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A bill to be entitled

2 An act relating to elections; amending s. 97.012, F.S.; 3 expanding the list of responsibilities of the Secretary of 4 State when acting in his or her capacity as chief election 5 officer; providing that a supervisor of election's failure 6 to comply with direction or opinions provided by the 7 Secretary of State may subject the supervisor to certain 8 penalties; amending s. 99.061, F.S.; revising the timeframe for a candidate to meet certain qualification 9 10 requirements; requiring that a candidate file certain 11 original documentation when qualifying for office; amending s. 100.111, F.S.; providing notification 12 13 requirements and procedures for filling a vacancy in 14 nomination for certain offices; deleting the definition of 15 the term "district political party executive committee"; 16 providing that a vacancy in nomination is not created if a nominee did not properly qualify or does not meet the 17 necessary qualifications to hold the office sought; 18 19 amending s. 100.141, F.S.; revising notification and publication requirements for special elections; amending 20 21 s. 101.131, F.S.; revising procedures for the designation 22 of poll watchers; requiring that the Division of Elections 23 prescribe a form for the designation of poll watchers; 24 providing conditions under which poll watchers are 25 authorized to enter polling areas and watch polls; 26 requiring that a supervisor of elections provide 27 identification to poll watchers by a specified period 28 before early voting begins; requiring that poll watchers Page 1 of 14

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29 display such identification while in a polling place; 30 amending s. 102.031, F.S.; prohibiting solicitation of 31 voters standing in line to enter any polling place or 32 early voting site; expanding the definitions of the terms "solicit" or "solicitation"; amending s. 103.141, F.S.; 33 34 deleting language providing for the removal of certain 35 county executive committee members pursuant to a separate provision of law; amending s. 106.07, F.S.; conforming a 36 37 cross-reference to changes made by the act; amending s. 38 106.0703, F.S.; conforming a cross-reference to changes 39 made by the act; revising the reporting requirement for electioneering communications organizations; amending s. 40 106.265, F.S.; authorizing the imposition of civil 41 42 penalties by an administrative law judge or the Florida 43 Election Commission, whichever is applicable, for certain 44 violations of chapter 106 or chapter 104; adding electioneering communications organizations to those 45 entities subject to civil penalty provisions; repealing s. 46 47 103.161, F.S., relating to the removal or suspension of officers or members of a state executive committee or 48 49 county executive committee; providing an effective date. 50 51 Be It Enacted by the Legislature of the State of Florida: 52 53 Section 1. Subsection (16) is added to section 97.012,

97.012 Secretary of State as chief election officer.-The
 Secretary of State is the chief election officer of the state,
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Florida Statutes, to read:

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57 and it is his or her responsibility to:

58 (16) Provide direction and opinions to the supervisors of elections on the performance of their official duties with respect to the Florida Election Code or rules adopted by the Department of State. A supervisor's failure to comply with the direction or an opinion provided by the Secretary of State may subject the supervisor to the provisions of s. 104.051.

64 Section 2. Subsection (7) of section 99.061, Florida 65 Statutes, is amended to read:

66 99.061 Method of qualifying for nomination or election to 67 federal, state, county, or district office.-

68 (7)(a) In order for a candidate to be qualified, the 69 following items must be received by the filing officer by the 70 end of the qualifying period:

A properly executed check drawn upon the candidate's 71 1. 72 campaign account in an amount not less than the fee required by 73 s. 99.092 or, in lieu thereof, as applicable, the copy of the 74 notice of obtaining ballot position pursuant to s. 99.095. The 75 filing fee for a special district candidate is not required to 76 be drawn upon the candidate's campaign account. If a candidate's 77 check is returned by the bank for any reason, the filing officer 78 shall immediately notify the candidate and the candidate shall 79 have until, the end of qualifying notwithstanding, have 48 hours 80 from the time such notification is received, excluding 81 Saturdays, Sundays, and legal holidays, to pay the fee with a 82 cashier's check purchased from funds of the campaign account. Failure to pay the fee as provided in this subparagraph shall 83 84 disgualify the candidate.

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2. The candidate's oath required by s. 99.021, which must contain the name of the candidate as it is to appear on the ballot; the office sought, including the district or group number if applicable; and the signature of the candidate, duly acknowledged.

3. The loyalty oath required by s. 876.05, signed by thecandidate and duly acknowledged.

92 4. If the office sought is partisan, the written statement93 of political party affiliation required by s. 99.021(1)(b).

94 5. The completed form for the appointment of campaign 95 treasurer and designation of campaign depository, as required by 96 s. 106.021.

97 6. <u>An original copy of</u> the full and public disclosure or 98 statement of financial interests required by subsection (5). A 99 public officer who has filed the full and public disclosure or 100 statement of financial interests with the Commission on Ethics 101 or the supervisor of elections prior to qualifying for office 102 may file a copy of that disclosure at the time of qualifying.

103 If the filing officer receives qualifying papers that (b) 104 do not include all items as required by paragraph (a) prior to 105 the last day of qualifying, the filing officer shall make a 106 reasonable effort to notify the candidate of the missing or 107 incomplete items and shall inform the candidate that all 108 required items must be received by the close of qualifying. A candidate's name as it is to appear on the ballot may not be 109 changed after the end of qualifying. 110

111Section 3. Subsection (4) of section 100.111, Florida112Statutes, is amended, present subsection (5) is renumbered as

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113 subsection (6), a new subsection (5) is added to that section, 114 to read:

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100.111 Filling vacancy.-

(4) (a) In the event that death, resignation, withdrawal, removal, or any other cause or event should cause a party to have a vacancy in nomination which leaves no candidate for an office from such party, the Department of State shall notify the chair of the appropriate state, district, or county political party executive committee of such party; and:

122 <u>1. If the vacancy in nomination is for a statewide office,</u> 123 <u>the state party chair shall</u>, within 5 days, the chair shall call 124 a meeting of his or her executive <u>board</u> committee to consider 125 designation of a nominee to fill the vacancy.

126 <u>2. If the vacancy in nomination is for a legislative or</u> 127 <u>multicounty office, the state party chair shall notify the</u> 128 <u>appropriate county chair or chairs and, within 5 days, the</u> 129 <u>appropriate county chairs shall call a meeting of the members of</u> 130 <u>the executive committee in the affected county or counties to</u> 131 <u>consider designation of a nominee to fill the vacancy.</u>

3. If the vacancy in nomination is for a county office,
the state party chair shall notify the appropriate county chair
and, within 5 days, the appropriate county chair shall call a
meeting of his or her executive committee to consider
designation of a nominee to fill the vacancy.

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The name of any person so designated shall be submitted to the Department of State within 7 days after notice to the chair in order that the person designated may have his or her name on the Page 5 of 14

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141 ballot of the ensuing general election. If the name of the new 142 nominee is submitted after the certification of results of the 143 preceding primary election, however, the ballots shall not be 144 changed and the former party nominee's name will appear on the 145 ballot. Any ballots cast for the former party nominee will be 146 counted for the person designated by the political party to 147 replace the former party nominee. If there is no opposition to the party nominee, the person designated by the political party 148 149 to replace the former party nominee will be elected to office at 150 the general election. For purposes of this paragraph, the term 151 "district political party executive committee" means the members 152 of the state executive committee of a political party from those 153 counties comprising the area involving a district office.

154 (b) When, under the circumstances set forth in the 155 preceding paragraph, vacancies in nomination are required to be 156 filled by committee nominations, such vacancies shall be filled 157 by party rule. In any instance in which a nominee is selected by 158 a committee to fill a vacancy in nomination, such nominee shall 159 pay the same filing fee and take the same oath as the nominee 160 would have taken had he or she regularly gualified for election 161 to such office.

(c) Any person who, at the close of qualifying as prescribed in ss. 99.061 and 105.031, was qualified for nomination or election to or retention in a public office to be filled at the ensuing general election is prohibited from qualifying as a candidate to fill a vacancy in nomination for any other office to be filled at that general election, even if such person has withdrawn or been eliminated as a candidate for

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169 the original office sought. However, this paragraph does not 170 apply to a candidate for the office of Lieutenant Governor who applies to fill a vacancy in nomination for the office of 171 172 Governor on the same ticket or to a person who has withdrawn or 173 been eliminated as a candidate and who is subsequently 174 designated as a candidate for Lieutenant Governor under s. 175 99.063. 176 (5) A vacancy in nomination is not created if it is 177 determined that a nominee did not properly qualify or does not meet the necessary qualifications to hold the office for which 178 179 he or she sought to qualify. 180 Section 4. Subsection (3) of section 100.141, Florida 181 Statutes, is amended to read: 182 100.141 Notice of special election to fill any vacancy in 183 office.-184 (3) The department shall deliver a copy of such notice to 185 the supervisor of elections of each county in which the special 186 election is to be held. The supervisor shall have the notice 187 published on the supervisor's website and post at least five copies of the notice in conspicuous places in the county two 188 189 times in a newspaper of general circulation in the county at 190 least 10 days before prior to the first day set for qualifying 191 for office. If such a newspaper is not published within the 192 period set forth, the supervisor shall post at least five copies 193 of the notice in conspicuous places in the county not less than 10 days prior to the first date set for qualifying. 194

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195 Section 5. Subsection (2) of section 101.131, Florida 196 Statutes, is amended, and subsections (4) and (5) are added to 197 that section, to read:

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101.131 Watchers at polls.-

199 Each party, each political committee, and each (2) 200 candidate requesting to have poll watchers shall designate, in 201 writing to the supervisors of elections, on a form prescribed by 202 the division, before prior to noon of the second Tuesday 203 preceding the election poll watchers for each polling room on election day. Designations of poll watchers for early voting 204 areas shall be submitted in writing to the supervisor of 205 206 elections, on a form prescribed by the division, before noon at 207 least 14 days before early voting begins. The poll watchers for 208 each polling rooms room shall be approved by the supervisor of 209 elections on or before the Tuesday before the election. Poll 210 watchers for early voting areas shall be approved by the 211 supervisor of elections no later than 7 days before early voting 212 begins. The supervisor shall furnish to each election board a 213 list of the poll watchers designated and approved for such 214 polling rooms room or early voting areas area. Designation of 215 poll watchers shall be made by the chair of the county executive 216 committee of a political party, the chair of a political 217 committee, or the candidate requesting to have poll watchers. (4) All poll watchers shall be allowed to enter and watch 218 219 polls in all polling rooms and early voting areas within the 220 county in which they have been designated if the number of poll watchers at any particular polling place does not exceed the 221

222 <u>number provided in this section.</u>

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223 The supervisor of elections shall provide to each (5) 224 designated poll watcher, no later than 7 days before early 225 voting begins, a poll watcher identification badge that 226 identifies the poll watcher by name. Each poll watcher shall 227 wear his or her identification badge while in the polling room 228 or early voting area. 229 Section 6. Paragraphs (a) and (b) of subsection (4) of 230 section 102.031, Florida Statutes, are amended to read: 231 102.031 Maintenance of good order at polls; authorities; persons allowed in polling rooms and early voting areas; 232 unlawful solicitation of voters.-233 234 (4) (a) No person, political committee, committee of

continuous existence, or other group or organization may solicit 235 236 voters who are inside a the polling place or within 100 feet of the entrance to any polling place; who are inside a, or polling 237 238 room where the polling place is also a polling room; who are inside an, or early voting site; or who are standing in line to 239 240 enter any polling place or early voting site. Before the opening 241 of the polling place or early voting site, the clerk or 242 supervisor shall designate the no-solicitation zone and mark the 243 boundaries.

(b) For the purpose of this subsection, the terms "solicit" or "solicitation" shall include, but not be limited to, seeking or attempting to seek any vote, fact, opinion, or contribution; distributing or attempting to distribute any political or campaign material, leaflet, or handout; conducting a poll except as specified in this paragraph; seeking or attempting to seek a signature on any petition; <u>offering voting</u>

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251 <u>or legal advice;</u> and selling or attempting to sell any item, 252 <u>whether in person or by means of audio or visual equipment</u>. The 253 terms "solicit" or "solicitation" shall not be construed to 254 prohibit exit polling.

255 Section 7. Section 103.141, Florida Statutes, is amended 256 to read:

257 103.141 Removal of county executive committee member for 258 violation of oath.-

259 (1) If Where the county executive committee by at least a 260 two-thirds majority vote of the members of the committee, 261 attending a meeting held after due notice has been given and at 262 which meeting a quorum is present, determines an incumbent county executive committee member is to be guilty of an offense 263 264 involving a violation of the member's oath of office, the said 265 member so violating his or her oath shall be removed from office 266 and the office shall be deemed vacant. Provided, However, if the 267 county committee wrongfully removes a county committee member 268 and the committee member so wrongfully removed files suit in the 269 circuit court alleging his or her removal was wrongful and wins 270 the said suit, the committee member shall be restored to office 271 and the county committee shall pay the costs incurred by the 272 wrongfully removed committee member in bringing the suit, 273 including reasonable attorney's fees.

274 (2) Any officer, county committeeman, county
275 committeewoman, precinct committeeman, precinct committeewoman,
276 or member of a county executive committee may be removed from
277 office pursuant to s. 103.161.

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(8)

278 Section 8. Paragraph (c) of subsection (8) of section 279 106.07, Florida Statutes, is amended to read:

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280 106.07 Reports; certification and filing.-
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282 Any candidate or chair of a political committee may (C) 283 appeal or dispute the fine, based upon, but not limited to, 284 unusual circumstances surrounding the failure to file on the 285 designated due date, and may request and shall be entitled to a 286 hearing before the Florida Elections Commission, which shall 287 have the authority to waive the fine in whole or in part. The 288 Florida Elections Commission must consider the mitigating and 289 aggravating circumstances contained in s. $106.265 \cdot (1)$ when 290 determining the amount of a fine, if any, to be waived. Any such 291 request shall be made within 20 days after receipt of the notice of payment due. In such case, the candidate or chair of the 292 293 political committee shall, within the 20-day period, notify the 294 filing officer in writing of his or her intention to bring the 295 matter before the commission.

296Section 9. Paragraph (c) of subsection (7) and subsection297(8) of section 106.0703, Florida Statutes, are amended to read:

298 106.0703 Electioneering communications organizations;
299 reporting requirements; certification and filing; penalties.300 (7)

(c) The treasurer of an electioneering communications organization may appeal or dispute the fine, based upon, but not limited to, unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled to a hearing before the Florida Elections Commission,

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306 which shall have the authority to waive the fine in whole or in 307 part. The Florida Elections Commission must consider the 308 mitigating and aggravating circumstances contained in s. 309 106.265 + (1) when determining the amount of a fine, if any, to be 310 waived. Any such request shall be made within 20 days after receipt of the notice of payment due. In such case, the 311 312 treasurer of the electioneering communications organization shall, within the 20-day period, notify the filing officer in 313 314 writing of his or her intention to bring the matter before the 315 commission.

(8) An electioneering communications organization shall, within 2 days after receiving its initial password or secure sign-on from the Department of State allowing confidential access to the department's electronic campaign finance filing system, electronically file the periodic reports that would have been required pursuant to this section for reportable activities that occurred since the date of the last general election.

323 Section 10. Section 106.265, Florida Statutes, is amended 324 to read:

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106.265 Civil penalties.-

(1) The commission, or in cases referred to the Division
of Administrative Hearings pursuant to s. 106.25(5), the
administrative law judge, is authorized upon the finding of a
violation of this chapter or chapter 104 to impose civil
penalties in the form of fines not to exceed \$1,000 per count
or, if applicable, to impose a civil penalty as provided in s.
106.19.

333 (2) In determining the amount of such civil penalties, the Page 12 of 14

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334 commission or the administrative law judge shall consider, among 335 other mitigating and aggravating circumstances:

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(a) The gravity of the act or omission;

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(b) Any previous history of similar acts or omissions;

(c) The appropriateness of such penalty to the financial resources of the person, political committee, committee of continuous existence, <u>electioneering communications</u> organization, or political party; and

(d) Whether the person, political committee, committee of
continuous existence, <u>electioneering communications</u>
<u>organization</u>, or political party has shown good faith in
attempting to comply with the provisions of this chapter or
chapter 104.

347 (3)(2) If any person, political committee, committee of
 348 continuous existence, <u>electioneering communications</u>
 349 <u>organization</u>, or political party fails or refuses to pay to the
 350 commission any civil penalties assessed pursuant to the
 351 provisions of this section, the commission shall be responsible
 352 for collecting the civil penalties resulting from such action.

353 <u>(4)(3)</u> Any civil penalty collected pursuant to the 354 provisions of this section shall be deposited into the Election 355 Campaign Financing Trust Fund.

356 <u>(5)(4)</u> Notwithstanding any other provisions of this 357 chapter, any fine assessed pursuant to the provisions of this 358 chapter, which fine is designated to be deposited or which would 359 otherwise be deposited into the General Revenue Fund of the 360 state, shall be deposited into the Election Campaign Financing 361 Trust Fund.

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362 (6) (5) In any case in which the commission determines that 363 a person has filed a complaint against another person with a 364 malicious intent to injure the reputation of the person 365 complained against by filing the complaint with knowledge that 366 the complaint contains one or more false allegations or with 367 reckless disregard for whether the complaint contains false 368 allegations of fact material to a violation of this chapter or 369 chapter 104, the complainant shall be liable for costs and 370 reasonable attorney's fees incurred in the defense of the person complained against, including the costs and reasonable 371 attorney's fees incurred in proving entitlement to and the 372 373 amount of costs and fees. If the complainant fails to pay such 374 costs and fees voluntarily within 30 days following such finding 375 by the commission, the commission shall forward such information to the Department of Legal Affairs, which shall bring a civil 376 377 action in a court of competent jurisdiction to recover the 378 amount of such costs and fees awarded by the commission.

379Section 11.Section 103.161, Florida Statutes, is380repealed.

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Section 12. This act shall take effect July 1, 2011.

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