CS for SB 1122

By the Committee on Community Affairs; and Senator Bennett

A bill to be entitled

578-03176-11

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20111122c1

2 An act relating to growth management; amending s. 3 163.3161, F.S.; redesignating the "Local Government 4 Comprehensive Planning and Land Development Regulation 5 Act" as the "Community Planning Act"; revising and 6 providing intent and purpose of act; amending 7 s.163.3162, F.S.; redesignating the "Agricultural 8 Lands and Practices Act" as the "Agricultural Lands 9 and Practices" section; replacing presumption of consistency with rule 9J-5.006(5), Florida 10 11 Administrative Code with presumption of not being 12 urban sprawl as defined in s. 163.3164, F.S.; amending 13 s. 163.3164, F.S.; revising and providing definitions 14 relating to the Community Planning Act; amending s. 15 163.3167, F.S.; revising scope of the act; removing 16 regional planning agencies from responsibility to 17 prepare comprehensive plans; prohibiting initiative or 18 referendum processes in regard to development orders, 19 local comprehensive plan amendments, and map amendments; prohibiting local governments from 20 21 requiring a super majority vote on comprehensive plan 22 amendments; deleting retroactive effect; creating s. 23 163.3168, F.S.; encouraging local governments to apply 24 for certain innovative planning tools; directing and authorizing the state land planning agency and other 25 26 appropriate state and regional agencies to use direct 27 and indirect technical assistance; amending s. 163.3171, F.S.; providing legislative intent; removing 28 29 the state land planning agency's power to enter into

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| 30 | joint local agreements; amending s. 163.3174, F.S.; |
| 31 | deleting certain notice requirements relating to the |
| 32 | establishment of local planning agencies by a |
| 33 | governing body; amending s. 163.3177, F.S.; revising |
| 34 | and providing duties of local governments; revising |
| 35 | and providing required and optional elements of |
| 36 | comprehensive plans; revising requirements of |
| 37 | schedules of capital improvements; revising and |
| 38 | providing provisions relating to capital improvements |
| 39 | elements; revising major objectives of, and procedures |
| 40 | relating to, the local comprehensive planning process; |
| 41 | revising and providing required and optional elements |
| 42 | of future land use plans; providing required |
| 43 | transportation elements; revising and providing |
| 44 | required sanitary sewer, solid waste, drainage, |
| 45 | potable water, and natural groundwater aquifer |
| 46 | recharge elements; revising and providing required |
| 47 | conservation elements; revising and providing required |
| 48 | housing elements; revising and providing required |
| 49 | coastal management elements; revising and providing |
| 50 | required intergovernmental coordination elements; |
| 51 | removing optional comprehensive plan elements and |
| 52 | related requirements and Legislative findings; |
| 53 | amending s. 163.31777, F.S.; revising requirements |
| 54 | relating to public schools' interlocal agreements; |
| 55 | deleting duties of the Office of Educational |
| 56 | Facilities, the state land planning agency, and local |
| 57 | governments relating to such agreements; deleting an |
| 58 | exemption; amending s. 163.3178, F.S.; deleting |
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| 59 | authority for local governments to comply with rule |
| 60 | 9J-5.012(3)(b)6. and 7., Florida Administrative Code; |
| 61 | amending s. 163.3180, F.S.; revising and providing |
| 62 | provisions relating to concurrency; revising |
| 63 | concurrency requirements; revising application and |
| 64 | findings; revising local government requirements; |
| 65 | revising and providing requirements relating to |
| 66 | transportation concurrency, proportionate share, |
| 67 | transportation concurrency exception areas, urban |
| 68 | infill, urban redevelopment, urban service, downtown |
| 69 | revitalization areas, transportation concurrency |
| 70 | management areas, long-term transportation and school |
| 71 | concurrency management systems, development of |
| 72 | regional impact, school concurrency, service areas, |
| 73 | financial feasibility, interlocal agreements, and |
| 74 | multimodal transportation districts; removing duties |
| 75 | of the Office of Program Policy Analysis, local |
| 76 | governments, and the state land planning agency; |
| 77 | providing requirements for local plans; limiting the |
| 78 | liability of local governments under certain |
| 79 | conditions; reenacting s. 163.31801(5), F.S., and |
| 80 | amending s. 163.31801, F.S.; prohibiting new impact |
| 81 | fees by local governments for a specified period of |
| 82 | time; amending s. 163.3182, F.S.; revising the |
| 83 | definition of the term "transportation concurrency |
| 84 | backlog" to "transportation deficiency"; revising |
| 85 | other definitions and provisions to conform; revising |
| 86 | provisions relating to transportation deficiency |
| 87 | plans; revising requirements for transportation |
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| 88 | sufficiency plans; amending s. 163.3184, F.S.; |
| 89 | providing a definition for "reviewing agencies"; |
| 90 | amending the definition of "in compliance"; providing |
| 91 | requirements for comprehensive plans and plan |
| 92 | amendments; providing exceptions; removing references |
| 93 | to procedural rules established by the state land |
| 94 | planning agency; deleting provisions relating to |
| 95 | community vision and urban boundary plan amendments, |
| 96 | urban infill and redevelopment plan amendments, and |
| 97 | housing incentive strategy plan amendments; amending |
| 98 | s. 163.3187, F.S.; deleting provisions relating to the |
| 99 | amendment of adopted comprehensive plans; revising the |
| 100 | process for adopting updated comprehensive plans by |
| 101 | statute rather than administrative rule; amending s. |
| 102 | 163.3191, F.S., relating to the evaluation and |
| 103 | appraisal of comprehensive plans; providing an |
| 104 | exception for certain local governments; encouraging |
| 105 | local governments to incorporate visioning; providing |
| 106 | and revising local government requirements; removing |
| 107 | regional planning councils and the state land planning |
| 108 | agency from preparation of evaluation and appraisal |
| 109 | reports; amending s. 163.3194, F.S.; regulating |
| 110 | development orders for signs authorized by s. 479.07, |
| 111 | F.S.; providing definitions; amending s. 163.3220, |
| 112 | F.S.; conforming reference to the Community Planning |
| 113 | Act; amending s. 163.3221, F.S.; conforming references |
| 114 | to the Community Planning Act; amending s. 163.3229, |
| 115 | F.S.; revising limitations on duration of development |
| 116 | agreements; amending s. 163.3235, F.S.; revising |
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578-03176-11 20111122c1 117 requirements for periodic reviews of a development agreements; amending s. 163.3239, F.S.; revising 118 119 recording requirements for development agreements; 120 amending s. 163.3243, F.S.; removing the state land 121 planning agency from parties who may file an action 122 for injunctive relief; amending s. 163.3245, F.S.; 123 revising provisions relating to optional sector plans; 124 renaming 'optional sector plans" as "sector plans"; 125 removing state land planning agency involvement in 126 approval of sector plans; authorizing the adoption of 127 sector plans under certain circumstances; providing 128 and revising local government requirements including 129 notice, amendments, and scoping meetings; revising and 130 providing elements of sector plans; providing 131 guidelines for adoption of long-term master plans; 132 repealing s. 163.3246, F.S., relating to local 133 government comprehensive planning certification 134 program; creating s. 163.3248, F.S.; providing for the designation of rural land stewardship areas; providing 135 136 purposes and requirements for the establishment of 137 such areas; providing for the creation of rural land 138 stewardship overlay zoning district and transferable rural land use credits; providing certain limitation 139 relating to such credits; providing for incentives; 140 providing legislative intent; amending s. 163.32465, 141 142 F.S.; revising legislative findings related to local 143 government comprehensive planning; revising the 144 process for amending a comprehensive plan; making the 145 expedited review process applicable statewide and

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578-03176-11 20111122c1 146 removing its status as a pilot program; revising the 147 process and requirements for expedited review of plan amendments; amending ss. 163.360 and 163.516, F.S., to 148 conform to changes made by the act; amending s. 149 150 186.504, F.S.; revising membership requirements of regional planning councils; amending ss. 186.513, 151 152 186.515, 189.415, 190.004, 190.005, 193.501, and 153 287.042, F.S., to conform to changes made by the act; 154 amending s. 288.063, F.S.; revising factors to be 155 considered by the Office of tourism, Trade, and 156 Economic Development in approving transportation 157 projects for funding; amending ss. 288.975, 290.0475, 311.07, and 331.319, F.S., to conform to changes made 158 159 by the act; amending s. 339.155, F.S.; removing level-160 of-service-standards requirements from additional 161 transportation plans; amending s. 339.2819, F.S.; 162 removing long-term concurrency management system from 163 the Transportation Regional Incentive Program; amending s. 367.021, F.S.; providing definitions for 164 165 the terms "large landowner" and "need"; amending s 166 369.303, F.S., to conform to changes made by the act; 167 amending s. 369.321, F.S.; removing reference to chapter 163 and chapter 9J-5, Florida Administrative 168 169 Code, relating to Wekiva Study Area; amending ss. 378.021 and 380.031, F.S., to conform to changes made 170 171 by the act; amending s. 380.06, F.S.; revising 172 exemptions relating to developments of regional 173 impact; revising provisions to conform to changes made 174 by this act; requiring the Office of Economic and

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| 175 | Demographic Research within the Legislature to |
| 176 | calculate and publish population density; amending ss. |
| 177 | 380.061, 380.065, 380.115, 403.50665, 420.9071, |
| 178 | 420.9076, 720.403, and 1013.33, F.S., to conform to |
| 179 | changes made by the act; repealing rules 9J-5 and 9J- |
| 180 | 11.023, Florida Administrative Code, relating to |
| 181 | minimum criteria for review of local government |
| 182 | comprehensive plans and plan amendments, evaluation |
| 183 | and appraisal reports, land development regulations, |
| 184 | and determinations of compliance; extending permits |
| 185 | and other authorizations extended under s. 14 of |
| 186 | chapter 2009-96, Laws of Florida; providing a finding |
| 187 | that the act fulfills an important state interest; |
| 188 | requiring the state land planning agency to review |
| 189 | pending actions filed by the agency for consistency |
| 190 | with part II of chapter 163, F.S.; providing |
| 191 | instructions for the construing of the act; providing |
| 192 | a directive to the Division of Statutory Revision; |
| 193 | providing effective dates. |
| 194 | |
| 195 | Be It Enacted by the Legislature of the State of Florida: |
| 196 | |
| 197 | Section 1. Section 163.3161, Florida Statutes, is amended |
| 198 | to read: |
| 199 | 163.3161 Short title; intent and purpose |
| 200 | (1) This part shall be known and may be cited as the |
| 201 | "Community Local Government Comprehensive Planning and Land |
| 202 | Development Regulation Act." |
| 203 | (2) In conformity with, and in furtherance of, the purpose |
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578-03176-11 20111122c1 204 of the Florida Environmental Land and Water Management Act of 205 1972, chapter 380, It is the purpose of this act to utilize and 206 strengthen the existing role, processes, and powers of local 207 governments in the establishment and implementation of 208 comprehensive planning programs to guide and manage control 209 future development consistent with the proper role of local 210 government. 211 (3) It is the intent of this act to focus the state role in 212 managing growth under this act to protecting the functions of 213 important state resources and facilities. 214 (4) (3) It is the intent of this act that the ability of its 215 adoption is necessary so that local governments to can preserve 216 and enhance present advantages; encourage the most appropriate 217 use of land, water, and resources, consistent with the public 218 interest; overcome present handicaps; and deal effectively with 219 future problems that may result from the use and development of 220 land within their jurisdictions. Through the process of 221 comprehensive planning, it is intended that units of local 222 government can preserve, promote, protect, and improve the 223 public health, safety, comfort, good order, appearance, 224 convenience, law enforcement and fire prevention, and general 225 welfare; prevent the overcrowding of land and avoid undue 226 concentration of population; facilitate the adequate and

efficient provision of transportation, water, sewerage, schools, parks, recreational facilities, housing, and other requirements 228 229 and services; and conserve, develop, utilize, and protect 230 natural resources within their jurisdictions.

231 (5) (4) It is the intent of this act to encourage and ensure 232 assure cooperation between and among municipalities and counties

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and to encourage and assure coordination of planning and development activities of units of local government with the planning activities of regional agencies and state government in accord with applicable provisions of law.

237 (6)(5) It is the intent of this act that adopted 238 comprehensive plans shall have the legal status set out in this 239 act and that no public or private development shall be permitted 240 except in conformity with comprehensive plans, or elements or 241 portions thereof, prepared and adopted in conformity with this 242 act.

243 <u>(7)(6)</u> It is the intent of this act that the activities of 244 units of local government in the preparation and adoption of 245 comprehensive plans, or elements or portions therefor, shall be 246 conducted in conformity with the provisions of this act.

247 <u>(8)(7)</u> The provisions of this act in their interpretation 248 and application are declared to be the minimum requirements 249 necessary to accomplish the stated intent, purposes, and 250 objectives of this act; to protect human, environmental, social, 251 and economic resources; and to maintain, through orderly growth 252 and development, the character and stability of present and 253 future land use and development in this state.

254 (9) (9) (8) It is the intent of the Legislature that the repeal of ss. 163.160 through 163.315 by s. 19 of chapter 85-55, Laws 255 256 of Florida, and amendments to this part by this chapter law, 257 shall not be interpreted to limit or restrict the powers of 258 municipal or county officials, but shall be interpreted as a 259 recognition of their broad statutory and constitutional powers 260 to plan for and regulate the use of land. It is, further, the 261 intent of the Legislature to reconfirm that ss. 163.3161 through

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578-03176-11 2011122c1 262 <u>163.3248</u> 163.3215 have provided and do provide the necessary 263 statutory direction and basis for municipal and county officials 264 to carry out their comprehensive planning and land development 265 regulation powers, duties, and responsibilities.

266 (10) (1) (9) It is the intent of the Legislature that all 267 governmental entities in this state recognize and respect 268 judicially acknowledged or constitutionally protected private 269 property rights. It is the intent of the Legislature that all 270 rules, ordinances, regulations, and programs adopted under the 271 authority of this act must be developed, promulgated, 272 implemented, and applied with sensitivity for private property 273 rights and not be unduly restrictive, and property owners must 274 be free from actions by others which would harm their property. 275 Full and just compensation or other appropriate relief must be 276 provided to any property owner for a governmental action that is 277 determined to be an invalid exercise of the police power which 278 constitutes a taking, as provided by law. Any such relief must 279 be determined in a judicial action.

(11) It is the intent of this part that the traditional economic base of this state, agriculture, tourism, and military presence, be recognized and protected. Further, it is the intent of this part to encourage economic diversification, workforce development, and community planning.

Section 2. Subsections (2) through (5) of section 163.3162, Florida Statutes, are renumbered as subsections (1) through (4), respectively, and present subsections (1) and (5) of that section are amended to read:

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163.3162 Agricultural Lands and Practices Act.-(1) SHORT TITLE.-This section may be cited as the

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291 "Agricultural Lands and Practices Act."

292 (4) (5) AMENDMENT TO LOCAL GOVERNMENT COMPREHENSIVE PLAN.-293 The owner of a parcel of land defined as an agricultural enclave 294 under s. 163.3164 + (33) may apply for an amendment to the local government comprehensive plan pursuant to s. 163.3184 163.3187. 295 296 Such amendment is presumed not to be urban sprawl as defined in 297 s. 163.3164 if it includes consistent with rule 9J-5.006(5), Florida Administrative Code, and may include land uses and 298 299 intensities of use that are consistent with the uses and 300 intensities of use of the industrial, commercial, or residential 301 areas that surround the parcel. This presumption may be rebutted 302 by clear and convincing evidence. Each application for a 303 comprehensive plan amendment under this subsection for a parcel 304 larger than 640 acres must include appropriate new urbanism 305 concepts such as clustering, mixed-use development, the creation 306 of rural village and city centers, and the transfer of 307 development rights in order to discourage urban sprawl while 308 protecting landowner rights.

309 (a) The local government and the owner of a parcel of land 310 that is the subject of an application for an amendment shall 311 have 180 days following the date that the local government 312 receives a complete application to negotiate in good faith to reach consensus on the land uses and intensities of use that are 313 consistent with the uses and intensities of use of the 314 315 industrial, commercial, or residential areas that surround the 316 parcel. Within 30 days after the local government's receipt of 317 such an application, the local government and owner must agree 318 in writing to a schedule for information submittal, public 319 hearings, negotiations, and final action on the amendment, which

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578-03176-11 20111122c1 320 schedule may thereafter be altered only with the written consent 321 of the local government and the owner. Compliance with the 322 schedule in the written agreement constitutes good faith 323 negotiations for purposes of paragraph (c). 324 (b) Upon conclusion of good faith negotiations under 325 paragraph (a), regardless of whether the local government and 326 owner reach consensus on the land uses and intensities of use 327 that are consistent with the uses and intensities of use of the 328 industrial, commercial, or residential areas that surround the 329 parcel, the amendment must be transmitted to the state land 330 planning agency for review pursuant to s. 163.3184. If the local 331 government fails to transmit the amendment within 180 days after 332 receipt of a complete application, the amendment must be 333 immediately transferred to the state land planning agency for 334 such review at the first available transmittal cycle. A plan 335 amendment transmitted to the state land planning agency 336 submitted under this subsection is presumed not to be urban 337 sprawl as defined in s. 163.3164 consistent with rule 9J-5.006(5), Florida Administrative Code. This presumption may be 338 339 rebutted by clear and convincing evidence.

(c) If the owner fails to negotiate in good faith, a plan amendment submitted under this subsection is not entitled to the rebuttable presumption under this subsection in the negotiation and amendment process.

(d) Nothing within this subsection relating to agricultural enclaves shall preempt or replace any protection currently existing for any property located within the boundaries of the following areas:

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1. The Wekiva Study Area, as described in s. 369.316; or

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578-03176-11 20111122c1 349 2. The Everglades Protection Area, as defined in s. 350 373.4592(2). 351 Section 3. Section 163.3164, Florida Statutes, is amended 352 to read: 353 163.3164 Community Local Covernment Comprehensive Planning 354 and Land Development Regulation Act; definitions.-As used in 355 this act, the term: 356 (1) "Administration Commission" means the Governor and the 357 Cabinet, and for purposes of this chapter the commission shall 358 act on a simple majority vote, except that for purposes of 359 imposing the sanctions provided in s. 163.3184(11), affirmative 360 action shall require the approval of the Governor and at least 361 three other members of the commission. 362 (2) "Affordable housing" has the same meaning as in s. 363 420.0004(3). 364 (4) "Antiquated subdivision" means a subdivision that was 365 recorded or approved more than 20 years ago and that has 366 substantially failed to be built and the continued buildout of 367 the subdivision in accordance with the subdivision's zoning and 368 land use purposes would cause an imbalance of land uses and 369 would be detrimental to the local and regional economies and 370 environment, hinder current planning practices, and lead to 371 inefficient and fiscally irresponsible development patterns as 372 determined by the respective jurisdiction in which the 373 subdivision is located. (5) (2) "Area" or "area of jurisdiction" means the total 374 area qualifying under the provisions of this act, whether this 375

be all of the lands lying within the limits of an incorporated

municipality, lands in and adjacent to incorporated

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| 378 | municipalities, all unincorporated lands within a county, or |
| 379 | areas comprising combinations of the lands in incorporated |
| 380 | municipalities and unincorporated areas of counties. |
| 381 | (6) "Capital improvement" means physical assets constructed |
| 382 | or purchased to provide, improve, or replace a public facility |
| 383 | and which are typically large scale and high in cost. The cost |
| 384 | of a capital improvement is generally nonrecurring and may |
| 385 | require multiyear financing. For the purposes of this part, |
| 386 | physical assets that have been identified as existing or |
| 387 | projected needs in the individual comprehensive plan elements |
| 388 | shall be considered capital improvements. |
| 389 | (7) (3) "Coastal area" means the 35 coastal counties and all |
| 390 | coastal municipalities within their boundaries designated |
| 391 | coastal by the state land planning agency. |
| 392 | (8) "Compatibility" means a condition in which land uses or |
| 393 | conditions can coexist in relative proximity to each other in a |
| 394 | stable fashion over time such that no use or condition is unduly |
| 395 | negatively impacted directly or indirectly by another use or |
| 396 | condition. |
| 397 | (9) (4) "Comprehensive plan" means a plan that meets the |
| 398 | requirements of ss. 163.3177 and 163.3178. |
| 399 | (10) "Deepwater ports" means the ports identified in s. |
| 400 | 403.021(9). |
| 401 | (11) "Density" means an objective measurement of the number |
| 402 | of people or residential units allowed per unit of land, such as |
| 403 | residents or employees per acre. |
| 404 | (12) (5) "Developer" means any person, including a |
| 405 | governmental agency, undertaking any development as defined in |
| 406 | this act. |

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578-03176-11 20111122c1 407 (13) (13) (6) "Development" has the same meaning as given it in 408 s. 380.04. 409 (14) (7) "Development order" means any order granting, 410 denying, or granting with conditions an application for a 411 development permit. 412 (15) (8) "Development permit" includes any building permit, 413 zoning permit, subdivision approval, rezoning, certification, special exception, variance, or any other official action of 414 415 local government having the effect of permitting the development of land. 416 417 (18) "Floodprone areas" means areas inundated during a 100-418 year flood event or areas identified by the National Flood 419 Insurance Program as an A Zone on flood insurance rate maps or 420 flood hazard boundary maps. 421 (19) "Goal" means the long-term end toward which programs 422 or activities are ultimately directed. 423 (20) (9) "Governing body" means the board of county 424 commissioners of a county, the commission or council of an 425 incorporated municipality, or any other chief governing body of 426 a unit of local government, however designated, or the 427 combination of such bodies where joint utilization of the 428 provisions of this act is accomplished as provided herein. 429 (21) (10) "Governmental agency" means: (a) The United States or any department, commission, 430 agency, or other instrumentality thereof. 431 432 (b) This state or any department, commission, agency, or 433 other instrumentality thereof. 434 (c) Any local government, as defined in this section, or 435 any department, commission, agency, or other instrumentality

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578-03176-11 20111122c1 436 thereof. 437 (d) Any school board or other special district, authority, 438 or governmental entity. 439 (22) "Intensity" means an objective measurement of the 440 extent to which land may be developed or used, including the 441 consumption or use of the space above, on, or below ground; the 442 measurement of the use of or demand on natural resources; and 443 the measurement of the use of or demand on facilities and 444 services. 445 (23) "Internal trip capture" means trips generated by a 446 mixed-use project which travel from one on-site land use to 447 another on-site land use without using the external road 448 network. 449 (24) (11) "Land" means the earth, water, and air, above, 450 below, or on the surface, and includes any improvements or 451 structures customarily regarded as land. 452 (27) (12) "Land use" means the development that has occurred 453 on the land, the development that is proposed by a developer on 454 the land, or the use that is permitted or permissible on the 455 land under an adopted comprehensive plan or element or portion 456 thereof, land development regulations, or a land development 457 code, as the context may indicate. (28) "Level of service" means an indicator of the extent or 458 459 degree of service provided by, or proposed to be provided by, a 460 facility based on and related to the operational characteristics 461 of the facility. Level of service shall indicate the capacity 462 per unit of demand for each public facility. 463 (29) (13) "Local government" means any county or 464 municipality.

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          (30) (14) "Local planning agency" means the agency
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     designated to prepare the comprehensive plan or plan amendments
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     required by this act.
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          (31) "Mobility plan" means an integrated land use and
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     transportation plan that promotes compact, mixed-use, and
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     interconnected development served by a multimodal transportation
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     system that includes roads, bicycle and pedestrian facilities,
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     and, where feasible and appropriate, frequent transit and rail
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     service, to provide individuals with viable transportation
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     options without sole reliance upon a motor vehicle for personal
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     mobility.
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          (32) (32) (15) A "Newspaper of general circulation" means a
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     newspaper published at least on a weekly basis and printed in
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     the language most commonly spoken in the area within which it
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     circulates, but does not include a newspaper intended primarily
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     for members of a particular professional or occupational group,
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     a newspaper whose primary function is to carry legal notices, or
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     a newspaper that is given away primarily to distribute
483
     advertising.
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          (33) "New town" means an urban activity center and
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     community designated on the future land use map of sufficient
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     size, population and land use composition to support a variety
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     of economic and social activities consistent with an urban area
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     designation. New towns shall include basic economic activities;
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     all major land use categories, with the possible exception of
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     agricultural and industrial; and a centrally provided full range
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     of public facilities and services that demonstrate internal trip
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     capture. A new town shall be based on a master development plan.
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          (34) "Objective" means a specific, measurable, intermediate
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CODING: Words stricken are deletions; words underlined are additions.

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| 494 | end that is achievable and marks progress toward a goal. |
| 495 | (35) (16) "Parcel of land" means any quantity of land |
| 496 | capable of being described with such definiteness that its |
| 497 | locations and boundaries may be established, which is designated |
| 498 | by its owner or developer as land to be used, or developed as, a |
| 499 | unit or which has been used or developed as a unit. |
| 500 | (36) (17) "Person" means an individual, corporation, |
| 501 | governmental agency, business trust, estate, trust, partnership, |
| 502 | association, two or more persons having a joint or common |
| 503 | interest, or any other legal entity. |
| 504 | (37) "Policy" means the way in which programs and |
| 505 | activities are conducted to achieve an identified goal. |
| 506 | (40) (18) "Public notice" means notice as required by s. |
| 507 | 125.66(2) for a county or by s. 166.041(3)(a) for a |
| 508 | municipality. The public notice procedures required in this part |
| 509 | are established as minimum public notice procedures. |
| 510 | (41) (19) "Regional planning agency" means the council |
| 511 | created pursuant to chapter 186 agency designated by the state |
| 512 | land planning agency to exercise responsibilities under law in a |
| 513 | particular region of the state. |
| 514 | (42) "Seasonal population" means part-time inhabitants who |
| 515 | use, or may be expected to use, public facilities or services, |
| 516 | but are not residents and includes tourists, migrant |
| 517 | farmworkers, and other short-term and long-term visitors. |
| 518 | (44) (20) "State land planning agency" means the Department |
| 519 | of Community Affairs. |
| 520 | (45) (21) "Structure" has the <u>same</u> meaning <u>as in</u> given it by |
| 521 | s. 380.031(19). |
| 522 | (46) "Suitability" means the degree to which the existing |
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| 523 | characteristics and limitations of land and water are compatible |
| 524 | with a proposed use or development. |
| 525 | (47) "Transit-oriented development" means a project or |
| 526 | projects, in areas identified in a local government |
| 527 | comprehensive plan, which are or will be served by existing or |
| 528 | planned transit service. These designated areas shall be |
| 529 | compact, moderate to high density developments, of mixed-use |
| 530 | character, interconnected with other land uses, bicycle and |
| 531 | pedestrian friendly, and designed to support frequent transit |
| 532 | service operating through, collectively or separately, rail, |
| 533 | fixed guideway, streetcar, or bus systems on dedicated |
| 534 | facilities or available roadway connections. |
| | |

535 (25) (22) "Land development regulation commission" means a 536 commission designated by a local government to develop and 537 recommend, to the local governing body, land development 538 regulations that which implement the adopted comprehensive plan 539 and to review land development regulations, or amendments 540 thereto, for consistency with the adopted plan and report to the governing body regarding its findings. The responsibilities of 541 542 the land development regulation commission may be performed by 543 the local planning agency.

544 <u>(26)</u> "Land development regulations" means ordinances 545 enacted by governing bodies for the regulation of any aspect of 546 development and includes any local government zoning, rezoning, 547 subdivision, building construction, or sign regulations or any 548 other regulations controlling the development of land, except 549 that this definition shall not apply in s. 163.3213.

550 <u>(39)</u> (24) "Public facilities" means major capital 551 improvements, including, but not limited to, transportation,

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578-03176-11 20111122c1 552 sanitary sewer, solid waste, drainage, potable water, 553 educational, parks and recreational, and health systems and 554 facilities, and spoil disposal sites for maintenance dredging located in the intracoastal waterways, except for spoil disposal 555 556 sites owned or used by ports listed in s. 403.021(9)(b). 557 (16) (25) "Downtown revitalization" means the physical and 558 economic renewal of a central business district of a community 559 as designated by local government, and includes both downtown 560 development and redevelopment. 561 (50) (26) "Urban redevelopment" means demolition and 562 reconstruction or substantial renovation of existing buildings 563 or infrastructure within urban infill areas, existing urban 564 service areas, or community redevelopment areas created pursuant 565 to part III. 566 (49) (27) "Urban infill" means the development of vacant 567 parcels in otherwise built-up areas where public facilities such 568 as sewer systems, roads, schools, and recreation areas are 569 already in place and the average residential density is at least 570 five dwelling units per acre, the average nonresidential 571 intensity is at least a floor area ratio of 1.0 and vacant, 572 developable land does not constitute more than 10 percent of the 573 area. (38) (28) "Projects that promote public transportation" 574 means projects that directly affect the provisions of public 575 transit, including transit terminals, transit lines and routes, 576 577 separate lanes for the exclusive use of public transit services, 578 transit stops (shelters and stations), office buildings or projects that include fixed-rail or transit terminals as part of 579 580 the building, and projects that which are transit oriented and

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578-03176-11 2011122c1 581 designed to complement reasonably proximate planned or existing 582 public facilities. 583 (51)(29) "Urban service area" means built-up areas where

584 public facilities and services, including, but not limited to, 585 central water and sewer capacity and roads, are already in place 586 or are committed in the first 3 years of the capital improvement 587 schedule. Urban service area includes any areas identified in 588 the comprehensive plan as urban service areas, regardless of local government limitation. In addition, for counties that 589 590 qualify as dense urban land areas under subsection (34), the 591 nonrural area of a county which has adopted into the county 592 charter a rural area designation or areas identified in the 593 comprehensive plan as urban service areas or urban growth boundaries on or before July 1, 2009, are also urban service 594 595 areas under this definition.

596 <u>(52) "Urban sprawl" means a development pattern</u> 597 <u>characterized by low density, automobile-dependent development</u> 598 <u>with either a single use or multiple uses that are not</u> 599 <u>functionally related, requiring the extension of public</u> 600 <u>facilities and services in an inefficient manner, and failing to</u> 601 <u>provide a clear separation between urban and rural uses.</u>

602 <u>(48)(30)</u> "Transportation corridor management" means the 603 coordination of the planning of designated future transportation 604 corridors with land use planning within and adjacent to the 605 corridor to promote orderly growth, to meet the concurrency 606 requirements of this chapter, and to maintain the integrity of 607 the corridor for transportation purposes.

608 (43) (31) "Optional Sector plan" means the an optional 609 process authorized by s. 163.3245 in which one or more local

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578-03176-11 20111122c1 610 governments engage in long-term planning for a large area and by 611 agreement with the state land planning agency are allowed to address regional development-of-regional-impact issues through 612 613 adoption of detailed specific area plans within the planning area within certain designated geographic areas identified in 614 615 the local comprehensive plan as a means of fostering innovative 616 planning and development strategies in s. 163.3177(11)(a) and 617 (b), furthering the purposes of this part and part I of chapter 618 380, reducing overlapping data and analysis requirements, 619 protecting regionally significant resources and facilities, and 620 addressing extrajurisdictional impacts. "Sector plan" includes 621 an optional sector plan that was adopted pursuant to the 622 Optional Sector Plan Pilot Program.

623 (17) (32) "Financial feasibility" means that sufficient 624 revenues are currently available or will be available from 625 committed funding sources of any local government for the first 626 3 years, or will be available from committed or planned funding 627 sources for years 4 through 10, of a 10-year and 5, of a 5-year 628 capital improvement schedule for financing capital improvements, 629 such as ad valorem taxes, bonds, state and federal funds, tax revenues, impact fees, and developer contributions, which are 630 631 adequate to fund the projected costs of the capital improvements identified in the comprehensive plan necessary to ensure that 632 adopted level-of-service standards are achieved and maintained 633 634 within the period covered by the 5-year schedule of capital 635 improvements. A comprehensive plan shall be deemed financially 636 feasible for transportation and school facilities throughout the 637 planning period addressed by the capital improvements schedule 638 if it can be demonstrated that the level-of-service standards

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| 639 | will be achieved and maintained by the end of the planning |
| 640 | period even if in a particular year such improvements are not |
| 641 | concurrent as required by s. 163.3180. |
| 642 | (3) (33) "Agricultural enclave" means an unincorporated, |
| 643 | undeveloped parcel that: |
| 644 | (a) Is owned by a single person or entity; |
| 645 | (b) Has been in continuous use for bona fide agricultural |
| 646 | purposes, as defined by s. 193.461, for a period of 5 years |
| 647 | prior to the date of any comprehensive plan amendment |
| 648 | application; |
| 649 | (c) Is surrounded on at least 75 percent of its perimeter |
| 650 | by: |
| 651 | 1. Property that has existing industrial, commercial, or |
| 652 | residential development; or |
| 653 | 2. Property that the local government has designated, in |
| 654 | the local government's comprehensive plan, zoning map, and |
| 655 | future land use map, as land that is to be developed for |
| 656 | industrial, commercial, or residential purposes, and at least 75 |
| 657 | percent of such property is existing industrial, commercial, or |
| 658 | residential development; |
| 659 | (d) Has public services, including water, wastewater, |
| 660 | transportation, schools, and recreation facilities, available or |
| 661 | such public services are scheduled in the capital improvement |
| 662 | element to be provided by the local government or can be |
| 663 | provided by an alternative provider of local government |
| 664 | infrastructure in order to ensure consistency with applicable |
| 665 | concurrency provisions of s. 163.3180; and |
| 666 | (e) Does not exceed 1,280 acres; however, if the property |
| 667 | is surrounded by existing or authorized residential development |
| | |

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| 668 | that will result in a density at buildout of at least 1,000 |
| 669 | residents per square mile, then the area shall be determined to |
| 670 | be urban and the parcel may not exceed 4,480 acres. |
| 671 | (34) "Dense urban land area" means: |
| 672 | (a) A municipality that has an average of at least 1,000 |
| 673 | people per square mile of land area and a minimum total |
| 674 | population of at least 5,000; |
| 675 | (b) A county, including the municipalities located therein, |
| 676 | which has an average of at least 1,000 people per square mile of |
| 677 | land area; or |
| 678 | (c) A county, including the municipalities located therein, |
| 679 | which has a population of at least 1 million. |
| 680 | |
| 681 | The Office of Economic and Demographic Research within the |
| 682 | Legislature shall annually calculate the population and density |
| 683 | criteria needed to determine which jurisdictions qualify as |
| 684 | dense urban land areas by using the most recent land area data |
| 685 | from the decennial census conducted by the Bureau of the Census |
| 686 | of the United States Department of Commerce and the latest |
| 687 | available population estimates determined pursuant to s. |
| 688 | 186.901. If any local government has had an annexation, |
| 689 | contraction, or new incorporation, the Office of Economic and |
| 690 | Demographic Research shall determine the population density |
| 691 | using the new jurisdictional boundaries as recorded in |
| 692 | accordance with s. 171.091. The Office of Economic and |
| 693 | Demographic Research shall submit to the state land planning |
| 694 | agency a list of jurisdictions that meet the total population |
| 695 | and density criteria necessary for designation as a dense urban |
| 696 | land area by July 1, 2009, and every year thereafter. The state |
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| 697 | land planning agency shall publish the list of jurisdictions on |
| 698 | its Internet website within 7 days after the list is received. |
| 699 | The designation of jurisdictions that qualify or do not qualify |
| 700 | as a dense urban land area is effective upon publication on the |
| 701 | state land planning agency's Internet website. |
| 702 | Section 4. Section 163.3167, Florida Statutes, is amended |
| 703 | to read: |
| 704 | 163.3167 Scope of act |
| 705 | (1) The several incorporated municipalities and counties |
| 706 | shall have power and responsibility: |
| 707 | (a) To plan for their future development and growth. |
| 708 | (b) To adopt and amend comprehensive plans, or elements or |
| 709 | portions thereof, to guide their future development and growth. |
| 710 | (c) To implement adopted or amended comprehensive plans by |
| 711 | the adoption of appropriate land development regulations or |
| 712 | elements thereof. |
| 713 | (d) To establish, support, and maintain administrative |
| 714 | instruments and procedures to carry out the provisions and |
| 715 | purposes of this act. |
| 716 | |
| 717 | The powers and authority set out in this act may be employed by |
| 718 | municipalities and counties individually or jointly by mutual |
| 719 | agreement in accord with the provisions of this act and in such |
| 720 | combinations as their common interests may dictate and require. |
| 721 | (2) Each local government shall <u>maintain</u> prepare a |
| 722 | comprehensive plan of the type and in the manner set out in this |
| 723 | part or prepare amendments to its existing comprehensive plan to |
| 724 | conform it to the requirements of this part and in the manner |
| 725 | set out in this part. In accordance with s. 163.3184, each local |

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| 726 | government shall submit to the state land planning agency its |
| 727 | complete proposed comprehensive plan or its complete |
| 728 | comprehensive plan as proposed to be amended. |
| 729 | (3) When a local government has not prepared all of the |
| 730 | required elements or has not amended its plan as required by |
| 731 | subsection (2), the regional planning agency having |
| 732 | responsibility for the area in which the local government lies |
| 733 | shall prepare and adopt by rule, pursuant to chapter 120, the |
| 734 | missing elements or adopt by rule amendments to the existing |
| 735 | plan in accordance with this act by July 1, 1989, or within 1 |
| 736 | year after the dates specified or provided in subsection (2) and |
| 737 | the state land planning agency review schedule, whichever is |
| 738 | later. The regional planning agency shall provide at least 90 |
| 739 | days' written notice to any local government whose plan it is |
| 740 | required by this subsection to prepare, prior to initiating the |
| 741 | planning process. At least 90 days before the adoption by the |
| 742 | regional planning agency of a comprehensive plan, or element or |
| 743 | portion thereof, pursuant to this subsection, the regional |
| 744 | planning agency shall transmit a copy of the proposed |
| 745 | comprehensive plan, or element or portion thereof, to the local |
| 746 | government and the state land planning agency for written |
| 747 | comment. The state land planning agency shall review and comment |
| 748 | on such plan, or element or portion thereof, in accordance with |
| 749 | s. 163.3184(6). Section 163.3184(6), (7), and (8) shall be |
| 750 | applicable to the regional planning agency as if it were a |
| 751 | governing body. Existing comprehensive plans shall remain in |
| 752 | effect until they are amended pursuant to subsection (2), this |
| 753 | subsection, s. 163.3187, or s. 163.3189. |
| 754 | (3) (4) A municipality established after the effective date |

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578-03176-11 20111122c1 755 of this act shall, within 1 year after incorporation, establish 756 a local planning agency, pursuant to s. 163.3174, and prepare 757 and adopt a comprehensive plan of the type and in the manner set 758 out in this act within 3 years after the date of such 759 incorporation. A county comprehensive plan shall be deemed 760 controlling until the municipality adopts a comprehensive plan in accord with the provisions of this act. If, upon the 761 expiration of the 3-year time limit, the municipality has not 762 763 adopted a comprehensive plan, the regional planning agency shall 764 prepare and adopt a comprehensive plan for such municipality.

765 <u>(4) (5)</u> Any comprehensive plan, or element or portion 766 thereof, adopted pursuant to the provisions of this act, which 767 but for its adoption after the deadlines established pursuant to 768 previous versions of this act would have been valid, shall be 769 valid.

770 (6) When a regional planning agency is required to prepare 771 or amend a comprehensive plan, or element or portion thereof, 772 pursuant to subsections (3) and (4), the regional planning 773 agency and the local government may agree to a method of 774 compensating the regional planning agency for any verifiable, 775 direct costs incurred. If an agreement is not reached within 6 776 months after the date the regional planning agency assumes 777 planning responsibilities for the local government pursuant to 778 subsections (3) and (4) or by the time the plan or element, or portion thereof, is completed, whichever is earlier, the 779 regional planning agency shall file invoices for verifiable, 780 781 direct costs involved with the governing body. Upon the failure 782 of the local government to pay such invoices within 90 days, the regional planning agency may, upon filing proper vouchers with 783

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578-03176-11 20111122c1 784 the Chief Financial Officer, request payment by the Chief 785 Financial Officer from unencumbered revenue or other tax sharing 786 funds due such local government from the state for work actually 787 performed, and the Chief Financial Officer shall pay such 788 vouchers; however, the amount of such payment shall not exceed 789 50 percent of such funds due such local government in any one 790 year. 791 (7) A local government that is being requested to pay costs 792 may seek an administrative hearing pursuant to ss. 120.569 and 793 120.57 to challenge the amount of costs and to determine if the 794 statutory prerequisites for payment have been complied with. 795 Final agency action shall be taken by the state land planning 796 agency. Payment shall be withheld as to disputed amounts until

797 proceedings under this subsection have been completed.
798 (5)(8) Nothing in this act shall limit or modify the rights
799 of any person to complete any development that has been
800 authorized as a development of regional impact pursuant to
801 chapter 380 or who has been issued a final local development
802 order and development has commenced and is continuing in good

803

faith.

804 <u>(6)(9)</u> The Reedy Creek Improvement District shall exercise 805 the authority of this part as it applies to municipalities, 806 consistent with the legislative act under which it was 807 established, for the total area under its jurisdiction.

808 (7)(10) Nothing in this part shall supersede any provision 809 of ss. 341.8201-341.842.

810 (8) (11) Each local government is encouraged to articulate a 811 vision of the future physical appearance and qualities of its 812 community as a component of its local comprehensive plan. The

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813 vision should be developed through a collaborative planning 814 process with meaningful public participation and shall be adopted by the governing body of the jurisdiction. Neighboring 815 816 communities, especially those sharing natural resources or 817 physical or economic infrastructure, are encouraged to create collective visions for greater-than-local areas. Such collective 818 819 visions shall apply in each city or county only to the extent 820 that each local government chooses to make them applicable. The 821 state land planning agency shall serve as a clearinghouse for 822 creating a community vision of the future and may utilize the 823 Growth Management Trust Fund, created by s. 186.911, to provide 824 grants to help pay the costs of local visioning programs. When a local vision of the future has been created, a local government 825 826 should review its comprehensive plan, land development 827 regulations, and capital improvement program to ensure that 828 these instruments will help to move the community toward its 829 vision in a manner consistent with this act and with the state 830 comprehensive plan. A local or regional vision must be 831 consistent with the state vision, when adopted, and be 832 internally consistent with the local or regional plan of which 833 it is a component. The state land planning agency shall not 834 adopt minimum criteria for evaluating or judging the form or 835 content of a local or regional vision.

836 <u>(9)(12)</u> An initiative or referendum process in regard to 837 any development order or in regard to any local comprehensive 838 plan amendment or map amendment that affects five or fewer 839 parcels of land is prohibited. <u>A local government may not adopt</u> 840 <u>any super majority voting requirement for the adoption of</u> 841 amendments to the comprehensive plan.

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| 842 | (10) (13) Each local government shall address in its |
| 843 | comprehensive plan, as enumerated in this chapter, the water |
| 844 | supply sources necessary to meet and achieve the existing and |
| 845 | projected water use demand for the established planning period, |
| 846 | considering the applicable plan developed pursuant to s. |
| 847 | 373.709. |
| 848 | (11) (14) (a) If a local government grants a development |
| 849 | order pursuant to its adopted land development regulations and |
| 850 | the order is not the subject of a pending appeal and the |
| 851 | timeframe for filing an appeal has expired, the development |
| 852 | order may not be invalidated by a subsequent judicial |
| 853 | determination that such land development regulations, or any |
| 854 | portion thereof that is relevant to the development order, are |
| 855 | invalid because of a deficiency in the approval standards. |
| 856 | (b) This subsection does not preclude or affect the timely |
| 857 | institution of any other remedy available at law or equity, |
| 858 | including a common law writ of certiorari proceeding pursuant to |
| 859 | Rule 9.190, Florida Rules of Appellate Procedure, or an original |
| 860 | proceeding pursuant to s. 163.3215, as applicable. |
| 861 | (c) This subsection applies retroactively to any |
| 862 | development order granted on or after January 1, 2002. |
| 863 | Section 5. Section 163.3168, Florida Statutes, is created |
| 864 | to read: |
| 865 | 163.3168 Planning innovations and technical assistance |
| 866 | (1) The Legislature recognizes the need for innovative |
| 867 | planning and development strategies to promote a diverse economy |
| 868 | and vibrant rural and urban communities, while protecting |
| 869 | environmentally sensitive areas. The Legislature further |
| 870 | recognizes the substantial advantages of innovative approaches |
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| 871 | to development directed to meet the needs of urban, rural, and |
| 872 | suburban areas. |
| 873 | (2) Local governments are encouraged to apply innovative |
| 874 | planning tools, including, but not limited to, visioning, sector |
| 875 | planning, and rural land stewardship area designations to |
| 876 | address future new development areas, urban service area |
| 877 | designations, urban growth boundaries, and mixed-use, high- |
| 878 | density development in urban areas. |
| 879 | (3) The state land planning agency shall help communities |
| 880 | find creative solutions to fostering vibrant, healthy |
| 881 | communities, while protecting the functions of important state |
| 882 | resources and facilities. The state land planning agency and all |
| 883 | other appropriate state and regional agencies may use various |
| 884 | means to provide direct and indirect technical assistance within |
| 885 | available resources. If plan amendments may adversely impact |
| 886 | important state resources or facilities, upon request by the |
| 887 | local government, the state land planning agency shall |
| 888 | coordinate multiagency assistance, if needed, in developing an |
| 889 | amendment to minimize impacts on such resources or facilities. |
| 890 | Section 6. Subsection (4) of section 163.3171, Florida |
| 891 | Statutes, is amended to read: |
| 892 | 163.3171 Areas of authority under this act |
| 893 | (4) The state land planning agency and a Local <u>governments</u> |
| 894 | may government shall have the power to enter into agreements |
| 895 | with each other and to agree together to enter into agreements |
| 896 | with a landowner, developer, or governmental agency as may be |
| 897 | necessary or desirable to effectuate the provisions and purposes |
| 898 | of ss. 163.3177(6)(h) <u>,</u> and (11)(a), (b), and (c), and 163.3245 <u>,</u> |
| 899 | and 163.3248. It is the Legislature's intent that joint |
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| 900 | agreements entered into under the authority of this section be |
| 901 | liberally, broadly, and flexibly construed to facilitate |
| 902 | intergovernmental cooperation between cities and counties and to |
| 903 | encourage planning in advance of jurisdictional changes. Joint |
| 904 | agreements, executed before or after the effective date of this |
| 905 | act, include, but are not limited to, agreements that |
| 906 | contemplate municipal adoption of plans or plan amendments for |
| 907 | lands in advance of annexation of such lands into the |
| 908 | municipality, and may permit municipalities and counties to |
| 909 | exercise nonexclusive extrajurisdictional authority within |
| 910 | incorporated and unincorporated areas. The state land planning |
| 911 | agency shall not have authority to interpret, invalidate, or |
| 912 | declare inoperative such joint agreements, and the validity of |
| 913 | joint agreements may not be a basis for finding plans or plan |
| 914 | amendments not in compliance pursuant to the provisions of |
| 915 | chapter law. |
| 916 | Section 7. Subsection (1) of section 163.3174, Florida |
| 917 | Statutes, is amended to read: |
| 918 | 163.3174 Local planning agency |
| 919 | (1) The governing body of each local government, |
| 920 | individually or in combination as provided in s. 163.3171, shall |
| 921 | designate and by ordinance establish a "local planning agency," |
| 922 | unless the agency is otherwise established by law. |
| 923 | Notwithstanding any special act to the contrary, all local |
| 924 | planning agencies or equivalent agencies that first review |
| 925 | rezoning and comprehensive plan amendments in each municipality |
| 926 | and county shall include a representative of the school district |
| 927 | appointed by the school board as a nonvoting member of the local |
| 928 | planning agency or equivalent agency to attend those meetings at |

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578-03176-11 20111122c1 929 which the agency considers comprehensive plan amendments and 930 rezonings that would, if approved, increase residential density 931 on the property that is the subject of the application. However, 932 this subsection does not prevent the governing body of the local 933 government from granting voting status to the school board 934 member. The governing body may designate itself as the local 935 planning agency pursuant to this subsection with the addition of 936 a nonvoting school board representative. The governing body 937 shall notify the state land planning agency of the establishment 938 of its local planning agency. All local planning agencies shall 939 provide opportunities for involvement by applicable community 940 college boards, which may be accomplished by formal representation, membership on technical advisory committees, or 941 942 other appropriate means. The local planning agency shall prepare 943 the comprehensive plan or plan amendment after hearings to be 944 held after public notice and shall make recommendations to the 945 governing body regarding the adoption or amendment of the plan. 946 The agency may be a local planning commission, the planning 947 department of the local government, or other instrumentality, 948 including a countywide planning entity established by special 949 act or a council of local government officials created pursuant 950 to s. 163.02, provided the composition of the council is fairly 951 representative of all the governing bodies in the county or 952 planning area; however:

(a) If a joint planning entity is in existence on the effective date of this act which authorizes the governing bodies to adopt and enforce a land use plan effective throughout the joint planning area, that entity shall be the agency for those local governments until such time as the authority of the joint

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| 958 | planning entity is modified by law. |
| 959 | (b) In the case of chartered counties, the planning |
| 960 | responsibility between the county and the several municipalities |
| 961 | therein shall be as stipulated in the charter. |
| 962 | Section 8. Section 163.3177, Florida Statutes, is amended |
| 963 | to read: |
| 964 | 163.3177 Required and optional elements of comprehensive |
| 965 | plan; studies and surveys |
| 966 | (1) The comprehensive plan shall <u>provide the</u> consist of |
| 967 | materials in such descriptive form, written or graphic, as may |
| 968 | be appropriate to the prescription of principles, guidelines, |
| 969 | and standards, and strategies for the orderly and balanced |
| 970 | future economic, social, physical, environmental, and fiscal |
| 971 | development of the area that reflects community commitments to |
| 972 | implement the plan and its elements. These principles and |
| 973 | strategies shall guide future decisions in a consistent manner |
| 974 | and shall contain programs and activities to ensure |
| 975 | comprehensive plans are implemented. The sections of the |
| 976 | comprehensive plan containing the principles and strategies, |
| 977 | generally provided as goals, objectives, and policies, shall |
| 978 | describe how the local government's programs, activities, and |
| 979 | land development regulations will be initiated, modified, or |
| 980 | continued to implement the comprehensive plan in a consistent |
| 981 | manner. It is not the intent of this part to require the |
| 982 | inclusion of implementing regulations in the comprehensive plan |
| 983 | but rather to require identification of those programs, |
| 984 | activities, and land development regulations that will be part |
| 985 | of the strategy for implementing the comprehensive plan and the |
| 986 | principles that describe how the programs, activities, and land |
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| 987 | development regulations will be carried out. The plan shall |
| 988 | establish meaningful and predictable standards for the use and |
| 989 | development of land and provide meaningful guidelines for the |
| 990 | content of more detailed land development and use regulations. |
| 991 | (a) The comprehensive plan shall consist of elements as |
| 992 | described in this section, and may include optional elements. |
| 993 | (b) A local government may include, as part of its adopted |
| 994 | plan, documents adopted by reference but not incorporated |
| 995 | verbatim into the plan. The adoption by reference must identify |
| 996 | the title and author of the document and indicate clearly what |
| 997 | provisions and edition of the document is being adopted. |
| 998 | (c) The format of these principles and guidelines is at the |
| 999 | discretion of the local government, but typically is expressed |
| 1000 | in goals, objectives, policies, and strategies. |
| 1001 | (d) Proposed elements shall identify procedures for |
| 1002 | monitoring, evaluating, and appraising implementation of the |
| 1003 | plan. |
| 1004 | (e) When a federal, state, or regional agency has |
| 1005 | implemented a regulatory program, a local government is not |
| 1006 | required to duplicate or exceed that regulatory program in its |
| 1007 | local comprehensive plan. |
| 1008 | (f) All mandatory and optional elements of the |
| 1009 | comprehensive plan and plan amendments shall be based upon a |
| 1010 | justification by the local government that may include, but not |
| 1011 | be limited to, surveys, studies, community goals and vision, and |
| 1012 | other data available at the time of adoption of the |
| 1013 | comprehensive plan or plan amendment. To be based on data means |
| 1014 | to react to it in an appropriate way and to the extent necessary |
| 1015 | indicated by the data available on that particular subject at |
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578-03176-11 20111122c1 1016 the time of adoption of the plan or plan amendment at issue. 1017 1. Surveys, studies, and data utilized in the preparation 1018 of the comprehensive plan shall not be deemed a part of the 1019 comprehensive plan unless adopted as a part of it. Copies of 1020 such studies, surveys, data, and supporting documents shall be 1021 made available for public inspection, and copies of such plans 1022 shall be made available to the public upon payment of reasonable charges for reproduction. Support data or summaries shall not be 1023 subject to the compliance review process, but the comprehensive 1024 1025 plan must be clearly based on appropriate data. Support data or 1026 summaries may be used to aid in the determination of compliance 1027 and consistency.

1028 2. Data must be taken from professionally accepted sources. 1029 The application of a methodology utilized in data collection or 1030 whether a particular methodology is professionally accepted may 1031 be evaluated. However, the evaluation shall not include whether 1032 one accepted methodology is better than another. Original data 1033 collection by local governments is not required. However, local 1034 governments may use original data so long as methodologies are 1035 professionally accepted.

1036 3. The comprehensive plan shall be based upon resident and 1037 seasonal population estimates and projections, which shall 1038 either be those provided by the University of Florida's Bureaus 1039 of Economic and Business Research or generated by the local 1040 government based upon a professionally acceptable methodology. 1041 The plan must be based on at least the minimum amount of land 1042 required to accommodate the medium projections of the University 1043 of Florida's Bureau of Economic and Business Research unless 1044 otherwise limited under s. 380.05 including related rules of the

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1045 Administration Commission.

1046 (2) Coordination of the several elements of the local 1047 comprehensive plan shall be a major objective of the planning 1048 process. The several elements of the comprehensive plan shall be 1049 consistent, and the comprehensive plan shall be financially 1050 feasible. Financial feasibility shall be determined using 1051 professionally accepted methodologies and applies to the 5-year 1052 planning period, except in the case of a long-term 1053 transportation or school concurrency management system, in which 1054 case a 10-year or 15-year period applies. Where data is relevant 1055 to several elements, consistent data shall be used, including 1056 population estimates and projections unless alternative data can 1057 be justified for a plan amendment through new supporting data 1058 and analysis. Each map depicting future conditions must reflect 1059 the principles, guidelines, and standards within all elements 1060 and each such map must be contained within the comprehensive 1061 plan.

(3) (a) The comprehensive plan shall contain a capital improvements element designed to consider the need for and the location of public facilities in order to encourage the efficient use of such facilities and set forth:

1066 1. A component that outlines principles for construction, 1067 extension, or increase in capacity of public facilities, as well 1068 as a component that outlines principles for correcting existing 1069 public facility deficiencies, which are necessary to implement 1070 the comprehensive plan. The components shall cover at least a 5-1071 year period.

1072 2. Estimated public facility costs, including a delineation 1073 of when facilities will be needed, the general location of the

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578-03176-11 20111122c1 1074 facilities, and projected revenue sources to fund the 1075 facilities. 1076 3. Standards to ensure the availability of public 1077 facilities and the adequacy of those facilities including 1078 acceptable levels of service. 1079 4. Standards for the management of debt. 1080 5. A schedule of capital improvements which includes any project publicly funded by federal, state, or local government 1081 1082 projects, and which may include privately funded projects for 1083 which the local government has no fiscal responsibility, 1084 necessary to ensure that adopted level-of-service standards are 1085 achieved and maintained. For capital improvements that will be 1086 funded by the developer, financial feasibility shall be 1087 demonstrated by being guaranteed in an enforceable development 1088 agreement or interlocal agreement pursuant to paragraph (10)(h), 1089 or other enforceable agreement. These development agreements and 1090 interlocal agreements shall be reflected in the schedule of 1091 capital improvements if the capital improvement is necessary to 1092 serve development within the 5-year schedule. If the local 1093 government uses planned revenue sources that require referenda 1094 or other actions to secure the revenue source, the plan must, in 1095 the event the referenda are not passed or actions do not secure 1096 the planned revenue source, identify other existing revenue 1097 sources that will be used to fund the capital projects or 1098 otherwise amend the plan to ensure financial feasibility. 1099 6. The schedule must include transportation improvements

1101 transportation improvement program adopted pursuant to s. 1102 339.175(8) to the extent that such improvements are relied upon

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included in the applicable metropolitan planning organization's

578-03176-11 20111122c1 1103 to ensure concurrency or implementation of a mobility plan as 1104 defined in s. 163.3164 and financial feasibility. The schedule 1105 must also be coordinated with the applicable metropolitan 1106 planning organization's long-range transportation plan adopted 1107 pursuant to s. 339.175(7). 1108 (b) 1. The capital improvements element must be reviewed on 1109 an annual basis and modified as necessary in accordance with s. 163.3187 or s. 163.3189 in order to maintain a financially 1110 1111 feasible 5-year schedule of capital improvements. Corrections 1112 and modifications concerning costs; revenue sources; or 1113 acceptance of facilities pursuant to dedications which are 1114 consistent with the plan may be accomplished by ordinance and 1115 shall not be deemed to be amendments to the local comprehensive 1116 plan. A copy of the ordinance shall be transmitted to the state 1117 land planning agency. An amendment to the comprehensive plan is 1118 required to update the schedule on an annual basis or to 1119 eliminate, defer, or delay the construction for any facility 1120 listed in the 5-year schedule. All public facilities must be 1121 consistent with the capital improvements element. The annual 1122 update to the capital improvements element of the comprehensive 1123 plan need not comply with the financial feasibility requirement 1124 until December 1, 2013 2011. Thereafter, a local government may 1125 not amend its future land use map, except for plan amendments to meet new requirements under this part and emergency amendments 1126 pursuant to s. 163.3187(1)(a), after December 1, 2013 2011, and 1127 1128 every year thereafter, unless and until the local government has 1129 a financially feasible capital improvements element adopted the 1130 annual update and it has been transmitted to the state land 1131 planning agency.

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| 1132 | 2. Capital improvements element amendments adopted after |
| 1133 | the effective date of this act shall require only a single |
| 1134 | public hearing before the governing board which shall be an |
| 1135 | adoption hearing as described in s. 163.3184(7). Such amendments |
| 1136 | are not subject to the requirements of s. 163.3184(3)-(6). |
| 1137 | (c) If the local government does not adopt the required |
| 1138 | annual update to the schedule of capital improvements, the state |
| 1139 | land planning agency must notify the Administration Commission. |
| 1140 | A local government that has a demonstrated lack of commitment to |
| 1141 | meeting its obligations identified in the capital improvements |
| 1142 | element may be subject to sanctions by the Administration |
| 1143 | Commission pursuant to s. 163.3184(11). |
| 1144 | (d) If a local government adopts a long-term concurrency |
| 1145 | management system pursuant to s. 163.3180(9), it must also adopt |
| 1146 | a long-term capital improvements schedule covering up to a 10- |
| 1147 | year or 15-year period, and must update the long-term schedule |
| 1148 | annually. The long-term schedule of capital improvements must be |
| 1149 | financially feasible. |
| 1150 | (e) At the discretion of the local government and |
| 1151 | notwithstanding the requirements of this subsection, a |
| 1152 | comprehensive plan, as revised by an amendment to the plan's |
| 1153 | future land use map, shall be deemed to be financially feasible |
| 1154 | and to have achieved and maintained level-of-service standards |
| 1155 | as required by this section with respect to transportation |
| 1156 | facilities if the amendment to the future land use map is |
| 1157 | supported by a: |
| 1158 | 1. Condition in a development order for a development of |
| 1159 | regional impact or binding agreement that addresses |
| 1160 | proportionate-share mitigation consistent with s. 163.3180(12); |
| | |

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1161 or 1162 2. Binding agreement addressing proportionate fair-share mitigation consistent with s. 163.3180(16)(f) and the property 1163 1164 subject to the amendment to the future land use map is located 1165 within an area designated in a comprehensive plan for urban infill, urban redevelopment, downtown revitalization, urban 1166 1167 infill and redevelopment, or an urban service area. The binding agreement must be based on the maximum amount of development 1168 identified by the future land use map amendment or as may be 1169 1170 otherwise restricted through a special area plan policy or map 1171 notation in the comprehensive plan.

(f) A local government's comprehensive plan and plan amendments for land uses within all transportation concurrency exception areas that are designated and maintained in accordance with s. 163.3180(5) shall be deemed to meet the requirement to achieve and maintain level-of-service standards for transportation.

1178 (4) (a) Coordination of the local comprehensive plan with 1179 the comprehensive plans of adjacent municipalities, the county, 1180 adjacent counties, or the region; with the appropriate water 1181 management district's regional water supply plans approved 1182 pursuant to s. 373.709; with adopted rules pertaining to 1183 designated areas of critical state concern; and with the state 1184 comprehensive plan shall be a major objective of the local comprehensive planning process. To that end, in the preparation 1185 1186 of a comprehensive plan or element thereof, and in the 1187 comprehensive plan or element as adopted, the governing body 1188 shall include a specific policy statement indicating the 1189 relationship of the proposed development of the area to the

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578-03176-11 20111122c1 1190 comprehensive plans of adjacent municipalities, the county, adjacent counties, or the region and to the state comprehensive 1191 1192 plan, as the case may require and as such adopted plans or plans 1193 in preparation may exist. 1194 (b) When all or a portion of the land in a local government 1195 jurisdiction is or becomes part of a designated area of critical 1196 state concern, the local government shall clearly identify those 1197 portions of the local comprehensive plan that shall be applicable to the critical area and shall indicate the 1198 1199 relationship of the proposed development of the area to the rules for the area of critical state concern. 1200 1201 (5) (a) Each local government comprehensive plan must 1202 include at least two planning periods, one covering at least the 1203 first 5-year period occurring after the plan's adoption and one 1204 covering at least a 10-year period. Additional planning periods 1205 for specific components, elements, land use amendments, or 1206 projects shall be permissible and accepted as part of the 1207 planning process.

1208 (b) The comprehensive plan and its elements shall contain 1209 <u>guidelines or policies</u> policy recommendations for the 1210 implementation of the plan and its elements.

1211 (6) In addition to the requirements of subsections (1)-(5) 1212 and (12), the comprehensive plan shall include the following 1213 elements:

(a) A future land use plan element designating proposed
future general distribution, location, and extent of the uses of
land for residential uses, commercial uses, industry,
agriculture, recreation, conservation, education, public
buildings and grounds, other public facilities, and other

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578-03176-11 20111122c1 1219 categories of the public and private uses of land. The 1220 approximate acreage and the general range of density or 1221 intensity of use shall be provided for the gross land area 1222 included in each existing land use category. The element shall 1223 establish the long-term end toward which land use programs and 1224 activities are ultimately directed. Counties are encouraged to 1225 designate rural land stewardship areas, pursuant to paragraph 1226 (11) (d), as overlays on the future land use map. 1227 1. Each future land use category must be defined in terms 1228 of uses included, and must include standards to be followed in 1229 the control and distribution of population densities and 1230 building and structure intensities. The proposed distribution, 1231 location, and extent of the various categories of land use shall 1232 be shown on a land use map or map series which shall be 1233 supplemented by goals, policies, and measurable objectives. 1234 2. The future land use plan and plan amendments shall be 1235 based upon surveys, studies, and data regarding the area, as 1236 applicable, including: 1237 a. The amount of land required to accommodate anticipated 1238 growth.+ 1239 b. The projected residential and seasonal population of the 1240 area.; 1241 c. The character of undeveloped land.+ 1242 d. The availability of water supplies, public facilities, 1243 and services.+ 1244 e. The need for redevelopment, including the renewal of 1245 blighted areas and the elimination of nonconforming uses which 1246 are inconsistent with the character of the community.+ 1247 f. The compatibility of uses on lands adjacent to or

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| 1248 | closely proximate to military installations.+ |
| 1249 | g. The compatibility of uses on lands adjacent to an |
| 1250 | airport as defined in s. 330.35 and consistent with s. 333.02 $_{\cdot}\dot{	au}$ |
| 1251 | h. The discouragement of urban sprawl. ; energy-efficient |
| 1252 | land use patterns accounting for existing and future electric |
| 1253 | power generation and transmission systems; greenhouse gas |
| 1254 | reduction strategies; and, in rural communities, |
| 1255 | $\underline{i.}$ The need for job creation, capital investment, and |
| 1256 | economic development that will strengthen and diversify the |
| 1257 | community's economy. |
| 1258 | j. The need to modify land uses and development patterns |
| 1259 | within antiquated subdivisions. The future land use plan may |
| 1260 | designate areas for future planned development use involving |
| 1261 | combinations of types of uses for which special regulations may |
| 1262 | be necessary to ensure development in accord with the principles |
| 1263 | and standards of the comprehensive plan and this act. |
| 1264 | 3. The future land use plan element shall include criteria |
| 1265 | to be used to: |
| 1266 | a. Achieve the compatibility of lands adjacent or closely |
| 1267 | proximate to military installations, considering factors |
| 1268 | identified in s. 163.3175(5)., and |
| 1269 | b. Achieve the compatibility of lands adjacent to an |
| 1270 | airport as defined in s. 330.35 and consistent with s. 333.02. |
| 1271 | c. Encourage preservation of recreational and commercial |
| 1272 | working waterfronts for water dependent uses in coastal |
| 1273 | communities. |
| 1274 | d. Encourage the location of schools proximate to urban |
| 1275 | residential areas to the extent possible. |
| 1276 | e. Coordinate future land uses with the topography and soil |

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| 1277 | conditions, and the availability of facilities and services. |
| 1278 | f. Ensure the protection of natural and historic resources. |
| 1279 | g. Provide for the compatibility of adjacent land uses. |
| 1280 | h. Provide guidelines for the implementation of mixed use |
| 1281 | development including the types of uses allowed, the percentage |
| 1282 | distribution among the mix of uses, or other standards, and the |
| 1283 | density and intensity of each use. |
| 1284 | 4. In addition, for rural communities, The amount of land |
| 1285 | designated for future planned <u>uses</u> industrial use shall <u>provide</u> |
| 1286 | a balance of uses that foster vibrant, viable communities and |
| 1287 | economic development opportunities and address outdated |
| 1288 | development patterns, such as antiquated subdivisions. The |
| 1289 | amount of land designated for future land uses should allow the |
| 1290 | operation of real estate markets to provide adequate choices for |
| 1291 | permanent and seasonal residents and business and be based upon |
| 1292 | surveys and studies that reflect the need for job creation, |
| 1293 | capital investment, and the necessity to strengthen and |
| 1294 | diversify the local economies, and may not be limited solely by |
| 1295 | the projected population of the rural community . <u>The element</u> |
| 1296 | shall accommodate at least the minimum amount of land required |
| 1297 | to accommodate the medium projections of the University of |
| 1298 | Florida's Bureau of Economic and Business Research at least a |
| 1299 | 10-year planning period unless otherwise limited under s. 380.05 |
| 1300 | including related rules of the Administration Commission. |
| 1301 | 5 The future land use plan of a county may also designate |

13015. The future land use plan of a county may also designate1302areas for possible future municipal incorporation.

1303 <u>6.</u> The land use maps or map series shall generally identify
1304 and depict historic district boundaries and shall designate
1305 historically significant properties meriting protection. For

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578-03176-11 20111122c1 1306 coastal counties, the future land use element must include, 1307 without limitation, regulatory incentives and criteria that encourage the preservation of recreational and commercial 1308 1309 working waterfronts as defined in s. 342.07. 1310 7. The future land use element must clearly identify the land use categories in which public schools are an allowable 1311 1312 use. When delineating the land use categories in which public 1313 schools are an allowable use, a local government shall include in the categories sufficient land proximate to residential 1314 1315 development to meet the projected needs for schools in 1316 coordination with public school boards and may establish 1317 differing criteria for schools of different type or size. Each 1318 local government shall include lands contiguous to existing 1319 school sites, to the maximum extent possible, within the land 1320 use categories in which public schools are an allowable use. The 1321 failure by a local government to comply with these school siting 1322 requirements will result in the prohibition of the local 1323 government's ability to amend the local comprehensive plan, 1324 except for plan amendments described in s. 163.3187(1)(b), until 1325 the school siting requirements are met. Amendments proposed by a 1326 local government for purposes of identifying the land use 1327 categories in which public schools are an allowable use are 1328 exempt from the limitation on the frequency of plan amendments 1329 contained in s. 163.3187. The future land use element shall 1330 include criteria that encourage the location of schools 1331 proximate to urban residential areas to the extent possible and 1332 shall require that the local government seek to collocate public facilities, such as parks, libraries, and community centers, 1333 1334 with schools to the extent possible and to encourage the use of

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| 1335 | elementary schools as focal points for neighborhoods. For |
| 1336 | schools serving predominantly rural counties, defined as a |
| 1337 | county with a population of 100,000 or fewer, an agricultural |
| 1338 | land use category is eligible for the location of public school |
| 1339 | facilities if the local comprehensive plan contains school |
| 1340 | siting criteria and the location is consistent with such |
| 1341 | criteria . |
| 1342 | 8. Future land use map amendments shall be based upon the |
| 1343 | following analyses: |
| 1344 | a. An analysis of the availability of facilities and |
| 1345 | services. |
| 1346 | b. An analysis of the suitability of the plan amendment for |
| 1347 | its proposed use considering the character of the undeveloped |
| 1348 | land, soils, topography, natural resources, and historic |
| 1349 | resources on site. |
| 1350 | c. An analysis of the minimum amount of land needed as |
| 1351 | determined by the local government. |
| 1352 | 9. The future land use element and any amendment to the |
| 1353 | future land use element shall discourage the proliferation of |
| 1354 | urban sprawl. |
| 1355 | a. The primary indicators that a plan or plan amendment |
| 1356 | does not discourage the proliferation of urban sprawl are listed |
| 1357 | below. The evaluation of the presence of these indicators shall |
| 1358 | consist of an analysis of the plan or plan amendment within the |
| 1359 | context of features and characteristics unique to each locality |
| 1360 | in order to determine whether the plan or plan amendment: |
| 1361 | (I) Promotes, allows, or designates for development |
| 1362 | substantial areas of the jurisdiction to develop as low- |
| 1363 | intensity, low-density, or single-use development or uses. |
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| 1364 | (II) Promotes, allows, or designates significant amounts of |
| 1365 | urban development to occur in rural areas at substantial |
| 1366 | distances from existing urban areas while not using undeveloped |
| 1367 | lands that are available and suitable for development. |
| 1368 | (III) Promotes, allows, or designates urban development in |
| 1369 | radial, strip, isolated, or ribbon patterns generally emanating |
| 1370 | from existing urban developments. |
| 1371 | (IV) Fails to adequately protect and conserve natural |
| 1372 | resources, such as wetlands, floodplains, native vegetation, |
| 1373 | environmentally sensitive areas, natural groundwater aquifer |
| 1374 | recharge areas, lakes, rivers, shorelines, beaches, bays, |
| 1375 | estuarine systems, and other significant natural systems. |
| 1376 | (V) Fails to adequately protect adjacent agricultural areas |
| 1377 | and activities, including silviculture, active agricultural and |
| 1378 | silvicultural activities, passive agricultural activities, and |
| 1379 | dormant, unique, and prime farmlands and soils. |
| 1380 | (VI) Fails to maximize use of existing public facilities |
| 1381 | and services. |
| 1382 | (VII) Fails to maximize use of future public facilities and |
| 1383 | services. |
| 1384 | (VIII) Allows for land use patterns or timing which |
| 1385 | disproportionately increase the cost in time, money, and energy |
| 1386 | of providing and maintaining facilities and services, including |
| 1387 | roads, potable water, sanitary sewer, stormwater management, law |
| 1388 | enforcement, education, health care, fire and emergency |
| 1389 | response, and general government. |
| 1390 | (IX) Fails to provide a clear separation between rural and |
| 1391 | urban uses. |
| 1392 | (X) Discourages or inhibits infill development or the |

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| 1393 | redevelopment of existing neighborhoods and communities. |
| 1394 | (XI) Fails to encourage a functional mix of uses. |
| 1395 | (XII) Results in poor accessibility among linked or related |
| 1396 | land uses. |
| 1397 | (XIII) Results in the loss of significant amounts of |
| 1398 | functional open space. |
| 1399 | b. The future land use element or plan amendment shall be |
| 1400 | determined to discourage the proliferation of urban sprawl if it |
| 1401 | incorporates a development pattern or urban form that achieves |
| 1402 | four or more of the following: |
| 1403 | (I) Directs or locates economic growth and associated land |
| 1404 | development to geographic areas of the community in a manner |
| 1405 | that does not have an adverse impact on and protects natural |
| 1406 | resources and ecosystems. |
| 1407 | (II) Promotes the efficient and cost-effective provision or |
| 1408 | extension of public infrastructure and services. |
| 1409 | (III) Promotes walkable and connected communities and |
| 1410 | provides for compact development and a mix of uses at densities |
| 1411 | and intensities that will support a range of housing choices and |
| 1412 | a multimodal transportation system, including pedestrian, |
| 1413 | bicycle, and transit, if available. |
| 1414 | (IV) Promotes conservation of water and energy. |
| 1415 | (V) Preserves agricultural areas and activities, including |
| 1416 | silviculture, and dormant, unique, and prime farmlands and |
| 1417 | soils. |
| 1418 | (VI) Preserves open space and natural lands and provides |
| 1419 | for public open space and recreation needs. |
| 1420 | (VII) Creates a balance of land uses based upon demands of |
| 1421 | residential population for the nonresidential needs of an area. |
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| 1422 | (VIII) Provides uses, densities, and intensities of use and |
| 1423 | urban form that would remediate an existing or planned |
| 1424 | development pattern in the vicinity that constitutes sprawl or |
| 1425 | if it provides for an innovative development pattern such as |
| 1426 | transit-oriented developments or new towns as defined in s. |
| 1427 | <u>163.3164.</u> |
| 1428 | 10. The future land use element shall include a future land |
| 1429 | use map or map series. |
| 1430 | a. The proposed distribution, extent, and location of the |
| 1431 | following uses shall be shown on the future land use map or map |
| 1432 | series: |
| 1433 | (I) Residential. |
| 1434 | (II) Commercial. |
| 1435 | (III) Industrial. |
| 1436 | (IV) Agricultural. |
| 1437 | (V) Recreational. |
| 1438 | (VI) Conservation. |
| 1439 | (VII) Educational. |
| 1440 | (VIII) Public. |
| 1441 | b. The following areas shall also be shown on the future |
| 1442 | land use map or map series, if applicable: |
| 1443 | (I) Historic district boundaries and designated |
| 1444 | historically significant properties. |
| 1445 | (II) Transportation concurrency management area boundaries |
| 1446 | or transportation concurrency exception area boundaries. |
| 1447 | (III) Multimodal transportation district boundaries. |
| 1448 | (IV) Mixed use categories. |
| 1449 | c. The following natural resources or conditions shall be |
| 1450 | shown on the future land use map or map series, if applicable: |
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| 1451 | (I) Existing and planned public potable waterwells, cones |
| 1452 | of influence, and wellhead protection areas. |
| 1453 | (II) Beaches and shores, including estuarine systems. |
| 1454 | (III) Rivers, bays, lakes, floodplains, and harbors. |
| 1455 | (IV) Wetlands. |
| 1456 | (V) Minerals and soils. |
| 1457 | (VI) Coastal high-hazard areas. |
| 1458 | <u>11.</u> Local governments required to update or amend their |
| 1459 | comprehensive plan to include criteria and address compatibility |
| 1460 | of lands adjacent or closely proximate to existing military |
| 1461 | installations, or lands adjacent to an airport as defined in s. |
| 1462 | 330.35 and consistent with s. 333.02, in their future land use |
| 1463 | plan element shall transmit the update or amendment to the state |
| 1464 | land planning agency by June 30, 2012. |
| 1465 | (b)1. A transportation element addressing mobility issues |
| 1466 | in relationship to the size and character of the local |
| 1467 | government. The purpose of the transportation element shall be |
| 1468 | to plan for a multimodal transportation system that places |
| 1469 | emphasis on public transportation systems, where feasible. The |
| 1470 | element shall provide for a safe, convenient multimodal |
| 1471 | transportation system, coordinated with the future land use map |
| 1472 | or map series and designed to support all elements of the |
| 1473 | comprehensive plan. A local government that has all or part of |
| 1474 | its jurisdiction included within the metropolitan planning area |
| 1475 | of a metropolitan planning organization (M.P.O.) pursuant to s. |
| 1476 | 339.175 shall prepare and adopt a transportation element |
| 1477 | consistent with this subsection. Local governments that are not |
| 1478 | located within the metropolitan planning area of an M.P.O. shall |
| 1479 | address traffic circulation, mass transit, and ports, and |
| | |

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| 1480 | aviation and related facilities consistent with this subsection, |
| 1481 | except that local governments with a population of 50,000 or |
| 1482 | less shall only be required to address transportation |
| 1483 | circulation. The element shall be coordinated with the plans and |
| 1484 | programs of any applicable metropolitan planning organization, |
| 1485 | transportation authority, Florida Transportation Plan, and |
| 1486 | Department of Transportation's adopted work program. The |
| 1487 | transportation element shall address |
| 1488 | (b) A traffic circulation, including element consisting of |
| 1489 | the types, locations, and extent of existing and proposed major |
| 1490 | thoroughfares and transportation routes, including bicycle and |
| 1491 | pedestrian ways. Transportation corridors, as defined in s. |
| 1492 | 334.03, may be designated in the transportation traffic |
| 1493 | circulation element pursuant to s. 337.273. If the |
| 1494 | transportation corridors are designated, the local government |
| 1495 | may adopt a transportation corridor management ordinance. The |
| 1496 | element shall reflect the data, analysis, and associated |
| 1497 | principles and strategies relating to: |
| 1498 | a. The existing transportation system levels of service and |
| 1499 | system needs and the availability of transportation facilities |
| 1500 | and services. |
| 1501 | b. The growth trends and travel patterns and interactions |
| 1502 | between land use and transportation. |
| 1503 | c. Existing and projected intermodal deficiencies and |
| 1504 | needs. |
| 1505 | d. The projected transportation system levels of service |
| 1506 | and system needs based upon the future land use map and the |
| 1507 | projected integrated transportation system. |
| 1508 | e. How the local government will correct existing facility |
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| 1509 | deficiencies, meet the identified needs of the projected |
| 1510 | transportation system, and advance the purpose of this paragraph |
| 1511 | and the other elements of the comprehensive plan. |
| 1512 | 2. Local governments within a metropolitan planning area |
| 1513 | designated as an M.P.O. pursuant to s. 339.175 shall also |
| 1514 | address: |
| 1515 | a. All alternative modes of travel, such as public |
| 1516 | transportation, pedestrian, and bicycle travel. |
| 1517 | b. Aviation, rail, seaport facilities, access to those |
| 1518 | facilities, and intermodal terminals. |
| 1519 | c. The capability to evacuate the coastal population before |
| 1520 | an impending natural disaster. |
| 1521 | d. Airports, projected airport and aviation development, |
| 1522 | and land use compatibility around airports, which includes areas |
| 1523 | defined in ss. 333.01 and 333.02. |
| 1524 | e. An identification of land use densities, building |
| 1525 | intensities, and transportation management programs to promote |
| 1526 | public transportation systems in designated public |
| 1527 | transportation corridors so as to encourage population densities |
| 1528 | sufficient to support such systems. |
| 1529 | 3. Mass-transit provisions showing proposed methods for the |
| 1530 | moving of people, rights-of-way, terminals, and related |
| 1531 | facilities shall address: |
| 1532 | a. The provision of efficient public transit services based |
| 1533 | upon existing and proposed major trip generators and attractors, |
| 1534 | safe and convenient public transit terminals, land uses, and |
| 1535 | accommodation of the special needs of the transportation |
| 1536 | disadvantaged. |
| 1537 | b. Plans for port, aviation, and related facilities |
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| 1538 | coordinated with the general circulation and transportation |
| 1539 | element. |
| 1540 | c. Plans for the circulation of recreational traffic, |
| 1541 | including bicycle facilities, exercise trails, riding |
| 1542 | facilities, and such other matters as may be related to the |
| 1543 | improvement and safety of movement of all types of recreational |
| 1544 | traffic. |
| 1545 | 4. An airport master plan, and any subsequent amendments to |
| 1546 | the airport master plan, prepared by a licensed publicly owned |
| 1547 | and operated airport under s. 333.06 may be incorporated into |
| 1548 | the local government comprehensive plan by the local government |
| 1549 | having jurisdiction under this act for the area in which the |
| 1550 | airport or projected airport development is located by the |
| 1551 | adoption of a comprehensive plan amendment. In the amendment to |
| 1552 | the local comprehensive plan that integrates the airport master |
| 1553 | plan, the comprehensive plan amendment shall address land use |
| 1554 | compatibility consistent with chapter 333 regarding airport |
| 1555 | zoning; the provision of regional transportation facilities for |
| 1556 | the efficient use and operation of the transportation system and |
| 1557 | airport; consistency with the local government transportation |
| 1558 | circulation element and applicable M.P.O. long-range |
| 1559 | transportation plans; the execution of any necessary interlocal |
| 1560 | agreements for the purposes of the provision of public |
| 1561 | facilities and services to maintain the adopted level-of-service |
| 1562 | standards for facilities subject to concurrency; and may address |
| 1563 | airport-related or aviation-related development. Development or |
| 1564 | expansion of an airport consistent with the adopted airport |
| 1565 | master plan that has been incorporated into the local |
| 1566 | comprehensive plan in compliance with this part, and airport- |
| | |

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578-03176-11 20111122c1 1567 related or aviation-related development that has been addressed 1568 in the comprehensive plan amendment that incorporates the 1569 airport master plan, shall not be a development of regional 1570 impact. Notwithstanding any other general law, an airport that 1571 has received a development-of-regional-impact development order 1572 pursuant to s. 380.06, but which is no longer required to 1573 undergo development-of-regional-impact review pursuant to this 1574 subsection, may rescind its development-of-regional-impact order 1575 upon written notification to the applicable local government. 1576 Upon receipt by the local government, the development-of-1577 regional-impact development order shall be deemed rescinded.

1578 <u>5. The transportation element shall include a map or map</u> 1579 series showing the general location of the existing and proposed 1580 transportation system features and shall be coordinated with the 1581 future land use map or map series. The traffic circulation 1582 element shall incorporate transportation strategies to address 1583 reduction in greenhouse gas emissions from the transportation 1584 sector.

1585 (c) A general sanitary sewer, solid waste, drainage, 1586 potable water, and natural groundwater aquifer recharge element 1587 correlated to principles and guidelines for future land use, 1588 indicating ways to provide for future potable water, drainage, sanitary sewer, solid waste, and aquifer recharge protection 1589 1590 requirements for the area. The element may be a detailed 1591 engineering plan including a topographic map depicting areas of 1592 prime groundwater recharge.

1593 <u>1. Each local government shall address in the data and</u> 1594 <u>analyses required by this section those facilities that provide</u> 1595 service within the local government's jurisdiction. Local

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| 1596 | governments that provide facilities to serve areas within other |
| 1597 | local government jurisdictions shall also address those |
| 1598 | facilities in the data and analyses required by this section, |
| 1599 | using data from the comprehensive plan for those areas for the |
| 1600 | purpose of projecting facility needs as required in this |
| 1601 | subsection. For shared facilities, each local government shall |
| 1602 | indicate the proportional capacity of the systems allocated to |
| 1603 | serve its jurisdiction. |
| 1604 | 2. The element shall describe the problems and needs and |
| 1605 | the general facilities that will be required for solution of the |
| 1606 | problems and needs, including correcting existing facility |
| 1607 | deficiencies. The element shall address coordinating the |
| 1608 | extension of, or increase in the capacity of, facilities to meet |
| 1609 | future needs while maximizing the use of existing facilities and |
| 1610 | discouraging urban sprawl; conservation of potable water |
| 1611 | resources; and protecting the functions of natural groundwater |
| 1612 | recharge areas and natural drainage features. The element shall |
| 1613 | also include a topographic map depicting any areas adopted by a |
| 1614 | regional water management district as prime groundwater recharge |
| 1615 | areas for the Floridan or Biscayne aquifers. These areas shall |
| 1616 | be given special consideration when the local government is |
| 1617 | engaged in zoning or considering future land use for said |
| 1618 | designated areas. For areas served by septic tanks, soil surveys |
| 1619 | shall be provided which indicate the suitability of soils for |
| 1620 | septic tanks. |
| | |

1621 <u>3.</u> Within 18 months after the governing board approves an 1622 updated regional water supply plan, the element must incorporate 1623 the alternative water supply project or projects selected by the 1624 local government from those identified in the regional water

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578-03176-11 20111122c1 1625 supply plan pursuant to s. 373.709(2)(a) or proposed by the 1626 local government under s. 373.709(8)(b). If a local government 1627 is located within two water management districts, the local 1628 government shall adopt its comprehensive plan amendment within 1629 18 months after the later updated regional water supply plan. 1630 The element must identify such alternative water supply projects 1631 and traditional water supply projects and conservation and reuse 1632 necessary to meet the water needs identified in s. 373.709(2)(a)1633 within the local government's jurisdiction and include a work 1634 plan, covering at least a 10-year planning period, for building 1635 public, private, and regional water supply facilities, including 1636 development of alternative water supplies, which are identified 1637 in the element as necessary to serve existing and new 1638 development. The work plan shall be updated, at a minimum, every 1639 5 years within 18 months after the governing board of a water 1640 management district approves an updated regional water supply 1641 plan. Amendments to incorporate the work plan do not count toward the limitation on the frequency of adoption of amendments 1642 1643 to the comprehensive plan. Local governments, public and private 1644 utilities, regional water supply authorities, special districts, 1645 and water management districts are encouraged to cooperatively 1646 plan for the development of multijurisdictional water supply 1647 facilities that are sufficient to meet projected demands for 1648 established planning periods, including the development of 1649 alternative water sources to supplement traditional sources of 1650 groundwater and surface water supplies.

(d) A conservation element for the conservation, use, and
protection of natural resources in the area, including air,
water, water recharge areas, wetlands, waterwells, estuarine

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| 1654 | marshes, soils, beaches, shores, flood plains, rivers, bays, |
| 1655 | lakes, harbors, forests, fisheries and wildlife, marine habitat, |
| 1656 | minerals, and other natural and environmental resources, |
| 1657 | including factors that affect energy conservation. |
| 1658 | 1. The following natural resources, where present within |
| 1659 | the local government's boundaries, shall be identified and |
| 1660 | analyzed and existing recreational or conservation uses, known |
| 1661 | pollution problems, including hazardous wastes, and the |
| 1662 | potential for conservation, recreation, use, or protection shall |
| 1663 | also be identified: |
| 1664 | a. Rivers, bays, lakes, wetlands including estuarine |
| 1665 | marshes, groundwaters, and springs, including information on |
| 1666 | quality of the resource available. |
| 1667 | b. Floodplains. |
| 1668 | c. Known sources of commercially valuable minerals. |
| 1669 | d. Areas known to have experienced soil erosion problems. |
| 1670 | e. Areas that are the location of recreationally and |
| 1671 | commercially important fish or shellfish, wildlife, marine |
| 1672 | habitats, and vegetative communities, including forests, |
| 1673 | indicating known dominant species present and species listed by |
| 1674 | federal, state, or local government agencies as endangered, |
| 1675 | threatened, or species of special concern. |
| 1676 | 2. The element must contain principles, guidelines, and |
| 1677 | standards for conservation that provide long-term goals and |
| 1678 | which: |
| 1679 | a. Protects air quality. |
| 1680 | b. Conserves, appropriately uses, and protects the quality |
| 1681 | and quantity of current and projected water sources and waters |
| 1682 | that flow into estuarine waters or oceanic waters and protect |
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| 1683 | from activities and land uses known to affect adversely the |
| 1684 | quality and quantity of identified water sources, including |
| 1685 | natural groundwater recharge areas, wellhead protection areas, |
| 1686 | and surface waters used as a source of public water supply. |
| 1687 | c. Provides for the emergency conservation of water sources |
| 1688 | in accordance with the plans of the regional water management |
| 1689 | district. |
| 1690 | d. Conserves, appropriately uses, and protects minerals, |
| 1691 | soils, and native vegetative communities, including forests, |
| 1692 | from destruction by development activities. |
| 1693 | e. Conserves, appropriately uses, and protects fisheries, |
| 1694 | wildlife, wildlife habitat, and marine habitat and restricts |
| 1695 | activities known to adversely affect the survival of endangered |
| 1696 | and threatened wildlife. |
| 1697 | f. Protects existing natural reservations identified in the |
| 1698 | recreation and open space element. |
| 1699 | g. Maintains cooperation with adjacent local governments to |
| 1700 | conserve, appropriately use, or protect unique vegetative |
| 1701 | communities located within more than one local jurisdiction. |
| 1702 | h. Designates environmentally sensitive lands for |
| 1703 | protection based on locally determined criteria which further |
| 1704 | the goals and objectives of the conservation element. |
| 1705 | i. Manages hazardous waste to protect natural resources. |
| 1706 | j. Protects and conserves wetlands and the natural |
| 1707 | functions of wetlands. |
| 1708 | k. Directs future land uses that are incompatible with the |
| 1709 | protection and conservation of wetlands and wetland functions |
| 1710 | away from wetlands. The type, intensity or density, extent, |
| 1711 | distribution, and location of allowable land uses and the types, |
| | |

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20111122c1 578-03176-11 1712 values, functions, sizes, conditions, and locations of wetlands 1713 are land use factors that shall be considered when directing 1714 incompatible land uses away from wetlands. Land uses shall be 1715 distributed in a manner that minimizes the effect and impact on 1716 wetlands. The protection and conservation of wetlands by the 1717 direction of incompatible land uses away from wetlands shall 1718 occur in combination with other principles, guidelines, 1719 standards, and strategies in the comprehensive plan. Where 1720 incompatible land uses are allowed to occur, mitigation shall be 1721 considered as one means to compensate for loss of wetlands 1722 functions. 1723 3. Local governments shall assess their Current and, as 1724 well as projected, water needs and sources for at least a 10-1725 year period based on the demands for industrial, agricultural, 1726 and potable water use and the quality and quantity of water 1727 available to meet these demands shall be analyzed. The analysis

1728 shall consider the existing levels of water conservation, use, 1729 and protection and applicable policies of the regional water management district and further must consider, considering the 1730 appropriate regional water supply plan approved pursuant to s. 1731 1732 373.709, or, in the absence of an approved regional water supply 1733 plan, the district water management plan approved pursuant to s. 373.036(2). This information shall be submitted to the 1734 1735 appropriate agencies. The land use map or map series contained 1736 in the future land use element shall generally identify and 1737 depict the following:

1738 1. Existing and planned waterwells and cones of influence 1739 where applicable.

1740

2. Beaches and shores, including estuarine systems.

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| 1741 | 3. Rivers, bays, lakes, flood plains, and harbors. |
| 1742 | 4. Wetlands. |
| 1743 | 5. Minerals and soils. |
| 1744 | 6. Energy conservation. |
| 1745 | |
| 1746 | The land uses identified on such maps shall be consistent with |
| 1747 | applicable state law and rules. |
| 1748 | (e) A recreation and open space element indicating a |
| 1749 | comprehensive system of public and private sites for recreation, |
| 1750 | including, but not limited to, natural reservations, parks and |
| 1751 | playgrounds, parkways, beaches and public access to beaches, |
| 1752 | open spaces, waterways, and other recreational facilities. |
| 1753 | (f)1. A housing element consisting of standards, plans, and |
| 1754 | principles, guidelines, standards, and strategies to be followed |
| 1755 | in: |
| 1756 | a. The provision of housing for all current and anticipated |
| 1757 | future residents of the jurisdiction. |
| 1758 | b. The elimination of substandard dwelling conditions. |
| 1759 | c. The structural and aesthetic improvement of existing |
| 1760 | housing. |
| 1761 | d. The provision of adequate sites for future housing, |
| 1762 | including affordable workforce housing as defined in s. |
| 1763 | 380.0651(3)(j), housing for low-income, very low-income, and |
| 1764 | moderate-income families, mobile homes, and group home |
| 1765 | facilities and foster care facilities, with supporting |
| 1766 | infrastructure and public facilities. |
| 1767 | e. Provision for relocation housing and identification of |
| 1768 | historically significant and other housing for purposes of |
| 1769 | conservation, rehabilitation, or replacement. |
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578-03176-11 20111122c1 1770 f. The formulation of housing implementation programs. q. The creation or preservation of affordable housing to 1771 minimize the need for additional local services and avoid the 1772 1773 concentration of affordable housing units only in specific areas 1774 of the jurisdiction. 1775 h. Energy efficiency in the design and construction of new 1776 housing. 1777 i. Use of renewable energy resources. 1778 j. Each county in which the gap between the buying power of 1779 a family of four and the median county home sale price exceeds 1780 \$170,000, as determined by the Florida Housing Finance 1781 Corporation, and which is not designated as an area of critical 1782 state concern shall adopt a plan for ensuring affordable 1783 workforce housing. At a minimum, the plan shall identify 1784 adequate sites for such housing. For purposes of this sub-1785 subparagraph, the term "workforce housing" means housing that is 1786 affordable to natural persons or families whose total household 1787 income does not exceed 140 percent of the area median income, 1788 adjusted for household size. 1789 k. As a precondition to receiving any state affordable 1790 housing funding or allocation for any project or program within 1791 the jurisdiction of a county that is subject to sub-subparagraph 1792 j., a county must, by July 1 of each year, provide certification 1793 that the county has complied with the requirements of sub-1794 subparagraph j. 1795 2. The principles, guidelines, standards, and strategies 1796 goals, objectives, and policies of the housing element must be

1797 based on the data and analysis prepared on housing needs, 1798 including an inventory taken from the latest decennial United

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578-03176-11 20111122c1 1799 States Census or more recent estimates, which shall include the 1800 number and distribution of dwelling units by type, tenure, age, 1801 rent, value, monthly cost of owner-occupied units, and rent or 1802 cost to income ratio, and shall show the number of dwelling 1803 units that are substandard. The inventory shall also include the 1804 methodology used to estimate the condition of housing, a 1805 projection of the anticipated number of households by size, 1806 income range, and age of residents derived from the population 1807 projections, and the minimum housing need of the current and 1808 anticipated future residents of the jurisdiction the affordable 1809 housing needs assessment. 1810 3. The housing element must express principles, guidelines, 1811 standards, and strategies that reflect, as needed, the creation 1812 and preservation of affordable housing for all current and 1813 anticipated future residents of the jurisdiction, elimination of 1814 substandard housing conditions, adequate sites, and distribution 1815 of housing for a range of incomes and types, including mobile and manufactured homes. The element must provide for specific 1816 1817 programs and actions to partner with private and nonprofit 1818 sectors to address housing needs in the jurisdiction, streamline 1819 the permitting process, and minimize costs and delays for 1820 affordable housing, establish standards to address the quality 1821 of housing, stabilization of neighborhoods, and identification

1822 and improvement of historically significant housing.

1823 <u>4.</u> State and federal housing plans prepared on behalf of
1824 the local government must be consistent with the goals,
1825 objectives, and policies of the housing element. Local
1826 governments are encouraged to use job training, job creation,
1827 and economic solutions to address a portion of their affordable

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| 1828 | housing concerns. |
| 1829 | 2. To assist local governments in housing data collection |
| 1830 | and analysis and assure uniform and consistent information |
| 1831 | regarding the state's housing needs, the state land planning |
| 1832 | agency shall conduct an affordable housing needs assessment for |
| 1833 | all local jurisdictions on a schedule that coordinates the |
| 1834 | implementation of the needs assessment with the evaluation and |
| 1835 | appraisal reports required by s. 163.3191. Each local government |
| 1836 | shall utilize the data and analysis from the needs assessment as |
| 1837 | one basis for the housing element of its local comprehensive |
| 1838 | plan. The agency shall allow a local government the option to |
| 1839 | perform its own needs assessment, if it uses the methodology |
| 1840 | established by the agency by rule. |
| 1040 | established by the agency by fute. |

(g) 1. For those units of local government identified in s. 1841 1842 380.24, a coastal management element, appropriately related to 1843 the particular requirements of paragraphs (d) and (e) and 1844 meeting the requirements of s. 163.3178(2) and (3). The coastal 1845 management element shall set forth the principles, guidelines, standards, and strategies policies that shall guide the local 1846 1847 government's decisions and program implementation with respect 1848 to the following objectives:

1849 <u>1.a. Maintain, restore, and enhance Maintenance,</u> 1850 restoration, and enhancement of the overall quality of the 1851 coastal zone environment, including, but not limited to, its 1852 amenities and aesthetic values.

1853 <u>2.b.</u> Preserve the continued existence of viable populations 1854 of all species of wildlife and marine life.

18553.e. Protect the orderly and balanced utilization and1856preservation, consistent with sound conservation principles, of

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| 1857 | all living and nonliving coastal zone resources. |
| 1858 | <u>4.d.</u> <u>Avoid</u> Avoidance of irreversible and irretrievable loss |
| 1859 | of coastal zone resources. |
| 1860 | 5.e. Use ecological planning principles and assumptions to |
| 1861 | be used in the determination of <u>the</u> suitability and extent of |
| 1862 | permitted development. |
| 1863 | f. Proposed management and regulatory techniques. |
| 1864 | <u>6.g.</u> Limit Limitation of public expenditures that subsidize |
| 1865 | development in high-hazard coastal <u>high-hazard</u> areas. |
| 1866 | 7.h. Protect Protection of human life against the effects |
| 1867 | of natural disasters. |
| 1868 | 8. i . Direct the orderly development, maintenance, and use |
| 1869 | of ports identified in s. 403.021(9) to facilitate deepwater |
| 1870 | commercial navigation and other related activities. |
| 1871 | 9. j. Preserve historic and archaeological resources, which |
| 1872 | include the Preservation, including sensitive adaptive use of |
| 1873 | these historic and archaeological resources. |
| 1874 | 2. As part of this element, a local government that has a |
| 1875 | coastal management element in its comprehensive plan is |
| 1876 | encouraged to adopt recreational surface water use policies that |
| 1877 | include applicable criteria for and consider such factors as |
| 1878 | natural resources, manatee protection needs, protection of |
| 1879 | working waterfronts and public access to the water, and |
| 1880 | recreation and economic demands. Criteria for manatee protection |
| 1881 | in the recreational surface water use policies should reflect |
| 1882 | applicable guidance outlined in the Boat Facility Siting Guide |
| 1883 | prepared by the Fish and Wildlife Conservation Commission. If |
| 1884 | the local government elects to adopt recreational surface water |
| 1885 | use policies by comprehensive plan amendment, such comprehensive |
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| 1886 | plan amendment is exempt from the provisions of s. 163.3187(1). |
| 1887 | Local governments that wish to adopt recreational surface water |
| 1888 | use policies may be eligible for assistance with the development |
| 1889 | of such policies through the Florida Coastal Management Program. |
| 1890 | The Office of Program Policy Analysis and Government |
| 1891 | Accountability shall submit a report on the adoption of |
| 1892 | recreational surface water use policies under this subparagraph |
| 1893 | to the President of the Senate, the Speaker of the House of |
| 1894 | Representatives, and the majority and minority leaders of the |
| 1895 | Senate and the House of Representatives no later than December |
| 1896 | 1, 2010. |

1897 (h)1. An intergovernmental coordination element showing 1898 relationships and stating principles and guidelines to be used 1899 in coordinating the adopted comprehensive plan with the plans of 1900 school boards, regional water supply authorities, and other 1901 units of local government providing services but not having 1902 regulatory authority over the use of land, with the 1903 comprehensive plans of adjacent municipalities, the county, 1904 adjacent counties, or the region, with the state comprehensive 1905 plan and with the applicable regional water supply plan approved 1906 pursuant to s. 373.709, as the case may require and as such 1907 adopted plans or plans in preparation may exist. This element of 1908 the local comprehensive plan must demonstrate consideration of 1909 the particular effects of the local plan, when adopted, upon the development of adjacent municipalities, the county, adjacent 1910 1911 counties, or the region, or upon the state comprehensive plan, 1912 as the case may require.

1913a. The intergovernmental coordination element must provide1914procedures for identifying and implementing joint planning

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| 1915 | areas, especially for the purpose of annexation, municipal |
| 1916 | incorporation, and joint infrastructure service areas. |
| 1917 | b. The intergovernmental coordination element must provide |
| 1918 | for recognition of campus master plans prepared pursuant to s. |
| 1919 | 1013.30 and airport master plans under paragraph (k). |
| 1920 | b.c. The intergovernmental coordination element shall |
| 1921 | provide for a dispute resolution process, as established |
| 1922 | pursuant to s. 186.509, for bringing intergovernmental disputes |
| 1923 | to closure in a timely manner. |
| 1924 | <u>c.d.</u> The intergovernmental coordination element shall |
| 1925 | provide for interlocal agreements as established pursuant to s. |
| 1926 | 333.03(1)(b). |
| 1927 | 2. The intergovernmental coordination element shall also |
| 1928 | state principles and guidelines to be used in coordinating the |
| 1929 | adopted comprehensive plan with the plans of school boards and |
| 1930 | other units of local government providing facilities and |
| 1931 | services but not having regulatory authority over the use of |
| 1932 | land. In addition, the intergovernmental coordination element |
| 1933 | must describe joint processes for collaborative planning and |
| 1934 | decisionmaking on population projections and public school |
| 1935 | siting, the location and extension of public facilities subject |
| 1936 | to concurrency, and siting facilities with countywide |
| 1937 | significance, including locally unwanted land uses whose nature |
| 1938 | and identity are established in an agreement. |

1939 <u>3.</u> Within 1 year after adopting their intergovernmental 1940 coordination elements, each county, all the municipalities 1941 within that county, the district school board, and any unit of 1942 local government service providers in that county shall 1943 establish by interlocal or other formal agreement executed by

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1944 all affected entities, the joint processes described in this 1945 subparagraph consistent with their adopted intergovernmental 1946 coordination elements. The element must: 1947 a. Ensure that the local government addresses through 1948 coordination mechanisms the impacts of development proposed in 1949 the local comprehensive plan upon development in adjacent 1950 municipalities, the county, adjacent counties, the region, and 1951 the state. The area of concern for municipalities shall include 1952 adjacent municipalities, the county, and counties adjacent to 1953 the municipality. The area of concern for counties shall include all municipalities within the county, adjacent counties, and 1954 1955 adjacent municipalities. b. Ensure coordination in establishing level of service 1956 1957 standards for public facilities with any state, regional, or 1958 local entity having operational and maintenance responsibility 1959 for such facilities. 1960 4.3. To foster coordination between special districts and 1961 local general-purpose governments as local general-purpose 1962 governments implement local comprehensive plans, each 1963 independent special district must submit a public facilities 1964 report to the appropriate local government as required by s. 1965 189.415. 1966 4. Local governments shall execute an interlocal agreement with the district school board, the county, and nonexempt 1967 municipalities pursuant to s. 163.31777. The local government 1968 1969 shall amend the intergovernmental coordination element to ensure 1970 that coordination between the local government and school board 1971 is pursuant to the agreement and shall state the obligations of 1972 the local government under the agreement. Plan amendments that

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| 1973 | comply with this subparagraph are exempt from the provisions of |
| 1974 | s. 163.3187(1). |
| 1975 | 5. By January 1, 2004, any county having a population |
| 1976 | greater than 100,000, and the municipalities and special |
| 1977 | districts within that county, shall submit a report to the |
| 1978 | Department of Community Affairs which identifies: |
| 1979 | a. All existing or proposed interlocal service delivery |
| 1980 | agreements relating to education; sanitary sewer; public safety; |
| 1981 | solid waste; drainage; potable water; parks and recreation; and |
| 1982 | transportation facilities. |
| 1983 | b. Any deficits or duplication in the provision of services |
| 1984 | within its jurisdiction, whether capital or operational. Upon |
| 1985 | request, the Department of Community Affairs shall provide |
| 1986 | technical assistance to the local governments in identifying |
| 1987 | deficits or duplication. |
| 1988 | 6. Within 6 months after submission of the report, the |
| 1989 | Department of Community Affairs shall, through the appropriate |
| 1990 | regional planning council, coordinate a meeting of all local |
| 1991 | governments within the regional planning area to discuss the |
| 1992 | reports and potential strategies to remedy any identified |
| 1993 | deficiencies or duplications. |
| 1994 | 7. Each local government shall update its intergovernmental |
| 1995 | coordination element based upon the findings in the report |
| 1996 | submitted pursuant to subparagraph 5. The report may be used as |
| 1997 | supporting data and analysis for the intergovernmental |
| 1998 | coordination element. |
| 1999 | (i) The optional elements of the comprehensive plan in |
| 2000 | paragraphs (7)(a) and (b) are required elements for those |
| 2001 | municipalities having populations greater than 50,000, and those |
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| 2002 | counties having populations greater than 75,000, as determined |
| 2003 | under s. 186.901. |
| 2004 | (j) For each unit of local government within an urbanized |
| 2005 | area designated for purposes of s. 339.175, a transportation |
| 2006 | element, which must be prepared and adopted in lieu of the |
| 2007 | requirements of paragraph (b) and paragraphs (7)(a), (b), (c), |
| 2008 | and (d) and which shall address the following issues: |
| 2009 | 1. Traffic circulation, including major thoroughfares and |
| 2010 | other routes, including bicycle and pedestrian ways. |
| 2011 | 2. All alternative modes of travel, such as public |
| 2012 | transportation, pedestrian, and bicycle travel. |
| 2013 | 3. Parking facilities. |
| 2014 | 4. Aviation, rail, seaport facilities, access to those |
| 2015 | facilities, and intermodal terminals. |
| 2016 | 5. The availability of facilities and services to serve |
| 2017 | existing land uses and the compatibility between future land use |
| 2018 | and transportation elements. |
| 2019 | 6. The capability to evacuate the coastal population prior |
| 2020 | to an impending natural disaster. |
| 2021 | 7. Airports, projected airport and aviation development, |
| 2022 | and land use compatibility around airports, which includes areas |
| 2023 | defined in ss. 333.01 and 333.02. |
| 2024 | 8. An identification of land use densities, building |
| 2025 | intensities, and transportation management programs to promote |
| 2026 | public transportation systems in designated public |
| 2027 | transportation corridors so as to encourage population densities |
| 2028 | sufficient to support such systems. |
| 2029 | 9. May include transportation corridors, as defined in s. |
| 2030 | 334.03, intended for future transportation facilities designated |
| | |

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| 2031 | pursuant to s. 337.273. If transportation corridors are |
| 2032 | designated, the local government may adopt a transportation |
| 2033 | corridor management ordinance. |
| 2034 | 10. The incorporation of transportation strategies to |
| 2035 | address reduction in greenhouse gas emissions from the |
| 2036 | transportation sector. |
| 2037 | (k) An airport master plan, and any subsequent amendments |
| 2038 | to the airport master plan, prepared by a licensed publicly |
| 2039 | owned and operated airport under s. 333.06 may be incorporated |
| 2040 | into the local government comprehensive plan by the local |
| 2041 | government having jurisdiction under this act for the area in |
| 2042 | which the airport or projected airport development is located by |
| 2043 | the adoption of a comprehensive plan amendment. In the amendment |
| 2044 | to the local comprehensive plan that integrates the airport |
| 2045 | master plan, the comprehensive plan amendment shall address land |
| 2046 | use compatibility consistent with chapter 333 regarding airport |
| 2047 | zoning; the provision of regional transportation facilities for |
| 2048 | the efficient use and operation of the transportation system and |
| 2049 | airport; consistency with the local government transportation |
| 2050 | circulation element and applicable metropolitan planning |
| 2051 | organization long-range transportation plans; and the execution |
| 2052 | of any necessary interlocal agreements for the purposes of the |
| 2053 | provision of public facilities and services to maintain the |
| 2054 | adopted level-of-service standards for facilities subject to |
| 2055 | concurrency; and may address airport-related or aviation-related |
| 2056 | development. Development or expansion of an airport consistent |
| 2057 | with the adopted airport master plan that has been incorporated |
| 2058 | into the local comprehensive plan in compliance with this part, |
| 2059 | and airport-related or aviation-related development that has |
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| 2060 | been addressed in the comprehensive plan amendment that |
| 2061 | incorporates the airport master plan, shall not be a development |
| 2062 | of regional impact. Notwithstanding any other general law, an |
| 2063 | airport that has received a development-of-regional-impact |
| 2064 | development order pursuant to s. 380.06, but which is no longer |
| 2065 | required to undergo development-of-regional-impact review |
| 2066 | pursuant to this subsection, may abandon its development-of- |
| 2067 | regional-impact order upon written notification to the |
| 2068 | applicable local government. Upon receipt by the local |
| 2069 | government, the development-of-regional-impact development order |
| 2070 | is void. |
| 2071 | (7) The comprehensive plan may include the following |
| 2072 | additional elements, or portions or phases thereof: |
| 2073 | (a) As a part of the circulation element of paragraph |
| 2074 | (6)(b) or as a separate element, a mass-transit element showing |
| 2075 | proposed methods for the moving of people, rights-of-way, |
| 2076 | terminals, related facilities, and fiscal considerations for the |
| 2077 | accomplishment of the element. |
| 2078 | (b) As a part of the circulation element of paragraph |
| 2079 | (6)(b) or as a separate element, plans for port, aviation, and |
| 2080 | related facilities coordinated with the general circulation and |
| 2081 | transportation element. |
| 2082 | (c) As a part of the circulation element of paragraph |
| 2083 | (6)(b) and in coordination with paragraph (6)(e), where |
| 2084 | applicable, a plan element for the circulation of recreational |
| 2085 | traffic, including bicycle facilities, exercise trails, riding |
| 2086 | facilities, and such other matters as may be related to the |
| 2087 | improvement and safety of movement of all types of recreational |
| 2088 | traffic. |
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| 2089 | (d) As a part of the circulation element of paragraph |
| 2090 | (6) (b) or as a separate element, a plan element for the |
| 2091 | development of offstreet parking facilities for motor vehicles |
| 2092 | and the fiscal considerations for the accomplishment of the |
| 2093 | element. |
| 2094 | (c) A public buildings and related facilities element |
| 2095 | showing locations and arrangements of civic and community |
| 2096 | centers, public schools, hospitals, libraries, police and fire |
| 2097 | stations, and other public buildings. This plan element should |
| 2098 | show particularly how it is proposed to effect coordination with |
| 2099 | governmental units, such as school boards or hospital |
| 2100 | authorities, having public development and service |
| 2101 | responsibilities, capabilities, and potential but not having |
| 2102 | land development regulatory authority. This element may include |
| 2103 | plans for architecture and landscape treatment of their grounds. |
| 2104 | (f) A recommended community design element which may |
| 2105 | consist of design recommendations for land subdivision, |
| 2106 | neighborhood development and redevelopment, design of open space |
| 2107 | locations, and similar matters to the end that such |
| 2108 | recommendations may be available as aids and guides to |
| 2109 | developers in the future planning and development of land in the |
| 2110 | area. |
| 2111 | (g) A general area redevelopment element consisting of |
| 2112 | plans and programs for the redevelopment of slums and blighted |
| 2113 | locations in the area and for community redevelopment, including |
| 2114 | housing sites, business and industrial sites, public buildings |
| 2115 | sites, recreational facilities, and other purposes authorized by |
| 2116 | law. |
| 2117 | (h) A safety element for the protection of residents and |
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| 2118 | property of the area from fire, hurricane, or manmade or natural |
| 2119 | catastrophe, including such necessary features for protection as |
| 2120 | evacuation routes and their control in an emergency, water |
| 2121 | supply requirements, minimum road widths, clearances around and |
| 2122 | elevations of structures, and similar matters. |
| 2123 | (i) An historical and scenic preservation element setting |
| 2124 | out plans and programs for those structures or lands in the area |
| 2125 | having historical, archaeological, architectural, scenic, or |
| 2126 | similar significance. |
| 2127 | (j) An economic element setting forth principles and |
| 2128 | guidelines for the commercial and industrial development, if |
| 2129 | any, and the employment and personnel utilization within the |
| 2130 | area. The element may detail the type of commercial and |
| 2131 | industrial development sought, correlated to the present and |
| 2132 | projected employment needs of the area and to other elements of |
| 2133 | the plans, and may set forth methods by which a balanced and |
| 2134 | stable economic base will be pursued. |
| 2135 | (k) Such other elements as may be peculiar to, and |
| 2136 | necessary for, the area concerned and as are added to the |
| 2137 | comprehensive plan by the governing body upon the recommendation |
| 2138 | of the local planning agency. |
| 2139 | (1) Local governments that are not required to prepare |
| 2140 | coastal management elements under s. 163.3178 are encouraged to |
| 2141 | adopt hazard mitigation/postdisaster redevelopment plans. These |
| 2142 | plans should, at a minimum, establish long-term policies |
| 2143 | regarding redevelopment, infrastructure, densities, |
| 2144 | nonconforming uses, and future land use patterns. Grants to |
| 2145 | assist local governments in the preparation of these hazard |
| 2146 | mitigation/postdisaster redevelopment plans shall be available |

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| 2147 | through the Emergency Management Preparedness and Assistance |
| 2148 | Account in the Grants and Donations Trust Fund administered by |
| 2149 | the department, if such account is created by law. The plans |
| 2150 | must be in compliance with the requirements of this act and |
| 2151 | chapter 252. |
| 2152 | (8) All elements of the comprehensive plan, whether |
| 2153 | mandatory or optional, shall be based upon data appropriate to |
| 2154 | the element involved. Surveys and studies utilized in the |
| 2155 | preparation of the comprehensive plan shall not be deemed a part |
| 2156 | of the comprehensive plan unless adopted as a part of it. Copies |
| 2157 | of such studies, surveys, and supporting documents shall be made |
| 2158 | available to public inspection, and copies of such plans shall |
| 2159 | be made available to the public upon payment of reasonable |
| 2160 | charges for reproduction. |
| 2161 | (9) The state land planning agency shall, by February 15, |
| 2162 | 1986, adopt by rule minimum criteria for the review and |
| 2163 | determination of compliance of the local government |
| 2164 | comprehensive plan elements required by this act. Such rules |
| 2165 | shall not be subject to rule challenges under s. 120.56(2) or to |
| 2166 | drawout proceedings under s. 120.54(3)(c)2. Such rules shall |
| 2167 | become effective only after they have been submitted to the |
| 2168 | President of the Senate and the Speaker of the House of |
| 2169 | Representatives for review by the Legislature no later than 30 |
| 2170 | days prior to the next regular session of the Legislature. In |
| 2171 | its review the Legislature may reject, modify, or take no action |
| 2172 | relative to the rules. The agency shall conform the rules to the |
| 2173 | changes made by the Legislature, or, if no action was taken, the |
| 2174 | agency rules shall become effective. The rule shall include |
| 2175 | criteria for determining whether: |
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578-03176-11 20111122c1 (a) Proposed elements are in compliance with the requirements of part II, as amended by this act. (b) Other elements of the comprehensive plan are related to 2179 and consistent with each other. (c) The local government comprehensive plan elements are consistent with the state comprehensive plan and the appropriate regional policy plan pursuant to s. 186.508. (d) Certain bays, estuaries, and harbors that fall under the jurisdiction of more than one local government are managed in a consistent and coordinated manner in the case of local governments required to include a coastal management element in their comprehensive plans pursuant to paragraph (6)(g). (e) Proposed elements identify the mechanisms and procedures for monitoring, evaluating, and appraising 2189 implementation of the plan. Specific measurable objectives are included to provide a basis for evaluating effectiveness as required by s. 163.3191. (f) Proposed elements contain policies to quide future decisions in a consistent manner. (g) Proposed elements contain programs and activities to ensure that comprehensive plans are implemented. (h) Proposed elements identify the need for and the processes and procedures to ensure coordination of all development activities and services with other units of local government, regional planning agencies, water management districts, and state and federal agencies as appropriate. 2203 The state land planning agency may adopt procedural rules that 2204 are consistent with this section and chapter 120 for the review

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| 2205 | of local government comprehensive plan elements required under |
| 2206 | this section. The state land planning agency shall provide model |
| 2207 | plans and ordinances and, upon request, other assistance to |
| 2208 | local governments in the adoption and implementation of their |
| 2209 | revised local government comprehensive plans. The review and |
| 2210 | comment provisions applicable prior to October 1, 1985, shall |
| 2211 | continue in effect until the criteria for review and |
| 2212 | determination are adopted pursuant to this subsection and the |
| 2213 | comprehensive plans required by s. 163.3167(2) are due. |
| 2214 | (10) The Legislature recognizes the importance and |
| 2215 | significance of chapter 9J-5, Florida Administrative Code, the |
| 2216 | Minimum Criteria for Review of Local Government Comprehensive |
| 2217 | Plans and Determination of Compliance of the Department of |
| 2218 | Community Affairs that will be used to determine compliance of |
| 2219 | local comprehensive plans. The Legislature reserved unto itself |
| 2220 | the right to review chapter 9J-5, Florida Administrative Code, |
| 2221 | and to reject, modify, or take no action relative to this rule. |
| 2222 | Therefore, pursuant to subsection (9), the Legislature hereby |
| 2223 | has reviewed chapter 9J-5, Florida Administrative Code, and |
| 2224 | expresses the following legislative intent: |
| 2225 | (a) The Legislature finds that in order for the department |
| 2226 | to review local comprehensive plans, it is necessary to define |
| 2227 | the term "consistency." Therefore, for the purpose of |
| 2228 | determining whether local comprehensive plans are consistent |
| 2229 | with the state comprehensive plan and the appropriate regional |
| 2230 | policy plan, a local plan shall be consistent with such plans if |
| 2231 | the local plan is "compatible with" and "furthers" such plans. |
| 2232 | The term "compatible with" means that the local plan is not in |
| 2233 | conflict with the state comprehensive plan or appropriate |
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| 2234 | regional policy plan. The term "furthers" means to take action |
| 2235 | in the direction of realizing goals or policies of the state or |
| 2236 | regional plan. For the purposes of determining consistency of |
| 2237 | the local plan with the state comprehensive plan or the |
| 2238 | appropriate regional policy plan, the state or regional plan |
| 2239 | shall be construed as a whole and no specific goal and policy |
| 2240 | shall be construed or applied in isolation from the other goals |
| 2241 | and policies in the plans. |
| 2242 | (b) Each local government shall review all the state |
| 2243 | comprehensive plan goals and policies and shall address in its |
| 2244 | comprehensive plan the goals and policies which are relevant to |
| 2245 | the circumstances or conditions in its jurisdiction. The |
| 2246 | decision regarding which particular state comprehensive plan |
| 2247 | goals and policies will be furthered by the expenditure of a |
| 2248 | local government's financial resources in any given year is a |
| 2249 | decision which rests solely within the discretion of the local |
| 2250 | government. Intergovernmental coordination, as set forth in |
| 2251 | paragraph (6)(h), shall be utilized to the extent required to |
| 2252 | carry out the provisions of chapter 9J-5, Florida Administrative |
| 2253 | Code. |
| 2254 | (c) The Legislature declares that if any portion of chapter |
| 2255 | 9J-5, Florida Administrative Code, is found to be in conflict |
| 2256 | with this part, the appropriate statutory provision shall |
| 2257 | prevail. |
| 2258 | (d) Chapter 9J-5, Florida Administrative Code, does not |
| 2259 | mandate the creation, limitation, or elimination of regulatory |
| 2260 | authority, nor does it authorize the adoption or require the |
| 2261 | repeal of any rules, criteria, or standards of any local, |

2262 regional, or state agency.

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| 2263 | (e) It is the Legislature's intent that support data or |
| 2264 | summaries thereof shall not be subject to the compliance review |
| 2265 | process, but the Legislature intends that goals and policies be |
| 2266 | clearly based on appropriate data. The department may utilize |
| 2267 | support data or summaries thereof to aid in its determination of |
| 2268 | compliance and consistency. The Legislature intends that the |
| 2269 | department may evaluate the application of a methodology |
| 2270 | utilized in data collection or whether a particular methodology |
| 2271 | is professionally accepted. However, the department shall not |
| 2272 | evaluate whether one accepted methodology is better than |
| 2273 | another. Chapter 9J-5, Florida Administrative Code, shall not be |
| 2274 | construed to require original data collection by local |
| 2275 | governments; however, Local governments are not to be |
| 2276 | discouraged from utilizing original data so long as |
| 2277 | methodologies are professionally accepted. |
| 2278 | (f) The Legislature recognizes that under this section, |
| 2279 | local governments are charged with setting levels of service for |
| 2280 | public facilities in their comprehensive plans in accordance |
| 2281 | with which development orders and permits will be issued |
| 2282 | pursuant to s. 163.3202(2)(g). Nothing herein shall supersede |
| 2283 | the authority of state, regional, or local agencies as otherwise |
| 2284 | provided by law. |
| 2285 | (g) Definitions contained in chapter 9J-5, Florida |
| 2286 | Administrative Code, are not intended to modify or amend the |
| 2287 | definitions utilized for purposes of other programs or rules or |
| 2288 | to establish or limit regulatory authority. Local governments |
| 2289 | may establish alternative definitions in local comprehensive |
| 2290 | plans, as long as such definitions accomplish the intent of this |
| 2291 | chapter, and chapter 9J-5, Florida Administrative Code. |

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578-03176-11 20111122c1 2292 (h) It is the intent of the Legislature that public 2293 facilities and services needed to support development shall be 2294 available concurrent with the impacts of such development in 2295 accordance with s. 163.3180. In meeting this intent, public 2296 facility and service availability shall be deemed sufficient if 2297 the public facilities and services for a development are phased, 2298 or the development is phased, so that the public facilities and 2299 those related services which are deemed necessary by the local 2300 government to operate the facilities necessitated by that 2301 development are available concurrent with the impacts of the 2302 development. The public facilities and services, unless already 2303 available, are to be consistent with the capital improvements 2304 element of the local comprehensive plan as required by paragraph 2305 (3) (a) or guaranteed in an enforceable development agreement. 2306 This shall include development agreements pursuant to this 2307 chapter or in an agreement or a development order issued 2308 pursuant to chapter 380. Nothing herein shall be construed to 2309 require a local government to address services in its capital 2310 improvements plan or to limit a local government's ability to 2311 address any service in its capital improvements plan that it 2312 deems necessary.

2313 (i) The department shall take into account the factors 2314 delineated in rule 9J-5.002(2), Florida Administrative Code, as 2315 it provides assistance to local governments and applies the rule 2316 in specific situations with regard to the detail of the data and 2317 analysis required.

2318 (j) Chapter 9J-5, Florida Administrative Code, has become 2319 effective pursuant to subsection (9). The Legislature hereby 2320 directs the department to adopt amendments as necessary which

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| 2321 | conform chapter 9J-5, Florida Administrative Code, with the |
| 2322 | requirements of this legislative intent by October 1, 1986. |
| 2323 | (k) In order for local governments to prepare and adopt |
| 2324 | comprehensive plans with knowledge of the rules that are applied |
| 2325 | to determine consistency of the plans with this part, there |
| 2326 | should be no doubt as to the legal standing of chapter 9J-5, |
| 2327 | Florida Administrative Code, at the close of the 1986 |
| 2328 | legislative session. Therefore, the Legislature declares that |
| 2329 | changes made to chapter 9J-5 before October 1, 1986, are not |
| 2330 | subject to rule challenges under s. 120.56(2), or to drawout |
| 2331 | proceedings under s. 120.54(3)(c)2. The entire chapter 9J-5, |
| 2332 | Florida Administrative Code, as amended, is subject to rule |
| 2333 | challenges under s. 120.56(3), as nothing herein indicates |
| 2334 | approval or disapproval of any portion of chapter 9J-5 not |
| 2335 | specifically addressed herein. Any amendments to chapter 9J-5, |
| 2336 | Florida Administrative Code, exclusive of the amendments adopted |
| 2337 | prior to October 1, 1986, pursuant to this act, shall be subject |
| 2338 | to the full chapter 120 process. All amendments shall have |
| 2339 | effective dates as provided in chapter 120 and submission to the |
| 2340 | President of the Senate and Speaker of the House of |
| 2341 | Representatives shall not be required. |
| 2342 | (1) The state land planning agency shall consider land use |
| 2343 | compatibility issues in the vicinity of all airports in |
| 2344 | coordination with the Department of Transportation and adjacent |
| 2345 | to or in close proximity to all military installations in |
| 2346 | coordination with the Department of Defense. |
| 2347 | (11)(a) The Legislature recognizes the need for innovative |
| 2348 | planning and development strategies which will address the |
| 2349 | anticipated demands of continued urbanization of Florida's |
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| 2350 | coastal and other environmentally sensitive areas, and which |
| 2351 | will accommodate the development of less populated regions of |
| 2352 | the state which seek economic development and which have |
| 2353 | suitable land and water resources to accommodate growth in an |
| 2354 | environmentally acceptable manner. The Legislature further |
| 2355 | recognizes the substantial advantages of innovative approaches |
| 2356 | to development which may better serve to protect environmentally |
| 2357 | sensitive areas, maintain the economic viability of agricultural |
| 2358 | and other predominantly rural land uses, and provide for the |
| 2359 | cost-efficient delivery of public facilities and services. |
| 2360 | (b) It is the intent of the Legislature that the local |
| 2361 | government comprehensive plans and plan amendments adopted |
| 2362 | pursuant to the provisions of this part provide for a planning |
| 2363 | process which allows for land use efficiencies within existing |
| 2364 | urban areas and which also allows for the conversion of rural |
| 2365 | lands to other uses, where appropriate and consistent with the |
| 2366 | other provisions of this part and the affected local |
| 2367 | comprehensive plans, through the application of innovative and |
| 2368 | flexible planning and development strategies and creative land |
| 2369 | use planning techniques, which may include, but not be limited |
| 2370 | to, urban villages, new towns, satellite communities, area-based |
| 2371 | allocations, clustering and open space provisions, mixed-use |
| 2372 | development, and sector planning. |
| 2373 | (c) It is the further intent of the Legislature that local |
| 2374 | government comprehensive plans and implementing land development |
| 2375 | regulations shall provide strategies which maximize the use of |
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2376 existing facilities and services through redevelopment, urban

2377 infill development, and other strategies for urban

2378 revitalization.

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| 2379 | (d)1. The department, in cooperation with the Department of |
| 2380 | Agriculture and Consumer Services, the Department of |
| 2381 | Environmental Protection, water management districts, and |
| 2382 | regional planning councils, shall provide assistance to local |
| 2383 | governments in the implementation of this paragraph and rule 9J- |
| 2384 | 5.006(5)(1), Florida Administrative Code. Implementation of |
| 2385 | those provisions shall include a process by which the department |
| 2386 | may authorize local governments to designate all or portions of |
| 2387 | lands classified in the future land use element as predominantly |
| 2388 | agricultural, rural, open, open-rural, or a substantively |
| 2389 | equivalent land use, as a rural land stewardship area within |
| 2390 | which planning and economic incentives are applied to encourage |
| 2391 | the implementation of innovative and flexible planning and |
| 2392 | development strategies and creative land use planning |
| 2393 | techniques, including those contained herein and in rule 9J- |
| 2394 | 5.006(5)(1), Florida Administrative Code. Assistance may |
| 2395 | include, but is not limited to: |
| 2396 | a. Assistance from the Department of Environmental |
| 2397 | Protection and water management districts in creating the |
| 2398 | geographic information systems land cover database and aerial |
| 2399 | photogrammetry needed to prepare for a rural land stewardship |
| 2400 | area; |
| 2401 | b. Support for local government implementation of rural |
| 2402 | land stewardship concepts by providing information and |
| 2403 | assistance to local governments regarding land acquisition |
| 2404 | programs that may be used by the local government or landowners |
| 2405 | to leverage the protection of greater acreage and maximize the |
| 2406 | effectiveness of rural land stewardship areas; and |
| 2407 | c. Expansion of the role of the Department of Community |

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578-03176-11 20111122c1 2408 Affairs as a resource agency to facilitate establishment of 2409 rural land stewardship areas in smaller rural counties that do 2410 not have the staff or planning budgets to create a rural land 2411 stewardship area. 2412 2. The department shall encourage participation by local 2413 governments of different sizes and rural characteristics in 2414 establishing and implementing rural land stewardship areas. It 2415 is the intent of the Legislature that rural land stewardship 2416 areas be used to further the following broad principles of rural 2417 sustainability: restoration and maintenance of the economic 2418 value of rural land; control of urban sprawl; identification and 2419 protection of ecosystems, habitats, and natural resources; 2420 promotion of rural economic activity; maintenance of the 2421 viability of Florida's agricultural economy; and protection of 2422 the character of rural areas of Florida. Rural land stewardship 2423 areas may be multicounty in order to encourage coordinated 2424 regional stewardship planning. 3. A local government, in conjunction with a regional 2425 2426 planning council, a stakeholder organization of private land 2427 owners, or another local government, shall notify the department 2428 in writing of its intent to designate a rural land stewardship area. The written notification shall describe the basis for the 2429 designation, including the extent to which the rural land 2430

2431 stewardship area enhances rural land values, controls urban 2432 sprawl, provides necessary open space for agriculture and 2433 protection of the natural environment, promotes rural economic

2434 activity, and maintains rural character and the economic 2435 viability of agriculture.

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4. A rural land stewardship area shall be not less than

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| 2437 | 10,000 acres and shall be located outside of municipalities and |
| 2438 | established urban growth boundaries, and shall be designated by |
| 2439 | plan amendment. The plan amendment designating a rural land |
| 2440 | stewardship area shall be subject to review by the Department of |
| 2441 | Community Affairs pursuant to s. 163.3184 and shall provide for |
| 2442 | the following: |
| 2443 | a. Criteria for the designation of receiving areas within |
| 2444 | rural land stewardship areas in which innovative planning and |
| 2445 | development strategies may be applied. Criteria shall at a |
| 2446 | minimum provide for the following: adequacy of suitable land to |
| 2447 | accommodate development so as to avoid conflict with |
| 2448 | environmentally sensitive areas, resources, and habitats; |
| 2449 | compatibility between and transition from higher density uses to |
| 2450 | lower intensity rural uses; the establishment of receiving area |
| 2451 | service boundaries which provide for a separation between |
| 2452 | receiving areas and other land uses within the rural land |
| 2453 | stewardship area through limitations on the extension of |
| 2454 | services; and connection of receiving areas with the rest of the |
| 2455 | rural land stewardship area using rural design and rural road |
| 2456 | corridors. |
| 2457 | b. Goals, objectives, and policies setting forth the |

2458 innovative planning and development strategies to be applied 2459 within rural land stewardship areas pursuant to the provisions 2460 of this section.

2461 c. A process for the implementation of innovative planning 2462 and development strategies within the rural land stewardship 2463 area, including those described in this subsection and rule 9J-2464 5.006(5)(1), Florida Administrative Code, which provide for a 2465 functional mix of land uses, including adequate available

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| 2466 | workforce housing, including low, very-low and moderate income |
| 2467 | housing for the development anticipated in the receiving area |
| 2468 | and which are applied through the adoption by the local |
| 2469 | government of zoning and land development regulations applicable |
| 2470 | to the rural land stewardship area. |
| 2471 | d. A process which encourages visioning pursuant to s. |
| 2472 | 163.3167(11) to ensure that innovative planning and development |
| 2473 | strategies comply with the provisions of this section. |
| 2474 | e. The control of sprawl through the use of innovative |
| 2475 | strategies and creative land use techniques consistent with the |
| 2476 | provisions of this subsection and rule 9J-5.006(5)(1), Florida |
| 2477 | Administrative Code. |
| 2478 | 5. A receiving area shall be designated by the adoption of |
| 2479 | a land development regulation. Prior to the designation of a |
| 2480 | receiving area, the local government shall provide the |
| 2481 | Department of Community Affairs a period of 30 days in which to |
| 2482 | review a proposed receiving area for consistency with the rural |
| 2483 | land stewardship area plan amendment and to provide comments to |
| 2484 | the local government. At the time of designation of a |
| 2485 | stewardship receiving area, a listed species survey will be |
| 2486 | performed. If listed species occur on the receiving area site, |
| 2487 | the developer shall coordinate with each appropriate local, |
| 2488 | state, or federal agency to determine if adequate provisions |
| 2489 | have been made to protect those species in accordance with |
| 2490 | applicable regulations. In determining the adequacy of |
| 2491 | provisions for the protection of listed species and their |
| 2492 | habitats, the rural land stewardship area shall be considered as |
| 2493 | a whole, and the impacts to areas to be developed as receiving |
| 2494 | areas shall be considered together with the environmental |
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| 2495 | benefits of areas protected as sending areas in fulfilling this |
| 2496 | criteria. |
| 2497 | 6. Upon the adoption of a plan amendment creating a rural |
| 2498 | land stewardship area, the local government shall, by ordinance, |
| 2499 | establish the methodology for the creation, conveyance, and use |
| 2500 | of transferable rural land use credits, otherwise referred to as |
| 2501 | stewardship credits, the application of which shall not |
| 2502 | constitute a right to develop land, nor increase density of |
| 2503 | land, except as provided by this section. The total amount of |
| 2504 | transferable rural land use credits within the rural land |
| 2505 | stewardship area must enable the realization of the long-term |
| 2506 | vision and goals for the 25-year or greater projected population |
| 2507 | of the rural land stewardship area, which may take into |
| 2508 | consideration the anticipated effect of the proposed receiving |
| 2509 | areas. Transferable rural land use credits are subject to the |
| 2510 | following limitations: |
| 2511 | a. Transferable rural land use credits may only exist |
| 2512 | within a rural land stewardship area. |
| 2513 | b. Transferable rural land use credits may only be used on |
| 2514 | lands designated as receiving areas and then solely for the |
| 2515 | purpose of implementing innovative planning and development |
| 2516 | strategies and creative land use planning techniques adopted by |
| 2517 | the local government pursuant to this section. |
| 2518 | c. Transferable rural land use credits assigned to a parcel |
| 2519 | of land within a rural land stewardship area shall cease to |
| 2520 | exist if the parcel of land is removed from the rural land |
| 2521 | stewardship area by plan amendment. |
| 2522 | d. Neither the creation of the rural land stewardship area |
| 2523 | by plan amendment nor the assignment of transferable rural land |
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| 2524 | use credits by the local government shall operate to displace |
| 2525 | the underlying density of land uses assigned to a parcel of land |
| 2526 | within the rural land stewardship area; however, if transferable |
| 2527 | rural land use credits are transferred from a parcel for use |
| 2528 | within a designated receiving area, the underlying density |
| 2529 | assigned to the parcel of land shall cease to exist. |
| 2530 | e. The underlying density on each parcel of land located |
| 2531 | within a rural land stewardship area shall not be increased or |
| 2532 | decreased by the local government, except as a result of the |
| 2533 | conveyance or use of transferable rural land use credits, as |
| 2534 | long as the parcel remains within the rural land stewardship |
| 2535 | area. |
| 2536 | f. Transferable rural land use credits shall cease to exist |
| 2537 | on a parcel of land where the underlying density assigned to the |
| 2538 | parcel of land is utilized. |
| 2539 | g. An increase in the density of use on a parcel of land |
| 2540 | located within a designated receiving area may occur only |
| 2541 | through the assignment or use of transferable rural land use |
| 2542 | credits and shall not require a plan amendment. |
| 2543 | h. A change in the density of land use on parcels located |
| 2544 | within receiving areas shall be specified in a development order |
| 2545 | which reflects the total number of transferable rural land use |
| 2546 | credits assigned to the parcel of land and the infrastructure |
| 2547 | and support services necessary to provide for a functional mix |
| 2548 | of land uses corresponding to the plan of development. |
| 2549 | i. Land within a rural land stewardship area may be removed |
| 2550 | from the rural land stewardship area through a plan amendment. |
| 2551 | j. Transferable rural land use credits may be assigned at |
| 2552 | different ratios of credits per acre according to the natural |
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| 2553 | resource or other beneficial use characteristics of the land and |
| 2554 | according to the land use remaining following the transfer of |
| 2555 | credits, with the highest number of credits per acre assigned to |
| 2556 | the most environmentally valuable land or, in locations where |
| 2557 | the retention of open space and agricultural land is a priority, |
| 2558 | to such lands. |
| 2559 | k. The use or conveyance of transferable rural land use |
| 2560 | credits must be recorded in the public records of the county in |
| 2561 | which the property is located as a covenant or restrictive |
| 2562 | easement running with the land in favor of the county and either |
| 2563 | the Department of Environmental Protection, Department of |
| 2564 | Agriculture and Consumer Services, a water management district, |
| 2565 | or a recognized statewide land trust. |
| 2566 | 7. Owners of land within rural land stewardship areas |
| 2567 | should be provided incentives to enter into rural land |
| 2568 | stewardship agreements, pursuant to existing law and rules |
| 2569 | adopted thereto, with state agencies, water management |
| 2570 | districts, and local governments to achieve mutually agreed upon |
| 2571 | conservation objectives. Such incentives may include, but not be |
| 2572 | limited to, the following: |
| 2573 | a. Opportunity to accumulate transferable mitigation |
| 2574 | credits. |
| 2575 | b. Extended permit agreements. |
| 2576 | c. Opportunities for recreational leases and ecotourism. |
| 2577 | d. Payment for specified land management services on |
| 2578 | publicly owned land, or property under covenant or restricted |
| 2579 | easement in favor of a public entity. |
| 2580 | e. Option agreements for sale to public entities or private |
| 2581 | land conservation entities, in either fee or easement, upon |
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| 2582 | achievement of conservation objectives. |
| 2583 | 8. The department shall report to the Legislature on an |
| 2584 | annual basis on the results of implementation of rural land |
| 2585 | stewardship areas authorized by the department, including |
| 2586 | successes and failures in achieving the intent of the |
| 2587 | Legislature as expressed in this paragraph. |
| 2588 | (e) The Legislature finds that mixed-use, high-density |
| 2589 | development is appropriate for urban infill and redevelopment |
| 2590 | areas. Mixed-use projects accommodate a variety of uses, |
| 2590 | including residential and commercial, and usually at higher |
| 2592 | densities that promote pedestrian-friendly, sustainable |
| 2592 | |
| 2595 | communities. The Legislature recognizes that mixed-use, high- |
| 2594 | density development improves the quality of life for residents |
| | and businesses in urban areas. The Legislature finds that mixed- |
| 2596 | use, high-density redevelopment and infill benefits residents by |
| 2597 | creating a livable community with alternative modes of |
| 2598 | transportation. Furthermore, the Legislature finds that local |
| 2599 | zoning ordinances often discourage mixed-use, high-density |
| 2600 | development in areas that are appropriate for urban infill and |
| 2601 | redevelopment. The Legislature intends to discourage single-use |
| 2602 | zoning in urban areas which often leads to lower-density, land- |
| 2603 | intensive development outside an urban service area. Therefore, |
| 2604 | the Department of Community Affairs shall provide technical |
| 2605 | assistance to local governments in order to encourage mixed-use, |
| 2606 | high-density urban infill and redevelopment projects. |
| 2607 | (f) The Legislature finds that a program for the transfer |
| 2608 | of development rights is a useful tool to preserve historic |
| 2609 | buildings and create public open spaces in urban areas. Λ |
| 2610 | program for the transfer of development rights allows the |

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| 2611 | transfer of density credits from historic properties and public |
| 2612 | |
| | open spaces to areas designated for high-density development. |
| 2613 | The Legislature recognizes that high-density development is |
| 2614 | integral to the success of many urban infill and redevelopment |
| 2615 | projects. The Legislature intends to encourage high-density |
| 2616 | urban infill and redevelopment while preserving historic |
| 2617 | structures and open spaces. Therefore, the Department of |
| 2618 | Community Affairs shall provide technical assistance to local |
| 2619 | governments in order to promote the transfer of development |
| 2620 | rights within urban areas for high-density infill and |
| 2621 | redevelopment projects. |
| 2622 | (g) The implementation of this subsection shall be subject |
| 2623 | to the provisions of this chapter, chapters 186 and 187, and |
| 2624 | applicable agency rules. |
| 2625 | (h) The department may adopt rules necessary to implement |
| 2626 | the provisions of this subsection. |
| 2627 | (12) A public school facilities element adopted to |
| 2628 | implement a school concurrency program shall meet the |
| 2629 | requirements of this subsection. Each county and each |
| 2630 | municipality within the county, unless exempt or subject to a |
| 2631 | waiver, must adopt a public school facilities element that is |
| 2632 | consistent with those adopted by the other local governments |
| 2633 | within the county and enter the interlocal agreement pursuant to |
| 2634 | s. 163.31777. |
| 2635 | (a) The state land planning agency may provide a waiver to |
| 2636 | a county and to the municipalities within the county if the |
| 2637 | capacity rate for all schools within the school district is no |
| 2638 | greater than 100 percent and the projected 5-year capital outlay |
| 2639 | full-time equivalent student growth rate is less than 10 |
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| 2640 | percent. The state land planning agency may allow for a |
| 2641 | projected 5-year capital outlay full-time equivalent student |
| 2642 | growth rate to exceed 10 percent when the projected 10-year |
| 2643 | capital outlay full-time equivalent student enrollment is less |
| 2644 | than 2,000 students and the capacity rate for all schools within |
| 2645 | the school district in the tenth year will not exceed the 100- |
| 2646 | percent limitation. The state land planning agency may allow for |
| 2647 | a single school to exceed the 100-percent limitation if it can |
| 2648 | be demonstrated that the capacity rate for that single school is |
| 2649 | not greater than 105 percent. In making this determination, the |
| 2650 | state land planning agency shall consider the following |
| 2651 | criteria: |
| 2652 | 1. Whether the exceedance is due to temporary |
| 2653 | circumstances; |
| 2654 | 2. Whether the projected 5-year capital outlay full time |
| 2655 | equivalent student growth rate for the school district is |
| 2656 | approaching the 10-percent threshold; |
| 2657 | 3. Whether one or more additional schools within the school |
| 2658 | district are at or approaching the 100-percent threshold; and |
| 2659 | 4. The adequacy of the data and analysis submitted to |
| 2660 | support the waiver request. |
| 2661 | (b) A municipality in a nonexempt county is exempt if the |
| 2662 | municipality meets all of the following criteria for having no |
| 2663 | significant impact on school attendance: |
| 2664 | 1. The municipality has issued development orders for fewer |
| 2665 | than 50 residential dwelling units during the preceding 5 years, |
| 2666 | or the municipality has generated fewer than 25 additional |
| 2667 | public school students during the preceding 5 years. |
| 2668 | 2. The municipality has not annexed new land during the |
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| 2669 | preceding 5 years in land use categories that permit residential |
| 2670 | uses that will affect school attendance rates. |
| 2671 | 3. The municipality has no public schools located within |
| 2672 | its boundaries. |
| 2673 | (c) A public school facilities element shall be based upon |
| 2674 | data and analyses that address, among other items, how level-of- |
| 2675 | service standards will be achieved and maintained. Such data and |
| 2676 | analyses must include, at a minimum, such items as: the |
| 2677 | interlocal agreement adopted pursuant to s. 163.31777 and the 5- |
| 2678 | year school district facilities work program adopted pursuant to |
| 2679 | s. 1013.35; the educational plant survey prepared pursuant to s. |
| 2680 | 1013.31 and an existing educational and ancillary plant map or |
| 2681 | map series; information on existing development and development |
| 2682 | anticipated for the next 5 years and the long-term planning |
| 2683 | period; an analysis of problems and opportunities for existing |
| 2684 | schools and schools anticipated in the future; an analysis of |
| 2685 | opportunities to collocate future schools with other public |
| 2686 | facilities such as parks, libraries, and community centers; an |
| 2687 | analysis of the need for supporting public facilities for |
| 2688 | existing and future schools; an analysis of opportunities to |
| 2689 | locate schools to serve as community focal points; projected |
| 2690 | future population and associated demographics, including |
| 2691 | development patterns year by year for the upcoming 5-year and |
| 2692 | long-term planning periods; and anticipated educational and |
| 2693 | ancillary plants with land area requirements. |
| 2694 | (d) The element shall contain one or more goals which |
| 2695 | establish the long-term end toward which public school programs |
| 2696 | and activities are ultimately directed. |

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(e) The element shall contain one or more objectives for

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| 2698 | each goal, setting specific, measurable, intermediate ends that |
| 2699 | are achievable and mark progress toward the goal. |
| 2700 | (f) The element shall contain one or more policies for each |
| 2701 | objective which establish the way in which programs and |
| 2702 | activities will be conducted to achieve an identified goal. |
| 2703 | (g) The objectives and policies shall address items such |
| 2704 | as: |
| 2705 | 1. The procedure for an annual update process; |
| 2706 | 2. The procedure for school site selection; |
| 2707 | 3. The procedure for school permitting; |
| 2708 | 4. Provision for infrastructure necessary to support |
| 2709 | proposed schools, including potable water, wastewater, drainage, |
| 2710 | solid waste, transportation, and means by which to assure safe |
| 2711 | access to schools, including sidewalks, bicycle paths, turn |
| 2712 | lanes, and signalization; |
| 2713 | 5. Provision for colocation of other public facilities, |
| 2714 | such as parks, libraries, and community centers, in proximity to |
| 2715 | public schools; |
| 2716 | 6. Provision for location of schools proximate to |
| 2717 | residential areas and to complement patterns of development, |
| 2718 | including the location of future school sites so they serve as |
| 2719 | community focal points; |
| 2720 | 7. Measures to ensure compatibility of school sites and |
| 2721 | surrounding land uses; |
| 2722 | 8. Coordination with adjacent local governments and the |
| 2723 | school district on emergency preparedness issues, including the |
| 2724 | use of public schools to serve as emergency shelters; and |
| 2725 | 9. Coordination with the future land use element. |
| 2726 | (h) The element shall include one or more future conditions |
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| 2727 | maps which depict the anticipated location of educational and |
| 2728 | ancillary plants, including the general location of improvements |
| 2729 | to existing schools or new schools anticipated over the 5-year |
| 2730 | or long-term planning period. The maps will of necessity be |
| 2731 | general for the long-term planning period and more specific for |
| 2732 | the 5-year period. Maps indicating general locations of future |
| 2733 | schools or school improvements may not prescribe a land use on a |
| 2734 | particular parcel of land. |
| 2735 | (i) The state land planning agency shall establish a phased |
| 2736 | schedule for adoption of the public school facilities element |
| 2737 | and the required updates to the public schools interlocal |
| 2738 | agreement pursuant to s. 163.31777. The schedule shall provide |
| 2739 | for each county and local government within the county to adopt |
| 2740 | the element and update to the agreement no later than December |
| 2741 | 1, 2008. Plan amendments to adopt a public school facilities |
| 2742 | element are exempt from the provisions of s. 163.3187(1). |
| 2743 | (j) The state land planning agency may issue a notice to |
| 2744 | the school board and the local government to show cause why |
| 2745 | sanctions should not be enforced for failure to enter into an |
| 2746 | approved interlocal agreement as required by s. 163.31777 or for |
| 2747 | failure to implement provisions relating to public school |
| 2748 | concurrency. If the state land planning agency finds that |
| 2749 | insufficient cause exists for the school board's or local |
| 2750 | government's failure to enter into an approved interlocal |
| 2751 | agreement as required by s. 163.31777 or for the school board's |
| 2752 | or local government's failure to implement the provisions |
| 2753 | relating to public school concurrency, the state land planning |
| 2754 | agency shall submit its finding to the Administration Commission |
| 2755 | which may impose on the local government any of the sanctions |
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| 2756 | set forth in s. 163.3184(11)(a) and (b) and may impose on the |
| 2757 | district school board any of the sanctions set forth in s. |
| 2758 | 1008.32(4). |
| 2759 | (13) Local governments are encouraged to develop a |
| 2760 | community vision that provides for sustainable growth, |
| 2761 | recognizes its fiscal constraints, and protects its natural |
| 2762 | resources. At the request of a local government, the applicable |
| 2763 | regional planning council shall provide assistance in the |
| 2764 | development of a community vision. |
| 2765 | (a) As part of the process of developing a community vision |
| 2766 | under this section, the local government must hold two public |
| 2767 | meetings with at least one of those meetings before the local |
| 2768 | planning agency. Before those public meetings, the local |
| 2769 | government must hold at least one public workshop with |
| 2770 | stakeholder groups such as neighborhood associations, community |
| 2771 | organizations, businesses, private property owners, housing and |
| 2772 | development interests, and environmental organizations. |
| 2773 | (b) The local government must, at a minimum, discuss five |
| 2774 | of the following topics as part of the workshops and public |
| 2775 | meetings required under paragraph (a): |
| 2776 | 1. Future growth in the area using population forecasts |
| 2777 | from the Bureau of Economic and Business Research; |
| 2778 | 2. Priorities for economic development; |
| 2779 | 3. Preservation of open space, environmentally sensitive |
| 2780 | lands, and agricultural lands; |
| 2781 | 4. Appropriate areas and standards for mixed-use |
| 2782 | development; |
| 2783 | 5. Appropriate areas and standards for high-density |
| 2784 | commercial and residential development; |
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578-03176-11 20111122c1 2785 6. Appropriate areas and standards for economic development 2786 opportunities and employment centers; 2787 7. Provisions for adequate workforce housing; 2788 8. An efficient, interconnected multimodal transportation 2789 system; and 2790 9. Opportunities to create land use patterns that 2791 accommodate the issues listed in subparagraphs 1.-8. 2792 (c) As part of the workshops and public meetings, the local 2793 government must discuss strategies for addressing the topics 2794 discussed under paragraph (b), including: 2795 1. Strategies to preserve open space and environmentally 2796 sensitive lands, and to encourage a healthy agricultural 2797 economy, including innovative planning and development 2798 strategies, such as the transfer of development rights; 2. Incentives for mixed-use development, including 2799 2800 increased height and intensity standards for buildings that 2801 provide residential use in combination with office or commercial 2802 space; 2803 3. Incentives for workforce housing; 2804 4. Designation of an urban service boundary pursuant to 2805 subsection (2); and 2806 5. Strategies to provide mobility within the community and 2807 to protect the Strategic Intermodal System, including the 2808 development of a transportation corridor management plan under s. 337.273. 2809 2810 (d) The community vision must reflect the community's 2811 shared concept for growth and development of the community, including visual representations depicting the desired land use 2812 2813 patterns and character of the community during a 10-year

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| 2814 | planning timeframe. The community vision must also take into |
| 2815 | consideration economic viability of the vision and private |
| 2816 | property interests. |
| 2817 | (c) After the workshops and public meetings required under |
| 2818 | paragraph (a) are held, the local government may amend its |
| 2819 | comprehensive plan to include the community vision as a |
| 2820 | component in the plan. This plan amendment must be transmitted |
| 2821 | and adopted pursuant to the procedures in ss. 163.3184 and |
| 2822 | 163.3189 at public hearings of the governing body other than |
| 2823 | those identified in paragraph (a). |
| 2824 | (f) Amendments submitted under this subsection are exempt |
| 2825 | from the limitation on the frequency of plan amendments in s. |
| 2826 | 163.3187. |
| 2827 | (g) A local government that has developed a community |
| 2828 | vision or completed a visioning process after July 1, 2000, and |
| 2829 | before July 1, 2005, which substantially accomplishes the goals |
| 2830 | set forth in this subsection and the appropriate goals, |
| 2831 | policies, or objectives have been adopted as part of the |
| 2832 | comprehensive plan or reflected in subsequently adopted land |
| 2833 | development regulations and the plan amendment incorporating the |
| 2834 | community vision as a component has been found in compliance is |
| 2835 | eligible for the incentives in s. 163.3184(17). |
| 2836 | (14) Local governments are also encouraged to designate an |
| 2837 | urban service boundary. This area must be appropriate for |
| 2838 | compact, contiguous urban development within a 10-year planning |
| 2839 | timeframe. The urban service area boundary must be identified on |
| 2840 | the future land use map or map series. The local government |
| 2841 | shall demonstrate that the land included within the urban |
| 2842 | service boundary is served or is planned to be served with |
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| 2843 | adequate public facilities and services based on the local |
| 2844 | government's adopted level-of-service standards by adopting a |
| 2845 | 10-year facilities plan in the capital improvements element |
| 2846 | which is financially feasible. The local government shall |
| 2847 | demonstrate that the amount of land within the urban service |
| 2848 | boundary does not exceed the amount of land needed to |
| 2849 | accommodate the projected population growth at densities |
| 2850 | consistent with the adopted comprehensive plan within the 10- |
| 2851 | year planning timeframe. |
| 2852 | (a) As part of the process of establishing an urban service |
| 2853 | boundary, the local government must hold two public meetings |
| 2854 | with at least one of those meetings before the local planning |
| 2855 | agency. Before those public meetings, the local government must |
| 2856 | hold at least one public workshop with stakeholder groups such |
| 2857 | as neighborhood associations, community organizations, |
| 2858 | businesses, private property owners, housing and development |
| 2859 | interests, and environmental organizations. |
| 2860 | (b)1. After the workshops and public meetings required |
| 2861 | under paragraph (a) are held, the local government may amend its |
| 2862 | comprehensive plan to include the urban service boundary. This |
| 2863 | plan amendment must be transmitted and adopted pursuant to the |
| 2864 | procedures in ss. 163.3184 and 163.3189 at meetings of the |
| 2865 | governing body other than those required under paragraph (a). |
| 2866 | 2. This subsection does not prohibit new development |
| 2867 | outside an urban service boundary. However, a local government |
| 2868 | that establishes an urban service boundary under this subsection |
| 2869 | is encouraged to require a full-cost-accounting analysis for any |
| 2870 | new development outside the boundary and to consider the results |
| 2871 | of that analysis when adopting a plan amendment for property |
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| 2872 | outside the established urban service boundary. |
| 2873 | (c) Amendments submitted under this subsection are exempt |
| 2874 | from the limitation on the frequency of plan amendments in s. |
| 2875 | 163.3187. |
| 2876 | (d) A local government that has adopted an urban service |
| 2877 | boundary before July 1, 2005, which substantially accomplishes |
| 2878 | the goals set forth in this subsection is not required to comply |
| 2879 | with paragraph (a) or subparagraph 1. of paragraph (b) in order |
| 2880 | to be eligible for the incentives under s. 163.3184(17). In |
| 2881 | order to satisfy the provisions of this paragraph, the local |
| 2882 | government must secure a determination from the state land |
| 2883 | planning agency that the urban service boundary adopted before |
| 2884 | July 1, 2005, substantially complies with the criteria of this |
| 2885 | subsection, based on data and analysis submitted by the local |
| 2886 | government to support this determination. The determination by |
| 2887 | the state land planning agency is not subject to administrative |
| 2888 | challenge. |

2889

(7) (15) (a) The Legislature finds that:

2890 1. There are a number of rural agricultural industrial 2891 centers in the state that process, produce, or aid in the production or distribution of a variety of agriculturally based 2892 2893 products, including, but not limited to, fruits, vegetables, 2894 timber, and other crops, and juices, paper, and building 2895 materials. Rural agricultural industrial centers have a 2896 significant amount of existing associated infrastructure that is 2897 used for processing, producing, or distributing agricultural 2898 products.

2899 2. Such rural agricultural industrial centers are often 2900 located within or near communities in which the economy is

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2901 largely dependent upon agriculture and agriculturally based 2902 products. The centers significantly enhance the economy of such 2903 communities. However, these agriculturally based communities are often socioeconomically challenged and designated as rural areas 2904 2905 of critical economic concern. If such rural agricultural 2906 industrial centers are lost and not replaced with other job-2907 creating enterprises, the agriculturally based communities will 2908 lose a substantial amount of their economies.

2909 3. The state has a compelling interest in preserving the 2910 viability of agriculture and protecting rural agricultural 2911 communities and the state from the economic upheaval that would 2912 result from short-term or long-term adverse changes in the 2913 agricultural economy. To protect these communities and promote 2914 viable agriculture for the long term, it is essential to 2915 encourage and permit diversification of existing rural 2916 agricultural industrial centers by providing for jobs that are 2917 not solely dependent upon, but are compatible with and 2918 complement, existing agricultural industrial operations and to encourage the creation and expansion of industries that use 2919 2920 agricultural products in innovative ways. However, the expansion 2921 and diversification of these existing centers must be 2922 accomplished in a manner that does not promote urban sprawl into 2923 surrounding agricultural and rural areas.

(b) As used in this subsection, the term "rural agricultural industrial center" means a developed parcel of land in an unincorporated area on which there exists an operating agricultural industrial facility or facilities that employ at least 200 full-time employees in the aggregate and process and prepare for transport a farm product, as defined in s. 163.3162,

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2930 or any biomass material that could be used, directly or 2931 indirectly, for the production of fuel, renewable energy, 2932 bioenergy, or alternative fuel as defined by law. The center may 2933 also include land contiguous to the facility site which is not 2934 used for the cultivation of crops, but on which other existing 2935 activities essential to the operation of such facility or 2936 facilities are located or conducted. The parcel of land must be located within, or within 10 miles of, a rural area of critical 2937 2938 economic concern.

2939 (c)1. A landowner whose land is located within a rural 2940 agricultural industrial center may apply for an amendment to the 2941 local government comprehensive plan for the purpose of 2942 designating and expanding the existing agricultural industrial 2943 uses of facilities located within the center or expanding the 2944 existing center to include industrial uses or facilities that 2945 are not dependent upon but are compatible with agriculture and 2946 the existing uses and facilities. A local government 2947 comprehensive plan amendment under this paragraph must:

2948 a. Not increase the physical area of the existing rural 2949 agricultural industrial center by more than 50 percent or 320 2950 acres, whichever is greater.

2951 b. Propose a project that would, upon completion, create at 2952 least 50 new full-time jobs.

2953 c. Demonstrate that sufficient infrastructure capacity 2954 exists or will be provided to support the expanded center at the 2955 level-of-service standards adopted in the local government 2956 comprehensive plan.

2957 d. Contain goals, objectives, and policies that will ensure 2958 that any adverse environmental impacts of the expanded center

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578-03176-11 20111122c1 2959 will be adequately addressed and mitigation implemented or 2960 demonstrate that the local government comprehensive plan 2961 contains such provisions. 2962 2. Within 6 months after receiving an application as 2963 provided in this paragraph, the local government shall transmit 2964 the application to the state land planning agency for review 2965 pursuant to this chapter together with any needed amendments to 2966 the applicable sections of its comprehensive plan to include 2967 goals, objectives, and policies that provide for the expansion 2968 of rural agricultural industrial centers and discourage urban 2969 sprawl in the surrounding areas. Such goals, objectives, and 2970 policies must promote and be consistent with the findings in 2971 this subsection. An amendment that meets the requirements of 2972 this subsection is presumed not to be urban sprawl as defined in 2973 s. 163.3164 consistent with rule 9J-5.006(5), Florida 2974 Administrative Code. This presumption may be rebutted by a 2975 preponderance of the evidence. 2976

(d) This subsection does not apply to <u>a</u> an optional sector plan adopted pursuant to s. 163.3245, a rural land stewardship area designated pursuant to <u>s. 163.3248</u> subsection (11), or any comprehensive plan amendment that includes an inland port terminal or affiliated port development.

(e) Nothing in this subsection shall be construed to confer the status of rural area of critical economic concern, or any of the rights or benefits derived from such status, on any land area not otherwise designated as such pursuant to s. 288.0656(7).

2986 Section 9. Section 163.31777, Florida Statutes, is amended 2987 to read:

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| 2988 | 163.31777 Public schools interlocal agreement |
| 2989 | (1) (a) The county and municipalities located within the |
| 2990 | geographic area of a school district shall enter into an |
| 2991 | interlocal agreement with the district school board which |
| 2992 | jointly establishes the specific ways in which the plans and |
| 2993 | processes of the district school board and the local governments |
| 2994 | are to be coordinated. The interlocal agreements shall be |
| 2995 | submitted to the state land planning agency and the Office of |
| 2996 | Educational Facilities in accordance with a schedule published |
| 2997 | by the state land planning agency. |
| 2998 | (b) The schedule must establish staggered due dates for |
| 2999 | submission of interlocal agreements that are executed by both |
| 3000 | the local government and the district school board, commencing |
| 3001 | on March 1, 2003, and concluding by December 1, 2004, and must |
| 3002 | set the same date for all governmental entities within a school |
| 3003 | district. However, if the county where the school district is |
| 3004 | located contains more than 20 municipalities, the state land |
| 3005 | planning agency may establish staggered due dates for the |
| 3006 | submission of interlocal agreements by these municipalities. The |
| 3007 | schedule must begin with those areas where both the number of |
| 3008 | districtwide capital-outlay full-time-equivalent students equals |
| 3009 | 80 percent or more of the current year's school capacity and the |
| 3010 | projected 5-year student growth is 1,000 or greater, or where |
| 3011 | the projected 5-year student growth rate is 10 percent or |
| 3012 | greater. |
| 3013 | (c) If the student population has declined over the 5-year |

3014 period preceding the due date for submittal of an interlocal 3015 agreement by the local government and the district school board, 3016 the local government and the district school board may petition

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578-03176-11 20111122c1 3017 the state land planning agency for a waiver of one or more 3018 requirements of subsection (2). The waiver must be granted if 3019 the procedures called for in subsection (2) are unnecessary 3020 because of the school district's declining school age 3021 population, considering the district's 5-year facilities work 3022 program prepared pursuant to s. 1013.35. The state land planning 3023 agency may modify or revoke the waiver upon a finding that the 3024 conditions upon which the waiver was granted no longer exist. 3025 The district school board and local governments must submit an 3026 interlocal agreement within 1 year after notification by the 3027 state land planning agency that the conditions for a waiver no 3028 longer exist. 3029 (d) Interlocal agreements between local governments and 3030 district school boards adopted pursuant to s. 163.3177 before 3031 the effective date of this section must be updated and executed 3032 pursuant to the requirements of this section, if necessary. 3033 Amendments to interlocal agreements adopted pursuant to this 3034 section must be submitted to the state land planning agency 3035 within 30 days after execution by the parties for review 3036 consistent with this section. Local governments and the district 3037 school board in each school district are encouraged to adopt a 3038 single interlocal agreement to which all join as parties. The 3039 state land planning agency shall assemble and make available 3040 model interlocal agreements meeting the requirements of this

3041 section and notify local governments and, jointly with the 3042 Department of Education, the district school boards of the 3043 requirements of this section, the dates for compliance, and the

3044 sanctions for noncompliance. The state land planning agency

3045 shall be available to informally review proposed interlocal

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578-03176-11 20111122c1 3046 agreements. If the state land planning agency has not received a 3047 proposed interlocal agreement for informal review, the state land planning agency shall, at least 60 days before the deadline 3048 3049 for submission of the executed agreement, renotify the local 3050 government and the district school board of the upcoming 3051 deadline and the potential for sanctions. 3052 (2) At a minimum, the interlocal agreement must address 3053 interlocal-agreement requirements in s. 163.3180(13)(g), except 3054 for exempt local governments as provided in s. 163.3177(12), and 3055 must address the following issues:

(a) A process by which each local government and the district school board agree and base their plans on consistent projections of the amount, type, and distribution of population growth and student enrollment. The geographic distribution of jurisdiction-wide growth forecasts is a major objective of the process.

(b) A process to coordinate and share information relating to existing and planned public school facilities, including school renovations and closures, and local government plans for development and redevelopment.

3066 (c) Participation by affected local governments with the 3067 district school board in the process of evaluating potential 3068 school closures, significant renovations to existing schools, 3069 and new school site selection before land acquisition. Local 3070 governments shall advise the district school board as to the 3071 consistency of the proposed closure, renovation, or new site 3072 with the local comprehensive plan, including appropriate 3073 circumstances and criteria under which a district school board 3074 may request an amendment to the comprehensive plan for school

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(d) A process for determining the need for and timing of onsite and offsite improvements to support new, proposed expansion, or redevelopment of existing schools. The process must address identification of the party or parties responsible for the improvements.

(e) A process for the school board to inform the local government regarding the effect of comprehensive plan amendments on school capacity. The capacity reporting must be consistent with laws and rules relating to measurement of school facility capacity and must also identify how the district school board will meet the public school demand based on the facilities work program adopted pursuant to s. 1013.35.

3088 (f) Participation of the local governments in the 3089 preparation of the annual update to the district school board's 3090 5-year district facilities work program and educational plant 3091 survey prepared pursuant to s. 1013.35.

3092 (g) A process for determining where and how joint use of 3093 either school board or local government facilities can be shared 3094 for mutual benefit and efficiency.

(h) A procedure for the resolution of disputes between the district school board and local governments, which may include the dispute resolution processes contained in chapters 164 and 186.

3099 (i) An oversight process, including an opportunity for 3100 public participation, for the implementation of the interlocal 3101 agreement.

3102 (3) (a) The Office of Educational Facilities shall submit 3103 any comments or concerns regarding the executed interlocal

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| 3104 | agreement to the state land planning agency within 30 days after |
| 3105 | receipt of the executed interlocal agreement. The state land |
| 3106 | planning agency shall review the executed interlocal agreement |
| 3107 | to determine whether it is consistent with the requirements of |
| 3108 | subsection (2), the adopted local government comprehensive plan, |
| 3109 | and other requirements of law. Within 60 days after receipt of |
| 3110 | an executed interlocal agreement, the state land planning agency |
| 3111 | shall publish a notice of intent in the Florida Administrative |
| 3112 | Weekly and shall post a copy of the notice on the agency's |
| 3113 | Internet site. The notice of intent must state whether the |
| 3114 | interlocal agreement is consistent or inconsistent with the |
| 3115 | requirements of subsection (2) and this subsection, as |
| 3116 | appropriate. |
| 3117 | (b) The state land planning agency's notice is subject to |
| 3118 | challenge under chapter 120; however, an affected person, as |
| 3119 | defined in s. 163.3184(1)(a), has standing to initiate the |
| 3120 | administrative proceeding, and this proceeding is the sole means |
| 3121 | available to challenge the consistency of an interlocal |
| 3122 | agreement required by this section with the criteria contained |
| 3123 | in subsection (2) and this subsection. In order to have |
| 3124 | standing, each person must have submitted oral or written |
| 3125 | comments, recommendations, or objections to the local government |
| 3126 | or the school board before the adoption of the interlocal |
| 3127 | agreement by the school board and local government. The district |
| 3128 | school board and local governments are parties to any such |
| 3129 | proceeding. In this proceeding, when the state land planning |
| 3130 | agency finds the interlocal agreement to be consistent with the |
| 3131 | criteria in subsection (2) and this subsection, the interlocal |

3132 agreement shall be determined to be consistent with subsection

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| 3133 | (2) and this subsection if the local government's and school |
| 3134 | board's determination of consistency is fairly debatable. When |
| 3135 | the state planning agency finds the interlocal agreement to be |
| 3136 | inconsistent with the requirements of subsection (2) and this |
| 3137 | subsection, the local government's and school board's |
| 3138 | determination of consistency shall be sustained unless it is |
| 3139 | shown by a preponderance of the evidence that the interlocal |
| 3140 | agreement is inconsistent. |
| 3141 | (c) If the state land planning agency enters a final order |
| 3142 | that finds that the interlocal agreement is inconsistent with |
| 3143 | the requirements of subsection (2) or this subsection, it shall |
| 3144 | forward it to the Administration Commission, which may impose |
| 3145 | sanctions against the local government pursuant to s. |
| 3146 | 163.3184(11) and may impose sanctions against the district |
| 3147 | school board by directing the Department of Education to |
| 3148 | withhold from the district school board an equivalent amount of |
| 3149 | funds for school construction available pursuant to ss. 1013.65, |
| 3150 | 1013.68, 1013.70, and 1013.72. |
| 3151 | (4) If an executed interlocal agreement is not timely |
| 3152 | submitted to the state land planning agency for review, the |
| 3153 | state land planning agency shall, within 15 working days after |
| 3154 | the deadline for submittal, issue to the local government and |
| 3155 | the district school board a Notice to Show Cause why sanctions |
| 3156 | should not be imposed for failure to submit an executed |
| 3157 | interlocal agreement by the deadline established by the agency. |
| 3158 | The agency shall forward the notice and the responses to the |
| 3159 | Administration Commission, which may enter a final order citing |
| 3160 | the failure to comply and imposing sanctions against the local |
| 3161 | government and district school board by directing the |

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| 3162 | appropriate agencies to withhold at least 5 percent of state |
| 3163 | funds pursuant to s. 163.3184(11) and by directing the |
| 3164 | Department of Education to withhold from the district school |
| 3165 | board at least 5 percent of funds for school construction |
| 3166 | available pursuant to ss. 1013.65, 1013.68, 1013.70, and |
| 3167 | 1013.72. |
| 3168 | (5) Any local government transmitting a public school |
| 3169 | element to implement school concurrency pursuant to the |
| 3170 | requirements of s. 163.3180 before the effective date of this |
| 3171 | section is not required to amend the element or any interlocal |
| 3172 | agreement to conform with the provisions of this section if the |
| 3173 | element is adopted prior to or within 1 year after the effective |
| 3174 | date of this section and remains in effect until the county |
| 3175 | conducts its evaluation and appraisal report and identifies |
| 3176 | changes necessary to more fully conform to the provisions of |
| 3177 | this section. |
| 3178 | (6) Except as provided in subsection (7), municipalities |
| 3179 | meeting the exemption criteria in s. 163.3177(12) are exempt |
| 3180 | from the requirements of subsections (1), (2), and (3). |
| 3181 | (7) At the time of the evaluation and appraisal report, |
| 3182 | each exempt municipality shall assess the extent to which it |
| 3183 | continues to meet the criteria for exemption under s. |
| 3184 | 163.3177(12). If the municipality continues to meet these |
| 3185 | criteria, the municipality shall continue to be exempt from the |
| 3186 | interlocal-agreement requirement. Each municipality exempt under |
| 3187 | s. 163.3177(12) must comply with the provisions of this section |
| 3188 | within 1 year after the district school board proposes, in its |
| 3189 | 5-year district facilities work program, a new school within the |
| 3190 | municipality's jurisdiction. |
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| 3191 | Section 10. Subsection (9) of section 163.3178, Florida |
| 3192 | Statutes, is amended to read: |
| 3193 | 163.3178 Coastal management.— |
| 3194 | (9)(a) Local governments may elect to comply with rule 9J- |
| 3195 | 5.012(3)(b)6. and 7., Florida Administrative Code, through the |
| 3196 | process provided in this section. A proposed comprehensive plan |
| 3197 | amendment shall be found in compliance with state coastal high- |
| 3198 | hazard provisions pursuant to rule 9J-5.012(3)(b)6. and 7., |
| 3199 | Florida Administrative Code, if: |
| 3200 | 1. The adopted level of service for out-of-county hurricane |
| 3201 | evacuation is maintained for a category 5 storm event as |
| 3202 | measured on the Saffir-Simpson scale; |
| 3203 | 2. A 12-hour evacuation time to shelter is maintained for a |
| 3204 | category 5 storm event as measured on the Saffir-Simpson scale |
| 3205 | and shelter space reasonably expected to accommodate the |
| 3206 | residents of the development contemplated by a proposed |
| 3207 | comprehensive plan amendment is available; or |
| 3208 | 3. Appropriate mitigation is provided that will satisfy the |
| 3209 | provisions of subparagraph 1. or subparagraph 2. Appropriate |
| 3210 | mitigation shall include, without limitation, payment of money, |
| 3211 | contribution of land, and construction of hurricane shelters and |
| 3212 | transportation facilities. Required mitigation shall not exceed |
| 3213 | the amount required for a developer to accommodate impacts |
| 3214 | reasonably attributable to development. A local government and a |
| 3215 | developer shall enter into a binding agreement to memorialize |
| 3216 | the mitigation plan. |
| 2 0 1 7 | |

(b) For those local governments that have not established a level of service for out-of-county hurricane evacuation by July 1, 2008, but elect to comply with rule 9J-5.012(3)(b)6. and 7.,

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578-03176-11 20111122c1 3220 Florida Administrative Code, by following the process in 3221 paragraph (a), the level of service shall be no greater than 16 3222 hours for a category 5 storm event as measured on the Saffir-3223 Simpson scale. 3224 (c) This subsection shall become effective immediately and 3225 shall apply to all local governments. No later than July 1, 3226 2008, local governments shall amend their future land use map 3227 and coastal management element to include the new definition of 3228 coastal high-hazard area and to depict the coastal high-hazard 3229 area on the future land use map. 3230 Section 11. Section 163.3180, Florida Statutes, is amended 3231 to read: 3232 163.3180 Concurrency.-3233 (1) (a) Sanitary sewer, solid waste, drainage, and potable 3234 water, parks and recreation, schools, and transportation 3235 facilities, including mass transit, where applicable, are the 3236 only public facilities and services subject to the concurrency 3237 requirement on a statewide basis. Additional public facilities 3238 and services may not be made subject to concurrency on a 3239 statewide basis without appropriate study and approval by the 3240 Legislature; however, any local government may extend the 3241 concurrency requirement so that it applies to additional public 3242 facilities within its jurisdiction. If concurrency is applied to 3243 other public facilities, the local government comprehensive plan 3244 must provide the principles, guidelines, standards, and 3245 strategies, including adopted levels of service, to guide its 3246 application. In order for a local government to rescind any 3247 optional concurrency provisions, a comprehensive plan amendment 3248 is required. An amendment rescinding optional concurrency issues

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3249 <u>is not subject to state review. The local government</u> 3250 <u>comprehensive plan must demonstrate, for required or optional</u> 3251 <u>concurrency requirements, that the levels of service adopted can</u> 3252 <u>be reasonably met. Infrastructure needed to ensure that adopted</u> 3253 <u>level-of-service standards are achieved and maintained for the</u> 3254 <u>5-year period of the capital improvement schedule must be</u> 3255 <u>identified pursuant to the requirements of s. 163.3177(3).</u>

3256 (b) Local governments shall use professionally accepted 3257 techniques for measuring level of service for automobiles, 3258 bicycles, pedestrians, transit, and trucks. These techniques may 3259 be used to evaluate increased accessibility by multiple modes 3260 and reductions in vehicle miles of travel in an area or zone. The Department of Transportation shall develop methodologies to 3261 3262 assist local governments in implementing this multimodal levelof-service analysis. The Department of Community Affairs and the 3263 3264 Department of Transportation shall provide technical assistance 3265 to local governments in applying these methodologies.

3266 (2) (a) Consistent with public health and safety, sanitary 32.67 sewer, solid waste, drainage, adequate water supplies, and 3268 potable water facilities shall be in place and available to 3269 serve new development no later than the issuance by the local 3270 government of a certificate of occupancy or its functional 3271 equivalent. Prior to approval of a building permit or its 3272 functional equivalent, the local government shall consult with 3273 the applicable water supplier to determine whether adequate 3274 water supplies to serve the new development will be available no 3275 later than the anticipated date of issuance by the local 3276 government of a certificate of occupancy or its functional 3277 equivalent. A local government may meet the concurrency

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578-03176-11 20111122c1 3278 requirement for sanitary sewer through the use of onsite sewage 3279 treatment and disposal systems approved by the Department of 3280 Health to serve new development. 3281 (b) Consistent with the public welfare, and except as 3282 otherwise provided in this section, parks and recreation 3283 facilities to serve new development shall be in place or under 3284 actual construction no later than 1 year after issuance by the 3285 local government of a certificate of occupancy or its functional 3286 equivalent. However, the acreage for such facilities shall be 32.87 dedicated or be acquired by the local government prior to 3288 issuance by the local government of a certificate of occupancy 3289 or its functional equivalent, or funds in the amount of the 3290 developer's fair share shall be committed no later than the 3291 local government's approval to commence construction. 3292 (c) Consistent with the public welfare, and except as 3293 otherwise provided in this section, transportation facilities 3294 needed to serve new development shall be in place or under

3295 actual construction within 3 years after the local government 3296 approves a building permit or its functional equivalent that 3297 results in traffic generation.

3298 (3) Governmental entities that are not responsible for 3299 providing, financing, operating, or regulating public facilities 3300 needed to serve development may not establish binding level-of-3301 service standards on governmental entities that do bear those 3302 responsibilities. This subsection does not limit the authority 3303 of any agency to recommend or make objections, recommendations, 3304 comments, or determinations during reviews conducted under s. 163.3184. 3305

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(4) (a) The concurrency requirement as implemented in local

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578-03176-11 20111122c1 3307 comprehensive plans applies to state and other public facilities 3308 and development to the same extent that it applies to all other 3309 facilities and development, as provided by law. 3310 (b) The concurrency requirement as implemented in local 3311 comprehensive plans does not apply to public transit facilities. 3312 For the purposes of this paragraph, public transit facilities 3313 include transit stations and terminals; transit station parking; 3314 park-and-ride lots; intermodal public transit connection or transfer facilities; fixed bus, guideway, and rail stations; and 3315 3316 airport passenger terminals and concourses, air cargo 3317 facilities, and hangars for the assembly, manufacture, 3318 maintenance, or storage of aircraft. As used in this paragraph, the terms "terminals" and "transit facilities" do not include 3319 3320 seaports or commercial or residential development constructed in 3321 conjunction with a public transit facility. 3322 (c) The concurrency requirement, except as it relates to 3323 transportation facilities and public schools, as implemented in 3324 local government comprehensive plans, may be waived by a local 3325 government for urban infill and redevelopment areas designated 3326 pursuant to s. 163.2517 if such a waiver does not endanger 3327 public health or safety as defined by the local government in 3328 its local government comprehensive plan. The waiver shall be 3329 adopted as a plan amendment pursuant to the process set forth in 3330 s. 163.3187(3)(a). A local government may grant a concurrency 3331 exception pursuant to subsection (5) for transportation 3332 facilities located within these urban infill and redevelopment 3333 areas. 3334 (5) (a) If concurrency is applied to transportation 3335 facilities, the local government comprehensive plan must provide

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| 3336 | the principles, guidelines, standards, and strategies, including |
| 3337 | adopted levels of service to guide its application. |
| 3338 | (b) Local governments shall use professionally accepted |
| 3339 | studies to determine appropriate levels of service, which shall |
| 3340 | be based on a schedule of facilities that will be necessary to |
| 3341 | meet level-of-service demands reflected in the capital |
| 3342 | improvement element. |
| 3343 | (c) Local governments shall use professionally accepted |
| 3344 | techniques for measuring levels of service when evaluating |
| 3345 | potential impacts of a proposed development. |
| 3346 | (d) The premise of concurrency is that the public |
| 3347 | facilities will be provided in order to achieve and maintain the |
| 3348 | adopted level-of-service standard. A comprehensive plan that |
| 3349 | imposes transportation concurrency shall contain appropriate |
| 3350 | amendments to the capital improvements element of the |
| 3351 | comprehensive plan, consistent with the requirements of s. |
| 3352 | 163.3177(3). The capital improvements element shall identify |
| 3353 | facilities necessary to meet adopted levels of service during a |
| 3354 | 5-year period. |
| 3355 | (e) If a local government applies transportation |
| 3356 | concurrency in its jurisdiction, it is encouraged to develop |
| 3357 | policy guidelines and techniques to address potential negative |
| 3358 | impacts on future development: |
| 3359 | 1. In urban infill and redevelopment and urban service |
| 3360 | areas. |
| 3361 | 2. With special part-time demands on the transportation |
| 3362 | system. |
| 3363 | 3. With de minimis impacts. |
| 3364 | 4. On community desired types of development, such as |
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| 3365 | redevelopment or job-creation projects. |
| 3366 | (f) Local governments are encouraged to develop tools and |
| 3367 | techniques to complement the application of transportation |
| 3368 | concurrency such as: |
| 3369 | 1. Adoption of long-term strategies to facilitate |
| 3370 | development patterns that support multimodal solutions, |
| 3371 | including urban design and appropriate land use mixes, including |
| 3372 | intensity and density. |
| 3373 | 2. Adoption of an areawide level of service not dependent |
| 3374 | on any single road segment function. |
| 3375 | 3. Exempting or discounting impacts of locally desired |
| 3376 | development, such as development in urban areas, redevelopment, |
| 3377 | job creation, and mixed use on the transportation system. |
| 3378 | 4. Assigning secondary priority to vehicle mobility and |
| 3379 | primary priority to ensuring a safe, comfortable, and attractive |
| 3380 | pedestrian environment, with convenient interconnection to |
| 3381 | transit. |
| 3382 | 5. Establishing multimodal level-of-service standards that |
| 3383 | rely primarily on nonvehicular modes of transportation where |
| 3384 | existing or planned community design will provide adequate level |
| 3385 | of mobility. |
| 3386 | 6. Reducing impact fees or local access fees to promote |
| 3387 | development within urban areas, multimodal transportation |
| 3388 | districts, and a balance of mixed use development in certain |
| 3389 | areas or districts, or for affordable or workforce housing. |
| 3390 | (g) Local governments are encouraged to coordinate with |
| 3391 | adjacent local governments for the purpose of using common |
| 3392 | methodologies for measuring impacts on transportation |
| 3393 | facilities. |
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578-03176-11 20111122c1 3394 (h) Local governments that implement transportation 3395 concurrency must: 3396 1. Consult with the Department of Transportation when 3397 proposed plan amendments affect facilities on the strategic 3398 intermodal system. 3399 2. Exempt public transit facilities from concurrency. For 3400 the purposes of this subparagraph, public transit facilities 3401 include transit stations and terminals; transit station parking; 3402 park-and-ride lots; intermodal public transit connection or transfer facilities; fixed bus, guideway, and rail stations; and 3403 3404 airport passenger terminals and concourses, air cargo 3405 facilities, and hangars for the assembly, manufacture, 3406 maintenance, or storage of aircraft. As used in this 3407 subparagraph, the terms "terminals" and "transit facilities" do 3408 not include seaports or commercial or residential development 3409 constructed in conjunction with a public transit facility. 3410 3. Allow an applicant for a development of regional impact 3411 development order, a rezoning, or other land use development 3412 permit to satisfy the transportation concurrency requirements of 3413 the local comprehensive plan, the local government's concurrency 3414 management system, and s. 380.06, when applicable, if: 3415 a. The applicant enters into a binding agreement to pay for 3416 or construct its proportionate share of required improvements. 3417 b. The proportionate-share contribution or construction is 3418 sufficient to accomplish one or more mobility improvements that 3419 will benefit a regionally significant transportation facility. 3420 c. The local government has provided a means by which the 3421 landowner will be assessed a proportionate share of the cost of 3422 providing the transportation facilities necessary to serve the

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| 3423 | proposed development. |
| 3424 | |
| 3425 | When an applicant contributes or constructs its proportionate |
| 3426 | share, pursuant to this subparagraph, a local government may not |
| 3427 | require payment or construction of transportation facilities |
| 3428 | whose costs would be greater than a development's proportionate |
| 3429 | share of the improvements necessary to mitigate the |
| 3430 | development's impacts. The proportionate-share contribution |
| 3431 | shall be calculated based upon the number of trips from the |
| 3432 | proposed development expected to reach roadways during the peak |
| 3433 | hour from the stage or phase being approved, divided by the |
| 3434 | change in the peak hour maximum service volume of roadways |
| 3435 | resulting from construction of an improvement necessary to |
| 3436 | maintain or achieve the adopted level of service, multiplied by |
| 3437 | the construction cost, at the time of development payment, of |
| 3438 | the improvement necessary to maintain or achieve the adopted |
| 3439 | level of service. When the provisions of this subparagraph have |
| 3440 | been satisfied for a particular stage or phase of development, |
| 3441 | all transportation impacts from that stage or phase shall be |
| 3442 | deemed fully mitigated in any cumulative transportation analysis |
| 3443 | for a subsequent stage or phase of development. In projecting |
| 3444 | the number of trips to be generated by the development under |
| 3445 | review, any trips assigned to a toll-financed facility shall be |
| 3446 | eliminated from the analysis. The applicant is not responsible |
| 3447 | for the cost of reducing or eliminating deficits that exist |
| 3448 | prior to the filing of the application and shall receive a |
| 3449 | credit on a dollar-for-dollar basis for transportation impact |
| 3450 | fees payable in the future for the project. This subparagraph |
| 3451 | does not require a local government to approve a development |
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| 3452 | that is not otherwise qualified for approval pursuant to the |
| 3453 | applicable local comprehensive plan and land development |
| 3454 | regulations. |
| 3455 | (a) The Legislature finds that under limited circumstances, |
| 3456 | countervailing planning and public policy goals may come into |
| 3457 | conflict with the requirement that adequate public |
| 3458 | transportation facilities and services be available concurrent |
| 3459 | with the impacts of such development. The Legislature further |
| 3460 | finds that the unintended result of the concurrency requirement |
| 3461 | for transportation facilities is often the discouragement of |
| 3462 | urban infill development and redevelopment. Such unintended |
| 3463 | results directly conflict with the goals and policies of the |
| 3464 | state comprehensive plan and the intent of this part. The |
| 3465 | Legislature also finds that in urban centers transportation |
| 3466 | cannot be effectively managed and mobility cannot be improved |
| 3467 | solely through the expansion of roadway capacity, that the |
| 3468 | expansion of roadway capacity is not always physically or |
| 3469 | financially possible, and that a range of transportation |
| 3470 | alternatives is essential to satisfy mobility needs, reduce |
| 3471 | congestion, and achieve healthy, vibrant centers. |
| 3472 | (b)1. The following are transportation concurrency |
| 3473 | exception areas: |
| 3474 | a. A municipality that qualifies as a dense urban land area |
| 3475 | under s. 163.3164; |
| 3476 | b. An urban service area under s. 163.3164 that has been |
| 3477 | adopted into the local comprehensive plan and is located within |
| 3478 | a county that qualifies as a dense urban land area under s. |
| 3479 | 163.3164; and |
| 3480 | c. A county, including the municipalities located therein, |

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| 3481 | which has a population of at least 900,000 and qualifies as a |
| 3482 | dense urban land area under s. 163.3164, but does not have an |
| 3483 | urban service area designated in the local comprehensive plan. |
| 3484 | 2. A municipality that does not qualify as a dense urban |
| 3485 | land area pursuant to s. 163.3164 may designate in its local |
| 3486 | comprehensive plan the following areas as transportation |
| 3487 | concurrency exception areas: |
| 3488 | a. Urban infill as defined in s. 163.3164; |
| 3489 | b. Community redevelopment areas as defined in s. 163.340; |
| 3490 | c. Downtown revitalization areas as defined in s. 163.3164; |
| 3491 | d. Urban infill and redevelopment under s. 163.2517; or |
| 3492 | e. Urban service areas as defined in s. 163.3164 or areas |
| 3493 | within a designated urban service boundary under s. |
| 3494 | 163.3177(14). |
| 3495 | 3. A county that does not qualify as a dense urban land |
| 3496 | area pursuant to s. 163.3164 may designate in its local |
| 3497 | comprehensive plan the following areas as transportation |
| 3498 | concurrency exception areas: |
| 3499 | a. Urban infill as defined in s. 163.3164; |
| 3500 | b. Urban infill and redevelopment under s. 163.2517; or |
| 3501 | c. Urban service areas as defined in s. 163.3164. |
| 3502 | 4. A local government that has a transportation concurrency |
| 3503 | exception area designated pursuant to subparagraph 1., |
| 3504 | subparagraph 2., or subparagraph 3. shall, within 2 years after |
| 3505 | the designated area becomes exempt, adopt into its local |
| 3506 | comprehensive plan land use and transportation strategies to |
| 3507 | support and fund mobility within the exception area, including |
| 3508 | alternative modes of transportation. Local governments are |
| 3509 | encouraged to adopt complementary land use and transportation |
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| 3510 | strategies that reflect the region's shared vision for its |
| 3511 | future. If the state land planning agency finds insufficient |
| 3512 | cause for the failure to adopt into its comprehensive plan land |
| 3513 | use and transportation strategies to support and fund mobility |
| 3514 | within the designated exception area after 2 years, it shall |
| 3515 | submit the finding to the Administration Commission, which may |
| 3516 | impose any of the sanctions set forth in s. 163.3184(11)(a) and |
| 3517 | (b) against the local government. |
| 3518 | 5. Transportation concurrency exception areas designated |
| 3519 | pursuant to subparagraph 1., subparagraph 2., or subparagraph 3. |
| 3520 | do not apply to designated transportation concurrency districts |
| 3521 | located within a county that has a population of at least 1.5 |
| 3522 | million, has implemented and uses a transportation-related |
| 3523 | concurrency assessment to support alternative modes of |
| 3524 | transportation, including, but not limited to, mass transit, and |
| 3525 | does not levy transportation impact fees within the concurrency |
| 3526 | district. |
| 3527 | 6. Transportation concurrency exception areas designated |
| 3528 | under subparagraph 1., subparagraph 2., or subparagraph 3. do |
| 3529 | not apply in any county that has exempted more than 40 percent |
| 3530 | of the area inside the urban service area from transportation |
| 3531 | concurrency for the purpose of urban infill. |
| 3532 | 7. A local government that does not have a transportation |
| 3533 | concurrency exception area designated pursuant to subparagraph |
| 3534 | 1., subparagraph 2., or subparagraph 3. may grant an exception |
| 3535 | from the concurrency requirement for transportation facilities |
| 3536 | if the proposed development is otherwise consistent with the |
| 3537 | adopted local government comprehensive plan and is a project |
| 3538 | that promotes public transportation or is located within an area |

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| 3539 | designated in the comprehensive plan for: |
| 3540 | a. Urban infill development; |
| 3541 | b. Urban redevelopment; |
| 3542 | c. Downtown revitalization; |
| 3543 | d. Urban infill and redevelopment under s. 163.2517; or |
| 3544 | e. An urban service area specifically designated as a |
| 3545 | transportation concurrency exception area which includes lands |
| 3546 | appropriate for compact, contiguous urban development, which |
| 3547 | does not exceed the amount of land needed to accommodate the |
| 3548 | projected population growth at densities consistent with the |
| 3549 | adopted comprehensive plan within the 10-year planning period, |
| 3550 | and which is served or is planned to be served with public |
| 3551 | facilities and services as provided by the capital improvements |
| 3552 | element. |
| 3553 | (c) The Legislature also finds that developments located |
| 3554 | within urban infill, urban redevelopment, urban service, or |
| 3555 | downtown revitalization areas or areas designated as urban |
| 3556 | infill and redevelopment areas under s. 163.2517, which pose |
| 3557 | only special part-time demands on the transportation system, are |
| 3558 | exempt from the concurrency requirement for transportation |
| 3559 | facilities. A special part-time demand is one that does not have |
| 3560 | more than 200 scheduled events during any calendar year and does |
| 3561 | not affect the 100 highest traffic volume hours. |
| 3562 | (d) Except for transportation concurrency exception areas |
| 3563 | designated pursuant to subparagraph (b)1., subparagraph (b)2., |
| 3564 | or subparagraph (b)3., the following requirements apply: |
| 3565 | 1. The local government shall both adopt into the |
| 3566 | comprehensive plan and implement long-term strategies to support |
| 3567 | and fund mobility within the designated exception area, |
| | |

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| 3568 | including alternative modes of transportation. The plan |
| 3569 | amendment must also demonstrate how strategies will support the |
| 3570 | purpose of the exception and how mobility within the designated |
| 3571 | exception area will be provided. |
| 3572 | 2. The strategies must address urban design; appropriate |
| 3573 | land use mixes, including intensity and density; and network |
| 3574 | connectivity plans needed to promote urban infill, |
| 3575 | redevelopment, or downtown revitalization. The comprehensive |
| 3576 | plan amendment designating the concurrency exception area must |
| 3577 | be accompanied by data and analysis supporting the local |
| 3578 | government's determination of the boundaries of the |
| 3579 | transportation concurrency exception area. |
| 3580 | (e) Before designating a concurrency exception area |
| 3581 | pursuant to subparagraph (b)7., the state land planning agency |
| 3582 | and the Department of Transportation shall be consulted by the |
| 3583 | local government to assess the impact that the proposed |
| 3584 | exception area is expected to have on the adopted level-of- |
| 3585 | service standards established for regional transportation |
| 3586 | facilities identified pursuant to s. 186.507, including the |
| 3587 | Strategic Intermodal System and roadway facilities funded in |
| 3588 | accordance with s. 339.2819. Further, the local government shall |
| 3589 | provide a plan for the mitigation of impacts to the Strategic |
| 3590 | Intermodal System, including, if appropriate, access management, |
| 3591 | parallel reliever roads, transportation demand management, and |
| 3592 | other measures. |
| 3593 | (f) The designation of a transportation concurrency |

3593 (f) The designation of a transportation concurrency 3594 exception area does not limit a local government's home rule 3595 power to adopt ordinances or impose fees. This subsection does 3596 not affect any contract or agreement entered into or development

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578-03176-11 20111122c1 3597 order rendered before the creation of the transportation 3598 concurrency exception area except as provided in s. 3599 380.06(29)(c). 3600 (g) The Office of Program Policy Analysis and Government 3601 Accountability shall submit to the President of the Senate and 3602 the Speaker of the House of Representatives by February 1, 2015, 3603 a report on transportation concurrency exception areas created 3604 pursuant to this subsection. At a minimum, the report shall 3605 address the methods that local governments have used to 3606 implement and fund transportation strategies to achieve the 3607 purposes of designated transportation concurrency exception 3608 areas, and the effects of the strategies on mobility, congestion, urban design, the density and intensity of land use 3609 3610 mixes, and network connectivity plans used to promote urban 3611 infill, redevelopment, or downtown revitalization. 3612 (6) The Legislature finds that a de minimis impact is 3613 consistent with this part. A de minimis impact is an impact that 3614 would not affect more than 1 percent of the maximum volume at 3615 the adopted level of service of the affected transportation 3616 facility as determined by the local government. No impact will be de minimis if the sum of existing roadway volumes and the 3617 3618 projected volumes from approved projects on a transportation 3619 facility would exceed 110 percent of the maximum volume at the 3620 adopted level of service of the affected transportation 3621 facility; provided however, that an impact of a single family 3622 home on an existing lot will constitute a de minimis impact on 3623 all roadways regardless of the level of the deficiency of the 3624 roadway. Further, no impact will be de minimis if it would exceed the adopted level-of-service standard of any affected 3625

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| 3626 | designated hurricane evacuation routes. Each local government |
| 3627 | shall maintain sufficient records to ensure that the 110-percent |
| 3628 | criterion is not exceeded. Each local government shall submit |
| 3629 | annually, with its updated capital improvements element, a |
| 3630 | summary of the de minimis records. If the state land planning |
| 3631 | agency determines that the 110-percent criterion has been |
| 3632 | exceeded, the state land planning agency shall notify the local |
| 3633 | government of the exceedance and that no further de minimis |
| 3634 | exceptions for the applicable roadway may be granted until such |
| 3635 | time as the volume is reduced below the 110 percent. The local |
| 3636 | government shall provide proof of this reduction to the state |
| 3637 | land planning agency before issuing further de minimis |
| 3638 | exceptions. |
| 3639 | (7) In order to promote infill development and |
| 3640 | redevelopment, one or more transportation concurrency management |
| 3641 | areas may be designated in a local government comprehensive |
| 3642 | plan. A transportation concurrency management area must be a |
| 3643 | compact geographic area with an existing network of roads where |
| 3644 | multiple, viable alternative travel paths or modes are available |
| 3645 | for common trips. A local government may establish an areawide |
| 3646 | level-of-service standard for such a transportation concurrency |
| 3647 | management area based upon an analysis that provides for a |
| 3648 | justification for the areawide level of service, how urban |
| 3649 | infill development or redevelopment will be promoted, and how |
| 3650 | mobility will be accomplished within the transportation |
| 3651 | concurrency management area. Prior to the designation of a |
| 3652 | concurrency management area, the Department of Transportation |
| 3653 | shall be consulted by the local government to assess the impact |
| 3654 | that the proposed concurrency management area is expected to |

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| 3655 | have on the adopted level-of-service standards established for |
| 3656 | Strategic Intermodal System facilities, as defined in s. 339.64, |
| 3657 | and roadway facilities funded in accordance with s. 339.2819. |
| 3658 | Further, the local government shall, in cooperation with the |
| 3659 | Department of Transportation, develop a plan to mitigate any |
| 3660 | impacts to the Strategic Intermodal System, including, if |
| 3661 | appropriate, the development of a long-term concurrency |
| 3662 | management system pursuant to subsection (9) and s. |
| 3663 | 163.3177(3)(d). Transportation concurrency management areas |
| 3664 | existing prior to July 1, 2005, shall meet, at a minimum, the |
| 3665 | provisions of this section by July 1, 2006, or at the time of |
| 3666 | the comprehensive plan update pursuant to the evaluation and |
| 3667 | appraisal report, whichever occurs last. The state land planning |
| 3668 | agency shall amend chapter 9J-5, Florida Administrative Code, to |
| 3669 | be consistent with this subsection. |
| 3670 | (8) When assessing the transportation impacts of proposed |
| 3671 | urban redevelopment within an established existing urban service |
| 3672 | area, 110 percent of the actual transportation impact caused by |
| 3673 | the previously existing development must be reserved for the |
| 3674 | redevelopment, even if the previously existing development has a |
| 3675 | lesser or nonexisting impact pursuant to the calculations of the |
| 3676 | local government. Redevelopment requiring less than 110 percent |
| 3677 | of the previously existing capacity shall not be prohibited due |
| 3678 | to the reduction of transportation levels of service below the |
| 3679 | adopted standards. This does not preclude the appropriate |
| 3680 | assessment of fees or accounting for the impacts within the |
| 3681 | concurrency management system and capital improvements program |

3682 of the affected local government. This paragraph does not affect

3683 local government requirements for appropriate development

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| 3684 | permits. |
| 3685 | (9)(a) Each local government may adopt as a part of its |
| 3686 | plan, long-term transportation and school concurrency management |
| 3687 | systems with a planning period of up to 10 years for specially |
| 3688 | designated districts or areas where significant backlogs exist. |
| 3689 | The plan may include interim level-of-service standards on |
| 3690 | certain facilities and shall rely on the local government's |
| 3691 | schedule of capital improvements for up to 10 years as a basis |
| 3692 | for issuing development orders that authorize commencement of |
| 3693 | construction in these designated districts or areas. The |
| 3694 | concurrency management system must be designed to correct |
| 3695 | existing deficiencies and set priorities for addressing |
| 3696 | backlogged facilities. The concurrency management system must be |
| 3697 | financially feasible and consistent with other portions of the |
| 3698 | adopted local plan, including the future land use map. |
| 3699 | (b) If a local government has a transportation or school |
| 3700 | facility backlog for existing development which cannot be |
| 3701 | adequately addressed in a 10-year plan, the state land planning |
| 3702 | agency may allow it to develop a plan and long-term schedule of |
| 3703 | capital improvements covering up to 15 years for good and |
| 3704 | sufficient cause, based on a general comparison between that |
| 3705 | local government and all other similarly situated local |
| 3706 | jurisdictions, using the following factors: |
| 3707 | 1. The extent of the backlog. |
| 3708 | 2. For roads, whether the backlog is on local or state |
| 3709 | roads. |
| 3710 | 3. The cost of eliminating the backlog. |
| 3711 | 4. The local government's tax and other revenue-raising |
| 3712 | efforts. |
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| 3713 | (c) The local government may issue approvals to commence |
| 3714 | construction notwithstanding this section, consistent with and |
| 3715 | in areas that are subject to a long-term concurrency management |
| 3716 | system. |
| 3717 | (d) If the local government adopts a long-term concurrency |
| 3718 | management system, it must evaluate the system periodically. At |
| 3719 | a minimum, the local government must assess its progress toward |
| 3720 | improving levels of service within the long-term concurrency |
| 3721 | management district or area in the evaluation and appraisal |
| 3722 | report and determine any changes that are necessary to |
| 3723 | accelerate progress in meeting acceptable levels of service. |
| 3724 | (10) Except in transportation concurrency exception areas, |
| 3725 | with regard to roadway facilities on the Strategic Intermodal |
| 3726 | System designated in accordance with s. 339.63, local |
| 3727 | governments shall adopt the level-of-service standard |
| 3728 | established by the Department of Transportation by rule. |
| 3729 | However, if the Office of Tourism, Trade, and Economic |
| 3730 | Development concurs in writing with the local government that |
| 3731 | the proposed development is for a qualified job creation project |
| 3732 | under s. 288.0656 or s. 403.973, the affected local government, |
| 3733 | after consulting with the Department of Transportation, may |
| 3734 | provide for a waiver of transportation concurrency for the |
| 3735 | project. For all other roads on the State Highway System, local |
| 3736 | governments shall establish an adequate level-of-service |
| 3737 | standard that need not be consistent with any level-of-service |
| 3738 | standard established by the Department of Transportation. In |
| 3739 | establishing adequate level-of-service standards for any |
| 3740 | arterial roads, or collector roads as appropriate, which |
| 3741 | traverse multiple jurisdictions, local governments shall |
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| 3742 | consider compatibility with the roadway facility's adopted |
| 3742 | level-of-service standards in adjacent jurisdictions. Each local |
| | |
| 3744 | government within a county shall use a professionally accepted |
| 3745 | methodology for measuring impacts on transportation facilities |
| 3746 | for the purposes of implementing its concurrency management |
| 3747 | system. Counties are encouraged to coordinate with adjacent |
| 3748 | counties, and local governments within a county are encouraged |
| 3749 | to coordinate, for the purpose of using common methodologies for |
| 3750 | measuring impacts on transportation facilities for the purpose |
| 3751 | of implementing their concurrency management systems. |
| 3752 | (11) In order to limit the liability of local governments, |
| 3753 | a local government may allow a landowner to proceed with |
| 3754 | development of a specific parcel of land notwithstanding a |
| 3755 | failure of the development to satisfy transportation |
| 3756 | concurrency, when all the following factors are shown to exist: |
| 3757 | (a) The local government with jurisdiction over the |
| 3758 | property has adopted a local comprehensive plan that is in |
| 3759 | compliance. |
| 3760 | (b) The proposed development would be consistent with the |
| 3761 | future land use designation for the specific property and with |
| 3762 | pertinent portions of the adopted local plan, as determined by |
| 3763 | the local government. |
| 3764 | (c) The local plan includes a financially feasible capital |
| 3765 | improvements element that provides for transportation facilities |
| 3766 | adequate to serve the proposed development, and the local |
| 3767 | government has not implemented that element. |
| 3768 | (d) The local government has provided a means by which the |
| 3769 | landowner will be assessed a fair share of the cost of providing |
| 3770 | the transportation facilities necessary to serve the proposed |
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578-03176-11 20111122c1 3771 development. 3772 (e) The landowner has made a binding commitment to the 3773 local government to pay the fair share of the cost of providing 3774 the transportation facilities to serve the proposed development. 3775 (12) (a) A development of regional impact may satisfy the 3776 transportation concurrency requirements of the local 3777 comprehensive plan, the local government's concurrency 3778 management system, and s. 380.06 by payment of a proportionate-3779 share contribution for local and regionally significant traffic 3780 impacts, if: 3781 1. The development of regional impact which, based on its 3782 location or mix of land uses, is designed to encourage 3783 pedestrian or other nonautomotive modes of transportation; 3784 2. The proportionate-share contribution for local and 3785 regionally significant traffic impacts is sufficient to pay for 3786 one or more required mobility improvements that will benefit a 3787 regionally significant transportation facility; 3788 3. The owner and developer of the development of regional 3789 impact pays or assures payment of the proportionate-share 3790 contribution; and 3791 4. If the regionally significant transportation facility to 3792 be constructed or improved is under the maintenance authority of 3793 a governmental entity, as defined by s. 334.03(12), other than 3794 the local government with jurisdiction over the development of 3795 regional impact, the developer is required to enter into a 3796 binding and legally enforceable commitment to transfer funds to 3797 the governmental entity having maintenance authority or to 3798 otherwise assure construction or improvement of the facility. 3799

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| 3800 | The proportionate-share contribution may be applied to any |
| 3801 | transportation facility to satisfy the provisions of this |
| 3802 | subsection and the local comprehensive plan, but, for the |
| 3803 | purposes of this subsection, the amount of the proportionate- |
| 3804 | share contribution shall be calculated based upon the cumulative |
| 3805 | number of trips from the proposed development expected to reach |
| 3806 | roadways during the peak hour from the complete buildout of a |
| 3807 | stage or phase being approved, divided by the change in the peak |
| 3808 | hour maximum service volume of roadways resulting from |
| 3809 | construction of an improvement necessary to maintain the adopted |
| 3810 | level of service, multiplied by the construction cost, at the |
| 3811 | time of developer payment, of the improvement necessary to |
| 3812 | maintain the adopted level of service. For purposes of this |
| 3813 | subsection, "construction cost" includes all associated costs of |
| 3814 | the improvement. Proportionate-share mitigation shall be limited |
| 3815 | to ensure that a development of regional impact meeting the |
| 3816 | requirements of this subsection mitigates its impact on the |
| 3817 | transportation system but is not responsible for the additional |
| 3818 | cost of reducing or eliminating backlogs. This subsection also |
| 3819 | applies to Florida Quality Developments pursuant to s. 380.061 |
| 3820 | and to detailed specific area plans implementing optional sector |
| 3821 | plans pursuant to s. 163.3245. |
| 3822 | (b) As used in this subsection, the term "backlog" means a |
| 3823 | facility or facilities on which the adopted level-of-service |
| 3824 | standard is exceeded by the existing trips, plus additional |
| 3825 | projected background trips from any source other than the |
| 3826 | development project under review that are forecast by |
| 2027 | |

3827 established traffic standards, including traffic modeling,

3828 consistent with the University of Florida Bureau of Economic and

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| 3829 | Business Research medium population projections. Additional |
| 3830 | projected background trips are to be coincident with the |
| 3831 | particular stage or phase of development under review. |
| 3832 | (13) School concurrency shall be established on a |
| 3833 | districtwide basis and shall include all public schools in the |
| 3834 | district and all portions of the district, whether located in a |
| 3835 | municipality or an unincorporated area unless exempt from the |
| 3836 | public school facilities element pursuant to s. 163.3177(12). |
| 3837 | (6)(a) If concurrency is applied to public education |
| 3838 | facilities, The application of school concurrency to development |
| 3839 | shall be based upon the adopted comprehensive plan, as amended. |
| 3840 | all local governments within a county, except as provided in |
| 3841 | paragraph <u>(i)</u> (f) , shall <u>include principles, guidelines,</u> |
| 3842 | standards, and strategies, including adopted levels of service, |
| 3843 | in their comprehensive plans and adopt and transmit to the state |
| 3844 | land planning agency the necessary plan amendments, along with |
| 3845 | the interlocal agreements. If the county and one or more |
| 3846 | municipalities have adopted school concurrency into its |
| 3847 | comprehensive plan and interlocal agreement that represents at |
| 3848 | least 80 percent of the total countywide population, the failure |
| 3849 | of one or more municipalities to adopt the concurrency and enter |
| 3850 | into the interlocal agreement does not preclude implementation |
| 3851 | of school concurrency within the school district agreement, for |
| 3852 | a compliance review pursuant to s. 163.3184(7) and (8). The |
| 3853 | minimum requirements for school concurrency are the following: |
| 3854 | (a) Public school facilities element.—A local government |
| 3855 | shall adopt and transmit to the state land planning agency a |
| 3856 | plan or plan amendment which includes a public school facilities |
| 3857 | element which is consistent with the requirements of s. |
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| 3858 | 163.3177(12) and which is determined to be in compliance as |
| 3859 | defined in s. 163.3184(1)(b). All local government provisions |
| 3860 | included in comprehensive plans regarding school concurrency |
| 3861 | public school facilities plan elements within a county must be |
| 3862 | consistent with each other as well as the requirements of this |
| 3863 | part. |
| 3864 | (b) <i>Level-of-service standards.</i> —The Legislature recognizes |
| 3865 | that an essential requirement for a concurrency management |
| 3866 | system is the level of service at which a public facility is |
| 3867 | expected to operate. |
| 3868 | 1. Local governments and school boards imposing school |
| 3869 | concurrency shall exercise authority in conjunction with each |
| 3870 | other to establish jointly adequate level-of-service standards $_{m 	au}$ |
| 3871 | as defined in chapter 9J-5, Florida Administrative Code, |
| 3872 | necessary to implement the adopted local government |
| 3873 | comprehensive plan, based on data and analysis. |
| 3874 | (c) 2. Public school level-of-service standards shall be |
| 3875 | included and adopted into the capital improvements element of |
| 3876 | the local comprehensive plan and shall apply districtwide to all |
| 3877 | schools of the same type. Types of schools may include |
| 3878 | elementary, middle, and high schools as well as special purpose |
| 3879 | facilities such as magnet schools. |
| 3880 | (d) 3. Local governments and school boards may shall have |
| 3881 | the option to utilize tiered level-of-service standards to allow |
| 3882 | time to achieve an adequate and desirable level of service as |
| 3883 | circumstances warrant. |
| 3884 | (e)4. For the purpose of determining whether levels of |

3885 <u>service have been achieved, for the first 3 years of school</u> 3886 <u>concurrency implementation,</u> A school district that includes

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578-03176-11 20111122c1 3887 relocatable facilities in its inventory of student stations 3888 shall include the capacity of such relocatable facilities as 3889 provided in s. 1013.35(2)(b)2.f., provided the relocatable 3890 facilities were purchased after 1998 and the relocatable 3891 facilities meet the standards for long-term use pursuant to s. 3892 1013.20. 3893 (c) Service areas. The Legislature recognizes that an 3894 essential requirement for a concurrency system is a designation 3895 of the area within which the level of service will be measured 3896 when an application for a residential development permit is 3897 reviewed for school concurrency purposes. This delineation is 3898 also important for purposes of determining whether the local 3899 government has a financially feasible public school capital 3900 facilities program that will provide schools which will achieve 3901 and maintain the adopted level-of-service standards. 3902 (f)1. In order to balance competing interests, preserve the 3903 constitutional concept of uniformity, and avoid disruption of 3904 existing educational and growth management processes, local 3905 governments are encouraged, if they elect to adopt school 3906 concurrency, to initially apply school concurrency to

3907 development only on a districtwide basis so that a concurrency 3908 determination for a specific development will be based upon the availability of school capacity districtwide. To ensure that 3910 development is coordinated with schools having available 3911 capacity, within 5 years after adoption of school concurrency,

3912 <u>2. If a local government elects to governments shall</u> apply 3913 school concurrency on a less than districtwide basis, by such as 3914 using school attendance zones or concurrency service areas:, as 3915 provided in subparagraph 2.

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3916 a.2. For local governments applying school concurrency on a 3917 less than districtwide basis, such as utilizing school 3918 attendance zones or larger school concurrency service areas, 3919 Local governments and school boards shall have the burden to 3920 demonstrate that the utilization of school capacity is maximized 3921 to the greatest extent possible in the comprehensive plan and 3922 amendment, taking into account transportation costs and court-3923 approved desegregation plans, as well as other factors. In 3924 addition, in order to achieve concurrency within the service 3925 area boundaries selected by local governments and school boards, 3926 the service area boundaries, together with the standards for 3927 establishing those boundaries, shall be identified and included 3928 as supporting data and analysis for the comprehensive plan.

3929 b.3. Where school capacity is available on a districtwide 3930 basis but school concurrency is applied on a less than 3931 districtwide basis in the form of concurrency service areas, if 3932 the adopted level-of-service standard cannot be met in a 3933 particular service area as applied to an application for a development permit and if the needed capacity for the particular 3934 3935 service area is available in one or more contiguous service 3936 areas, as adopted by the local government, then the local 3937 government may not deny an application for site plan or final 3938 subdivision approval or the functional equivalent for a 3939 development or phase of a development on the basis of school 3940 concurrency, and if issued, development impacts shall be 3941 subtracted from the shifted to contiguous service area's areas 3942 with schools having available capacity totals. Students from the 3943 development may not be required to go to the adjacent service 3944 area unless the school board rezones the area in which the

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 3945
 development occurs.

3946 (q) (d) Financial feasibility.- The Legislature recognizes 3947 that financial feasibility is an important issue because The 3948 premise of concurrency is that the public facilities will be 3949 provided in order to achieve and maintain the adopted level-of-3950 service standard. This part and chapter 9J-5, Florida 3951 Administrative Code, contain specific standards to determine the 3952 financial feasibility of capital programs. These standards were 3953 adopted to make concurrency more predictable and local 3954 governments more accountable.

3955 1. A comprehensive plan that imposes amendment seeking to 3956 impose school concurrency shall contain appropriate amendments 3957 to the capital improvements element of the comprehensive plan, 3958 consistent with the requirements of s. 163.3177(3) and rule 9J-3959 5.016, Florida Administrative Code. The capital improvements 3960 element shall set forth a financially feasible public school 3961 capital facilities plan program, established in conjunction with 3962 the school board, that demonstrates that the adopted level-ofservice standards will be achieved and maintained. 3963

(h)1. In order to limit the liability of local governments, a local government may allow a landowner to proceed with development of a specific parcel of land notwithstanding a failure of the development to satisfy school concurrency, if all the following factors are shown to exist:

3969 <u>a. The proposed development would be consistent with the</u> 3970 <u>future land use designation for the specific property and with</u> 3971 <u>pertinent portions of the adopted local plan, as determined by</u> 3972 <u>the local government.</u>

3973

b. The local government's capital improvements element and

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| 3974 | the school board's educational facilities plan provide for |
| 3975 | school facilities adequate to serve the proposed development, |
| 3976 | and the local government or school board has not implemented |
| 3977 | that element, or the project includes a plan that demonstrates |
| 3978 | that the capital facilities needed as a result of the project |
| 3979 | can be reasonably provided. |
| 3980 | c. The local government and school board have provided a |
| 3981 | means by which the landowner will be assessed a proportionate |
| 3982 | share of the cost of providing the school facilities necessary |
| 3983 | to serve the proposed development. |
| 3984 | 2. Such amendments shall demonstrate that the public school |
| 3985 | capital facilities program meets all of the financial |
| 3986 | feasibility standards of this part and chapter 9J-5, Florida |
| 3987 | Administrative Code, that apply to capital programs which |
| 3988 | provide the basis for mandatory concurrency on other public |
| 3989 | facilities and services. |
| 3990 | 3. When the financial feasibility of a public school |
| 3991 | capital facilities program is evaluated by the state land |
| 3992 | planning agency for purposes of a compliance determination, the |
| 3993 | evaluation shall be based upon the service areas selected by the |
| 3994 | local governments and school board. |
| 3995 | <u>2.(e)</u> If Availability standard.—Consistent with the public |
| 3996 | welfare, a local government <u>applies school concurrency, it</u> may |
| 3997 | not deny an application for site plan, final subdivision |
| 3998 | approval, or the functional equivalent for a development or |
| 3999 | phase of a development authorizing residential development for |
| 4000 | failure to achieve and maintain the level-of-service standard |
| 4001 | for public school capacity in a local school concurrency |
| 4002 | management system where adequate school facilities will be in |

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4003 place or under actual construction within 3 years after the 4004 issuance of final subdivision or site plan approval, or the 4005 functional equivalent. School concurrency is satisfied if the 4006 developer executes a legally binding commitment to provide 4007 mitigation proportionate to the demand for public school 4008 facilities to be created by actual development of the property, 4009 including, but not limited to, the options described in sub-4010 subparagraph a. subparagraph 1. Options for proportionate-share 4011 mitigation of impacts on public school facilities must be 4012 established in the comprehensive plan public school facilities 4013 element and the interlocal agreement pursuant to s. 163.31777.

4014 a.1. Appropriate mitigation options include the 4015 contribution of land; the construction, expansion, or payment 4016 for land acquisition or construction of a public school 4017 facility; the construction of a charter school that complies 4018 with the requirements of s. 1002.33(18); or the creation of 4019 mitigation banking based on the construction of a public school 4020 facility in exchange for the right to sell capacity credits. 4021 Such options must include execution by the applicant and the 4022 local government of a development agreement that constitutes a 4023 legally binding commitment to pay proportionate-share mitigation 4024 for the additional residential units approved by the local 4025 government in a development order and actually developed on the 4026 property, taking into account residential density allowed on the 4027 property prior to the plan amendment that increased the overall 4028 residential density. The district school board must be a party 4029 to such an agreement. As a condition of its entry into such a 4030 development agreement, the local government may require the 4031 landowner to agree to continuing renewal of the agreement upon

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4032 its expiration.

4033 b.2. If the interlocal agreement education facilities plan 4034 and the local government comprehensive plan public educational facilities element authorize a contribution of land; the 4035 construction, expansion, or payment for land acquisition; the 4036 4037 construction or expansion of a public school facility, or a 4038 portion thereof; or the construction of a charter school that 4039 complies with the requirements of s. 1002.33(18), as 4040 proportionate-share mitigation, the local government shall 4041 credit such a contribution, construction, expansion, or payment 4042 toward any other impact fee or exaction imposed by local 4043 ordinance for the same need, on a dollar-for-dollar basis at 4044 fair market value.

4045 <u>c.3.</u> Any proportionate-share mitigation must be directed by 4046 the school board toward a school capacity improvement identified 4047 in <u>the</u> a financially feasible 5-year <u>school board's educational</u> 4048 <u>facilities</u> district work plan that satisfies the demands created 4049 by the development in accordance with a binding developer's 4050 agreement.

4051 4. If a development is precluded from commencing because 4052 there is inadequate classroom capacity to mitigate the impacts 4053 of the development, the development may nevertheless commence if 4054 there are accelerated facilities in an approved capital 4055 improvement element scheduled for construction in year four or later of such plan which, when built, will mitigate the proposed 4056 4057 development, or if such accelerated facilities will be in the 4058 next annual update of the capital facilities element, the 4059 developer enters into a binding, financially guaranteed 4060 agreement with the school district to construct an accelerated

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| 4061 | facility within the first 3 years of an approved capital |
| 4062 | improvement plan, and the cost of the school facility is equal |
| 4063 | to or greater than the development's proportionate share. When |
| 4064 | the completed school facility is conveyed to the school |
| 4065 | district, the developer shall receive impact fee credits usable |
| 4066 | within the zone where the facility is constructed or any |
| 4067 | attendance zone contiguous with or adjacent to the zone where |
| 4068 | the facility is constructed. |
| 4069 | 3.5. This paragraph does not limit the authority of a local |
| 4070 | government to deny a development permit or its functional |
| 4071 | equivalent pursuant to its home rule regulatory powers, except |
| 4072 | as provided in this part. |
| 4073 | <u>(i)</u> (f) Intergovernmental coordination.— |
| 4074 | 1. When establishing concurrency requirements for public |
| 4075 | schools, a local government shall satisfy the requirements for |
| 4076 | intergovernmental coordination set forth in s. 163.3177(6)(h)1. |
| 4077 | and 2., except that A municipality is not required to be a |
| 4078 | signatory to the interlocal agreement required by paragraph (j) |
| 4079 | ss. 163.3177(6)(h)2. and 163.31777(6) , as a prerequisite for |
| 4080 | imposition of school concurrency, and as a nonsignatory, shall |
| 4081 | not participate in the adopted local school concurrency system, |
| 4082 | if the municipality meets all of the following criteria for |
| 4083 | having no significant impact on school attendance: |
| 1001 | 1 a The municipality has issued development and us for |

4084 <u>1.a.</u> The municipality has issued development orders for 4085 fewer than 50 residential dwelling units during the preceding 5 4086 years, or the municipality has generated fewer than 25 4087 additional public school students during the preceding 5 years.

40882.b.The municipality has not annexed new land during the4089preceding 5 years in land use categories which permit

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578-03176-11 20111122c1 4090 residential uses that will affect school attendance rates. 4091 3.c. The municipality has no public schools located within 4092 its boundaries. 4093 4.d. At least 80 percent of the developable land within the 4094 boundaries of the municipality has been built upon. 2. A municipality which qualifies as having no significant 4095 impact on school attendance pursuant to the criteria of 4096 4097 subparagraph 1. must review and determine at the time of its 4098 evaluation and appraisal report pursuant to s. 163.3191 whether 4099 it continues to meet the criteria pursuant to s. 163.31777(6). 4100 If the municipality determines that it no longer meets the 4101 criteria, it must adopt appropriate school concurrency goals, 4102 objectives, and policies in its plan amendments based on the 4103 evaluation and appraisal report, and enter into the existing interlocal agreement required by ss. 163.3177(6)(h)2. and 4104 4105 163.31777, in order to fully participate in the school 4106 concurrency system. If such a municipality fails to do so, it 4107 will be subject to the enforcement provisions of s. 163.3191. 4108 (j) (g) Interlocal agreement for school concurrency.--When 4109 establishing concurrency requirements for public schools, a 4110 local government must enter into an interlocal agreement that 4111 satisfies the requirements in ss. 163.3177(6)(h)1. and 2. and 4112 163.31777 and the requirements of this subsection. The 4113 interlocal agreement shall acknowledge both the school board's 4114 constitutional and statutory obligations to provide a uniform 4115 system of free public schools on a countywide basis, and the 4116 land use authority of local governments, including their 4117 authority to approve or deny comprehensive plan amendments and 4118 development orders. The interlocal agreement shall be submitted

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578-03176-11 20111122c1 4119 to the state land planning agency by the local government as a 4120 part of the compliance review, along with the other necessary 4121 amendments to the comprehensive plan required by this part. In 4122 addition to the requirements of ss. 163.3177(6)(h) and 4123 163.31777, The interlocal agreement shall meet the following 4124 requirements: 4125 1. Establish the mechanisms for coordinating the 4126 development, adoption, and amendment of each local government's 4127 school-concurrency-related provisions of the comprehensive plan 4128 public school facilities element with each other and the plans 4129 of the school board to ensure a uniform districtwide school 41.30 concurrency system. 2. Establish a process for the development of siting 4131 4132 criteria which encourages the location of public schools 4133 proximate to urban residential areas to the extent possible and 4134 seeks to collocate schools with other public facilities such as 4135 parks, libraries, and community centers to the extent possible. 4136 2.3. Specify uniform, districtwide level-of-service 41.37 standards for public schools of the same type and the process 4138 for modifying the adopted level-of-service standards. 4139 4. Establish a process for the preparation, amendment, and 4140 joint approval by each local government and the school board of 4141 a public school capital facilities program which is financially feasible, and a process and schedule for incorporation of the 4142 4143 public school capital facilities program into the local 4144 government comprehensive plans on an annual basis. 4145 3.5. Define the geographic application of school

4146 concurrency. If school concurrency is to be applied on a less 4147 than districtwide basis in the form of concurrency service

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578-03176-11 20111122c1 4148 areas, the agreement shall establish criteria and standards for 4149 the establishment and modification of school concurrency service 4150 areas. The agreement shall also establish a process and schedule 4151 for the mandatory incorporation of the school concurrency 4152 service areas and the criteria and standards for establishment 4153 of the service areas into the local government comprehensive 4154 plans. The agreement shall ensure maximum utilization of school 4155 capacity, taking into account transportation costs and court-4156 approved desegregation plans, as well as other factors. The 4157 agreement shall also ensure the achievement and maintenance of 4158 the adopted level-of-service standards for the geographic area 4159 of application throughout the 5 years covered by the public 4160 school capital facilities plan and thereafter by adding a new 4161 fifth year during the annual update.

4162 <u>4.6.</u> Establish a uniform districtwide procedure for 4163 implementing school concurrency which provides for:

a. The evaluation of development applications for
compliance with school concurrency requirements, including
information provided by the school board on affected schools,
impact on levels of service, and programmed improvements for
affected schools and any options to provide sufficient capacity;

b. An opportunity for the school board to review and
comment on the effect of comprehensive plan amendments and
rezonings on the public school facilities plan; and

4172 c. The monitoring and evaluation of the school concurrency4173 system.

4174 7. Include provisions relating to amendment of the
4175 agreement.

4176

5.8. A process and uniform methodology for determining

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of school concurrency.

4187

578-03176-11 20111122c1 4177 proportionate-share mitigation pursuant to subparagraph (h) 4178 $\frac{(e)1}{}$. 4179 (k) (h) Local government authority .- This subsection does not 4180 limit the authority of a local government to grant or deny a 4181 development permit or its functional equivalent prior to the 4182 implementation of school concurrency. 4183 (14) The state land planning agency shall, by October 1, 4184 1998, adopt by rule minimum criteria for the review and 4185 determination of compliance of a public school facilities 4186 element adopted by a local government for purposes of imposition

4188 (15) (a) Multimodal transportation districts may be 4189 established under a local government comprehensive plan in areas 4190 delineated on the future land use map for which the local 4191 comprehensive plan assigns secondary priority to vehicle 4192 mobility and primary priority to assuring a safe, comfortable, 4193 and attractive pedestrian environment, with convenient 4194 interconnection to transit. Such districts must incorporate 4195 community design features that will reduce the number of 4196 automobile trips or vehicle miles of travel and will support an 4197 integrated, multimodal transportation system. Prior to the 4198 designation of multimodal transportation districts, the 4199 Department of Transportation shall be consulted by the local 4200 government to assess the impact that the proposed multimodal 4201 district area is expected to have on the adopted level-of-4202 service standards established for Strategic Intermodal System 4203 facilities, as defined in s. 339.64, and roadway facilities 4204 funded in accordance with s. 339.2819. Further, the local 4205 government shall, in cooperation with the Department of

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42.06 Transportation, develop a plan to mitigate any impacts to the 4207 Strategic Intermodal System, including the development of a 4208 long-term concurrency management system pursuant to subsection 4209 (9) and s. 163.3177(3)(d). Multimodal transportation districts 4210 existing prior to July 1, 2005, shall meet, at a minimum, the 4211 provisions of this section by July 1, 2006, or at the time of 4212 the comprehensive plan update pursuant to the evaluation and 4213 appraisal report, whichever occurs last.

4214 (b) Community design elements of such a district include: a 4215 complementary mix and range of land uses, including educational, 4216 recreational, and cultural uses; interconnected networks of 4217 streets designed to encourage walking and bicycling, with 4218 traffic-calming where desirable; appropriate densities and 4219 intensities of use within walking distance of transit stops; 4220 daily activities within walking distance of residences, allowing 4221 independence to persons who do not drive; public uses, streets, 4222 and squares that are safe, comfortable, and attractive for the 4223 pedestrian, with adjoining buildings open to the street and with 4224 parking not interfering with pedestrian, transit, automobile, 4225 and truck travel modes.

4226 (c) Local governments may establish multimodal level-of-4227 service standards that rely primarily on nonvehicular modes of 4228 transportation within the district, when justified by an 4229 analysis demonstrating that the existing and planned community 4230 design will provide an adequate level of mobility within the 4231 district based upon professionally accepted multimodal level-of-4232 service methodologies. The analysis must also demonstrate that 4233 the capital improvements required to promote community design 4234 are financially feasible over the development or redevelopment

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4235 timeframe for the district and that community design features 4236 within the district provide convenient interconnection for a 4237 multimodal transportation system. Local governments may issue 4238 development permits in reliance upon all planned community 4239 design capital improvements that are financially feasible over the development or redevelopment timeframe for the district, 4240 4241 without regard to the period of time between development or 4242 redevelopment and the scheduled construction of the capital 4243 improvements. A determination of financial feasibility shall be 4244 based upon currently available funding or funding sources that 4245 could reasonably be expected to become available over the 4246 planning period.

(d) Local governments may reduce impact fees or local access fees for development within multimodal transportation districts based on the reduction of vehicle trips per household or vehicle miles of travel expected from the development pattern planned for the district.

4252 (16) It is the intent of the Legislature to provide a 4253 method by which the impacts of development on transportation 4254 facilities can be mitigated by the cooperative efforts of the 4255 public and private sectors. The methodology used to calculate 4256 proportionate fair-share mitigation under this section shall be 4257 as provided for in subsection (12).

4258 (a) By December 1, 2006, each local government shall adopt
4259 by ordinance a methodology for assessing proportionate fair4260 share mitigation options. By December 1, 2005, the Department of
4261 Transportation shall develop a model transportation concurrency
4262 management ordinance with methodologies for assessing
4263 proportionate fair-share mitigation options.

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| 4264 | (b)1. In its transportation concurrency management system, |
| 4265 | a local government shall, by December 1, 2006, include |
| 4266 | methodologies that will be applied to calculate proportionate |
| 4267 | fair-share mitigation. A developer may choose to satisfy all |
| 4268 | transportation concurrency requirements by contributing or |
| 4269 | paying proportionate fair-share mitigation if transportation |
| 4270 | facilities or facility segments identified as mitigation for |
| 4271 | traffic impacts are specifically identified for funding in the |
| 4272 | 5-year schedule of capital improvements in the capital |
| 4273 | improvements element of the local plan or the long-term |
| 4274 | concurrency management system or if such contributions or |
| 4275 | payments to such facilities or segments are reflected in the 5- |
| 4276 | year schedule of capital improvements in the next regularly |
| 4277 | scheduled update of the capital improvements element. Updates to |
| 4278 | the 5-year capital improvements element which reflect |
| 4279 | proportionate fair-share contributions may not be found not in |
| 4280 | compliance based on ss. 163.3164(32) and 163.3177(3) if |
| 4281 | additional contributions, payments or funding sources are |
| 4282 | reasonably anticipated during a period not to exceed 10 years to |
| 4283 | fully mitigate impacts on the transportation facilities. |
| 4284 | 2. Proportionate fair-share mitigation shall be applied as |
| 4285 | a credit against impact fees to the extent that all or a portion |
| 4286 | of the proportionate fair-share mitigation is used to address |
| 4287 | the same capital infrastructure improvements contemplated by the |
| 4288 | local government's impact fee ordinance. |
| 4289 | (c) Proportionate fair-share mitigation includes, without |
| 4290 | limitation, separately or collectively, private funds, |
| 4291 | contributions of land, and construction and contribution of |
| 4292 | facilities and may include public funds as determined by the |

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| 4293 | local government. Proportionate fair-share mitigation may be |
| 4294 | directed toward one or more specific transportation improvements |
| 4295 | reasonably related to the mobility demands created by the |
| 4296 | development and such improvements may address one or more modes |
| 4297 | of travel. The fair market value of the proportionate fair-share |
| 4298 | mitigation shall not differ based on the form of mitigation. Λ |
| 4299 | local government may not require a development to pay more than |
| 4300 | its proportionate fair-share contribution regardless of the |
| 4301 | method of mitigation. Proportionate fair-share mitigation shall |
| 4302 | be limited to ensure that a development meeting the requirements |
| 4303 | of this section mitigates its impact on the transportation |
| 4304 | system but is not responsible for the additional cost of |
| 4305 | reducing or eliminating backlogs. |
| 4306 | (d) This subsection does not require a local government to |
| 4307 | approve a development that is not otherwise qualified for |
| 4308 | approval pursuant to the applicable local comprehensive plan and |
| 4309 | land development regulations. |
| 4310 | (c) Mitigation for development impacts to facilities on the |
| 4311 | Strategic Intermodal System made pursuant to this subsection |
| 4312 | requires the concurrence of the Department of Transportation. |
| 4313 | (f) If the funds in an adopted 5-year capital improvements |
| 4314 | element are insufficient to fully fund construction of a |
| 4315 | transportation improvement required by the local government's |
| 4316 | concurrency management system, a local government and a |
| 4317 | developer may still enter into a binding proportionate-share |
| 4318 | agreement authorizing the developer to construct that amount of |
| 4319 | development on which the proportionate share is calculated if |
| 4320 | the proportionate-share amount in such agreement is sufficient |
| 4321 | to pay for one or more improvements which will, in the opinion |
| | |

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578-03176-11 20111122c1 4322 of the governmental entity or entities maintaining the transportation facilities, significantly benefit the impacted 4323 4324 transportation system. The improvements funded by the 4325 proportionate-share component must be adopted into the 5-year 4326 capital improvements schedule of the comprehensive plan at the 4327 next annual capital improvements element update. The funding of 4328 any improvements that significantly benefit the impacted 4329 transportation system satisfies concurrency requirements as a 4330 mitigation of the development's impact upon the overall 4331 transportation system even if there remains a failure of 4332 concurrency on other impacted facilities. 4333 (g) Except as provided in subparagraph (b)1., this section 4334 may not prohibit the Department of Community Affairs from 4335 finding other portions of the capital improvements element 4336 amendments not in compliance as provided in this chapter. 4337 (h) The provisions of this subsection do not apply to a 4338 development of regional impact satisfying the requirements of 4339 subsection (12). 4340 (i) As used in this subsection, the term "backlog" means a 4341 facility or facilities on which the adopted level-of-service 4342 standard is exceeded by the existing trips, plus additional 4343 projected background trips from any source other than the 4344 development project under review that are forecast by 4345 established traffic standards, including traffic modeling, 4346 consistent with the University of Florida Bureau of Economic and 4347 Business Research medium population projections. Additional 4348 projected background trips are to be coincident with the 4349 particular stage or phase of development under review. 4350 (17) A local government and the developer of affordable

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578-03176-11 20111122c1 4351 workforce housing units developed in accordance with s. 4352 380.06(19) or s. 380.0651(3) may identify an employment center 4353 or centers in close proximity to the affordable workforce 4354 housing units. If at least 50 percent of the units are occupied 4355 by an employee or employees of an identified employment center 4356 or centers, all of the affordable workforce housing units are 4357 exempt from transportation concurrency requirements, and the 4358 local government may not reduce any transportation trip-4359 generation entitlements of an approved development-of-regional-4360 impact development order. As used in this subsection, the term 4361 "close proximity" means 5 miles from the nearest point of the 4362 development of regional impact to the nearest point of the employment center, and the term "employment center" means a 4363 4364 place of employment that employs at least 25 or more full-time 4365 employees.

4366 Section 12. Subsection (5) of section 163.31801, Florida 4367 Statutes, is reenacted, and subsection (6) is added to that 4368 section, to read:

4369 163.31801 Impact fees; short title; intent; definitions; 4370 ordinances levying impact fees.-

(5) In any action challenging an impact fee, the government has the burden of proving by a preponderance of the evidence that the imposition or amount of the fee meets the requirements of state legal precedent or this section. The court may not use a deferential standard.

4376 (6) Notwithstanding any law, ordinance, or resolution to 4377 the contrary, a county, municipality, or special district may 4378 not increase any existing impact fees or impose any new impact 4379 fees on nonresidential development. This subsection does not

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| 4380 | affect impact fees pledged or obligated to the retirement of |
| 4381 | debt; impact fee increases that were previously enacted by law, |
| 4382 | ordinance, or resolution and phased in over time or included a |
| 4383 | consumer price index or other yearly escalator; or impact fees |
| 4384 | for water or wastewater facilities. This subsection expires July |
| 4385 | 1, 2013. |
| 4386 | Section 13. Section 163.3182, Florida Statutes, is amended |
| 4387 | to read: |
| 4388 | 163.3182 Transportation <u>deficiencies</u> concurrency backlogs |
| 4389 | (1) DEFINITIONSFor purposes of this section, the term: |
| 4390 | (a) "Transportation <u>deficiency</u> concurrency backlog area" |
| 4391 | means the geographic area within the unincorporated portion of a |
| 4392 | county or within the municipal boundary of a municipality |
| 4393 | designated in a local government comprehensive plan for which a |
| 4394 | transportation <u>development</u> concurrency backlog authority is |
| 4395 | created pursuant to this section. A transportation deficiency |
| 4396 | concurrency backlog area created within the corporate boundary |
| 4397 | of a municipality shall be made pursuant to an interlocal |
| 4398 | agreement between a county, a municipality or municipalities, |
| 4399 | and any affected taxing authority or authorities. |
| 4400 | (b) "Authority" or "transportation <u>development</u> concurrency |
| 4401 | backlog authority" means the governing body of a county or |
| 4402 | municipality within which an authority is created. |
| 4403 | (c) "Governing body" means the council, commission, or |
| 4404 | other legislative body charged with governing the county or |
| 4405 | municipality within which a transportation deficiency |
| 4406 | concurrency backlog authority is created pursuant to this |
| 4407 | section. |
| 4408 | (d) "Transportation <u>deficiency</u> concurrency backlog " means |
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| 4409 | an identified <u>need</u> deficiency where the existing <u>and projected</u> |
| 4410 | extent of traffic or projected traffic volume exceeds the level |
| 4411 | of service standard adopted in a local government comprehensive |
| 4412 | plan for a transportation facility. |
| 4413 | (e) "Transportation <u>sufficiency</u> concurrency backlog plan" |
| 4414 | means the plan adopted as part of a local government |
| 4415 | comprehensive plan by the governing body of a county or |
| 4416 | municipality acting as a transportation <u>development</u> concurrency |
| 4417 | backlog authority. |
| 4418 | (f) "Transportation concurrency backlog project" means any |
| 4419 | designated transportation project that will mitigate a |
| 4420 | deficiency identified in a transportation deficiency plan |
| 4421 | identified for construction within the jurisdiction of a |
| 4422 | transportation concurrency backlog authority. |
| 4423 | (g) "Debt service millage" means any millage levied |
| 4424 | pursuant to s. 12, Art. VII of the State Constitution. |
| 4425 | (h) "Increment revenue" means the amount calculated |
| 4426 | pursuant to subsection (5). |
| 4427 | (i) "Taxing authority" means a public body that levies or |
| 4428 | is authorized to levy an ad valorem tax on real property located |
| 4429 | within a transportation <u>deficiency</u> concurrency backlog area, |
| 4430 | except a school district. |
| 4431 | (2) CREATION OF TRANSPORTATION <u>DEVELOPMENT</u> CONCURRENCY |
| 4432 | BACKLOG AUTHORITIES |
| 4433 | (a) A county or municipality may create a transportation |
| 4434 | development concurrency backlog authority if it has an |
| 4435 | identified transportation deficiency concurrency backlog. |
| 4436 | (b) Acting as the transportation <u>development</u> concurrency |
| 4437 | backlog authority within the authority's jurisdictional |
| | |

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578-03176-11 2011122c1 boundary, the governing body of a county or municipality shall adopt and implement a plan to eliminate all identified transportation <u>deficiencies</u> concurrency backlogs within the authority's jurisdiction using funds provided pursuant to subsection (5) and as otherwise provided pursuant to this section.

4444 (c) The Legislature finds and declares that there exist in 4445 many counties and municipalities areas that have significant 4446 transportation deficiencies and inadequate transportation 4447 facilities; that many insufficiencies and inadequacies severely 4448 limit or prohibit the satisfaction of adopted transportation 4449 level-of-service concurrency standards; that the transportation 4450 insufficiencies and inadequacies affect the health, safety, and 4451 welfare of the residents of these counties and municipalities; 4452 that the transportation insufficiencies and inadequacies 4453 adversely affect economic development and growth of the tax base 4454 for the areas in which these insufficiencies and inadequacies 4455 exist; and that the elimination of transportation deficiencies and inadequacies and the satisfaction of transportation level-4456 4457 of-service concurrency standards are paramount public purposes 4458 for the state and its counties and municipalities.

(3) POWERS OF A TRANSPORTATION <u>DEVELOPMENT</u> CONCURRENCY
BACKLOG AUTHORITY.—Each transportation <u>development</u> concurrency
backlog authority <u>created pursuant to this section</u> has the
powers necessary or convenient to carry out the purposes of this
section, including the following powers in addition to others
granted in this section:

(a) To make and execute contracts and other instrumentsnecessary or convenient to the exercise of its powers under this

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4467 section.

4468 (b) To undertake and carry out transportation concurrency 4469 backlog projects for transportation facilities that have 4470 designed to relieve transportation deficiencies a concurrency 4471 backlog within the authority's jurisdiction. Concurrency backlog 4472 Transportation projects may include transportation facilities 4473 that provide for alternative modes of travel including 4474 sidewalks, bikeways, and mass transit which are related to a 4475 deficient backlogged transportation facility.

4476 (c) To invest any transportation concurrency backlog funds 4477 held in reserve, sinking funds, or any such funds not required 4478 for immediate disbursement in property or securities in which 4479 savings banks may legally invest funds subject to the control of 4480 the authority and to redeem such bonds as have been issued 4481 pursuant to this section at the redemption price established 4482 therein, or to purchase such bonds at less than redemption 4483 price. All such bonds redeemed or purchased shall be canceled.

4484 (d) To borrow money, including, but not limited to, issuing 4485 debt obligations such as, but not limited to, bonds, notes, 4486 certificates, and similar debt instruments; to apply for and 4487 accept advances, loans, grants, contributions, and any other 4488 forms of financial assistance from the Federal Government or the 4489 state, county, or any other public body or from any sources, 4490 public or private, for the purposes of this part; to give such 4491 security as may be required; to enter into and carry out 4492 contracts or agreements; and to include in any contracts for 4493 financial assistance with the Federal Government for or with 4494 respect to a transportation concurrency backlog project and 4495 related activities such conditions imposed under federal laws as

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578-03176-11 20111122c1 4496 the transportation deficiency concurrency backlog authority 4497 considers reasonable and appropriate and which are not 4498 inconsistent with the purposes of this section. 4499 (e) To make or have made all surveys and plans necessary to 4500 the carrying out of the purposes of this section; to contract 4501 with any persons, public or private, in making and carrying out 4502 such plans; and to adopt, approve, modify, or amend such 4503 transportation sufficiency concurrency backlog plans. 4504 (f) To appropriate such funds and make such expenditures as 4505 are necessary to carry out the purposes of this section, and to 4506 enter into agreements with other public bodies, which agreements 4507 may extend over any period notwithstanding any provision or rule 4508 of law to the contrary. 4509 (4) TRANSPORTATION SUFFICIENCY CONCURRENCY BACKLOG PLANS.-4510 (a) Each transportation development concurrency backlog 4511 authority shall adopt a transportation sufficiency concurrency 4512 backlog plan as a part of the local government comprehensive 4513 plan within 6 months after the creation of the authority. The 4514 plan must: 4515 (a) 1. Identify all transportation facilities that have been 4516 designated as deficient and require the expenditure of moneys to 4517 upgrade, modify, or mitigate the deficiency. 4518 (b)2. Include a priority listing of all transportation 4519 facilities that have been designated as deficient and do not 4520 satisfy concurrency requirements pursuant to s. 163.3180, and 4521 the applicable local government comprehensive plan. 4522 (c) - Establish a schedule for financing and construction 4523 of transportation concurrency backlog projects that will 4524 eliminate transportation deficiencies concurrency backlogs

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| 4525 | within the jurisdiction of the authority within 10 years after |
| 4526 | the transportation sufficiency concurrency backlog plan |
| 4527 | adoption. If the utilization of mass transit is selected as all |
| 4528 | - |
| | or part of the system solution, the improvements and service may |
| 4529 | extend outside the area of the transportation deficiency areas |
| 4530 | to the planned terminus of the improvement as long as the |
| 4531 | improvement provides capacity enhancements to a larger |
| 4532 | intermodal system. The schedule shall be adopted as part of the |
| 4533 | local government comprehensive plan. |
| 4534 | (b) The adoption of the transportation concurrency backlog |
| 4535 | plan shall be exempt from the provisions of s. 163.3187(1). |
| 4536 | |
| 4537 | Notwithstanding such schedule requirements, as long as the |
| 4538 | schedule provides for the elimination of all transportation |
| 4539 | deficiencies concurrency backlogs within 10 years after the |
| 4540 | adoption of the transportation sufficiency concurrency backlog |
| 4541 | plan, the final maturity date of any debt incurred to finance or |
| 4542 | refinance the related projects may be no later than 40 years |
| 4543 | after the date the debt is incurred and the authority may |
| 4544 | continue operations and administer the trust fund established as |
| 4545 | provided in subsection (5) for as long as the debt remains |
| 4546 | outstanding. |
| 4547 | (5) ESTABLISHMENT OF LOCAL TRUST FUNDThe transportation |
| 4548 | development concurrency backlog authority shall establish a |
| 4549 | local transportation concurrency backlog trust fund upon |
| 4550 | creation of the authority. Each local trust fund shall be |

4551 administered by the transportation <u>development</u> concurrency
4552 backlog authority within which a transportation <u>deficiencies</u>
4553 have concurrency backlog has been identified. Each local trust

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578-03176-11 20111122c1 fund must continue to be funded under this section for as long 4554 4555 as the projects set forth in the related transportation 4556 sufficiency concurrency backlog plan remain to be completed or 4557 until any debt incurred to finance or refinance the related 4558 projects is no longer outstanding, whichever occurs later. 4559 Beginning in the first fiscal year after the creation of the 4560 authority, each local trust fund shall be funded by the proceeds 4561 of an ad valorem tax increment collected within each 4562 transportation deficiency concurrency backlog area to be 4563 determined annually and shall be a minimum of 25 percent of the 4564 difference between the amounts set forth in paragraphs (a) and 4565 (b), except that if all of the affected taxing authorities agree 4566 under an interlocal agreement, a particular local trust fund may 4567 be funded by the proceeds of an ad valorem tax increment greater 4568 than 25 percent of the difference between the amounts set forth 4569 in paragraphs (a) and (b):

(a) The amount of ad valorem tax levied each year by each taxing authority, exclusive of any amount from any debt service millage, on taxable real property contained within the jurisdiction of the transportation <u>development</u> concurrency backlog authority and within the transportation <u>deficiency</u> backlog area; and

(b) The amount of ad valorem taxes which would have been produced by the rate upon which the tax is levied each year by or for each taxing authority, exclusive of any debt service millage, upon the total of the assessed value of the taxable real property within the transportation <u>deficiency</u> concurrency <u>backlog</u> area as shown on the most recent assessment roll used in connection with the taxation of such property of each taxing

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| 4583 | authority prior to the effective date of the ordinance funding |
| 4584 | the trust fund. |
| 4585 | (6) EXEMPTIONS |
| 4586 | (a) The following public bodies or taxing authorities are |
| 4587 | exempt from the provisions of this section: |
| 4588 | 1. A special district that levies ad valorem taxes on |
| 4589 | taxable real property in more than one county. |
| 4590 | 2. A special district for which the sole available source |
| 4591 | of revenue is the authority to levy ad valorem taxes at the time |
| 4592 | an ordinance is adopted under this section. However, revenues or |
| 4593 | aid that may be dispensed or appropriated to a district as |
| 4594 | defined in s. 388.011 at the discretion of an entity other than |
| 4595 | such district shall not be deemed available. |
| 4596 | 3. A library district. |
| 4597 | 4. A neighborhood improvement district created under the |
| 4598 | Safe Neighborhoods Act. |
| 4599 | 5. A metropolitan transportation authority. |
| 4600 | 6. A water management district created under s. 373.069. |
| 4601 | 7. A community redevelopment agency. |
| 4602 | (b) A transportation <u>development</u> concurrency exemption |
| 4603 | authority may also exempt from this section a special district |
| 4604 | that levies ad valorem taxes within the transportation |
| 4605 | deficiency concurrency backlog area pursuant to s. |
| 4606 | 163.387(2)(d). |
| 4607 | (7) TRANSPORTATION <u>DEFICIENCY</u> CONCURRENCY SATISFACTION |
| 4608 | Upon adoption of a transportation sufficiency concurrency |
| 4609 | backlog plan as a part of the local government comprehensive |
| 4610 | plan, and the plan going into effect, the area subject to the |
| 4611 | plan shall be deemed to have achieved and maintained |
| | |

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| 4612 | transportation level-of-service standards, and to have met |
| 4613 | requirements for financial feasibility for transportation |
| 4614 | facilities, and for the purpose of proposed development |
| 4615 | transportation concurrency has been satisfied. Proportionate |
| 4616 | fair-share mitigation shall be limited to ensure that a |
| 4617 | development inside a transportation <u>deficiency</u> concurrency |
| 4618 | backlog area is not responsible for the additional costs of |
| 4619 | eliminating <u>deficiencies</u> backlogs . |
| 4620 | (8) DISSOLUTIONUpon completion of all transportation |
| 4621 | concurrency backlog projects identified in the transportation |
| 4622 | sufficiency plan and repayment or defeasance of all debt issued |
| 4623 | to finance or refinance such projects, a transportation |
| 4624 | development concurrency backlog authority shall be dissolved, |
| 4625 | and its assets and liabilities transferred to the county or |
| 4626 | municipality within which the authority is located. All |
| 4627 | remaining assets of the authority must be used for |
| 4628 | implementation of transportation projects within the |
| 4629 | jurisdiction of the authority. The local government |
| 4630 | comprehensive plan shall be amended to remove the transportation |
| 4631 | deficiency concurrency backlog plan. |
| 4632 | Section 14. Section 163.3184, Florida Statutes, is amended |
| 4633 | to read: |
| 4634 | 163.3184 Process for adoption of comprehensive plan or plan |
| 4635 | amendment |
| 4636 | (1) DEFINITIONSAs used in this section, the term: |
| 4637 | (a) "Affected person" includes the affected local |
| 4638 | government; persons owning property, residing, or owning or |

4639 operating a business within the boundaries of the local 4640 government whose plan is the subject of the review; owners of

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578-03176-11 20111122c1 4641 real property abutting real property that is the subject of a 4642 proposed change to a future land use map; and adjoining local 4643 governments that can demonstrate that the plan or plan amendment 4644 will produce substantial impacts on the increased need for 4645 publicly funded infrastructure or substantial impacts on areas 4646 designated for protection or special treatment within their 4647 jurisdiction. Each person, other than an adjoining local 4648 government, in order to qualify under this definition, shall also have submitted oral or written comments, recommendations, 4649 4650 or objections to the local government during the period of time 4651 beginning with the transmittal hearing for the plan or plan 4652 amendment and ending with the adoption of the plan or plan 4653 amendment.

4654 (b) "In compliance" means consistent with the requirements 4655 of ss. 163.3177, 163.3178, 163.3180, 163.3191, and 163.3245, and 4656 163.3248 with the state comprehensive plan, with the appropriate 4657 strategic regional policy plan, and with chapter 9J-5, Florida 4658 Administrative Code, where such rule is not inconsistent with 4659 this part and with the principles for guiding development in 4660 designated areas of critical state concern and with part III of 4661 chapter 369, where applicable.

4662 (c) "Reviewing agencies" means: 4663 1. The state land planning agency; 4664 2. The appropriate regional planning council; 4665 3. The appropriate water management district; 4666 4. The Department of Environmental Protection; 4667 5. The Department of State; 4668 6. The Department of Transportation; 4669 7. In the case of plan amendments relating to public

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| 4670 | schools, the Department of Education; |
| 4671 | 8. In the case of plans or plan amendments that affect a |
| 4672 | military installation listed in s. 163.3175, the commanding |
| 4673 | officer of the affected military installation; |
| 4674 | 9. In the case of county plans and plan amendments, the |
| 4675 | Fish and Wildlife Conservation Commission and the Department of |
| 4676 | Agriculture and Consumer Services; and |
| 4677 | 10. In the case of municipal plans and plan amendments, the |
| 4678 | county in which the municipality is located. |
| 4679 | (2) COORDINATIONEach comprehensive plan or plan amendment |
| 4680 | proposed to be adopted pursuant to this part, except amendments |
| 4681 | adopted pursuant to s. 163.32465 or s. 163.3187(1)(c) and (3), |
| 4682 | shall be transmitted, adopted, and reviewed in the manner |
| 4683 | prescribed in this section. The state land planning agency shall |
| 4684 | have responsibility for plan review, coordination, and the |
| 4685 | preparation and transmission of comments, pursuant to this |
| 4686 | section, to the local governing body responsible for the |
| 4687 | comprehensive plan. The state land planning agency shall |
| 4688 | maintain a single file concerning any proposed or adopted plan |
| 4689 | amendment submitted by a local government for any review under |
| 4690 | this section. Copies of all correspondence, papers, notes, |
| 4691 | memoranda, and other documents received or generated by the |
| 4692 | state land planning agency must be placed in the appropriate |
| 4693 | file. Paper copies of all electronic mail correspondence must be |
| 4694 | placed in the file. The file and its contents must be available |
| 4695 | for public inspection and copying as provided in chapter 119. |
| 4696 | (3) LOCAL GOVERNMENT TRANSMITTAL OF PROPOSED PLAN OR |
| 4697 | AMENDMENT |
| | |

4698

(a) Each local governing body shall transmit the complete

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| 4699 | proposed comprehensive plan or plan amendment to the <u>reviewing</u> |
| 4700 | agencies state land planning agency, the appropriate regional |
| 4701 | planning council and water management district, the Department |
| 4702 | of Environmental Protection, the Department of State, and the |
| 4703 | Department of Transportation, and, in the case of municipal |
| 4704 | plans, to the appropriate county, and, in the case of county |
| 4705 | plans, to the Fish and Wildlife Conservation Commission and the |
| 4706 | Department of Agriculture and Consumer Services, immediately |
| 4707 | following a public hearing pursuant to subsection (15) as |
| 4708 | specified in the state land planning agency's procedural rules. |
| 4709 | The local governing body shall also transmit a copy of the |
| 4710 | complete proposed comprehensive plan or plan amendment to any |
| 4711 | other unit of local government or government agency in the state |
| 4712 | that has filed a written request with the governing body for the |
| 4713 | plan or plan amendment. The local government may request a |
| 4714 | review by the state land planning agency pursuant to subsection |
| 4715 | (6) at the time of the transmittal of an amendment. |
| 4716 | (b) A local governing body shall not transmit portions of a |
| 4717 | plan or plan amendment unless it has previously provided to all |
| 4718 | state agencies designated by the state land planning agency a |
| 4719 | complete copy of its adopted comprehensive plan pursuant to |
| 4720 | subsection (7) and as specified in the agency's procedural |
| 4721 | rules . In the case of comprehensive plan amendments, the local |
| 4722 | governing body shall transmit to the state land planning agency, |
| 4723 | the other reviewing agencies appropriate regional planning |
| 4724 | council and water management district, the Department of |

4725 Environmental Protection, the Department of State, and the

4726 Department of Transportation, and, in the case of municipal

4727 plans, to the appropriate county and, in the case of county

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578-03176-11 20111122c1 plans, to the Fish and Wildlife Conservation Commission and the 4728 4729 Department of Agriculture and Consumer Services the supporting materials specified in the state land planning agency's 4730 procedural rules and, in cases in which the plan amendment is a 4731 4732 result of an evaluation and appraisal report adopted pursuant to 4733 s. 163.3191, a copy of the evaluation and appraisal report. 4734 Local governing bodies shall consolidate all proposed plan 4735 amendments into a single submission for each of the two plan 4736 amendment adoption dates during the calendar year pursuant to s. 163.3187. 4737

(c) A local government may adopt a proposed plan amendment previously transmitted pursuant to this subsection, unless review is requested or otherwise initiated pursuant to subsection (6).

4742 (d) In cases in which a local government transmits multiple 4743 individual amendments that can be clearly and legally separated 4744 and distinguished for the purpose of determining whether to 4745 review the proposed amendment, and the state land planning 4746 agency elects to review several or a portion of the amendments 4747 and the local government chooses to immediately adopt the 4748 remaining amendments not reviewed, the amendments immediately 4749 adopted and any reviewed amendments that the local government 4750 subsequently adopts together constitute one amendment cycle in 4751 accordance with s. 163.3187(1).

(e) At the request of an applicant, a local government shall consider an application for zoning changes that would be required to properly enact the provisions of any proposed plan amendment transmitted pursuant to this subsection. Zoning changes approved by the local government are contingent upon the

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578-03176-11 20111122c1 4757 comprehensive plan or plan amendment transmitted becoming 4758 effective. 4759 (4) INTERGOVERNMENTAL REVIEW.-The governmental agencies specified in paragraph (3)(a) shall provide comments to the 4760 4761 state land planning agency within 30 days after receipt by the 4762 state land planning agency of the complete proposed plan 4763 amendment. If the plan or plan amendment includes or relates to 4764 the public school facilities element pursuant to s. 4765 163.3177(12), the state land planning agency shall submit a copy 4766 to the Office of Educational Facilities of the Commissioner of 4767 Education for review and comment. The appropriate regional 4768 planning council shall also provide its written comments to the 4769 state land planning agency within 30 days after receipt by the 4770 state land planning agency of the complete proposed plan 4771 amendment and shall specify any objections, recommendations for 4772 modifications, and comments of any other regional agencies to 4773 which the regional planning council may have referred the 4774 proposed plan amendment. Written comments submitted by the 4775 public within 30 days after notice of transmittal by the local 4776 government of the proposed plan amendment will be considered as 4777 if submitted by governmental agencies. All written agency and 4778 public comments must be made part of the file maintained under 4779 subsection (2).

(5) REGIONAL, COUNTY, AND MUNICIPAL REVIEW.—The review of
the regional planning council pursuant to subsection (4) shall
be limited to effects on regional resources or facilities
identified in the strategic regional policy plan and
extrajurisdictional impacts which would be inconsistent with the
comprehensive plan of the affected local government. However,

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4786 any inconsistency between a local plan or plan amendment and a 4787 strategic regional policy plan must not be the sole basis for a notice of intent to find a local plan or plan amendment not in 4788 4789 compliance with this act. A regional planning council shall not 4790 review and comment on a proposed comprehensive plan it prepared 4791 itself unless the plan has been changed by the local government 4792 subsequent to the preparation of the plan by the regional 4793 planning agency. The review of the county land planning agency 4794 pursuant to subsection (4) shall be primarily in the context of 4795 the relationship and effect of the proposed plan amendment on 4796 any county comprehensive plan element. Any review by 4797 municipalities will be primarily in the context of the 4798 relationship and effect on the municipal plan.

4799

(6) STATE LAND PLANNING AGENCY REVIEW.-

4800 (a) The state land planning agency shall review a proposed 4801 plan amendment upon request of a regional planning council, 4802 affected person, or local government transmitting the plan 4803 amendment. The request from the regional planning council or 4804 affected person must be received within 30 days after 4805 transmittal of the proposed plan amendment pursuant to 4806 subsection (3). A regional planning council or affected person 4807 requesting a review shall do so by submitting a written request 4808 to the agency with a notice of the request to the local 4809 government and any other person who has requested notice.

(b) The state land planning agency may review any proposed plan amendment regardless of whether a request for review has been made, if the agency gives notice to the local government, and any other person who has requested notice, of its intention to conduct such a review within 35 days after receipt of the

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4815 complete proposed plan amendment.
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4816 (c) The state land planning agency shall establish by rule 4817 a schedule for receipt of comments from the various government 4818 agencies, as well as written public comments, pursuant to 4819 subsection (4). If the state land planning agency elects to 4820 review the amendment or the agency is required to review the 4821 amendment as specified in paragraph (a), the agency shall issue 4822 a report giving its objections, recommendations, and comments 4823 regarding the proposed amendment within 60 days after receipt of 4824 the complete proposed amendment by the state land planning 4825 agency. When a federal, state, or regional agency has 4826 implemented a permitting program, the state land planning agency 4827 shall not require a local government to duplicate or exceed that 4828 permitting program in its comprehensive plan or to implement 4829 such a permitting program in its land development regulations. 4830 Nothing contained herein shall prohibit the state land planning 4831 agency in conducting its review of local plans or plan 4832 amendments from making objections, recommendations, and comments 4833 or making compliance determinations regarding densities and 4834 intensities consistent with the provisions of this part. In 4835 preparing its comments, the state land planning agency shall 4836 only base its considerations on written, and not oral, comments, 4837 from any source.

(d) The state land planning agency review shall identify all written communications with the agency regarding the proposed plan amendment. If the state land planning agency does not issue such a review, it shall identify in writing to the local government all written communications received 30 days after transmittal. The written identification must include a

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578-03176-11 20111122c1 4844 list of all documents received or generated by the agency, which 4845 list must be of sufficient specificity to enable the documents to be identified and copies requested, if desired, and the name 4846 4847 of the person to be contacted to request copies of any 4848 identified document. The list of documents must be made a part 4849 of the public records of the state land planning agency. 4850 (7) LOCAL GOVERNMENT REVIEW OF COMMENTS; ADOPTION OF PLAN 4851 OR AMENDMENTS AND TRANSMITTAL.-4852 (a) The local government shall review the written comments 4853 submitted to it by the state land planning agency, and any other 4854 person, agency, or government. Any comments, recommendations, or 4855 objections and any reply to them shall be public documents, a 4856 part of the permanent record in the matter, and admissible in 4857 any proceeding in which the comprehensive plan or plan amendment 4858 may be at issue. The local government, upon receipt of written 4859 comments from the state land planning agency, shall have 120 4860 days to adopt or adopt with changes the proposed comprehensive 4861 plan or s. 163.3191 plan amendments. In the case of 4862 comprehensive plan amendments other than those proposed pursuant 4863 to s. 163.3191, the local government shall have 60 days to adopt 4864 the amendment, adopt the amendment with changes, or determine 4865 that it will not adopt the amendment. The adoption of the 4866 proposed plan or plan amendment or the determination not to 4867 adopt a plan amendment, other than a plan amendment proposed pursuant to s. 163.3191, shall be made in the course of a public 4868 4869 hearing pursuant to subsection (15). The local government shall 4870 transmit the complete adopted comprehensive plan or plan 4871 amendment, including the names and addresses of persons compiled 4872 pursuant to paragraph (15) (c), to the state land planning agency

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578-03176-11 20111122c1 4873 as specified in the agency's procedural rules within 10 working 4874 days after adoption. The local governing body shall also 4875 transmit a copy of the adopted comprehensive plan or plan 4876 amendment to the regional planning agency and to any other unit 4877 of local government or governmental agency in the state that has 4878 filed a written request with the governing body for a copy of 4879 the plan or plan amendment. 4880 (b) If the adopted plan amendment is unchanged from the 4881 proposed plan amendment transmitted pursuant to subsection (3) 4882 and an affected person as defined in paragraph (1)(a) did not 4883 raise any objection, the state land planning agency did not 4884 review the proposed plan amendment, and the state land planning 4885 agency did not raise any objections during its review pursuant 4886 to subsection (6), the local government may state in the 4887 transmittal letter that the plan amendment is unchanged and was 4888 not the subject of objections.

4889

(8) NOTICE OF INTENT.-

(a) If the transmittal letter correctly states that the plan amendment is unchanged and was not the subject of review or objections pursuant to paragraph (7) (b), the state land planning agency has 20 days after receipt of the transmittal letter within which to issue a notice of intent that the plan amendment is in compliance.

(b) Except as provided in paragraph (a) or in s.
163.3187(3), the state land planning agency, upon receipt of a
local government's complete adopted comprehensive plan or plan
amendment, shall have 45 days for review and to determine if the
plan or plan amendment is in compliance with this act, unless
the amendment is the result of a compliance agreement entered

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| 4902 | into under subsection (16), in which case the time period for |
| 4903 | review and determination shall be 30 days. If review was not |
| 4904 | conducted under subsection (6), the agency's determination must |
| 4905 | be based upon the plan amendment as adopted. If review was |
| 4906 | conducted under subsection (6), the agency's determination of |
| 4907 | compliance must be based only upon one or both of the following: |
| 4908 | 1. The state land planning agency's written comments to the |
| 4909 | local government pursuant to subsection (6); or |
| 4910 | 2. Any changes made by the local government to the |
| 4911 | comprehensive plan or plan amendment as adopted. |
| 4912 | (c)1. During the time period provided for in this |
| 4913 | subsection, the state land planning agency shall issue, through |
| 4914 | a senior administrator or the secretary , as specified in the |
| 4915 | agency's procedural rules, a notice of intent to find that the |
| 4916 | plan or plan amendment is in compliance or not in compliance. A |
| 4917 | notice of intent shall be issued by publication in the manner |
| 4918 | provided by this paragraph and by mailing a copy to the local |
| 4919 | government. The advertisement shall be placed in that portion of |
| 4920 | the newspaper where legal notices appear. The advertisement |
| 4921 | shall be published in a newspaper that meets the size and |
| 4922 | circulation requirements set forth in paragraph (15)(e) and that |
| 4923 | has been designated in writing by the affected local government |
| 4924 | at the time of transmittal of the amendment. Publication by the |
| 4925 | state land planning agency of a notice of intent in the |
| 4926 | newspaper designated by the local government shall be prima |
| 4927 | facie evidence of compliance with the publication requirements |
| 4928 | of this section. The state land planning agency shall post a |
| 4929 | copy of the notice of intent on the agency's Internet site. The |
| 4930 | agency shall, no later than the date the notice of intent is |
| | |

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4931 transmitted to the newspaper, send by regular mail a courtesy 4932 informational statement to persons who provide their names and 4933 addresses to the local government at the transmittal hearing or 4934 at the adoption hearing where the local government has provided 4935 the names and addresses of such persons to the department at the 4936 time of transmittal of the adopted amendment. The informational 4937 statements shall include the name of the newspaper in which the 4938 notice of intent will appear, the approximate date of 4939 publication, the ordinance number of the plan or plan amendment, 4940 and a statement that affected persons have 21 days after the 4941 actual date of publication of the notice to file a petition.

4942 2. A local government that has an Internet site shall post 4943 a copy of the state land planning agency's notice of intent on 4944 the site within 5 days after receipt of the mailed copy of the 4945 agency's notice of intent.

4946

(9) PROCESS IF LOCAL PLAN OR AMENDMENT IS IN COMPLIANCE.-

4947 (a) If the state land planning agency issues a notice of 4948 intent to find that the comprehensive plan or plan amendment 4949 transmitted pursuant to s. 163.3167, s. 163.3187, s. 163.3189, 4950 or s. 163.3191 is in compliance with this act, any affected 4951 person may file a petition with the agency pursuant to ss. 4952 120.569 and 120.57 within 21 days after the publication of 4953 notice. In this proceeding, the local plan or plan amendment 4954 shall be determined to be in compliance if the local 4955 government's determination of compliance is fairly debatable.

(b) The hearing shall be conducted by an administrative law
judge of the Division of Administrative Hearings of the
Department of Management Services, who shall hold the hearing in
the county of and convenient to the affected local jurisdiction

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4960 and submit a recommended order to the state land planning 4961 agency. The state land planning agency shall allow for the 4962 filing of exceptions to the recommended order and shall issue a 4963 final order after receipt of the recommended order if the state 4964 land planning agency determines that the plan or plan amendment 4965 is in compliance. If the state land planning agency determines 4966 that the plan or plan amendment is not in compliance, the agency 4967 shall submit the recommended order to the Administration 4968 Commission for final agency action.

4969 (10) PROCESS IF LOCAL PLAN OR AMENDMENT IS NOT IN 4970 COMPLIANCE.-

4971 (a) If the state land planning agency issues a notice of 4972 intent to find the comprehensive plan or plan amendment not in 4973 compliance with this act, the notice of intent shall be 4974 forwarded to the Division of Administrative Hearings of the 4975 Department of Management Services, which shall conduct a 4976 proceeding under ss. 120.569 and 120.57 in the county of and 4977 convenient to the affected local jurisdiction. The parties to 4978 the proceeding shall be the state land planning agency, the 4979 affected local government, and any affected person who 4980 intervenes. No new issue may be alleged as a reason to find a 4981 plan or plan amendment not in compliance in an administrative 4982 pleading filed more than 21 days after publication of notice 4983 unless the party seeking that issue establishes good cause for 4984 not alleging the issue within that time period. Good cause shall 4985 not include excusable neglect. In the proceeding, the local 4986 government's determination that the comprehensive plan or plan 4987 amendment is in compliance is presumed to be correct. The local 4988 government's determination shall be sustained unless it is shown

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578-03176-11 20111122c1 4989 by a preponderance of the evidence that the comprehensive plan 4990 or plan amendment is not in compliance. The local government's 4991 determination that elements of its plans are related to and 4992 consistent with each other shall be sustained if the 4993 determination is fairly debatable. 4994 (b) The administrative law judge assigned by the division 4995 shall submit a recommended order to the Administration 4996 Commission for final agency action. 4997 (c) Prior to the hearing, the state land planning agency 4998 shall afford an opportunity to mediate or otherwise resolve the 4999 dispute. If a party to the proceeding requests mediation or 5000 other alternative dispute resolution, the hearing may not be 5001 held until the state land planning agency advises the 5002 administrative law judge in writing of the results of the 5003 mediation or other alternative dispute resolution. However, the 5004 hearing may not be delayed for longer than 90 days for mediation 5005 or other alternative dispute resolution unless a longer delay is 5006 agreed to by the parties to the proceeding. The costs of the 5007 mediation or other alternative dispute resolution shall be borne 5008 equally by all of the parties to the proceeding.

5009

(11) ADMINISTRATION COMMISSION.-

5010 (a) If the Administration Commission, upon a hearing 5011 pursuant to subsection (9) or subsection (10), finds that the 5012 comprehensive plan or plan amendment is not in compliance with 5013 this act, the commission shall specify remedial actions which 5014 would bring the comprehensive plan or plan amendment into 5015 compliance. The commission may direct state agencies not to 5016 provide funds to increase the capacity of roads, bridges, or 5017 water and sewer systems within the boundaries of those local

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| 5018 | governmental entities which have comprehensive plans or plan |
| 5019 | elements that are determined not to be in compliance. The |
| 5020 | commission order may also specify that the local government |
| 5021 | shall not be eligible for grants administered under the |
| 5022 | following programs: |
| 5023 | 1. The Florida Small Cities Community Development Block |
| 5024 | Grant Program, as authorized by ss. 290.0401-290.049. |
| 5025 | 2. The Florida Recreation Development Assistance Program, |
| 5026 | as authorized by chapter 375. |
| 5027 | 3. Revenue sharing pursuant to ss. 206.60, 210.20, and |
| 5028 | 218.61 and chapter 212, to the extent not pledged to pay back |
| 5029 | bonds. |
| 5030 | (b) If the local government is one which is required to |
| 5031 | include a coastal management element in its comprehensive plan |
| 5032 | pursuant to s. 163.3177(6)(g), the commission order may also |
| 5033 | specify that the local government is not eligible for funding |
| 5034 | pursuant to s. 161.091. The commission order may also specify |
| 5035 | that the fact that the coastal management element has been |
| 5036 | determined to be not in compliance shall be a consideration when |
| 5037 | the department considers permits under s. 161.053 and when the |
| 5038 | Board of Trustees of the Internal Improvement Trust Fund |
| 5039 | considers whether to sell, convey any interest in, or lease any |
| 5040 | sovereignty lands or submerged lands until the element is |
| 5041 | brought into compliance. |
| 5042 | (c) The sanctions provided by paragraphs (a) and (b) do |
| 5043 | shall not apply to a local government regarding any plan |
| 5044 | amendment, except for plan amendments that amend plans that have |
| 5045 | not been finally determined to be in compliance with this part, |
| 5046 | and except as provided in s. 163.3189(2) or <u>s. 163.3191(9)</u> s. |
| | |

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5047 163.3191(11).

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5048 (12) GOOD FAITH FILING.-The signature of an attorney or 5049 party constitutes a certificate that he or she has read the 5050 pleading, motion, or other paper and that, to the best of his or 5051 her knowledge, information, and belief formed after reasonable 5052 inquiry, it is not interposed for any improper purpose, such as 5053 to harass or to cause unnecessary delay, or for economic advantage, competitive reasons, or frivolous purposes or 5054 5055 needless increase in the cost of litigation. If a pleading, 5056 motion, or other paper is signed in violation of these 5057 requirements, the administrative law judge, upon motion or his 5058 or her own initiative, shall impose upon the person who signed 5059 it, a represented party, or both, an appropriate sanction, which 5060 may include an order to pay to the other party or parties the 5061 amount of reasonable expenses incurred because of the filing of 5062 the pleading, motion, or other paper, including a reasonable 5063 attorney's fee.

5064 (13) EXCLUSIVE PROCEEDINGS.—The proceedings under this 5065 section shall be the sole proceeding or action for a 5066 determination of whether a local government's plan, element, or 5067 amendment is in compliance with this act.

5068 (14) AREAS OF CRITICAL STATE CONCERN.—No proposed local 5069 government comprehensive plan or plan amendment which is 5070 applicable to a designated area of critical state concern shall 5071 be effective until a final order is issued finding the plan or 5072 amendment to be in compliance as defined in this section.

5073

(15) PUBLIC HEARINGS.-

5074 (a) The procedure for transmittal of a complete proposed 5075 comprehensive plan or plan amendment pursuant to subsection (3)

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578-03176-11 20111122c1 5076 and for adoption of a comprehensive plan or plan amendment 5077 pursuant to subsection (7) shall be by affirmative vote of not 5078 less than a majority of the members of the governing body 5079 present at the hearing. The adoption of a comprehensive plan or 5080 plan amendment shall be by ordinance. For the purposes of 5081 transmitting or adopting a comprehensive plan or plan amendment, 5082 the notice requirements in chapters 125 and 166 are superseded by this subsection, except as provided in this part. 5083 5084 (b) The local governing body shall hold at least two 5085 advertised public hearings on the proposed comprehensive plan or 5086 plan amendment as follows: 5087 1. The first public hearing shall be held at the 5088 transmittal stage pursuant to subsection (3). It shall be held 5089 on a weekday at least 7 days after the day that the first 5090 advertisement is published. 5091 2. The second public hearing shall be held at the adoption 5092 stage pursuant to subsection (7). It shall be held on a weekday 5093 at least 5 days after the day that the second advertisement is published. 5094 5095 (c) The local government shall provide a sign-in form at 5096 the transmittal hearing and at the adoption hearing for persons 5097 to provide their names and mailing addresses. The sign-in form 5098 must advise that any person providing the requested information 5099 will receive a courtesy informational statement concerning publications of the state land planning agency's notice of 5100 5101 intent. The local government shall add to the sign-in form the 5102 name and address of any person who submits written comments 5103 concerning the proposed plan or plan amendment during the time 5104 period between the commencement of the transmittal hearing and

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578-03176-11 20111122c1 5105 the end of the adoption hearing. It is the responsibility of the 5106 person completing the form or providing written comments to accurately, completely, and legibly provide all information 5107 5108 needed in order to receive the courtesy informational statement. 5109 (d) The agency shall provide a model sign-in form for 5110 providing the list to the agency which may be used by the local 5111 government to satisfy the requirements of this subsection. 5112 (e) If the proposed comprehensive plan or plan amendment changes the actual list of permitted, conditional, or prohibited 5113 5114 uses within a future land use category or changes the actual 5115 future land use map designation of a parcel or parcels of land, 5116 the required advertisements shall be in the format prescribed by 5117 s. 125.66(4)(b)2. for a county or by s. 166.041(3)(c)2.b. for a 5118 municipality. 5119 (16) COMPLIANCE AGREEMENTS.-5120 (a) At any time following the issuance of a notice of 5121 intent to find a comprehensive plan or plan amendment not in 5122 compliance with this part or after the initiation of a hearing 5123 pursuant to subsection (9), the state land planning agency and 5124 the local government may voluntarily enter into a compliance 5125 agreement to resolve one or more of the issues raised in the 5126 proceedings. Affected persons who have initiated a formal 5127 proceeding or have intervened in a formal proceeding may also 5128 enter into the compliance agreement. All parties granted 5129 intervenor status shall be provided reasonable notice of the 5130 commencement of a compliance agreement negotiation process and a 5131 reasonable opportunity to participate in such negotiation 5132 process. Negotiation meetings with local governments or 5133 intervenors shall be open to the public. The state land planning

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578-03176-11 20111122c1 5134 agency shall provide each party granted intervenor status with a 5135 copy of the compliance agreement within 10 days after the agreement is executed. The compliance agreement shall list each 5136 5137 portion of the plan or plan amendment which is not in 5138 compliance, and shall specify remedial actions which the local 5139 government must complete within a specified time in order to 5140 bring the plan or plan amendment into compliance, including 5141 adoption of all necessary plan amendments. The compliance 5142 agreement may also establish monitoring requirements and 5143 incentives to ensure that the conditions of the compliance 5144 agreement are met.

(b) Upon filing by the state land planning agency of a compliance agreement executed by the agency and the local government with the Division of Administrative Hearings, any administrative proceeding under ss. 120.569 and 120.57 regarding the plan or plan amendment covered by the compliance agreement shall be stayed.

(c) Prior to its execution of a compliance agreement, the local government must approve the compliance agreement at a public hearing advertised at least 10 days before the public hearing in a newspaper of general circulation in the area in accordance with the advertisement requirements of subsection (15).

(d) A local government may adopt a plan amendment pursuant to a compliance agreement in accordance with the requirements of paragraph (15) (a). The plan amendment shall be exempt from the requirements of subsections (2)-(7). The local government shall hold a single adoption public hearing pursuant to the requirements of subparagraph (15) (b)2. and paragraph (15) (e).

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5163 Within 10 working days after adoption of a plan amendment, the local government shall transmit the amendment to the state land 5164 5165 planning agency as specified in the agency's procedural rules, 5166 and shall submit one copy to the regional planning agency and to 5167 any other unit of local government or government agency in the 5168 state that has filed a written request with the governing body 5169 for a copy of the plan amendment, and one copy to any party to 5170 the proceeding under ss. 120.569 and 120.57 granted intervenor 5171 status.

(e) The state land planning agency, upon receipt of a plan amendment adopted pursuant to a compliance agreement, shall issue a cumulative notice of intent addressing both the compliance agreement amendment and the plan or plan amendment that was the subject of the agreement, in accordance with subsection (8).

5178 (f)1. If the local government adopts a comprehensive plan 5179 amendment pursuant to a compliance agreement and a notice of 5180 intent to find the plan amendment in compliance is issued, the 5181 state land planning agency shall forward the notice of intent to 5182 the Division of Administrative Hearings and the administrative 5183 law judge shall realign the parties in the pending proceeding 5184 under ss. 120.569 and 120.57, which shall thereafter be governed 5185 by the process contained in paragraphs (9) (a) and (b), including 5186 provisions relating to challenges by an affected person, burden of proof, and issues of a recommended order and a final order, 5187 5188 except as provided in subparagraph 2. Parties to the original 5189 proceeding at the time of realignment may continue as parties 5190 without being required to file additional pleadings to initiate 5191 a proceeding, but may timely amend their pleadings to raise any

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5192 challenge to the amendment which is the subject of the 5193 cumulative notice of intent, and must otherwise conform to the rules of procedure of the Division of Administrative Hearings. 5194 5195 Any affected person not a party to the realigned proceeding may 5196 challenge the plan amendment which is the subject of the 5197 cumulative notice of intent by filing a petition with the agency 5198 as provided in subsection (9). The agency shall forward the 5199 petition filed by the affected person not a party to the 5200 realigned proceeding to the Division of Administrative Hearings 5201 for consolidation with the realigned proceeding.

5202 2. If any of the issues raised by the state land planning 5203 agency in the original subsection (10) proceeding are not 5204 resolved by the compliance agreement amendments, any intervenor 5205 in the original subsection (10) proceeding may require those 5206 issues to be addressed in the pending consolidated realigned 5207 proceeding under ss. 120.569 and 120.57. As to those unresolved 5208 issues, the burden of proof shall be governed by subsection 5209 (10).

5210 3. If the local government adopts a comprehensive plan 5211 amendment pursuant to a compliance agreement and a notice of 5212 intent to find the plan amendment not in compliance is issued, 5213 the state land planning agency shall forward the notice of 5214 intent to the Division of Administrative Hearings, which shall 5215 consolidate the proceeding with the pending proceeding and immediately set a date for hearing in the pending proceeding 5216 5217 under ss. 120.569 and 120.57. Affected persons who are not a 5218 party to the underlying proceeding under ss. 120.569 and 120.57 5219 may challenge the plan amendment adopted pursuant to the 5220 compliance agreement by filing a petition pursuant to subsection

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5221 (10).

(g) If the local government fails to adopt a comprehensive plan amendment pursuant to a compliance agreement, the state land planning agency shall notify the Division of Administrative Hearings, which shall set the hearing in the pending proceeding under ss. 120.569 and 120.57 at the earliest convenient time.

(h) This subsection does not prohibit a local government from amending portions of its comprehensive plan other than those which are the subject of the compliance agreement. However, such amendments to the plan may not be inconsistent with the compliance agreement.

(i) Nothing in this subsection is intended to limit the parties from entering into a compliance agreement at any time before the final order in the proceeding is issued, provided that the provisions of paragraph (c) shall apply regardless of when the compliance agreement is reached.

(j) Nothing in this subsection is intended to force any party into settlement against its will or to preclude the use of other informal dispute resolution methods, such as the services offered by the Florida Growth Management Dispute Resolution Consortium, in the course of or in addition to the method described in this subsection.

5243 (17) COMMUNITY VISION AND URBAN BOUNDARY PLAN AMENDMENTS. A 5244 local government that has adopted a community vision and urban 5245 service boundary under s. 163.3177(13) and (14) may adopt a plan 5246 amendment related to map amendments solely to property within an 5247 urban service boundary in the manner described in subsections 5248 (1), (2), (7), (14), (15), and (16) and s. 163.3187(1)(c)1.d. 5249 and e., 2., and 3., such that state and regional agency review

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| 5250 | is eliminated. The department may not issue an objections, |
| 5251 | recommendations, and comments report on proposed plan amendments |
| 5252 | or a notice of intent on adopted plan amendments; however, |
| 5253 | affected persons, as defined by paragraph (1)(a), may file a |
| 5254 | petition for administrative review pursuant to the requirements |
| 5255 | of s. 163.3187(3)(a) to challenge the compliance of an adopted |
| 5256 | plan amendment. This subsection does not apply to any amendment |
| 5257 | within an area of critical state concern, to any amendment that |
| 5258 | increases residential densities allowable in high-hazard coastal |
| 5259 | areas as defined in s. 163.3178(2)(h), or to a text change to |
| 5260 | the goals, policies, or objectives of the local government's |
| 5261 | comprehensive plan. Amendments submitted under this subsection |
| 5262 | are exempt from the limitation on the frequency of plan |
| 5263 | amendments in s. 163.3187. |
| 5264 | (18) URBAN INFILL AND REDEVELOPMENT PLAN AMENDMENTSA |
| 5265 | municipality that has a designated urban infill and |
| 5266 | redevelopment area under s. 163.2517 may adopt a plan amendment |
| 5267 | related to map amendments solely to property within a designated |
| 5268 | urban infill and redevelopment area in the manner described in |
| 5269 | subsections (1), (2), (7), (14), (15), and (16) and s. |
| 5270 | 163.3187(1)(c)1.d. and e., 2., and 3., such that state and |
| 5271 | regional agency review is eliminated. The department may not |
| 5272 | issue an objections, recommendations, and comments report on |
| 5273 | proposed plan amendments or a notice of intent on adopted plan |
| 5274 | amendments; however, affected persons, as defined by paragraph |
| 5275 | (1)(a), may file a petition for administrative review pursuant |
| 5276 | to the requirements of s. 163.3187(3)(a) to challenge the |
| 5277 | compliance of an adopted plan amendment. This subsection does |
| 5278 | not apply to any amendment within an area of critical state |
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| 5279 | concern, to any amendment that increases residential densities |
| 5280 | allowable in high-hazard coastal areas as defined in s. |
| 5281 | 163.3178(2)(h), or to a text change to the goals, policies, or |
| 5282 | objectives of the local government's comprehensive plan. |
| 5283 | Amendments submitted under this subsection are exempt from the |
| 5284 | limitation on the frequency of plan amendments in s. 163.3187. |
| 5285 | (19) HOUSING INCENTIVE STRATEGY PLAN AMENDMENTSAny local |
| 5286 | government that identifies in its comprehensive plan the types |
| 5287 | of housing developments and conditions for which it will |
| 5288 | consider plan amendments that are consistent with the local |
| 5289 | housing incentive strategies identified in s. 420.9076 and |
| 5290 | authorized by the local government may expedite consideration of |
| 5291 | such plan amendments. At least 30 days prior to adopting a plan |
| 5292 | amendment pursuant to this subsection, the local government |
| 5293 | shall notify the state land planning agency of its intent to |
| 5294 | adopt such an amendment, and the notice shall include the local |
| 5295 | government's evaluation of site suitability and availability of |
| 5296 | facilities and services. A plan amendment considered under this |
| 5297 | subsection shall require only a single public hearing before the |
| 5298 | local governing body, which shall be a plan amendment adoption |
| 5299 | hearing as described in subsection (7). The public notice of the |
| 5300 | hearing required under subparagraph (15)(b)2. must include a |
| 5301 | statement that the local government intends to use the expedited |
| 5302 | adoption process authorized under this subsection. The state |
| 5303 | land planning agency shall issue its notice of intent required |
| 5304 | under subsection (8) within 30 days after determining that the |
| 5305 | amendment package is complete. Any further proceedings shall be |
| 5306 | governed by subsections (9)-(16). |
| 5307 | Section 15. Subsection (6) of section 163.3187, Florida |

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| 5308 | Statutes, is amended to read: |
| 5309 | 163.3187 Amendment of adopted comprehensive plan |
| 5310 | (6)(a) No local government may amend its comprehensive plan |
| 5311 | after the date established by the state land planning agency for |
| 5312 | adoption of its evaluation and appraisal report unless it has |
| 5313 | submitted its report or addendum to the state land planning |
| 5314 | agency as prescribed by s. 163.3191, except for plan amendments |
| 5315 | described in paragraph (1)(b) or paragraph (1)(h). |
| 5316 | (b) A local government may amend its comprehensive plan |
| 5317 | after it has submitted its adopted evaluation and appraisal |
| 5318 | report and for a period of 1 year after the initial |
| 5319 | determination of sufficiency regardless of whether the report |
| 5320 | has been determined to be insufficient. |
| 5321 | (c) A local government may not amend its comprehensive |
| 5322 | plan, except for plan amendments described in paragraph (1)(b), |
| 5323 | if the 1-year period after the initial sufficiency determination |
| 5324 | of the report has expired and the report has not been determined |
| 5325 | to be sufficient. |
| 5326 | (d) When the state land planning agency has determined that |
| 5327 | the report has sufficiently addressed all pertinent provisions |
| 5328 | of s. 163.3191, the local government may amend its comprehensive |
| 5329 | plan without the limitations imposed by paragraph (a) or |
| 5330 | paragraph (c). |
| 5331 | (e) Any plan amendment which a local government attempts to |
| 5332 | adopt in violation of paragraph (a) or paragraph (c) is invalid, |
| 5333 | but such invalidity may be overcome if the local government |
| 5334 | readopts the amendment and transmits the amendment to the state |
| 5335 | land planning agency pursuant to s. 163.3184(7) after the report |
| 5336 | is determined to be sufficient. |

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| 5337 | Section 16. Section 163.3191, Florida Statutes, is amended |
| 5338 | to read: |
| 5339 | 163.3191 Evaluation and appraisal of comprehensive plan |
| 5340 | (1) The planning program shall be a continuous and ongoing |
| 5341 | process. As the first step in adopting an updated comprehensive |
| 5342 | plan, each local government shall prepare adopt an evaluation |
| 5343 | and appraisal report once every 7 years assessing the progress |
| 5344 | in implementing the local government's comprehensive plan |
| 5345 | unless:- |
| 5346 | (a) The local government qualifies as a municipality of |
| 5347 | special financial concern, as defined in s. 200.185(1)(b), with |
| 5348 | a per capita taxable value of assessed property of \$58,000 or |
| 5349 | less; |
| 5350 | (b) The local government is a municipality that has a |
| 5351 | population under 20,000 with a per capita taxable value of |
| 5352 | assessed property of \$46,000 or less; or |
| 5353 | (c) The local government qualifies as a small county as |
| 5354 | that term is defined in s. 120.52(19). |
| 5355 | |
| 5356 | The report, including the data and analysis included in the |
| 5357 | report, shall be one basis for updating the local comprehensive |
| 5358 | plan. The updated comprehensive plan shall be adopted after the |
| 5359 | preparation of the report. A local government not required to |
| 5360 | prepare a report is not required to update its comprehensive |
| 5361 | plan as set forth in this section. |
| 5362 | (2) Furthermore, it is the intent of this section that: |
| 5363 | (a) Adopted comprehensive plans be <u>updated</u> reviewed through |
| 5364 | such evaluation process to respond to changes in state, |
| 5365 | regional, and local policies on planning and growth management |
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578-03176-11 20111122c1 5366 and changing conditions and trends, to ensure effective 5367 intergovernmental coordination, and to identify major issues 5368 regarding the community's achievement of its goals. 5369 (b) The initial evaluation and appraisal report shall be 5370 based on the original comprehensive plan. After completion of 5371 the initial evaluation and appraisal report and any supporting 5372 plan amendments, each subsequent evaluation and appraisal report 5373 must evaluate the comprehensive plan as amended by the most 5374 recent evaluation and appraisal report update amendments in effect at the time of the initiation of the evaluation and 5375 5376 appraisal report process. 5377 (c) Local governments identify the major issues as part of τ 5378 if applicable, with input from state agencies, regional 5379 agencies, adjacent local governments, and the public in the 5380 evaluation and appraisal report process. The Legislature 5381 encourages local governments to incorporate visioning, as set 5382 forth at s. 163.3167(8), or other similar techniques, as part of 5383 the process to foster public participation and to aid in 5384 identifying the major issues. 5385 (d) It is also the intent of this section to establish

5386 minimum requirements for information to ensure predictability, 5387 certainty, and integrity in the growth management process. The 5388 report is intended to serve as a summary audit of the actions 5389 that a local government has undertaken and identify changes that 5390 it may need to make. The report should be based on the local 5391 government's analysis of major issues to further the community's 5392 goals consistent with statewide minimum standards. The report is 5393 not intended to require a comprehensive rewrite of the elements 5394 within the local plan, unless a local government chooses to do

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| 5395 | so. |
| 5396 | (3) (2) The report shall present an evaluation and |
| 5397 | assessment of the comprehensive plan and <u>is encouraged to</u> shall |
| 5398 | contain appropriate statements to update the comprehensive plan $_{m 	au}$ |
| 5399 | including, but not limited to, words, maps, illustrations, or |
| 5400 | other media, related to: |
| 5401 | (a) Community-wide assessment |
| 5402 | 1.(a) Population growth and changes in land area, including |
| 5403 | projections for the next long-term planning timeframe |
| 5404 | annexation, since the adoption of the original plan or the most |
| 5405 | recent update amendments. |
| 5406 | 2.(b) The extent of vacant and developable land for each |
| 5407 | future land use category included in the plan. |
| 5408 | 3.(c) An evaluation of the extent to which The financial |
| 5409 | feasibility of implementing the comprehensive plan and of |
| 5410 | providing needed infrastructure was provided during the |
| 5411 | evaluation period to address infrastructure backlogs and meet |
| 5412 | the demands of growth on public services and facilities through |
| 5413 | the achievement and maintenance of to achieve and maintain |
| 5414 | adopted level-of-service standards and <u>sustainment of</u> sustain |
| 5415 | concurrency management systems through the capital improvements |
| 5416 | element, as well as the ability to address infrastructure |
| 5417 | backlogs and meet the demands of growth on public services and |
| 5418 | facilities. |
| 5419 | 4.(d) The location of existing development in relation to |
| 5420 | the location of development as anticipated in the original plan, |
| 5421 | or in the plan as amended by the most recent evaluation and |
| 5422 | appraisal report update amendments, such as within areas |
| 5423 | designated for urban growth. |

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| 5424 | (e) An identification of the major issues for the |
| 5425 | jurisdiction and, where pertinent, the potential social, |
| 5426 | economic, and environmental impacts. |
| 5427 | 5.(f) Relevant changes to the state comprehensive plan, the |
| 5428 | requirements of this part, the minimum criteria contained in |
| 5429 | chapter 9J-5, Florida Administrative Code, and the appropriate |
| 5430 | strategic regional policy plan since the adoption of the |
| 5431 | original plan or the most recent evaluation and appraisal report |
| 5432 | update amendments. |
| 5433 | (g) An assessment of whether the plan objectives within |
| 5434 | each element, as they relate to major issues, have been |
| 5435 | achieved. The report shall include, as appropriate, an |
| 5436 | identification as to whether unforeseen or unanticipated changes |
| 5437 | in circumstances have resulted in problems or opportunities with |
| 5438 | respect to major issues identified in each element and the |
| 5439 | social, economic, and environmental impacts of the issue. |
| 5440 | 6.(h) A brief assessment of successes and shortcomings |
| 5441 | related to each element of the plan. |
| 5442 | 7. A summary of the public participation program and |
| 5443 | activities undertaken by the local government in preparing the |
| 5444 | report. |
| 5445 | (b) Evaluation of major community planning issues |
| 5446 | 1. An identification of the major issues for the |
| 5447 | jurisdiction and, where pertinent, the potential social, |
| 5448 | economic, and environmental impacts. |
| 5449 | 2. An assessment of whether the plan objectives within each |
| 5450 | element, as they relate to major issues, have been achieved. The |
| 5451 | report shall include, as appropriate, identification as to |
| 5452 | whether unforeseen or unanticipated changes in circumstances |
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| 5453 | have resulted in problems or opportunities with respect to major |
| 5454 | issues identified in each element and the social, economic, and |
| 5455 | environmental impacts of the issue. |
| 5456 | 3.(i) The identification of any actions or corrective |
| 5457 | measures, including whether plan amendments <u>,</u> are anticipated to |
| 5458 | address the major issues identified and analyzed in the report. |
| 5459 | Such identification shall include, as appropriate, new |
| 5460 | population projections, new <u>updated</u> revised planning timeframes, |
| 5461 | a <u>updated</u> revised future conditions map or map series, an |
| 5462 | updated capital improvements element, and any new and updated |
| 5463 | revised goals, objectives, and policies for major issues |
| 5464 | identified within each element. <u>Recommended changes to the</u> |
| 5465 | comprehensive plan shall be summarized in a single section of |
| 5466 | the report. This paragraph shall not require the submittal of |
| 5467 | the plan amendments with the evaluation and appraisal report. |
| 5468 | (j) A summary of the public participation program and |
| 5469 | activities undertaken by the local government in preparing the |
| 5470 | report. |
| 5471 | (k) The coordination of the comprehensive plan with |
| 5472 | existing public schools and those identified in the applicable |
| 5473 | educational facilities plan adopted pursuant to s. 1013.35. The |
| 5474 | assessment shall address, where relevant, the success or failure |
| 5475 | of the coordination of the future land use map and associated |
| 5476 | planned residential development with public schools and their |
| 5477 | capacities, as well as the joint decisionmaking processes |
| 5478 | engaged in by the local government and the school board in |
| 5479 | regard to establishing appropriate population projections and |
| 5480 | the planning and siting of public school facilities. For those |

5481 counties or municipalities that do not have a public schools

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| 5482 | interlocal agreement or public school facilities element, the |
| 5483 | assessment shall determine whether the local government |
| 5484 | continues to meet the criteria of s. 163.3177(12). If the county |
| 5485 | or municipality determines that it no longer meets the criteria, |
| 5486 | it must adopt appropriate school concurrency goals, objectives, |
| 5487 | and policies in its plan amendments pursuant to the requirements |
| 5488 | of the public school facilities element, and enter into the |
| 5489 | existing interlocal agreement required by ss. 163.3177(6)(h)2. |
| 5490 | and 163.31777 in order to fully participate in the school |
| 5491 | concurrency system. |
| 5492 | (1) The extent to which the local government has been |
| 5493 | successful in identifying alternative water supply projects and |
| 5494 | traditional water supply projects, including conservation and |
| 5495 | reuse, necessary to meet the water needs identified in s. |
| 5496 | 373.709(2)(a) within the local government's jurisdiction. The |
| 5497 | report must evaluate the degree to which the local government |
| 5498 | has implemented the work plan for building public, private, and |
| 5499 | regional water supply facilities, including development of |
| 5500 | alternative water supplies, identified in the element as |
| 5501 | necessary to serve existing and new development. |
| 5502 | (m) If any of the jurisdiction of the local government is |
| 5503 | located within the coastal high-hazard area, an evaluation of |
| 5504 | whether any past reduction in land use density impairs the |
| 5505 | property rights of current residents when redevelopment occurs, |
| 5506 | including, but not limited to, redevelopment following a natural |
| 5507 | disaster. The property rights of current residents shall be |
| 5508 | balanced with public safety considerations. The local government |
| 5509 | must identify strategies to address redevelopment feasibility |
| 5510 | and the property rights of affected residents. These strategies |
| | |

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| 5511 | may include the authorization of redevelopment up to the actual |
| 5512 | built density in existence on the property prior to the natural |
| 5513 | disaster or redevelopment. |
| 5514 | 4. (n) An assessment of whether the criteria adopted |
| 5515 | pursuant to s. 163.3177(6)(a) were successful in achieving |
| 5516 | compatibility with military installations. |
| 5517 | (o) The extent to which a concurrency exception area |
| 5518 | designated pursuant to s. 163.3180(5), a concurrency management |
| 5519 | area designated pursuant to s. 163.3180(7), or a multimodal |
| 5520 | transportation district designated pursuant to s. 163.3180(15) |
| 5521 | has achieved the purpose for which it was created and otherwise |
| 5522 | complies with the provisions of s. 163.3180. |
| 5523 | (p) An assessment of the extent to which changes are needed |
| 5524 | to develop a common methodology for measuring impacts on |
| 5525 | transportation facilities for the purpose of implementing its |
| 5526 | concurrency management system in coordination with the |
| 5527 | municipalities and counties, as appropriate pursuant to s. |
| 5528 | 163.3180(10). |
| 5529 | (3) Voluntary scoping meetings may be conducted by each |
| 5530 | local government or several local governments within the same |
| 5531 | county that agree to meet together. Joint meetings among all |
| 5532 | local governments in a county are encouraged. All scoping |
| 5533 | meetings shall be completed at least 1 year prior to the |
| 5534 | established adoption date of the report. The purpose of the |
| 5535 | meetings shall be to distribute data and resources available to |
| 5536 | assist in the preparation of the report, to provide input on |
| 5537 | major issues in each community that should be addressed in the |
| 5538 | report, and to advise on the extent of the effort for the |
| 5539 | components of subsection (2). If scoping meetings are held, the |
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| 5540 | local government shall invite each state and regional reviewing |
| 5541 | agency, as well as adjacent and other affected local |
| 5542 | governments. A preliminary list of new data and major issues |
| 5543 | that have emerged since the adoption of the original plan, or |
| 5544 | the most recent evaluation and appraisal report-based update |
| 5545 | amendments, should be developed by state and regional entities |
| 5546 | and involved local governments for distribution at the scoping |
| 5547 | meeting. For purposes of this subsection, a "scoping meeting" is |
| 5548 | a meeting conducted to determine the scope of review of the |
| 5549 | evaluation and appraisal report by parties to which the report |
| 5550 | relates. |

(4) The local planning agency shall prepare the evaluation 5551 and appraisal report and updated comprehensive plan and shall 5552 5553 make recommendations to the governing body regarding adoption of 5554 the plan proposed report. The local planning agency shall prepare the report in conformity with its public participation 5555 5556 procedures adopted as required by s. 163.3181. During the 5557 preparation of the proposed report and prior to making any 5558 recommendation to the governing body, the local planning agency 5559 shall hold at least one public hearing, with public notice, on 5560 the proposed report. At a minimum, the format and content of the 5561 proposed report shall include a table of contents; numbered 5562 pages; element headings; section headings within elements; a 5563 list of included tables, maps, and figures; a title and sources for all included tables; a preparation date; and the name of the 5564 5565 preparer. Where applicable, maps shall include major natural and 5566 artificial geographic features; city, county, and state lines; 5567 and a legend indicating a north arrow, map scale, and the date. 5568 (5) Ninety days prior to the scheduled adoption date, the

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| 5569 | local government may provide a proposed evaluation and appraisal |
| 5570 | report to the state land planning agency and distribute copies |
| 5571 | to state and regional commenting agencies as prescribed by rule, |
| 5572 | adjacent jurisdictions, and interested citizens for review. All |
| | |
| 5573 | review comments, including comments by the state land planning |
| 5574 | agency, shall be transmitted to the local government and state |
| 5575 | land planning agency within 30 days after receipt of the |
| 5576 | proposed report. |
| 5577 | (6) The governing body, after considering the review |
| 5578 | comments and recommended changes, if any, shall adopt the |
| 5579 | evaluation and appraisal report by resolution or ordinance at a |
| 5580 | public hearing with public notice. The governing body shall |
| 5581 | adopt the report in conformity with its public participation |
| 5582 | procedures adopted as required by s. 163.3181. The local |
| 5583 | government shall submit to the state land planning agency three |
| 5584 | copies of the report, a transmittal letter indicating the dates |
| 5585 | of public hearings, and a copy of the adoption resolution or |
| 5586 | ordinance. The local government shall provide a copy of the |
| 5587 | report to the reviewing agencies which provided comments for the |
| 5588 | proposed report, or to all the reviewing agencies if a proposed |
| 5589 | report was not provided pursuant to subsection (5), including |
| 5590 | the adjacent local governments. Within 60 days after receipt, |
| 5591 | the state land planning agency shall review the adopted report |
| 5592 | and make a preliminary sufficiency determination that shall be |
| 5593 | forwarded by the agency to the local government for its |
| 5594 | consideration. The state land planning agency shall issue a |
| 5595 | final sufficiency determination within 90 days after receipt of |
| 5596 | the adopted evaluation and appraisal report. |
| 5597 | (5) (7) The intent of the evaluation and appraisal process |
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578-03176-11 20111122c1 5598 is the preparation of a plan update that clearly and concisely 5599 achieves the purpose of this section. The evaluation and 5600 appraisal report shall be submitted as data and analysis in 5601 support of the evaluation and appraisal report based amendments. Toward this end, the sufficiency review of the state land 5602 5603 planning agency shall concentrate on whether the evaluation and 5604 appraisal report sufficiently fulfills the components of 5605 subsection (2). If the state land planning agency determines 5606 that the report is insufficient, the governing body shall adopt 5607 a revision of the report and submit the revised report for 5608 review pursuant to subsection (6). 5609 (8) The state land planning agency may delegate the review of evaluation and appraisal reports, including all state land 5610 5611 planning agency duties under subsections (4) - (7), to the appropriate regional planning council. When the review has been 5612 5613 delegated to a regional planning council, any local government 5614 in the region may elect to have its report reviewed by the 5615 regional planning council rather than the state land planning 5616 agency. The state land planning agency shall by agreement 5617 provide for uniform and adequate review of reports and shall 5618 retain oversight for any delegation of review to a regional 5619 planning council. (9) The state land planning agency may establish a phased 5620 5621 schedule for adoption of reports. The schedule shall provide

5621 Schedule for adoption of reports. The schedule shall provide 5622 each local government at least 7 years from plan adoption or 1ast established adoption date for a report and shall allot 5624 approximately one-seventh of the reports to any 1 year. In order 5625 to allow the municipalities to use data and analyses gathered by 5626 the counties, the state land planning agency shall schedule

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| 5627 | municipal report adoption dates between 1 year and 18 months |
| 5628 | later than the report adoption date for the county in which |
| 5629 | those municipalities are located. A local government may adopt |
| 5630 | its report no earlier than 90 days prior to the established |
| 5631 | adoption date. Small municipalities which were scheduled by |
| 5632 | chapter 9J-33, Florida Administrative Code, to adopt their |
| 5633 | evaluation and appraisal report after February 2, 1999, shall be |
| 5634 | rescheduled to adopt their report together with the other |
| 5635 | municipalities in their county as provided in this subsection. |
| 5636 | (6) (10) Local governments subject to this section shall |
| 5637 | update their comprehensive plans based on the requirements of |
| 5638 | this section at least once every 7 years. The governing body |
| 5639 | shall amend its comprehensive plan based on the recommendations |
| 5640 | in the report and shall update the comprehensive plan based on |
| 5641 | the components of subsection (2), pursuant to the provisions of |
| 5642 | ss. 163.3184, 163.3187, and 163.3189. Amendments to update a |
| 5643 | comprehensive plan based on the evaluation and appraisal report |
| 5644 | shall be adopted during a single amendment cycle within 18 |
| 5645 | months after the report is determined to be sufficient by the |
| 5646 | state land planning agency, except the state land planning |
| 5647 | agency may grant an extension for adoption of a portion of such |
| 5648 | amendments. The state land planning agency may grant a 6-month |
| 5649 | extension for the adoption of such amendments if the request is |
| 5650 | justified by good and sufficient cause as determined by the |
| 5651 | agency. An additional extension may also be granted if the |
| 5652 | request will result in greater coordination between |
| 5653 | transportation and land use, for the purposes of improving |
| 5654 | Florida's transportation system, as determined by the agency in |
| 5655 | coordination with the Metropolitan Planning Organization |
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| 5656 | program. beginning July 1, 2006, failure to timely adopt and |
| 5657 | transmit update amendments to the comprehensive plan based on |
| 5658 | the evaluation and appraisal report shall result in a local |
| 5659 | government being prohibited from adopting amendments to the |
| 5660 | comprehensive plan until the evaluation and appraisal report |
| 5661 | update amendments have been adopted and transmitted to the state |
| 5662 | land planning agency. The prohibition on plan amendments shall |
| 5663 | commence when the update amendments to the comprehensive plan |
| 5664 | are past due. The comprehensive plan as amended shall be in |
| 5665 | compliance as defined in s. 163.3184(1)(b). Within 6 months |
| 5666 | after the effective date of the update amendments to the |
| 5667 | comprehensive plan, the local government shall provide to the |
| 5668 | state land planning agency and to all agencies designated by |
| 5669 | rule a complete copy of the updated comprehensive plan. |
| 5670 | (11) The Administration Commission may impose the sanctions |
| 5671 | provided by s. 163.3184(11) against any local government that |
| 5672 | fails to adopt and submit a report, or that fails to implement |
| 5673 | its report through timely and sufficient amendments to its local |
| 5674 | plan, except for reasons of excusable delay or valid planning |
| 5675 | reasons agreed to by the state land planning agency or found |
| 5676 | present by the Administration Commission. Sanctions for untimely |
| 5677 | or insufficient plan amendments shall be prospective only and |
| 5678 | shall begin after a final order has been issued by the |
| 5679 | Administration Commission and a reasonable period of time has |
| 5680 | been allowed for the local government to comply with an adverse |
| 5681 | determination by the Administration Commission through adoption |
| 5682 | of plan amendments that are in compliance. The state land |
| 5683 | planning agency may initiate, and an affected person may |
| 5684 | intervene in, such a proceeding by filing a petition with the |
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| 5685 | |
| | Division of Administrative Hearings, which shall appoint an |
| 5686 | administrative law judge and conduct a hearing pursuant to ss. |
| 5687 | 120.569 and 120.57(1) and shall submit a recommended order to |
| 5688 | the Administration Commission. The affected local government |
| 5689 | shall be a party to any such proceeding. The commission may |
| 5690 | implement this subsection by rule. |
| 5691 | (7) (12) The state land planning agency shall not adopt |
| 5692 | rules to implement this section, other than procedural rules. |
| 5693 | (13) The state land planning agency shall regularly review |
| 5694 | the evaluation and appraisal report process and submit a report |
| 5695 | to the Governor, the Administration Commission, the Speaker of |
| 5696 | the House of Representatives, the President of the Senate, and |
| 5697 | the respective community affairs committees of the Senate and |
| 5698 | the House of Representatives. The first report shall be |
| 5699 | submitted by December 31, 2004, and subsequent reports shall be |
| 5700 | submitted every 5 years thereafter. At least 9 months before the |
| 5701 | due date of each report, the Secretary of Community Affairs |
| 5702 | shall appoint a technical committee of at least 15 members to |
| 5703 | assist in the preparation of the report. The membership of the |
| 5704 | technical committee shall consist of representatives of local |
| 5705 | governments, regional planning councils, the private sector, and |
| 5706 | environmental organizations. The report shall assess the |
| 5707 | effectiveness of the evaluation and appraisal report process. |
| 5708 | (14) The requirement of subsection (10) prohibiting a local |
| 5709 | government from adopting amendments to the local comprehensive |
| 5710 | plan until the evaluation and appraisal report update amendments |
| 5711 | have been adopted and transmitted to the state land planning |
| 5712 | agency does not apply to a plan amendment proposed for adoption |
| 5713 | by the appropriate local government as defined in s. |
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| 5714 | 163.3178(2)(k) in order to integrate a port comprehensive master |
| 5715 | plan with the coastal management element of the local |
| 5716 | comprehensive plan as required by s. 163.3178(2)(k) if the port |
| 5717 | comprehensive master plan or the proposed plan amendment does |
| 5718 | not cause or contribute to the failure of the local government |
| 5719 | to comply with the requirements of the evaluation and appraisal |
| 5720 | report. |
| 5721 | Section 17. Present subsections (3) , (4) , (5) , and (6) of |
| 5722 | section 163.3194, Florida Statutes, are renumbered as |
| 5723 | subsections (4), (5), (6), and (7), respectively, and a new |
| 5724 | subsection (3) is added to that section, to read: |
| 5725 | 163.3194 Legal status of comprehensive plan |
| 5726 | (3) A governing body may not issue a development order or |
| 5727 | permit to erect, operate, use, or maintain a sign authorized by |
| 5728 | s. 479.07 unless the sign is located in an area designated for |
| 5729 | commercial or industrial use in a zoned or unzoned area or on a |
| 5730 | zoned or unzoned parcel. |
| 5731 | (a) As used in this subsection, the term: |
| 5732 | 1. "Commercial or industrial use" means a parcel of land |
| 5733 | designated predominately for commercial or industrial uses under |
| 5734 | both the future land use map approved by the state land planning |
| 5735 | agency and the land use development regulations adopted pursuant |
| 5736 | to this chapter. |
| 5737 | 2. "Zoned or unzoned area" means an area that is not |
| 5738 | specifically designated for commercial or industrial uses under |
| 5739 | the land development regulations and is located in an area |
| 5740 | designated by the future land use map of a plan approved by the |
| 5741 | state land planning agency for multiple uses that include |
| 5742 | commercial or industrial uses on which three or more separate |
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| 5743 | and distinct conforming activities are located. |
| 5744 | 3. "Zoned or unzoned parcel" means a parcel of land in a |
| 5745 | zoned or unzoned area. |
| 5746 | (b) If a parcel is located in an area designated for |
| 5747 | multiple uses on the future land use map of the comprehensive |
| 5748 | plan and the zoning category of the land development regulations |
| 5749 | does not clearly designate that parcel for a specific use, the |
| 5750 | parcel will be considered an unzoned commercial or industrial |
| 5751 | parcel if it meets the criteria of this subsection. |
| 5752 | (c) A development order or permit issued pursuant to a plan |
| 5753 | approved by the state land planning agency in a zoned or unzoned |
| 5754 | area or on a zoned or unzoned parcel authorized for commercial |
| 5755 | or industrial use is in compliance with s. 479.02, and the |
| 5756 | Department of Transportation may rely upon such determination by |
| 5757 | the local permitting agency. |
| 5758 | Section 18. Subsection (3) of section 163.3220, Florida |
| 5759 | Statutes, is amended to read: |
| 5760 | 163.3220 Short title; legislative intent |
| 5761 | (3) In conformity with, in furtherance of, and to implement |
| 5762 | the <u>Community</u> Local Government Comprehensive Planning and Land |
| 5763 | Development Regulation Act and the Florida State Comprehensive |
| 5764 | Planning Act of 1972, it is the intent of the Legislature to |
| 5765 | encourage a stronger commitment to comprehensive and capital |
| 5766 | facilities planning, ensure the provision of adequate public |
| 5767 | facilities for development, encourage the efficient use of |
| 5768 | resources, and reduce the economic cost of development. |
| 5769 | Section 19. Subsections (2) and (11) of section 163.3221, |
| 5770 | Florida Statutes, are amended to read: |
| 5771 | 163.3221 Florida Local Government Development Agreement |
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| 5772 | Act; definitions.—As used in ss. 163.3220-163.3243: |
| 5773 | (2) "Comprehensive plan" means a plan adopted pursuant to |
| 5774 | the Community "Local Government Comprehensive Planning and Land |
| 5775 | Development Regulation Act." |
| 5776 | (11) "Local planning agency" means the agency designated to |
| 5777 | prepare a comprehensive plan or plan amendment pursuant to the |
| 5778 | Community "Florida Local Government Comprehensive Planning and |
| 5779 | Land Development Regulation Act." |
| 5780 | Section 20. Section 163.3229, Florida Statutes, is amended |
| 5781 | to read: |
| 5782 | 163.3229 Duration of a development agreement and |
| 5783 | relationship to local comprehensive planThe duration of a |
| 5784 | development agreement <u>may shall not exceed 20 years, unless it</u> |
| 5785 | is. It may be extended by mutual consent of the governing body |
| 5786 | and the developer, subject to a public hearing in accordance |
| 5787 | with s. 163.3225. No development agreement shall be effective or |
| 5788 | be implemented by a local government unless the local |
| 5789 | government's comprehensive plan and plan amendments implementing |
| 5790 | or related to the agreement are found in compliance by the state |
| 5791 | land planning agency in accordance with s. 163.3184, s. |
| 5792 | 163.3187, or s. 163.3189. |
| 5793 | Section 21. Section 163.3235, Florida Statutes, is amended |
| 5794 | to read: |
| 5795 | 163.3235 Periodic review of a development agreementA |
| 5796 | local government shall review land subject to a development |
| 5797 | agreement at least once every 12 months to determine if there |
| 5798 | has been demonstrated good faith compliance with the terms of |
| 5799 | the development agreement. For each annual review conducted |
| 5800 | during years 6 through 10 of a development agreement, the review |

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578-03176-11 20111122c1 5801 shall be incorporated into a written report which shall be 5802 submitted to the parties to the agreement and the state land 5803 planning agency. The state land planning agency shall adopt 5804 rules regarding the contents of the report, provided that the report shall be limited to the information sufficient to 5805 5806 determine the extent to which the parties are proceeding in good 5807 faith to comply with the terms of the development agreement. If 5808 the local government finds, on the basis of substantial 5809 competent evidence, that there has been a failure to comply with 5810 the terms of the development agreement, the agreement may be 5811 revoked or modified by the local government. 5812 Section 22. Section 163.3239, Florida Statutes, is amended

5812 Section 22. Section 163.3239, Florida Statutes, is amended 5813 to read:

5814 163.3239 Recording and effectiveness of a development 5815 agreement.-Within 14 days after a local government enters into a 5816 development agreement, the local government shall record the 5817 agreement with the clerk of the circuit court in the county 5818 where the local government is located. A copy of the recorded 5819 development agreement shall be submitted to the state land 5820 planning agency within 14 days after the agreement is recorded. 5821 A development agreement shall not be effective until it is 5822 properly recorded in the public records of the county and until 5823 30 days after having been received by the state land planning 5824 agency pursuant to this section. The burdens of the development 5825 agreement shall be binding upon, and the benefits of the 5826 agreement shall inure to, all successors in interest to the 5827 parties to the agreement.

5828 Section 23. Section 163.3243, Florida Statutes, is amended 5829 to read:

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| 5830 | 163.3243 Enforcement.—Any party <u>or, any</u> aggrieved or |
| 5831 | adversely affected person as defined in s. 163.3215(2) , or the |
| 5832 | state land planning agency may file an action for injunctive |
| 5833 | relief in the circuit court where the local government is |
| 5834 | located to enforce the terms of a development agreement or to |
| 5835 | challenge compliance of the agreement with the provisions of ss. |
| 5836 | 163.3220-163.3243. |
| 5837 | Section 24. Section 163.3245, Florida Statutes, is amended |
| 5838 | to read: |
| 5839 | 163.3245 Optional Sector plans.— |
| 5840 | (1) In recognition of the benefits of conceptual long-range |
| 5841 | planning for the buildout of an area, and detailed planning for |
| 5842 | specific areas, as a demonstration project, the requirements of |
| 5843 | s. 380.06 may be addressed as identified by this section for up |
| 5844 | to five local governments or combinations of local governments |
| 5845 | <u>may</u> which adopt into <u>their</u> the comprehensive <u>plans a</u> plan an |
| 5846 | optional sector plan in accordance with this section. This |
| 5847 | section is intended to promote and encourage long-term planning |
| 5848 | for conservation, development, and agriculture on a landscape |
| 5849 | scale; to further the intent of s. 163.3177(11), which supports |
| 5850 | innovative and flexible planning and development strategies, and |
| 5851 | the purposes of this part $_{m{	au}}$ and part I of chapter 380; to |
| 5852 | facilitate protection of regionally significant resources, |
| 5853 | including, but not limited to, regionally significant water |
| 5854 | <u>courses and wildlife corridors; $_{	au}$ and to avoid duplication of</u> |
| 5855 | effort in terms of the level of data and analysis required for a |
| 5856 | development of regional impact, while ensuring the adequate |
| 5857 | mitigation of impacts to applicable regional resources and |
| 5858 | facilities, including those within the jurisdiction of other |
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578-03176-11 20111122c1 local governments, as would otherwise be provided. Optional 5859 5860 Sector plans are intended for substantial geographic areas that 5861 include including at least 15,000 5,000 acres of one or more 5862 local governmental jurisdictions and are to emphasize urban form 5863 and protection of regionally significant resources and public 5864 facilities. A The state land planning agency may approve optional sector plans of less than 5,000 acres based on local 5865 5866 circumstances if it is determined that the plan would further 5867 the purposes of this part and part I of chapter 380. Preparation 5868 of an optional sector plan is authorized by agreement between 5869 the state land planning agency and the applicable local governments under s. 163.3171(4). An optional sector plan may be 5870 5871 adopted through one or more comprehensive plan amendments under 5872 s. 163.3184. However, an optional sector plan may not be adopted 5873 authorized in an area of critical state concern. 5874 (2) Upon the request of a local government having 5875 jurisdiction, The state land planning agency may enter into an 5876 agreement to authorize preparation of an optional sector plan 5877 upon the request of one or more local governments based on 5878 consideration of problems and opportunities presented by 5879 existing development trends; the effectiveness of current 5880 comprehensive plan provisions; the potential to further the state comprehensive plan, applicable strategic regional policy 5881 5882 plans, this part, and part I of chapter 380; and those factors 5883 identified by s. 163.3177(10)(i). the applicable regional 5884 planning council shall conduct a scoping meeting with affected

5885 local governments and those agencies identified in s.

5886 163.3184(4) before preparation of the sector plan execution of 5887 the agreement authorized by this section. The purpose of this

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578-03176-11 20111122c1 5888 meeting is to assist the state land planning agency and the 5889 local government in the identification of the relevant planning 5890 issues to be addressed and the data and resources available to 5891 assist in the preparation of the sector plan. In the event that 5892 a scoping meeting is conducted, subsequent plan amendments. the 5893 regional planning council shall make written recommendations to 5894 the state land planning agency and affected local governments, 5895 on the issues requested by the local government. The scoping 5896 meeting shall be noticed and open to the public. In the event 5897 that the entire planning area proposed for the sector plan is 5898 within the jurisdiction of two or more local governments, some 5899 or all of them may enter into a joint planning agreement 5900 pursuant to s. 163.3171 with respect to including whether a 5901 sustainable sector plan would be appropriate. The agreement must 5902 define the geographic area to be subject to the sector plan, the 5903 planning issues that will be emphasized, procedures requirements 5904 for intergovernmental coordination to address 5905 extrajurisdictional impacts, supporting application materials 5906 including data and analysis, and procedures for public 5907 participation, or other issues. An agreement may address 5908 previously adopted sector plans that are consistent with the 5909 standards in this section. Before executing an agreement under 5910 this subsection, the local government shall hold a duly noticed public workshop to review and explain to the public the optional 5911 5912 sector planning process and the terms and conditions of the 5913 proposed agreement. The local government shall hold a duly 5914 noticed public hearing to execute the agreement. All meetings 5915 between the department and the local government must be open to 5916 the public.

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| 5917 | (3) Optional Sector planning encompasses two levels: |
| 5918 | adoption <u>pursuant to</u> under s. 163.3184 of a conceptual long-term |
| 5919 | master plan for the entire planning area as part of the |
| 5920 | comprehensive plan, and adoption by local development order of |
| 5921 | two or more buildout overlay to the comprehensive plan, having |
| 5922 | no immediate effect on the issuance of development orders or the |
| 5923 | applicability of s. 380.06, and adoption under s. 163.3184 of |
| 5924 | detailed specific area plans that implement the conceptual long- |
| 5925 | term <u>master plan</u> buildout overlay and authorize issuance of |
| 5926 | development orders, and within which s. 380.06 is waived. Until |
| 5927 | such time as a detailed specific area plan is adopted, the |
| 5928 | underlying future land use designations apply. |
| 5929 | (a) In addition to the other requirements of this chapter, |
| 5930 | a long-term master plan pursuant to this section conceptual |
| 5931 | long-term buildout overlay must include maps, illustrations, and |
| 5932 | text supported by data and analysis to address the following: |
| 5933 | 1. A long-range conceptual framework map that <u>,</u> at a |
| 5934 | minimum, generally depicts identifies anticipated areas of |
| 5935 | urban, agricultural, rural, and conservation land use <u>,</u> |
| 5936 | identifies allowed uses in various parts of the planning area, |
| 5937 | specifies maximum and minimum densities and intensities of use, |
| 5938 | and provides the general framework for the development pattern |
| 5939 | in developed areas with graphic illustrations based on a |
| 5940 | hierarchy of places and functional place-making components. |
| 5941 | 2. A general identification of the water supplies needed |
| 5942 | and available sources of water, including water resource |
| 5943 | development and water supply development projects, and water |
| 5944 | conservation measures needed to meet the projected demand of the |
| 5945 | future land uses in the long-term master plan. |
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578-03176-11 20111122c1 5946 3. A general identification of the transportation 5947 facilities to serve the future land uses in the long-term master plan, including guidelines to be used to establish each modal 5948 5949 component intended to optimize mobility. 4. A general identification of other regionally significant 5950 5951 public facilities consistent with chapter 9J-2, Florida 5952 Administrative Code, irrespective of local governmental 5953 jurisdiction necessary to support buildout of the anticipated 5954 future land uses, which may include central utilities provided 5955 on site within the planning area, and policies setting forth the 5956 procedures to be used to mitigate the impacts of future land 5957 uses on public facilities. 5.3. A general identification of regionally significant 5958 5959 natural resources within the planning area based on the best 5960 available data and policies setting forth the procedures for 5961 protection or conservation of specific resources consistent with 5962 the overall conservation and development strategy for the 5963 planning area consistent with chapter 9J-2, Florida 5964 Administrative Code. 5965 6.4. General principles and guidelines addressing that 5966 address the urban form and the interrelationships of anticipated 5967 future land uses; the protection and, as appropriate, 5968 restoration and management of lands identified for permanent 5969 preservation through recordation of conservation easements 5970 consistent with s. 704.06, which shall be phased or staged in 5971 coordination with detailed specific area plans to reflect phased 5972 or staged development within the planning area; and a discussion, at the applicant's option, of the extent, if any, to 5973 5974 which the plan will address restoring key ecosystems, achieving

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| 5975 | a more clean, healthy environment $\underline{;}_{\overline{r}}$ limiting urban sprawl $\underline{;}$ |
| 5976 | providing a range of housing types; $_{	au}$ protecting wildlife and |
| 5977 | natural areas $\underline{;}_{\mathcal{T}}$ advancing the efficient use of land and other |
| 5978 | resources ;, and creating quality communities <u>of a design that</u> |
| 5979 | promotes travel by multiple transportation modes; and enhancing |
| 5980 | the prospects for the creation of jobs. |
| 5981 | 7.5. Identification of general procedures and policies to |
| 5982 | facilitate ensure intergovernmental coordination to address |
| 5983 | extrajurisdictional impacts from the <u>future land uses</u> long-range |
| 5984 | conceptual framework map. |
| 5985 | |
| 5986 | A long-term master plan adopted pursuant to this section shall |
| 5987 | be based upon a planning period longer than the generally |
| 5988 | applicable planning period of the local comprehensive plan, |
| 5989 | shall specify the projected population within the planning area |
| 5990 | during the chosen planning period, and may include a phasing or |
| 5991 | staging schedule that allocates a portion of the local |
| 5992 | government's future growth to the planning area through the |
| 5993 | planning period. It shall not be a requirement for a long-term |
| 5994 | master plan adopted pursuant to this section to demonstrate need |
| 5995 | based upon projected population growth or on any other basis. |
| 5996 | (b) In addition to the other requirements of this chapter, |
| 5997 | including those in paragraph (a), the detailed specific area |
| 5998 | plans shall be consistent with the long-term master plan and |
| 5999 | must include conditions and commitments which provide for: |
| 6000 | 1. <u>Development or conservation of</u> an area of adequate size |
| 6001 | to accommodate a level of development which achieves a |
| 6002 | functional relationship between a full range of land uses within |

6003 the area and to encompass at least 1,000 acres consistent with

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| 6004 | the long-term master plan. The local government state land |
| 6005 | planning agency may approve detailed specific area plans of less |
| 6006 | than 1,000 acres based on local circumstances if it is |
| 6007 | determined that the detailed specific area plan furthers the |
| 6008 | purposes of this part and part I of chapter 380. |
| 6009 | 2. Detailed identification and analysis of the maximum and |
| 6010 | minimum densities and intensities of use, and the distribution, |
| 6011 | extent, and location of future land uses. |
| 6012 | 3. Detailed identification of water resource development |
| 6013 | and water supply development projects and related |
| 6014 | infrastructure, and water conservation measures to address water |
| 6015 | needs of development in the detailed specific area plan. |
| 6016 | 4. Detailed identification of the transportation facilities |
| 6017 | to serve the future land uses in the detailed specific area |
| 6018 | plan. |
| 6019 | 5.3. Detailed identification of other regionally |
| 6020 | significant public facilities, including public facilities |
| 6021 | outside the jurisdiction of the host local government, |
| 6022 | anticipated impacts of future land uses on those facilities, and |
| 6023 | required improvements consistent with the long-term master plan |
| 6024 | chapter 9J-2, Florida Administrative Code. |
| 6025 | 6.4. Public facilities necessary to serve development in |
| 6026 | the detailed specific area plan for the short term, including |
| 6027 | developer contributions in a financially feasible 5-year capital |
| 6028 | improvement schedule of the affected local government. |
| 6029 | 7.5. Detailed analysis and identification of specific |
| 6030 | measures to assure the protection <u>or conservation of lands</u> |
| 6031 | identified in the long-term master plan to be permanently |
| 6032 | preserved within the planning area through recordation of a |

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| 6033 | conservation easement consistent with s. 704.06 and, as |
| 6034 | appropriate, restored or managed, of regionally significant |
| 6035 | natural resources and other important resources both within and |
| 6036 | outside the host jurisdiction , including those regionally |
| 6037 | significant resources identified in chapter 9J-2, Florida |
| 6038 | Administrative Code. |
| 6039 | <u>8.6.</u> Detailed principles and guidelines addressing that |
| 6040 | $rac{address}{address}$ the urban form and $rac{	ext{the}}{	ext{the}}$ interrelationships of $rac{	ext{anticipated}}{	ext{the}}$ |
| 6041 | future land uses; and a discussion, at the applicant's option, |
| 6042 | of the extent, if any, to which the plan will address restoring |
| 6043 | key ecosystems, achieving a more clean, healthy environment <u>;</u> , |
| 6044 | limiting urban sprawl; $_{	au}$ providing a range of housing types; |
| 6045 | protecting wildlife and natural areas $\underline{;}_{oldsymbol{	au}}$ advancing the efficient |
| 6046 | use of land and other resources <u>;</u> , and creating quality |
| 6047 | communities of a design that promotes travel by multiple |
| 6048 | transportation modes; and enhancing the prospects for the |
| 6049 | creation of jobs. |
| 6050 | 9.7. Identification of specific procedures to facilitate |
| 6051 | ensure intergovernmental coordination to address |
| 6052 | extrajurisdictional impacts $from \frac{1}{2} of$ the detailed specific area |
| 6053 | plan. |
| 6054 | |
| 6055 | A detailed specific area plan adopted by local development order |
| 6056 | pursuant to this section may be based upon a planning period |
| 6057 | longer than the generally applicable planning period of the |
| 6058 | local comprehensive plan and shall specify the projected |
| 6059 | population within the specific planning area during the chosen |
| 6060 | planning period. It shall not be a requirement for a detailed |
| 6061 | specific area plan adopted pursuant to this section to |
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578-03176-11 20111122c1 6062 demonstrate need based upon projected population growth or on 6063 any other basis. 6064 (c) In its review of a long-term master plan, the state 6065 land planning agency shall consult with the Department of 6066 Agriculture and Consumer Services, the Department of 6067 Environmental Protection, the Fish and Wildlife Conservation 6068 Commission, and the applicable water management district 6069 regarding the design of areas for protection and conservation of 6070 regionally significant natural resources and for the protection 6071 and, as appropriate, restoration and management of lands 6072 identified for permanent preservation. 6073 (d) In its review of a long-term master plan, the state 6074 land planning agency shall consult with the Department of 6075 Transportation, the applicable metropolitan planning 6076 organization, and any urban transit agency regarding the 6077 location, capacity, design, and phasing or staging of major 6078 transportation facilities in the planning area. 6079 (e) The state land planning agency may initiate a civil action pursuant to s. 163.3215 with respect to a detailed 6080 6081 specific area plan that is not consistent with a long-term 6082 master plan adopted pursuant to this section. For purposes of 6083 such a proceeding, the state land planning agency shall be 6084 deemed an aggrieved and adversely affected party. Regardless of 6085 whether the local government has adopted an ordinance that 6086 establishes a local process that meets the requirements of s. 6087 163.3215(4), judicial review of a detailed specific area plan 6088 initiated by the state land planning agency shall be de novo 6089 pursuant to s. 163.3215(3) and not by petition for writ of 6090 certiorari pursuant to s. 163.3215(4). Any other aggrieved or

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| 6091 | adversely affected party shall be subject to s. 163.3215 in all |
| 6092 | respects when initiating a consistency challenge to a detailed |
| 6093 | specific area plan. |
| 6094 | (f) (c) This subsection does may not be construed to prevent |
| 6095 | preparation and approval of the optional sector plan and |
| 6096 | detailed specific area plan concurrently or in the same |
| 6097 | submission. |
| 6098 | (4) Upon the long-term master plan becoming legally |
| 6099 | effective: |
| 6100 | (a) Any long-range transportation plan developed by a |
| 6101 | metropolitan planning organization pursuant to s. 339.175(7) |
| 6102 | must be consistent, to the maximum extent feasible, with the |
| 6103 | long-term master plan, including, but not limited to, the |
| 6104 | projected population, the approved uses and densities and |
| 6105 | intensities of use and their distribution within the planning |
| 6106 | area. The transportation facilities identified in adopted plans |
| 6107 | pursuant to subparagraphs (3)(a)3. and (3)(b)4. must be |
| 6108 | developed in coordination with the adopted M.P.O. long-range |
| 6109 | transportation plan. |
| 6110 | (b) The water needs, sources and water resource |
| 6111 | development, and water supply development projects identified in |
| 6112 | adopted plans pursuant to sub-subparagraphs (3)(a)2. and |
| 6113 | (3) (b)3. shall be incorporated into the applicable district and |
| 6114 | regional water supply plans adopted in accordance with ss. |
| 6115 | 373.036 and 373.709. Accordingly, and notwithstanding the permit |
| 6116 | durations stated in s. 373.236, an applicant may request and the |
| 6117 | applicable district may issue consumptive use permits for |
| 6118 | durations commensurate with the long-term master plan. The |
| 6119 | permitting criteria in s. 373.223 shall be applied based upon |

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578-03176-11 20111122c1 6120 the projected population, the approved densities and intensities 6121 of use and their distribution in the long-term master plan. The host local government shall submit a monitoring report to the 6122 6123 state land planning agency and applicable regional planning council on an annual basis after adoption of a detailed specific 6124 6125 area plan. The annual monitoring report must provide summarized 6126 information on development orders issued, development that has 6127 occurred, public facility improvements made, and public facility 6128 improvements anticipated over the upcoming 5 years. 6129 (5) When a plan amendment adopting a detailed specific area 6130 plan has become effective for a portion of the planning area 6131 governed by a long-term master plan adopted pursuant to this 6132 section under ss. 163.3184 and 163.3189(2), the provisions of s. 6133 380.06 do not apply to development within the geographic area of 6134 the detailed specific area plan. However, any development-of-6135 regional-impact development order that is vested from the 6136 detailed specific area plan may be enforced pursuant to under s. 6137 380.11.

(a) The local government adopting the detailed specific
area plan is primarily responsible for monitoring and enforcing
the detailed specific area plan. Local governments shall not
issue any permits or approvals or provide any extensions of
services to development that are not consistent with the
detailed specific sector area plan.

(b) If the state land planning agency has reason to believe that a violation of any detailed specific area plan, or of any agreement entered into under this section, has occurred or is about to occur, it may institute an administrative or judicial proceeding to prevent, abate, or control the conditions or

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| 6149 | activity creating the violation, using the procedures in s. |
| 6150 | 380.11. |
| 6151 | (c) In instituting an administrative or judicial proceeding |
| 6152 | involving an optional sector plan or detailed specific area |
| 6153 | plan, including a proceeding pursuant to paragraph (b), the |
| 6154 | complaining party shall comply with the requirements of s. |
| 6155 | 163.3215(4), (5), (6), and (7), except as provided by paragraph |
| 6156 | <u>(3) (d)</u> . |
| 6157 | (d) The detailed specific area plan shall establish a |
| 6158 | buildout date until which the approved development shall not be |
| 6159 | subject to downzoning, unit density reduction, or intensity |
| 6160 | reduction, unless the local government can demonstrate that |
| 6161 | implementation of the plan is not continuing in good faith based |
| 6162 | on standards established by plan policy, or that substantial |
| 6163 | changes in the conditions underlying the approval of the |
| 6164 | detailed specific area plan have occurred, or that the detailed |
| 6165 | specific area plan was based on substantially inaccurate |
| 6166 | information provided by the applicant, or that the change is |
| 6167 | clearly established to be essential to the public health, |
| 6168 | safety, or welfare. |
| 6169 | (6) Concurrent with or subsequent to review and adoption of |
| 6170 | a long-term master plan pursuant to paragraph (3)(a), an |
| 6171 | applicant may apply for master development approval pursuant to |
| 6172 | s. 380.06(21) for the entire planning area in order to establish |
| 6173 | a buildout date until which the approved uses and densities and |
| 6174 | intensities of use of the master plan shall not be subject to |
| 6175 | downzoning, unit density reduction, or intensity reduction, |
| 6176 | unless the local government can demonstrate that implementation |
| 6177 | of the master plan is not continuing in good faith based on |
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578-03176-11 20111122c1 6178 standards established by plan policy, or that substantial 6179 changes in the conditions underlying the approval of the master 6180 plan have occurred, or that the master plan was based on 6181 substantially inaccurate information provided by the applicant, 6182 or that change is clearly established to be essential to the 6183 public health, safety, or welfare. Review of the application for 6184 master development approval shall be at a level of detail 6185 appropriate for the long-term and conceptual nature of the long-6186 term master plan and, to the maximum extent possible, shall only 6187 consider information provided in the application for a long-term 6188 master plan. Notwithstanding any provision of s. 380.06 to the 6189 contrary, an increment of development in such an approved master 6190 development plan shall be approved by a detailed specific area 6191 plan pursuant to paragraph (3) (b) and shall be exempt from 6192 review pursuant to s. 380.06. Beginning December 1, 1999, and 6193 each year thereafter, the department shall provide a status 6194 report to the Legislative Committee on Intergovernmental 6195 Relations regarding each optional sector plan authorized under 6196 this section. 6197 (7) A developer within an area subject to a long-term 6198 master plan which meets the requirements of paragraph (3) (a) and 6199 subsection (6) or a detailed specific area plan which meets the 6200 requirements of paragraph (3) (b) may enter into a development

6201 agreement with a local government pursuant to ss. 163.3220-6202 <u>163.3243. The duration of such a development agreement may be</u> 6203 <u>through the planning period of the long-term master plan or the</u> 6204 <u>detailed specific area plan, as the case may be, notwithstanding</u> 6205 <u>the limit on the duration of a development agreement pursuant to</u> 6206 s. 163.3229.

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| 6207 | (8) Any owner of property within the planning area of a |
| 6208 | proposed long-term master plan may withdraw his consent to the |
| 6209 | master plan at any time prior to local government adoption, and |
| 6210 | the local government shall exclude such parcels from the adopted |
| 6211 | master plan. Thereafter, the long-term master plan, any detailed |
| 6212 | specific area plan, and the exemption from development-of- |
| 6213 | regional-impact review under this section shall not apply to the |
| 6214 | subject parcels. After adoption of a long-term master plan, an |
| 6215 | owner may withdraw his or her property from the master plan only |
| 6216 | with the approval of the local government by plan amendment |
| 6217 | adopted and reviewed pursuant to s. 163.3184. |
| 6218 | (9) The adoption of a long-term master plan or a detailed |
| 6219 | specific area plan pursuant to this section shall not limit the |
| 6220 | right to continue existing agricultural or silvicultural uses or |
| 6221 | other natural resource-based operations or to establish similar |
| 6222 | new uses that are consistent with the plans approved pursuant to |
| 6223 | this section. |
| 6224 | (10) Notwithstanding any provision to the contrary of s. |
| 6225 | 380.06 or this part or any planning agreement or plan policy, a |
| 6226 | landowner or developer who has received approval of a master |
| 6227 | development of regional impact development order pursuant to s. |
| 6228 | 380.06(21) may apply to implement this order by filing one or |
| 6229 | more applications to approve detailed specific area plan |
| 6230 | pursuant to paragraph (3)(b). |
| 6231 | (11) Notwithstanding the provisions of this section, a |
| 6232 | detailed specific area plan to implement a conceptual long-term |
| 6233 | buildout overlay adopted by a local government and found in |
| 6234 | compliance prior to July 1, 2011, shall be governed by the |
| 6235 | provisions of this section. |

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578-03176-11 20111122c1 62.36 (12) (12) (7) This section may not be construed to abrogate the 6237 rights of any person under this chapter. 6238 Section 25. Section 163.3246 of the Florida Statutes is 6239 repealed. Section 26. Section 163.3248, Florida Statutes, is created 6240 6241 to read: 6242 163.3248 Rural land stewardship areas.-6243 (1) Rural land stewardship areas are designed to establish 6244 a long-term incentive based strategy to balance and guide the 62.4.5 allocation of land so as to accommodate future land uses in a 6246 manner that protects the natural environment, stimulates 62.47 economic growth and diversification, and encourages the 6248 retention of land for agriculture and other traditional rural 6249 land uses. 6250 (2) Upon written request by one or more landowners to 6251 designate lands as a rural land stewardship area, or pursuant to 62.52 a private sector initiated comprehensive plan amendment, local 6253 governments may adopt by a majority vote a future land use 6254 overlay, which shall not require a demonstration of need based 6255 on population projections or any other factor, to designate all 62.56 or portions of lands classified in the future land use element 6257 as predominantly agricultural, rural, open, open-rural, or a 6258 substantively equivalent land use, as a rural land stewardship 6259 area within which planning and economic incentives are applied 6260 to encourage the implementation of innovative and flexible 6261 planning and development strategies and creative land use 6262 planning techniques to support a diverse economic and employment 6263 base. 6264 (3) Rural land stewardship areas may be used to further the

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20111122c1 578-03176-11 62.65 following broad principles of rural sustainability: restoration 6266 and maintenance of the economic value of rural land; control of 6267 urban sprawl; identification and protection of ecosystems, 6268 habitats, and natural resources; promotion and diversification 6269 of economic activity and employment opportunities within the 6270 rural areas; maintenance of the viability of the state's 6271 agricultural economy; and protection of private property rights 6272 in rural areas of the state. Rural land stewardship areas may be 6273 multicounty in order to encourage coordinated regional 6274 stewardship planning. 6275 (4) A local government or one or more property owners may 6276 request assistance in participation of the development of a plan 6277 for the rural land stewardship area from the state land planning 6278 agency, the Department of Agriculture and Consumer Services, the 6279 Fish and Wildlife Conservation Commission, the Department of 6280 Environmental Protection, the appropriate water management 62.81 district, the Department of Transportation, the regional 6282 planning council, private land owners, and stakeholders. 62.8.3 (5) A rural land stewardship area shall be not less than 6284 10,000 acres and shall be located outside of municipalities and 62.85 established urban service areas, and shall be designated by plan 6286 amendment by each local government with jurisdiction over the 6287 rural land stewardship area. The plan amendment or amendments 6288 designating a rural land stewardship area shall be subject to 6289 review pursuant to s. 163.3184 and shall provide for the 6290 following: 6291 (a) Criteria for the designation of receiving areas which 6292 shall at a minimum provide for the following: adequacy of 6293 suitable land to accommodate development so as to avoid conflict

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| 6294 | with significant environmentally sensitive areas, resources, and |
| 6295 | habitats; compatibility between and transition from higher |
| 6296 | density uses to lower intensity rural uses; and the |
| 6297 | establishment of receiving area service boundaries which provide |
| 6298 | for a transition from receiving areas and other land uses within |
| 6299 | the rural land stewardship area through limitations on the |
| 6300 | extension of services. |
| 6301 | (b) Innovative planning and development strategies to be |
| 6302 | applied within rural land stewardship areas pursuant to the |
| 6303 | provisions of this section. |
| 6304 | (c) A process for the implementation of innovative planning |
| 6305 | and development strategies within the rural land stewardship |
| 6306 | area, including those described in this subsection, which |
| 6307 | provide for a functional mix of land uses through the adoption |
| 6308 | by the local government of zoning and land development |
| 6309 | regulations applicable to the rural land stewardship area. |
| 6310 | (d) A mix of densities and intensities that would not be |
| 6311 | characterized as urban sprawl through the use of innovative |
| 6312 | strategies and creative land use techniques. |
| 6313 | (6) A receiving area may only be designated pursuant to |
| 6314 | procedures established in the local government's land |
| 6315 | development regulations. At the time of designation of a |
| 6316 | stewardship receiving area, a listed species survey will be |
| 6317 | performed. If listed species occur on the receiving area site, |
| 6318 | the applicant shall coordinate with each appropriate local, |
| 6319 | state, or federal agency to determine if adequate provisions |
| 6320 | have been made to protect those species in accordance with |
| 6321 | applicable regulations. In determining the adequacy of |
| 6322 | provisions for the protection of listed species and their |
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| 6323 | habitats, the rural land stewardship area shall be considered as |
| 6324 | a whole, and the potential impacts and protective measures taken |
| 6325 | within areas to be developed as receiving areas shall be |
| 6326 | considered in conjunction with the substantial benefits derived |
| 6327 | from lands set aside and protective measures taken outside of |
| 6328 | the designation of receiving areas. |
| 6329 | (7) Upon the adoption of a plan amendment creating a rural |
| 6330 | land stewardship area, the local government shall, by ordinance, |
| 6331 | establish a rural land stewardship overlay zoning district, |
| 6332 | which shall provide the methodology for the creation, |
| 6333 | conveyance, and use of transferable rural land use credits, |
| 6334 | hereinafter referred to as stewardship credits, the assignment |
| 6335 | and application of which shall not constitute a right to develop |
| 6336 | land, nor increase density of land, except as provided by this |
| 6337 | section. The total amount of stewardship credits within the |
| 6338 | rural land stewardship area must enable the realization of the |
| 6339 | long-term vision and goals for the rural land stewardship area, |
| 6340 | which may take into consideration the anticipated effect of the |
| 6341 | proposed receiving areas. The estimated amount of receiving area |
| 6342 | shall be projected based on available data and the development |
| 6343 | potential represented by the stewardship credits created within |
| 6344 | the rural land stewardship area must correlate to that amount. |
| 6345 | (8) Stewardship credits are subject to the following |
| 6346 | limitations: |
| 6347 | (a) Stewardship credits may exist only within a rural land |
| 6348 | stewardship area. |
| 6349 | (b) Stewardship credits may be created only from lands |
| 6350 | designated as stewardship sending areas and may be used only on |
| 6351 | lands designated as stewardship receiving areas and then solely |
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| 6352 | for the purpose of implementing innovative planning and |
| 6353 | development strategies and creative land use planning techniques |
| 6354 | adopted by the local government pursuant to this section. |
| 6355 | (c) Stewardship credits assigned to a parcel of land within |
| 6356 | a rural land stewardship area shall cease to exist if the parcel |
| 6357 | of land is removed from the rural land stewardship area by plan |
| 6358 | amendment. |
| 6359 | (d) Neither the creation of the rural land stewardship area |
| 6360 | by plan amendment nor the adoption of the rural land stewardship |
| 6361 | zoning overlay district by the local government shall displace |
| 6362 | the underlying permitted uses, density or intensity of land uses |
| 6363 | assigned to a parcel of land within the rural land stewardship |
| 6364 | area that existed before adoption of the plan amendment or |
| 6365 | zoning overlay district; however, once stewardship credits have |
| 6366 | been transferred from a designated sending area for use within a |
| 6367 | designated receiving area, the underlying density assigned to |
| 6368 | the designated sending area shall cease to exist. |
| 6369 | (e) The underlying permitted uses, density, or intensity on |
| 6370 | each parcel of land located within a rural land stewardship area |
| 6371 | shall not be increased or decreased by the local government, |
| 6372 | except as a result of the conveyance or stewardship credits, as |
| 6373 | long as the parcel remains within the rural land stewardship |
| 6374 | area. |
| 6375 | (f) Stewardship credits shall cease to exist on a parcel of |
| 6376 | land where the underlying density assigned to the parcel of land |
| 6377 | is used. |
| 6378 | (g) An increase in the density or intensity of use on a |
| 6379 | parcel of land located within a designated receiving area may |
| 6380 | occur only through the assignment or use of stewardship credits |

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| 6381 | and shall not require a plan amendment. A change in the type of |
| 6382 | agricultural use on property within a rural land stewardship |
| 6383 | area shall not be considered a change in use or intensity of use |
| 6384 | and shall not require any transfer of stewardship credits. |
| 6385 | (h) A change in the density or intensity of land use on |
| 6386 | parcels located within receiving areas shall be specified in a |
| 6387 | development order that reflects the total number of stewardship |
| 6388 | credits assigned to the parcel of land and the infrastructure |
| 6389 | and support services necessary to provide for a functional mix |
| 6390 | of land uses corresponding to the plan of development. |
| 6391 | (i) Land within a rural land stewardship area may be |
| 6392 | removed from the rural land stewardship area through a plan |
| 6393 | amendment. |
| 6394 | (j) Stewardship credits may be assigned at different ratios |
| 6395 | of credits per acre according to the natural resource or other |
| 6396 | beneficial use characteristics of the land and according to the |
| 6397 | land use remaining following the transfer of credits, with the |
| 6398 | highest number of credits per acre assigned to the most |
| 6399 | environmentally valuable land or, in locations where the |
| 6400 | retention of open space and agricultural land is a priority, to |
| 6401 | such lands. |
| 6402 | (k) The use or conveyance of stewardship credits must be |
| 6403 | recorded in the public records of the county in which the |
| 6404 | property is located as a covenant or restrictive easement |
| 6405 | running with the land in favor of the county and the Department |
| 6406 | of Environmental Protection, the Department of Agriculture and |
| 6407 | Consumer Services, a water management district, or a recognized |
| 6408 | statewide land trust. |
| 6409 | (9) Owners of land within rural land stewardship sending |
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| 6410 | areas should be provided other incentives, in addition to the |
| 6411 | use or conveyance of stewardship credits, to enter into rural |
| 6412 | land stewardship agreements, pursuant to existing law and rules |
| 6413 | adopted thereto, with state agencies, water management |
| 6414 | districts, the Fish and Wildlife Conservation Commission, and |
| 6415 | local governments to achieve mutually agreed upon objectives. |
| 6416 | Such incentives may include, but need not be limited to, the |
| 6417 | following: |
| 6418 | (a) Opportunity to accumulate transferable wetland and |
| 6419 | species habitat mitigation credits for use or sale. |
| 6420 | (b) Extended permit agreements. |
| 6421 | (c) Opportunities for recreational leases and ecotourism. |
| 6422 | (d) Compensation for the achievement of specified land |
| 6423 | management activities of public benefit, including, but not |
| 6424 | limited to, facility siting and corridors, recreational leases, |
| 6425 | water conservation and storage, water reuse, wastewater |
| 6426 | recycling, water supply and water resource development, nutrient |
| 6427 | reduction, environmental restoration and mitigation, public |
| 6428 | recreation, listed species protection and recovery, and wildlife |
| 6429 | corridor management and enhancement. |
| 6430 | (e) Option agreements for sale to public entities or |
| 6431 | private land conservation entities, in either fee or easement, |
| 6432 | upon achievement of specified conservation objectives. |
| 6433 | (10) The provisions of paragraph (9)(d) constitute an |
| 6434 | overlay of land use options that provide economic and regulatory |
| 6435 | incentives for landowners outside of established and planned |
| 6436 | urban service areas to conserve and manage vast areas of land |
| 6437 | for the benefit of the state's citizens and natural environment |
| 6438 | while maintaining and enhancing the asset value of their |
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| 6439 | landholdings. It is the intent of the Legislature that the |
| 6440 | provisions of this section be implemented pursuant to law and |
| 6441 | rulemaking is not authorized. |
| 6442 | (11) It is the intent of the legislature that the Rural |
| 6443 | Land Stewardship Area located in Collier County, which is |
| 6444 | consistent in all materials aspects with this section, be |
| 6445 | recognized as a Statutory Rural Land Stewardship Area, and be |
| 6446 | afforded the incentives as set forth in this section. |
| 6447 | Section 27. Section 163.32465, Florida Statutes, is amended |
| 6448 | to read: |
| 6449 | 163.32465 State review of local comprehensive plans in |
| 6450 | urban_areas .— |
| 6451 | (1) LEGISLATIVE FINDINGS |
| 6452 | (a) The Legislature finds that local governments in this |
| 6453 | state have a wide diversity of resources, conditions, abilities, |
| 6454 | and needs. The Legislature also finds that comprehensive |
| 6455 | planning has been implemented throughout the state and that it |
| 6456 | is appropriate for local governments to have the primary role in |
| 6457 | planning for their growth the needs and resources of urban areas |
| 6458 | are different from those of rural areas and that different |
| 6459 | planning and growth management approaches, strategies, and |
| 6460 | techniques are required in urban areas. The state role in |
| 6461 | overseeing growth management should reflect this diversity and |
| 6462 | should vary based on local government conditions, capabilities, |
| 6463 | needs, and extent of development. Thus, the Legislature |
| 6464 | recognizes and finds that reduced state oversight of local |
| 6465 | comprehensive planning is justified for some local governments |
| 6466 | in urban areas. |
| 6467 | (b) The Legislature finds and declares that this state's |

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578-03176-11 20111122c1 6468 local governments urban areas require a reduced level of state 6469 oversight because of their high degree of urbanization and the 6470 planning capabilities and resources of many of their local governments. Accordingly, the An alternative state review 6471 process that is adequate to protect issues of regional or 6472 6473 statewide importance should be created for appropriate local 6474 governments in these areas. Further, the Legislature finds that 6475 development, including urban infill and redevelopment, should be 6476 encouraged in these urban areas. The Legislature finds that an 6477 alternative process provided by this section for amending local 6478 comprehensive plans is in these areas should be established with the an objective of streamlining the process and recognizing 6479 local responsibility and accountability. 6480 6481 (c) The Legislature finds a pilot program will be 6482 beneficial in evaluating an alternative, expedited plan 6483 amendment adoption and review process. Pilot local governments 6484 shall represent highly developed counties and the municipalities 6485 within these counties and highly populated municipalities. 6486 (2) APPLICABILITY ALTERNATIVE STATE REVIEW PROCESS PILOT 6487 PROGRAM.-The process for amending a comprehensive plan described 6488 in this section is applicable statewide. Pinellas and Broward 6489 Counties, and the municipalities within these counties, and 6490 Jacksonville, Miami, Tampa, and Hialeah shall follow an 6491 alternative state review process provided in this section. 6492 Municipalities within the pilot counties may elect, by super 6493 majority vote of the governing body, not to participate in the pilot program. In addition to the pilot program jurisdictions, 6494 6495 any local government may use the alternative state review 6496 process to designate an urban service area as defined in s.

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578-03176-11 20111122c1 163.3164(29) in its comprehensive plan. (3) PROCESS FOR ADOPTION OF COMPREHENSIVE PLAN AMENDMENTS UNDER THE PILOT PROCRAM.-(a) Plan amendments adopted by local governments are subject to the pilot program jurisdictions shall follow the alternate, expedited process in subsections (4) and (5), except as follows: set forth in paragraphs (b)-(e) of this subsection. (a) (b) Amendments that qualify as small-scale development amendments may continue to be adopted by the pilot program jurisdictions pursuant to s. 163.3187(1)(c) and (3). (b) (c) Plan amendments that propose a rural land stewardship area pursuant to s. 163.3177(11)(d); propose an optional sector plan; update a comprehensive plan based on an evaluation and appraisal report; implement new statutory requirements; or new plans for newly incorporated municipalities are subject to state review as set forth in s. 163.3184; or are in an area of critical state concern designated pursuant to s. 380.05. (c) (d) Local governments are Pilot program jurisdictions shall be subject to the frequency and timing requirements for plan amendments set forth in ss. 163.3187 and 163.3191, except where otherwise stated in this section. (d) (e) The mediation and expedited hearing provisions in s. 163.3189(3) apply to all plan amendments adopted pursuant to this section by the pilot program jurisdictions. (e) Local governments shall not combine plan amendments adopted pursuant to this section with plan amendments adopted pursuant to s. 163.3184 in the same amendment package. Each transmittal and adoption amendment package shall contain a cover

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578-03176-11 2011122c1 6526 <u>letter stating whether the amendment or amendments contained</u> 6527 <u>within the package are adopted pursuant to this section or s.</u> 6528 <u>163.3184.</u> 6529 (4) INITIAL HEARING ON COMPREHENSIVE PLAN AMENDMENT FOR 6530 <u>PILOT PROGRAM.</u>-

6531 (a) The local government shall hold its first public 6532 hearing on a comprehensive plan amendment on a weekday at least 6533 7 days after the day the first advertisement is published 6534 pursuant to the requirements of chapter 125 or chapter 166. Upon 6535 an affirmative vote of not less than a majority of the members 6536 of the governing body present at the hearing, the local 6537 government shall immediately transmit the amendment or 6538 amendments and appropriate supporting data and analyses to the 6539 state land planning agency; the appropriate regional planning 6540 council and water management district; the Department of 6541 Environmental Protection; the Department of State; the 6542 Department of Transportation; in the case of municipal plans, to 6543 the appropriate county; the Fish and Wildlife Conservation 6544 Commission; the Department of Agriculture and Consumer Services; 6545 when required by s. 163.3175, the applicable military 6546 installation or installations; and in the case of amendments 6547 that include or impact the public school facilities element, the Department of Education Office of Educational Facilities of the 6548 6549 Commissioner of Education. The local governing body shall also 6550 transmit a copy of the amendments and supporting data and 6551 analyses to any other local government or governmental agency 6552 that has filed a written request with the governing body. 6553 (b) The agencies and local governments specified in

6554 paragraph (a) may provide comments regarding the amendment or

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578-03176-11 20111122c1 6555 amendments to the local government. The regional planning 6556 council review and comment shall be limited to effects on regional resources or facilities identified in the strategic 6557 6558 regional policy plan and extrajurisdictional impacts that would 6559 be inconsistent with the comprehensive plan of the affected 6560 local government. A regional planning council shall not review 6561 and comment on a proposed comprehensive plan amendment prepared 6562 by such council unless the plan amendment has been changed by 6563 the local government subsequent to the preparation of the plan 6564 amendment by the regional planning council. County comments on 6565 municipal comprehensive plan amendments shall be primarily in 6566 the context of the relationship and effect of the proposed plan 6567 amendments on the county plan. Municipal comments on county plan 6568 amendments shall be primarily in the context of the relationship 6569 and effect of the amendments on the municipal plan. State agency 6570 comments must be limited to issues within the agency's 6571 jurisdiction as it relates to the requirements of this part and 6572 may include technical quidance on issues of agency jurisdiction 6573 as it relates to the requirements of this part. Such comments 6574 shall clearly identify issues that, if not resolved, may result 6575 in an agency challenge to the plan amendment. For the purposes 6576 of this pilot program, Agencies are encouraged to focus 6577 potential challenges on issues of regional or statewide 6578 importance. Agencies and local governments must transmit their 6579 comments to the affected local government such that they are 6580 received by the local government not later than thirty days from 6581 the date on which the agency or government received the 6582 amendment or amendments.

6583

(5) ADOPTION OF COMPREHENSIVE PLAN AMENDMENT FOR PILOT

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6584 AREAS.-

6585 (a) The local government shall hold its second public 6586 hearing, which shall be a hearing on whether to adopt one or 6587 more comprehensive plan amendments, on a weekday at least 5 days 6588 after the day the second advertisement is published pursuant to 6589 the requirements of chapter 125 or chapter 166. Adoption of 6590 comprehensive plan amendments must be by ordinance and requires 6591 an affirmative vote of a majority of the members of the 6592 governing body present at the second hearing.

(b) All comprehensive plan amendments adopted by the governing body along with the supporting data and analysis shall be transmitted within 10 days of the second public hearing to the state land planning agency and any other agency or local government that provided timely comments under paragraph (4)(b).

6598 (6) ADMINISTRATIVE CHALLENGES TO PLAN AMENDMENTS FOR PILOT 6599 PROGRAM.-

6600 (a) Any "affected person" as defined in s. 163.3184(1)(a) 6601 may file a petition with the Division of Administrative Hearings 6602 pursuant to ss. 120.569 and 120.57, with a copy served on the 6603 affected local government, to request a formal hearing to 6604 challenge whether the amendments are "in compliance" as defined 6605 in s. 163.3184(1)(b). This petition must be filed with the 6606 Division within 30 days after the state land planning agency 6607 notifies the local government that the plan amendment package is 6608 complete the local government adopts the amendment. The state 6609 land planning agency may intervene in a proceeding instituted by 6610 an affected person if necessary to protect interests of regional 6611 or statewide importance.

6612

(b) The state land planning agency may file a petition with

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578-03176-11 20111122c1 6613 the Division of Administrative Hearings pursuant to ss. 120.569 6614 and 120.57, with a copy served on the affected local government, 6615 to request a formal hearing if necessary to protect interests of regional or statewide importance. This petition must be filed 6616 6617 with the Division within 30 days after the state land planning 6618 agency notifies the local government that the plan amendment 6619 package is complete. For purposes of this section, an adopted 6620 amendment package shall be deemed complete if it contains a 6621 full, executed copy of the adoption ordinance or ordinances; in 6622 the case of a text amendment, a full copy of the amended 6623 language in legislative format with new words inserted in the 6624 text underlined, and words to be deleted lined through with 6625 hyphens; in the case of a future land use map amendment, a copy 6626 of the future land use map clearly depicting the parcel, its 6627 existing future land use designation, and its adopted 6628 designation; and a copy of any data and analyses the local 6629 government deems appropriate. The state land planning agency 6630 shall notify the local government that the package is complete 6631 or that the package contains of any deficiencies within 5 6632 working days of receipt of an amendment package. 6633 (c) The state land planning agency's challenge shall be

6634 limited to those issues raised in the comments provided by the 6635 reviewing agencies pursuant to paragraph (4)(b). The state land 6636 planning agency may challenge a plan amendment that has 6637 substantially changed from the version on which the agencies 6638 provided comments. For the purposes of this pilot program, the 6639 Legislature strongly encourages The state land planning agency 6640 shall to focus any challenge on issues of regional or statewide 6641 importance.

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| 6642 | (d) An administrative law judge shall hold a hearing in the |
| 6643 | affected local jurisdiction. The local government's |
| 6644 | determination that the amendment is "in compliance" is presumed |
| 6645 | to be correct and shall be sustained unless it is shown by a |
| 6646 | preponderance of the evidence that the amendment is not "in |
| 6647 | compliance." |
| 6648 | (e) If the administrative law judge recommends that the |
| 6649 | amendment be found not in compliance, the judge shall submit the |
| 6650 | recommended order to the Administration Commission for final |
| 6651 | agency action. The Administration Commission shall enter a final |
| 6652 | order within 45 days after its receipt of the recommended order. |
| 6653 | (f) If the administrative law judge recommends that the |
| 6654 | amendment be found in compliance, the judge shall submit the |
| 6655 | recommended order to the state land planning agency. |
| 6656 | 1. If the state land planning agency determines that the |
| 6657 | plan amendment should be found not in compliance, the agency |
| 6658 | shall refer, within 30 days of receipt of the recommended order, |
| 6659 | the recommended order and its determination to the |
| 6660 | Administration Commission for final agency action. If the |
| 6661 | commission determines that the amendment is not in compliance, |
| 6662 | it may sanction the local government as set forth in s. |
| 6663 | 163.3184(11). |
| CCCA | |

6664 2. If the state land planning agency determines that the 6665 plan amendment should be found in compliance, the agency shall 6666 enter its final order not later than 30 days from receipt of the 6667 recommended order.

6668 (g) An amendment adopted under the expedited provisions of 6669 this section shall not become effective until 31 days after <u>the</u> 6670 state land plan agency notifies the local government that the

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578-03176-11 20111122c1 6671 plan amendment package is complete adoption. If timely 6672 challenged, an amendment shall not become effective until the 6673 state land planning agency or the Administration Commission enters a final order determining the adopted amendment to be in 6674 6675 compliance. 6676 (h) Parties to a proceeding under this section may enter 6677 into compliance agreements using the process in s. 163.3184(16). Any remedial amendment adopted pursuant to a settlement 6678 6679 agreement shall be provided to the agencies and governments 6680 listed in paragraph (4)(a). 6681 (7) APPLICABILITY OF PILOT PROGRAM IN CERTAIN LOCAL 6682 GOVERNMENTS.-Local governments and specific areas that have been 6683 designated for alternate review process pursuant to ss. 163.3246 6684 and 163.3184(17) and (18) are not subject to this section. 6685 (8) RULEMAKING AUTHORITY FOR PILOT PROGRAM.-Agencies shall 6686 not promulgate rules to implement this pilot program. 6687 (9) REPORT.-The Office of Program Policy Analysis and 6688 Covernment Accountability shall submit to the Covernor, the President of the Senate, and the Speaker of the House of 6689 6690 Representatives by December 1, 2008, a report and 6691 recommendations for implementing a statewide program that 6692 addresses the legislative findings in subsection (1) in areas 6693 that meet urban criteria. The Office of Program Policy Analysis 6694 and Government Accountability in consultation with the state 6695 land planning agency shall develop the report and 6696 recommendations with input from other state and regional 6697 agencies, local governments, and interest groups. Additionally, 6698 the office shall review local and state actions and 6699 correspondence relating to the pilot program to identify issues

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578-03176-11 20111122c1 6700 of process and substance in recommending changes to the pilot 6701 program. At a minimum, the report and recommendations shall 6702 include the following: (a) Identification of local governments beyond those 6703 6704 participating in the pilot program that should be subject to the alternative expedited state review process. The report may 6705 6706 recommend that pilot program local governments may no longer be 6707 appropriate for such alternative review process. 6708 (b) Changes to the alternative expedited state review 6709 process for local comprehensive plan amendments identified in 6710 the pilot program. 6711 (c) Criteria for determining issues of regional or 6712 statewide importance that are to be protected in the alternative 6713 state review process. 6714 (d) In preparing the report and recommendations, the Office 6715 of Program Policy Analysis and Covernment Accountability shall 6716 consult with the state land planning agency, the Department of 6717 Transportation, the Department of Environmental Protection, and 6718 the regional planning agencies in identifying highly developed 6719 local governments to participate in the alternative expedited 6720 state review process. The Office of Program Policy Analysis and 6721 Governmental Accountability shall also solicit citizen input in 6722 the potentially affected areas and consult with the affected 6723 local governments and stakeholder groups. 6724 Section 28. Paragraph (a) of subsection (2) of section 6725 163.360, Florida Statutes, is amended to read: 6726 163.360 Community redevelopment plans.-6727 (2) The community redevelopment plan shall: 6728 (a) Conform to the comprehensive plan for the county or

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578-03176-11 20111122c1 6729 municipality as prepared by the local planning agency under the 6730 Community Local Government Comprehensive Planning and Land 6731 Development Regulation Act. 6732 Section 29. Paragraph (a) of subsection (3) and subsection (8) of section 163.516, Florida Statutes, are amended to read: 6733 6734 163.516 Safe neighborhood improvement plans.-6735 (3) The safe neighborhood improvement plan shall: 6736 (a) Be consistent with the adopted comprehensive plan for 6737 the county or municipality pursuant to the Community Local 6738 Government Comprehensive Planning and Land Development 6739 Regulation Act. No district plan shall be implemented unless the 6740 local governing body has determined said plan is consistent. (8) Pursuant to ss. 163.3184, 163.3187, and 163.3189, the 6741 6742 governing body of a municipality or county shall hold two public 6743 hearings to consider the board-adopted safe neighborhood 6744 improvement plan as an amendment or modification to the 6745 municipality's or county's adopted local comprehensive plan. 6746 Section 30. Paragraph (c) of subsection (2) and subsection 6747 (3) of section 186.504, Florida Statutes, is amended to read: 6748 186.504 Regional planning councils; creation; membership.-6749 (2) Membership on the regional planning council shall be as 6750 follows: 6751 (c) Representatives appointed by the Governor from the 6752 geographic area covered by the regional planning council, 6753 including an elected school board member from the geographic 6754 area covered by the regional planning council, to be nominated 6755 by the Florida School Board Association and a representative of 6756 the civic and business community which shall be selected and 6757 recommended by the Florida Chamber of Commerce, the Office of

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578-03176-11 20111122c1 6758 Tourism, Trade, and Economic Development, and Enterprise 6759 Florida. These representatives must include two or more of the 6760 following: a representative of the region's business community, 6761 a representative of the commercial development community, a 6762 representative of the banking and financial community, and a 6763 representative of the agricultural community. 6764 (3) Not less than two-thirds of the representatives serving 6765 as voting members on the governing bodies of such regional 6766 planning councils shall be elected officials of local general-6767 purpose governments chosen by the cities and counties of the 6768 region, provided each county shall have at least one vote. The 6769 remaining one-third of the voting members on the governing board 6770 shall be appointed by the Governor, to include one elected 6771 school board member, subject to confirmation by the Senate, and 6772 shall reside in the region. No two appointees of the Governor 6773 shall have their places of residence in the same county until 6774 each county within the region is represented by a Governor's 6775 appointee to the governing board. Nothing contained in this 6776 section shall deny to local governing bodies or the Governor the 6777 option of appointing either locally elected officials or lay 6778 citizens provided at least two-thirds of the governing body of 6779 the regional planning council is composed of locally elected 6780 officials. Section 31. Section 186.513, Florida Statutes, is amended 6781

6782

Section 31. Section 186.513, Florida Statutes, is to read:

6783 186.513 Reports.—Each regional planning council shall 6784 prepare and furnish an annual report on its activities to the 6785 state land planning agency as defined in s. 163.3164(20) and the 6786 local general-purpose governments within its boundaries and,

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578-03176-11 20111122c1 6787 upon payment as may be established by the council, to any interested person. The regional planning councils shall make a 6788 6789 joint report and recommendations to appropriate legislative 6790 committees. Section 32. Section 186.515, Florida Statutes, is amended 6791 6792 to read: 6793 186.515 Creation of regional planning councils under 6794 chapter 163.-Nothing in ss. 186.501-186.507, 186.513, and 6795 186.515 is intended to repeal or limit the provisions of chapter 6796 163; however, the local general-purpose governments serving as 6797 voting members of the governing body of a regional planning 6798 council created pursuant to ss. 186.501-186.507, 186.513, and 6799 186.515 are not authorized to create a regional planning council 6800 pursuant to chapter 163 unless an agency, other than a regional 6801 planning council created pursuant to ss. 186.501-186.507, 6802 186.513, and 186.515, is designated to exercise the powers and 6803 duties in any one or more of ss. 163.3164(19) and 380.031(15); 6804 in which case, such a regional planning council is also without 6805 authority to exercise the powers and duties in s. $163.3164 \left(\frac{19}{19}\right)$ 6806 or s. 380.031(15). 6807 Section 33. Subsection (1) of section 189.415, Florida 6808 Statutes, is amended to read:

6809

189.415 Special district public facilities report.-

(1) It is declared to be the policy of this state to foster coordination between special districts and local general-purpose governments as those local general-purpose governments develop comprehensive plans under the <u>Community Local Government</u> Comprehensive Planning and Land Development Regulation Act, pursuant to part II of chapter 163.

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6844

shall contain:

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| 6816 | Section 34. Subsection (3) of section 190.004, Florida |
| 6817 | Statutes, is amended to read: |
| 6818 | 190.004 Preemption; sole authority |
| 6819 | (3) The establishment of an independent community |
| 6820 | development district as provided in this act is not a |
| 6821 | development order within the meaning of chapter 380. All |
| 6822 | governmental planning, environmental, and land development laws, |
| 6823 | regulations, and ordinances apply to all development of the land |
| 6824 | within a community development district. Community development |
| 6825 | districts do not have the power of a local government to adopt a |
| 6826 | comprehensive plan, building code, or land development code, as |
| 6827 | those terms are defined in the <u>Community</u> Local Government |
| 6828 | Comprehensive Planning and Land Development Regulation Act. A |
| 6829 | district shall take no action which is inconsistent with |
| 6830 | applicable comprehensive plans, ordinances, or regulations of |
| 6831 | the applicable local general-purpose government. |
| 6832 | Section 35. Paragraph (a) of subsection (1) of section |
| 6833 | 190.005, Florida Statutes, is amended to read: |
| 6834 | 190.005 Establishment of district |
| 6835 | (1) The exclusive and uniform method for the establishment |
| 6836 | of a community development district with a size of 1,000 acres |
| 6837 | or more shall be pursuant to a rule, adopted under chapter 120 |
| 6838 | by the Florida Land and Water Adjudicatory Commission, granting |
| 6839 | a petition for the establishment of a community development |
| 6840 | district. |
| 6841 | (a) A petition for the establishment of a community |
| 6842 | development district shall be filed by the petitioner with the |
| 6843 | Florida Land and Water Adjudicatory Commission. The petition |

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| 6845 | 1. A metes and bounds description of the external |
| 6846 | boundaries of the district. Any real property within the |
| 6847 | external boundaries of the district which is to be excluded from |
| 6848 | the district shall be specifically described, and the last known |
| 6849 | address of all owners of such real property shall be listed. The |
| 6850 | petition shall also address the impact of the proposed district |
| 6851 | on any real property within the external boundaries of the |
| 6852 | district which is to be excluded from the district. |
| 6853 | 2. The written consent to the establishment of the district |
| 6854 | by all landowners whose real property is to be included in the |
| 6855 | district or documentation demonstrating that the petitioner has |
| 6856 | control by deed, trust agreement, contract, or option of 100 |
| 6857 | percent of the real property to be included in the district, and |
| 6858 | when real property to be included in the district is owned by a |
| 6859 | governmental entity and subject to a ground lease as described |
| 6860 | in s. 190.003(14), the written consent by such governmental |
| 6861 | entity. |
| 6862 | 3. A designation of five persons to be the initial members |
| 6863 | of the board of supervisors, who shall serve in that office |
| 6864 | until replaced by elected members as provided in s. 190.006. |

6865

4. The proposed name of the district.

6866 5. A map of the proposed district showing current major 6867 trunk water mains and sewer interceptors and outfalls if in 6868 existence.

6869 6. Based upon available data, the proposed timetable for 6870 construction of the district services and the estimated cost of 6871 constructing the proposed services. These estimates shall be 6872 submitted in good faith but shall not be binding and may be 6873 subject to change.

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| 6874 | 7. A designation of the future general distribution, |
| 6875 | location, and extent of public and private uses of land proposed |
| 6876 | for the area within the district by the future land use plan |
| 6877 | element of the effective local government comprehensive plan of |
| 6878 | which all mandatory elements have been adopted by the applicable |
| 6879 | general-purpose local government in compliance with the |
| 6880 | Community Local Government Comprehensive Planning and Land |
| 6881 | Development Regulation Act. |
| 6882 | 8. A statement of estimated regulatory costs in accordance |
| 6883 | with the requirements of s. 120.541. |
| 6884 | Section 36. Paragraph (i) of subsection (6) of section |
| 6885 | 193.501, Florida Statutes, is amended to read: |
| 6886 | 193.501 Assessment of lands subject to a conservation |
| 6887 | easement, environmentally endangered lands, or lands used for |
| 6888 | outdoor recreational or park purposes when land development |
| 6889 | rights have been conveyed or conservation restrictions have been |
| 6890 | covenanted |
| 6891 | (6) The following terms whenever used as referred to in |
| 6892 | this section have the following meanings unless a different |
| 6893 | meaning is clearly indicated by the context: |
| 6894 | (i) "Qualified as environmentally endangered" means land |
| 6895 | that has unique ecological characteristics, rare or limited |
| 6896 | combinations of geological formations, or features of a rare or |
| 6897 | limited nature constituting habitat suitable for fish, plants, |
| 6898 | or wildlife, and which, if subject to a development moratorium |
| 6899 | or one or more conservation easements or development |
| 6900 | restrictions appropriate to retaining such land or water areas |
| 6901 | predominantly in their natural state, would be consistent with |
| 6902 | the conservation, recreation and open space, and, if applicable, |
| | |

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578-03176-11 20111122c1 6903 coastal protection elements of the comprehensive plan adopted by 6904 formal action of the local governing body pursuant to s. 6905 163.3161, the Community Local Government Comprehensive Planning and Land Development Regulation Act; or surface waters and 6906 6907 wetlands, as determined by the methodology ratified in s. 6908 373.4211. 6909 Section 37. Subsection (15) of section 287.042, Florida 6910 Statutes, is amended to read: 6911 287.042 Powers, duties, and functions.-The department shall 6912 have the following powers, duties, and functions: 6913 (15) To enter into joint agreements with governmental 6914 agencies, as defined in s. 163.3164 (10), for the purpose of 6915 pooling funds for the purchase of commodities or information 6916 technology that can be used by multiple agencies. 6917 (a) Each agency that has been appropriated or has existing 6918 funds for such purchase, shall, upon contract award by the 6919 department, transfer their portion of the funds into the 6920 department's Operating Trust Fund for payment by the department. 6921 The funds shall be transferred by the Executive Office of the 6922 Governor pursuant to the agency budget amendment request 6923 provisions in chapter 216. 6924 (b) Agencies that sign the joint agreements are financially 6925 obligated for their portion of the agreed-upon funds. If an 6926 agency becomes more than 90 days delinquent in paying the funds, 6927 the department shall certify to the Chief Financial Officer the 6928 amount due, and the Chief Financial Officer shall transfer the 6929 amount due to the Operating Trust Fund of the department from 6930 any of the agency's available funds. The Chief Financial Officer 6931 shall report these transfers and the reasons for the transfers

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| 6932 | to the Executive Office of the Governor and the legislative |
| 6933 | appropriations committees. |
| 6934 | Section 38. Subsection (4) of section 288.063, Florida |
| 6935 | Statutes, is amended to read: |
| 6936 | 288.063 Contracts for transportation projects |
| 6937 | (4) The Office of Tourism, Trade, and Economic Development |
| 6938 | may adopt criteria by which transportation projects are to be |
| 6939 | reviewed and certified in accordance with s. 288.061. In |
| 6940 | approving transportation projects for funding, the Office of |
| 6941 | Tourism, Trade, and Economic Development shall consider factors |
| 6942 | including, but not limited to, the cost per job created or |
| 6943 | retained considering the amount of transportation funds |
| 6944 | requested; the average hourly rate of wages for jobs created; |
| 6945 | the reliance on the program as an inducement for the project's |
| 6946 | location decision; the amount of capital investment to be made |
| 6947 | by the business; the demonstrated local commitment; the location |
| 6948 | of the project in an enterprise zone designated pursuant to s. |
| 6949 | 290.0055; the location of the project in a spaceport territory |
| 6950 | as defined in s. 331.304; the unemployment rate of the |
| 6951 | surrounding area; <u>and</u> the poverty rate of the community ; and the |
| 6952 | adoption of an economic element as part of its local |
| 6953 | comprehensive plan in accordance with s. 163.3177(7)(j). The |
| 6954 | Office of Tourism, Trade, and Economic Development may contact |
| 6955 | any agency it deems appropriate for additional input regarding |
| 6956 | the approval of projects. |
| 6957 | Section 39. Paragraph (a) of subsection (2), subsection |
| 6958 | (10), and paragraph (d) of subsection (12) of section 288.975, |

6959 Florida Statutes, are amended to read:

6960

288.975 Military base reuse plans.-

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6961
           (2) As used in this section, the term:
6962
            (a) "Affected local government" means a local government
6963
      adjoining the host local government and any other unit of local
      government that is not a host local government but that is
6964
6965
      identified in a proposed military base reuse plan as providing,
6966
      operating, or maintaining one or more public facilities as
6967
      defined in s. 163.3164(24) on lands within or serving a military
      base designated for closure by the Federal Government.
6968
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6969 (10) Within 60 days after receipt of a proposed military 6970 base reuse plan, these entities shall review and provide 6971 comments to the host local government. The commencement of this 6972 review period shall be advertised in newspapers of general 6973 circulation within the host local government and any affected 6974 local government to allow for public comment. No later than 180 6975 days after receipt and consideration of all comments, and the 6976 holding of at least two public hearings, the host local 6977 government shall adopt the military base reuse plan. The host 6978 local government shall comply with the notice requirements set 6979 forth in s. 163.3184(15) to ensure full public participation in 6980 this planning process.

6981 (12) Following receipt of a petition, the petitioning party 6982 or parties and the host local government shall seek resolution 6983 of the issues in dispute. The issues in dispute shall be 6984 resolved as follows:

(d) Within 45 days after receiving the report from the state land planning agency, the Administration Commission shall take action to resolve the issues in dispute. In deciding upon a proper resolution, the Administration Commission shall consider the nature of the issues in dispute, any requests for a formal

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578-03176-11 20111122c1 6990 administrative hearing pursuant to chapter 120, the compliance 6991 of the parties with this section, the extent of the conflict 6992 between the parties, the comparative hardships and the public 6993 interest involved. If the Administration Commission incorporates 6994 in its final order a term or condition that requires any local 6995 government to amend its local government comprehensive plan, the 6996 local government shall amend its plan within 60 days after the 6997 issuance of the order. Such amendment or amendments shall be 6998 exempt from the limitation of the frequency of plan amendments 6999 contained in s. 163.3187(1), and a public hearing on such 7000 amendment or amendments pursuant to s. 163.3184(15)(b)1. shall 7001 not be required. The final order of the Administration 7002 Commission is subject to appeal pursuant to s. 120.68. If the 7003 order of the Administration Commission is appealed, the time for 7004 the local government to amend its plan shall be tolled during 7005 the pendency of any local, state, or federal administrative or 7006 judicial proceeding relating to the military base reuse plan. 7007 Section 40. Subsection (4) of section 290.0475, Florida

7008 Statutes, is amended to read:

7009 290.0475 Rejection of grant applications; penalties for 7010 failure to meet application conditions.—Applications received 7011 for funding under all program categories shall be rejected 7012 without scoring only in the event that any of the following 7013 circumstances arise:

7014 (4) The application is not consistent with the local 7015 government's comprehensive plan adopted pursuant to s. 7016 163.3184(7).

7017 Section 41. Paragraph (c) of subsection (3) of section7018 311.07, Florida Statutes, is amended to read:

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| 7019 | 311.07 Florida seaport transportation and economic |
| 7020 | development funding |
| 7021 | (3) |
| 7022 | (c) To be eligible for consideration by the council |
| 7023 | pursuant to this section, a project must be consistent with the |
| 7024 | port comprehensive master plan which is incorporated as part of |
| 7025 | the approved local government comprehensive plan as required by |
| 7026 | s. 163.3178(2)(k) or other provisions of the <u>Community</u> Local |
| 7027 | Government Comprehensive Planning and Land Development |
| 7028 | Regulation Act, part II of chapter 163. |
| 7029 | Section 42. Subsection (1) of section 331.319, Florida |
| 7030 | Statutes, is amended to read: |
| 7031 | 331.319 Comprehensive planning; building and safety codes |
| 7032 | The board of directors may: |
| 7033 | (1) Adopt, and from time to time review, amend, supplement, |
| 7034 | or repeal, a comprehensive general plan for the physical |
| 7035 | development of the area within the spaceport territory in |
| 7036 | accordance with the objectives and purposes of this act and |
| 7037 | consistent with the comprehensive plans of the applicable county |
| 7038 | or counties and municipality or municipalities adopted pursuant |
| 7039 | to the <u>Community</u> Local Government Comprehensive Planning and |
| 7040 | Land Development Regulation Act, part II of chapter 163. |
| 7041 | Section 43. Paragraph (e) of subsection (5) of section |
| 7042 | 339.155, Florida Statutes, is amended to read: |
| 7043 | 339.155 Transportation planning |
| 7044 | (5) ADDITIONAL TRANSPORTATION PLANS |
| 7045 | (e) The regional transportation plan developed pursuant to |
| 7046 | this section must, at a minimum, identify regionally significant |
| 7047 | transportation facilities located within a regional |
| | |

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| 7048 | transportation area and contain a prioritized list of regionally | | |
| 7049 | significant projects. The level-of-service standards for | | |
| 7050 | facilities to be funded under this subsection shall be adopted | | |
| 7051 | by the appropriate local government in accordance with s. | | |
| 7052 | 163.3180(10). The projects shall be adopted into the capital | | |
| 7053 | improvements schedule of the local government comprehensive plan | | |
| 7054 | pursuant to s. 163.3177(3). | | |
| 7055 | Section 44. Paragraph (a) of subsection (4) of section | | |
| 7056 | 339.2819, Florida Statutes, is amended to read: | | |
| 7057 | 339.2819 Transportation Regional Incentive Program | | |
| 7058 | (4)(a) Projects to be funded with Transportation Regional | | |
| 7059 | Incentive Program funds shall, at a minimum: | | |
| 7060 | 1. Support those transportation facilities that serve | | |
| 7061 | national, statewide, or regional functions and function as an | | |
| 7062 | integrated regional transportation system. | | |
| 7063 | 2. Be identified in the capital improvements element of a | | |
| 7064 | comprehensive plan that has been determined to be in compliance | | |
| 7065 | with part II of chapter 163, after July 1, 2005 , or to implement | | |
| 7066 | a long-term concurrency management system adopted by a local | | |
| 7067 | government in accordance with s. 163.3180(9). Further, the | | |
| 7068 | project shall be in compliance with local government | | |
| 7069 | comprehensive plan policies relative to corridor management. | | |
| 7070 | 3. Be consistent with the Strategic Intermodal System Plan | | |
| 7071 | developed under s. 339.64. | | |
| 7072 | 4. Have a commitment for local, regional, or private | | |
| 7073 | financial matching funds as a percentage of the overall project | | |
| 7074 | cost. | | |
| 7075 | Section 45. Present subsections (9), (10), (11), (12), and | | |
| 7076 | (13) of section 367.021, Florida Statutes, are renumbered as | | |
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| 7077 | subsections (11), (12), (13), (14), and (15), respectively, and | | |
| 7078 | new subsections (9) and (10) are added to that section, to read: | | |
| 7079 | 367.021 Definitions.—As used in this chapter, the following | | |
| 7080 | words or terms shall have the meanings indicated: | | |
| 7081 | (9) "Large landowner" means any applicant for a certificate | | |
| 7082 | pursuant to s. 367.045 who owns or controls at least 1,000 acres | | |
| 7083 | in a single county or adjacent counties which are proposed to be | | |
| 7084 | certified. | | |
| 7085 | (10) "Need" means, for the purposes of s. 367.045, a | | |
| 7086 | showing by a large landowner that the certificate is sought for | | |
| 7087 | planning purposes to allow the landowner to be prepared to | | |
| 7088 | provide service to its properties as and when needed to meet | | |
| 7089 | demands for any residential, commercial, or industrial service, | | |
| 7090 | or for such other lawful purposes as may arise within the | | |
| 7091 | territory to be certified. A large landowner is not required to | | |
| 7092 | demonstrate that the need for service is either immediate or | | |
| 7093 | imminent, or that such service will be required within a | | |
| 7094 | specific timeframe. | | |
| 7095 | Section 46. Subsection (5) of section 369.303, Florida | | |
| 7096 | Statutes, is amended to read: | | |
| 7097 | 369.303 Definitions.—As used in this part: | | |
| 7098 | (5) "Land development regulation" means a regulation | | |
| 7099 | covered by the definition in s. 163.3164 (23) and any of the | | |
| 7100 | types of regulations described in s. 163.3202. | | |
| 7101 | Section 47. Subsection (7) of section 369.321, Florida | | |
| 7102 | Statutes, is amended to read: | | |
| 7103 | 369.321 Comprehensive plan amendmentsExcept as otherwise | | |
| 7104 | expressly provided, by January 1, 2006, each local government | | |
| 7105 | within the Wekiva Study Area shall amend its local government | | |
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7106
      comprehensive plan to include the following:
7107
            (7) During the period prior to the adoption of the
7108
      comprehensive plan amendments required by this act, any local
7109
      comprehensive plan amendment adopted by a city or county that
7110
      applies to land located within the Wekiva Study Area shall
7111
      protect surface and groundwater resources and be reviewed by the
7112
      Department of Community Affairs, pursuant to chapter 163 and
7113
      chapter 9J-5, Florida Administrative Code, using best available
7114
      data, including the information presented to the Wekiva River
7115
      Basin Coordinating Committee.
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7116 Section 48. Subsection (1) of section 378.021, Florida7117 Statutes, is amended to read:

7118

378.021 Master reclamation plan.-

7119 (1) The Department of Environmental Protection shall amend 7120 the master reclamation plan that provides guidelines for the 7121 reclamation of lands mined or disturbed by the severance of 7122 phosphate rock prior to July 1, 1975, which lands are not 7123 subject to mandatory reclamation under part II of chapter 211. 7124 In amending the master reclamation plan, the Department of 7125 Environmental Protection shall continue to conduct an onsite 7126 evaluation of all lands mined or disturbed by the severance of 7127 phosphate rock prior to July 1, 1975, which lands are not 7128 subject to mandatory reclamation under part II of chapter 211. 7129 The master reclamation plan when amended by the Department of 7130 Environmental Protection shall be consistent with local 7131 government plans prepared pursuant to the Community Local 7132 Government Comprehensive Planning and Land Development 7133 Regulation Act.

7134

Section 49. Subsection (10) of section 380.031, Florida

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578-03176-11 20111122c1 7135 Statutes, is amended to read: 7136 380.031 Definitions.-As used in this chapter: 7137 (10) "Local comprehensive plan" means any or all local 7138 comprehensive plans or elements or portions thereof prepared, 7139 adopted, or amended pursuant to the Community Local Government 7140 Comprehensive Planning and Land Development Regulation Act, as 7141 amended. 7142 Section 50. Paragraph (b) of subsection (6), paragraphs 7143 (1), (m), and (s) of subsection (24), paragraph (e) of 7144 subsection (28), and paragraphs (a) and (e) of subsection (29) 7145 of section 380.06, Florida Statutes, are amended to read: 7146 380.06 Developments of regional impact.-7147 (6) APPLICATION FOR APPROVAL OF DEVELOPMENT; CONCURRENT 7148 PLAN AMENDMENTS. -7149 (b) Any local government comprehensive plan amendments 7150 related to a proposed development of regional impact, including 7151 any changes proposed under subsection (19), may be initiated by 7152 a local planning agency or the developer and must be considered 7153 by the local governing body at the same time as the application 7154 for development approval using the procedures provided for local 7155 plan amendment in s. 163.3187 or s. 163.3189 and applicable 7156 local ordinances, without regard to statutory or local ordinance 7157 limits on the frequency of consideration of amendments to the 7158 local comprehensive plan. Nothing in this paragraph shall be 7159 deemed to require favorable consideration of a plan amendment 7160 solely because it is related to a development of regional 7161 impact. The procedure for processing such comprehensive plan 7162 amendments is as follows: 7163 1. If a developer seeks a comprehensive plan amendment

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578-03176-11 20111122c1 7164 related to a development of regional impact, the developer must 7165 so notify in writing the regional planning agency, the 7166 applicable local government, and the state land planning agency 7167 no later than the date of preapplication conference or the 7168 submission of the proposed change under subsection (19). 7169 2. When filing the application for development approval or 7170 the proposed change, the developer must include a written 7171 request for comprehensive plan amendments that would be 7172 necessitated by the development-of-regional-impact approvals 7173 sought. That request must include data and analysis upon which 7174 the applicable local government can determine whether to 7175 transmit the comprehensive plan amendment pursuant to s. 163.3184. 7176 7177 3. The local government must advertise a public hearing on 7178 the transmittal within 30 days after filing the application for 7179 development approval or the proposed change and must make a 7180 determination on the transmittal within 60 days after the 7181 initial filing unless that time is extended by the developer. 7182 4. If the local government approves the transmittal, 7183 procedures set forth in s. 163.3184 (3)-(6) must be followed. 7184 5. Notwithstanding subsection (11) or subsection (19), the 7185 local government may not hold a public hearing on the 7186 application for development approval or the proposed change or 7187 on the comprehensive plan amendments sooner than 30 days from 7188 receipt of the response from the state land planning agency

7189 pursuant to s. 163.3184(6). The 60-day time period for local 7190 governments to adopt, adopt with changes, or not adopt plan 7191 amendments pursuant to s. 163.3184(7) shall not apply to 7192 concurrent plan amendments provided for in this subsection.

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578-03176-11 20111122c1 7193 6. The local government must hear both the application for 7194 development approval or the proposed change and the 7195 comprehensive plan amendments at the same hearing. However, the 7196 local government must take action separately on the application 7197 for development approval or the proposed change and on the 7198 comprehensive plan amendments. 7199 7. Thereafter, the appeal process for the local government development order must follow the provisions of s. 380.07, and 7200 7201 the compliance process for the comprehensive plan amendments 72.02 must follow the provisions of s. 163.3184. 7203 (24) STATUTORY EXEMPTIONS.-7204 (1) Any proposed development within an urban service 7205 boundary established under s. 163.3177(14), which is not 7206 otherwise exempt pursuant to subsection (29), is exempt from the 7207 provisions of this section if the local government having 7208 jurisdiction over the area where the development is proposed has 7209 adopted the urban service boundary, has entered into a binding 7210 agreement with jurisdictions that would be impacted and with the 7211 Department of Transportation regarding the mitigation of impacts 7212 on state and regional transportation facilities, and has adopted 7213 a proportionate share methodology pursuant to s. 163.3180(16). 7214 (m) Any proposed development within a rural land 7215 stewardship area created under s. 163.3248 163.3177(11)(d) is 7216 exempt from the provisions of this section if the local

7217 government that has adopted the rural land stewardship area has 7218 entered into a binding agreement with jurisdictions that would 7219 be impacted and the Department of Transportation regarding the 7220 mitigation of impacts on state and regional transportation 7221 facilities, and has adopted a proportionate share methodology

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| 7222 | pursuant to s. 163.3180(16) . |
| 7223 | (s) Any development in a <u>detailed</u> specific area plan which |
| 7224 | is prepared <u>and adopted</u> pursuant to s. 163.3245 and adopted into |
| 7225 | the comprehensive plan is exempt from this section. |
| 7226 | (u) Any transit-oriented development as defined in s. |
| 7227 | 163.3164 incorporated into the county or municipality |
| 7228 | comprehensive plan that has adopted land use and transportation |
| 7229 | strategies to support and fund the local government concurrency |
| 7230 | or mobility plan identified in the comprehensive plan, including |
| 7231 | alternative modes of transportation, is exempt from review for |
| 7232 | transportation impacts conducted pursuant to this section. This |
| 7233 | paragraph does not apply to areas: |
| 7234 | 1. Within the boundary of any area of critical state |
| 7235 | concern designated pursuant to s. 380.05; |
| 7236 | 2. Within the boundary of the Wekiva Study Area as |
| 7237 | described in s. 369.316; or |
| 7238 | 3. Within 2 miles of the boundary of the Everglades |
| 7239 | Protection Area as defined in s. 373.4592(2). |
| 7240 | |
| 7241 | If a use is exempt from review as a development of regional |
| 7242 | impact under paragraphs (a)-(s), but will be part of a larger |
| 7243 | project that is subject to review as a development of regional |
| 7244 | impact, the impact of the exempt use must be included in the |
| 7245 | review of the larger project, unless such exempt use involves a |
| 7246 | development of regional impact that includes a landowner, |
| 7247 | tenant, or user that has entered into a funding agreement with |
| 7248 | the Office of Tourism, Trade, and Economic Development under the |
| 7249 | Innovation Incentive Program and the agreement contemplates a |
| 7250 | state award of at least \$50 million. |

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| 7251 | (28) PARTIAL STATUTORY EXEMPTIONS | |
| 7252 | (e) The vesting provision of s. 163.3167 <u>(5)(8) relating to</u> | |
| 7253 | an authorized development of regional impact shall not apply to | |
| 7254 | those projects partially exempt from the development-of- | |
| 7255 | regional-impact review process under paragraphs (a)-(d). | |
| 7256 | (29) EXEMPTIONS FOR DENSE URBAN LAND AREAS | |
| 7257 | (a) The following are exempt from this section: | |
| 7258 | 1. Any proposed development in a municipality that <u>has an</u> | |
| 7259 | average of at least 1,000 people per square mile of land area | |
| 7260 | and a minimum total population of at least 5,000 qualifies as a | |
| 7261 | dense urban land area as defined in s. 163.3164; | |
| 7262 | 2. Any proposed development within a county that <u>has an</u> | |
| 7263 | average of at least 1,000 people per square mile of land area | |
| 7264 | qualifies as a dense urban land area as defined in s. 163.3164 | |
| 7265 | and that is located within an urban service area as defined in | |
| 7266 | s. 163.3164 which has been adopted into the comprehensive plan; | |
| 7267 | or | |
| 7268 | 3. Any proposed development within a county, including the | |
| 7269 | municipalities located therein, which has a population of at | |
| 7270 | least 900,000, that has an average of at least 1,000 people per | |
| 7271 | square mile of land area which qualifies as a dense urban land | |
| 7272 | area under s. 163.3164, but which does not have an urban service | |
| 7273 | area designated in the comprehensive plan. | |
| 7274 | | |
| 7275 | The Office of Economic and Demographic Research within the | |
| 7276 | Legislature shall annually calculate the population and density | |
| 7277 | criteria needed to determine which jurisdictions meet the | |
| 7278 | density criteria in subparagraphs 13. by using the most recent | |
| 7279 | land area data from the decennial census conducted by the Bureau | |
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578-03176-11 20111122c1 7280 of the Census of the United States Department of Commerce and 7281 the latest available population estimates determined pursuant to 7282 s. 186.901. If any local government has had an annexation, contraction, or new incorporation, the Office of Economic and 7283 7284 Demographic Research shall determine the population density 7285 using the new jurisdictional boundaries as recorded in 7286 accordance with s. 171.091. The Office of Economic and 72.87 Demographic Research shall annually submit to the state land 7288 planning agency by July 1 a list of jurisdictions that meet the 7289 total population and density criteria. The state land planning 7290 agency shall publish the list of jurisdictions on its Internet 7291 website within 7 days after the list is received. The 7292 designation of jurisdictions that meet the density criteria of 7293 subparagraphs 1.-3. is effective upon publication on the state 7294 land planning agency's Internet website. Any area that meets the 7295 density criteria may not thereafter be removed from the list of 7296 areas that qualify.

7297 (e) In an area that is exempt under paragraphs (a)-(c), any 7298 previously approved development-of-regional-impact development 7299 orders shall continue to be effective, but the developer has the 7300 option to be governed by s. 380.115(1). A pending application 7301 for development approval shall be governed by s. 380.115(2). A 7302 development that has a pending application for a comprehensive 7303 plan amendment and that elects not to continue development-of-7304 regional-impact review is exempt from the limitation on plan 7305 amendments set forth in s. 163.3187(1) for the year following 7306 the effective date of the exemption.

7307 Section 51. Paragraph (a) of subsection (8) of section7308 380.061, Florida Statutes, is amended to read:

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| 7309 | 380.061 The Florida Quality Developments program | | |
| 7310 | (8)(a) Any local government comprehensive plan amendments | | |
| 7311 | related to a Florida Quality Development may be initiated by a | | |
| 7312 | local planning agency and considered by the local governing body | | |
| 7313 | at the same time as the application for development approval $_{m{	au}}$ | | |
| 7314 | using the procedures provided for local plan amendment in s. | | |
| 7315 | 163.3187 or s. 163.3189 and applicable local ordinances, without | | |
| 7316 | regard to statutory or local ordinance limits on the frequency | | |
| 7317 | of consideration of amendments to the local comprehensive plan. | | |
| 7318 | Nothing in this subsection shall be construed to require | | |
| 7319 | favorable consideration of a Florida Quality Development solely | | |
| 7320 | because it is related to a development of regional impact. | | |
| 7321 | Section 52. Paragraph (a) of subsection (2) of section | | |
| 7322 | 380.065, Florida Statutes, is amended to read: | | |
| 7323 | 380.065 Certification of local government review of | | |
| 7324 | development | | |
| 7325 | (2) When a petition is filed, the state land planning | | |
| 7326 | agency shall have no more than 90 days to prepare and submit to | | |
| 7327 | the Administration Commission a report and recommendations on | | |
| 7328 | the proposed certification. In deciding whether to grant | | |
| 7329 | certification, the Administration Commission shall determine | | |
| 7330 | whether the following criteria are being met: | | |
| 7331 | (a) The petitioning local government has adopted and | | |
| 7332 | effectively implemented a local comprehensive plan and | | |
| 7333 | development regulations which comply with ss. 163.3161-163.3215, | | |
| 7334 | the <u>Community</u> Local Government Comprehensive Planning and Land | | |
| 7335 | Development Regulation Act. | | |
| 7336 | Section 53. Section 380.0685, Florida Statutes, is amended | | |
| 7337 | to read: | | |

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7338 380.0685 State park in area of critical state concern in 7339 county which creates land authority; surcharge on admission and 7340 overnight occupancy.-The Department of Environmental Protection 7341 shall impose and collect a surcharge of 50 cents per person per 7342 day, or \$5 per annual family auto entrance permit, on admission 7343 to all state parks in areas of critical state concern located in 7344 a county which creates a land authority pursuant to s. 7345 380.0663(1), and a surcharge of \$2.50 per night per campsite, 7346 cabin, or other overnight recreational occupancy unit in state 7347 parks in areas of critical state concern located in a county 7348 which creates a land authority pursuant to s. 380.0663(1); 7349 however, no surcharge shall be imposed or collected under this 7350 section for overnight use by nonprofit groups of organized group 7351 camps, primitive camping areas, or other facilities intended 7352 primarily for organized group use. Such surcharges shall be 7353 imposed within 90 days after any county creating a land 7354 authority notifies the Department of Environmental Protection 7355 that the land authority has been created. The proceeds from such 7356 surcharges, less a collection fee that shall be kept by the 7357 Department of Environmental Protection for the actual cost of 7358 collection, not to exceed 2 percent, shall be transmitted to the 7359 land authority of the county from which the revenue was 7360 generated. Such funds shall be used to purchase property in the 7361 area or areas of critical state concern in the county from which 7362 the revenue was generated. An amount not to exceed 10 percent 7363 may be used for administration and other costs incident to such 7364 purchases. However, the proceeds of the surcharges imposed and 7365 collected pursuant to this section in a state park or parks 7366 located wholly within a municipality, less the costs of

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578-03176-11 20111122c1 7367 collection as provided herein, shall be transmitted to that 7368 municipality for use by the municipality for land acquisition or 7369 for beach renourishment or restoration, including, but not 7370 limited to, costs associated with any design, permitting, 7371 monitoring and mitigation of such work, as well as the work 7372 itself. The surcharges levied under this section shall remain 7373 imposed as long as the land authority is in existence. 7374 Section 54. Subsection (3) of section 380.115, Florida 7375 Statutes, is amended to read: 7376 380.115 Vested rights and duties; effect of size reduction, 7377 changes in guidelines and standards.-7378 (3) A landowner that has filed an application for a 7379 development-of-regional-impact review prior to the adoption of a 7380 an optional sector plan pursuant to s. 163.3245 may elect to 7381 have the application reviewed pursuant to s. 380.06, 7382 comprehensive plan provisions in force prior to adoption of the 7383 sector plan, and any requested comprehensive plan amendments 7384 that accompany the application. 7385 Section 55. Subsection (1) of section 403.50665, Florida 7386 Statutes, is amended to read: 7387 403.50665 Land use consistency.-7388 (1) The applicant shall include in the application a 7389 statement on the consistency of the site and any associated facilities that constitute a "development," as defined in s. 7390 7391 380.04, with existing land use plans and zoning ordinances that 7392 were in effect on the date the application was filed and a full 7393 description of such consistency. This information shall include 7394 an identification of those associated facilities that the 7395 applicant believes are exempt from the requirements of land use

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578-03176-11 20111122c1 7396 plans and zoning ordinances under the provisions of the 7397 Community Local Government Comprehensive Planning and Land 7398 Development Regulation Act provisions of chapter 163 and s. 7399 380.04(3). 7400 Section 56. Subsection (16) of section 420.9071, Florida 7401 Statutes, is amended to read: 7402 420.9071 Definitions.-As used in ss. 420.907-420.9079, the 7403 term: 7404 (16) "Local housing incentive strategies" means local 7405 regulatory reform or incentive programs to encourage or 7406 facilitate affordable housing production, which include at a 7407 minimum, assurance that permits as defined in s. 163.3164 + (7) and 7408 (8) for affordable housing projects are expedited to a greater 7409 degree than other projects; an ongoing process for review of 7410 local policies, ordinances, regulations, and plan provisions 7411 that increase the cost of housing prior to their adoption; and a 7412 schedule for implementing the incentive strategies. Local 7413 housing incentive strategies may also include other regulatory 7414 reforms, such as those enumerated in s. 420.9076 or those 7415 recommended by the affordable housing advisory committee in its 7416 triennial evaluation of the implementation of affordable housing 7417 incentives, and adopted by the local governing body. 7418 Section 57. Paragraph (a) of subsection (4) of section 420.9076, Florida Statutes, is amended to read: 7419 420.9076 Adoption of affordable housing incentive 7420 7421 strategies; committees.-7422 (4) Triennially, the advisory committee shall review the 7423 established policies and procedures, ordinances, land 7424 development regulations, and adopted local government

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578-03176-11 20111122c1 7425 comprehensive plan of the appointing local government and shall 7426 recommend specific actions or initiatives to encourage or 7427 facilitate affordable housing while protecting the ability of 7428 the property to appreciate in value. The recommendations may 7429 include the modification or repeal of existing policies, 7430 procedures, ordinances, regulations, or plan provisions; the 7431 creation of exceptions applicable to affordable housing; or the 7432 adoption of new policies, procedures, regulations, ordinances, 7433 or plan provisions, including recommendations to amend the local 7434 government comprehensive plan and corresponding regulations, 7435 ordinances, and other policies. At a minimum, each advisory 7436 committee shall submit a report to the local governing body that 7437 includes recommendations on, and triennially thereafter 7438 evaluates the implementation of, affordable housing incentives 7439 in the following areas:

(a) The processing of approvals of development orders or permits, as defined in s. 163.3164(7) and (8), for affordable housing projects is expedited to a greater degree than other projects.

The advisory committee recommendations may also include other affordable housing incentives identified by the advisory committee. Local governments that receive the minimum allocation under the State Housing Initiatives Partnership Program shall perform the initial review but may elect to not perform the triennial review.

7451Section 58. Subsection (1) of section 720.403, Florida7452Statutes, is amended to read:

7453 720.403 Preservation of residential communities; revival of

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7454 declaration of covenants.-

7455 (1) Consistent with required and optional elements of local 7456 comprehensive plans and other applicable provisions of the 7457 Community Local Government Comprehensive Planning and Land 7458 Development Regulation Act, homeowners are encouraged to 7459 preserve existing residential communities, promote available and 7460 affordable housing, protect structural and aesthetic elements of 7461 their residential community, and, as applicable, maintain roads 7462 and streets, easements, water and sewer systems, utilities, 7463 drainage improvements, conservation and open areas, recreational 7464 amenities, and other infrastructure and common areas that serve 7465 and support the residential community by the revival of a 7466 previous declaration of covenants and other governing documents 7467 that may have ceased to govern some or all parcels in the 7468 community.

7469Section 59. Subsections (3), (7), and (8) of section74701013.33, Florida Statutes, are amended to read:

7471 1013.33 Coordination of planning with local governing 7472 bodies.-

(3) At a minimum, the interlocal agreement must address interlocal agreement requirements in <u>s. 163.31777 and, if</u> <u>applicable</u>, <u>s. 163.3180(6)(13)(g)</u>, <u>except for exempt local</u> governments as provided in <u>s. 163.3177(12)</u>, and must address the following issues:

(a) A process by which each local government and the district school board agree and base their plans on consistent projections of the amount, type, and distribution of population growth and student enrollment. The geographic distribution of jurisdiction-wide growth forecasts is a major objective of the

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7483 process.

(b) A process to coordinate and share information relating to existing and planned public school facilities, including school renovations and closures, and local government plans for development and redevelopment.

7488 (c) Participation by affected local governments with the 7489 district school board in the process of evaluating potential school closures, significant renovations to existing schools, 7490 7491 and new school site selection before land acquisition. Local 7492 governments shall advise the district school board as to the 7493 consistency of the proposed closure, renovation, or new site 7494 with the local comprehensive plan, including appropriate 7495 circumstances and criteria under which a district school board 7496 may request an amendment to the comprehensive plan for school 7497 siting.

(d) A process for determining the need for and timing of
onsite and offsite improvements to support new construction,
proposed expansion, or redevelopment of existing schools. The
process shall address identification of the party or parties
responsible for the improvements.

(e) A process for the school board to inform the local government regarding the effect of comprehensive plan amendments on school capacity. The capacity reporting must be consistent with laws and rules regarding measurement of school facility capacity and must also identify how the district school board will meet the public school demand based on the facilities work program adopted pursuant to s. 1013.35.

7510 (f) Participation of the local governments in the 7511 preparation of the annual update to the school board's 5-year

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578-03176-11 20111122c1 7512 district facilities work program and educational plant survey 7513 prepared pursuant to s. 1013.35. 7514 (q) A process for determining where and how joint use of 7515 either school board or local government facilities can be shared 7516 for mutual benefit and efficiency. 7517 (h) A procedure for the resolution of disputes between the 7518 district school board and local governments, which may include 7519 the dispute resolution processes contained in chapters 164 and 7520 186. 7521 (i) An oversight process, including an opportunity for 7522 public participation, for the implementation of the interlocal 7523 agreement. 7524 (7) Except as provided in subsection (8), municipalities 7525 meeting the exemption criteria in s. 163.3177(12) are exempt 7526 from the requirements of subsections (2), (3), and (4). 7527 (8) At the time of the evaluation and appraisal report, 7528 each exempt municipality shall assess the extent to which it 7529 continues to meet the criteria for exemption under s. 7530 163.3177(12). If the municipality continues to meet these 7531 criteria, the municipality shall continue to be exempt from the 7532 interlocal agreement requirement. Each municipality exempt under 7533 s. 163.3177(12) must comply with the provisions of subsections 7534 (2)-(8) within 1 year after the district school board proposes, 7535 in its 5-year district facilities work program, a new school 7536 within the municipality's jurisdiction. 7537 Section 60. Rules 9J-5 and 9J-11.023, Florida 7538 Administrative Code, are repealed, and the Department of State 7539 is directed to remove those rules from the Florida 7540 Administrative Code.

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| 7541 | Section 61. Any permit or any other authorization that was | | |
| 7542 | extended under section 14, chapter 2009-96, Laws of Florida, as | | |
| 7543 | re-authorized by section 47, chapter 2010-147, Laws of Florida, | | |
| 7544 | is extended and renewed for an additional period of two years | | |
| 7545 | from its extended expiration date. The holder of a valid permit | | |
| 7546 | or other authorization that is eligible for the additional two- | | |
| 7547 | year extension must notify the authorizing agency in writing by | | |
| 7548 | December 31, 2011, identifying the specific authorization for | | |
| 7549 | which the holder intends to use the extension and the | | |
| 7550 | anticipated time frame for acting on the authorization. | | |
| 7551 | Section 62. The Legislature finds that this act fulfills an | | |
| 7552 | important state interest. | | |
| 7553 | Section 63. (1) The state land planning agency, within 60 | | |
| 7554 | days after the effective date of this act, shall review any | | |
| 7555 | administrative or judicial proceeding filed by the agency and | | |
| 7556 | pending on the effective date of this act to determine whether | | |
| 7557 | the issues raised by the state land planning agency are | | |
| 7558 | consistent with the revised provisions of part II of chapter | | |
| 7559 | 163, Florida Statutes. For each proceeding, if the agency | | |
| 7560 | determines that issues have been raised that are not consistent | | |
| 7561 | with the revised provisions of part II of chapter 163, Florida | | |
| 7562 | Statutes, the agency shall dismiss the proceeding. If the state | | |
| 7563 | land planning agency determines that one or more issues have | | |
| 7564 | been raised that are consistent with the revised provisions of | | |
| 7565 | part II of chapter 163, Florida Statutes, the agency shall amend | | |
| 7566 | its petition within 30 days after the determination to plead | | |
| 7567 | with particularity as to the manner in which the plan or plan | | |
| 7568 | amendment fails to meet the revised provisions of part II of | | |
| 7569 | chapter 163, Florida Statutes. If the agency fails to timely | | |
| | | | |

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578-03176-11 20111122c1 7570 file such amended petition, the proceeding shall be dismissed. 7571 (2) In all proceedings that were initiated by the state 7572 land planning agency before the effective date of this act, and 7573 continue after that date, the local government's determination 7574 that the comprehensive plan or plan amendment is in compliance 7575 is presumed to be correct, and the local government's 7576 determination shall be sustained unless it is shown by a preponderance of the evidence that the comprehensive plan or 7577 7578 plan amendment is not in compliance. 7579 Section 64. In accordance with s. 1.04, Florida Statutes, 7580 the provisions of law amended by this act shall be construed in 7581 pari materia with the provisions of law reenacted by Senate Bill 7582 174 or HB 7001, 2011 Regular Session, whichever becomes law, and 7583 incorporated therein. In addition, if any law amended by this 7584 act is also amended by any other law enacted at the same 7585 legislative session or an extension thereof which becomes law, 7586 full effect shall be given to each if possible. 7587 Section 65. The Division of Statutory Revision is directed 7588 to replace the phrase "the effective date of this act" wherever 7589 it occurs in this act with the date this act becomes a law. 7590 Section 66. The reenactment of s. 163.31801(5) in section 7591 12 of this act shall take effect upon this act becoming a law, 7592 and shall operate retroactively to July 1, 2009. If such 7593 retroactive application is held by a court of last resort to be 7594 unconstitutional, this act shall apply prospectively from the 7595 date that this act becomes a law. 7596 Section 67. Except as otherwise expressly provided in this 7597 act and except for this section, which shall take effect upon 7598 this act becoming a law, this act shall take effect July 1,

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CODING: Words stricken are deletions; words underlined are additions.

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