 24.121 Allocation of revenues and expenditure of funds for public education.—
 - (1) Variable percentages of the gross revenue from the sale of online and instant lottery tickets shall be returned to the public in the form of prizes paid by the department or retailers as authorized by this <u>chapter act</u>. The variable percentages of gross revenue from the sale of online and instant lottery tickets returned to the public in the form of prizes shall be established by the department in a manner designed to maximize the amount of funds deposited under subsection (2).
 - (2) Each fiscal year, variable percentages of the gross revenue from the sale of online and instant lottery tickets as determined by the department consistent with subsection (1), and other earned revenue up to the amount of the state annuity requirement, excluding application processing fees, shall be deposited in the Educational Enhancement Trust Fund, which is hereby created in the State Treasury to be administered by the Department of Education. If the department enters into a management agreement, the proceeds received by the department from the management agreement under s. 24.1115(7)(b) and (c) shall be deposited in the Educational Enhancement Trust Fund, with, at minimum, the greater of \$400 million or one-third of the funds deposited into the trust fund to be allocated to the Florida Bright Futures Scholarship Program. The Department of

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the Lottery shall transfer moneys to the Educational Enhancement Trust Fund at least once each quarter. Funds in the Educational Enhancement Trust Fund shall be used to the benefit of public education in accordance with the provisions of this chapter act. Notwithstanding any other provision of law, lottery revenues transferred to the Educational Enhancement Trust Fund shall be reserved as needed and used to meet the requirements of the documents authorizing the bonds issued by the state pursuant to s. 1013.68, s. 1013.70, or s. 1013.737 or distributed to school districts for the Classrooms First Program as provided in s. 1013.68. Such lottery revenues are hereby pledged to the payment of debt service on bonds issued by the state pursuant to s. 1013.68, s. 1013.70, or s. 1013.737. Debt service payable on bonds issued by the state pursuant to s. 1013.68, s. 1013.70, or s. 1013.737 shall be payable from, and is secured by a first lien on, the first lottery revenues transferred to the Educational Enhancement Trust Fund in each fiscal year. Amounts distributable to school districts that request the issuance of bonds pursuant to s. 1013.68(3) are hereby pledged to such bonds pursuant to s. 11(d), Art. VII of the State Constitution.

(3) The funds remaining in the Operating Trust Fund after transfers to the Educational Enhancement Trust Fund shall be used for the payment of administrative expenses of the department. These expenses shall include all costs incurred in the department's direct operation and administration of the lottery or the management agreement and all costs resulting from any contracts entered into for the purchase or lease of goods or services required by the lottery, including, but not limited to:

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(a) The compensation paid to retailers;

- (b) The costs of supplies, materials, tickets, independent audit services, independent studies, data transmission, advertising, promotion, incentives, public relations, communications, security, bonding for retailers, printing, distribution of tickets, and reimbursing other governmental entities for services provided to the lottery; and
- (c) The costs of any other goods and services necessary for effectuating the purposes of this chapter act.
- Section 20. Section 24.122, Florida Statutes, is amended to read:
- 24.122 Exemption from taxation; state preemption; inapplicability of other laws.—
- (1) This <u>chapter</u> act shall not be construed to authorize any lottery except the lottery operated by the department <u>or the</u> manager under pursuant to this chapter act.
- (2) No state or local tax shall be imposed upon any prize paid or payable under this <u>chapter</u> act or upon the sale of any lottery ticket pursuant to this chapter act.
- (3) All matters relating to the operation of the state lottery are preempted to the state, and no county, municipality, or other political subdivision of the state shall enact any ordinance relating to the operation of the lottery authorized by this <u>chapter act</u>. However, this subsection shall not prohibit a political subdivision of the state from requiring a retailer to obtain an occupational license for any business unrelated to the sale of lottery tickets.
 - (4) Any state or local law providing any penalty,

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disability, restriction, or prohibition for the possession, manufacture, transportation, distribution, advertising, or sale of any lottery ticket, including chapter 849, shall not apply to the tickets of the state lottery operated pursuant to this chapter act; nor shall any such law apply to the possession of a ticket issued by any other government-operated lottery. In addition, activities of the department under this chapter act are exempt from the provisions of:

- (a) Chapter 616, relating to public fairs and expositions.
- (b) Chapter 946, relating to correctional work programs.
- (c) Chapter 282, relating to communications and data processing.
- (d) Section 110.131, relating to other personal services. Section 21. Section 24.123, Florida Statutes, is amended to read:
 - 24.123 Annual audit of financial records and reports.-
- (1) The Legislative Auditing Committee shall contract with a certified public accountant licensed pursuant to chapter 473 for an annual financial audit of the department. The certified public accountant shall have no financial interest in any vendor or manager with whom the department is under contract. The certified public accountant shall present an audit report no later than 7 months after the end of the fiscal year and shall make recommendations to enhance the earning capability of the state lottery or the management agreement and to improve the efficiency of department operations. The certified public accountant shall also perform a study and evaluation of internal accounting controls and shall express an opinion on those

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controls in effect during the audit period. The cost of the annual financial audit shall be paid by the department.

- (2) The Auditor General may at any time conduct an audit of any phase of the operations of the state lottery or the management agreement and shall receive a copy of the yearly independent financial audit and any security report prepared pursuant to s. 24.108.
- (3) A copy of any audit performed pursuant to this section shall be submitted to the secretary, the Governor, the President of the Senate, the Speaker of the House of Representatives, and members of the Legislative Auditing Committee.
- Section 22. Subsection (1) of section 24.124, Florida Statutes, is amended to read:
- 24.124 Responsibility for ticket accuracy; department, retailer, and vendor liability.—
- (1) Purchasers of online games tickets shall be responsible for verifying the accuracy of their tickets, including the number or numbers printed on the tickets. In the event of an error, the ticket may be canceled and a replacement ticket issued pursuant to rules adopted promulgated by the department of the Lottery.
- 1422 Section 23. This act shall take effect January 1, 2012.

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