LEGISLATIVE ACTION

Senate	•	House
Comm: WD	•	
04/05/2011	•	
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The Committee on Governmental Oversight and Accountability (Ring) recommended the following:

Senate Amendment (with title amendment)

Delete lines 18 - 59

and insert:

Section 1. Subsections (1), (2) and (3) of section 215.44, Florida Statutes, are amended to read:

215.44 Board of Administration; powers and duties in relation to investment of trust funds.-

9 (1) Except when otherwise specifically provided by the 10 State Constitution and subject to any limitations of the trust 11 agreement relating to a trust fund, the Board of Administration, 12 sometimes referred to in this chapter as "board" or "Trustees of



13 the State Board of Administration," composed of the Governor as chair, the Chief Financial Officer, and the Attorney General, 14 15 shall invest all the funds in the System Trust Fund, as defined in s. 121.021(36), and all other funds specifically required by 16 17 law to be invested by the board pursuant to ss. 215.44-215.53 to the fullest extent that is consistent with the cash 18 requirements, trust agreement, and investment objectives of the 19 20 fund. Notwithstanding any other law to the contrary, the State 21 Board of Administration may invest any funds of any state 22 agency, any state university or college, any unit of local 23 government, or any direct-support organization thereof pursuant 24 to the terms of a trust agreement with the head of the state 25 agency or the governing body of the state university or college, 26 unit of local government, or direct-support organization 27 thereof, or pursuant to the enrollment requirements stated in s. 28 218.407, and may invest such funds in the Local Government 29 Surplus Funds Trust Fund created by s. 218.405, without a trust agreement, upon completion of enrollment materials provided by 30 31 the board. The board shall approve the undertaking of 32 investments subject to a trust agreement before execution of 33 such trust agreement by the State Board of Administration. The 34 funds and the earnings therefrom are exempt from the service charge imposed by s. 215.20. As used in this subsection, the 35 36 term "state agency" has the same meaning as that provided in s. 37 216.011, and the terms "governing body" and "unit of local 38 government" have the same meaning as that provided in s. 39 218.403.

40 (2) (a) The board shall have the power to make purchases,41 sales, exchanges, investments, and reinvestments for and on



42 behalf of the funds referred to in subsection (1), and it shall 43 be the duty of the board to see that moneys invested under the 44 provisions of ss. 215.44-215.53 are at all times handled in the 45 best interests of the state.

(b) In exercising investment authority pursuant to s.
215.47, the board may retain investment advisers or managers, or
both, external to in-house staff, to assist the board in
carrying out the power specified in paragraph (a).

50 (c) The board shall create an audit committee to assist the 51 board in fulfilling its oversight responsibilities. The 52 committee shall consist of three members appointed by the board. 53 Members shall be appointed for 4-year terms. A vacancy shall be 54 filled for the remainder of the unexpired term. The committee 55 shall annually elect a chair and vice chair from its membership. 56 A member may not be elected to consecutive terms as chair or vice chair. Persons appointed to the audit committee must have 57 58 relevant knowledge and expertise as determined by the board. The 59 audit committee shall serve as an independent and objective party to monitor processes for financial reporting, internal 60 61 controls and risk assessment, audit processes, and compliance 62 with laws, rules, and regulations. The audit committee shall 63 direct the efforts of the board's independent external auditors and the board's internal audit staff. The committee shall 64 65 periodically, but at least not less than quarterly, report to the board and the executive director of the board. 66

(d) The board shall produce a set of financial statements
for the Florida Retirement System on an annual basis, which
shall be reported to the Legislature and audited by a commercial
independent third-party audit firm <u>under the direction of the</u>

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71 audit committee.

72 (e) Pursuant to s. 110.205, the board shall establish and maintain the salaries and benefits of its officers and employees 73 74 in a manner consistent with the board's fiduciary responsibility 75 to recruit and retain highly qualified and effective key 76 personnel. At least every 5 years, the Investment Advisory 77 Council shall cause a total compensation study to be conducted 78 by a private consulting firm having expertise in salary and 79 benefits administration of institutional investment entities. 80 The study shall be designed to determine competitive salary 81 ranges, other compensation, and benefits for positions within 82 the board based on comparable public-sector peer investment entities. The council shall present the total compensation 83 84 study, along with its recommendations, to the board. The 85 recommendations are subject to review and ratification or 86 reversal by the board. The board may delegate to the executive 87 director the authority and duty to set staff salaries within the 88 ranges approved by the board.

89 <u>(f) (e)</u> The board shall meet at least quarterly and shall 90 receive reports from the audit committee, the investment 91 advisory committee, the inspector general, the general counsel, 92 the executive director, and such other persons or entities as 93 the board may require about the financial status, operations, 94 and investment activities of the board.

95 (3) Notwithstanding any law to the contrary, all 96 investments made by the State Board of Administration pursuant 97 to ss. 215.44-215.53 shall be subject to the restrictions and 98 limitations contained in s. 215.47, except that investments made 99 by the board under a trust agreement pursuant to subsection (1)

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100 are subject only to the restrictions and limitations contained 101 in that trust agreement.

102 Section 2. Section 215.441, Florida Statutes, is amended to 103 read:

104 215.441 Board of Administration; appointment of executive 105 director.—The appointment of the executive director of the State 106 Board of Administration <u>is shall be</u> subject to the approval by a 107 majority vote of the Board of Trustees of the State Board of 108 Administration, and the Governor must vote on the prevailing 109 side. Such appointment must be reaffirmed in the same manner by 110 the board of trustees on an annual basis.

111 (1) Before appointing the executive director, the board 112 shall appoint a search committee to develop minimum position 113 requirements, review applications, and make recommendations to 114 the board with regard to qualified applicants for the position. 115 At a minimum, the search committee shall consist of at least 116 three members of the Investment Advisory Council.

117 (2) The executive director shall, at a minimum, possess 118 substantial experience, knowledge, and expertise in the 119 oversight of investment portfolios and must meet any other 120 requirements determined by the board to be necessary to the 121 overall management and investment of funds.

122 (3) The compensation for the executive director shall be
 123 determined by the board, consistent with s. 215.44(2)(d).

124 Section 3. Subsection (1) of section 215.442, Florida 125 Statutes, is amended to read:

126 215.442 Executive director; reporting requirements; public 127 meeting.-

(1) Beginning October 2007 and quarterly thereafter, the

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executive director shall present to the Board of Trustees <u>and</u>
the Investment Advisory Council of the State Board of
Administration a quarterly report to include the following:
(a) The name of each equity in which the State Board of
Administration has invested for the quarter.
(b) The industry category of each equity.
Section 4. Section 215.444, Florida Statutes, is amended to
read:
215.444 Investment Advisory Council
(1) There is created A <u>five-member</u> six-member Investment
Advisory Council <u>is created</u> to review the investments made by
the staff of the Board of Administration and to make
recommendations to the board regarding investment policy,
strategy, and procedures.
(2) Beginning February 1, 2011, the membership of the
council shall be expanded to nine members. <u>Beginning July 1,</u>
2011, board membership shall be reduced by not refilling board
positions as the terms of the members expire until board
membership consists of five members. Thereafter, three of those
members shall be appointed by the Governor, one member shall be
appointed by the Chief Financial Officer, and one member shall
be appointed by the Attorney General. Members shall be appointed
for 4-year terms. A vacancy shall be filled for the remainder of
the unexpired term. The council shall annually elect a chair and
a vice chair from its membership. A member may not be elected to
consecutive terms as chair or vice chair. The council shall meet
with staff of the board at least once each quarter and shall
provide a quarterly report directly to the Board of Trustees of
the State Board of Administration at a meeting of the board.

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158 (2) The members of the council shall be appointed by the 159 board as a resource to the Board of Trustees of the State Board 160 of Administration and shall be subject to confirmation by the 161 Senate.

162 (3) In order to be appointed, an individual must These 163 individuals shall possess special knowledge, experience, and 164 familiarity with portfolio management, institutional 165 investments, and fiduciary responsibilities, have been in a 166 position that oversaw \$1 billion in assets, and may have had 167 extensive experience in managing or overseeing investment 168 portfolios or conducting research in any two or more of the 169 following areas: domestic equities, international equities, 170 fixed-income securities, cash management, marketable and 171 nonmarketable alternative investments, or real estate. Members 172 shall be appointed for 4-year terms. A vacancy shall be filled 173 for the remainder of the unexpired term. The council shall annually elect a chair and a vice chair from its membership. A 174 175 member may not be elected to consecutive terms as chair or vice 176 chair.

177 <u>(4)(3)</u> The council members must undergo regular fiduciary 178 training as required by the board and must complete an annual 179 conflict disclosure statement. In carrying out their duties, 180 council members must make recommendations consistent with the 181 fiduciary standards applicable to the board.

182 (5) In addition to the duties in subsection (1), the
 183 council shall approve the investment policy statements of the
 184 board, participate in the selection process regarding an
 185 executive director, obtain periodic compensation studies and
 186 provide recommendations thereon, meet quarterly to review the

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187	investment performance of funds, and perform any other duties as
188	determined by the board. The council shall meet with board staff
189	at least once each quarter and provide a quarterly report
190	directly to the Board of Administration at a meeting of the
191	board.
192	(6)(4) The council may create subcommittees as necessary to
193	carry out its duties and responsibilities and may direct the
194	executive director to enter into contracts with independent
195	compensation consultants.
196	(7) In carrying out the provisions of this subsection, a
197	member of the council is an officer, employee, or agent of the
198	state for purposes of the state's waiver of sovereign immunity
199	as provided in s. 768.28.
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201	======================================
202	And the title is amended as follows:
203	Delete lines 3 - 10
204	and insert:
205	amending s. 215.44, F.S.; authorizing the board to
206	invest the assets of a governmental entity in the
207	Local Government Surplus Funds Trust Fund without a
208	trust agreement with that governmental entity;
209	requiring the board to establish and maintain the
210	salaries of its officers and employees in a manner
211	consistent with its fiduciary duties; requiring that
212	the Investment Advisory Council initiate a study at
213	specified intervals to evaluate compensation;
214	requiring that the council present the results of such
215	study to the board; authorizing the board to delegate

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216 certain authority and duties relating to salaries to 217 the executive director; revising the entities that 218 submit reports to the board; providing that certain 219 investments made by the board under a trust agreement 220 are subject only to the restrictions and limitations 221 contained in the trust agreement; amending s. 215.441, 222 F.S.; providing for the creation, operation, and 223 membership of a search committee for the purpose of 224 selecting the executive director; providing 225 requirements for the appointment as executive 226 director; providing for the determination of the 227 executive director's compensation; amending s. 228 215.442, F.S.; requiring that the executive director 229 present certain information quarterly to the 230 Investment Advisory Council; amending s. 215.444, 231 F.S.; reducing the number of council members and 232 providing for the appointment of such members; 233 expanding prerequisites for membership on the council; 234 providing additional duties of the council; 235 authorizing the council to create subcommittees and 236 direct the executive director to enter into certain 237 contracts; providing that a council member is an 238 officer, employee, or agent of the state for the purpose of sovereign immunity; amending s. 215.4755, 239 240 F.S.; correcting