Bill No. CS/CS/HB 1355 (2011)

I	Amendment No.
	CHAMBER ACTION
	<u>Senate</u> <u>House</u>
1	Representative Williams, A. offered the following:
2	
3	Amendment (with title amendment)
4	Between lines 4130 and 4131, insert:
5	
6	Section 77. Short titleSections 77-88 of this act may be
7	cited as the "Restoration of Voting Rights Act."
8	Section 78. Findings and purpose
9	(1) FINDINGSThe Legislature finds that:
10	(a) Voting is both a fundamental right and a civic duty.
11	Restoring the right to vote strengthens our democracy by
12	increasing voter participation and ensuring fair representation
13	of the diverse constituencies that make up our communities.
14	(b) Restoring the right to vote helps felons who have
15	completed their sentences to reintegrate into society. Their
16	participation in the most fundamental of democratic practices 631401
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17	reinforces their ties to the community and thus helps to prevent
18	recidivism.
19	(c) Under current law, the state permanently denies the
20	right to vote to all persons convicted of felonies unless they
21	receive discretionary executive clemency.
22	(d) The restoration of voting rights through the clemency
23	process is cumbersome and costly and produces long delays. The
24	clemency process imposes administrative burdens on the state and
25	economic burdens on state taxpayers, and it should be reserved
26	for extraordinary cases. Streamlining the restoration process
27	for the majority of former offenders will advance administrative
28	efficiency, fiscal responsibility, fairness, and democracy.
29	(2) PURPOSEThe purposes of sections 77-88 of this act
30	are to strengthen democratic institutions by increasing
31	participation in the voting process, help felons who have
32	completed their sentences to become productive members of
33	society, and streamline procedures for restoring the right to
34	vote.
35	Section 79. Section 944.294, Florida Statutes, is created
36	to read:
37	944.294 Restoration of voting rights
38	(1) A person who has been convicted of a felony, other
39	than those set forth in subsection (3), shall be restored the
40	right to vote upon completion of his or her sentence.
41	(2) For purposes of this section, "completion of sentence"
42	occurs when a person is released from incarceration upon
43	expiration of his or her sentence and has completed all other
44	terms and conditions of the sentence or subsequent supervision
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45	or, if the person has not been incarcerated for the felony
46	offense, has completed all terms and conditions of supervision
47	imposed on him or her.
48	(3) (a) Persons convicted of crimes defined by the
49	following statutes shall be ineligible for restoration of voting
50	rights under this section:
51	1. Section 782.04, relating to murder.
52	2. Section 782.07(3), relating to aggravated manslaughter
53	of a child.
54	3. Section 794.011, relating to sexual battery.
55	4. Section 796.03, relating to procuring a person under 18
56	for prostitution.
57	5. Section 796.035, relating to selling or buying minors
58	into sex trafficking or prostitution.
59	6. Section 826.04, relating to incest.
60	7. Section 827.071, relating to sexual performance by a
61	child.
62	8. Section 847.0145, relating to selling or buying minors.
63	(b) Persons convicted of treason or whose impeachment has
64	resulted in conviction, as referred to in s. 8, Art. IV of the
65	State Constitution, shall also be ineligible for restoration of
66	voting rights under this section.
67	(4) Nothing in this section shall be construed to impair
68	the ability of any person convicted of a felony to apply for
69	executive clemency under s. 8, Art. IV of the State
70	Constitution.
71	(5) A court shall, before accepting a plea of guilty or
72	nolo contendere to a felony without trial or, if a trial is
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Bill No. CS/CS/HB 1355 (2011) Amendment No. held, before imposing sentence for a felony, notify the 73 74 defendant as follows: 75 (a) If the felony is described in subsection (3), that 76 conviction will result in permanent loss of the right to vote 77 unless he or she receives executive clemency under s. 8, Art. IV 78 of the State Constitution. 79 (b) If the felony is not described in subsection (3), that 80 conviction will result in loss of the right to vote until the 81 defendant completes his or her sentence and that voting rights 82 will be restored thereafter. 83 The Secretary of State shall ensure that persons who (6) 84 become eligible to vote upon completion of sentence face no 85 continued barriers to registration or voting resulting from 86 their felony convictions. The Secretary of State shall develop and implement a 87 (7) 88 program to educate attorneys; judges; election officials; corrections officials, including parole and probation officers; 89 90 and members of the public about the requirements of this 91 section, ensuring that: 92 (a) Judges are informed of their obligation to notify 93 criminal defendants of the potential loss and restoration of 94 their voting rights as required by subsection (5). 95 (b) The Department of Corrections, including offices of 96 probation and parole, is prepared to assist people with 97 registering to vote in anticipation of their completion of 98 sentence, including forwarding their completed voter 99 registration forms to the appropriate voter registration 100 official. 631401

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101	(c) Accurate and complete information about the voting
102	rights of people who have been charged with or convicted of
103	crimes, whether disenfranchising or not, is made available
104	through a single publication to government officials and the
105	public.
106	Section 80. Subsection (2) of section 97.052, Florida
107	Statutes, is amended to read:
108	97.052 Uniform statewide voter registration application
109	(2) The uniform statewide voter registration application
110	must be designed to elicit the following information from the
111	applicant:
112	(a) Last, first, and middle name, including any suffix.
113	(b) Date of birth.
114	(c) Address of legal residence.
115	(d) Mailing address, if different.
116	(e) County of legal residence.
117	(f) Race or ethnicity that best describes the applicant:
118	1. American Indian or Alaskan Native.
119	2. Asian or Pacific Islander.
120	3. Black, not Hispanic.
121	4. White, not Hispanic.
122	5. Hispanic.
123	(g) State or country of birth.
124	(h) Sex.
125	(i) Party affiliation.
126	(j) Whether the applicant needs assistance in voting.
127	(k) Name and address where last registered.
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128 Last four digits of the applicant's social security (1)129 number. Florida driver's license number or the identification 130 (m) 131 number from a Florida identification card issued under s. 132 322.051. 133 (n) An indication, if applicable, that the applicant has 134 not been issued a Florida driver's license, a Florida 135 identification card, or a social security number. 136 Telephone number (optional). (0) 137 Signature of applicant under penalty for false (p) 138 swearing pursuant to s. 104.011, by which the person subscribes to the oath required by s. 3, Art. VI of the State Constitution 139 140 and s. 97.051, and swears or affirms that the information contained in the registration application is true. 141 Whether the application is being used for initial 142 (q) registration, to update a voter registration record, or to 143 144 request a replacement voter information card.

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(r) Whether the applicant is a citizen of the United States by asking the question "Are you a citizen of the United States of America?" and providing boxes for the applicant to check to indicate whether the applicant is or is not a citizen of the United States.

(s) Whether the applicant has been convicted of a felony, and, if convicted, has had his or her <u>voting</u> civil rights restored by including the statement "I affirm I am not a convicted felon, or, if I am, my <u>voting</u> rights relating to voting have been restored." and providing a box for the applicant to check to affirm the statement. 631401 Approved For Filing: 4/19/2011 1:49:52 PM

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Amendment No. 156 Whether the applicant has been adjudicated mentally (t) 157 incapacitated with respect to voting or, if so adjudicated, has 158 had his or her right to vote restored by including the statement 159 "I affirm I have not been adjudicated mentally incapacitated 160 with respect to voting, or, if I have, my competency has been 161 restored." and providing a box for the applicant to check to affirm the statement. 162 163 164 The registration application must be in plain language and designed so that convicted felons whose voting civil rights have 165 166 been restored and persons who have been adjudicated mentally 167 incapacitated and have had their voting rights restored are not 168 required to reveal their prior conviction or adjudication. Section 81. Paragraph (a) of subsection (5) of section 169 97.053, Florida Statutes, is amended to read: 170 97.053 Acceptance of voter registration applications.-171 172 (5)(a) A voter registration application is complete if it 173 contains the following information necessary to establish the 174 applicant's eligibility pursuant to s. 97.041, including: 175 1. The applicant's name. 176 2. The applicant's legal residence address. 177 3. The applicant's date of birth. 178 A mark in the checkbox affirming that the applicant is 4. a citizen of the United States. 179 180 The applicant's current and valid Florida driver's 5.a. license number or the identification number from a Florida 181 identification card issued under s. 322.051, or 182 631401

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b. If the applicant has not been issued a current and
valid Florida driver's license or a Florida identification card,
the last four digits of the applicant's social security number.

187 In case an applicant has not been issued a current and valid 188 Florida driver's license, Florida identification card, or social 189 security number, the applicant shall affirm this fact in the 190 manner prescribed in the uniform statewide voter registration 191 application.

A mark in the checkbox affirming that the applicant has
not been convicted of a felony or that, if convicted, has had
his or her voting civil rights restored.

195 7. A mark in the checkbox affirming that the applicant has 196 not been adjudicated mentally incapacitated with respect to 197 voting or that, if so adjudicated, has had his or her right to 198 vote restored.

8. The original signature or a digital signature transmitted by the Department of Highway Safety and Motor Vehicles of the applicant swearing or affirming under the penalty for false swearing pursuant to s. 104.011 that the information contained in the registration application is true and subscribing to the oath required by s. 3, Art. VI of the State Constitution and s. 97.051.

206 Section 82. Paragraph (c) of subsection (1) of section 207 98.045, Florida Statutes, is amended to read:

208

98.045 Administration of voter registration.-

(1) ELIGIBILITY OF APPLICANT.—The supervisor must ensure that any eligible applicant for voter registration is registered 631401

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to vote and that each application for voter registration is processed in accordance with law. The supervisor shall determine whether a voter registration applicant is ineligible based on any of the following:

(c) The applicant has been convicted of a felony for which
his or her voting civil rights have not been restored.

217 Section 83. Paragraph (a) of subsection (7) of section 218 98.075, Florida Statutes, is amended to read:

219 98.075 Registration records maintenance activities; 220 ineligibility determinations.-

221

(7) PROCEDURES FOR REMOVAL.-

(a) If the supervisor receives notice or information
pursuant to subsections (4)-(6), the supervisor of the county in
which the voter is registered shall:

1. Notify the registered voter of his or her potential ineligibility by mail within 7 days after receipt of notice or information. The notice shall include:

a. A statement of the basis for the registered voter's
potential ineligibility and a copy of any documentation upon
which the potential ineligibility is based.

b. A statement that failure to respond within 30 days
after receipt of the notice may result in a determination of
ineligibility and in removal of the registered voter's name from
the statewide voter registration system.

c. A return form that requires the registered voter to admit or deny the accuracy of the information underlying the potential ineligibility for purposes of a final determination by the supervisor.

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d. A statement that, if the voter is denying the accuracy
of the information underlying the potential ineligibility, the
voter has a right to request a hearing for the purpose of
determining eligibility.

e. Instructions for the registered voter to contact the supervisor of elections of the county in which the voter is registered if assistance is needed in resolving the matter.

f. Instructions for seeking restoration of voting civil
rights following a felony conviction, if applicable.

248 2. If the mailed notice is returned as undeliverable, the 249 supervisor shall publish notice once in a newspaper of general 250 circulation in the county in which the voter was last 251 registered. The notice shall contain the following:

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a. The voter's name and address.

b. A statement that the voter is potentially ineligible tobe registered to vote.

c. A statement that failure to respond within 30 days after the notice is published may result in a determination of ineligibility by the supervisor and removal of the registered voter's name from the statewide voter registration system.

d. An instruction for the voter to contact the supervisor
no later than 30 days after the date of the published notice to
receive information regarding the basis for the potential
ineligibility and the procedure to resolve the matter.

e. An instruction to the voter that, if further assistance
is needed, the voter should contact the supervisor of elections
of the county in which the voter is registered.

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266 If a registered voter fails to respond to a notice 3. 267 pursuant to subparagraph 1. or subparagraph 2., the supervisor 268 shall make a final determination of the voter's eligibility. If 269 the supervisor determines that the voter is ineligible, the supervisor shall remove the name of the registered voter from 270 271 the statewide voter registration system. The supervisor shall notify the registered voter of the supervisor's determination 272 273 and action.

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4. If a registered voter responds to the notice pursuant to subparagraph 1. or subparagraph 2. and admits the accuracy of the information underlying the potential ineligibility, the supervisor shall make a final determination of ineligibility and shall remove the voter's name from the statewide voter registration system. The supervisor shall notify the registered voter of the supervisor's determination and action.

If a registered voter responds to the notice issued 281 5. 282 pursuant to subparagraph 1. or subparagraph 2. and denies the 283 accuracy of the information underlying the potential 284 ineligibility but does not request a hearing, the supervisor 285 shall review the evidence and make a final determination of 286 eligibility. If such registered voter requests a hearing, the 287 supervisor shall send notice to the registered voter to attend a 288 hearing at a time and place specified in the notice. Upon 289 hearing all evidence presented at the hearing, the supervisor 290 shall make a determination of eligibility. If the supervisor 291 determines that the registered voter is ineligible, the 292 supervisor shall remove the voter's name from the statewide

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293 voter registration system and notify the registered voter of the 294 supervisor's determination and action.

295 Section 84. Paragraph (g) of subsection (2) of section 296 98.093, Florida Statutes, is redesignated as paragraph (h), and 297 a new paragraph (g) is added to that subsection to read:

298 98.093 Duty of officials to furnish lists of deceased 299 persons, persons adjudicated mentally incapacitated, and persons 300 convicted of a felony.—

301 (2) To the maximum extent feasible, state and local 302 government agencies shall facilitate provision of information 303 and access to data to the department, including, but not limited 304 to, databases that contain reliable criminal records and records 305 of deceased persons. State and local government agencies that 306 provide such data shall do so without charge if the direct cost 307 incurred by those agencies is not significant.

308 The Department of Corrections shall furnish monthly to (g) the department a list of those persons who, in the previous 309 310 month, have been released from incarceration upon expiration of 311 sentence and have completed all other terms and conditions of 312 the sentence or subsequent supervision, or who were not 313 incarcerated for the felony offense but have completed all terms 314 and conditions of supervision imposed upon them. The Department 315 of Corrections shall also furnish to the department any updates to prior records that have occurred in the previous month. The 316 317 list shall contain the name, address, date of birth, race, sex, 318 social security number, Department of Corrections record identification number, and associated Department of Law 319 320 Enforcement felony conviction record number of each person. 631401 Approved For Filing: 4/19/2011 1:49:52 PM

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321 Section 85. Section 940.061, Florida Statutes, is amended 322 to read:

323 940.061 Informing persons about executive clemency and 324 restoration of civil rights.—The Department of Corrections shall 325 inform and educate inmates and offenders on community 326 supervision about:

327 (1) The restoration of voting rights and assist eligible 328 inmates and offenders on community supervision with the 329 completion of a voter registration application, unless the 330 inmate or offender on community supervision declines such 331 assistance.

332 The restoration of civil rights and assist eligible (2) 333 inmates and offenders on community supervision with the 334 completion of the application for the restoration of civil 335 rights. Each month the Department of Corrections shall send to 336 the Parole Commission by electronic means a list of the names of inmates who have been released from incarceration and offenders 337 338 who have been terminated from supervision who may be eligible 339 for restoration of civil rights.

340 Section 86. Subsection (1) of section 944.292, Florida 341 Statutes, is amended to read:

342

944.292 Suspension of civil rights.-

(1) Upon conviction of a felony as defined in s. 10, Art.
X of the State Constitution, the civil rights of the person
convicted shall be suspended in Florida until such rights are
restored by a full pardon, conditional pardon, or restoration of
civil rights granted pursuant to s. 8, Art. IV of the State

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348	Constitution or, as to voting rights, until restoration of
349	voting rights pursuant to s. 944.294.
350	Section 87. Section 944.2931, Florida Statutes, is created
351	to read:
352	944.2931 Initiation of restoration of rightsWith respect
353	to those persons convicted of a felony, the following procedures
354	shall apply:
355	(1) Prior to the time an eligible offender is discharged
356	from supervision, an authorized agent of the department shall
357	obtain from the Department of State the necessary application
358	for registering to vote. An authorized agent shall provide this
359	application to the eligible offender and inform him or her that
360	the decision to register to vote is voluntary and that applying
361	to register or declining to register to vote will not affect any
362	term or condition of the offender's supervision.
363	(2) The authorized agent shall inform the eligible
364	offender of the opportunity to file a complaint with the
365	Secretary of State on the belief that someone has interfered
366	with the offender's right to register or to decline to register
367	to vote, the right to privacy in deciding whether to register or
368	in applying to register to vote, or the right to choose a
369	political party or other political preference. The authorized
370	agent shall provide the address and telephone number of the
371	appropriate office in the Department of State where a complaint
372	may be filed.
373	(3) The authorized agent shall offer the eligible offender
374	assistance with the voter registration application but shall
375	make clear that the offender may fill out the application in
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376	Amendment No. private. Unless the offender declines assistance, the authorized
377	agent shall assist the offender in completing the application
378	and shall ensure that the completed application is forwarded to
379	the appropriate voter registration official before the eligible
380	offender is discharged from supervision.
381	(4) Prior to the time an offender is discharged from
382	supervision, an authorized agent of the department shall obtain
383	from the Governor the necessary application and other forms
384	required for the restoration of civil rights. The authorized
385	agent shall assist the offender in completing these forms and
386	shall ensure that the application and all necessary material are
387	forwarded to the Governor before the offender is discharged from
388	supervision.
389	Section 88. Paragraph (g) of subsection (2) of section
390	944.705, Florida Statutes, is redesignated as paragraph (h), and
391	a new paragraph (g) is added to that subsection to read:
392	944.705 Release orientation program
393	(2) The release orientation program instruction must
394	include, but is not limited to:
395	(g) Restoration of voting rights and restoration of civil
396	rights.
397	Section 89. Sections 77-88 of this act shall take effect
398	on the effective date of an amendment to the State Constitution
399	which authorizes, or removes impediments to, enactment of
400	sections 77-88 of this act by the Legislature and shall apply
401	retroactively to all persons who are eligible to vote under its
402	terms, regardless of whether they were convicted or discharged
403	from sentence prior to its effective date.
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404	
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407	TITLE AMENDMENT
408	Between lines 426 and 427, insert:
409	providing a short title; providing findings and purpose;
410	creating s. 944.294, F.S.; providing for automatic restoration
411	of a former felon's right to vote after completion of his or her
412	sentence of incarceration and community supervision; providing
413	conditions for and exemptions from automatic restoration;
414	providing for education on the voting rights of people with
415	felony convictions; creating s. 944.2931, F.S.; providing
416	requirements for initiation of restoration of rights; amending
417	ss. 97.052, 97.053, 98.045, 98.075, 98.093, 940.061, 944.292,
418	and 944.705, F.S., to conform; providing applicability;
419	providing a contingent effective date;
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