${\bf By}$ Senator Bogdanoff

1	25-00719-11 20111386
1	A bill to be entitled
2	An act relating to controlled substances; amending s.
3	400.9905, F.S.; redefining the terms "clinic" and
4	"portable equipment provider" for purposes of the
5	Health Care Clinic Act; amending s. 456.037, F.S.;
6	conforming provisions to changes made by the act;
7	amending s. 456.057, F.S.; authorizing the Department
8	of Health to obtain patient records pursuant to a
9	subpoena and without notification to the patient from
10	a controlled-substance medical clinic under certain
11	circumstances; amending s. 458.3265, F.S.; renaming
12	pain-management clinics as "controlled-substance
13	medical clinics"; prohibiting controlled-substance
14	medical clinics from advertising services related to
15	the dispensing of medication; revising the criteria
16	requiring registration with the department as a
17	controlled-substance medical clinic; conforming
18	provisions to changes made by the act; revising the
19	circumstances in which the department may revoke the
20	certificate of registration for a controlled-substance
21	medical clinic; providing an exception for revoking
22	and suspending a certificate of registration for a
23	controlled-substance medical clinic; revising the
24	responsibilities of a physician who provides
25	professional services in a controlled-substance
26	medical clinic; deleting the requirement that the
27	Board of Medicine adopt a rule establishing the
28	maximum number of prescriptions that can be written
29	for certain controlled substances within a specified

Page 1 of 59

	25-00719-11 20111386
30	time; revising the rules setting forth the standards
31	of practice that the board is required to adopt;
32	deleting the provision that describes when a physician
33	is primarily engaged in the treatment of pain;
34	amending s. 458.327, F.S.; conforming provisions to
35	changes made by the act; amending s. 458.331, F.S.;
36	conforming provisions to changes made by the act;
37	revising the acts that constitute grounds for
38	disciplinary action for a licensee who serves as a
39	designated physician of a controlled-substance medical
40	clinic; amending s. 459.0137, F.S.; renaming pain-
41	management clinics as "controlled-substance medical
42	clinics"; prohibiting controlled-substance medical
43	clinics from advertising services related to the
44	dispensing of medication; revising the criteria
45	requiring registration with the department as a
46	controlled-substance medical clinic; conforming
47	provisions to changes made by the act; revising the
48	circumstances in which the department may revoke the
49	certificate of registration for a controlled-substance
50	medical clinic; providing an exception for revoking
51	and suspending a certificate of registration for a
52	controlled-substance medical clinic; revising the
53	responsibilities of an osteopathic physician who
54	provides professional services in a controlled-
55	substance medical clinic; deleting the requirement
56	that the Board of Osteopathic Medicine adopt a rule
57	establishing the maximum number of prescriptions that
58	can be written for certain controlled substances

	25-00719-11 20111386
59	within a specified time; revising the rules setting
60	forth the standards of practice that the board is
61	required to adopt; deleting the provision that
62	describes when an osteopathic physician is primarily
63	engaged in the treatment of pain; amending s. 459.015,
64	F.S.; conforming provisions to changes made by the
65	act; revising the acts that constitute grounds for
66	disciplinary action for a licensee who serves as a
67	designated osteopathic physician of a controlled-
68	substance medical clinic; amending s. 465.0276, F.S.;
69	deleting the provision that prohibits a dispensing
70	practitioner from dispensing a specified amount of a
71	controlled substance under certain circumstances;
72	amending s. 893.055, F.S.; redefining the term
73	"patient advisory report" as it relates to the
74	prescription drug monitoring program; revising the
75	date by which the department is required to establish
76	a comprehensive electronic database system; revising
77	the responsibilities of the dispenser and the
78	prescriber with regard to the electronic database
79	system; revising the circumstances in which the
80	department is required to adopt rules regarding
81	reporting, accessing the database, evaluation,
82	management, development, implementation, operation,
83	security, and storage of information within the
84	electronic database system; deleting the Office of
85	Drug Control as one of the organizations that the
86	department is required to work with in developing
87	rules for the prescription drug monitoring program;

Page 3 of 59

25-00719-11 requiring that a dispensed controlled substance be reported to the department within a specified number of hours; authorizing law enforcement agencies to request certain confidential and exempt information from the electronic database system upon determination that probable cause exists that a crime is being committed and issuance of a search warrant; providing 95 that all costs incurred by the department in 96 administering the prescription drug monitoring program be funded through federal grants, dispensing registration fees, or private funding applied for or received by the state; requiring the department rather than the Office of Drug Control to establish a directsupport organization; requiring the State Surgeon General to appoint the board of directors for the direct-support organization; requiring the directsupport organization to operate under written contract 105 with the department; revising requirements for the contract; requiring the activities of the direct-106 support organization to be consistent with the goals and mission of the department; authorizing the department to permit use of certain services, property, and facilities of the department by the direct-support organization; prohibiting the department from permitting the use of any administrative services, property, or facilities of the state by the direct-support organization under certain conditions; requiring the department rather

88 89

90

91

92

93

94

97

98 99

100

101

102

103

104

107

108

109

110

111

112

113

114

115

116

20111386

Page 4 of 59

than the Office of Drug Control to study the

	25-00719-11 20111386
117	feasibility of enhancing the prescription drug
118	monitoring program for specified purposes; requiring
119	the direct-support organization to provide funding for
120	the department rather than the Office of Drug Control
121	to conduct training in using the prescription drug
122	monitoring program; revising the date in which the
123	department must adopt rules; amending s. 893.0551,
124	F.S.; authorizing a law enforcement agency to disclose
125	certain confidential and exempt information received
126	from the department to a criminal justice agency
127	pursuant to a search warrant; providing an effective
128	date.
129	
130	Be It Enacted by the Legislature of the State of Florida:
131	
132	Section 1. Subsections (4) and (7) of section 400.9905,
133	Florida Statutes, are amended to read:
134	400.9905 Definitions
135	(4) "Clinic" means an entity at which health care services
136	are provided to individuals and which tenders charges for
137	reimbursement <u>or payment</u> for such services, including a mobile
138	clinic and a portable equipment provider. For purposes of this
139	part, the term does not include and the licensure requirements
140	of this part do not apply to:
141	(a) Entities licensed or registered by the state under
142	chapter 395; or entities licensed or registered by the state and
143	providing only health care services within the scope of services
144	authorized under their respective licenses granted under ss.
145	383.30-383.335, chapter 390, chapter 394, chapter 397, this

Page 5 of 59

25-00719-11 20111386 146 chapter except part X, chapter 429, chapter 463, chapter 465, 147 chapter 466, chapter 478, part I of chapter 483, chapter 484, or chapter 651; end-stage renal disease providers authorized under 148 149 42 C.F.R. part 405, subpart U; or providers certified under 42 C.F.R. part 485, subpart B or subpart H; or any entity that 150 provides neonatal or pediatric hospital-based health care 151 152 services or other health care services by licensed practitioners 153 solely within a hospital licensed under chapter 395. 154 (b) Entities that own, directly or indirectly, entities 155 licensed or registered by the state pursuant to chapter 395; or 156 entities that own, directly or indirectly, entities licensed or 157 registered by the state and providing only health care services within the scope of services authorized pursuant to their 158 159 respective licenses granted under ss. 383.30-383.335, chapter 160 390, chapter 394, chapter 397, this chapter except part X, 161 chapter 429, chapter 463, chapter 465, chapter 466, chapter 478, 162 part I of chapter 483, chapter 484, chapter 651; end-stage renal 163 disease providers authorized under 42 C.F.R. part 405, subpart U; or providers certified under 42 C.F.R. part 485, subpart B or 164 165 subpart H; or any entity that provides neonatal or pediatric hospital-based health care services by licensed practitioners 166 167 solely within a hospital licensed under chapter 395. (c) Entities that are owned, directly or indirectly, by an 168 entity licensed or registered by the state pursuant to chapter 169

169 entity licensed or registered by the state pursuant to chapter 170 395; or entities that are owned, directly or indirectly, by an 171 entity licensed or registered by the state and providing only 172 health care services within the scope of services authorized 173 pursuant to their respective licenses granted under ss. 383.30-174 383.335, chapter 390, chapter 394, chapter 397, this chapter

Page 6 of 59

25-00719-11 20111386 175 except part X, chapter 429, chapter 463, chapter 465, chapter 176 466, chapter 478, part I of chapter 483, chapter 484, or chapter 177 651; end-stage renal disease providers authorized under 42 178 C.F.R. part 405, subpart U; or providers certified under 42 C.F.R. part 485, subpart B or subpart H; or any entity that 179 180 provides neonatal or pediatric hospital-based health care 181 services by licensed practitioners solely within a hospital 182 under chapter 395. 183 (d) Entities that are under common ownership, directly or 184 indirectly, with an entity licensed or registered by the state 185 pursuant to chapter 395; or entities that are under common 186 ownership, directly or indirectly, with an entity licensed or 187 registered by the state and providing only health care services 188 within the scope of services authorized pursuant to their 189 respective licenses granted under ss. 383.30-383.335, chapter 190 390, chapter 394, chapter 397, this chapter except part X, 191 chapter 429, chapter 463, chapter 465, chapter 466, chapter 478, 192 part I of chapter 483, chapter 484, or chapter 651; end-stage renal disease providers authorized under 42 C.F.R. part 405, 193 194 subpart U; or providers certified under 42 C.F.R. part 485, subpart B or subpart H; or any entity that provides neonatal or 195 196 pediatric hospital-based health care services by licensed 197 practitioners solely within a hospital licensed under chapter 198 395. 199 (e) An entity that is exempt from federal taxation under 26

(e) An entity that is exempt from federal taxation under 26
U.S.C. s. 501(c)(3) or (4), an employee stock ownership plan
under 26 U.S.C. s. 409 that has a board of trustees not less
than two-thirds of which are Florida-licensed health care
practitioners and provides only physical therapy services under

Page 7 of 59

25-00719-11 20111386_____ 204 physician orders, any community college or university clinic, 205 and any entity owned or operated by the federal or state 206 government, including agencies, subdivisions, or municipalities 207 thereof.

(f) A sole proprietorship, group practice, partnership, or corporation that provides health care services by physicians covered by s. 627.419, that is directly supervised by one or more of such physicians, and that is wholly owned by one or more of those physicians or by a physician and the spouse, parent, child, or sibling of that physician.

(g) A sole proprietorship, group practice, partnership, or 214 215 corporation that provides health care services by licensed 216 health care practitioners under chapter 457, chapter 458, 217 chapter 459, chapter 460, chapter 461, chapter 462, chapter 463, 218 chapter 466, chapter 467, chapter 480, chapter 484, chapter 486, 219 chapter 490, chapter 491, or part I, part III, part X, part 220 XIII, or part XIV of chapter 468, or s. 464.012, which are 221 wholly owned by one or more licensed health care practitioners, 222 or the licensed health care practitioners set forth in this 223 paragraph and the spouse, parent, child, or sibling of a 224 licensed health care practitioner, so long as one of the owners 225 who is a licensed health care practitioner is supervising the 226 business activities and is legally responsible for the entity's 227 compliance with all federal and state laws. However, a health 228 care practitioner may not supervise services beyond the scope of 229 the practitioner's license, except that, for the purposes of this part, a clinic owned by a licensee in s. 456.053(3)(b) that 230 231 provides only services authorized pursuant to s. 456.053(3)(b) 232 may be supervised by a licensee specified in s. 456.053(3)(b).

Page 8 of 59

```
25-00719-11
                                                             20111386
233
          (h) Clinical facilities affiliated with an accredited
234
     medical school at which training is provided for medical
235
     students, residents, or fellows.
236
           (i) Entities that provide only oncology or radiation
237
     therapy services by physicians licensed under chapter 458 or
     chapter 459 or entities that provide oncology or radiation
238
239
     therapy services by physicians licensed under chapter 458 or
240
     chapter 459 which are owned by a corporation whose shares are
     publicly traded on a recognized stock exchange.
241
242
           (j) Clinical facilities affiliated with a college of
     chiropractic accredited by the Council on Chiropractic Education
243
244
     at which training is provided for chiropractic students.
245
           (k) Entities that provide licensed practitioners to staff
246
     emergency departments or to deliver anesthesia services in
247
     facilities licensed under chapter 395 and that derive at least
248
     90 percent of their gross annual revenues from the provision of
249
     such services. Entities claiming an exemption from licensure
250
     under this paragraph must provide documentation demonstrating
251
     compliance.
252
           (1) Orthotic or prosthetic clinical facilities that are a
253
     publicly traded corporation or that are wholly owned, directly
254
     or indirectly, by a publicly traded corporation. As used in this
255
     paragraph, a publicly traded corporation is a corporation that
256
     issues securities traded on an exchange registered with the
257
     United States Securities and Exchange Commission as a national
258
     securities exchange.
259
          (7) "Portable equipment provider" means an entity that
260
     contracts with or employs persons to provide portable equipment
261
     to multiple locations performing treatment or diagnostic testing
```

Page 9 of 59

	25-00719-11 20111386
262	of individuals, that bills third-party payors for those
263	$rac{services_{m{r}}}{r}$ and that otherwise meets the definition of a clinic in
264	subsection (4).
265	Section 2. Subsection (5) of section 456.037, Florida
266	Statutes, is amended to read:
267	456.037 Business establishments; requirements for active
268	status licenses; delinquency; discipline; applicability
269	(5) This section applies to any business establishment
270	registered, permitted, or licensed by the department to do
271	business. Business establishments include, but are not limited
272	to, dental laboratories, electrology facilities, massage
273	establishments, pharmacies, and controlled-substance medical
274	pain-management clinics required to be registered under s.
275	458.3265 or s. 459.0137.
276	Section 3. Paragraph (a) of subsection (9) of section
277	456.057, Florida Statutes, is amended to read:
278	456.057 Ownership and control of patient records; report or
279	copies of records to be furnished
280	(9)(a)1. The department may obtain patient records pursuant
281	to a subpoena without written authorization from the patient if
282	the department and the probable cause panel of the appropriate
283	board, if any, find reasonable cause to believe that a health
284	care practitioner has excessively or inappropriately prescribed
285	any controlled substance specified in chapter 893 in violation
286	of this chapter or any professional practice act or that a
287	health care practitioner has practiced his or her profession
288	below that level of care, skill, and treatment required as
289	defined by this chapter or any professional practice act and
290	also find that appropriate, reasonable attempts were made to

Page 10 of 59

25-00719-11 20111386 291 obtain a patient release. Notwithstanding the foregoing, the 292 department need not attempt to obtain a patient release when 293 investigating an offense involving the inappropriate prescribing, overprescribing, or diversion of controlled 294 295 substances and the offense involves a controlled-substance 296 medical pain-management clinic. The department may obtain 297 patient records pursuant to a subpoena and without patient 298 authorization or notification to the patient subpoena from any 299 controlled-substance medical pain-management clinic required to 300 be licensed if the department has probable cause to believe that a violation of any provision of s. 458.3265 or s. 459.0137 is 301 302 occurring or has occurred and reasonably believes that obtaining 303 such patient authorization is not feasible due to the volume of 304 the dispensing and prescribing activity involving controlled 305 substances and that obtaining patient authorization or the 306 issuance of a subpoena would jeopardize the investigation. 307 2. The department may obtain patient records and insurance

information pursuant to a subpoena without written authorization from the patient if the department and the probable cause panel of the appropriate board, if any, find reasonable cause to believe that a health care practitioner has provided inadequate medical care based on termination of insurance and also find that appropriate, reasonable attempts were made to obtain a patient release.

315 3. The department may obtain patient records, billing 316 records, insurance information, provider contracts, and all 317 attachments thereto pursuant to a subpoena without written 318 authorization from the patient if the department and probable 319 cause panel of the appropriate board, if any, find reasonable

Page 11 of 59

SB 1386

25-00719-11 20111386 320 cause to believe that a health care practitioner has submitted a 321 claim, statement, or bill using a billing code that would result in payment greater in amount than would be paid using a billing 322 323 code that accurately describes the services performed, requested 324 payment for services that were not performed by that health care 325 practitioner, used information derived from a written report of 326 an automobile accident generated pursuant to chapter 316 to 327 solicit or obtain patients personally or through an agent 328 regardless of whether the information is derived directly from 329 the report or a summary of that report or from another person, solicited patients fraudulently, received a kickback as defined 330 331 in s. 456.054, violated the patient brokering provisions of s. 332 817.505, or presented or caused to be presented a false or 333 fraudulent insurance claim within the meaning of s. 334 817.234(1)(a), and also find that, within the meaning of s. 335 817.234(1)(a), patient authorization cannot be obtained because 336 the patient cannot be located or is deceased, incapacitated, or 337 suspected of being a participant in the fraud or scheme, and if the subpoena is issued for specific and relevant records. 338 339

4. Notwithstanding subparagraphs 1.-3., when the department investigates a professional liability claim or undertakes action pursuant to s. 456.049 or s. 627.912, the department may obtain patient records pursuant to a subpoena without written authorization from the patient if the patient refuses to cooperate or if the department attempts to obtain a patient release and the failure to obtain the patient records would be detrimental to the investigation.

347 Section 4. Section 458.3265, Florida Statutes, is amended 348 to read:

Page 12 of 59

	25-00719-11 20111386
349	458.3265 Controlled-substance medical pain-management
350	clinics
351	(1) REGISTRATION
352	(a) <u>A</u> All privately owned <u>controlled-substance medical</u>
353	clinic, facility, or office pain-management clinics, facilities,
354	or offices , hereinafter referred to as <u>a "clinic,"</u> "clinics,"
355	may not advertise services related to the dispensing of
356	medication. A controlled-substance medical clinic is a facility
357	that employs a physician who prescribes on any given day more
358	than 25 prescriptions of Schedule II or Schedule III controlled
359	substance medications, or a combination thereof, which advertise
360	in any medium for any type of pain-management services, or
361	<u>employs</u> employ a physician who is primarily engaged in the
362	treatment of pain by prescribing or dispensing controlled
363	substance medications. Such a clinic $_{ au}$ must register with the
364	department unless:
365	1. That clinic is licensed as a facility pursuant to
366	chapter 395;
367	2. The majority of the physicians who provide services in
368	the clinic primarily provide interventional pain-management
369	procedures and other surgical services;
370	3. The clinic is owned by a publicly held corporation whose
371	shares are traded on a national exchange or on the over-the-
372	counter market and whose total assets at the end of the
373	corporation's most recent fiscal quarter exceeded \$50 million;
374	4. The clinic is affiliated with an accredited medical
375	school at which training is provided for medical students,
376	residents, or fellows; <u>or</u>
377	5. The clinic does not prescribe or dispense controlled

Page 13 of 59

25-00719-11 20111386 378 substances for the treatment of pain; or 379 5.6. The clinic is owned by a corporate entity exempt from 380 federal taxation under 26 U.S.C. s. 501(c)(3). 381 (b) Each clinic location shall be registered separately 382 regardless of whether the clinic is operated under the same 383 business name or management as another clinic. 384 (c) As a part of registration, a clinic must designate a 385 physician who is responsible for complying with all requirements 386 related to registration and operation of the clinic in compliance with this section. Within 10 days after termination 387 388 of a designated physician, the clinic must notify the department 389 of the identity of another designated physician for that clinic. The designated physician shall have a full, active, and 390 391 unencumbered license under this chapter or chapter 459 and shall 392 practice at the clinic location for which the physician has 393 assumed responsibility. Failing to have a licensed designated 394 physician practicing at the location of the registered clinic 395 may be the basis for a summary suspension of the clinic 396 registration certificate as described in s. 456.073(8) for a license or s. 120.60(6). 397 398 (d) The department shall deny registration to any clinic

that is not fully owned by a physician licensed under this chapter or chapter 459 or a group of physicians, each of whom is licensed under this chapter or chapter 459; or that is not a health care clinic licensed under part X of chapter 400.

403 (e) The department shall deny registration to any 404 <u>controlled-substance medical pain-management</u> clinic owned by or 405 with any contractual or employment relationship with a 406 physician:

Page 14 of 59

```
25-00719-11
```

20111386

407 1. Whose Drug Enforcement Administration number has ever408 been revoked.

409 2. Whose application for a license to prescribe, dispense,
410 or administer a controlled substance has been denied by any
411 jurisdiction.

3. Who has been convicted of or pleaded guilty or nolo contendere to, regardless of adjudication, an offense that constitutes a felony for receipt of illicit and diverted drugs, including a controlled substance listed in Schedule I, Schedule II, Schedule III, Schedule IV, or Schedule V of s. 893.03, in this state, any other state, or the United States.

418 (f) If the department finds upon a hearing by the probable cause panel that a controlled-substance medical pain-management 419 420 clinic does not meet the requirement of paragraph (d) or is 421 owned, directly or indirectly, by a person meeting any criteria 422 listed in paragraph (e), the department shall revoke the 423 certificate of registration previously issued by the department. 424 As determined by rule, the department may grant an exemption to 425 denying a registration or revoking a previously issued 426 registration if more than 10 years have elapsed since 427 adjudication. As used in this subsection, the term "convicted" 428 includes an adjudication of guilt following a plea of guilty or 429 nolo contendere or the forfeiture of a bond when charged with a 430 crime.

(g) The department may revoke the clinic's certificate of registration and prohibit all physicians associated with that <u>controlled-substance medical</u> pain-management clinic from practicing at that clinic location based upon an annual inspection and evaluation of the factors described in subsection

Page 15 of 59

	25-00719-11 20111386
436	
437	of the appropriate board that any physician associated with that
438	controlled-substance medical clinic knew or should have known of
439	any violations of the factors described in subsection (3).
440	(h)1. If the registration of a controlled-substance medical
441	pain-management clinic is revoked or suspended, the designated
442	physician of the <u>controlled-substance medical</u> pain-management
443	clinic, the owner or lessor of the <u>controlled-substance medical</u>
444	pain-management clinic property, the manager, and the proprietor
445	shall cease to operate the facility as a <u>controlled-substance</u>
446	medical pain-management clinic as of the effective date of the
447	suspension or revocation.
448	2. Notwithstanding subparagraph 1., the clinic's
449	registration shall not be revoked or suspended if the clinic,
450	within 24 hours after notification of suspension or revocation,
451	appoints another designated physician who has a full, active,
452	and unencumbered license under this chapter or chapter 459 to
453	operate a controlled-substance medical clinic.
454	(i) If a <u>controlled-substance medical</u> pain-management
455	clinic registration is revoked or suspended, the designated
456	physician of the controlled-substance medical pain-management
457	clinic, the owner or lessor of the clinic property, the manager,
458	or the proprietor is responsible for removing all signs and
459	symbols identifying the premises as a <u>controlled-substance</u>
460	medical pain-management clinic.
461	(j) Upon the effective date of the suspension or
462	revocation, the designated physician of the controlled-substance
463	medical pain-management clinic shall advise the department of
464	the disposition of the medicinal drugs located on the premises.

Page 16 of 59

25-00719-11 20111386 465 The disposition is subject to the supervision and approval of 466 the department. Medicinal drugs that are purchased or held by a 467 controlled-substance medical pain-management clinic that is not 468 registered may be deemed adulterated pursuant to s. 499.006. 469 (k) If the clinic's registration is revoked, any person 470 named in the registration documents of the controlled-substance 471 medical pain-management clinic, including persons owning or 472 operating the controlled-substance medical pain-management 473 clinic, may not, as an individual or as a part of a group, apply 474 to operate a controlled-substance medical pain-management clinic 475 for 5 years after the date the registration is revoked upon a 476 finding by the probable cause panel, and an opportunity to be heard, that the persons operating such clinic knew or should 477 478 have known of violations causing such revocation. 479 (1) The period of suspension for the registration of a 480 controlled-substance medical pain-management clinic shall be 481 prescribed by the department, but may not exceed 1 year. 482 (m) A change of ownership of a registered controlled-483 substance medical pain-management clinic requires submission of 484 a new registration application. 485 (2) PHYSICIAN RESPONSIBILITIES.-These responsibilities 486 apply to any physician who provides professional services in a 487 controlled-substance medical pain-management clinic that is 488 required to be registered in subsection (1). 489 (a) A physician may not practice medicine in a controlled-490 substance medical pain-management clinic, as described in 491 subsection (4), if \div 492 1. the controlled-substance medical pain-management clinic 493 is not registered with the department as required by this

Page 17 of 59

CODING: Words stricken are deletions; words underlined are additions.

SB 1386

	25-00719-11 20111386
494	section <u>.; or</u>
495	2. Effective July 1, 2012, the physician has not
496	successfully completed a pain-medicine fellowship that is
497	accredited by the Accreditation Council for Graduate Medical
498	Education or a pain-medicine residency that is accredited by the
499	Accreditation Council for Graduate Medical Education or, prior
500	to July 1, 2012, does not comply with rules adopted by the
501	board.
502	
503	Any physician who qualifies to practice medicine in a pain-
504	management clinic pursuant to rules adopted by the Board of
505	Medicine as of July 1, 2012, may continue to practice medicine
506	in a pain-management clinic as long as the physician continues
507	to meet the qualifications set forth in the board rules. A
508	physician who violates this paragraph is subject to disciplinary
509	action by his or her appropriate medical regulatory board.
510	(b) A person may not dispense any medication, including a
511	controlled substance, on the premises of a registered
512	<u>controlled-substance medical</u> pain-management clinic unless he or
513	she is a physician licensed under this chapter or chapter 459.
514	(c) A physician, advanced registered nurse practitioner, or
515	<u>a physician assistant</u> must perform <u>an appropriate medical</u> a
516	physical examination of a patient on the same day that <u>the</u>
517	<u>physician</u> he or she dispenses or prescribes a controlled
518	substance to a patient at a <u>controlled-substance medical</u> pain-
519	management clinic. <u>A</u> If the physician may not dispense
520	prescribes or dispenses more than a <u>30-day supply</u> 72-hour dose
521	of controlled substances <u>to any patient</u> for the treatment of
522	chronic nonmalignant pain, the physician must document in the

Page 18 of 59

25-00719-11

20111386

523 patient's record the reason for prescribing or dispensing that 524 quantity.

525 (d) A physician authorized to prescribe controlled 526 substances who practices at a controlled-substance medical pain-527 management clinic is responsible for maintaining the control and 528 security of his or her prescription blanks and any other method 529 used for prescribing controlled substance pain medication. The 530 physician shall comply with the requirements for counterfeit-531 resistant prescription blanks in s. 893.065 and the rules 532 adopted pursuant to that section. The physician shall notify, in 533 writing, the department within 24 hours after discovering 534 following any theft or loss of a prescription blank or breach of any other method for prescribing controlled substances pain 535 medication. 536

(e) The designated physician of a <u>controlled-substance</u> <u>medical</u> <u>pain-management</u> clinic shall notify the applicable board in writing of the date of termination of employment within 10 days after terminating his or her employment with a <u>controlled-</u> <u>substance medical</u> <u>pain-management</u> clinic that is required to be registered under subsection (1).

543

(3) INSPECTION.-

(a) The department shall inspect the <u>controlled-substance</u>
<u>medical pain-management</u> clinic annually, including a review of
the patient records, to ensure that it complies with this
section and the rules of the Board of Medicine adopted pursuant
to subsection (4) unless the clinic is accredited by a
nationally recognized accrediting agency approved by the Board
of Medicine.

551

(b) During an onsite inspection, the department shall make

Page 19 of 59

1	25-00719-11 20111386
552	a reasonable attempt to discuss each violation with the owner or
553	designated physician of the <u>controlled-substance medical</u> pain-
554	management clinic before issuing a formal written notification.
555	(c) Any action taken to correct a violation shall be
556	documented in writing by the owner or designated physician of
557	the <u>controlled-substance medical</u> pain-management clinic and
558	verified by followup visits by departmental personnel.
559	(4) RULEMAKING
560	(a) The department shall adopt rules necessary to
561	administer the registration and inspection of <u>controlled-</u>
562	substance medical pain-management clinics which establish the
563	specific requirements, procedures, forms, and fees.
564	(b) The department shall adopt a rule defining what
565	constitutes practice by a designated physician at the clinic
566	location for which the physician has assumed responsibility, as
567	set forth in subsection (1). When adopting the rule, the
568	department shall consider the number of clinic employees, the
569	location of the <u>controlled-substance medical</u> pain-management
570	clinic, the clinic's hours of operation, and the amount of
571	controlled substances being prescribed, dispensed, or
572	administered at the <u>controlled-substance medical</u> pain-management
573	clinic.
574	(c) The Board of Medicine shall adopt a rule establishing
575	the maximum number of prescriptions for Schedule II or Schedule
576	III controlled substances or the controlled substance Alprazolam
577	which may be written at any one registered pain-management
578	clinic during any 24-hour period.

579 <u>(c) (d)</u> The Board of Medicine shall adopt rules setting 580 forth standards of practice for physicians practicing in

Page 20 of 59

	25-00719-11 20111386
581	privately owned <u>controlled-substance medical</u> pain-management
582	clinics that primarily engage in the treatment of pain by
583	prescribing or dispensing controlled substance medications. Such
584	rules shall address, but need not be limited to:
585	1. Facility operations;
586	2. Physical operations;
587	3. Infection control requirements;
588	4. Health and safety requirements;
589	5. Quality assurance requirements;
590	6. Patient records;
591	7. Training requirements for all facility health care
592	practitioners who are not regulated by another board;
593	7.8. Inspections; and
594	8.9. Data collection and reporting requirements.
595	
596	A physician is primarily engaged in the treatment of pain by
597	prescribing or dispensing controlled substance medications when
598	the majority of the patients seen are prescribed or dispensed
599	controlled substance medications for the treatment of chronic
600	nonmalignant pain. Chronic nonmalignant pain is pain unrelated
601	to cancer which persists beyond the usual course of the disease
602	or the injury that is the cause of the pain or more than 90 days
603	after surgery.
604	(5) PENALTIES; ENFORCEMENT
605	(a) The department may impose an administrative fine on the
606	clinic of up to \$5,000 per violation for violating the
607	requirements of this section; chapter 499, the Florida Drug and
608	Cosmetic Act; 21 U.S.C. ss. 301-392, the Federal Food, Drug, and
609	Cosmetic Act; 21 U.S.C. ss. 821 et seq., the Comprehensive Drug

Page 21 of 59

25-00719-11 20111386 610 Abuse Prevention and Control Act; chapter 893, the Florida 611 Comprehensive Drug Abuse Prevention and Control Act; or the rules of the department. In determining whether a penalty is to 612 613 be imposed, and in fixing the amount of the fine, the department 614 shall consider the following factors: 1. The gravity of the violation, including the probability 615 616 that death or serious physical or emotional harm to a patient 617 has resulted, or could have resulted, from the controlledsubstance medical pain-management clinic's actions or the 618 actions of the physician, the severity of the action or 619 potential harm, and the extent to which the provisions of the 620 621 applicable laws or rules were violated. 622 2. What actions, if any, the owner or designated physician 623 took to correct the violations. 624 3. Whether there were any previous violations at the 625 controlled-substance medical pain-management clinic. 626 4. The financial benefits that the controlled-substance 627 medical pain-management clinic derived from committing or 628 continuing to commit the violation. 629 (b) Each day a violation continues after the date fixed for 630 termination of the violation as ordered by the department 631 constitutes an additional, separate, and distinct violation. 632 (c) The department may impose a fine and, in the case of an owner-operated controlled-substance medical pain-management 633 634 clinic, revoke or deny a controlled-substance medical pain-635 management clinic's registration, if the clinic's designated 636 physician knowingly and intentionally misrepresents actions 637 taken to correct a violation.

638

(d) An owner or designated physician of a controlled-

Page 22 of 59

25-00719-11 20111386 639 substance medical pain-management clinic who concurrently 640 operates an unregistered controlled-substance medical painmanagement clinic is subject to an administrative fine of \$5,000 641 642 per day. 643 (e) If the owner of a controlled-substance medical pain-644 management clinic that requires registration fails to apply to register the clinic upon a change of ownership and operates the 645 clinic under the new ownership, the owner is subject to a fine 646 647 of \$5,000. Section 5. Paragraphs (a) and (e) of subsection (1) and 648 649 paragraph (f) of subsection (2) of section 458.327, Florida 650 Statutes, are amended to read: 651 458.327 Penalty for violations.-652 (1) Each of the following acts constitutes a felony of the 653 third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084: 654 655 (a) The practice of medicine or an attempt to practice 656 medicine without a license to practice in this state Florida. 657 (e) Knowingly operating, owning, or managing a 658 nonregistered controlled-substance medical pain-management 659 clinic that is required to be registered with the Department of 660 Health pursuant to s. 458.3265(1). 661 (2) Each of the following acts constitutes a misdemeanor of 662 the first degree, punishable as provided in s. 775.082 or s. 775.083: 663 664 (f) Knowingly prescribing or dispensing, or causing to be 665 prescribed or dispensed, controlled substances in a 666 nonregistered controlled-substance medical pain-management 667 clinic that is required to be registered with the Department of

Page 23 of 59

	25-00719-11 20111386
668	Health pursuant to s. 458.3265(1).
669	Section 6. Paragraphs (oo) and (pp) of subsection (1) of
670	section 458.331, Florida Statutes, are amended to read:
671	458.331 Grounds for disciplinary action; action by the
672	board and department
673	(1) The following acts constitute grounds for denial of a
674	license or disciplinary action, as specified in s. 456.072(2):
675	(oo) Applicable to a licensee who serves as the designated
676	physician of a <u>controlled-substance medical</u> pain-management
677	clinic as defined in s. 458.3265 or s. 459.0137:
678	1. Registering a <u>controlled-substance medical</u> pain-
679	management clinic through misrepresentation or fraud;
680	2. Procuring, or attempting to procure, the registration of
681	a <u>controlled-substance medical</u> pain-management clinic for any
682	other person by making or causing to be made, any false
683	representation;
684	3. Failing to comply with any requirement of chapter 499,
685	the Florida Drug and Cosmetic Act; 21 U.S.C. ss. 301-392, the
686	Federal Food, Drug, and Cosmetic Act; 21 U.S.C. ss. 821 et seq.,
687	the Drug Abuse Prevention and Control Act; or chapter 893, the
688	Florida Comprehensive Drug Abuse Prevention and Control Act;
689	4. Being convicted or found guilty of, regardless of
690	adjudication to, a felony or any other crime involving moral
691	turpitude, fraud, dishonesty, or deceit in any jurisdiction of
692	the courts of this state, of any other state, or of the United
693	States;
694	5. Being convicted of, or disciplined by a regulatory
695	agency of the Federal Government or a regulatory agency of
696	another state for, any offense that would constitute a violation

Page 24 of 59

701 of the United States which relates to the practice of, or the 702 ability to practice, a licensed health care profession; 703 6.7. Being convicted of, or entering a plea of guilty or 704 nolo contendere to, regardless of adjudication, a crime in any 705 jurisdiction of the courts of this state, of any other state, or of the United States which relates to health care fraud; 706 707 7.8. Dispensing any medicinal drug based upon a 708 communication that purports to be a prescription as defined in s. 465.003(14) or s. 893.02 if the dispensing practitioner knows 709 710 or has reason to believe that the purported prescription is not 711 based upon a valid practitioner-patient relationship; or 712 8.9. Failing to timely notify the board of the date of his 713 or her termination from a controlled-substance medical pain-714 management clinic as required by s. 458.3265(2). 715 (pp) Failing to timely notify the department of the theft 716 of prescription blanks from a controlled-substance medical pain-717 management clinic or a breach of other methods for prescribing within 24 hours as required by s. 458.3265(2). 718 719 Section 7. Section 459.0137, Florida Statutes, is amended 720 to read: 721 459.0137 Controlled-substance medical pain-management 722 clinics.-723 (1) REGISTRATION.-

5.6. Being convicted of, or entering a plea of guilty or

nolo contendere to, regardless of adjudication, a crime in any

jurisdiction of the courts of this state, of any other state, or

(a) <u>A</u> All privately owned <u>controlled-substance medical</u>
 <u>clinic, facility, or office</u> pain-management <u>clinics, facilities,</u>

Page 25 of 59

CODING: Words stricken are deletions; words underlined are additions.

20111386

25-00719-11

of this chapter;

697

698

699

700

	25-00719-11 20111386
726	or offices , hereinafter referred to as <u>a "clinic,"</u> "clinics,"
727	may not advertise services related to the dispensing of
728	medication. A controlled-substance medical clinic is a facility
729	that employs an osteopathic physician who prescribes on any
730	given day more than 25 prescriptions of Schedule II or Schedule
731	III controlled substance medications, or a combination thereof,
732	which advertise in any medium for any type of pain-management
733	services , or <u>employs</u> employ an osteopathic physician who is
734	primarily engaged in the treatment of pain by prescribing or
735	dispensing controlled substance medications. $_{ au}$ Such clinic must
736	register with the department unless:
737	1. That clinic is licensed as a facility pursuant to
738	chapter 395;
739	2. The majority of the physicians who provide services in
740	the clinic primarily provide surgical services;
741	3. The clinic is owned by a publicly held corporation whose
742	shares are traded on a national exchange or on the over-the-
743	counter market and whose total assets at the end of the
744	corporation's most recent fiscal quarter exceeded \$50 million;
745	4. The clinic is affiliated with an accredited medical
746	school at which training is provided for medical students,
747	residents, or fellows; <u>or</u>
748	5. The clinic does not prescribe or dispense controlled
749	substances for the treatment of pain; or
750	5.6. The clinic is owned by a corporate entity exempt from
751	federal taxation under 26 U.S.C. s. 501(c)(3).
752	(b) Each clinic location shall be registered separately
753	regardless of whether the clinic is operated under the same
754	business name or management as another clinic.

Page 26 of 59

SB 1386

25-00719-11

20111386

755 (c) As a part of registration, a clinic must designate an 756 osteopathic, dispensing physician who is responsible for 757 complying with all requirements related to registration and 758 operation of the clinic in compliance with this section. Within 759 10 days after termination of a designated osteopathic physician, 760 the clinic must notify the department of the identity of another 761 designated physician for that clinic. The designated physician 762 shall have a full, active, and unencumbered license under 763 chapter 458 or this chapter and shall practice at the clinic 764 location for which the physician has assumed responsibility. 765 Failing to have a licensed designated osteopathic physician 766 practicing at the location of the registered clinic may be the basis for a summary suspension of the clinic registration 767 certificate as described in s. 456.073(8) for a license or s. 768 769 120.60(6).

(d) The department shall deny registration to any clinic that is not fully owned by a physician licensed under chapter 458 or this chapter or a group of physicians, each of whom is licensed under chapter 458 or this chapter; or that is not a health care clinic licensed under part X of chapter 400.

(e) The department shall deny registration to any controlled-substance medical pain-management clinic owned by or with any contractual or employment relationship with a physician:

779 1. Whose Drug Enforcement Administration number has ever780 been revoked.

781 2. Whose application for a license to prescribe, dispense,
782 or administer a controlled substance has been denied by any
783 jurisdiction.

Page 27 of 59

25-00719-11 20111386 784 3. Who has been convicted of or pleaded guilty or nolo 785 contendere to, regardless of adjudication, an offense that 786 constitutes a felony for receipt of illicit and diverted drugs, 787 including a controlled substance listed in Schedule I, Schedule II, Schedule III, Schedule IV, or Schedule V of s. 893.03, in 788 789 this state, any other state, or the United States. 790 (f) If the department finds upon a hearing by the probable 791 cause panel of the appropriate medical board that a controlled-792 substance medical pain-management clinic does not meet the requirement of paragraph (d) or is owned, directly or 793 794 indirectly, by a person meeting any criteria listed in paragraph 795 (e), the department shall revoke the certificate of registration 796 previously issued by the department. As determined by rule, the 797 department may grant an exemption to denying a registration or 798 revoking a previously issued registration if more than 10 years 799 have elapsed since adjudication. As used in this subsection, the 800 term "convicted" includes an adjudication of guilt following a

801 plea of guilty or nolo contendere or the forfeiture of a bond 802 when charged with a crime.

803 (q) The department may revoke the clinic's certificate of 804 registration and prohibit all physicians associated with that 805 controlled-substance medical pain-management clinic from practicing at that clinic location based upon an annual 806 807 inspection and evaluation of the factors described in subsection 808 (3) and upon a final determination by the probable cause panel 809 of the appropriate medical board that any physician associated 810 with that controlled-substance medical clinic knew or should 811 have known of any violations of the factors described in 812 subsection (3).

Page 28 of 59

	25-00719-11 20111386
813	(h) 1. If the registration of a controlled-substance medical
814	pain-management clinic is revoked or suspended, the designated
815	physician of the <u>controlled-substance medical</u> pain-management
816	clinic, the owner or lessor of the <u>controlled-substance medical</u>
817	pain-management clinic property, the manager, and the proprietor
818	shall cease to operate the facility as a <u>controlled-substance</u>
819	medical pain-management clinic as of the effective date of the
820	suspension or revocation.
821	2. Notwithstanding subparagraph 1., the clinic's
822	registration shall not be revoked or suspended if the clinic,
823	within 24 hours after notification of suspension or revocation,
824	appoints another designated physician who has a full, active,
825	and unencumbered license under this chapter or chapter 458 to
826	operate a controlled-substance medical clinic.
827	(i) If a <u>controlled-substance medical</u> pain-management
828	clinic registration is revoked or suspended, the designated
829	physician of the <u>controlled-substance medical</u> pain-management
830	clinic, the owner or lessor of the clinic property, the manager,
831	or the proprietor is responsible for removing all signs and
832	symbols identifying the premises as a <u>controlled-substance</u>
833	medical pain-management clinic.
834	(j) Upon the effective date of the suspension or
835	revocation, the designated physician of the controlled-substance
836	medical pain-management clinic shall advise the department of
837	the disposition of the medicinal drugs located on the premises.
838	The disposition is subject to the supervision and approval of
839	the department. Medicinal drugs that are purchased or held by a
840	controlled-substance medical pain-management clinic that is not
841	registered may be deemed adulterated pursuant to s. 499.006.

Page 29 of 59

040	25-00719-11 20111386
842	(k) If the clinic's registration is revoked, any person
843	named in the registration documents of the <u>controlled-substance</u>
844	medical pain-management clinic, including persons owning or
845	operating the <u>controlled-substance medical</u> pain-management
846	clinic, may not, as an individual or as a part of a group, make
847	application for a permit to operate a <u>controlled-substance</u>
848	medical pain-management clinic for 5 years after the date the
849	registration is revoked upon a finding by the probable cause
850	panel, and an opportunity to be heard, the persons operating
851	such clinic knew or should have known of violations causing such
852	revocation.
853	(l) The period of suspension for the registration of a
854	<u>controlled-substance medical</u> pain-management clinic shall be
855	prescribed by the department, but may not exceed 1 year.
856	(m) A change of ownership of a registered <u>controlled-</u>
857	substance medical pain-management clinic requires submission of
858	a new registration application.
859	(2) PHYSICIAN RESPONSIBILITIES.—These responsibilities
860	apply to any osteopathic physician who provides professional
861	services in a <u>controlled-substance medical</u> pain-management
862	clinic that is required to be registered in subsection (1).
863	(a) An osteopathic physician may not practice medicine in a
864	<u>controlled-substance medical</u> pain-management clinic, as
865	described in subsection (4), if:
866	1. the controlled-substance medical pain-management clinic
867	is not registered with the department as required by this
868	section <u>.; or</u>
869	2. Effective July 1, 2012, the physician has not
870	successfully completed a pain-medicine fellowship that is

Page 30 of 59

	25-00719-11 20111386
871	accredited by the Accreditation Council for Graduate Medical
872	Education or the American Osteopathic Association or a pain-
873	medicine residency that is accredited by the Accreditation
874	Council for Graduate Medical Education or the American
875	Osteopathic Association or, prior to July 1, 2012, does not
876	comply with rules adopted by the board.
877	
878	Any physician who qualifies to practice medicine in a pain-
879	management clinic pursuant to rules adopted by the Board of
880	Osteopathic Medicine as of July 1, 2012, may continue to
881	practice medicine in a pain-management clinic as long as the
882	physician continues to meet the qualifications set forth in the
883	board rules. An osteopathic physician who violates this
884	paragraph is subject to disciplinary action by his or her
885	appropriate medical regulatory board.
886	(b) A person may not dispense any medication, including a
887	controlled substance, on the premises of a registered
888	<u>controlled-substance medical</u> pain-management clinic unless he or
889	she is a physician licensed under this chapter or chapter 458.
890	(c) An osteopathic physician, an advanced registered nurse
891	<u>practitioner, or a physician assistant</u> must perform <u>an</u>
892	appropriate medical a physical examination of a patient on the
893	same day that <u>the osteopathic physician</u> he or she dispenses or
894	prescribes a controlled substance to a patient at a <u>controlled-</u>
895	<u>substance medical</u> pain-management clinic. <u>An</u> If the osteopathic
896	physician <u>may not dispense</u> prescribes or dispenses more than a
897	<u>30-day supply</u> 72-hour dose of controlled substances <u>to any</u>
898	patient for the treatment of chronic nonmalignant pain, the
899	osteopathic physician must document in the patient's record the

Page 31 of 59

25-00719-11

900 reason for prescribing or dispensing that quantity.

901 (d) An osteopathic physician authorized to prescribe 902 controlled substances who practices at a controlled-substance 903 medical pain-management clinic is responsible for maintaining the control and security of his or her prescription blanks and 904 905 any other method used for prescribing controlled substance pain 906 medication. The osteopathic physician shall comply with the 907 requirements for counterfeit-resistant prescription blanks in s. 908 893.065 and the rules adopted pursuant to that section. The osteopathic physician shall notify, in writing, the department 909 910 within 24 hours after discovering following any theft or loss of 911 a prescription blank or breach of any other method for 912 prescribing controlled substances pain medication.

913 (e) The designated osteopathic physician of a controlled-914 substance medical pain-management clinic shall notify the 915 applicable board in writing of the date of termination of 916 employment within 10 days after terminating his or her 917 employment with a controlled-substance medical pain-management 918 clinic that is required to be registered under subsection (1). 919

(3) INSPECTION.-

920 (a) The department shall inspect the controlled-substance 921 medical pain-management clinic annually, including a review of 922 the patient records, to ensure that it complies with this 923 section and the rules of the Board of Osteopathic Medicine 924 adopted pursuant to subsection (4) unless the clinic is 925 accredited by a nationally recognized accrediting agency 926 approved by the Board of Osteopathic Medicine.

927 (b) During an onsite inspection, the department shall make 928 a reasonable attempt to discuss each violation with the owner or

Page 32 of 59

CODING: Words stricken are deletions; words underlined are additions.

20111386

I	25-00719-11 20111386
929	designated physician of the <u>controlled-substance medical</u> pain-
930	management clinic before issuing a formal written notification.
931	(c) Any action taken to correct a violation shall be
932	documented in writing by the owner or designated physician of
933	the <u>controlled-substance medical</u> pain-management clinic and
934	verified by followup visits by departmental personnel.
935	(4) RULEMAKING
936	(a) The department shall adopt rules necessary to
937	administer the registration and inspection of <u>controlled-</u>
938	substance medical pain-management clinics which establish the
939	specific requirements, procedures, forms, and fees.
940	(b) The department shall adopt a rule defining what
941	constitutes practice by a designated osteopathic physician at
942	the clinic location for which the physician has assumed
943	responsibility, as set forth in subsection (1). When adopting
944	the rule, the department shall consider the number of clinic
945	employees, the location of the <u>controlled-substance medical</u>
946	pain-management clinic, the clinic's hours of operation, and the
947	amount of controlled substances being prescribed, dispensed, or
948	administered at the <u>controlled-substance medical</u> pain-management
949	clinic.
950	(c) The Board of Osteopathic Medicine shall adopt a rule
951	establishing the maximum number of prescriptions for Schedule II
952	or Schedule III controlled substances or the controlled
953	substance Alprazolam which may be written at any one registered
954	pain-management clinic during any 24-hour period.

955 <u>(c) (d)</u> The Board of Osteopathic Medicine shall adopt rules 956 setting forth standards of practice for osteopathic physicians 957 practicing in privately owned controlled-substance medical pain-

Page 33 of 59

	25-00719-11 20111386
958	management clinics that primarily engage in the treatment of
959	pain by prescribing or dispensing controlled substance
960	medications. Such rules shall address, but need not be limited
961	to:
962	1. Facility operations;
963	2. Physical operations;
964	3. Infection control requirements;
965	4. Health and safety requirements;
966	5. Quality assurance requirements;
967	6. Patient records;
968	7. Training requirements for all facility health care
969	practitioners who are not regulated by another board;
970	7.8. Inspections; and
971	<u>8.9.</u> Data collection and reporting requirements.
972	
973	An osteopathic physician is primarily engaged in the treatment
974	of pain by prescribing or dispensing controlled substance
975	medications when the majority of the patients seen are
976	prescribed or dispensed controlled substance medications for the
977	treatment of chronic nonmalignant pain. Chronic nonmalignant
978	pain is pain unrelated to cancer which persists beyond the usual
979	course of the disease or the injury that is the cause of the
980	pain or more than 90 days after surgery.
981	(5) PENALTIES; ENFORCEMENT
982	(a) The department may impose an administrative fine on the
983	clinic of up to \$5,000 per violation for violating the
984	requirements of this section; chapter 499, the Florida Drug and
985	Cosmetic Act; 21 U.S.C. ss. 301-392, the Federal Food, Drug, and
986	Cosmetic Act; 21 U.S.C. ss. 821 et seq., the Comprehensive Drug

Page 34 of 59

25-00719-11 20111386 987 Abuse Prevention and Control Act; chapter 893, the Florida 988 Comprehensive Drug Abuse Prevention and Control Act; or the 989 rules of the department. In determining whether a penalty is to 990 be imposed, and in fixing the amount of the fine, the department 991 shall consider the following factors: 992 1. The gravity of the violation, including the probability 993 that death or serious physical or emotional harm to a patient 994 has resulted, or could have resulted, from the controlled-995 substance medical pain-management clinic's actions or the 996 actions of the osteopathic physician, the severity of the action 997 or potential harm, and the extent to which the provisions of the 998 applicable laws or rules were violated. 999 2. What actions, if any, the owner or designated 1000 osteopathic physician took to correct the violations. 1001 3. Whether there were any previous violations at the 1002 controlled-substance medical pain-management clinic. 1003 4. The financial benefits that the controlled-substance 1004 medical pain-management clinic derived from committing or 1005 continuing to commit the violation. 1006 (b) Each day a violation continues after the date fixed for 1007 termination of the violation as ordered by the department 1008 constitutes an additional, separate, and distinct violation. 1009 (c) The department may impose a fine and, in the case of an owner-operated controlled-substance medical pain-management 1010 1011 clinic, revoke or deny a controlled-substance medical pain-1012 management clinic's registration, if the clinic's designated

1013 osteopathic physician knowingly and intentionally misrepresents
1014 actions taken to correct a violation.

1015

(d) An owner or designated osteopathic physician of a

Page 35 of 59

25-00719-11 20111386 1016 controlled-substance medical pain-management clinic who 1017 concurrently operates an unregistered controlled-substance 1018 medical pain-management clinic is subject to an administrative 1019 fine of \$5,000 per day. 1020 (e) If the owner of a controlled-substance medical pain-1021 management clinic that requires registration fails to apply to 1022 register the clinic upon a change of ownership and operates the 1023 clinic under the new ownership, the owner is subject to a fine 1024 of \$5,000. 1025 Section 8. Paragraphs (qq) and (rr) of subsection (1) of section 459.015, Florida Statutes, are amended to read: 1026 1027 459.015 Grounds for disciplinary action; action by the 1028 board and department.-1029 (1) The following acts constitute grounds for denial of a 1030 license or disciplinary action, as specified in s. 456.072(2): 1031 (qq) Applicable to a licensee who serves as the designated 1032 physician of a controlled-substance medical pain-management 1033 clinic as defined in s. 458.3265 or s. 459.0137: 1034 1. Registering a controlled-substance medical pain-1035 management clinic through misrepresentation or fraud; 1036 2. Procuring, or attempting to procure, the registration of 1037 a pain-management clinic for any other person by making or causing to be made, any false representation; 1038 1039 3. Failing to comply with any requirement of chapter 499, 1040 the Florida Drug and Cosmetic Act; 21 U.S.C. ss. 301-392, the 1041 Federal Food, Drug, and Cosmetic Act; 21 U.S.C. ss. 821 et seq., the Drug Abuse Prevention and Control Act; or chapter 893, the 1042 1043 Florida Comprehensive Drug Abuse Prevention and Control Act; 1044 4. Being convicted or found guilty of, regardless of

Page 36 of 59

25-00719-11 20111386 1045 adjudication to, a felony or any other crime involving moral 1046 turpitude, fraud, dishonesty, or deceit in any jurisdiction of 1047 the courts of this state, of any other state, or of the United 1048 States; 5. Being convicted of, or disciplined by a regulatory 1049 1050 agency of the Federal Covernment or a regulatory agency of 1051 another state for, any offense that would constitute a violation 1052 of this chapter; 5.6. Being convicted of, or entering a plea of guilty or 1053 1054 nolo contendere to, regardless of adjudication, a crime in any jurisdiction of the courts of this state, of any other state, or 1055 1056 of the United States which relates to the practice of, or the 1057 ability to practice, a licensed health care profession; 1058 6.7. Being convicted of, or entering a plea of guilty or 1059 nolo contendere to, regardless of adjudication, a crime in any jurisdiction of the courts of this state, of any other state, or 1060 1061 of the United States which relates to health care fraud; 1062 7.8. Dispensing any medicinal drug based upon a communication that purports to be a prescription as defined in 1063 1064 s. 465.003(14) or s. 893.02 if the dispensing practitioner knows 1065 or has reason to believe that the purported prescription is not 1066 based upon a valid practitioner-patient relationship; or

1067 <u>8.9.</u> Failing to timely notify the board of the date of his 1068 or her termination from a <u>controlled-substance medical</u> pain- 1069 management clinic as required by s. 459.0137(2).

1070 (rr) Failing to timely notify the department of the theft 1071 of prescription blanks from a <u>controlled-substance medical</u> pain- 1072 management clinic or a breach of other methods for prescribing 1073 within 24 hours as required by s. 459.0137(2).

Page 37 of 59

	25-00719-11 20111386									
1074	Section 9. Subsection (1) of section 465.0276, Florida									
1075	Statutes, is amended to read:									
1076	465.0276 Dispensing practitioner									
1077	(1) (a) A person may not dispense medicinal drugs unless									
1078	licensed as a pharmacist or otherwise authorized under this									
1079	chapter to do so, except that a practitioner authorized by law									
1079										
	to prescribe drugs may dispense such drugs to her or his									
1081	patients in the regular course of her or his practice in									
1082	compliance with this section.									
1083	(b) A practitioner registered under this section may not									
1084	dispense more than a 72-hour supply of a controlled substance									
1085	listed in Schedule II, Schedule III, Schedule IV, or Schedule V									
1086	of s. 893.03 for any patient who pays for the medication by									
1087	cash, check, or credit card in a clinic registered under s.									
1088	458.3265 or s. 459.0137. A practitioner who violates this									
1089	paragraph commits a felony of the third degree, punishable as									
1090	provided in s. 775.082, s. 775.083, or s. 775.084. This									
1091	paragraph does not apply to:									
1092	1. A practitioner who dispenses medication to a workers'									
1093	compensation patient pursuant to chapter 440.									
1094	2. A practitioner who dispenses medication to an insured									
1095	patient who pays by cash, check, or credit card to cover any									
1096	applicable copayment or deductible.									
1097	3. The dispensing of complimentary packages of medicinal									
1098	drugs to the practitioner's own patients in the regular course									
1099	of her or his practice without the payment of a fee or									
1100	remuneration of any kind, whether direct or indirect, as									
1101	provided in subsection (5).									
1102	Section 10. Section 893.055, Florida Statutes, is amended									

Page 38 of 59

25-00719-11 20111386 1103 to read: 1104 893.055 Prescription drug monitoring program.-(1) As used in this section, the term: 1105 1106 (a) "Patient advisory report" or "advisory report" means 1107 information provided by the department in writing, via 1108 electronic delivery, or as determined by the department, to a 1109 controlled-substance medical clinic and its employed physicians, an advanced registered nurse practitioner, a physician 1110 assistant, a prescriber, dispenser, pharmacy, or a patient 1111 1112 concerning the dispensing of controlled substances. A controlled-substance medical clinic and its employed physicians, 1113 1114 an advanced registered nurse practitioner, a physician assistant, or a pharmacy shall review each patient advisory 1115 1116 report before any controlled substance is dispensed to a 1117 patient. All advisory reports are for informational purposes 1118 only and impose no obligations of any nature or any legal duty 1119 on a prescriber, dispenser, pharmacy, or patient. The patient 1120 advisory report shall be provided in accordance with s. 1121 893.13(7)(a)8. The advisory reports issued by the department are 1122 not subject to discovery or introduction into evidence in any 1123 civil or administrative action against a prescriber, dispenser, 1124 pharmacy, or patient arising out of matters that are the subject 1125 of the report; and a person who participates in preparing, 1126 reviewing, issuing, or any other activity related to an advisory 1127 report may not be permitted or required to testify in any such 1128 civil action as to any findings, recommendations, evaluations, 1129 opinions, or other actions taken in connection with preparing, 1130 reviewing, or issuing such a report. 1131 (b) "Controlled substance" means a controlled substance

Page 39 of 59

25-00719-11

20111386

1132 listed in Schedule II, Schedule III, or Schedule IV in s. 1133 893.03.

(c) "Controlled-substance medical clinic" means a facility that employs a physician or osteopathic physician who prescribes on any given day more than 25 prescriptions of Schedule II or Schedule III controlled substance medications, or a combination thereof, or employs a physician or an osteopathic physician who is engaged in dispensing controlled substance medications.

1140 (d) (c) "Dispenser" means a pharmacy, dispensing pharmacist, 1141 or dispensing health care practitioner.

1142 <u>(e) (d)</u> "Health care practitioner" or "practitioner" means 1143 any practitioner who is subject to licensure or regulation by 1144 the department under chapter 458, chapter 459, chapter 461, 1145 chapter 462, chapter 464, chapter 465, or chapter 466.

1146 <u>(f) (e)</u> "Health care regulatory board" means any board for a 1147 practitioner or health care practitioner who is licensed or 1148 regulated by the department.

(g) (f) "Pharmacy" means any pharmacy that is subject to licensure or regulation by the department under chapter 465 and that dispenses or delivers a controlled substance to an individual or address in this state.

1153 <u>(h) (g)</u> "Prescriber" means a prescribing physician, 1154 prescribing practitioner, or other prescribing health care 1155 practitioner.

(i) (h) "Active investigation" means an investigation that is being conducted with a reasonable, good faith belief that it could lead to the filing of administrative, civil, or criminal proceedings, or that is ongoing and continuing and for which there is a reasonable, good faith anticipation of securing an

Page 40 of 59

```
25-00719-11
```

1161 arrest or prosecution in the foreseeable future.

1162 <u>(j)</u> "Law enforcement agency" means the Department of Law 1163 Enforcement, a Florida sheriff's department, a Florida police 1164 department, or a law enforcement agency of the Federal 1165 Government which enforces the laws of this state or the United 1166 States relating to controlled substances, and which its agents 1167 and officers are empowered by law to conduct criminal 1168 investigations and make arrests.

1169 <u>(k) (j)</u> "Program manager" means an employee of or a person 1170 contracted by the Department of Health who is designated to 1171 ensure the integrity of the prescription drug monitoring program 1172 in accordance with the requirements established in paragraphs 1173 (2) (a) and (b).

(2) (a) By December 1, 2012 2010, the department shall 1174 1175 design and establish a comprehensive electronic database system 1176 that has controlled substance prescriptions provided to it and 1177 that provides prescription information to a patient's health 1178 care practitioner and pharmacist who inform the department that 1179 they wish the patient advisory report provided to them. 1180 Otherwise, the patient advisory report will not be sent to the 1181 practitioner, pharmacy, or pharmacist. The system shall be designed to provide information regarding dispensed 1182 1183 prescriptions of controlled substances and shall not infringe upon the legitimate prescribing or dispensing of a controlled 1184 1185 substance by a prescriber or dispenser acting in good faith and in the course of professional practice. The dispenser and the 1186 1187 practitioners employed at or practicing at a controlled-1188 substance medical clinic shall review the comprehensive 1189 electronic database system before prescribing or dispensing any

Page 41 of 59

CODING: Words stricken are deletions; words underlined are additions.

20111386

1100	25-00719-11 20111386									
1190	controlled substances to a patient. If the dispenser identifies									
1191	or has any issues or concerns regarding the dispensing of the									
1192	controlled substance medications, the dispenser shall									
1193	immediately contact the prescriber before dispensing the									
1194	controlled substance medication. The system shall be consistent									
1195	with standards of the American Society for Automation in									
1196	Pharmacy (ASAP). The electronic system shall also comply with									
1197	the Health Insurance Portability and Accountability Act (HIPAA)									
1198	as it pertains to protected health information (PHI), electronic									
1199	protected health information (EPHI), and all other relevant									
1200	state and federal privacy and security laws and regulations. The									
1201	department shall establish policies and procedures as									
1202	appropriate regarding the reporting, accessing the database,									
1203	evaluation, management, development, implementation, operation,									
1204	storage, and security of information within the system. The									
1205	reporting of prescribed controlled substances shall include a									
1206	dispensing transaction with a dispenser pursuant to chapter 465									
1207	or through a dispensing transaction to an individual or address									
1208	in this state with a pharmacy that is not located in this state									
1209	but that is otherwise subject to the jurisdiction of this state									
1210	as to that dispensing transaction. The reporting of patient									
1211	advisory reports refers only to reports to patients, pharmacies,									
1212	and practitioners. Separate reports that contain patient									
1213	prescription history information and that are not patient									
1214	advisory reports are provided to persons and entities as									
1215	authorized in paragraphs (7)(b) and (c) and s. 893.0551.									
1216	(b) The department , when the direct support organization									
1217	receives at least \$20,000 in nonstate moneys or the state									

1218 receives at least \$20,000 in federal grants for the prescription

Page 42 of 59

	25-00719-11 20111386									
1219	drug monitoring program, and in consultation with the Office of									
1220	Drug Control, shall adopt rules as necessary concerning the									
1221	reporting, accessing the database, evaluation, management,									
1222	development, implementation, operation, security, and storage of									
1223	information within the system, including rules for when patient									
1224	advisory reports are provided to pharmacies and prescribers, if:									
1225	1. The direct-support organization receives at least									
1226	\$20,000 in nonstate moneys for the prescription drug monitoring									
1227	program;									
1228	2. The state receives at least \$20,000 in federal grants									
1229	for the prescription drug monitoring program; or									
1230	3. The department collects at least \$20,000 through									
1231	registration fees required by the state to dispense controlled									
1232	substances.									
1233										
1234	The patient advisory report shall be provided in accordance with									
1235	s. 893.13(7)(a)8. The department shall work with the									
1236	professional health care licensure boards, such as the Board of									
1237	Medicine, the Board of Osteopathic Medicine, and the Board of									
1238	Pharmacy; other appropriate organizations, such as the Florida									
1239	Pharmacy Association, the Office of Drug Control, the Florida									
1240	Medical Association, the Florida Retail Federation, and the									
1241	Florida Osteopathic Medical Association, including those									
1242	relating to pain management; and the Attorney General, the									
1243	Department of Law Enforcement, and the Agency for Health Care									
1244	Administration to develop rules appropriate for the prescription									
1245	drug monitoring program.									
1246	(c) All dispensers and prescribers subject to these									
1247	reporting requirements shall be notified by the department of									

Page 43 of 59

25-00719-11 20111386 1248 the implementation date for such reporting requirements. 1249 (d) The program manager shall work with professional health 1250 care licensure boards and the stakeholders listed in paragraph 1251 (b) to develop rules appropriate for identifying indicators of 1252 controlled substance abuse and diversion. 1253 (3) The pharmacy dispensing the controlled substance and 1254 each prescriber who directly dispenses a controlled substance 1255 shall submit to the electronic system, by a procedure and in a 1256 format established by the department and consistent with an 1257 ASAP-approved format, the following information for inclusion in 1258 the database: 1259 (a) The name of the prescribing practitioner, the 1260 practitioner's federal Drug Enforcement Administration 1261 registration number, the practitioner's National Provider 1262 Identification (NPI) or other appropriate identifier, and the 1263 date of the prescription. 1264 (b) The date the prescription was filled and the method of 1265 payment, such as cash by an individual, insurance coverage 1266 through a third party, or Medicaid payment. This paragraph does 1267 not authorize the department to include individual credit card numbers or other account numbers in the database. 1268 1269 (c) The full name, address, and date of birth of the person 1270 for whom the prescription was written. 1271 (d) The name, national drug code, quantity, and strength of 1272 the controlled substance dispensed.

(e) The full name, federal Drug Enforcement Administration registration number, and address of the pharmacy or other location from which the controlled substance was dispensed. If the controlled substance was dispensed by a practitioner other

Page 44 of 59

```
25-00719-11
                                                              20111386
1277
      than a pharmacist, the practitioner's full name, federal Drug
1278
      Enforcement Administration registration number, and address.
1279
            (f) The name of the pharmacy or practitioner, other than a
1280
      pharmacist, dispensing the controlled substance and the
      practitioner's National Provider Identification (NPI).
1281
1282
            (g) Other appropriate identifying information as determined
1283
      by department rule.
1284
            (4) Each time a controlled substance is dispensed to an
1285
      individual, the controlled substance shall be reported to the
1286
      department through the system as soon thereafter as possible,
1287
      but not more than 24 hours 15 days after the date the controlled
1288
      substance is dispensed unless an extension is approved by the
1289
      department for cause as determined by rule. A dispenser must
1290
      meet the reporting requirements of this section by providing the
1291
      required information concerning each controlled substance that
1292
      it dispensed in a department-approved, secure methodology and
1293
      format. Such approved formats may include, but are not limited
1294
      to, submission via the Internet, on a disc, or by use of regular
      mail.
1295
1296
            (5) When the following acts of dispensing or administering
```

1296 (5) when the following acts of dispensing or administering 1297 occur, the following are exempt from reporting under this 1298 section for that specific act of dispensing or administration:

(a) A health care practitioner when administering a controlled substance directly to a patient if the amount of the controlled substance is adequate to treat the patient during that particular treatment session.

(b) A pharmacist or health care practitioner when
administering a controlled substance to a patient or resident
receiving care as a patient at a hospital, nursing home,

Page 45 of 59

	25-00719-11 20111386									
1306	ambulatory surgical center, hospice, or intermediate care									
1307	facility for the developmentally disabled which is licensed in									
1308	this state.									
1309	(c) A practitioner when administering or dispensing a									
1310	controlled substance in the health care system of the Department									
1311	of Corrections.									
1312	(d) A practitioner when administering a controlled									
1313	substance in the emergency room of a licensed hospital.									
1314	(e) A health care practitioner when administering or									
1315	dispensing a controlled substance to a person under the age of									
1316	16.									
1317	(f) A pharmacist or a dispensing practitioner when									
1318	dispensing a one-time, 72-hour emergency resupply of a									
1319	controlled substance to a patient.									
1320	(6) The department may establish when to suspend and when									
1321	to resume reporting information during a state-declared or									
1322	nationally declared disaster.									
1323	(7)(a) A practitioner or pharmacist who dispenses a									
1324	controlled substance must submit the information required by									
1325	this section in an electronic or other method in an ASAP format									
1326	approved by rule of the department unless otherwise provided in									
1327	this section. The cost to the dispenser in submitting the									
1328	information required by this section may not be material or									
1329	extraordinary. Costs not considered to be material or									
1330	extraordinary include, but are not limited to, regular postage,									
1331	electronic media, regular electronic mail, and facsimile									
1332	charges.									
1333	(b) A pharmacy, prescriber, or dispenser shall have access									
1334	to information in the prescription drug monitoring program's									

Page 46 of 59

25-00719-11

20111386

1335 database which relates to a patient of that pharmacy, 1336 prescriber, or dispenser in a manner established by the 1337 department as needed for the purpose of reviewing the patient's 1338 controlled substance prescription history. Other access to the 1339 program's database shall be limited to the program's manager and 1340 to the designated program and support staff, who may act only at 1341 the direction of the program manager or, in the absence of the 1342 program manager, as authorized. Access by the program manager or 1343 such designated staff is for prescription drug program 1344 management only or for management of the program's database and 1345 its system in support of the requirements of this section and in 1346 furtherance of the prescription drug monitoring program. 1347 Confidential and exempt information in the database shall be 1348 released only as provided in paragraph (c) and s. 893.0551.

1349 (c) The following entities shall not be allowed direct 1350 access to information in the prescription drug monitoring 1351 program database but may request from the program manager and, 1352 when authorized by the program manager, the program manager's 1353 program and support staff, information that is confidential and 1354 exempt under s. 893.0551. Prior to release, the request shall be 1355 verified as authentic and authorized with the requesting 1356 organization by the program manager, the program manager's 1357 program and support staff, or as determined in rules by the 1358 department as being authentic and as having been authorized by 1359 the requesting entity:

1360 1. The department or its relevant health care regulatory 1361 boards responsible for the licensure, regulation, or discipline 1362 of practitioners, pharmacists, or other persons who are 1363 authorized to prescribe, administer, or dispense controlled

Page 47 of 59

	25-00719-11 20111386									
1364	substances and who are involved in a specific controlled									
1365	substance investigation involving a designated person for one or									
1366	more prescribed controlled substances.									
1367	2. The Attorney General for Medicaid fraud cases involving									
1368	prescribed controlled substances.									
1369	3. A law enforcement agency upon determination that									
1370	probable cause exists that a crime is being committed and									
1371	issuance of a search warrant regarding the during active									
1372	investigations regarding potential criminal activity, fraud, or									
1373	theft regarding prescribed controlled substances.									
1374	4. A patient or the legal guardian or designated health									
1375	care surrogate of an incapacitated patient as described in s.									
1376	893.0551 who, for the purpose of verifying the accuracy of the									
1377	database information, submits a written and notarized request									
1378	that includes the patient's full name, address, and date of									
1379	birth, and includes the same information if the legal guardian									
1380	or health care surrogate submits the request. The request shall									
1381	be validated by the department to verify the identity of the									
1382	patient and the legal guardian or health care surrogate, if the									
1383	patient's legal guardian or health care surrogate is the									
1384	requestor. Such verification is also required for any request to									
1385	change a patient's prescription history or other information									
1386	related to his or her information in the electronic database.									
1387										
1388	Information in the database for the electronic prescription drug									
1389	monitoring system is not discoverable or admissible in any civil									
1390	or administrative action, except in an investigation and									
1391	disciplinary proceeding by the department or the appropriate									
1392	regulatory board.									

Page 48 of 59

```
25-00719-11
1393
            (d) The following entities shall not be allowed direct
1394
      access to information in the prescription drug monitoring
1395
      program database but may request from the program manager and,
1396
      when authorized by the program manager, the program manager's
      program and support staff, information that contains no
1397
1398
      identifying information of any patient, physician, health care
1399
      practitioner, prescriber, or dispenser and that is not
1400
      confidential and exempt:
           1. Department staff for the purpose of calculating
1401
1402
      performance measures pursuant to subsection (8).
1403
           2. The Program Implementation and Oversight Task Force for
1404
      its reporting to the Governor, the President of the Senate, and
1405
      the Speaker of the House of Representatives regarding the
1406
      prescription drug monitoring program. This subparagraph expires
1407
      July 1, 2012.
1408
            (e) All transmissions of data required by this section must
1409
      comply with relevant state and federal privacy and security laws
1410
      and regulations. However, any authorized agency or person under
      s. 893.0551 receiving such information as allowed by s. 893.0551
1411
1412
      may maintain the information received for up to 24 months before
1413
      purging it from his or her records or maintain it for longer
1414
      than 24 months if the information is pertinent to ongoing health
1415
      care or an active law enforcement investigation or prosecution.
1416
            (f) The program manager, upon determining a pattern
1417
      consistent with the rules established under paragraph (2) (d) and
1418
      having cause to believe a violation of s. 893.13(7)(a)8.,
```

1419 (8) (a), or (8) (b) has occurred, may provide relevant information 1420 to the applicable law enforcement agency.

1421

(8) To assist in fulfilling program responsibilities,

Page 49 of 59

CODING: Words stricken are deletions; words underlined are additions.

20111386

25-00719-11 20111386 1422 performance measures shall be reported annually to the Governor, 1423 the President of the Senate, and the Speaker of the House of 1424 Representatives by the department each December 1, beginning in 1425 2011. Data that does not contain patient, physician, health care 1426 practitioner, prescriber, or dispenser identifying information 1427 may be requested during the year by department employees so that 1428 the department may undertake public health care and safety 1429 initiatives that take advantage of observed trends. Performance 1430 measures may include, but are not limited to, efforts to achieve 1431 the following outcomes: (a) Reduction of the rate of inappropriate use of 1432

(a) Reduction of the rate of inappropriate use of prescription drugs through department education and safety efforts.

(b) Reduction of the quantity of pharmaceutical controlled substances obtained by individuals attempting to engage in fraud and deceit.

(c) Increased coordination among partners participating inthe prescription drug monitoring program.

(d) Involvement of stakeholders in achieving improved
patient health care and safety and reduction of prescription
drug abuse and prescription drug diversion.

(9) Any person who willfully and knowingly fails to report the dispensing of a controlled substance as required by this section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

(10) All costs incurred by the department in administering the prescription drug monitoring program shall be funded through federal grants, registration fees for controlled-substance <u>medical clinics</u>, or private funding applied for or received by

Page 50 of 59

25-00719-11 20111386 1451 the state. The department may not commit funds for the 1452 monitoring program without ensuring funding is available. The 1453 prescription drug monitoring program and the implementation 1454 thereof are contingent upon receipt of the nonstate funding 1455 provided in this subsection. The department and state government 1456 shall cooperate with the direct-support organization established 1457 pursuant to subsection (11) in seeking federal grant funds, 1458 other nonstate grant funds, gifts, donations, or other private 1459 moneys for the department so long as the costs of doing so are 1460 not considered material. Nonmaterial costs for this purpose include, but are not limited to, the costs of mailing and 1461 1462 personnel assigned to research or apply for a grant. 1463 Notwithstanding the exemptions to competitive-solicitation 1464 requirements under s. 287.057(3)(f), the department shall comply 1465 with the competitive-solicitation requirements under s. 287.057 1466 for the procurement of any goods or services required by this 1467 section. 1468 (11) The Office of Drug Control, in coordination with the

(11) The Office of Drug Control, in coordination with the department, may establish a direct-support organization that has a board consisting of at least five members to provide assistance, funding, and promotional support for the activities authorized for the prescription drug monitoring program.

(a) As used in this subsection, the term "direct-supportorganization" means an organization that is:

1475 1. A Florida corporation not for profit incorporated under 1476 chapter 617, exempted from filing fees, and approved by the 1477 Department of State.

1478 2. Organized and operated to conduct programs and 1479 activities; raise funds; request and receive grants, gifts, and

Page 51 of 59

	25-00719-11 20111386									
1480										
1481	own name, securities, funds, objects of value, or other									
1482	property, either real or personal; and make expenditures or									
1483	provide funding to or for the direct or indirect benefit of the									
1484	department in the furtherance of the prescription drug									
1485	monitoring program.									
1486	(b) The direct-support organization is not considered a									
1487	lobbying firm within the meaning of s. 11.045.									
1488	(c) The <u>State Surgeon General</u> director of the Office of									
1489	Drug Control shall appoint a board of directors for the direct-									
1490	support organization. The <u>State Surgeon General</u> director may									
1491	designate employees of the Office of Drug Control, state									
1492	employees other than state employees from the department, and									
1493	any other nonstate employees as appropriate, to serve on the									
1494	board. Members of the board shall serve at the pleasure of the									
1495	director of the Office of Drug Control. The State Surgeon									
1496	<u>General</u> director shall provide guidance to members of the board									
1497	to ensure that moneys received by the direct-support									
1498	organization are not received from inappropriate sources.									
1499	Inappropriate sources include, but are not limited to, donors,									
1500	grantors, persons, or organizations that may monetarily or									
1501	substantively benefit from the purchase of goods or services by									
1502	the department in furtherance of the prescription drug									
1503	monitoring program.									
1504	(d) The direct-support organization shall operate under									
1505	written contract with the <u>department</u> Office of Drug Control . The									
1506	contract must, at a minimum, provide for:									

1507 1. Approval of the articles of incorporation and bylaws of 1508 the direct-support organization by the <u>department</u> Office of Drug

Page 52 of 59

25-00719-11

1509 Control.

1510 2. Submission of an annual budget for the approval of the 1511 department Office of Drug Control.

1512 3. Certification by the Office of Drug Control in 1513 consultation with the department that the direct-support 1514 organization is complying with the terms of the contract in a 1515 manner consistent with and in furtherance of the goals and 1516 purposes of the prescription drug monitoring program and in the 1517 best interests of the state. Such certification must be made 1518 annually and reported in the official minutes of a meeting of 1519 the direct-support organization.

1520 4. The reversion, without penalty, to the Office of Drug 1521 Control, or to the state if the Office of Drug Control ceases to 1522 exist, of all moneys and property held in trust by the direct-1523 support organization for the benefit of the prescription drug 1524 monitoring program if the direct-support organization ceases to 1525 exist or if the contract is terminated.

1526 5. The fiscal year of the direct-support organization, 1527 which must begin July 1 of each year and end June 30 of the 1528 following year.

1529 6. The disclosure of the material provisions of the 1530 contract to donors of gifts, contributions, or bequests, 1531 including such disclosure on all promotional and fundraising 1532 publications, and an explanation to such donors of the 1533 distinction between the department Office of Drug Control and 1534 the direct-support organization.

1535 7. The direct-support organization's collecting, expending, 1536 and providing of funds to the department for the development, 1537 implementation, and operation of the prescription drug

Page 53 of 59

CODING: Words stricken are deletions; words underlined are additions.

20111386

25-00719-11 20111386 1538 monitoring program as described in this section and s. 2, 1539 chapter 2009-198, Laws of Florida, as long as the task force is 1540 authorized. The direct-support organization may collect and 1541 expend funds to be used for the functions of the direct-support 1542 organization's board of directors, as necessary and approved by 1543 the State Surgeon General director of the Office of Drug 1544 Control. In addition, the direct-support organization may collect and provide funding to the department in furtherance of 1545 1546 the prescription drug monitoring program by: 1547 a. Establishing and administering the prescription drug monitoring program's electronic database, including hardware and 1548 1549 software. 1550 b. Conducting studies on the efficiency and effectiveness 1551 of the program to include feasibility studies as described in 1552 subsection (13). 1553 c. Providing funds for future enhancements of the program 1554 within the intent of this section. 1555 d. Providing user training of the prescription drug monitoring program, including distribution of materials to 1556 1557 promote public awareness and education and conducting workshops 1558 or other meetings, for health care practitioners, pharmacists, 1559 and others as appropriate. 1560 e. Providing funds for travel expenses. f. Providing funds for administrative costs, including 1561 1562 personnel, audits, facilities, and equipment. 1563 g. Fulfilling all other requirements necessary to implement 1564 and operate the program as outlined in this section.

1565 (e) The activities of the direct-support organization must 1566 be consistent with the goals and mission of the <u>department</u>

Page 54 of 59

25-00719-11 20111386 1567 Office of Drug Control, as determined by the office in 1568 consultation with the department, and in the best interests of 1569 the state. The direct-support organization must obtain a written 1570 approval from the director of the Office of Drug Control for any 1571 activities in support of the prescription drug monitoring 1572 program before undertaking those activities. 1573 (f) The Office of Drug Control, in consultation with the 1574 department, may permit, without charge, appropriate use of 1575 administrative services, property, and facilities of the Office 1576 of Drug Control and the department by the direct-support 1577 organization, subject to this section. The use must be directly 1578 in keeping with the approved purposes of the direct-support organization and may not be made at times or places that would 1579 1580 unreasonably interfere with opportunities for the public to use 1581 such facilities for established purposes. Any moneys received 1582 from rentals of facilities and properties managed by the Office 1583 of Drug Control and the department may be held by the Office of 1584 Drug Control or in a separate depository account in the name of 1585 the direct-support organization and subject to the provisions of 1586 the letter of agreement with the Office of Drug Control. The letter of agreement must provide that any funds held in the 1587 1588 separate depository account in the name of the direct-support 1589 organization must revert to the Office of Drug Control if the 1590 direct-support organization is no longer approved by the Office of Drug Control to operate in the best interests of the state. 1591 1592 (g) The Office of Drug Control, in consultation with the 1593 department, may adopt rules under s. 120.54 to govern the use of

1594 administrative services, property, or facilities of the 1595 department or office by the direct-support organization.

Page 55 of 59

	25-00719-11 20111386									
1596	<u>(g)</u> (h) The <u>department</u> Office of Drug Control may not permit									
1597	the use of any administrative services, property, or facilities									
1598	of the state by a direct-support organization if that									
1599	organization does not provide equal membership and employment									
1600	opportunities to all persons regardless of race, color,									
1601	religion, gender, age, or national origin.									
1602	<u>(h)</u> The direct-support organization shall provide for an									
1603	independent annual financial audit in accordance with s.									
1604	215.981. Copies of the audit shall be provided to the Office of									
1605	Drug Control and the Office of Policy and Budget in the									
1606	Executive Office of the Governor.									
1607	<u>(i)</u> The direct-support organization may not exercise any									
1608	power under s. 617.0302(12) or (16).									
1609	(12) A prescriber or dispenser may have access to the									
1610	information under this section which relates to a patient of									
1611	that prescriber or dispenser as needed for the purpose of									
1612	reviewing the patient's controlled drug prescription history. A									
1613	prescriber or dispenser acting in good faith is immune from any									
1614	civil, criminal, or administrative liability that might									
1615	otherwise be incurred or imposed for receiving or using									
1616	information from the prescription drug monitoring program. This									
1617	subsection does not create a private cause of action, and a									
1618	person may not recover damages against a prescriber or dispenser									
1619	authorized to access information under this subsection for									
1620	accessing or failing to access such information.									
1621	(13) To the extent that funding is provided for such									
1622	purpose through federal or private grants or gifts and other									
1623	types of available moneys, the department, in collaboration with									

1624 the Office of Drug Control, shall study the feasibility of

Page 56 of 59

25-00719-11 20111386 1625 enhancing the prescription drug monitoring program for the 1626 purposes of public health initiatives and statistical reporting 1627 that respects the privacy of the patient, the prescriber, and 1628 the dispenser. Such a study shall be conducted in order to 1629 further improve the quality of health care services and safety 1630 by improving the prescribing and dispensing practices for 1631 prescription drugs, taking advantage of advances in technology, 1632 reducing duplicative prescriptions and the overprescribing of prescription drugs, and reducing drug abuse. The requirements of 1633 1634 the National All Schedules Prescription Electronic Reporting (NASPER) Act are authorized in order to apply for federal NASPER 1635 1636 funding. In addition, the direct-support organization shall 1637 provide funding for the department, in collaboration with the 1638 Office of Drug Control, to conduct training for health care 1639 practitioners and other appropriate persons in using the 1640 monitoring program to support the program enhancements. 1641 (14) A pharmacist, pharmacy, or dispensing health care

1642 practitioner or his or her agent, before releasing a controlled 1643 substance to any person not known to such dispenser, shall 1644 require the person purchasing, receiving, or otherwise acquiring 1645 the controlled substance to present valid photographic identification or other verification of his or her identity to 1646 1647 the dispenser. If the person does not have proper 1648 identification, the dispenser may verify the validity of the 1649 prescription and the identity of the patient with the prescriber 1650 or his or her authorized agent. Verification of health plan 1651 eligibility through a real-time inquiry or adjudication system 1652 will be considered to be proper identification. This subsection 1653 does not apply in an institutional setting or to a long-term

Page 57 of 59

	25-00719-11 20111386									
1654	care facility, including, but not limited to, an assisted living									
1655	facility or a hospital to which patients are admitted. As used									
1656	in this subsection, the term "proper identification" means an									
1657	identification that is issued by a state or the Federal									
1658	Government containing the person's photograph, printed name, and									
1659	signature or a document considered acceptable under 8 C.F.R. s.									
1660	274a.2(b)(1)(v)(A) and (B).									
1661	(15) The Agency for Health Care Administration shall									
1662	continue the promotion of electronic prescribing by health care									
1663	practitioners, health care facilities, and pharmacies under s.									
1664	408.0611.									
1665	(16) By <u>December 1, 2011</u> October 1, 2010 , the department									
1666	shall adopt rules pursuant to ss. 120.536(1) and 120.54 to									
1667	administer the provisions of this section, which shall include									
1668	as necessary the reporting, accessing, evaluation, management,									
1669	development, implementation, operation, and storage of									
1670	information within the monitoring program's system.									
1671	Section 11. Subsection (4) of section 893.0551, Florida									
1672	Statutes, is amended to read:									
1673	893.0551 Public records exemption for the prescription drug									
1674	monitoring program									
1675	(4) The department shall disclose such confidential and									
1676	exempt information to the applicable law enforcement agency in									
1677	accordance with s. 893.055(7)(f). The law enforcement agency may									
1678	disclose the confidential and exempt information received from									
1679	the department to a criminal justice agency as defined in s.									
1680	119.011 pursuant to a search warrant as part of an active									
1681	investigation that is specific to a violation of s.									
1682	893.13(7)(a)8., s. 893.13(8)(a), or s. 893.13(8)(b).									

Page 58 of 59

CODING: Words stricken are deletions; words underlined are additions.

SB 1386

1	25-0	0719-11									20111	386
1683		Section	12.	This	act	shall	take	effect	July	1,	2011.	
I												

Page 59 of 59

CODING: Words stricken are deletions; words underlined are additions.