COMMITTEE AMENDMENT Florida Senate - 2011 Bill No. SB 1180 269278 LEGISLATIVE ACTION Senate House Comm: RCS 03/30/2011 The Committee on Transportation (Latvala) recommended the following: Senate Amendment (with title amendment) 1 2 Between lines 1506 and 1507 3 4 insert: 5 Section 33. Subsection (4) of section 310.002, Florida 6 Statutes, is amended to read: 7 310.002 Definitions.-As used in this chapter, except where 8 the context clearly indicates otherwise: 9 (4) "Port" means any place in the state into which vessels 10 enter or depart and includes, without limitation, Fernandina, 11 Nassau Inlet, Jacksonville, St. Augustine, Canaveral, Port 12 Citrus, Ft. Pierce, Palm Beach, Port Everglades, Miami, Key 13 West, Boca Grande, Charlotte Harbor, Punta Gorda, Tampa, Port 14 Tampa, Port Manatee, St. Petersburg, Clearwater, Apalachicola, 15 Carrabelle, Panama City, Port St. Joe, and Pensacola.



Section 34. Subsection (1) of section 311.09, Florida Statutes, is amended to read:

18 311.09 Florida Seaport Transportation and Economic
 19 Development Council.-

20 (1) The Florida Seaport Transportation and Economic Development Council is created within the Department of 21 22 Transportation. The council consists of the following 18 17 23 members: the port director, or the port director's designee, of 24 each of the ports of Jacksonville, Port Canaveral, Port Citrus, 25 Fort Pierce, Palm Beach, Port Everglades, Miami, Port Manatee, 26 St. Petersburg, Tampa, Port St. Joe, Panama City, Pensacola, Key 27 West, and Fernandina; the secretary of the Department of 28 Transportation or his or her designee; the director of the 29 Office of Tourism, Trade, and Economic Development or his or her 30 designee; and the secretary of the Department of Community 31 Affairs or his or her designee.

32 Section 35. Subsection (3) of section 316.075, Florida 33 Statutes, is amended to read:

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316.075 Traffic control signal devices.-

(3) (a) No traffic control signal device shall be used which does not exhibit a yellow or "caution" light between the green or "go" signal and the red or "stop" signal.

(b) No traffic control signal device shall display other than the color red at the top of the vertical signal, nor shall it display other than the color red at the extreme left of the horizontal signal.

42 (c) The Department of Transportation shall establish 43 minimum yellow light change interval times for traffic control 44 devices. The minimum yellow light change interval time shall be 45 established in accordance with nationally recognized engineering 46 standards set forth in the Institute of Transportation Engineers 47 Traffic Engineering Handbook, and any such established time may



48 not be less than the recognized national standard. Section 36. Present subsections (3) and (4) of section 49 316.0083, Florida Statutes, are renumbered as subsections (4) 50 51 and (5), respectively, and a new subsection (3) is added to that 52 section, to read: 316.0083 Mark Wandall Traffic Safety Program; 53 54 administration; report.-55 (3) A notice of violation and a traffic citation may not be issued pursuant to this section for a violation committed at an 56 57 intersection where the traffic signal device does not meet all requirements under s. 316.075(3). Any such notice of violation 58 59 or citation is unenforceable and the court, clerk of court, 60 designated official, or authorized operator of a traffic 61 violations bureau shall dismiss the citation without penalty or 62 assessment of points against the license of the person cited. Section 37. Section 316.2045, Florida Statutes, is 63 64 repealed. Section 38. Section 316.2046, Florida Statutes, is created 65 66 to read: 316.2046 Obstruction of public streets, highways, and 67 68 roads.-69 (1) LEGISLATIVE FINDINGS.-The Legislature finds that: 70 (a) Ensuring public safety on public streets, highways, and 71 roads is an important and substantial state interest. 72 (b) Obstruction of the free flow of traffic on public 73 streets, highways, and roads endangers the public safety. 74 (c) Obtrusive and distracting activities that impede 75 pedestrian traffic adjacent to streets, highways, and roads can 76 also disrupt the free flow of traffic and endanger public 77 safety. 78 (d) Soliciting funds or engaging in a commercial exchange 79 with a person who is in a vehicle that is not stopped in a



80	driveway or designated parking area endangers the safe movement
81	of vehicles.
82	(2) DEFINITIONSAs used in this section, the term
83	"solicit" means to request employment, business, contributions,
84	donations, sales, or exchanges of any kind.
85	(3) PERMIT REQUIREDIt is unlawful for any person,
86	willfully and without a permit, to solicit or obstruct the free,
87	convenient, and normal use of any public street, highway, or
88	road by standing or approaching motor vehicles while on or
89	immediately adjacent to the street, highway, or road in a manner
90	that could endanger the safe movement of vehicles or pedestrians
91	traveling thereon.
92	(a) Each county and municipality shall adopt a permitting
93	process that protects public safety but does not impair the
94	rights of free speech, except to the extent necessary to protect
95	public safety. The permitting process must authorize or deny a
96	permit within 2 business days. A permit application denial by a
97	county or municipality shall be in writing and be based on a
98	finding that the proposed activity:
99	1. Increases the likelihood of traffic accidents;
100	2. Violates traffic laws, rules, or ordinances;
101	3. Makes the sidewalk impassable for pedestrians; or
102	4. Significantly increases the likelihood of harm to
103	motorists and passersby.
104	(b) If the county or municipality approves the permit, it
105	must issue to the applicant a document specifying:
106	1. The name and address of the person to whom the permit is
107	granted;
108	2. The name of the company the person represents, if any;
109	and
110	3. The expiration date of the permit.
111	(c) The permitholder must keep the permit on his or her

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112 person at all times when engaging in activity authorized by the 113 permit. (d) The cost of the permit may not exceed an amount that is 114 115 reasonably necessary to administer the permitting process. 116 However, a permit may not be denied to any applicant for lack of 117 financial means, as attested to by a signed affidavit. 118 (4) LOCAL GOVERNMENT JURISDICTION.-For purposes of this 119 section, counties and municipalities have original jurisdiction 120 over non-limited access state roads, and local roads, streets, 121 and highways within their physical jurisdiction. Counties and 122 municipalities may increase the restrictions of the permit 123 program if those restrictions are narrowly tailored to serve an 124 important public purpose. A county or municipality may opt out 125 of the permit program by a majority vote of the members of the 126 county or municipal governing body. This section does not 127 preempt any existing ordinances. 128 (5) EXCEPTIONS.-This section does not: 129 (a) Restrict a person from passively standing or sitting on 130 a public sidewalk and holding a sign if that person does not 131 obstruct the flow of vehicle or pedestrian traffic. (b) Apply to any art festival, parade, fair, or other 132 133 special event permitted by the appropriate county or 134 municipality where the streets are blocked off from the normal 135 flow of traffic. 136 (c) Apply to: 1. Law enforcement officers carrying out their duties; 137 138 2. Emergency vehicles responding to an emergency or 139 possible emergency; 3. Mail-delivery vehicles; 140 141 4. Service vehicles performing work adjacent to the 142 roadway; and 143 5. Any commercial vehicle that is used solely for the



144	purpose of collecting solid waste or recyclable or recovered
145	materials and that is stopped for the sole purpose of collecting
146	solid waste or recyclable or recovered materials.
147	(6) VIOLATIONSAny person who violates the provisions of
148	this section, upon conviction, shall be cited for a pedestrian
149	violation, punishable as provided in chapter 318. An additional
150	\$10 shall be added to the fine levied under chapter 318. Moneys
151	collected from this additional \$10 fine shall be deposited into
152	the Grants and Donations Trust Fund of the Department of
153	Children and Family Services and used by the State Office on
154	Homelessness to supplement grants made under s. 420.622(4) and
155	<u>(5).</u>
156	(7) ENFORCEMENTThe Department of Highway Safety and Motor
157	Vehicles and other law enforcement agencies are authorized and
158	directed to enforce this section.
159	Section 39. Section 316.2047, Florida Statutes, is created
160	to read:
161	316.2047 Panhandling.—
162	(1) LEGISLATIVE FINDINGSThe Legislature finds that
163	panhandling, soliciting, or demanding money, gifts, or donations
164	may interfere with the safe ingress and egress of human and
165	vehicular traffic into public buildings, public areas, and
166	public transportation areas, thereby constituting a threat to
167	the public health, welfare, and safety of the citizenry. The
168	Legislature also finds that aggressive and fraudulent
169	panhandling are threats to public safety and personal security.
170	(2) DEFINITIONSAs used in this section, the term:
171	(a) "Aggressive panhandling" means to knowingly request
172	money, gifts, or donations:
173	1. By unwanted touching, detaining, impeding, or
173 174	<u>1. By unwanted touching, detaining, impeding, or intimidation;</u>



176	reasonable alarm or immediate concern for the safety of persons
177	or property in the vicinity;
178	3. By following the solicited person after that person has
179	made a negative response; or
180	4. By using obscene or abusive language or gestures that
181	are reasonably likely to intimidate or cause fear of bodily
182	harm.
183	(b) "False or misleading representation" means, without
184	limitation:
185	1. Stating that the donation is needed to meet a specific
186	need, when the solicitor already has sufficient funds to meet
187	that need and does not disclose that fact;
188	2. Stating that the solicitor is from out of town and
189	stranded, when such is not true;
190	3. Wearing a military uniform or other indication of
191	military service when the solicitor is not a present or former
192	member of the service indicated;
193	4. Wearing or displaying an indication of physical
194	disability, when the solicitor does not suffer the disability
195	indicated;
196	5. Using any makeup or device to simulate any deformity; or
197	6. Stating that the solicitor is homeless, when he or she
198	<u>is not.</u>
199	(c) "Fraudulent panhandling" means to knowingly make any
200	false or misleading representation in the course of soliciting a
201	donation.
202	(d) "Panhandling" means to:
203	1. Solicit, request, or beg for an immediate donation of
204	money or something else of value; or
205	2. Offer an individual an item of little or no monetary
206	value in exchange for money or another gratuity under
207	circumstances that would cause a reasonable individual to

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208	understand that the transaction is only a donation.
209	(3) PROHIBITED ACTIVITYIt is unlawful to:
210	(a) Engage in aggressive panhandling.
211	(b) Engage in panhandling:
212	1. Within 20 feet of a bus stop;
213	2. Within 20 feet of an automated teller machine or the
214	entrance to a bank;
215	3. While blocking the entrance to a building or motor
216	vehicle; or
217	4. In a parking garage owned or operated by a county, a
218	municipality, or an agency of the state or the Federal
219	Government.
220	(c) Engage in fraudulent panhandling.
221	(4) LOCAL GOVERNMENT JURISDICTIONCounties and
222	municipalities may increase the restrictions on panhandling if
223	those restrictions are nondiscriminatory and narrowly tailored
224	to serve an important public purpose. A county or municipality
225	may opt out of the provisions of this section by a majority vote
226	of the members of the county or municipal governing body. This
227	section does not preempt any existing ordinances that are
228	consistent with this section.
229	(5) VIOLATIONS; PENALTIESAny person who violates the
230	provisions of this section, upon conviction, shall be cited for
231	a pedestrian violation, punishable as provided in chapter 318.
232	An additional \$10 shall be added to the fine levied under
233	chapter 318. Moneys collected from this additional \$10 fine
234	shall be deposited into the Grants and Donations Trust Fund of
235	the Department of Children and Family Services and used by the
236	State Office on Homelessness to supplement grants made under s.
237	420.622(4) and (5).
238	(6) ENFORCEMENTThe Department of Highway Safety and Motor
239	Vehicles and other law enforcement agencies are authorized and



240 directed to enforce this section.

241 Section 40. Paragraph (c) of subsection (2) of section 242 316.302, Florida Statutes, is amended to read:

243 316.302 Commercial motor vehicles; safety regulations; 244 transporters and shippers of hazardous materials; enforcement.-245 (2)

246 (c) Except as provided in 49 C.F.R. s. 395.1, a person who 247 operates a commercial motor vehicle solely in intrastate 248 commerce not transporting any hazardous material in amounts that 249 require placarding pursuant to 49 C.F.R. part 172 may not drive 250 after having been on duty more than 70 hours in any period of 7 251 consecutive days or more than 80 hours in any period of 8 252 consecutive days if the motor carrier operates every day of the 253 week. Thirty-four consecutive hours off duty shall constitute 254 the end of any such period of 7 or 8 consecutive days. This 255 weekly limit does not apply to a person who operates a 256 commercial motor vehicle solely within this state while transporting, during harvest periods, any unprocessed 257 258 agricultural products or unprocessed food or fiber that is 259 subject to seasonal harvesting from place of harvest to the 260 first place of processing or storage or from place of harvest directly to market or while transporting livestock, livestock 261 262 feed, or farm supplies directly related to growing or harvesting 263 agricultural products. Upon request of the Department of 264 Transportation, motor carriers shall furnish time records or 265 other written verification to that department so that the 266 Department of Transportation can determine compliance with this 267 subsection. These time records must be furnished to the 268 Department of Transportation within 2 days after receipt of that 269 department's request. Falsification of such information is 270 subject to a civil penalty not to exceed \$100. The provisions of 271 this paragraph do not apply to operators of farm labor vehicles



272 <u>operated during a state of emergency declared by the Governor or</u> 273 <u>operated pursuant to s. 570.07(21), and do not apply to</u> drivers 274 of utility service vehicles as defined in 49 C.F.R. s. 395.2. 275 Section 41. Subsection (26) of section 334.044, Florida 276 Statutes, is amended to read:

334.044 Department; powers and duties.—The department shallhave the following general powers and duties:

279 (26) To provide for the enhancement of environmental 280 benefits, including air and water quality; to prevent roadside 281 erosion; to conserve the natural roadside growth and scenery; 282 and to provide for the implementation and maintenance of roadside conservation, enhancement, and stabilization programs. 283 284 No more less than 1.5 percent of the amount contracted for 285 construction projects that add capacity to the existing system 286 shall be allocated by the department for the purchase of plant 287 materials, if such amount does not exceed \$1 million per project. with, To the greatest extent practical, a minimum of 50 288 289 percent of these funds shall be allocated for large plant 290 materials and the remaining funds for other plant materials. All 291 such plant materials shall be purchased from Florida commercial 292 nursery stock in this state on a uniform competitive bid basis. The department will develop grades and standards for landscaping 293 294 materials purchased through this process. To accomplish these 295 activities, the department may contract with nonprofit 296 organizations having the primary purpose of developing youth 297 employment opportunities.

298 Section 42. Section 337.406, Florida Statutes, is amended 299 to read:

300 337.406 Unlawful use of state transportation facility 301 right-of-way; penalties.-

302 (1) Except when leased as provided in s. 337.25(5) or 303 otherwise authorized by the rules of the department, it is

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304 unlawful to make any use of any limited access highway the 305 right-of-way of any state transportation facility, including 306 appendages thereto, outside of an incorporated municipality in any manner that interferes with the safe and efficient movement 307 308 of people and property from place to place on the transportation 309 facility. Failure to prohibit the use of right-of-way in this 310 manner will endanger the health, safety, and general welfare of 311 the public by causing distractions to motorists, unsafe 312 pedestrian movement within travel lanes, sudden stoppage or 313 slowdown of traffic, rapid lane changing and other dangerous traffic movement, increased vehicular accidents, and motorist 314 315 injuries and fatalities. Such prohibited uses include, but are 316 not limited to, the free distribution or sale, or display or 317 solicitation for free distribution or sale, of any merchandise, 318 goods, property or services; the solicitation for charitable 319 purposes; the servicing or repairing of any vehicle, except the 320 rendering of emergency service; the storage of vehicles being 321 serviced or repaired on abutting property or elsewhere; and the 322 display of advertising of any sort, except that any portion of a 323 state transportation facility may be used for an art festival, parade, fair, or other special event if permitted by the 324 325 appropriate local governmental entity. Counties and 32.6 municipalities shall regulate the use of transportation 327 facilities within their jurisdiction, except limited access highways, pursuant to s. 316.2046. The Department of 328 329 Transportation shall regulate the use of rest areas and welcome 330 centers as limited public forums that are provided to the public 331 for safety rest stops. Accordingly, the uses within these rest 332 areas and welcome centers may be limited. Local government entities may issue permits of limited duration for the temporary 333 use of the right-of-way of a state transportation facility for 334 any of these prohibited uses if it is determined that the use 335



336 will not interfere with the safe and efficient movement of 337 traffic and the use will cause no danger to the public. The 338 permitting authority granted in this subsection shall be 339 exercised by the municipality within incorporated municipalities 340 and by the county outside an incorporated municipality. Before a 341 road on the State Highway System may be temporarily closed for a 342 special event, the local governmental entity which permits the 343 special event to take place must determine that the temporary 344 closure of the road is necessary and must obtain the prior written approval for the temporary road closure from the 345 department. Nothing in this subsection shall be construed to 346 347 authorize such activities on any limited access highway. Local 348 governmental entities may, within their respective 349 jurisdictions, initiate enforcement action by the appropriate 350 code enforcement authority or law enforcement authority for a 351 violation of this section.

352 (2) Persons holding valid peddlers' licenses issued by 353 appropriate governmental entities may make sales from vehicles 354 standing on the right-of-way to occupants of abutting property 355 only.

356 <u>(2)(3)</u> The Department of Highway Safety and Motor Vehicles 357 and other law enforcement agencies are authorized and directed 358 to enforce this statute.

359 <u>(3) (4)</u> Camping is prohibited on any portion of the right-360 of-way of the State Highway System that is within 100 feet of a 361 bridge, causeway, overpass, or ramp.

362 <u>(4)(5)</u> The violation of any provision of this section or 363 any rule promulgated by the department pursuant to this section 364 constitutes a misdemeanor of the second degree, punishable as 365 provided in s. 775.082 or s. 775.083, and each day a violation 366 continues to exist constitutes a separate offense.

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Section 43. Subsections (1) and (4) of section 337.408,



368 Florida Statutes, are amended to read:

369 337.408 Regulation of <u>bus stop</u> benches, transit shelters, 370 street light poles, waste disposal receptacles, and modular news 371 racks within rights-of-way.-

(1) Benches or transit shelters, including advertising 372 373 displayed on benches or transit shelters, may be installed 374 within the right-of-way limits of any municipal, county, or 375 state road, except a limited access highway, provided that such 376 benches or transit shelters are for the comfort or convenience 377 of the general public or are at designated stops on official bus 378 routes and provided that written authorization has been given to 379 a qualified private supplier of such service by the municipal 380 government within whose incorporated limits such benches or 381 transit shelters are installed or by the county government 382 within whose unincorporated limits such benches or transit 383 shelters are installed. A municipality or county may authorize the installation, without public bid, of benches and transit 384 385 shelters together with advertising displayed thereon within the 386 right-of-way limits of such roads. All installations shall be in 387 compliance with all applicable laws and rules including, without limitation, the Americans with Disabilities Act. Municipalities 388 and counties shall indemnify, defend, and hold harmless the 389 390 department from any suits, actions, proceedings, claims, losses, 391 costs, charges, expenses, damages, liabilities, attorney fees, 392 and court costs relating to the installation, removal, or 393 relocation of such installations. Any contract for the 394 installation of benches or transit shelters or advertising on 395 benches or transit shelters which was entered into before April 396 8, 1992, without public bidding is ratified and affirmed. Such 397 benches or transit shelters may not interfere with right-of-way preservation and maintenance. Any bench or transit shelter 398 399 located on a sidewalk within the right-of-way limits of any road



400 on the State Highway System or the county road system shall be 401 located so as to leave at least 36 inches of clearance for 402 pedestrians and persons in wheelchairs. Such clearance shall be 403 measured in a direction perpendicular to the centerline of the 404 road.

405 (4) The department has the authority to direct the 406 immediate relocation or removal of any bus stop bench, transit 407 shelter, waste disposal receptacle, public pay telephone, or 408 modular news rack that endangers life or property, or that is 409 otherwise not in compliance with applicable laws and rules, 410 except that transit bus benches that were placed in service 411 before April 1, 1992, are not required to comply with bench size 412 and advertising display size requirements established by the department before March 1, 1992. If a municipality or county 413 414 fails to comply with the department's direction, the department 415 shall remove the noncompliant installation, charge the cost of 416 the removal to the municipality or county, and may deduct or 417 offset such cost from any other funding available to the 418 municipality or county from the department. Any transit bus 419 bench that was in service before April 1, 1992, may be replaced with a bus bench of the same size or smaller, if the bench is 420 421 damaged or destroyed or otherwise becomes unusable. The 422 department may adopt rules relating to the regulation of bench 423 size and advertising display size requirements. If a 424 municipality or county within which a bench is to be located has adopted an ordinance or other applicable regulation that 425 426 establishes bench size or advertising display sign requirements 427 different from requirements specified in department rule, the 428 local government requirement applies within the respective 429 municipality or county. Placement of any bench or advertising display on the National Highway System under a local ordinance 430 or regulation adopted under this subsection is subject to 431



432 approval of the Federal Highway Administration.

Section 44. Section 373.413, Florida Statutes, is amended 433 434 to read:

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373.413 Permits for construction or alteration.-

436 (1) Except for the exemptions set forth herein, the 437 governing board or the department may require such permits and 438 impose such reasonable conditions as are necessary to assure 439 that the construction or alteration of any stormwater management 440 system, dam, impoundment, reservoir, appurtenant work, or works 441 will comply with the provisions of this part and applicable 442 rules promulgated thereto and will not be harmful to the water 443 resources of the district. The department or the governing board 444 may delineate areas within the district wherein permits may be 445 required.

446 (2) A person proposing to construct or alter a stormwater 447 management system, dam, impoundment, reservoir, appurtenant 448 work, or works subject to such permit shall apply to the 449 governing board or department for a permit authorizing such 450 construction or alteration. The application shall contain the 451 following:

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(a) Name and address of the applicant.

453 (b) Name and address of the owner or owners of the land 454 upon which the works are to be constructed and a legal 455 description of such land.

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(c) Location of the work.

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(d) Sketches of construction pending tentative approval.

458 (e) Name and address of the person who prepared the plans 459 and specifications of construction.

460 (f) Name and address of the person who will construct the 461 proposed work.

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(g) General purpose of the proposed work.

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(h) Such other information as the governing board or



464 department may require.

(3) After receipt of an application for a permit, the 465 466 governing board or department shall publish notice of the 467 application by sending a notice to any persons who have filed a written request for notification of any pending applications 468 469 affecting the particular designated area. Such notice may be sent by regular mail. The notice shall contain the name and 470 471 address of the applicant; a brief description of the proposed 472 activity, including any mitigation; the location of the proposed 473 activity, including whether it is located within an Outstanding 474 Florida Water or aquatic preserve; a map identifying the location of the proposed activity subject to the application; a 475 476 depiction of the proposed activity subject to the application; a 477 name or number identifying the application and the office where 478 the application can be inspected; and any other information 479 required by rule.

480 (4) In addition to the notice required by subsection (3), 481 the governing board or department may publish, or require an 482 applicant to publish at the applicant's expense, in a newspaper 483 of general circulation within the affected area, a notice of 484 receipt of the application and a notice of intended agency action. This subsection does not limit the discretionary 485 486 authority of the department or the governing board of a water 487 management district to publish, or to require an applicant to 488 publish at the applicant's expense, any notice under this 489 chapter. The governing board or department shall also provide notice of this intended agency action to the applicant and to 490 491 persons who have requested a copy of the intended agency action 492 for that specific application.

(5) The governing board or department may charge a
subscription fee to any person who has filed a written request
for notification of any pending applications to cover the cost

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of duplication and mailing charges.

497 (6) It is the intent of the Legislature that the governing 498 board or department exercise flexibility in the permitting of 499 stormwater management systems associated with the construction 500 or alteration of systems serving state transportation projects 501 and facilities. Because of the unique limitations of linear 502 facilities, the governing board or department shall balance the 503 expenditure of public funds for stormwater treatment for state 504 transportation projects and facilities and the treatment 505 objectives to be achieved. In consideration thereof, the 506 governing board or department shall allow alternatives to on-507 site treatment, including but not limited to regional stormwater 508 treatment systems. The Department of Transportation shall not be 509 responsible for the abatement of pollutants and flows entering 510 its stormwater management systems from offsite; however, this subsection does not prohibit the Department of Transportation 511 512 from receiving and managing such pollutants and flows when it is 513 found to be cost-effective and prudent. Further, in association 514 with right-of-way acquisition for state transportation projects, 515 the Department of Transportation is responsible for providing 516 stormwater treatment and attenuation for additional right-of-517 way, but shall not be responsible for modifying permits of adjacent lands when it is not the permittee. Further, in 518 519 association with right-of-way acquisition for state transportation projects, the Department of Transportation is 520 521 responsible for providing stormwater treatment and attenuation 522 for additional right-of-way, but shall not be responsible for 523 modifying permits of adjacent lands when it is not the 524 permittee. To accomplish this, the governing board or department 525 shall adopt rules for these activities. 526 Section 45. Subsections (1), (2), (3), (4), and (5) of

section 373.4137, Florida Statutes, are amended to read:



528 373.4137 Mitigation requirements for specified 529 transportation projects.-

530 (1) The Legislature finds that environmental mitigation for 531 the impact of transportation projects proposed by the Department 532 of Transportation or a transportation authority established 533 pursuant to chapter 348 or chapter 349 can be more effectively 534 achieved by regional, long-range mitigation planning rather than 535 on a project-by-project basis. It is the intent of the 536 Legislature that mitigation to offset the adverse effects of 537 these transportation projects be funded by the Department of 538 Transportation and be carried out by the water management 539 districts, including the use of mitigation banks and any other 540 mitigation options that satisfy state and federal requirements 541 established pursuant to this part.

542 (2) Environmental impact inventories for transportation
543 projects proposed by the Department of Transportation or a
544 transportation authority established pursuant to chapter 348 or
545 chapter 349 shall be developed as follows:

546 (a) By July 1 of each year, the Department of 547 Transportation or a transportation authority established 548 pursuant to chapter 348 or chapter 349 which chooses to participate in this program shall submit to the water management 549 550 districts a list copy of its projects in the adopted work 551 program and an environmental impact inventory of habitats 552 addressed in the rules adopted pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344, which may be impacted 553 554 by its plan of construction for transportation projects in the 555 next 3 years of the tentative work program. The Department of 556 Transportation or a transportation authority established 557 pursuant to chapter 348 or chapter 349 may also include in its environmental impact inventory the habitat impacts of any future 558 559 transportation project. The Department of Transportation and



560 each transportation authority established pursuant to chapter
561 348 or chapter 349 may fund any mitigation activities for future
562 projects using current year funds.

(b) The environmental impact inventory shall include a description of these habitat impacts, including their location, acreage, and type; state water quality classification of impacted wetlands and other surface waters; any other state or regional designations for these habitats; and a <u>list</u> survey of threatened species, endangered species, and species of special concern affected by the proposed project.

570 (3) (a) To fund development and implementation of the mitigation plan for the projected impacts identified in the 571 572 environmental impact inventory described in subsection (2), the 573 Department of Transportation shall identify funds quarterly in 574 an escrow account within the State Transportation Trust Fund for 575 the environmental mitigation phase of projects budgeted by the 576 Department of Transportation for the current fiscal year. The 577 escrow account shall be maintained by the Department of 578 Transportation for the benefit of the water management 579 districts. Any interest earnings from the escrow account shall 580 remain with the Department of Transportation.

(b) Each transportation authority established pursuant to 581 582 chapter 348 or chapter 349 that chooses to participate in this 583 program shall create an escrow account within its financial 584 structure and deposit funds in the account to pay for the environmental mitigation phase of projects budgeted for the 585 586 current fiscal year. The escrow account shall be maintained by 587 the authority for the benefit of the water management districts. 588 Any interest earnings from the escrow account shall remain with 589 the authority.

590 (c) Except for current mitigation projects in the591 monitoring and maintenance phase and except as allowed by



592 paragraph (d), the water management districts may request a 593 transfer of funds from an escrow account no sooner than 30 days 594 prior to the date the funds are needed to pay for activities 595 associated with development or implementation of the approved 596 mitigation plan described in subsection (4) for the current 597 fiscal year, including, but not limited to, design, engineering, production, and staff support. Actual conceptual plan 598 599 preparation costs incurred before plan approval may be submitted 600 to the Department of Transportation or the appropriate 601 transportation authority each year with the plan. The conceptual 602 plan preparation costs of each water management district will be 603 paid from mitigation funds associated with the environmental 604 impact inventory for the current year. The amount transferred to 605 the escrow accounts each year by the Department of 606 Transportation and participating transportation authorities 607 established pursuant to chapter 348 or chapter 349 shall 608 correspond to a cost per acre of \$75,000 multiplied by the 609 projected acres of impact identified in the environmental impact 610 inventory described in subsection (2). However, the \$75,000 cost 611 per acre does not constitute an admission against interest by the state or its subdivisions nor is the cost admissible as 612 613 evidence of full compensation for any property acquired by 614 eminent domain or through inverse condemnation. Each July 1, the 615 cost per acre shall be adjusted by the percentage change in the 616 average of the Consumer Price Index issued by the United States 617 Department of Labor for the most recent 12-month period ending 618 September 30, compared to the base year average, which is the 619 average for the 12-month period ending September 30, 1996. Each 620 quarter, the projected acreage of impact shall be reconciled 621 with the acreage of impact of projects as permitted, including 622 permit modifications, pursuant to this part and s. 404 of the 623 Clean Water Act, 33 U.S.C. s. 1344. The subject year's transfer



624 of funds shall be adjusted accordingly to reflect the acreage of impacts as permitted. The Department of Transportation and 625 626 participating transportation authorities established pursuant to 627 chapter 348 or chapter 349 are authorized to transfer such funds 628 from the escrow accounts to the water management districts to 629 carry out the mitigation programs. Environmental mitigation funds that are identified or maintained in an escrow account for 630 631 the benefit of a water management district may be released if 632 the associated transportation project is excluded in whole or 633 part from the mitigation plan. For a mitigation project that is 634 in the maintenance and monitoring phase, the water management 635 district may request and receive a one-time payment based on the 636 project's expected future maintenance and monitoring costs. Upon 637 disbursement of the final maintenance and monitoring payment, 638 the obligation of the department or the participating 639 transportation authority is satisfied, the water management 640 district has the continuing responsibility for the mitigation 641 project, and the escrow account for the project established by 642 the Department of Transportation or the participating 643 transportation authority may be closed. Any interest earned on these disbursed funds shall remain with the water management 644 district and must be used as authorized under this section. 645

646 (d) Beginning in the 2005-2006 fiscal year, each water 647 management district shall be paid a lump-sum amount of \$75,000 648 per acre, adjusted as provided under paragraph (c), for 649 federally funded transportation projects that are included on 650 the environmental impact inventory and that have an approved 651 mitigation plan. Beginning in the 2009-2010 fiscal year, each 652 water management district shall be paid a lump-sum amount of \$75,000 per acre, adjusted as provided under paragraph (c), for 653 federally funded and nonfederally funded transportation projects 654 655 that have an approved mitigation plan. All mitigation costs,



656 including, but not limited to, the costs of preparing conceptual 657 plans and the costs of design, construction, staff support, 658 future maintenance, and monitoring the mitigated acres shall be 659 funded through these lump-sum amounts.

660 (4) Prior to March 1 of each year, each water management 661 district, in consultation with the Department of Environmental Protection, the United States Army Corps of Engineers, the 662 663 Department of Transportation, participating transportation 664 authorities established pursuant to chapter 348 or chapter 349, and other appropriate federal, state, and local governments, and 665 666 other interested parties, including entities operating mitigation banks, shall develop a plan for the primary purpose 667 668 of complying with the mitigation requirements adopted pursuant 669 to this part and 33 U.S.C. s. 1344. In developing such plans, 670 the districts shall utilize sound ecosystem management practices 671 to address significant water resource needs and shall focus on 672 activities of the Department of Environmental Protection and the 673 water management districts, such as surface water improvement 674 and management (SWIM) projects and lands identified for 675 potential acquisition for preservation, restoration or 676 enhancement, and the control of invasive and exotic plants in wetlands and other surface waters, to the extent that such 677 678 activities comply with the mitigation requirements adopted under 679 this part and 33 U.S.C. s. 1344. In determining the activities to be included in such plans, the districts shall also consider 680 681 the purchase of credits from public or private mitigation banks 682 permitted under s. 373.4136 and associated federal authorization 683 and shall include such purchase as a part of the mitigation plan 684 when such purchase would offset the impact of the transportation 685 project, provide equal benefits to the water resources than other mitigation options being considered, and provide the most 686 cost-effective mitigation option. The mitigation plan shall be 687



submitted to the water management district governing board, or its designee, for review and approval. At least 14 days prior to approval, the water management district shall provide a copy of the draft mitigation plan to any person who has requested a copy.

(a) For each transportation project with a funding request
for the next fiscal year, the mitigation plan must include a
brief explanation of why a mitigation bank was or was not chosen
as a mitigation option, including an estimation of identifiable
costs of the mitigation bank and nonbank options to the extent
practicable.

699 (b) Specific projects may be excluded from the mitigation 700 plan, in whole or in part, and are shall not be subject to this 701 section upon the election agreement of the Department of 702 Transportation, or a transportation authority, if applicable, or 703 and the appropriate water management district that the inclusion 704 of such projects would hamper the efficiency or timeliness of 705 the mitigation planning and permitting process. The water management district may choose to exclude a project in whole or 706 707 in part if the district is unable to identify mitigation that 708 would offset impacts of the project.

709 (5) The water management district shall ensure be 710 responsible for ensuring that mitigation requirements pursuant 711 to 33 U.S.C. s. 1344 are met for the impacts identified in the 712 environmental impact inventory described in subsection (2), by 713 implementation of the approved plan described in subsection (4) 714 to the extent funding is provided by the Department of 715 Transportation, or a transportation authority established 716 pursuant to chapter 348 or chapter 349, if applicable. During the federal permitting process, the water management district 717 718 may deviate from the approved mitigation plan in order to comply 719 with federal permitting requirements.

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Section 46. Paragraph (c) of subsection (1) of section374.976, Florida Statutes, is amended to read:

374.976 Authority to address impacts of waterwaydevelopment projects.-

(1) Each inland navigation district is empowered and
authorized to undertake programs intended to alleviate the
problems associated with its waterway or waterways, including,
but not limited to, the following:

728 (c) The district is authorized to aid and cooperate with 729 the Federal Government; state; member counties; nonmember 730 counties that contain any part of the intracoastal waterway 731 within their boundaries; navigation districts; the seaports of 732 Jacksonville, Port Canaveral, Port Citrus, Fort Pierce, Palm 733 Beach, Port Everglades, Miami, Port Manatee, St. Petersburg, 734 Tampa, Port St. Joe, Panama City, Pensacola, Key West, and 735 Fernandina; and local governments within the district in 736 planning and carrying out public navigation, local and regional 737 anchorage management, beach renourishment, public recreation, 738 inlet management, environmental education, and boating safety 739 projects, directly related to the waterways. The district is 740 also authorized to enter into cooperative agreements with the 741 United States Army Corps of Engineers, state, and member 742 counties, and to covenant in any such cooperative agreement to 743 pay part of the costs of acquisition, planning, development, 744 construction, reconstruction, extension, improvement, operation, and maintenance of such projects. 745

746 Section 47. Subsection (9) of section 403.021, Florida 747 Statutes, is amended to read:

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403.021 Legislative declaration; public policy.-

(9) (a) The Legislature finds and declares that it is
essential to preserve and maintain authorized water depth in the
existing navigation channels, port harbors, turning basins, and



752 harbor berths of this state in order to provide for the 753 continued safe navigation of deepwater shipping commerce. The 754 department shall recognize that maintenance of authorized water 755 depths consistent with port master plans developed pursuant to 756 s. 163.3178(2)(k) is an ongoing, continuous, beneficial, and 757 necessary activity that is in the public interest; and it shall 758 develop a regulatory process that shall enable the ports of this 759 state to conduct such activities in an environmentally sound, 760 safe, expeditious, and cost-efficient manner. It is the further 761 intent of the Legislature that the permitting and enforcement of 762 dredging, dredged-material management, and other related activities for Florida's deepwater ports pursuant to this 763 764 chapter and chapters 161, 253, and 373 shall be consolidated 765 within the department's Division of Water Resource Management 766 and, with the concurrence of the affected deepwater port or 767 ports, may be administered by a district office of the 768 department or delegated to an approved local environmental 769 program.

(b) The provisions of paragraph (a) apply only to the port
waters, dredged-material management sites, port harbors,
navigation channels, turning basins, and harbor berths used for
deepwater commercial navigation in the ports of Jacksonville,
Tampa, Port Everglades, Miami, Port Canaveral, <u>Port Citrus</u>, Ft.
Pierce, Palm Beach, Port Manatee, Port St. Joe, Panama City, St.
Petersburg, Pensacola, Fernandina, and Key West.

777 Section 48. Subsection (26) of section 403.061, Florida778 Statutes, is amended to read:

403.061 Department; powers and duties.—The department shall have the power and the duty to control and prohibit pollution of air and water in accordance with the law and rules adopted and promulgated by it and, for this purpose, to:

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(26) (a) Develop standards and criteria for waters used for



784 deepwater shipping which standards and criteria consider existing water quality; appropriate mixing zones and other 785 786 requirements for maintenance dredging in previously constructed 787 deepwater navigation channels, port harbors, turning basins, or 788 harbor berths; and appropriate mixing zones for disposal of 789 spoil material from dredging and, where necessary, develop a 790 separate classification for such waters. Such classification, 791 standards, and criteria shall recognize that the present 792 dedicated use of these waters is for deepwater commercial 793 navigation.

794 (b) The provisions of paragraph (a) apply only to the port 795 waters, spoil disposal sites, port harbors, navigation channels, 796 turning basins, and harbor berths used for deepwater commercial 797 navigation in the ports of Jacksonville, Tampa, Port Everglades, Miami, Port Canaveral, Port Citrus, Ft. Pierce, Palm Beach, Port 798 799 Manatee, Port St. Joe, Panama City, St. Petersburg, Port Bartow, 800 Florida Power Corporation's Crystal River Canal, Boca Grande, 801 Green Cove Springs, and Pensacola.

The department shall implement such programs in conjunction with its other powers and duties and shall place special emphasis on reducing and eliminating contamination that presents a threat to humans, animals or plants, or to the environment.

807 Section 49. Subsection (3) of section 403.813, Florida 808 Statutes, is amended to read:

403.813 Permits issued at district centers; exceptions.-

(3) For maintenance dredging conducted under this section
by the seaports of Jacksonville, Port Canaveral, <u>Port Citrus,</u>
Fort Pierce, Palm Beach, Port Everglades, Miami, Port Manatee,
St. Petersburg, Tampa, Port St. Joe, Panama City, Pensacola, Key
West, and Fernandina or by inland navigation districts:

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(a) A mixing zone for turbidity is granted within a 150-



816 meter radius from the point of dredging while dredging is 817 ongoing, except that the mixing zone may not extend into areas 818 supporting wetland communities, submerged aquatic vegetation, or 819 hardbottom communities.

820 (b) The discharge of the return water from the site used 821 for the disposal of dredged material shall be allowed only if such discharge does not result in a violation of water quality 822 823 standards in the receiving waters. The return-water discharge 824 into receiving waters shall be granted a mixing zone for 825 turbidity within a 150-meter radius from the point of discharge 826 during and immediately after the dredging, except that the 827 mixing zone may not extend into areas supporting wetland 828 communities, submerged aquatic vegetation, or hardbottom 829 communities.

(c) The state may not exact a charge for material that this
subsection allows a public port or an inland navigation district
to remove.

(d) The use of flocculants at the site used for disposal of the dredged material is allowed if the use, including supporting documentation, is coordinated in advance with the department and the department has determined that the use is not harmful to water resources.

838 (e) This subsection does not prohibit maintenance dredging 839 of areas where the loss of original design function and 840 constructed configuration has been caused by a storm event, provided that the dredging is performed as soon as practical 841 842 after the storm event. Maintenance dredging that commences 843 within 3 years after the storm event shall be presumed to 844 satisfy this provision. If more than 3 years are needed to 845 commence the maintenance dredging after the storm event, a 846 request for a specific time extension to perform the maintenance dredging shall be submitted to the department, prior to the end 847



848 of the 3-year period, accompanied by a statement, including 849 supporting documentation, demonstrating that contractors are not 850 available or that additional time is needed to obtain 851 authorization for the maintenance dredging from the United 852 States Army Corps of Engineers.

853 Section 50. Section 403.816, Florida Statutes, is amended 854 to read:

403.816 Permits for maintenance dredging of deepwater portsand beach restoration projects.-

(1) The department shall establish a permit system under 857 this chapter and chapter 253 which provides for the performance, 858 859 for up to 25 years from the issuance of the original permit, of 860 maintenance dredging of permitted navigation channels, port 861 harbors, turning basins, harbor berths, and beach restoration 862 projects approved pursuant to chapter 161. However, permits 863 issued for dredging river channels which are not a part of a 864 deepwater port shall be valid for no more than five years. No 865 charge shall be exacted by the state for material removed during 866 such maintenance dredging by a public port authority.

(2) The provisions of s. 253.77 do not apply to a permit for maintenance dredging and spoil site approval when there is no change in the size or location of the spoil disposal site and when the applicant provides documentation to the department that the appropriate lease, easement, or consent of use for the project site issued pursuant to chapter 253 is recorded in the county where the project is located.

(3) The provisions of this section relating to ports apply
only to the port waters, spoil disposal sites, port harbors,
navigation channels, turning basins, and harbor berths used for
deepwater commercial navigation in the ports of Jacksonville,
Tampa, Port Everglades, Miami, Port Canaveral, <u>Port Citrus</u>, Ft.
Pierce, Palm Beach, Port Manatee, Port St. Joe, Panama City, St.

TR.TR.02898

COMMITTEE AMENDMENT

Florida Senate - 2011 Bill No. SB 1180



880 Petersburg, Port Bartow, Florida Power Corporation's Crystal 881 River Canal, Boca Grande, Green Cove Springs, and Pensacola. 882 883 884 885 And the title is amended as follows: Delete line 76 886 887 and insert: 888 changes made by the act; amending s. 310.002, F.S.; 889 redefining the term "port" to include Port Citrus; amending s. 890 311.09, F.S.; including a representative of Port Citrus as a 891 member of the Florida Seaport Transportation and Economic 892 Development Council; amending s. 316.075, F.S.; providing for

893 minimum yellow light change interval times for traffic control 894 devices; amending s. 316.0083, F.S.; prohibiting the issuance of 895 a traffic citation for certain traffic light violations unless 896 the light meets specified requirements; repealing s. 316.2045, 897 F.S., relating to obstruction of public streets, highways, and 898 roads; creating s. 316.2046, F.S., relating to obstruction of 899 public streets, highways, and roads; providing legislative 900 findings; defining the term "solicit"; requiring a permit in 901 order to obstruct the use of any public street, highway, or road 902 when that obstruction may endanger the safe movement of vehicles 903 or pedestrians; requiring each county or municipality to adopt a 904 permitting process that protects public safety but does not impair the rights of free speech; providing criteria for the 905 906 permitting process; limiting the cost of the permit to the 907 amount required to administer the permitting process; 908 prohibiting the denial of a permit due to lack of funds, as 909 attested to by a signed affidavit; providing for jurisdiction 910 over non-limited access state roads, and local roads, streets, and highways for counties and municipalities; providing 911



912 exceptions; providing that a violation of the act is a 913 pedestrian violation, punishable under ch. 318, F.S.; providing 914 for an additional fine; providing for the disposition of moneys 915 collected; providing for enforcement by the Department of 916 Highway Safety and Motor Vehicles and other law enforcement 917 agencies; creating s. 316.2047, F.S., relating to panhandling; providing legislative findings; defining terms; prohibiting 918 919 aggressive panhandling, panhandling under certain circumstances, 920 and fraudulent panhandling; authorizing counties and 921 municipalities to increase the restrictions on panhandling under certain conditions; providing that a violation of the act is a 922 923 pedestrian violation, punishable under ch. 318, F.S.; providing 924 for an additional fine; providing for the disposition of moneys 925 collected; providing for enforcement by the Department of 926 Highway Safety and Motor Vehicles and other law enforcement 927 agencies; amending s. 316.302, F.S.; providing that certain 928 restrictions on the number of consecutive hours that a 929 commercial motor vehicle may operate do not apply to a farm 930 labor vehicle operated during a state of emergency or during an 931 emergency pertaining to agriculture; amending s. 334.044, F.S.; 932 revising the types of transportation projects for which landscaping materials must be purchased; limiting the amount of 933 934 funds that may be allocated for such purchases; amending s. 935 337.406, F.S.; removing the Department of Transportation's 936 authority to provide exceptions to the unlawful use of the 937 right-of-way of any state transportation facility; broadening 938 provisions to prohibit the unlawful use of any limited access 939 highway; removing an exception to prohibited uses provided for 940 art festivals, parades, fairs, or other special events; removing 941 a local government's authority to issue certain permits; 942 authorizing counties and municipalities to regulate the use of 943 transportation facilities within their respective jurisdictions,



944 with the exception of limited access highways; authorizing the Department of Transportation to regulate the use of welcome 945 946 centers and rest stops; removing provisions authorizing valid 947 peddler licensees to make sales from vehicles standing on the rights-of-way of welcome centers and rest stops; amending s. 948 949 337.408, F.S., revising requirements for the installation of bus 950 stop benches, transit shelters, street light poles, waste 951 disposal receptacles, and modular news racks within the public 952 rights-of-way; requiring compliance with the Americans With 953 Disabilities Act; providing responsibilities for removal of 954 noncompliant installations; amending s. 373.413, F.S.; providing 955 legislative intent regarding flexibility in the permitting of 956 stormwater management systems; requiring the cost of stormwater 957 treatment for a transportation project to be balanced with benefits to the public; absolving the Department of 958 959 Transportation of responsibility for the abatement of pollutants 960 entering its stormwater facilities from offsite sources and from 961 updating permits for adjacent lands impacted by right-of-way 962 acquisition; authorizing the water management districts and the 963 department to adopt rules; amending s. 373.4137, F.S.; revising mitigation requirements for transportation projects to include 964 other nonspecified mitigation options; providing for the release 965 966 of escrowed mitigation funds under certain circumstances; 967 providing for the exclusion of projects from a mitigation plan 968 upon the election of one or more agencies rather than the 969 agreement of all parties; amending s. 374.976, F.S.; conforming 970 provisions to include Port Citrus in provisions relating to the 971 authority of inland navigation districts; amending s. 403.021, 972 F.S.; conforming provisions to include Port Citrus in 973 legislative declarations relating to environmental control; 974 amending s. 403.061, F.S.; conforming provisions to include Port 975 Citrus in provisions relating to powers of the Department of



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976 Environmental Protection; amending s. 403.813, F.S.; conforming 977 provisions to include Port Citrus in provisions relating to 978 permits issued at Department of Environmental Protection 979 district centers; amending s. 403.816, F.S.; conforming 980 provisions to include Port Citrus in provisions relating to 981 certain maintenance projects at deepwater ports and beach 982 restoration projects; providing an effective date.

984 WHEREAS, the state has a significant and substantial 985 interest in vehicular and pedestrian safety and the free flow of 986 traffic, and

987 WHEREAS, studies have shown that Florida is one of the most 988 dangerous states in the country for pedestrians, and

WHEREAS, while the streets may have been the natural and proper places for the public dissemination of information prior to the advent of the automobile, the streets, highways, and roads of this state are now used primarily for transportation, and

WHEREAS, obstructing the flow of pedestrian traffic on a sidewalk can cause pedestrians to enter into the roadway and is a serious threat to public safety, and

997 WHEREAS, the current permitting provisions curtail behavior 998 only on sidewalks and streets, which is a danger to public 999 safety, and

WHEREAS, the provisions of this act directed toward ordinary panhandling are designed to promote public safety, including minimizing panhandling in transit systems or in areas where panhandling is likely to intimidate persons who are solicited, and

1005 WHEREAS, aggressive panhandling may obstruct the free flow 1006 of traffic when carried out in or adjacent to a roadway, may 1007 intimidate citizens who may choose to avoid certain public areas



1008 or give money to panhandlers in order to avoid an escalation of 1009 aggressive behavior, and generally threatens public safety and 1010 diminishes the quality of life for residents and tourists alike, 1011 and

WHEREAS, an important public purpose is served when the public safety is protected in keeping with rights granted by the First Amendment to the United States Constitution, NOW, THEREFORE,

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