1

A bill to be entitled

2 An act relating to insurance; amending s. 628.461, F.S., 3 relating to acquisition of controlling stock with respect 4 to stock and mutual insurers; including prepaid limited 5 health service organizations, health maintenance 6 organizations, prepaid health clinics, continuing care 7 providers, and multiple-employer welfare arrangements 8 within the definition of "insurer"; providing that a 9 person may not acquire a domestic stock insurer or a 10 controlling company unless such person has filed with the commissioner and sent to the insurer a statement 11 containing specified information and the offer, request, 12 invitation, agreement, or acquisition has been approved by 13 14 the Commissioner of Insurance; requiring a controlling 15 person of a domestic insurer seeking to divest its 16 controlling interest in the domestic insurer to file 17 notice of the proposed divestiture; requiring the filing of a preacquisition notification; providing for contents 18 19 of statement; providing for alternative filing materials under specified circumstances; providing for approval or 20 21 disapproval by the commissioner of any merger or 22 acquisition of control after a public hearing; providing 23 procedures and requirements, including notice 24 requirements, with respect to such hearings; providing for 25 hearings on a consolidated basis; authorizing the 26 commissioner to retain attorneys and experts in reviewing 27 the proposed acquisition of control; providing 28 nonapplicability; providing that failure to file any Page 1 of 84

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29 required statement, amendment, or other material or the 30 effectuation or attempted effectuation of an acquisition 31 of control of, divestiture of, or merger with a domestic 32 insurer without approval of the commissioner constitutes a violation of the section; providing for jurisdiction of 33 34 courts with respect to violations and service of process; 35 authorizing the commissioner to enter an order under 36 specified circumstances; defining terms; providing 37 criteria and establishing formulae for competitive 38 standards; providing that the burden of showing prima 39 facie evidence of violation of the competitive standard rests with the commissioner; authorizing the commissioner 40 to issue specified orders if an acquisition violates 41 42 required standards; requiring hearings; requiring an order 43 to be accompanied by a written decision of the 44 commissioner; authorizing penalties for violation of a 45 cease and desist order of the commissioner; providing a fine for failure to make required filings and failure to 46 47 demonstrate a good faith effort to comply with any filing 48 requirement; specifying acquisitions and purchase of 49 securities that are exempt from the section; providing 50 procedures and requirements with respect to approval or 51 disapproval of the acquisition of voting securities; amending s. 628.4615, F.S., relating to specialty 52 53 insurers, the acquisition of controlling stock, ownership 54 interest, assets, or control thereof, and the merger or 55 consolidation of such insurers; removing prepaid limited 56 health service organizations, health maintenance

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57 organizations, prepaid health clinics, continuing care 58 providers, and multiple-employer welfare arrangements from 59 the definition of specialty insurer; revising procedures 60 and requirements with respect to the acquisition of a specialty insurer; requiring specified background 61 62 information with respect to new officers, directors, 63 trustees, partners, owners, or managers of a specialty 64 insurer that is the subject of an acquisition; eliminating 65 provisions relating to review of acquisition applications, 66 prohibited material change in the operation of a specialty 67 insurer or controlling company by an acquiring person, acquisition proceedings, approval and disapproval of 68 acquisitions, burden of proof, validity of acquisitions, 69 70 and unlawful representation of approval by the office, penalties therefor, and statute of limitations thereon; 71 72 creating s. 628.800, F.S.; providing definitions with 73 respect to pt. IV, ch. 628, F.S., relating to insurance 74 holding companies; amending s. 628.801, F.S.; 75 substantially rewording provisions relating to 76 registration of members of an insurance holding company 77 system; providing procedures and requirements with respect 78 to such registration; requiring reporting of dividends and 79 other distributions to shareholders; providing for 80 termination of registration; providing for filing of 81 consolidated registration statements; authorizing specified insurers to register on behalf of an affiliated 82 83 insurer; providing inapplicability; providing for filing 84 of a disclaimer of affiliation and procedures and Page 3 of 84

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85 requirements with respect thereto; requiring the filing of 86 an annual enterprise risk report; providing that failure 87 timely to file a registration statement or summary thereof 88 or an enterprise risk filing constitutes a violation of 89 the section; creating s. 628.8011, F.S.; providing 90 procedures and requirements with respect to standards and 91 management of an insurer within an insurance holding 92 company system; establishing standards for transactions 93 within an insurance holding company system; precluding 94 specified transactions involving a domestic insurer and 95 any person in its insurance holding company system; providing exceptions; providing for review of 96 97 transactions; requiring notice with respect to specified 98 investments; providing procedures and requirements with 99 respect to payment of extraordinary dividends or the 100 making of extraordinary distributions by a domestic 101 insurer; providing requirements with respect to management 102 of domestic insurers; providing factors to be considered 103 in determining adequacy of an insurer's surplus; creating 104 628.8012, F.S.; providing for the establishment of and 105 participation in a supervisory college; specifying powers 106 of the Commissioner of Insurance with respect thereto; providing for payment of expenses of the college; creating 107 s. 628.8013, F.S.; providing rulemaking authority of the 108 commissioner; creating s. 628.8014, providing restrictions 109 on voting of securities; amending s. 628.802, F.S.; 110 providing for injunctions against specified violations; 111 substantially revising provisions relating to the voting 112 Page 4 of 84

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113 of securities; substantially revising provisions relating 114 to the seizure or sequestration of voting securities; 115 amending s. 628.803, F.S.; providing a penalty for failure 116 to file a registration statement; providing for deposit of 117 funds derived therefrom; providing a penalty for knowing 118 violation, participation in, or assent to specified 119 violative transactions or the making of investments by a 120 director or officer of an insurance holding company 121 system; authorizing the issuance of cease and desist 122 orders with respect to specified transactions or 123 contracts; providing penalties for willful violation of pt. IV of ch. 628, F.S., by an insurer or any director, 124 125 officer, employee, or agent thereof; providing a penalty 126 for knowingly making false statements, false reports, or 127 false filings with the intent to deceive in the 128 performance duties as an officer, director, or employee of 129 an insurance holding company system; providing that a 130 violation of ch. 628, F.S., which prevents full 131 understanding of an enterprise risk may serve as an independent basis for disapproving dividends or 132 133 distributions and for placing the insurer under an order 134 of supervision; amending ss. 636.05, 641.255, 641.416, and 135 651.024, F.S.; conforming cross-references; reenacting s. 136 48.151(3), F.S., relating to service of process by the 137 Chief Financial Officer on specified insurers, to 138 incorporate the amendment to s. 628.461, F.S., in a 139 reference thereto; reenacting s. 624.310(1)(a), F.S., relating to the definitions of "affiliated party," to 140 Page 5 of 84

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incorporate the amendments to ss. 628.461 and 628.4615, 141 142 F.S., in references thereto; reenacting s. 625.765, F.S., 143 relating to exemptions from specified provisions of pt. 144 IV, ch. 625, F.S., relating to domestic stock insurers and 145 equity securities, to incorporate the amendment to s. 146 628.461, F.S., in a reference thereto; reenacting s. 147 628.705(2), F.S., relating to prohibition of stock 148 transfers, to incorporate the amendment to s. 628.461, 149 F.S., in a reference thereto; reenacting s. 631.051(7), 150 F.S., relating to grounds for rehabilitation of a domestic 151 insurer or alien insurer, to incorporate the amendments to ss. 628.461 and 628.4615, F.S., in references thereto; 152 reenacting s. 409.912(20), F.S., relating to cost-153 154 effective purchasing of health care, to incorporate the amendment to s. 628.4615, F.S., in a reference thereto; 155 156 reenacting s. 624.80(1)(b), F.S., relating to the 157 definition of "insurer," to incorporate the amendment to 158 s. 628.4615, F.S., in a reference thereto; reenacting s. 159 626.9928, F.S., relating to acquisition of interest in a 160 viatical settlement provider, to incorporate the amendment 161 to s. 628.4615, F.S., in a reference thereto; reenacting 162 s. 634.252, F.S., relating to acquisition requirements with respect to motor vehicle service agreement companies, 163 164 to incorporate the amendment to s. 628.4615, F.S., in a 165 reference thereto; reenacting s. 634.3073, F.S., relating 166 to acquisition requirements with respect to home warranty 167 associations, to incorporate the amendment to s. 628.4615, 168 F.S., in a reference thereto; reenacting s. 634.4085,

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169 F.S., relating to acquisition requirements with respect to 170 service warranty associations, to incorporate the 171 amendment to s. 628.4615, F.S., in a reference thereto; 172 reenacting s. 636.065, F.S., relating to acquisition 173 requirements with respect to prepaid limited health 174 service organizations, to incorporate the amendment to s. 175 628.4615, F.S., in a reference thereto; reenacting s. 176 642.032(5), F.S., relating to provisions of general 177 insurance law applicable to legal expense insurance 178 corporations, to incorporate the amendment to s. 628.4615, 179 F.S., in a reference thereto; reenacting s. 180 626.7492(6)(b), (8)(f), and (9)(f), F.S., relating to 181 duties of insurers using the services of a reinsurance 182 intermediary broker or manager, to incorporate the amendments to s. 628.801, F.S., in references thereto; 183 184 reenacting s. 626.918(2)(d), F.S., relating to conditions 185 of eligibility for surplus lines insurers, to incorporate 186 the amendment to s. 628.801, F.S., in a reference thereto; 187 providing an effective date. 188 Be It Enacted by the Legislature of the State of Florida: 189 190 191 Section 1. Section 628.461, Florida Statutes, is amended 192 to read: 193 (Substantial rewording of section. See s. 628.461, F.S., for present text.) 194 195 628.461 Acquisition of controlling stock.-196 DEFINITIONS.-As used in this section, the term (1)

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197 "insurer" includes any: 198 (a) Multiple-employer welfare arrangements operating 199 pursuant to chapter 624. 200 Prepaid limited health service organizations operating (b) 201 under a certificate of authority issued under part I of chapter 202 636. 203 (C) Health maintenance organizations operating under a 204 certificate of authority issued under part I of chapter 641. 205 (d) Prepaid health clinics operating under a certificate 206 of authority issued under part II of chapter 641. 207 (e) Provider of continuing care operating under a 208 certificate of authority or provisional certificate of authority 209 issued under chapter 651. 210 (2) FILING REQUIREMENTS. - A person may not, individually or 211 in conjunction with any affiliated person of such person, 212 acquire directly or indirectly, conclude a tender offer or exchange offer for, enter into any agreement to exchange 213 214 securities for, or otherwise finally acquire 10 percent or more 215 of the outstanding voting securities of a domestic stock insurer 216 or of a controlling company, unless at the time the offer, 217 request, or invitation is made or the agreement is entered into, 218 or prior to the acquisition of the securities if no offer or agreement is involved, such person has filed with the 219 commissioner and has sent to the insurer, a statement containing 220 221 the information required by this section and the offer, request, invitation, agreement, or acquisition has been approved by the 222 commissioner in the manner prescribed in this section. 223 224 (a) For purposes of this section, any controlling person

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225	of a domestic insurer seeking to divest its controlling interest
226	in the domestic insurer in any manner shall file with the
227	commissioner, with a copy provided to the insurer, notice of its
228	proposed divestiture at least 30 days prior to the cessation of
229	control. The commissioner shall determine those instances in
230	which the party or parties seeking to divest a controlling
231	interest in an insurer will be required to file for and obtain
232	approval of the transaction.
233	(b) With respect to a transaction subject to this
234	subsection, the acquiring person must also file a preacquisition
235	notification with the commissioner within 5 days of execution of
236	an agreement, which shall contain the information as prescribed
237	by the National Association of Insurance Commissioners relating
238	to those markets which cause the acquisition not to be exempted
239	from the provisions of this section. The commissioner may
240	require such additional material and information as deemed
241	necessary to determine whether the proposed acquisition, if
242	consummated, would violate the competitive standard set forth in
243	subsection (8). Failure to file the notification may subject the
244	violator to penalties specified in subsection (9). The waiting
245	period required begins on the date of receipt by the
246	commissioner of a preacquisition notification and ends on the
247	earlier of the 30th day after the date of receipt of
248	notification or termination of the waiting period by the
249	commissioner. Prior to the end of the waiting period, the
250	commissioner, on a one-time basis, may require the submission of
251	additional needed information relevant to the proposed
252	acquisition, in which event the waiting period shall end on the
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253	earlier of the 30th day after receipt of the additional
254	information by the commissioner or termination of the waiting
255	period by the commissioner.
256	(c) For purposes of this section, a "domestic insurer"
257	includes any person controlling a domestic insurer unless the
258	person, as determined by the commissioner, is either directly or
259	through its affiliates primarily engaged in business other than
260	the business of insurance. For the purposes of this section,
261	"person" does not include any securities broker that holds, in
262	the usual and customary broker's function, less than 20 percent
263	of the voting securities of an insurance company or of any
264	person who controls an insurance company.
265	(3) CONTENT OF STATEMENT
266	(a) The statement to be filed with the office and
267	furnished to the insurer and controlling company shall be made
268	under oath and contain the following information and any
269	additional information as the office deems necessary to
270	determine the character, experience, ability, and other
271	qualifications of the person or affiliated person of such person
272	for the protection of the policyholders and shareholders of the
273	insurer and the public:
274	1. The name and address of each person by whom or on whose
275	behalf the merger or other acquisition of control referred to in
276	subsection (2) is to be effected, hereinafter referred to as the
277	"acquiring party," the background information on each natural
278	person by whom, or on whose behalf, the acquisition is to be
279	made, and, if the acquisition is to be made by or on behalf of a
280	corporation, association, or trust, the identity of, and the
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281	background information specified in this section on, each
282	director, officer, trustee, or other natural person performing
283	duties similar to those of a director, officer, or trustee for
284	the corporation, association, or trust or any person who
285	controls, either directly or indirectly, the corporation,
286	association, or trust, and:
287	a. If the person is an individual, his or her principal
288	occupation and all offices and positions held during the past 10
289	years, and any conviction of crimes other than minor traffic
290	violations during the past 10 years.
291	b. Whether, during such 10-year period, the person has
292	been the subject of any proceeding for the revocation of any
293	license and, if so, the nature of the proceeding and the
294	disposition of the proceeding.
295	c. Whether, during the 10-year period, the person has been
295 296	c. Whether, during the 10-year period, the person has been the subject of any proceeding under the Federal Bankruptcy Code
296	the subject of any proceeding under the Federal Bankruptcy Code
296 297	the subject of any proceeding under the Federal Bankruptcy Code or whether, during the 10-year period, any corporation,
296 297 298	the subject of any proceeding under the Federal Bankruptcy Code or whether, during the 10-year period, any corporation, partnership, firm, trust, or association in which the person was
296 297 298 299	the subject of any proceeding under the Federal Bankruptcy Code or whether, during the 10-year period, any corporation, partnership, firm, trust, or association in which the person was a director, officer, trustee, partner, or other official has
296 297 298 299 300	the subject of any proceeding under the Federal Bankruptcy Code or whether, during the 10-year period, any corporation, partnership, firm, trust, or association in which the person was a director, officer, trustee, partner, or other official has been subject to any such proceeding, either during the time in
296 297 298 299 300 301	the subject of any proceeding under the Federal Bankruptcy Code or whether, during the 10-year period, any corporation, partnership, firm, trust, or association in which the person was a director, officer, trustee, partner, or other official has been subject to any such proceeding, either during the time in which the person was a director, officer, trustee, partner, or
296 297 298 299 300 301 302	the subject of any proceeding under the Federal Bankruptcy Code or whether, during the 10-year period, any corporation, partnership, firm, trust, or association in which the person was a director, officer, trustee, partner, or other official has been subject to any such proceeding, either during the time in which the person was a director, officer, trustee, partner, or other official or within 12 months thereafter.
296 297 298 299 300 301 302 303	the subject of any proceeding under the Federal Bankruptcy Code or whether, during the 10-year period, any corporation, partnership, firm, trust, or association in which the person was a director, officer, trustee, partner, or other official has been subject to any such proceeding, either during the time in which the person was a director, officer, trustee, partner, or other official or within 12 months thereafter. d. Whether, during the 10-year period, the person has been
296 297 298 299 300 301 302 303 304	the subject of any proceeding under the Federal Bankruptcy Code or whether, during the 10-year period, any corporation, partnership, firm, trust, or association in which the person was a director, officer, trustee, partner, or other official has been subject to any such proceeding, either during the time in which the person was a director, officer, trustee, partner, or other official or within 12 months thereafter. d. Whether, during the 10-year period, the person has been enjoined, either temporarily or permanently, by a court of
296 297 298 299 300 301 302 303 304 305	the subject of any proceeding under the Federal Bankruptcy Code or whether, during the 10-year period, any corporation, partnership, firm, trust, or association in which the person was a director, officer, trustee, partner, or other official has been subject to any such proceeding, either during the time in which the person was a director, officer, trustee, partner, or other official or within 12 months thereafter. d. Whether, during the 10-year period, the person has been enjoined, either temporarily or permanently, by a court of competent jurisdiction from violating any federal or state law
296 297 298 299 300 301 302 303 304 305 306	the subject of any proceeding under the Federal Bankruptcy Code or whether, during the 10-year period, any corporation, partnership, firm, trust, or association in which the person was a director, officer, trustee, partner, or other official has been subject to any such proceeding, either during the time in which the person was a director, officer, trustee, partner, or other official or within 12 months thereafter. d. Whether, during the 10-year period, the person has been enjoined, either temporarily or permanently, by a court of competent jurisdiction from violating any federal or state law regulating the business of insurance, securities, or banking, or

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309 together with details as to any such event. 310 e. If the person is not an individual, a report of the 311 nature of its business operations during the past 5 years or for 312 the period of time that the person and any predecessors have 313 been in existence, whichever is less, an informative description 314 of the business intended to be conducted by the person and the 315 person's subsidiaries, and a list of all individuals who are or 316 who have been selected to become directors, trustees, or 317 executive officers of the person, or who perform or will perform functions appropriate to such positions. The list must include 318 319 for each individual the information required under subparagraph 320 (a)1. 321 The source, nature, and amount of the consideration 2. 322 used or to be used in effecting the merger or other acquisition 323 of control, a description of any transaction where funds were or 324 are to be obtained for any such purpose, including any pledge of 325 the insurer's stock or the stock of any of its subsidiaries or 326 controlling affiliates, and the identity of persons furnishing 327 consideration. 328 3. Fully audited financial information as to the earnings 329 and financial condition of each acquiring party for the 330 preceding 5 fiscal years of each acquiring party, or for the 331 period the acquiring party and any predecessors have been in 332 existence, whichever is less, and similar unaudited information 333 as of a date not earlier than 90 days prior to the filing of the 334 statement. 335 4. Any plans or proposals which each acquiring party may 336 have to liquidate the insurer, to sell its assets or merge or

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337 consolidate it with any person, or to make any other material 338 change in its business or corporate structure or management. 339 5. The number and class of shares of any security referred 340 to in subsection (2) that each acquiring party proposes to 341 acquire, the terms of the offer, request, invitation, agreement 342 or acquisition referred to in subsection (2), and a statement as 343 to the method used to determine the fairness of the proposal. 344 6. The amount of each class of any security referred to in 345 subsection (2) which is beneficially owned or concerning which 346 there is a right to acquire beneficial ownership by each 347 acquiring party. 348 7. A full description of any contracts, arrangement, or 349 understandings with respect to any security referred to in 350 subsection (2) in which any acquiring party is involved, 351 including, but not limited to, transfer of any of the 352 securities, joint ventures, loan or option arrangements, puts or 353 calls, guarantees of loans, guarantees against loss or 354 guarantees of profits, division of losses or profits, or the 355 giving or withholding of proxies. The description must identify 356 the persons with whom the contracts, arrangements, or 357 understandings have been entered into. 358 8. A description of the purchase of any security referred 359 to in subsection (2) during the 12 calendar months preceding the 360 filing of the statement by any acquiring party, including the dates of purchase, names of the purchasers, and consideration 361 362 paid or agreed to be paid. 363 9. A description of any recommendations to purchase any 364 security referred to in subsection (2), made during the 12

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365 calendar months preceding the filing of the statement by any 366 acquiring party or by anyone based upon interviews or at the 367 suggestion of the acquiring party. 368 10. Copies of all tender offers for, requests or 369 invitations for tenders of, exchange offers for, and agreements 370 to acquire or exchange any securities referred to in subsection (2), and, if distributed, copies of additional soliciting 371 372 material relating to them. 11. The term of any agreement, contract, or understanding 373 374 made with or proposed to be made with any broker-dealer as to 375 solicitation of securities referred to in subsection (2) for 376 tender, and the amount of any fees, commissions, or other 377 compensation to be paid to broker-dealers with regard thereto. 378 12. An agreement by the person required to file the 379 statement referred to in subsection (2) that he or she will 380 provide the annual enterprise risk report, if applicable, 381 specified in s. 628.801, for so long as control exists. 382 13. An acknowledgement by the person required to file the 383 statement referred to in subsection (2) that the person and all 384 subsidiaries within its control in the insurance holding company 385 system will provide information to the commissioner upon request 386 as necessary to evaluate enterprise risk to the insurer. 387 14. Such additional information as the commissioner may by rule or regulation prescribe as necessary or appropriate for the 388 389 protection of policyholders of the insurer or in the public 390 interest. 391 (b) If the person required to file the statement referred 392 to in subsection (2) is a partnership, limited partnership,

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393	syndicate, or other group, the commissioner may require that the
394	information required by paragraph (a) be given with respect to
395	each partner of the partnership or limited partnership, each
396	member of the syndicate or group, and each person who controls
397	the partner or member. If any partner, member, or person is a
398	corporation or if the person required to file the statement
399	referred to in subsection (2) is a corporation, the commissioner
400	may require that the information required by paragraph (a) be
401	given with respect to the corporation, each officer and director
402	of the corporation, and each person who is directly or
403	indirectly the beneficial owner of more than 10 percent of the
404	outstanding voting securities of the corporation.
405	(c) If any material change occurs in the facts set forth
406	in the statement filed with the commissioner and sent to the
407	insurer pursuant to this section, an amendment setting forth the
408	change, together with copies of all documents and other material
409	relevant to the change, shall be filed with the commissioner and
410	sent to the insurer within 2 business days after the person
411	learns of the change. A material change in the operation of the
412	insurer is a transaction which disposes of or obligates 5
413	percent or more of the capital and surplus of the insurer. A
414	material change in the management of the insurer is any change
415	in management involving officers or directors of the insurer or
416	any person of the insurer or controlling company having
417	authority to dispose of or obligate 5 percent or more of the
418	insurer's capital or surplus.
419	(3) ALTERNATIVE FILING MATERIALSIf any offer, request,
420	invitation, agreement, or acquisition referred to in subsection
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421	(2) is proposed to be made by means of a registration statement
422	under the Securities Act of 1933, or in circumstances requiring
423	the disclosure of similar information under the Securities
424	Exchange Act of 1934, or under a state law requiring similar
425	registration or disclosure, the person required to file the
426	statement referred to in subsection (2) may utilize the
427	documents in furnishing the information called for by that
428	statement.
429	(4) APPROVAL BY COMMISSIONER; HEARINGS
430	(a) The commissioner shall approve any merger or other
431	acquisition of control under subsection (2) unless, after a
432	public hearing, the commissioner finds that:
433	1. After the change of control, the domestic insurer
434	referred to in subsection (2) would not be able to satisfy the
435	requirements for the issuance of a license to write the line or
436	lines of insurance for which it is presently licensed;
437	2. The effect of the merger or other acquisition of
438	control would be substantially to lessen competition in
439	insurance in this state or tend to create a monopoly. In
440	applying the competitive standard in this subparagraph:
441	a. The informational requirements of subsection (2) and
442	the standards of subsection (8) shall apply;
443	b. The merger or other acquisition shall not be
444	disapproved if the commissioner finds that any of the situations
445	meeting the criteria provided by subsection (8) exist; and
446	c. The commissioner may condition the approval of the
447	merger or other acquisition on the removal of the basis of
448	disapproval within a specified period of time;
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449 The financial condition of any acquiring party is such 3. 450 that it might jeopardize the financial stability of the insurer, 451 or prejudice the interest of its policyholders; 452 The plans or proposals which the acquiring party has to 4. 453 liquidate the insurer or controlling company, sell its assets, 454 consolidate or merge it with any person, or make any other 455 material change in its business or corporate structure or 456 management are unfair and unreasonable to policyholders of the 457 insurer and not in the public interest; 458 5. The competence, experience, and integrity of those 459 persons who would control the operation of the insurer are such 460 that it would not be in the interest of policyholders of the 461 insurer and of the public to permit the merger or other 462 acquisition of control; 463 The natural persons for whom background information is 6. 464 required to be furnished pursuant to this section have 465 backgrounds which indicate that it is in the best interests of 466 the policyholders of the domestic stock insurer and in the 467 public interest to permit such persons to exercise control over 468 such domestic stock insurer; 7. The officers and directors to be employed after the 469 470 acquisition have sufficient insurance experience and ability to 471 assure reasonable promise of successful operation; 472 8. The management of the insurer after the acquisition will be competent and trustworthy and will possess sufficient 473 474 managerial experience to make the proposed operation of the 475 insurer not hazardous to the insurance-buying public; 476 9. The management of the insurer after the acquisition

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477 will not include any person who has, directly or indirectly, through ownership, control, reinsurance transactions, or other 478 479 insurance or business relations, unlawfully manipulated the 480 assets, accounts, finances, or books of any insurer or otherwise 481 acted in bad faith with respect thereto; or 482 The acquisition is likely to be hazardous or 10. 483 prejudicial to the insurance-buying public. 484 The public hearing under paragraph (a) shall be held (b) 485 within 30 days after the filing of the statement required by subsection (2), and at least 20 days' notice shall be given by 486 487 the commissioner to the person filing the statement. Not less 488 than 7 days' notice of the public hearing shall be given by the 489 person filing the statement to the insurer and to such other persons as may be designated by the commissioner. The 490 491 commissioner shall make a determination within the 60-day period 492 preceding the effective date of the proposed transaction. At the 493 hearing, the person filing the statement, the insurer, any person to whom notice of hearing was sent, and any other person 494 495 whose interest may be affected shall have the right to present 496 evidence, examine and cross-examine witnesses, and offer oral 497 and written arguments and in connection therewith shall be 498 entitled to conduct discovery proceedings in the same manner as 499 is presently allowed in the circuit courts of this state. All 500 discovery proceedings shall be concluded not later than 3 days 501 prior to the commencement of the public hearing. 502 (C) If the proposed acquisition of control will require 503 the approval of more than one commissioner, the public hearing 504 referred to in paragraph (b) may be held on a consolidated basis

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505 upon request of the person filing the statement referred to in 506 subsection (2). Such person shall file the statement with the 507 National Association of Insurance Commissioners within 5 days of 508 making the request for a public hearing. A commissioner may opt 509 out of a consolidated hearing and shall provide notice to the 510 applicant of the decision to do so within 10 days of the receipt 511 of the statement. A hearing conducted on a consolidated basis 512 shall be public and shall be held within the United States 513 before the commissioners of the states in which the insurers are 514 domiciled. At such hearing the commissioners shall hear and 515 receive evidence. A commissioner may attend such hearing in 516 person or by telecommunication. 517 In connection with a change of control of a domestic (d) 518 insurer, any determination by the commissioner that the person 519 acquiring control of the insurer shall be required to maintain 520 or restore the capital of the insurer to the level required by 521 the laws and regulations of this state must be made not later 522 than 60 days after the date of notification of the change in 523 control submitted pursuant to subsection (2). 524 (e) The commissioner may retain, at the acquiring person's 525 expense, any attorneys, actuaries, accountants, and other 526 experts not otherwise a part of the commissioner's staff as may 527 be reasonably necessary to assist the commissioner in reviewing 528 the proposed acquisition of control. 529 NONAPPLICABILITY.-The provisions of this section do (5) 530 not apply to: (a) Any offer, request, invitation, agreement or 531 532 acquisition which the commissioner, by order or by letter, Page 19 of 84

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533 exempts as not having been made or entered into for the purpose of, and not having the effect of, changing or influencing the 534 535 control of a domestic insurer. (6) VIOLATIONS.-The following constitute violations of 536 537 this section: 538 (a) The failure to file any statement, amendment, or other 539 material required to be filed pursuant to subsection (2) or 540 subsection (3); or 541 (b) The effectuation or any attempted effectuation of an acquisition of control of, divestiture of, or merger with a 542 543 domestic insurer unless the commissioner has given approval. 544 (7) JURISDICTION; CONSENT TO SERVICE OF PROCESS.-The 545 courts of this state are hereby vested with jurisdiction over 546 every person not resident, domiciled, or authorized to do 547 business in this state who files a statement with the commissioner under this section, and overall actions involving 548 549 such person arising out of violations of this section. Each such 550 person shall be deemed to have performed acts equivalent to and 551 constituting an appointment by the person of the commissioner to 552 be his true and lawful attorney upon whom may be served all 553 lawful process in any action, suit, or proceeding arising out of 554 violations of this section. Copies of all lawful process shall 555 be served on the commissioner and transmitted by registered or 556 certified mail by the commissioner to the person at his last known address. 557 558 (8) COMPETITIVE STANDARD.-559 (a) As used in this subsection: 560 1. The term "insurer" includes any company or group of Page 20 of 84

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561 companies under common management, ownership, or control. 2. The term "market" means the relevant product and 562 563 geographical markets. In determining the relevant product and 564 geographical markets, the commissioner shall give due 565 consideration to, among other things, the definitions or 566 guidelines, if any, promulgated by the National Association of 567 Insurance Commissioners and to information, if any, submitted by parties to the acquisition. In the absence of sufficient 568 569 information to the contrary, the relevant product market is 570 assumed to be the direct written insurance premium for a line of 571 business, such line being that used in the annual statement 572 required to be filed by insurers doing business in this state, 573 and the relevant geographical market is assumed to be this 574 state. 575 The commissioner may enter an order or may send a (b) 576 letter under subsection (9) with respect to an acquisition if 577 there is substantial evidence that the effect of the acquisition 578 may be substantially to lessen competition in any line of 579 insurance in this state or to tend to create a monopoly, or if 580 the insurer fails to file adequate information in compliance 581 with the preacquisition notification required by this section. 582 In determining whether a proposed acquisition would (C) 583 violate the competitive standard, the commissioner shall 584 consider the following: 585 1. Any acquisition covered under subsection (11) involving 586 two or more insurers competing in the same market is prima facie 587 evidence of violation of the competitive standards. 588 a. If the market is highly concentrated and the involved

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589	insurers possess the follo	wing shares o	of the market:
590			
591		Insurer A	Insurer B
592			
593		4%	4% or more
594		10%	2% or more
595		15%	1% or more
596			
597	b. Or, if the market	is not high	ly concentrated and the
598	involved insurers possess	the following	g shares of the market:
599			
600		Insurer A	Insurer B
601			
602		5%	5% or more
603		10%	4% or more
604		15%	3% or more
605		19%	1% or more
606			
607	A highly concentrated mark	et is one in	which the share of the
608	four largest insurers is 7	5 percent or	more of the market.
609	Percentages not shown in t	the tables are	e interpolated
610	proportionately to the per	centages that	are shown. If more than
611	two insurers are involved,	exceeding th	ne total of the two
612	columns in the table is pr	ima facie evi	idence of violation of the
613	competitive standard in th	is subsection	n. For the purposes of
614	this paragraph, the insure	er with the la	argest share of the market
615	is deemed to be Insurer A.	_	
616	2. There is a signif	ficant trend t	coward increased
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617	concentration when the aggregate market share of any grouping of
618	the largest insurers in the market, from the two largest to the
619	eighth largest, has increased by 7 percent or more of the market
620	over a period of time extending from any base year 5 to 10 years
621	prior to the acquisition up to the time of the acquisition. Any
622	acquisition or merger covered under this section involving two
623	or more insurers competing in the same market is prima facie
624	evidence of violation of the competitive standard in this
625	subsection if:
626	a. There is a significant trend toward increased
627	concentration in the market;
628	b. One of the insurers involved is one of the insurers in
629	a grouping of large insurers showing the requisite increase in
630	the market share; and
631	c. Another involved insurer's market is 2 percent or more.
632	(d)1. The burden of showing prima facie evidence of
633	violation of the competitive standard rests upon the
634	commissioner.
635	2. Even though an acquisition is not prima facie evidence
636	of violation of the competitive standard under this subsection,
637	the commissioner may establish the requisite anticompetitive
638	effect based upon other substantial evidence and a party may
639	establish the absence of the requisite anticompetitive effect
640	based upon other substantial evidence. Relevant factors in
641	making a determination under this subsection include, but are
642	not limited to, the following:
643	a. Market shares.
644	b. Volatility of ranking of market leaders.
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HB 1167 2011 645 Number of competitors. с. 646 d. Concentration. 647 Trend of concentration in the industry. e. 648 f. Ease of entry into and exit from the market. 649 (e) An order denying the acquisition may not be entered 650 if: 651 The acquisition will yield substantial economies of 1. 652 scale or economies in resource utilization that cannot be feasibly achieved in any other way, and the public benefits 653 654 which would arise from such economies exceed the public benefits 655 which would arise from not lessening competition; or 656 2. The acquisition will substantially increase the 657 availability of insurance, and the public benefits of the 658 increase exceed the public benefits which would arise from not 659 lessening competition. 660 (9) ORDERS AND PENALTIES.-661 (a) If an acquisition violates the standards of this 662 section, the commissioner may enter an order: 663 Requiring an involved insurer to cease and desist from 1. 664 doing business in this state with respect to the line or lines 665 of insurance involved in the violation; or 666 2. Denying the application of an acquired or acquiring 667 insurer for a license to do business in this state. 668 (b) Such an order shall not be entered unless: 669 1. There is a hearing; 2. Notice of the hearing is issued prior to the end of the 670 671 waiting period and not less than 15 days prior to the hearing; 672 and

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673 3. The hearing is concluded and the order is issued no 674 later than 60 days after the date of the filing of the 675 preacquisition notification with the commissioner. This deadline 676 may be waived by the parties. 677 678 Every order shall be accompanied by a written decision of the 679 commissioner setting forth findings of fact and conclusions of 680 law. (c) An order pursuant to this section does not apply if 681 682 the acquisition is not consummated. 683 (d) Any person who violates a cease and desist order of 684 the commissioner under this section while the order is in effect 685 may, after notice and hearing and upon order of the 686 commissioner, be subject at the discretion of the commissioner 687 to one or more of the following: 688 1. A monetary penalty of not more than \$10,000 for every 689 day of violation; or 690 2. Suspension or revocation of the person's license. 691 (e) Any insurer or other person who fails to make any 692 filing required by this section and who also fails to 693 demonstrate a good faith effort to comply with any filing 694 requirement shall be subject to a fine of not more than \$50,000. 695 (10) EXEMPTIONS.-This section does not apply to the 696 following: 697 (a) A purchase of securities solely for investment 698 purposes so long as the securities are not used by voting or 699 otherwise to cause or attempt to cause the substantial lessening 700 of competition in any insurance market in this state. If a Page 25 of 84

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701	purchase of securities results in a presumption of control it is
702	not solely for investment purposes unless the commissioner of
703	the insurer's state of domicile accepts a disclaimer of control
704	or affirmatively finds that control does not exist and the
705	disclaimer action or affirmative finding is communicated by the
706	domiciliary commissioner to the commissioner of this state.
707	(b) The acquisition of a person by another person when
708	both persons are neither directly nor through affiliates
709	primarily engaged in the business of insurance, if
710	preacquisition notification is filed with the commissioner in
711	accordance with this section 30 days prior to the proposed
712	effective date of the acquisition. However, such preacquisition
713	notification is not required for exclusion from this section if
714	the acquisition would otherwise be excluded from this section.
715	(c) The acquisition of already affiliated persons.
716	(d) An acquisition if, as an immediate result of the
717	acquisition:
718	1. In no market would the combined market share of the
719	involved insurers exceed 5 percent of the total market;
720	2. There would be no increase in any market share; or
721	3. In no market would:
722	a. The combined market share of the involved insurers
723	exceed 12 percent of the total market; and
724	b. The market share increase by more than 2 percent of the
725	total market.
726	
727	As used in this paragraph, a "market" means direct written
728	insurance premium in this state for a line of business as
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729 contained in the annual statement required to be filed by 730 insurers licensed to do business in this state. 731 (e) An acquisition for which a preacquisition notification 732 would be required pursuant to this section due solely to the 733 resulting effect on the ocean marine insurance line of business. 734 (f) An acquisition of an insurer whose domiciliary 735 commissioner affirmatively finds that: 736 1. The insurer is in failing condition; 737 2. There is a lack of feasible alternative to improving 738 such condition; 739 3. The public benefits of improving the insurer's 740 condition through the acquisition exceed the public benefits 741 that would arise from not lessening competition; and 742 4. The findings are communicated by the domiciliary 743 commissioner to the commissioner of this state. 744 (g) Acquisitions subject to s. 628.4615. 745 (11) APPROVAL; CONCLUSION OF ACQUISITION; DISAPPROVAL.-The 746 acquisition of voting securities shall be deemed approved unless 747 the office disapproves the proposed acquisition within 90 days 748 after the statement required by subsection (2) has been filed. 749 The office may on its own initiate or, if requested to do so in 750 writing by a substantially affected party, shall conduct a 751 proceeding to consider the appropriateness of the proposed 752 filing. The 90-day time period shall be tolled during the pendency of the proceeding. Any written request for a proceeding 753 754 must be filed with the office within 10 days of the date on which notice of the filing is given. During the pendency of the 755 756 proceeding or review period by the office, any person or

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757 affiliated person complying with the filing requirements of this 758 section may proceed and take all steps necessary to conclude the 759 acquisition so long as the acquisition becoming final is 760 conditioned upon obtaining office approval. The office shall, 761 however, at any time that it finds an immediate danger to the 762 public health, safety, and welfare of the domestic policyholders 763 exists, immediately order, pursuant to s. 120.569(2)(n), the 764 proposed acquisition temporarily disapproved and any further 765 steps to conclude the acquisition ceased. 766 Section 2. Section 628.4615, Florida Statutes, is amended 767 to read: 768 628.4615 Specialty insurers; acquisition of controlling 769 stock, ownership interest, assets, or control; merger or 770 consolidation.-771 (1) For the purposes of this section, the term "specialty 772 insurer" means any person holding a license or certificate of 773 authority as: 774 (a) A motor vehicle service agreement company authorized 775 to issue motor vehicle service agreements as those terms are 776 defined in s. 634.011; 777 (b) A home warranty association authorized to issue "home 778 warranties" as those terms are defined in s. 634.301; 779 (c) A service warranty association authorized to issue "service warranties" as those terms are defined in s. 780 781 634.401(13) and (14); 782 (d) A prepaid limited health service organization authorized to issue prepaid limited health service contracts, as 783 784 those terms are defined in chapter 636; Page 28 of 84

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785 (e) An authorized health maintenance organization 786 operating pursuant to s. 641.21; 787 (f) An authorized prepaid health clinic operating pursuant to s. 641.405; 788 789 (d)(q) A legal expense insurance corporation authorized to 790 engage in a legal expense insurance business pursuant to s. 791 642.021; 792 (h) A provider that is licensed to operate a facility that 793 undertakes to provide continuing care as those terms are defined 794 in s. 651.011; 795 (i) A multiple-employer welfare arrangement operating 796 pursuant to ss. 624.436-624.446; 797 (e) (i) A premium finance company authorized to finance 798 insurance premiums pursuant to s. 627.828; or 799 (f) (k) A corporation authorized to accept donor annuity 800 agreements pursuant to s. 627.481. 801 A person may not, individually or in conjunction with (2) 802 any affiliated person of such person, directly or indirectly, 803 conclude a tender offer or exchange offer for, enter into any 804 agreement to exchange securities for, or otherwise finally 805 acquire, 10 percent or more of the outstanding voting securities 806 of a specialty insurer which is a stock corporation or of a controlling company of a specialty insurer which is a stock 807 808 corporation; or conclude an acquisition of, or otherwise finally 809 acquire, 10 percent or more of the ownership interest of a specialty insurer which is not a stock corporation or of a 810 controlling company of a specialty insurer which is not a stock 811 812 corporation, unless +

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813 (a) the person or affiliated person has filed with the 814 office and sent by registered mail to the principal office of 815 the specialty insurer and controlling company a letter of notification regarding the transaction or proposed transaction 816 817 no later than 5 days after any form of tender offer or exchange offer is proposed, or no later than 5 days after the acquisition 818 819 of the securities or ownership interest if no tender offer or 820 exchange offer is involved. The notification must be provided on 821 forms prescribed by the commission containing information 822 determined necessary to understand the transaction and identify 823 all purchasers and owners involved.+

(b) The person or affiliated person has filed with the
office an application signed under oath and prepared on forms
prescribed by the commission which contains the information
specified in subsection (4). The application must be completed
and filed within 30 days after any form of tender offer or
exchange offer is proposed, or after the acquisition of the
securities if no tender offer or exchange offer is involved; and

831 (c) The office has approved the tender offer or exchange 832 offer, or acquisition if no tender offer or exchange offer is 833 involved.

(3) This section does not apply to any acquisition of
voting securities or ownership interest of a specialty insurer
or of a controlling company by any person who, on July 9, 1986,
is the owner of a majority of such voting securities or
ownership interest or who, on or after July 9, 1986, becomes the
owner of a majority of such voting securities or ownership
interest with the approval of the office under this section. The
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841 person or affiliated person filing the required notice in 842 paragraph (2) (a) may request the office to waive the 843 requirements of paragraph (2) (b) if there is no change in the 844 ultimate controlling shareholder or ownership percentages of the 845 ultimate controlling shareholders and no unaffiliated parties 846 acquire any direct or indirect interest in the specialty 847 The office may waive the filing if it determines that insurer. 848 in fact there is no change in the ultimate controlling 849 shareholder or ownership percentages of the ultimate controlling 850 shareholders and no unaffiliated parties will acquire any direct 851 or indirect interest in the specialty insurer. 852 (3) (a) (4) Within 30 days of the tender offer or exchange 853 offer, the party or affiliated party shall provide to the office 854 the background information for any new officers, directors, 855 trustees, partners, owners, managers, or joint venturers, or 856 other persons performing duties similar to those of persons in 857 such positions, of the specialty insurer as a result of the 858 acquisition The application to be filed with the office and 859 furnished to the specialty insurer and controlling company shall 860 contain the following information and any additional information 861 as the office deems necessary to determine the character, 862 experience, ability, and other qualifications of the specialty 863 insurer's management person or affiliated person of such person 864 for the protection of the insureds of the specialty insurer and of the public. The information as to the background and identity 865 of each such natural person shall include: 866 (a)1. The identity of, and the background information 867 868 specified in subsection (5) on, each natural person by whom, or Page 31 of 84

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869	on whose behalf, the acquisition is to be made; and,
870	2. If the acquisition is to be made by, or on behalf of, a
871	person other than a natural person and as to any person who
872	controls, either directly or indirectly, such other person, the
873	identity of, and the background information specified in
874	subsection (5) on:
875	a. Each director, officer, or trustee, if a corporation,
876	Or
877	b. Each partner, owner, manager, or joint venturer, or
878	other person performing duties similar to those of persons in
879	the aforementioned positions, if not a corporation,
880	
881	for the person.
882	(b) The source and amount of the funds or other
883	consideration used, or to be used, in making the acquisition.
884	(c) Any plans or proposals which such persons may have
885	made to liquidate the specialty insurer, to sell any of its
886	assets or merge or consolidate it with any person, or to make
887	any other major change in its business or corporate structure or
888	management; and any plans or proposals which such persons may
889	have made to liquidate any controlling company of the specialty
890	insurer, to sell any of its assets or merge or consolidate it
891	with any person, or to make any other major change in its
892	business or corporate structure or management.
893	(d) The nature and the extent of the controlling interest
894	which the person or affiliated person of such person proposes to
895	acquire, the terms of the proposed acquisition, and the manner
896	in which the controlling interest is to be acquired of a
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897 specialty insurer or controlling company which is not a stock 898 corporation.

899 (c) The number of shares or other securities which the 900 person or affiliated person of such person proposes to acquire, 901 the terms of the proposed acquisition, and the manner in which 902 the securities are to be acquired.

903 (f) Information as to any contract, arrangement, or 904 understanding with any party with respect to any of the 905 securities of the specialty insurer or controlling company, 906 including, but not limited to, information relating to the transfer of any of the securities, option arrangements, puts or 907 908 calls, or the giving or withholding of proxies, which information names the party with whom the contract, arrangement, 909 910 or understanding has been entered into and gives the details 911 thereof.

912 (5) (a) The information as to the background and identity 913 of each natural person, which information is required to be 914 furnished pursuant to paragraph (4) (a), shall include:

915 1. The natural person's occupations, positions of916 employment, and offices held during the past 10 years.

917 2. The principal business and address of any business, 918 corporation, or organization in which each such office of the 919 natural person was held, or in which each such occupation or 920 position of employment was carried on.

3. Whether the natural person was, at any time during such
10-year period, convicted of any crime other than a traffic
violation.

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4. Whether the natural person has been, during such 10-Page 33 of 84

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925 year period, the subject of any proceeding for the revocation of 926 any license and, if so, the nature of the proceeding and the 927 disposition of the proceeding.

Whether, during the 10-year period, the natural person 928 5. 929 has been the subject of any proceeding under the federal Bankruptcy Act; or whether, during the 10-year period, any 930 931 person or other business or organization in which the natural 932 person was a director, officer, trustee, partner, owner, 933 manager, or other official has been subject to any such proceeding, either during the time in which the natural person 934 was a director, officer, or trustee, if a corporation, or a 935 936 partner, owner, manager, joint venturer, or other official, if 937 not a corporation, or within 12 months thereafter.

938 6. Whether, during the 10-year period, the natural person 939 has been enjoined, either temporarily or permanently, by a court 940 of competent jurisdiction from violating any federal or state 941 law regulating the business of insurance, securities, or 942 banking, or from carrying out any particular practice or 943 practices in the course of the business of insurance, securities, or banking, together with details as to any such 944 945 event.

946 7. Fingerprints of each person referred to in this section
947 subsection (4).

948 (b) Any person filing the statement required by this 949 section shall give all required information that is within the 950 knowledge of:

951 1. The directors, officers, or trustees, if a corporation, 952 or

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953 2. The partners, owners, managers, or joint venturers, or
954 others performing functions similar to those of a director,
955 officer, or trustee, if not a corporation,

957 of the person making the filing and of any person controlling either directly or indirectly such person. If any material 958 959 change occurs in the facts set forth in the application filed 960 with the office pursuant to this section, an amendment setting 961 forth such changes shall be filed immediately with the office, and a copy of the amendment shall be sent by registered mail to 962 963 the principal office of the specialty insurer and to the 964 principal office of the controlling company.

965 (6) (a) The acquisition application shall be reviewed in 966 accordance with chapter 120. The office may on its own initiate, 967 or, if requested to do so in writing by a substantially affected 968 person, shall conduct, a proceeding to consider the 969 appropriateness of the proposed filing. Time periods for 970 purposes of chapter 120 shall be tolled during the pendency of 971 the proceeding. Any written request for a proceeding must be 972 filed with the office within 10 days of the date notice of the filing is given. During the pendency of the proceeding or review 973 974 period by the office, any person or affiliated person complying 975 with the filing requirements of this section may proceed and 976 take all steps necessary to conclude the acquisition so long as 977 the acquisition becoming final is conditioned upon obtaining 978 office approval. The office shall, however, at any time it finds 979 an immediate danger to the public health, safety, and welfare of 980 insureds exists, immediately order, pursuant to s. the-

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981 120.569(2)(n), the proposed acquisition disapproved and any 982 further steps to conclude the acquisition ceased. 983 (b) During the pendency of the office's review of any 984 acquisition subject to the provisions of this section, the 985 acquiring person shall not make any material change in the 986 operation of the specialty insurer or controlling company unless 987 the office has specifically approved the change nor shall the 988 acquiring person make any material change in the management of 989 the specialty insurer unless advance written notice of the 990 change in management is furnished to the office. A material 991 change in the operation of the specialty insurer is a 992 transaction which disposes of or obligates 5 percent or more of 993 the capital and surplus of the specialty insurer. A material 994 change in the management of the specialty insurer is any change 995 in management involving officers or directors of the specialty 996 insurer or any person of the specialty insurer or controlling 997 company having authority to dispose of or obligate 5 percent or 998 more of the specialty insurer's capital or surplus. The office 999 shall approve a material change in operations if it finds the 1000 applicable provisions of subsection (8) have been met. The 1001 office may disapprove a material change in management if it 1002 finds that the applicable provisions of subsection (8) have not 1003 been met and in such case the specialty insurer shall promptly 1004 change management as acceptable to the office. 1005 (c) If a request for a proceeding is filed, the proceeding shall be conducted within 60 days after the date the written 1006 request for a proceeding is received by the office. A 1007 1008 recommended order shall be issued within 20 days of the date of Page 36 of 84

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1009 the close of the proceedings. A final order shall be issued 1010 within 20 days of the date of the recommended order or, if 1011 exceptions to the recommended order are filed, within 20 days of 1012 the date the exceptions are filed.

1013 (7) The office may disapprove any acquisition subject to 1014 the provisions of this section by any person or any affiliated 1015 person of such person who:

1016

(a) Willfully violates this section;

1017 (b) In violation of an order of the office issued pursuant 1018 to subsection (11), fails to divest himself or herself of any 1019 stock or ownership interest obtained in violation of this 1020 section or fails to divest himself or herself of any direct or 1021 indirect control of such stock or ownership interest, within 25 1022 days after such order; or

1023 (c) In violation of an order issued by the office pursuant 1024 to subsection (11), acquires an additional stock or ownership 1025 interest in a specialty insurer or controlling company or direct 1026 or indirect control of such stock or ownership interest, without 1027 complying with this section.

1028 (8) The person or persons filing the application required 1029 by subsection (2) shall have the burden of proof. The office 1030 shall approve any such acquisition if it finds, on the basis of 1031 the record made during any proceeding or on the basis of the 1032 filed application if no proceeding is conducted, that: 1033 (a) Upon completion of the acquisition, the specialty

1033 (a) opon completion of the acquisition, the specialty
1034 insurer will be able to satisfy the requirements for the
1035 issuance of a license or certificate to write the line of
1036 insurance for which it is presently licensed or certificated.
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1037 (b) The financial condition of the acquiring person or 1038 persons will not jeopardize the financial stability of the specialty insurer or prejudice the interests of its insureds or 1039 1040 the public. 1041 (c) Any plan or proposal which the acquiring person has, 1042 or acquiring persons have, made: 1043 1. To liquidate the specialty insurer, sell its assets, 1044 merge or consolidate it with any person, or to make any other major change in its business or corporate structure or 1045 1046 management, or 2. To liquidate any controlling company, sell its assets, 1047 1048 or merge or consolidate it with any person, or to make any major 1049 change in its business or corporate structure or management 1050 which would have an effect upon the specialty insurer, 1051 1052 is fair and free of prejudice to the insureds of the specialty 1053 insurer or to the public. 1054 (d) The competence, experience, and integrity of those 1055 persons who will control directly or indirectly the operation of 1056 the specialty insurer indicate that the acquisition is in the 1057 best interest of the insureds of the insurer and in the public 1058 interest. 1059 (e) The natural persons for whom background information is 1060 required to be furnished pursuant to this section have such backgrounds as to indicate that it is in the best interests of 1061 the insureds of the specialty insurer and in the public interest 1062 to permit such persons to exercise control over the specialty 1063 1064 insurer.

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1065	(f) The directors and officers, if such specialty insurer
1066	or controlling company is a stock corporation, or the trustees,
1067	partners, owners, managers, or joint venturers or other persons
1068	performing duties similar to those of persons in the
1069	aforementioned positions, if such specialty insurer or
1070	controlling company is not a stock corporation, to be employed
1071	after the acquisition have sufficient insurance experience and
1072	ability to assure reasonable promise of successful operation.
1073	(g) The management of the specialty insurer after the
1074	acquisition will be competent and trustworthy, and will possess
1075	sufficient managerial experience so as to make the proposed
1076	operation of the specialty insurer not hazardous to the
1077	insurance-buying public.
1078	(h) The management of the specialty insurer after the
1079	acquisition shall not include any person who has directly or
1080	indirectly through ownership, control, reinsurance transactions,
1081	or other insurance or business relations unlawfully manipulated
1082	the assets, accounts, finances, or books of any insurer or
1083	otherwise acted in bad faith with respect thereto.
1084	(i) The acquisition is not likely to be hazardous or
1085	prejudicial to the insureds of the insurer or to the public.
1086	(j) The effect of the acquisition would not substantially
1087	lessen competition in the line of insurance for which the
1088	specialty insurer is licensed or certified in this state or
1089	would not tend to create a monopoly therein.
1090	(9) No vote by the stockholder of record, or by any other
1091	person, of any security acquired in contravention of the
1092	provisions of this section is valid. Any acquisition contrary to
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1093 the provisions of this section is void. Upon the petition of the 1094 specialty insurer or the controlling company, the circuit court 1095 for the county in which the principal office of the specialty 1096 insurer is located may, without limiting the generality of its 1097 authority, order the issuance or entry of an injunction or other 1098 order to enforce the provisions of this section. There shall be 1099 a private right of action in favor of the specialty insurer or 1100 controlling company to enforce the provisions of this section. No demand upon the office that it perform its functions shall be 1101 1102 required as a prerequisite to any suit by the specialty insurer 1103 or controlling company against any other person, and in no case 1104 shall the office be deemed a necessary party to any action by 1105 the specialty insurer or controlling company to enforce the 1106 provisions of this section. Any person who makes or proposes an 1107 acquisition requiring the filing of an application pursuant to 1108 this section, or who files such an application, shall be deemed 1109 to have thereby designated the Chief Financial Officer, or his 1110 or her assistant or deputy or another person in charge of his or 1111 her office, as such person's agent for service of process under 1112 this section and shall thereby be deemed to have submitted 1113 himself or herself to the administrative jurisdiction of the 1114 office and to the jurisdiction of the circuit court. 1115 (10) Any approval by the office under this section does 1116 not constitute a recommendation by the office of the tender 1117 offer or exchange offer, or acquisition, if no tender offer or exchange offer is involved. It is unlawful for a person to 1118 1119 represent that the office's approval constitutes a recommendation. A person who violates the provisions of this 1120 Page 40 of 84

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1121 subsection commits a felony of the third degree, punishable as 1122 provided in s. 775.082, s. 775.083, or s. 775.084. The statute-1123 of-limitations period for the prosecution of an offense 1124 committed under this subsection is 5 years.

1125 (4) (11) If the office determines that any person or any affiliated person of such person has acquired 10 percent or more 1126 1127 of the outstanding voting securities of a specialty insurer or controlling company which is a stock corporation, or 10 percent 1128 1129 or more of the ownership interest of a specialty insurer or 1130 controlling company which is not a stock corporation, without 1131 complying with the provisions of this section, the office may 1132 order that the person and any affiliated person of such person cease acquisition of the specialty insurer or controlling 1133 1134 company and, if appropriate, divest itself of any stock or 1135 ownership interest acquired in violation of this section.

1136 <u>(5)(12)(a)</u> The office shall, if necessary to protect the 1137 public interest, suspend or revoke the certificate of authority 1138 of any specialty insurer or controlling company acquired in 1139 violation of this section.

(b) If any specialty insurer is subject to suspension or revocation pursuant to <u>this section</u> paragraph (a), the specialty insurer shall be deemed to be in such condition, or to be using or to have been subject to such methods or practices in the conduct of its business, as to render its further transaction of insurance presently or prospectively hazardous to its insureds, creditors, or stockholders or to the public.

1147 (6) (13) (a) For the purpose of this section, the term
1148 "acquisition" includes:

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1149 A tender offer or exchange offer for securities, 1. 1150 assets, or other ownership interest; 2. An agreement to exchange securities for other 1151 1152 securities, assets, or other ownership interest; 1153 A merger of a person or affiliated person into a 3. 1154 specialty insurer or a merger of any person with a specialty 1155 insurer; 4. A consolidation; or 1156 1157 5. Any other form of change of control 1158 1159 whereby any person or affiliated person acquires or attempts to 1160 acquire, directly or indirectly, 10 percent or more of the ownership interest or assets of a specialty insurer or of a 1161 1162 controlling company. However, in the case of a health 1163 maintenance organization organized as a for-profit corporation, 1164 the provisions of s. 628.451 shall govern with respect to any 1165 merger or consolidation, and, in the case of a health 1166 maintenance organization organized as a not-for-profit 1167 corporation, the provisions of s. 628.471 shall govern with 1168 respect to any merger or consolidation. 1169 For the purpose of this section, the term "affiliated (b) 1170 person" of another person includes: 1171 1. The spouse of such other natural person; The parents of such other natural person and their 1172 2. lineal descendants and the parents of such other natural 1173 person's spouse and their lineal descendants; 1174 Any person who directly or indirectly owns or controls, 1175 3. 1176 or holds with power to vote, 10 percent or more of the Page 42 of 84

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1177 outstanding voting securities of such other person;

1178 4. Any person who directly or indirectly owns 10 percent 1179 or more of the outstanding voting securities which are directly 1180 or indirectly owned or controlled, or held with power to vote, 1181 by such other person;

1182 5. Any person or group of persons who directly or 1183 indirectly control, are controlled by, or are under common 1184 control with such other person;

1185 6. Any director, officer, trustee, partner, owner,
1186 manager, joint venturer, or employee, or other person performing
1187 duties similar to those of persons in the aforementioned
1188 positions, of such other person;

1189 7. If such other person is an investment company, any 1190 investment adviser of such company or any member of an advisory 1191 board of such company;

1192 8. If such other person is an unincorporated investment 1193 company not having a board of directors, the depositor of such 1194 company; or

9. Any person who has entered into an agreement, written or unwritten, to act in concert with such other person in acquiring, or limiting the disposition of, securities of a specialty insurer or controlling company which is a stock corporation or in acquiring, or limiting the disposition of, an ownership interest of a specialty insurer or controlling company which is not a stock corporation.

(c) For the purposes of this section, the term rcontrolling company" means any corporation, trust, or association owning, directly or indirectly, 25 percent or more

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1205 of the voting securities of one or more specialty insurance 1206 companies which are stock corporations, or 25 percent or more of 1207 the ownership interest of one or more specialty insurance 1208 companies which are not stock corporations.

1209 (d) For the purpose of this section, the term "natural 1210 person" means an individual.

(e) For the purpose of this section, the term "person" includes a natural person, corporation, association, trust, general partnership, limited partnership, joint venture, firm, proprietorship, or any other entity which may hold a license or certificate as a specialty insurer.

1216 <u>(7)</u> (14) The commission may adopt, amend, or repeal rules 1217 that are necessary to implement the provisions of this section, 1218 pursuant to chapter 120.

1219 Section 3. Section 628.800, Florida Statutes, is created 1220 to read:

1221 <u>628.800 Definitions.-As used in this part, unless the</u> 1222 <u>context otherwise requires:</u>

1223 <u>(1) "Affiliate" means a person that, directly or</u> 1224 <u>indirectly, through one or more intermediaries, controls or is</u> 1225 <u>controlled by, or is under common control with, the person</u> 1226 <u>specified.</u>

(2) "Control" means the possession, whether direct or indirect, of the power to direct or cause the direction of the management and policies of a person, whether through the ownership of voting securities, by contract other than a commercial contract for goods or nonmanagement services, or otherwise, unless the power is the result of an official

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1233 position with, or corporate office held by, the person. Control 1234 shall be presumed to exist if any person, directly or 1235 indirectly, owns, controls, holds with the power to vote, or 1236 holds proxies representing 10 percent or more of the voting 1237 securities of any other person. To disclaim control or 1238 affiliation, any person may file with the commissioner a 1239 disclaimer of control or affiliation with any authorized 1240 insurer, or a disclaimer of control or affiliation may be filed 1241 by the insurer or any member of an insurance holding company system. The disclaimer shall fully disclose all material 1242 1243 relationships and bases for control or affiliation between the 1244 person and the insurer, as well as the basis for disclaiming the 1245 control or affiliation. A disclaimer of control or affiliation 1246 shall be deemed to have been granted unless the commissioner, within 30 days following receipt of a complete disclaimer, 1247 1248 notifies the filing party that the disclaimer is disallowed. In 1249 the event of disallowance, the disclaiming party may request an 1250 administrative hearing, which shall be granted. The disclaiming 1251 party shall be relieved of its duty to register under this 1252 section if approval of the disclaimer has been granted by the 1253 commissioner or if the disclaimer is deemed to have been 1254 approved. The commissioner may determine, after furnishing all 1255 persons in interest notice and opportunity to be heard and making specific findings of fact to support such determination, 1256 1257 that control exists in fact, notwithstanding the absence of a 1258 presumption to that effect. (3) 1259 "Insurance holding company system" consists of two or 1260 more affiliated persons, one or more of which is an insurer.

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1261 (4) "Insurer" has the same meaning as set forth in s. 1262 624.03, except that it shall not include: 1263 (a) Agencies, authorities, or instrumentalities of the 1264 United States, its possessions and territories, the Commonwealth 1265 of Puerto Rico, the District of Columbia, or a state or 1266 political subdivision of a state; 1267 (b) Fraternal benefit societies; 1268 (c) Nonprofit medical and hospital service associations; 1269 or 1270 (d) Business trusts. 1271 (5) "Commissioner" means the Commissioner of Insurance 1272 Regulation as designated under ss. 20.121 and 624.05, his or her 1273 deputies and assistants, or the Office of Insurance Regulation, 1274 as appropriate. 1275 (6) "Person" means an individual, a corporation, a partnership, an association, a business trust, an insurer, a 1276 1277 company, an organization, Lloyds insurer, a society, a 1278 reciprocal insurer or interinsurance exchange, a syndicate, an 1279 agent, a general agent, a broker, a solicitor, a service 1280 representative, an adjuster, every legal entity, a joint stock 1281 company, an unincorporated organization, or any similar entity 1282 or combination acting in concert, but does not include any securities broker performing no more than the usual and 1283 1284 customary broker's function. 1285 (7) "Securityholder" of a specified person means one who owns any security of such person, including common stock, 1286 preferred stock, debt obligation, and any other security 1287 1288 convertible into or evidencing the right to acquire any of the Page 46 of 84

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HB 1167 2011 1289 foregoing. 1290 (8) "Subsidiary" of a specified person means an affiliate 1291 controlled by such person, directly or indirectly, through one 1292 or more intermediaries. 1293 (9) "Voting security" means any security convertible into 1294 or evidencing a right to acquire a voting security. 1295 Section 4. Section 628.801, Florida Statutes, is amended 1296 to read: 1297 (Substantial rewording of section. See s. 628.801, F.S., 1298 for present text.) 628.801 Insurance holding companies; registration; 1299 1300 regulation.-(1) REGISTRATION.-Every insurer authorized to do business 1301 1302 in this state that is a member of an insurance holding company system must register with the commissioner, except a foreign 1303 1304 insurer subject to registration requirements and standards 1305 adopted by statute or regulation in the jurisdiction of its 1306 domicile which are substantially similar to those contained 1307 chapter 624. 1308 Each registered insurer shall keep current the (a) 1309 information required to be disclosed in its registration 1310 statement by reporting all material changes or additions within 1311 15 days after the end of the month in which it learns of each 1312 change or addition. Any insurer that is subject to registration under this section shall register within 15 days after it 1313 becomes subject to registration, and annually thereafter by June 1314 1315 1 of each year for the previous calendar year, unless the 1316 commissioner for good cause shown extends the time for Page 47 of 84

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1317	registration, in which case the insurer shall register within
1318	the extended registration period. The commissioner may require
1319	any insurer authorized to do business in the state that is a
1320	member of an insurance holding company system and that is not
1321	subject to registration under this section to furnish a copy of
1322	the registration statement, the report specified in subsection
1323	(9), or other information filed by the insurance company with
1324	the insurance regulatory authority of its domiciliary
1325	jurisdiction.
1326	(b) Every insurer subject to registration shall file the
1327	registration statement with the commissioner on a form and in a
1328	format prescribed by the National Association of Insurance
1329	Commissioners, which shall contain the following current
1330	information:
1331	1. The capital structure, general financial condition,
1332	ownership, and management of the insurer and any person
1333	controlling the insurer.
1334	2. The identity and relationship of every member of the
1335	insurance holding company system.
1336	3. The following agreements in force and transactions
1337	currently outstanding or that have occurred during the last
1338	calendar year between the insurer and its affiliates:
1339	a. Loans, other investments, or purchases, sales, or
1340	exchanges of securities of the affiliates by the insurer or of
1341	the insurer by its affiliates.
1342	b. Purchases, sales, or exchange of assets.
1343	c. Transactions not in the ordinary course of business.
1344	d. Guarantees or undertakings for the benefit of an
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1345	affiliate which result in an actual contingent exposure of the
1346	insurer's assets to liability, other than insurance contracts
1347	entered into in the ordinary course of the insurer's business.
1348	e. All management agreements, service contracts, and all
1349	cost-sharing arrangements.
1350	f. Reinsurance agreements.
1351	g. Dividends and other distributions to shareholders.
1352	h. Consolidated tax allocation agreements.
1353	4. Any pledge of the insurer's stock, including stock of
1354	any subsidiary or controlling affiliate, for a loan made to any
1355	member of the insurance holding company system.
1356	5. If requested by the commissioner, financial statements
1357	of or within an insurance holding company system, including all
1358	affiliates. Financial statements may include, but are not
1359	limited to, annual audited financial statements filed with the
1360	United States Securities and Exchange Commission pursuant to the
1361	Securities Act of 1933, as amended, or the Securities Exchange
1362	Act of 1934, as amended. An insurer required to file financial
1363	statements pursuant to this paragraph may satisfy the request by
1364	providing the commissioner with the most recently filed parent
1365	corporation financial statements that have been filed with the
1366	United States Securities and Exchange Commission.
1367	6. Other matters concerning transactions between
1368	registered insurers and any affiliates as may be included from
1369	time to time in any registration forms adopted or approved by
1370	the commissioner.
1371	7. Statements attesting that the insurer's board of
1372	directors oversees corporate governance and internal controls
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1373	and that the insurer's officers or senior management have
1374	approved, implemented, and continue to maintain and monitor
1375	corporate governance and internal control procedures.
1376	8. Any other information required by the commissioner by
1377	rule or regulation.
1378	(c) All registration statements must contain a summary
1379	outlining all items in the current registration statement
1380	representing changes from the prior registration statement.
1381	(d) Information need not be disclosed on the registration
1382	statement filed pursuant to this section that is not material
1383	for the purposes of this section. Unless the commissioner by
1384	rule, regulation, or order provides otherwise, sales, purchases,
1385	exchanges, loans, or extensions of credit, investments, or
1386	guarantees involving .5 percent or less of an insurer's admitted
1387	assets as of the 31st day of December next preceding shall not
1388	be deemed material for purposes of this section.
1389	(2) REPORTING OF DIVIDENDS TO SHAREHOLDERSSubject to the
1390	requirements of this section, each registered insurer shall
1391	report to the commissioner all dividends and other distributions
1392	to shareholders within 15 business days following the
1393	declaration thereof.
1394	(3) INFORMATION OF INSURERS Any person within an
1395	insurance holding company system subject to registration shall
1396	be required to provide complete and accurate information to an
1397	insurer, where the information is reasonably necessary to enable
1398	the insurer to comply with the provisions of this section.
1399	(4) TERMINATION OF REGISTRATION The commissioner shall
1400	terminate the registration of any insurer that demonstrates that
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1401 it no longer is a member of an insurance holding company system. 1402 (5) CONSOLIDATED FILING.-The commissioner may require or 1403 allow two or more affiliated insurers subject to registration to 1404 file a consolidated registration statement. 1405 ALTERNATIVE REGISTRATION.-The commissioner may allow (6) 1406 an insurer authorized to do business in this state and that is 1407 part of an insurance holding company system to register on 1408 behalf of any affiliated insurer required to register under this 1409 section and to file all information and material required to be 1410 filed under this section. 1411 EXEMPTIONS.-This section does not apply to any (7) 1412 insurer, information, or transaction if, and to the extent that, the commissioner by rule, regulation, or order exempts the 1413 1414 insurer, information, or transaction from the provisions of this 1415 section. 1416 (8) DISCLAIMER.-Any person may file with the commissioner 1417 a disclaimer of affiliation with any authorized insurer, or a 1418 disclaimer may be filed by the insurer or any member of an 1419 insurance holding company system. The disclaimer shall fully 1420 disclose all material relationships and bases for affiliation 1421 between the person and the insurer as well as the basis for 1422 disclaiming the affiliation. A disclaimer of affiliation shall 1423 be deemed to have been granted unless the commissioner, within 30 days following receipt of a complete disclaimer, notifies the 1424 filing party that the disclaimer is disallowed. In the event of 1425 disallowance, the disclaiming party may request an 1426 1427 administrative hearing, which shall be granted. The disclaiming 1428 party shall be relieved of its duty to register under this

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1429	section if approval of the disclaimer has been granted by the
1430	commissioner or if the disclaimer is deemed to have been
1431	approved.
1432	(9) ENTERPRISE RISK FILING The ultimate controlling
1433	person of every insurer subject to registration shall also file
1434	an annual enterprise risk report. The report shall, to the best
1435	of the ultimate controlling person's knowledge and belief,
1436	identify the material risks within the insurance holding company
1437	system that could pose enterprise risk to the insurer. The
1438	report shall be filed with the lead state commissioner of the
1439	insurance holding company system as determined by the procedures
1440	within the Financial Analysis Handbook adopted by the National
1441	Association of Insurance Commissioners.
1442	(10) VIOLATIONSFailure to file a registration statement
1443	or any summary of the registration statement or enterprise risk
1444	filing required by this section within the time specified for
1445	filing constitutes a violation of this section.
1446	Section 5. Section 628.8011, Florida Statues, is created
1447	to read:
1448	628.8011 Standards and management of an insurer within an
1449	insurance holding company system
1450	(1) STANDARDSTransactions within an insurance holding
1451	company system to which an insurer subject to registration is a
1452	party shall be subject to the following standards:
1453	(a) The terms shall be fair and reasonable.
1454	(b) Agreements for cost-sharing services and management
1455	shall include such provisions as required by rule and regulation
1456	issued by the commissioner.

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1457 (c) Charges or fees for services performed shall be 1458 reasonable. 1459 (d) Contracts or agreements with affiliates for the 1460 management or servicing of the business written by an insurer 1461 shall contain provisions providing that, if the combined ratio 1462 for the insurer exceeds 100 percent, then the fees paid to any 1463 affiliates for such services shall be decreased to bring the 1464 combined ratio down to 100 percent. (e) Expenses incurred and payment received shall be 1465 allocated to the insurer in conformity with customary insurance 1466 1467 accounting practices consistently applied. 1468 (f) The books, accounts, and records of each party to all 1469 such transactions shall be so maintained as to clearly and 1470 accurately disclose the nature and details of the transactions, 1471 including such accounting information as is necessary to support 1472 the reasonableness of the charges or fees to the respective 1473 parties. 1474 The insurer's surplus as regards policyholders (q) 1475 following any dividends or distributions to shareholder 1476 affiliates shall be reasonable in relation to the insurer's 1477 outstanding liabilities and adequate to meet its financial 1478 needs. 1479 PRECLUDED TRANSACTIONS. - The following transactions (2) 1480 involving a domestic insurer and any person in its insurance 1481 holding company system, including amendments or modifications of 1482 affiliate agreements previously filed pursuant to this section, 1483 that are subject to any materiality standards contained in 1484 subsection (1), may not be entered into unless the insurer has Page 53 of 84

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1485 notified the commissioner in writing of its intention to enter 1486 into the transaction at least 30 days prior thereto, or such 1487 shorter period as the commissioner may permit, and the 1488 commissioner has not disapproved the transaction within that 1489 period. The notice for amendments or modifications shall include 1490 the reasons for the change and the financial impact on the 1491 domestic insurer. Informal notice shall be reported, within 30 days after a termination of a previously filed agreement, to the 1492 1493 commissioner for determination of the type of filing required, 1494 if any. 1495 (a) Sales, purchases, exchanges, loans, extensions of 1496 credit, or investments, provided the transactions are equal to 1497 or exceed: 1498 1. With respect to nonlife insurers, the lesser of 3 percent of the insurer's admitted assets or 25 percent of 1499 1500 surplus as regards policyholders as of the 31st day of December 1501 next preceding. 1502 2. With respect to life insurers, 3 percent of the 1503 insurer's admitted assets as of the 31st day of December next 1504 preceding. 1505 Loans or extensions of credit to any person who is not (b) an affiliate, where the insurer makes loans or extensions of 1506 1507 credit with the agreement or understanding that the proceeds of 1508 the transactions, in whole or in substantial part, are to be 1509 used to make loans or extensions of credit to, purchase assets 1510 of, or make investments in any affiliate of the insurer making the loans or extensions of credit, provided the transactions are 1511 1512 equal to or exceed:

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1513 1. With respect to nonlife insurers, the lesser of 3 1514 percent of the insurer's admitted assets or 25 percent of 1515 surplus as regards policyholders as of the 31st day of December 1516 next preceding; or 1517 2. With respect to life insurers, 3 percent of the 1518 insurer's admitted assets as of the 31st day of December next 1519 preceding. 1520 (c) Reinsurance agreements or modifications thereto, 1521 including: 1522 1. All reinsurance pooling agreements. 1523 2. Agreements in which the reinsurance premium or a change 1524 in the insurer's liabilities, or the projected reinsurance 1525 premium or a change in the insurer's liabilities in any of the 1526 next 3 years, equals or exceeds 5 percent of the insurer's 1527 surplus as regards policyholders, as of the 31st day of December 1528 next preceding, including those agreements which may require as 1529 consideration the transfer of assets from an insurer to a 1530 nonaffiliate, if an agreement or understanding exists between 1531 the insurer and nonaffiliate that any portion of the assets will 1532 be transferred to one or more affiliates of the insurer. 1533 All management agreements, service contracts, tax (d) 1534 allocation agreements, guarantees, and all cost-sharing 1535 arrangements. 1536 (e) Guarantees when made by a domestic insurer. Provided, 1537 however, that a guarantee which is guantifiable as to amount is 1538 not subject to the notice requirements of this paragraph unless it exceeds the lesser of .5 percent of the insurer's admitted 1539 1540 assets or 10 percent of surplus as regards policyholders as of

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1541 the 31st day of December next preceding. Further, all guarantees 1542 which are not quantifiable as to amount are subject to the 1543 notice requirements of this paragraph. 1544 Direct or indirect acquisitions or investments in a (f) 1545 person that controls the insurer or in an affiliate of the 1546 insurer in an amount which, together with its present holdings 1547 in such investments, exceeds 2.5 percent of the insurer's surplus to policyholders. Direct or indirect acquisitions or 1548 1549 investments in subsidiaries acquired pursuant to s. 628.461, or 1550 in nonsubsidiary insurance affiliates that are subject to the 1551 provisions of this part, are exempt from this requirement. 1552 (g) Any material transactions, specified by regulation, 1553 which the commissioner determines may adversely affect the 1554 interests of the insurer's policyholders. 1555 Nothing in this subsection shall be deemed to authorize or 1556 1557 permit any transactions which, in the case of an insurer that is 1558 not a member of the same insurance holding company system, would 1559 otherwise be contrary to law. 1560 ADDITIONAL PRECLUDED TRANSACTION.-A domestic insurer (3) 1561 may not enter into transactions that are part of a plan or 1562 series of like transactions with persons within the insurance 1563 holding company system if the purpose of those separate transactions is to avoid the statutory threshold amount and thus 1564 1565 avoid the review that would occur otherwise. If the commissioner 1566 determines that separate transactions were entered into over any 1567 12-month period for that purpose, the commissioner may exercise 1568 his or her authority under the Insurance Code or s. 628.803.

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1569 (4) REVIEW OF TRANSACTIONS.-The commissioner, in reviewing 1570 transactions pursuant to this section, shall consider whether 1571 the transactions comply with the standards set forth in this 1572 section and whether they may adversely affect the interests of 1573 policyholders. 1574 (5) NOTIFICAITON.-The commissioner shall be notified 1575 within 30 days of any investment of the domestic insurer in any 1576 one corporation if the total investment in the corporation by 1577 the insurance holding company system exceeds 10 percent of the 1578 corporation's voting securities. 1579 (6) DIVIDENDS AND OTHER DISTRIBUTIONS.-1580 (a) No domestic insurer shall pay any extraordinary 1581 dividend or make any other extraordinary distribution to its 1582 shareholders until 30 days after the commissioner has received 1583 notice of the declaration thereof and has not within that period 1584 disapproved the payment, or until the commissioner has approved 1585 the payment within the 30-day period. 1586 For purposes of this section, an extraordinary (b) 1587 dividend or distribution includes any dividend or distribution 1588 of cash or other property, whose fair market value together with that of other dividends or distributions made within the 1589 1590 preceding 12 months exceeds the lesser of: 1591 1. Ten percent of the insurer's surplus as regards 1592 policyholders as of the 31st day of December next preceding; or 1593 2. The net gain after taxes from operations of the 1594 insurer, if the insurer is a life insurer, or the net income 1595 after taxes, if the insurer is not a life insurer, not including 1596 realized capital gains, for the 12-month period ending the 31st

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1597 day of December next preceding, excluding pro rata distributions 1598 of any class of the insurer's own securities. 1599 (c) In determining whether a dividend or distribution is 1600 extraordinary, an insurer other than a life insurer may carry 1601 forward net income from the previous 2 calendar years that has 1602 not already been paid out as dividends. This carryforward shall 1603 be computed by taking the net income from the second and third 1604 preceding calendar years, not including realized capital gains, less dividends paid in the second and immediate preceding 1605 1606 calendar years. 1607 (d) Notwithstanding any other provision of law, an insurer 1608 may declare an extraordinary dividend or distribution which is 1609 conditional upon the commissioner's approval, and the 1610 declaration shall confer no rights upon shareholders until: 1611 The commissioner has approved the payment of the 1. 1612 dividend or distribution; or 1613 The commissioner has not disapproved payment within the 2. 1614 30-day period provided for in this subsection. 1615 MANAGEMENT OF DOMESTIC INSURERS SUBJECT TO (7) 1616 REGISTRATION.-1617 Notwithstanding the control of a domestic insurer by (a) 1618 any person, the officers and directors of the insurer may not 1619 thereby be relieved of any obligation or liability to which they would otherwise be subject by law, and the insurer shall be 1620 1621 managed so as to assure its separate operating identity 1622 consistent with this section. Nothing in this section shall preclude a domestic 1623 (b) 1624 insurer from having or sharing a common management or

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1625 cooperative or joint use of personnel, property, or services 1626 with one or more other persons under arrangements meeting the 1627 standards of this section. 1628 Not less than one-third of the directors of a domestic (C) 1629 insurer and not less than one-third of the members of each 1630 committee of the board of directors of any domestic insurer 1631 shall be persons who are not officers or employees of the 1632 insurer or of any entity controlling, controlled by, or under common control with the insurer and who are not beneficial 1633 1634 owners of a controlling interest in the voting stock of the 1635 insurer or entity. At least one such person must be included in 1636 any quorum for the transaction of business at any meeting of the 1637 board of directors or any committee thereof. 1638 The board of directors of a domestic insurer shall (d) establish one or more committees comprised solely of directors 1639 1640 who are not officers or employees of the insurer or of any entity controlling, controlled by, or under common control with 1641 1642 the insurer and who are not beneficial owners of a controlling 1643 interest in the voting stock of the insurer or any such entity. 1644 The committee or committees shall have responsibility for 1645 nominating candidates for director for election by shareholders or policyholders, evaluating the performance of officers deemed 1646 1647 to be principal officers of the insurer, and recommending to the 1648 board of directors the selection and compensation of the 1649 principal officers. The provisions of paragraphs (c) and (d) do not apply 1650 (e) 1651 to a domestic insurer if the person controlling the insurer, 1652 such as an insurer, a mutual insurance holding company, or a

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1653	publicly held corporation, has a board of directors and
1654	committees thereof that meet the requirements of paragraphs (c)
1655	and (d) with respect to such controlling entity.
1656	(f) An insurer may make application to the commissioner
1657	for a waiver from the requirements of this subsection, if the
1658	insurer's annual direct written and assumed premium, excluding
1659	premiums reinsured with the Federal Crop Insurance Corporation
1660	and the federal flood insurance program, is less than \$300
1661	million. An insurer may also make application to the
1662	commissioner for a waiver from the requirements of this
1663	subsection based on unique circumstances. The commissioner may
1664	consider various factors including, but not limited to, the type
1665	of business entity, volume of business written, availability of
1666	qualified board members, or the ownership or organizational
1667	structure of the entity.
1668	(8) ADEQUACY OF SURPLUS For purposes of this section, in
1669	determining whether an insurer's surplus as regards
1670	policyholders is reasonable in relation to the insurer's
1671	outstanding liabilities and adequate to meet its financial
1672	needs, the following factors, among others, shall be considered:
1673	(a) The size of the insurer as measured by its assets,
1674	capital and surplus, reserves, premium writings, insurance in
1675	force, and other appropriate criteria.
1676	(b) The extent to which the insurer's business is
1677	diversified among several lines of insurance.
1678	(c) The number and size of risks insured in each line of
1679	business.
1680	(d) The extent of the geographical dispersion of the
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1681	insurer's insured risks.
1682	(e) The nature and extent of the insurer's reinsurance
1683	program.
1684	(f) The quality, diversification, and liquidity of the
1685	insurer's investment portfolio.
1686	(g) The recent past and projected future trend in the size
1687	of the insurer's investment portfolio.
1688	(h) The surplus as regards policyholders maintained by
1689	other comparable insurers.
1690	(i) The adequacy of the insurer's reserves.
1691	(j) The quality and liquidity of investments in
1692	affiliates. The commissioner may treat any such investment as a
1693	disallowed asset for purposes of determining the adequacy of
1694	surplus as regards policyholders whenever in the judgment of the
1695	commissioner the investment so warrants.
1696	Section 6. Section 628.8012, Florida Statutes, is created
1697	to read:
1698	628.8012 Supervisory colleges
1699	(1) POWER OF COMMISSIONERWith respect to any insurer
1700	registered under this part and in accordance with subsection
1701	(3), the commissioner shall have the power to participate in a
1702	supervisory college for any domestic insurer that is part of an
1703	insurance holding company system with international operations
1704	in order to determine compliance by the insurer with this part.
1705	The powers of the commissioner with respect to supervisory
1706	colleges include, but are not limited to, the following:
1707	(a) Initiating the establishment of a supervisory college.
1708	(b) Clarifying the membership and participation of other
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1709	supervisors in the supervisory college.
1710	(c) Clarifying the functions of the supervisory college
1711	and the role of other regulators, including the establishment of
1712	a group-wide supervisor.
1713	(d) Coordinating the ongoing activities of the supervisory
1714	college, including planning meetings, supervisory activities,
1715	and processes for information sharing.
1716	(e) Establishing a crisis management plan.
1717	(2) EXPENSESEach registered insurer subject to this
1718	section shall be liable for and shall pay the reasonable
1719	expenses of the commissioner's participation in a supervisory
1720	college in accordance with subsection (3), including reasonable
1721	travel expenses. For purposes of this section, a supervisory
1722	college may be convened as either a temporary or permanent forum
1723	for communication and cooperation between the regulators charged
1724	with the supervision of the insurer or its affiliates, and the
1725	commissioner may establish a regular assessment to the insurer
1726	for the payment of these expenses.
1727	(3) SUPERVISORY COLLEGE In order to assess the business
1728	strategy, financial position, legal and regulatory position,
1729	risk exposure, risk management, and governance processes, and as
1730	part of the examination of individual insurers, the commissioner
1731	may participate in a supervisory college with other regulators
1732	charged with supervision of the insurer or its affiliates,
1733	including other state, federal, and international regulatory
1734	agencies. The commissioner may enter into agreements in
1735	accordance with this chapter, providing the basis for
1736	cooperation between the commissioner, other regulatory agencies,

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1737 and the supervisory college. Nothing in this section shall 1738 delegate to the supervisory college the authority of the 1739 commissioner to regulate or supervise the insurer or its 1740 affiliates within its jurisdiction. 1741 Section 7. Section 628.8013, Florida Statutes, is created 1742 to read: 1743 628.8013 Rules and regulations.-The commissioner may, upon 1744 notice and opportunity for all interested persons to be heard, 1745 issue such rules, regulations, and orders necessary to carry out 1746 the provisions of this part. Section 8. Section 628.8014, Florida Statutes, is created 1747 1748 to read: 1749 628.8014 Voting of securities.-A security which is the 1750 subject of any agreement or arrangement regarding acquisition, 1751 or which is acquired or to be acquired, in contravention of any 1752 statute or rule adopted thereunder, may not be voted at any shareholder's meeting or counted for quorum purposes, and any 1753 1754 action of shareholders requiring the affirmative vote of a 1755 percentage of shares may be taken as though such securities were 1756 not issued and outstanding. However, an action taken at any such 1757 meeting may not be invalidated by the voting of such securities 1758 unless the action would materially affect the control of the 1759 insurer or unless a court of competent jurisdiction has so 1760 ordered. If the office has reason to believe that any security 1761 of the insurer has been or is about to be acquired in contravention of s. 628.461, or this chapter, the office may 1762 1763 pursue its remedies pursuant to ss. 628.802 and 628.803. 1764 Section 9. Section 628.802, Florida Statutes, is amended

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1765	
	to read:
1766	(Substantial rewording of section. See
1767	s. 628.802, F.S., for present text.)
1768	628.802 Injunctions; prohibitions against voting
1769	securities; sequestration of voting securities
1770	(1) INJUNCTIONSWhenever it appears to the commissioner
1771	that any insurer or any director, officer, employee, or agent
1772	thereof has committed or is about to commit a violation of this
1773	part or of any rule, regulation, or order issued by the
1774	commissioner thereunder, the commissioner may apply to the
1775	circuit court for the county in which the principal officer of
1776	the insurer is located or, if the insurer has no office in this
1777	state, to the Circuit Court for Leon County for an order
1778	enjoining the insurer or director, officer, employee or agent
1779	thereof from violating or continuing to violate this part or any
1780	rule, regulation or order, and for such other equitable relief
1781	as the nature of the case and the interest of the insurer's
1782	policyholders, creditors, and shareholders or the public may
1783	require.
1784	(2) VOTING OF SECURITIES; WHEN PROHIBITEDNo security
1785	which is the subject of any agreement or arrangement regarding
1786	acquisition, or which is acquired or to be acquired, in
1787	contravention of the provisions of this part or of any rule,
1788	regulation, or order issued by the commissioner thereunder may
1789	be voted at any shareholder's meeting, or may be counted for
1790	quorum purposes, and any action of shareholders requiring the
1791	affirmative vote of a percentage of shares may be taken as
1792	though the securities were not issued and outstanding. However,
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1793 no action taken at any such meeting shall be invalidated by the 1794 voting of the securities, unless the action would materially 1795 affect control of the insurer or unless the courts of this state 1796 have so ordered. If an insurer or the commissioner has reason to 1797 believe that any security of the insurer has been or is about to be acquired in contravention of the provisions of this part or 1798 1799 of any rule, regulation, or order issued by the commissioner 1800 hereunder, the insurer or the commissioner may apply to the 1801 circuit court for the county in which the insurer has its 1802 principal place of business to enjoin any offer, request, 1803 invitation, agreement, or acquisition made in contravention of 1804 s. 628.461 or any rule, regulation, or order issued by the 1805 commissioner thereunder to enjoin the voting of any security so 1806 acquired, to void any vote of the security already cast at any meeting of shareholders, and for such other equitable relief as 1807 1808 the nature of the case and the interest of the insurer's 1809 policyholders, creditors, and shareholders or the public may 1810 require. 1811 SEQUESTRATION OF VOTING SECURITIES.-In any case where (3) 1812 a person has acquired or is proposing to acquire any voting 1813 securities in violation of this part or any rule, regulation, or 1814 order issued by the commissioner hereunder, the circuit court 1815 for Leon County or the circuit court for the county in which the 1816 insurer has its principal place of business may, on such notice as the court deems appropriate, upon the application of the 1817 insurer or the commissioner, seize or sequester any voting 1818 1819 securities of the insurer owned directly or indirectly by the 1820 person, and issue such order as may be appropriate to effectuate

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1821	the provisions of this part.
1822	(4) SITUS OF OWNERSHIPNotwithstanding any other
1823	provisions of law, for the purposes of this part, the situs of
1824	the ownership of the securities of domestic insurers shall be
1825	deemed to be in this state.
1826	Section 10. Section 628.803, Florida Statutes, is amended
1827	to read:
1828	(Substantial rewording of section. See
1829	<u>s. 628.803, F.S., for present text.)</u>
1830	<u>628.803</u> Sanctions.—
1831	(1) Any insurer failing, without just cause, to file any
1832	registration statement as required under this part shall be
1833	required, after notice and hearing, to pay a penalty of \$1,000
1834	for each day's delay, to be recovered by the commissioner.
1835	Penalties so recovered shall be paid into the General Revenue
1836	Fund. The maximum penalty under this section is \$500,000. The
1837	commissioner may reduce the penalty if the insurer demonstrates
1838	to the commissioner that the imposition of the penalty would
1839	constitute a financial hardship to the insurer.
1840	(2) Every director or officer of an insurance holding
1841	company system who knowingly violates, participates in, or
1842	assents to, or who knowingly permits any of the officers or
1843	agents of the insurer to engage in, transactions or the making
1844	of investments which have not been properly reported or
1845	submitted pursuant to the Insurance Code or which violate this
1846	act, shall, in their individual capacity, pay a civil forfeiture
1847	of not more than \$1,000 per violation after notice and hearing
1848	before the commissioner. In determining the amount of the civil
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1849	forfeiture, the commissioner shall take into account the
1850	appropriateness of the forfeiture with respect to the gravity of
1851	the violation, the history of previous violations, and such
1852	other matters as justice may require.
1853	(3) Whenever it appears to the commissioner that any
1854	insurer subject to this part or any director, officer, employee,
1855	or agent thereof has engaged in any transaction or entered into
1856	a contract which is subject to s. 628.8011 and which would not
1857	have been approved had approval been requested, the commissioner
1858	may order the insurer to cease and desist immediately from any
1859	further activity under that transaction or contract. After
1860	notice and hearing, the commissioner may also order the insurer
1861	to void any contracts and restore the status quo if the action
1862	is in the best interests of the policyholders, creditors, or the
1863	public.
1864	(4) Whenever it appears to the commissioner that any
1865	insurer or any director, officer, employee, or agent thereof has
1866	committed a willful violation of this part, the commissioner may
1867	cause criminal proceedings to be instituted by the circuit court
1868	for the county in which the principal office of the insurer is
1869	located or, if the insurer has no office in this state, by the
1870	circuit court for Leon County against the insurer or the
1871	responsible director, officer, employee, or agent thereof. Any
1872	insurer which willfully violates this part may be fined not more
1873	than \$1 million. Any individual who willfully violates this part
1874	may be fined in his or her individual capacity not more than
1875	\$500,000 or be imprisoned for not more than one to 3 years, or
1876	both.
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1877	(5) Any officer, director, or employee of an insurance
1878	holding company system who willfully and knowingly subscribes to
1879	or makes or causes to be made any false statements or false
1880	reports or false filings with the intent to deceive the
1881	commissioner in the performance of his or her duties under this
1882	part, upon conviction shall be imprisoned for not more than 3
1883	years or fined \$500,000 or both. Any fines imposed shall be paid
1884	by the officer, director, or employee in his or her individual
1885	capacity.
1886	(6) Whenever it appears to the commissioner that any
1887	person has committed a violation of chapter 628, which violation
1888	prevents the full understanding of the enterprise risk to the
1889	insurer by affiliates or by the insurance holding company
1890	system, the violation may serve as an independent basis for
1891	disapproving dividends or distributions and for placing the
1892	insurer under an order of supervision in accordance with part VI
1893	of chapter 624.
1894	Section 11. Section 636.065, Florida Statutes, is amended
1895	to read:
1896	636.065 AcquisitionsEach prepaid limited health service
1897	organization is subject to the provisions of s. $\underline{628.461}$
1898	628.4615 .
1899	Section 12. Section 641.255, Florida Statutes, is amended
1900	to read:
1901	641.255 Acquisition, merger, or consolidation
1902	(1) Every acquisition of a health maintenance organization
1903	shall be subject to the provisions of s. $\underline{628.461}$ $\underline{628.4615}$.
1904	However, in the case of a health maintenance organization
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1922

1905 organized as a for-profit corporation, the provisions of s. 1906 628.451 govern with respect to any merger or consolidation; and, 1907 in the case of a health maintenance organization organized as a 1908 not-for-profit corporation, the provisions of s. 628.471 govern 1909 with respect to any merger or consolidation.

1910 (2) In addition to the requirements set forth in ss.
1911 628.451, 628.461 628.4615, and 628.471, each party to any
1912 transaction involving any licensee which, as indicated in its
1913 most recent quarterly or annual statement, derives income from
1914 Medicaid funds shall in the filing made with the office
1915 identify:

(a) Any person who has received any payment from eitherparty or any person on that party's behalf; or

(b) The existence of any agreement entered into by either party or by any person on that party's behalf to pay a consultant fee, a broker fee, a commission, or other fee or lg21 charge,

which in any way relates to the acquisition, merger, or consolidation. The commission may adopt a form to be made part of the application which is to be sworn to by an officer of the entity which made or will make the payment. The form shall include the name of the person or entity paying the fee; the name of the person or entity receiving the fee; the date of payment; and a brief description of the work performed.

1930 Section 13. Section 641.416, Florida Statutes, is amended 1931 to read: 1932 641.416 Acquisition.-Every prepaid health clinic shall be

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1933 subject to the provisions of s. 628.461 628.4615.

1934 Section 14. Section 651.024, Florida Statutes, is amended 1935 to read:

1936 651.024 Acquisition.—A person issued a certificate of 1937 authority to operate a continuing care facility or a provisional 1938 certificate of authority shall be subject to the provisions of 1939 s. 628.461 628.4615.

1940 Section 15. For the purpose of incorporating the amendment 1941 made by this act to section 628.461, Florida Statutes, in a 1942 reference thereto, subsection (3) of section 48.151, Florida 1943 Statutes, is reenacted to read:

1944

48.151 Service on statutory agents for certain persons.-

The Chief Financial Officer or his or her assistant or 1945 (3)deputy or another person in charge of the office is the agent 1946 1947 for service of process on all insurers applying for authority to 1948 transact insurance in this state, all licensed nonresident insurance agents, all nonresident disability insurance agents 1949 1950 licensed pursuant to s. 626.835, any unauthorized insurer under 1951 s. 626.906 or s. 626.937, domestic reciprocal insurers, 1952 fraternal benefit societies under chapter 632, warranty 1953 associations under chapter 634, prepaid limited health service 1954 organizations under chapter 636, and persons required to file 1955 statements under s. 628.461.

Section 16. For the purpose of incorporating the amendments made by this act to sections 628.461 and 628.4615, Florida Statutes, in references thereto, paragraph (a) of subsection (1) of section 624.310, Florida Statutes, is reenacted to read:

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1961 624.310 Enforcement; cease and desist orders; removal of 1962 certain persons; fines.-

1963 (1) DEFINITIONS.-For the purposes of this section, the 1964 term:

1965 (a) "Affiliated party" means any person who directs or 1966 participates in the conduct of the affairs of a licensee and who 1967 is:

1968 1. A director, officer, employee, trustee, committee 1969 member, or controlling stockholder of a licensee or a subsidiary 1970 or service corporation of the licensee, other than a controlling 1971 stockholder which is a holding company, or an agent of a 1972 licensee or a subsidiary or service corporation of the licensee;

1973 2. A person who has filed or is required to file a 1974 statement or any other information required to be filed under s. 1975 628.461 or s. 628.4615;

1976 3. A stockholder, other than a stockholder that is a 1977 holding company of the licensee, who participates in the conduct 1978 of the affairs of the licensee;

1979

4. An independent contractor who:

a. Renders a written opinion required by the laws of this
state under her or his professional credentials on behalf of the
licensee, which opinion is reasonably relied on by the
department or office in the performance of its duties; or

b. Affirmatively and knowingly conceals facts, through a
written misrepresentation to the department or office, with
knowledge that such misrepresentation:

1987(I) Constitutes a violation of the insurance code or a1988lawful rule or order of the department, commission, or office;

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1989 and 1990 (II)Directly and materially endangers the ability of the 1991 licensee to meet its obligations to policyholders; or 1992 A third-party marketer who aids or abets a licensee in 5. 1993 a violation of the insurance code relating to the sale of an 1994 annuity to a person 65 years of age or older. 1995 1996 For the purposes of this subparagraph, any representation of 1997 fact made by an independent contractor on behalf of a licensee, 1998 affirmatively communicated as a representation of the licensee 1999 to the independent contractor, shall not be considered a 2000 misrepresentation by the independent contractor. 2001 Section 17. For the purpose of incorporating the amendment 2002 made by this act to section 628.461, Florida Statutes, in a 2003 reference thereto, section 625.765, Florida Statutes, is 2004 reenacted to read: 2005 625.765 Exemptions from ss. 625.75 and 625.76.-The 2006 commission may adopt by rule exemptions from ss. 625.75 and 2007 625.76 for transactions that are not subject to s. 628.461 and 2008 that are the result of proceedings in probate, incompetency, or 2009 bankruptcy; sales of securities by odd-lot securities dealers; 2010 small transactions by gift which do not exceed \$3,000 over any 2011 6-month period; transactions that are effected in connection 2012 with the distribution of a substantial block of securities; 2013 acquisitions of shares of stock and stock options under a stock 2014 bonus plan, stock option plan, or similar plan; securities acquired by redeeming other securities by an insurer; 2015 2016 consolidations or mergers of insurers that hold over 85 percent Page 72 of 84

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2017 of the companies being merged or consolidated; acquisitions or 2018 dispositions of an equity security involved in the deposit of 2019 the security under, or the withdrawal of the security from, a 2020 voting trust or deposit agreement; and conversions of an 2021 insurer's equity securities into another equity security of the 2022 same insurer. The commission may limit by rule the scope of 2023 exemptions and provide conditions for exemptions as necessary to maintain the purpose and intent of ss. 625.75 and 625.76 and 2024 2025 prevent the circumvention of ss. 625.75 and 625.76.

2026 Section 18. For the purpose of incorporating the amendment 2027 made by this act to section 628.461, Florida Statutes, in a 2028 reference thereto, subsection (2) of section 628.705, Florida 2029 Statutes, is reenacted to read:

2030

628.705 Prohibition of stock transfers.-

2031 Voting shares of the capital stock of a subsidiary (2) 2032 insurance company or the intermediate holding company may not be 2033 acquired by any affiliated member of the holding company system 2034 except where the affiliated member of the mutual holding company 2035 system is the majority shareholder. A number of shares equal to 2036 5 percent of the outstanding voting shares of the capital stock 2037 of one corporate member of the Mutual Insurance Holding Company 2038 System selected by the mutual insurance holding company may be 2039 issued or sold to directors and officers as part of a plan of 2040 compensation, and such shares shall not be considered part of 2041 the majority shares to be owned by the mutual insurance company under subsection (1). A number of shares equal to an additional 2042 2043 5 percent of the outstanding voting shares of the capital stock 2044 of one corporate member of the Mutual Insurance Holding Company

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2045 System selected by the mutual insurance holding company may be 2046 issued or sold to employees, which may not include any officer 2047 or director, as part of an employee stock dividend or benefit 2048 plan, and such shares shall not be considered part of the 2049 majority shares to be owned by the mutual insurance company 2050 under subsection (1). Prior to issuance of shares in excess of 2051 the authorized 5 percent to either officers and directors or 2052 employees, pursuant to this section, a fairness opinion shall be rendered by an independent authority acceptable to the office to 2053 2054 assure that the long term interests of the shareholders and 2055 policyholders are adequately protected. The office shall approve 2056 or disapprove the transaction within 30 days after receipt of 2057 the fairness opinion. Nothing in this section prohibits any 2058 officer or director from purchasing shares of stock at market 2059 value which are not part of a plan of compensation, in 2060 accordance with the requirements of s. 628.461, and, if such 2061 stock is not regularly traded on a national stock exchange, the 2062 officer or director purchasing the shares of stock is 2063 responsible for establishing its market value.

2064 Section 19. For the purpose of incorporating the amendment 2065 made by this act to sections 628.461 and 628.4615, Florida 2066 Statutes, in references thereto, subsection (7) of section 2067 631.051, Florida Statutes, is reenacted to read:

2068 631.051 Grounds for rehabilitation; domestic insurers.—The 2069 department may petition for an order directing it to 2070 rehabilitate a domestic insurer or an alien insurer domiciled in 2071 this state on any one or more of the following grounds, that the 2072 insurer:

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(7) Has transferred or attempted to transfer substantially its entire property or business, or has entered into any transaction the effect of which is to merge substantially its entire property or business into that of any other insurer or entity without having first obtained the written approval of the office under the provisions of s. 628.451, s. 628.461, or s. 2079 628.4615, as the case may be;

2080 Section 20. For the purpose of incorporating the amendment 2081 made by this act to section 628.4615, Florida Statutes, in a 2082 reference thereto, subsection (20) of section 409.912, Florida 2083 Statutes, is reenacted to read:

2084 Cost-effective purchasing of health care.-The 409.912 2085 agency shall purchase goods and services for Medicaid recipients 2086 in the most cost-effective manner consistent with the delivery 2087 of quality medical care. To ensure that medical services are 2088 effectively utilized, the agency may, in any case, require a 2089 confirmation or second physician's opinion of the correct 2090 diagnosis for purposes of authorizing future services under the Medicaid program. This section does not restrict access to 2091 emergency services or poststabilization care services as defined 2092 2093 in 42 C.F.R. part 438.114. Such confirmation or second opinion 2094 shall be rendered in a manner approved by the agency. The agency 2095 shall maximize the use of prepaid per capita and prepaid 2096 aggregate fixed-sum basis services when appropriate and other 2097 alternative service delivery and reimbursement methodologies, 2098 including competitive bidding pursuant to s. 287.057, designed to facilitate the cost-effective purchase of a case-managed 2099 continuum of care. The agency shall also require providers to 2100

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2101 minimize the exposure of recipients to the need for acute 2102 inpatient, custodial, and other institutional care and the 2103 inappropriate or unnecessary use of high-cost services. The 2104 agency shall contract with a vendor to monitor and evaluate the 2105 clinical practice patterns of providers in order to identify 2106 trends that are outside the normal practice patterns of a 2107 provider's professional peers or the national quidelines of a 2108 provider's professional association. The vendor must be able to 2109 provide information and counseling to a provider whose practice 2110 patterns are outside the norms, in consultation with the agency, 2111 to improve patient care and reduce inappropriate utilization. 2112 The agency may mandate prior authorization, drug therapy 2113 management, or disease management participation for certain 2114 populations of Medicaid beneficiaries, certain drug classes, or 2115 particular drugs to prevent fraud, abuse, overuse, and possible 2116 dangerous drug interactions. The Pharmaceutical and Therapeutics 2117 Committee shall make recommendations to the agency on drugs for 2118 which prior authorization is required. The agency shall inform the Pharmaceutical and Therapeutics Committee of its decisions 2119 regarding drugs subject to prior authorization. The agency is 2120 2121 authorized to limit the entities it contracts with or enrolls as 2122 Medicaid providers by developing a provider network through 2123 provider credentialing. The agency may competitively bid singlesource-provider contracts if procurement of goods or services 2124 2125 results in demonstrated cost savings to the state without 2126 limiting access to care. The agency may limit its network based 2127 on the assessment of beneficiary access to care, provider availability, provider quality standards, time and distance 2128

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standards for access to care, the cultural competence of the 2129 provider network, demographic characteristics of Medicaid 2130 2131 beneficiaries, practice and provider-to-beneficiary standards, 2132 appointment wait times, beneficiary use of services, provider 2133 turnover, provider profiling, provider licensure history, 2134 previous program integrity investigations and findings, peer 2135 review, provider Medicaid policy and billing compliance records, 2136 clinical and medical record audits, and other factors. Providers 2137 shall not be entitled to enrollment in the Medicaid provider 2138 network. The agency shall determine instances in which allowing 2139 Medicaid beneficiaries to purchase durable medical equipment and other goods is less expensive to the Medicaid program than long-2140 2141 term rental of the equipment or goods. The agency may establish 2142 rules to facilitate purchases in lieu of long-term rentals in 2143 order to protect against fraud and abuse in the Medicaid program 2144 as defined in s. 409.913. The agency may seek federal waivers necessary to administer these policies. 2145

2146 When a merger or acquisition of a Medicaid prepaid (20)2147 contractor has been approved by the Office of Insurance Regulation pursuant to s. 628.4615, the agency shall approve the 2148 2149 assignment or transfer of the appropriate Medicaid prepaid 2150 contract upon request of the surviving entity of the merger or 2151 acquisition if the contractor and the other entity have been in 2152 good standing with the agency for the most recent 12-month 2153 period, unless the agency determines that the assignment or 2154 transfer would be detrimental to the Medicaid recipients or the 2155 Medicaid program. To be in good standing, an entity must not have failed accreditation or committed any material violation of 2156

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2157 the requirements of s. 641.52 and must meet the Medicaid 2158 contract requirements. For purposes of this section, a merger or 2159 acquisition means a change in controlling interest of an entity, 2160 including an asset or stock purchase.

2161 Section 21. For the purpose of incorporating the amendment 2162 made by this act to section 628.4615, Florida Statutes, in a 2163 reference thereto, paragraph (b) of subsection (1) of section 2164 624.80, Florida Statutes, is reenacted to read:

2165

624.80 Definitions.-As used in this part:

2166 (1) "Insurer" means and includes every person as defined 2167 in s. 624.03 as limited to:

(b) Any specialty insurer as that term is defined in s.
628.4615.

2170 Section 22. For the purpose of incorporating the amendment 2171 made by this act to section 628.4615, Florida Statutes, in a 2172 reference thereto, section 626.9928, Florida Statutes, is 2173 reenacted to read:

2174 626.9928 Acquisitions.—Acquisition of interest in a 2175 viatical settlement provider is subject to s. 628.4615.

2176 Section 23. For the purpose of incorporating the amendment 2177 made by this act to section 628.4615, Florida Statutes, in a 2178 reference thereto, section 634.252, Florida Statutes, is 2179 reenacted to read:

2180634.252Acquisition.—Every motor vehicle service agreement2181company shall be subject to the provisions of s. 628.4615.

2182 Section 24. For the purpose of incorporating the amendment 2183 made by this act to section 628.4615, Florida Statutes, in a

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2184 reference thereto, section 634.3073, Florida Statutes, is 2185 reenacted to read:

2186 634.3073 Acquisition.-Every home warranty association 2187 shall be subject to the provisions of s. 628.4615.

2188 Section 25. For the purpose of incorporating the amendment 2189 made by this act to section 628.4615, Florida Statutes, in a 2190 reference thereto, section 634.4085, Florida Statutes, is 2191 reenacted to read:

2192 634.4085 Acquisition.-Except for manufacturers as defined 2193 in this part, every service warranty association shall be 2194 subject to the provisions of s. 628.4615.

2195 Section 26. For the purpose of incorporating the amendment 2196 made by this act to section 628.4615, Florida Statutes, in a 2197 reference thereto, section 636.065, Florida Statutes, is 2198 reenacted to read:

2199 636.065 Acquisitions.—Each prepaid limited health service 2200 organization is subject to the provisions of s. 628.4615.

2201 Section 27. For the purpose of incorporating the amendment 2202 made by this act to section 628.4615, Florida Statutes, in a 2203 reference thereto, subsection (5) of section 642.032, Florida 2204 Statutes, is reenacted to read:

642.032 Provisions of general insurance law applicable to legal expense insurance corporations.—The following provisions of the Florida Insurance Code shall apply to legal expense insurance corporations, to the extent that they are not inconsistent with the provisions of ss. 642.011-642.049:

2210 (5) Section 628.4615, specialty insurers; acquisition of 2211 controlling stock, ownership interest, assets, or control;

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2212 merger or consolidation.

2213 Section 28. For the purpose of incorporating the amendment 2214 made by this act to section 628.801, Florida Statutes, in a 2215 reference thereto, paragraph (b) of subsection (6), paragraph 2216 (f) of subsection (8), and paragraph (f) of subsection (9) of 2217 section 626.7492, Florida Statutes, is reenacted to read:

626.7492 Reinsurance intermediaries.-

(6) DUTIES OF INSURERS USING THE SERVICES OF A REINSURANCE2220 INTERMEDIARY BROKER.—

(b) An insurer may not employ an individual who is employed by a reinsurance intermediary broker with which it transacts business, unless the reinsurance intermediary broker is under common control with the insurer and subject to ss. 628.801, 628.802, and 628.803.

2226 (8) PROHIBITED ACTS.—The reinsurance intermediary manager 2227 shall not:

(f) Jointly employ an individual who is employed by the reinsurer, unless such reinsurance intermediary manager is under common control with the reinsurer subject to ss. 628.801, 628.802, and 628.803.

(9) DUTIES OF REINSURERS USING THE SERVICES OF AREINSURANCE INTERMEDIARY MANAGER.—

(f) A reinsurer shall not appoint to its board of directors any officer, director, employee, controlling shareholder, or subproducer of its reinsurance intermediary manager. This paragraph shall not apply to relationships governed by ss. 628.801, 628.802, and 628.803 or, if applicable, this section.

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2240 Section 29. For the purpose of incorporating the amendment 2241 made by this act to section 628.801, Florida Statutes, in a 2242 reference thereto, paragraph (d) of subsection (2) of section 2243 626.918, Florida Statutes, is reenacted to read:

2244

626.918 Eligible surplus lines insurers.-

(2) An unauthorized insurer may not be or become an eligible surplus lines insurer unless made eligible by the office in accordance with the following conditions:

2248 (d)1.a. The insurer must have and maintain surplus as to 2249 policyholders of not less than \$15 million; in addition, an 2250 alien insurer must also have and maintain in the United States a 2251 trust fund for the protection of all its policyholders in the 2252 United States under terms deemed by the office to be reasonably 2253 adequate, in an amount not less than \$5.4 million. Any such 2254 surplus as to policyholders or trust fund shall be represented 2255 by investments consisting of eligible investments for like funds 2256 of like domestic insurers under part II of chapter 625 provided, 2257 however, that in the case of an alien insurance company, any 2258 such surplus as to policyholders may be represented by 2259 investments permitted by the domestic regulator of such alien 2260 insurance company if such investments are substantially similar 2261 in terms of quality, liquidity, and security to eligible investments for like funds of like domestic insurers under part 2262 2263 II of chapter 625. Clean, irrevocable, unconditional, and evergreen letters of credit issued or confirmed by a qualified 2264 United States financial institution, as defined in subparagraph 2265 2266 2., may be used to fund the trust.



b. For those surplus lines insurers that were eligible on Page 81 of 84

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2268 January 1, 1994, and that maintained their eligibility 2269 thereafter, the required surplus as to policyholders shall be: 2270 On December 31, 1994, and until December 30, 1995, (I) 2271 \$2.5 million. 2272 On December 31, 1995, and until December 30, 1996, (II)2273 \$3.5 million. 2274 On December 31, 1996, and until December 30, 1997, (III)2275 \$4.5 million. On December 31, 1997, and until December 30, 1998, 2276 (IV) \$5.5 million. 2277 On December 31, 1998, and until December 30, 1999, 2278 (V) 2279 \$6.5 million. 2280 On December 31, 1999, and until December 30, 2000, \$8 (VI) 2281 million. (VII) On December 31, 2000, and until December 30, 2001, 2282 2283 \$9.5 million. 2284 (VIII) On December 31, 2001, and until December 30, 2002, 2285 \$11 million. 2286 On December 31, 2002, and until December 30, 2003, (IX) 2287 \$13 million. On December 31, 2003, and thereafter, \$15 million. 2288 (X) 2289 The capital and surplus requirements as set forth in с. 2290 sub-subparagraph b. do not apply in the case of an insurance 2291 exchange created by the laws of individual states, where the 2292 exchange maintains capital and surplus pursuant to the 2293 requirements of that state, or maintains capital and surplus in 2294 an amount not less than \$50 million in the aggregate. For an 2295 insurance exchange which maintains funds in the amount of at Page 82 of 84

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2296 least \$12 million for the protection of all insurance exchange 2297 policyholders, each individual syndicate shall maintain minimum 2298 capital and surplus in an amount not less than \$3 million. If 2299 the insurance exchange does not maintain funds in the amount of 2300 at least \$12 million for the protection of all insurance 2301 exchange policyholders, each individual syndicate shall meet the 2302 minimum capital and surplus requirements set forth in sub-2303 subparagraph b.

2304 d. A surplus lines insurer which is a member of an 2305 insurance holding company that includes a member which is a 2306 Florida domestic insurer as set forth in its holding company 2307 registration statement, as set forth in s. 628.801 and rules 2308 adopted thereunder, may elect to maintain surplus as to 2309 policyholders in an amount equal to the requirements of s. 2310 624.408, subject to the requirement that the surplus lines 2311 insurer shall at all times be in compliance with the 2312 requirements of chapter 625.

2314 The election shall be submitted to the office and shall be 2315 effective upon the office's being satisfied that the 2316 requirements of sub-subparagraph d. have been met. The initial 2317 date of election shall be the date of office approval. The 2318 election approval application shall be on a form adopted by 2319 commission rule. The office may approve an election form 2320 submitted pursuant to sub-subparagraph d. only if it was on file 2321 with the former Department of Insurance before February 28, 1998. 2322

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 For purposes of letters of credit under subparagraph Page 83 of 84

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2324 1., the term "qualified United States financial institution" 2325 means an institution that:

a. Is organized or, in the case of a United States office
of a foreign banking organization, is licensed under the laws of
the United States or any state.

b. Is regulated, supervised, and examined by authorities
of the United States or any state having regulatory authority
over banks and trust companies.

c. Has been determined by the office or the Securities Valuation Office of the National Association of Insurance Commissioners to meet such standards of financial condition and standing as are considered necessary and appropriate to regulate the quality of financial institutions whose letters of credit are acceptable to the office.

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Section 30. This act shall take effect July 1, 2011.

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