By Senator Thrasher

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A bill to be entitled An act relating to charter schools; amending ss. 163.3180, 196.1983, and 1002.32, F.S.; conforming cross-references; amending s. 1002.33, F.S.; revising provisions relating to the sponsoring entities of charter schools; authorizing state universities and colleges to approve charter school applications and develop charter schools under certain circumstances; requiring that the Department of Education provide or arrange for training and technical assistance for charter schools; requiring that a charter school applicant participate in the training before filing an application; removing certain provisions relating to the appeal process for charter school applicants and the Charter School Appeal Commission; creating the Charter School Review and Appeals Panel; providing duties, responsibilities, and membership of the panel; providing for the designation of charter schools as high-performing if certain requirements are met; providing definitions relating to the high-performing charter school system; revising provisions to conform to changes made by the act; amending ss. 1002.34, 1002.345, 1011.68, 1012.32, and 1013.62, F.S.; conforming cross-references; creating the College-Preparatory Boarding Academy Pilot Program for dependent or at-risk students; providing a purpose for the program; requiring that the State Board of Education implement the program; providing definitions; requiring that the state board select a

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private nonprofit corporation to operate the academy if certain qualifications are met; requiring that the state board request proposals from private nonprofit corporations; providing requirements for such proposals; requiring that the state board enter into a contract with the operator of the academy; requiring that the contract contain specified requirements; requiring that the operator adopt bylaws, subject to approval by the state board; requiring that the operator adopt an outreach program with the local education agency or school district and community; providing that the academy is a public school and part of the state's education program; providing program funding guidelines; limiting the capacity of eligible students attending the academy; requiring that enrolled students remain under case management services and the supervision of the lead agency; authorizing the operator to appropriately bill Medicaid for services rendered to eligible students or earn federal or local funding for services provided; providing for eligible students to be admitted by lottery if the number of applicants exceeds the allowed capacity; authorizing the operator to board dependent, at-risk students; requiring that the state board issue an annual report and adopt rules; requiring that the Office of Program Policy and Analysis and Government Accountability conduct a study comparing the funding of charter schools to the funding of public schools; providing requirements for

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the study; requiring that the office submit its recommendations and findings to the Governor and the Legislature by a specified date; providing for severability; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (e) of subsection (13) of section 163.3180, Florida Statutes, is amended to read:

(13) School concurrency shall be established on a

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163.3180 Concurrency.

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districtwide basis and shall include all public schools in the district and all portions of the district, whether located in a municipality or an unincorporated area unless exempt from the 73 public school facilities element pursuant to s. 163.3177(12). 74 The application of school concurrency to development shall be 75 based upon the adopted comprehensive plan, as amended. All local

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governments within a county, except as provided in paragraph (f), shall adopt and transmit to the state land planning agency

78 79 the necessary plan amendments, along with the interlocal agreement, for a compliance review pursuant to s. 163.3184(7)

80 81 and (8). The minimum requirements for school concurrency are the following:

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(e) Availability standard.—Consistent with the public welfare, a local government may not deny an application for site plan, final subdivision approval, or the functional equivalent for a development or phase of a development authorizing residential development for failure to achieve and maintain the level-of-service standard for public school capacity in a local

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school concurrency management system where adequate school facilities will be in place or under actual construction within 3 years after the issuance of final subdivision or site plan approval, or the functional equivalent. School concurrency is satisfied if the developer executes a legally binding commitment to provide mitigation proportionate to the demand for public school facilities to be created by actual development of the property, including, but not limited to, the options described in subparagraph 1. Options for proportionate-share mitigation of impacts on public school facilities must be established in the public school facilities element and the interlocal agreement pursuant to s. 163.31777.

1. Appropriate mitigation options include the contribution of land; the construction, expansion, or payment for land acquisition or construction of a public school facility; the construction of a charter school that complies with the requirements of s. 1002.33(21) s. 1002.33(18); or the creation of mitigation banking based on the construction of a public school facility in exchange for the right to sell capacity credits. Such options must include execution by the applicant and the local government of a development agreement that constitutes a legally binding commitment to pay proportionateshare mitigation for the additional residential units approved by the local government in a development order and actually developed on the property, taking into account residential density allowed on the property prior to the plan amendment that increased the overall residential density. The district school board must be a party to such an agreement. As a condition of its entry into such a development agreement, the local

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government may require the landowner to agree to continuing renewal of the agreement upon its expiration.

- 2. If the education facilities plan and the public educational facilities element authorize a contribution of land; the construction, expansion, or payment for land acquisition; the construction or expansion of a public school facility, or a portion thereof; or the construction of a charter school that complies with the requirements of s. 1002.33(21) s. 1002.33(18), as proportionate-share mitigation, the local government shall credit such a contribution, construction, expansion, or payment toward any other impact fee or exaction imposed by local ordinance for the same need, on a dollar-for-dollar basis at fair market value.
- 3. Any proportionate-share mitigation must be directed by the school board toward a school capacity improvement identified in a financially feasible 5-year district work plan that satisfies the demands created by the development in accordance with a binding developer's agreement.
- 4. If a development is precluded from commencing because there is inadequate classroom capacity to mitigate the impacts of the development, the development may nevertheless commence if there are accelerated facilities in an approved capital improvement element scheduled for construction in year four or later of such plan which, when built, will mitigate the proposed development, or if such accelerated facilities will be in the next annual update of the capital facilities element, the developer enters into a binding, financially guaranteed agreement with the school district to construct an accelerated facility within the first 3 years of an approved capital

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improvement plan, and the cost of the school facility is equal to or greater than the development's proportionate share. When the completed school facility is conveyed to the school district, the developer shall receive impact fee credits usable within the zone where the facility is constructed or any attendance zone contiguous with or adjacent to the zone where the facility is constructed.

5. This paragraph does not limit the authority of a local government to deny a development permit or its functional equivalent pursuant to its home rule regulatory powers, except as provided in this part.

Section 2. Section 196.1983, Florida Statutes, is amended to read:

Any facility, or portion thereof, used to house a charter school whose charter has been approved by the sponsor and the governing board pursuant to s.1002.33(7) shall be exempt from ad valorem taxes. For leasehold properties, the landlord must certify by affidavit to the charter school that the lease payments shall be reduced to the extent of the exemption received. The owner of the property shall disclose to a charter school the full amount of the benefit derived from the exemption and the method for ensuring that the charter school receives such benefit. The charter school shall receive the full benefit derived from the exemption through either an annual or monthly credit to the charter school's lease payments.

Section 3. Paragraph (c) of subsection (9) of section 1002.32, Florida Statutes, is amended to read:

1002.32 Developmental research (laboratory) schools.-

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(9) FUNDING.—Funding for a lab school, including a charter lab school, shall be provided as follows:

- (c) All operating funds provided under this section shall be deposited in a Lab School Trust Fund and shall be expended for the purposes of this section. The university assigned a lab school shall be the fiscal agent for these funds, and all rules of the university governing the budgeting and expenditure of state funds shall apply to these funds unless otherwise provided by law or rule of the State Board of Education. The university board of trustees shall be the public employer of lab school personnel for collective bargaining purposes for lab schools in operation prior to the 2002-2003 fiscal year. Employees of charter lab schools authorized prior to June 1, 2003, but not in operation prior to the 2002-2003 fiscal year shall be employees of the entity holding the charter and must comply with the provisions of s. 1002.33(15) s. 1002.33(12).
- Section 4. Subsections (5) through (26) of section 1002.33, Florida Statutes, are amended to read:

1002.33 Charter schools.-

- (5) SPONSOR; DUTIES.—
- (a) Sponsoring entities.-
- 1. A district school board may sponsor a charter school in the county over which the district school board has jurisdiction.
- 2. A state university may grant a charter to a lab school created under s. 1002.32 and shall be considered to be the school's sponsor. Such school shall be considered a charter lab school.
 - 3. A state university may approve an application for a

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204 charter school located in the state. A charter school that is
205 approved by a state university must enter into a charter
206 contract with the local school district pursuant to subsection
207 (8).

- 4. A state university may develop one or more of its own charter schools, which must be operated by the state university. These charter schools are exempt from contracting provisions pursuant to subsection (8). State universities may not report FTE for any students who receive FTE funding through the Florida Education Finance Program.
- 5. A state college may approve an application for a charter school located within its designated service area. A charter school that is approved by a state college must enter into a charter contract with the local school district pursuant to subsection (8).
- 6. A state college may develop a charter school within its designated service area, which may serve kindergarten through grade 12, and must include a secondary school that provides an option for students to receive an associate degree upon high school graduation. These charter schools must be operated by the state college and are exempt from contracting provisions pursuant to subsection (8). State colleges may not report FTE for any students who receive FTE funding through the Florida Education Finance Program.
 - (b) Sponsor duties.—
- 1.a. The sponsor shall monitor and review the charter school in its progress toward the goals established in the charter.
 - b. The sponsor shall monitor the revenues and expenditures

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of the charter school and perform the duties provided in s. 1002.345.

- c. The sponsor may approve a charter for a charter school before the applicant has identified space, equipment, or personnel, if the applicant indicates approval is necessary for it to raise working funds.
- d. The sponsor's policies shall not apply to a charter school unless mutually agreed to by both the sponsor and the charter school.
- e. The sponsor shall ensure that the charter is innovative and consistent with the state education goals established by s. 1000.03(5).
- f. The sponsor shall ensure that the charter school participates in the state's education accountability system. If a charter school falls short of performance measures included in the approved charter, the sponsor shall report such shortcomings to the Department of Education.
- g. The sponsor shall not be liable for civil damages under state law for personal injury, property damage, or death resulting from an act or omission of an officer, employee, agent, or governing body of the charter school.
- h. The sponsor shall not be liable for civil damages under state law for any employment actions taken by an officer, employee, agent, or governing body of the charter school.
- i. The sponsor's duties to monitor the charter school shall not constitute the basis for a private cause of action.
- j. The sponsor shall not impose additional reporting requirements on a charter school without providing reasonable and specific justification in writing to the charter school.

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2. Immunity for the sponsor of a charter school under subparagraph 1. applies only with respect to acts or omissions not under the sponsor's direct authority as described in this section.

- 3. This paragraph does not waive a district school board's sovereign immunity.
- 4. A community college may work with the school district or school districts in its designated service area to develop charter schools that offer secondary education. These charter schools may serve students in kindergarten through grade 12 and must include a secondary school and provide must include an option for students to receive an associate degree upon high school graduation. District school boards shall cooperate with and assist the community college on the charter application. Community college applications for charter schools are not subject to the time deadlines outlined in subsection (6) and may be approved by the district school board at any time during the year. Community colleges may not report FTE for any students who receive FTE funding through the Florida Education Finance Program.
- (6) APPLICATION PROCESS AND REVIEW.—Charter school applications are subject to the following requirements:
- (a) A person or entity wishing to open a charter school shall prepare and submit an application on a model application form prepared by the Department of Education which:
- 1. Demonstrates how the school will use the guiding principles and meet the statutorily defined purpose of a charter school.
 - 2. Provides a detailed curriculum plan that illustrates how

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students will be provided services to attain the Sunshine State Standards.

- 3. Contains goals and objectives for improving student learning and measuring that improvement. These goals and objectives must indicate how much academic improvement students are expected to show each year, how success will be evaluated, and the specific results to be attained through instruction.
- 4. Describes the reading curriculum and differentiated strategies that will be used for students reading at grade level or higher and a separate curriculum and strategies for students who are reading below grade level. A sponsor shall deny a charter if the school does not propose a reading curriculum that is consistent with effective teaching strategies that are grounded in scientifically based reading research.
- 5. Contains an annual financial plan for each year requested by the charter for operation of the school for up to 5 years. This plan must contain anticipated fund balances based on revenue projections, a spending plan based on projected revenues and expenses, and a description of controls that will safeguard finances and projected enrollment trends.
- 6. Documents that the applicant has participated in the training required in subparagraph (b)2. (f)2. A sponsor may require an applicant to provide additional information as an addendum to the charter school application described in this paragraph.
- (b) 1. The Department of Education shall provide or arrange for training and technical assistance to charter schools in developing business plans and estimating costs and income.

 Training and technical assistance shall address estimating

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startup costs, projecting enrollment, and identifying the types and amounts of state and federal financial assistance that the charter school may be eligible to receive. The department may provide other technical assistance to an applicant upon written request.

2. A charter school applicant must participate in the training provided by the Department of Education before filing an application. However, a sponsor may require the charter school applicant to attend training provided by the sponsor in lieu of the department's training if the sponsor's training standards meet or exceed the standards developed by the Department of Education. The training shall include instruction in accurate financial planning and good business practices. If the applicant is a management company or nonprofit organization, the charter school principal and the chief financial officer or his or her equivalent must also participate in the training. However, the requirements in this subsection need be satisfied only once by representatives from entities operating a high-performing charter school or system.

(c) (b) A sponsor shall receive and review all applications for a charter school using an evaluation instrument developed by the Department of Education. Beginning with the 2007-2008 school year, a sponsor shall receive and consider charter school applications received on or before August 1 of each calendar year for charter schools to be opened at the beginning of the school district's next school year, or to be opened at a time agreed to by the applicant and the sponsor. A sponsor may receive applications later than this date if it chooses. A sponsor may not charge an applicant for a charter any fee for

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the processing or consideration of an application, and a sponsor may not base its consideration or approval of an application upon the promise of future payment of any kind.

- 1. In order to facilitate an accurate budget projection process, a sponsor shall be held harmless for FTE students who are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. In a further effort to facilitate an accurate budget projection, within 15 calendar days after receipt of a charter school application, a sponsor shall report to the Department of Education the name of the applicant entity, the proposed charter school location, and its projected FTE.
- 2. In order to ensure fiscal responsibility, an application for a charter school shall include a full accounting of expected assets, a projection of expected sources and amounts of income, including income derived from projected student enrollments and from community support, and an expense projection that includes full accounting of the costs of operation, including start-up costs.
- 3. A sponsor shall by a majority vote approve or deny an application no later than 60 calendar days after the application is received, unless the sponsor and the applicant mutually agree in writing to temporarily postpone the vote to a specific date, at which time the sponsor shall by a majority vote approve or deny the application. If the sponsor fails to act on the application, an applicant may appeal to the State Board of Education as provided in subsection(7) paragraph(c). If an application is denied, the sponsor shall, within 10 calendar days after such denial, articulate in writing the specific

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reasons, based upon good cause, supporting its denial of the charter application and shall provide the letter of denial and supporting documentation to the applicant and to the Department of Education supporting those reasons.

- 4. For budget projection purposes, the sponsor shall report to the Department of Education the approval or denial of a charter application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.
- 5. Upon approval of a charter application, the initial startup shall commence with the beginning of the public school calendar for the district in which the charter is granted unless the sponsor allows a waiver of this subparagraph for good cause.

(c) An applicant may appeal any denial of that applicant's application or failure to act on an application to the State Board of Education no later than 30 calendar days after receipt of the sponsor's decision or failure to act and shall notify the sponsor of its appeal. Any response of the sponsor shall be submitted to the State Board of Education within 30 calendar days after notification of the appeal. Upon receipt of notification from the State Board of Education that a charter school applicant is filing an appeal, the Commissioner of Education shall convene a meeting of the Charter School Appeal Commission to study and make recommendations to the State Board of Education regarding its pending decision about the appeal. The commission shall forward its recommendation to the state board no later than 7 calendar days prior to the date on which the appeal is to be heard. The State Board of Education shall by

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majority vote accept or reject the decision of the sponsor no later than 90 calendar days after an appeal is filed in accordance with State Board of Education rule. The Charter School Appeal Commission may reject an appeal submission for failure to comply with procedural rules governing the appeals process. The rejection shall describe the submission errors. The appellant may have up to 15 calendar days from notice of rejection to resubmit an appeal that meets requirements of State Board of Education rule. An application for appeal submitted subsequent to such rejection shall be considered timely if the original appeal was filed within 30 calendar days after receipt of notice of the specific reasons for the sponsor's denial of the charter application. The State Board of Education shall remand the application to the sponsor with its written decision that the sponsor approve or deny the application. The sponsor shall implement the decision of the State Board of Education. The decision of the State Board of Education is not subject to the provisions of the Administrative Procedure Act, chapter 120.

(d) The sponsor shall act upon the decision of the State
Board of Education within 30 calendar days after it is received.
The State Board of Education's decision is a final action
subject to judicial review in the district court of appeal.

(e)1. A Charter School Appeal Commission is established to assist the commissioner and the State Board of Education with a fair and impartial review of appeals by applicants whose charter applications have been denied, whose charter contracts have not been renewed, or whose charter contracts have been terminated by their sponsors.

2. The Charter School Appeal Commission may receive copies

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of the appeal documents forwarded to the State Board of Education, review the documents, gather other applicable information regarding the appeal, and make a written recommendation to the commissioner. The recommendation must state whether the appeal should be upheld or denied and include the reasons for the recommendation being offered. The commissioner shall forward the recommendation to the State Board of Education no later than 7 calendar days prior to the date on which the appeal is to be heard. The state board must consider the commission's recommendation in making its decision, but is not bound by the recommendation. The decision of the Charter School Appeal Commission is not subject to the provisions of the Administrative Procedure Act, chapter 120.

3. The commissioner shall appoint the members of the Charter School Appeal Commission. Members shall serve without compensation but may be reimbursed for travel and per diem expenses in conjunction with their service. One-half of the members must represent currently operating charter schools, and one-half of the members must represent sponsors. The commissioner or a named designee shall chair the Charter School Appeal Commission.

4. The chair shall convene meetings of the commission and shall ensure that the written recommendations are completed and forwarded in a timely manner. In cases where the commission cannot reach a decision, the chair shall make the written recommendation with justification, noting that the decision was rendered by the chair.

5. Commission members shall thoroughly review the materials presented to them from the appellant and the sponsor. The

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commission may request information to clarify the documentation presented to it. In the course of its review, the commission may facilitate the postponement of an appeal in those cases where additional time and communication may negate the need for a formal appeal and both parties agree, in writing, to postpone the appeal to the State Board of Education. A new date certain for the appeal shall then be set based upon the rules and procedures of the State Board of Education. Commission members shall provide a written recommendation to the state board as to whether the appeal should be upheld or denied. A fact-based justification for the recommendation must be included. The chair must ensure that the written recommendation is submitted to the State Board of Education members no later than 7 calendar days prior to the date on which the appeal is to be heard. Both parties in the case shall also be provided a copy of the recommendation.

(f)1. The Department of Education shall offer or arrange for training and technical assistance to charter school applicants in developing business plans and estimating costs and income. This assistance shall address estimating startup costs, projecting enrollment, and identifying the types and amounts of state and federal financial assistance the charter school may be eligible to receive. The department may provide other technical assistance to an applicant upon written request.

2. A charter school applicant must participate in the training provided by the Department of Education before filing an application. However, a sponsor may require the charter school applicant to attend training provided by the sponsor in lieu of the department's training if the sponsor's training

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standards meet or exceed the standards developed by the

Department of Education. The training shall include instruction
in accurate financial planning and good business practices. If
the applicant is a management company or other nonprofit
organization, the charter school principal and the chief
financial officer or his or her equivalent must also participate
in the training.

(d) (g) In considering charter applications for a lab school, a state university shall consult with the district school board of the county in which the lab school is located. The decision of a state university may be appealed pursuant to the procedure established in this subsection.

(e) (h) The terms and conditions for the operation of a charter school shall be set forth by the sponsor and the applicant in a written contractual agreement, called a charter. The sponsor shall not impose unreasonable rules or regulations that violate the intent of giving charter schools greater flexibility to meet educational goals. The sponsor shall have 60 days to provide an initial proposed charter contract to the charter school. The applicant and the sponsor shall have 75 days thereafter to negotiate and notice the charter contract for final approval by the sponsor unless both parties agree to an extension. The proposed charter contract shall be provided to the charter school at least 7 calendar days before prior to the date of the meeting at which the charter is scheduled to be voted upon by the sponsor. The Department of Education shall provide mediation services for any dispute regarding this section subsequent to the approval of a charter application and for any dispute relating to the approved charter, except

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disputes regarding charter school application denials. If the Commissioner of Education determines that the dispute cannot be settled through mediation, the dispute may be appealed to an administrative law judge appointed by the Division of Administrative Hearings. The administrative law judge may rule on issues of equitable treatment of the charter school as a public school, whether proposed provisions of the charter violate the intended flexibility granted charter schools by statute, or on any other matter regarding this section except a charter school application denial, a charter termination, or a charter nonrenewal and shall award the prevailing party reasonable attorney's fees and costs incurred to be paid by the losing party. The costs of the administrative hearing shall be paid by the party whom the administrative law judge rules against.

- (7) APPEALS; CHARTER SCHOOL REVIEW AND APPEALS PANEL.-
- (a) The Department of Education shall provide staff and regularly convene a Charter School Review and Appeals Panel. The panel shall be composed of individuals having experience in finance, administration, law, education, and school governance and individuals familiar with charter school construction and operation. The President of the Senate, the Speaker of the House of Representatives, and the Commissioner of Education shall appoint two appointees each to serve on the panel. The Governor shall appoint three members to serve on the panel and shall designate the chair. Each member of the panel shall be appointed to serve a 1-year term and may be reappointed.
- (b) The panel shall review issues, practices, and policies regarding charter schools and shall make recommendations to the

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Legislature, to the Department of Education, to charter schools, and to school districts for improving charter school operations and oversight. The panel shall also make recommendations for ensuring best business practices at and fair business relationships with charter schools.

- (c) The panel shall assist the commissioner and the State Board of Education with a fair and impartial review of appeals by applicants whose charter applications have been denied.
- 1. A charter school applicant may appeal any denial of its application or a failure to act on an application to the State Board of Education no later than 30 calendar days after receiving the sponsor's decision or failure to act and shall notify the sponsor of its appeal. Any response by the sponsor shall be submitted to the State Board of Education within 30 calendar days after notification of the appeal is received. Upon receipt of notification from the State Board of Education that a charter school applicant is filing an appeal, the Commissioner of Education shall convene a meeting of the Charter School Review and Appeals Panel to review and make recommendations to the State Board of Education regarding its pending decision.
- a. The Charter School Review and Appeals Panel may receive copies of the appeal documents forwarded to the State Board of Education, review the documents, gather other applicable information regarding the appeal, and make a written recommendation to the commissioner. The recommendation must state whether the appeal should be upheld or denied and include the reasons for the recommendation being offered. The commissioner shall forward the recommendation to the State Board of Education no later than 7 calendar days before the date on

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which the appeal is to be heard. The state board must consider the commission's recommendation in making its decision, but is not bound by the recommendation. The decision of the Florida Charter School Review and Appeals Panel is not subject to chapter 120.

- b. The chair shall convene meetings of the panel and shall ensure that the written recommendations are completed and forwarded in a timely manner. If the panel is unable to reach a decision, the chair shall make the written recommendation along with the justification for the recommendation and indicating that the decision was rendered by the chair.
- c. Panel members shall thoroughly review the materials presented to them from the appellant and the sponsor. The panel may request information to clarify the documentation presented to it. In the course of its review, the panel may facilitate the postponement of an appeal if additional time and communication would negate the need for a formal appeal and both parties agree, in writing, to postpone the appeal to the State Board of Education. A new date certain for the appeal shall be set based upon the rules and procedures of the State Board of Education. Panel members shall provide a written recommendation to the state board as to whether the appeal should be upheld or denied, which must include a fact-based justification. The chair must ensure that the written recommendation is submitted to the State Board of Education members no later than 7 calendar days before the date on which the appeal is to be heard. Both parties in the case shall also be provided a copy of the recommendation.
- 2. The panel shall forward its recommendation to the state board no later than 7 calendar days before the date on which the

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appeal is to be heard. The State Board of Education shall by majority vote accept or reject the decision of the sponsor no later than 90 calendar days after an appeal is filed in accordance with State Board of Education rule. If the State Board of Education does not rule on any appeal within 90 days, the appeal is automatically granted and the charter application at issue is automatically approved. The panel may reject an appeal submission for failure to comply with procedural rules governing the appeals process. The rejection shall describe the submission errors. The appellant may have up to 15 calendar days after notice of rejection is issued to resubmit an appeal that complies with State Board of Education rule. An application for appeal that is submitted after a rejection is considered timely if the original appeal was filed within 30 calendar days after receipt of notice of the specific reasons for the sponsor's denial of the charter application. The State Board of Education shall remand the application to the sponsor with its written decision that the sponsor approve or deny the application. The sponsor shall implement the decision of the State Board of Education. The decision of the State Board of Education is not subject to chapter 120. The State Board of Education's decision is a final action subject to judicial review in the district court of appeal. The commissioner may expedite the appeal procedure specified in this paragraph.

3. Notwithstanding a pending appeal, the sponsor shall act within 30 calendar days after receiving the decision of the State Board of Education, and shall have 90 days to negotiate a charter with the applicant after receiving the decision. If the school district refuses to agree to a charter, a model charter

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as adopted by the State Board of Education shall be imposed upon the school district, subject to the final decision of any appeal.

- (8) (7) CHARTER.—The major issues involving the operation of a charter school shall be considered in advance and written into the charter. The charter shall be signed by the governing body of the charter school and the sponsor, following a public hearing to ensure community input.
- (a) The charter shall address and criteria for approval of the charter shall be based on:
- 1. The school's mission, the students to be served, and the ages and grades to be included.
- 2. The focus of the curriculum, the instructional methods to be used, any distinctive instructional techniques to be employed, and identification and acquisition of appropriate technologies needed to improve educational and administrative performance which include a means for promoting safe, ethical, and appropriate uses of technology which comply with legal and professional standards. The charter shall ensure that reading is a primary focus of the curriculum and that resources are provided to identify and provide specialized instruction for students who are reading below grade level. The curriculum and instructional strategies for reading must be consistent with the Sunshine State Standards and grounded in scientifically based reading research.
- 3. The current incoming baseline standard of student academic achievement, the outcomes to be achieved, and the method of measurement that will be used. The criteria listed in this subparagraph shall include a detailed description of:

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a. How the baseline student academic achievement levels and prior rates of academic progress will be established.

- b. How these baseline rates will be compared to rates of academic progress achieved by these same students while attending the charter school.
- c. To the extent possible, how these rates of progress will be evaluated and compared with rates of progress of other closely comparable student populations.

The district school board is required to provide academic student performance data to charter schools for each of their students coming from the district school system, as well as rates of academic progress of comparable student populations in the district school system.

- 4. The methods used to identify the educational strengths and needs of students and how well educational goals and performance standards are met by students attending the charter school. The methods shall provide a means for the charter school to ensure accountability to its constituents by analyzing student performance data and by evaluating the effectiveness and efficiency of its major educational programs. Students in charter schools shall, at a minimum, participate in the statewide assessment program created under s. 1008.22.
- 5. In secondary charter schools, a method for determining that a student has satisfied the requirements for graduation in s. 1003.43.
- 6. A method for resolving conflicts between the governing body of the charter school and the sponsor.
 - 7. The admissions procedures and dismissal procedures,

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including the school's code of student conduct.

- 8. The ways by which the school will achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the same school district.
- 9. The financial and administrative management of the school, including a reasonable demonstration of the professional experience or competence of those individuals or organizations applying to operate the charter school or those hired or retained to perform such professional services and the description of clearly delineated responsibilities and the policies and practices needed to effectively manage the charter school. A description of internal audit procedures and establishment of controls to ensure that financial resources are properly managed must be included. Both public sector and private sector professional experience shall be equally valid in such a consideration.
- 10. The asset and liability projections required in the application which are incorporated into the charter and shall be compared with information provided in the annual report of the charter school.
- 11. A description of procedures that identify various risks and provide for a comprehensive approach to reduce the impact of losses; plans to ensure the safety and security of students and staff; plans to identify, minimize, and protect others from violent or disruptive student behavior; and the manner in which the school will be insured, including whether or not the school will be required to have liability insurance, and, if so, the terms and conditions thereof and the amounts of coverage.

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- 12. The term of the charter which shall provide for cancellation of the charter if insufficient progress has been made in attaining the student achievement objectives of the charter and if it is not likely that such objectives can be achieved before expiration of the charter. The initial term of a charter shall be for 4 or 5 years, unless the charter meets the requirements of a high-performing charter school system pursuant to subsection (12). In order to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a municipality or other public entity as provided by law are eligible for up to a 15-year charter, subject to approval by the district school board. A charter lab school is eligible for a charter for a term of up to 15 years. In addition, to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a private, not-for-profit, s. 501(c)(3) status corporation are eligible for up to a 15-year charter, subject to approval by the district school board. Such long-term charters remain subject to annual review and may be terminated during the term of the charter, but only according to the provisions set forth in subsection (9) (8).
 - 13. The facilities to be used and their location.
- 14. The qualifications to be required of the teachers and the potential strategies used to recruit, hire, train, and retain qualified staff to achieve best value.
- 15. The governance structure of the school, including the status of the charter school as a public or private employer as required in paragraph (15) (i) (12) (i).
 - 16. A timetable for implementing the charter which

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addresses the implementation of each element thereof and the date by which the charter shall be awarded in order to meet this timetable.

- 17. In the case of an existing public school that is being converted to charter status, alternative arrangements for current students who choose not to attend the charter school and for current teachers who choose not to teach in the charter school after conversion in accordance with the existing collective bargaining agreement or district school board rule in the absence of a collective bargaining agreement. However, alternative arrangements shall not be required for current teachers who choose not to teach in a charter lab school, except as authorized by the employment policies of the state university which grants the charter to the lab school.
- 18. Full disclosure of the identity of all relatives employed by the charter school who are related to the charter school owner, president, chairperson of the governing board of directors, superintendent, governing board member, principal, assistant principal, or any other person employed by the charter school who has equivalent decisionmaking authority. For the purpose of this subparagraph, the term "relative" means father, mother, son, daughter, brother, sister, uncle, aunt, first cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, or half sister.
- (b)1. A charter may be renewed provided that a program review demonstrates that the criteria in paragraph (a) have been successfully accomplished and that none of the grounds for

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nonrenewal established by paragraph (9)(a) (8)(a) has been documented. In order to facilitate long-term financing for charter school construction, charter schools operating for a minimum of 3 years and demonstrating exemplary academic programming and fiscal management are eligible for a 15-year charter renewal. Such long-term charter is subject to annual review and may be terminated during the term of the charter.

- 2. The 15-year charter renewal that may be granted pursuant to subparagraph 1. shall be granted to a charter school that has received a school grade of "A" or "B" pursuant to s. 1008.34 in 3 of the past 4 years and is not in a state of financial emergency or deficit position as defined by this section. Such long-term charter is subject to annual review and may be terminated during the term of the charter pursuant to subsection (9) (8).
- (c) A charter may be modified during its initial term or any renewal term upon the recommendation of the sponsor or the charter school governing board and the approval of both parties to the agreement.
 - (9) (8) CAUSES FOR NONRENEWAL OR TERMINATION OF CHARTER.
- (a) The sponsor may choose not to renew or may terminate the charter for any of the following grounds:
- 1. Failure to participate in the state's education accountability system created in s. 1008.31, as required in this section, or failure to meet the requirements for student performance stated in the charter.
- 2. Failure to meet generally accepted standards of fiscal management.
 - 3. Violation of law.

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- 4. Other good cause shown.
- (b) <u>Before</u> At least 90 days prior to renewing or terminating a charter, the sponsor shall notify the governing body of the school of the proposed action in writing. The notice shall state in reasonable detail the grounds for the proposed action and stipulate that the school's governing body may, within 14 calendar days after receiving the notice, request <u>a an informal</u> hearing before <u>an administrative law judge pursuant to chapter 120 the sponsor</u>. The administrative law judge shall issue a recommended order pursuant to chapter 120. The sponsor shall determine and issue a final order in each nonrenewal or termination pursuant to this paragraph conduct the informal hearing within 30 calendar days after receiving a written request.
- nonrenewal or termination of the charter and shall be provided to the charter school governing body and the Department of Education within 10 calendar days after the final order is issued. If a charter is not renewed or is terminated pursuant to paragraph (b), the sponsor shall, within 10 calendar days, articulate in writing the specific reasons for its nonrenewal or termination of the charter and must provide the letter of nonrenewal or termination and documentation supporting the reasons to the charter school governing body, the charter school principal, and the Department of Education. The charter school's governing body may, within 30 calendar days after receiving the sponsor's final order written decision to refuse to renew or to terminate the charter, appeal the decision pursuant to the procedure established in subsection (7) (6).

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(d) A charter may be terminated immediately if the sponsor determines that good cause has been shown or if the health, safety, or welfare of the students is threatened. The sponsor's determination is not subject to the same process as set forth in paragraphs an informal hearing under paragraph (b) and (c), with the exception that the hearing before the administrative law judge may take place after the school has been terminated or pursuant to chapter 120. The sponsor shall notify in writing the charter school's governing body, the charter school principal, and the department if a charter is immediately terminated as soon as reasonably possible. The sponsor shall clearly identify the specific issues that resulted in the immediate termination and provide evidence of prior notification of issues resulting in the immediate termination when appropriate. The charter school's governing board shall have 10 days to request a hearing pursuant to chapter 120. The hearing in such cases shall be expedited and the final order shall be issued no more than 45 days after the date upon which the hearing was requested. The school district in which the charter school is located shall assume operation of the school under these circumstances. The charter school's governing board may, within 30 days after receiving the sponsor's decision to terminate the charter, appeal the decision pursuant to the procedure established in subsection (7) (6). The sponsor shall assume operation of the school throughout the pendency of the appeal to the State Board of Education under subsection (7), unless the continued operation of the school would materially threaten the physical health, safety, or welfare of the students. Failure to assume and continue operation of the school shall result in the

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awarding of costs and attorney's fees to the charter school, if the charter school prevails on appeal to the State Board of Education.

- (e) When a charter is not renewed or is terminated, the school shall be dissolved under the provisions of law under which the school was organized, and any unencumbered public funds, except for capital outlay funds and federal charter school program grant funds, from the charter school shall revert to the sponsor. Capital outlay funds provided pursuant to s. 1013.62 and federal charter school program grant funds that are unencumbered shall revert to the department to be redistributed among eligible charter schools. In the event a charter school is dissolved or is otherwise terminated, all district school board property and improvements, furnishings, and equipment purchased with public funds shall automatically revert to full ownership by the district school board, subject to complete satisfaction of any lawful liens or encumbrances. Any unencumbered public funds from the charter school, district school board property and improvements, furnishings, and equipment purchased with public funds, or financial or other records pertaining to the charter school, in the possession of any person, entity, or holding company, other than the charter school, shall be held in trust upon the district school board's request, until any appeal status is resolved.
- (f) If a charter is not renewed or is terminated, the charter school is responsible for all debts of the charter school. The district may not assume the debt from any contract made between the governing body of the school and a third party, except for a debt that is previously detailed and agreed upon in

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writing by both the district and the governing body of the school and that may not reasonably be assumed to have been satisfied by the district.

- (g) If a charter is not renewed or is terminated, a student who attended the school may apply to, and shall be enrolled in, another public school. Normal application deadlines shall be disregarded under such circumstances.
 - (10) (9) CHARTER SCHOOL REQUIREMENTS.-
- (a) A charter school shall be nonsectarian in its programs, admission policies, employment practices, and operations.
- (b) A charter school shall admit students as provided in subsection (13) $\frac{(10)}{}$.
- (c) A charter school shall be accountable to its sponsor for performance as provided in subsection (8) $\frac{(7)}{}$.
- (d) A charter school shall not charge tuition or registration fees, except those fees normally charged by other public schools. However, a charter lab school may charge a student activity and service fee as authorized by s. 1002.32(5).
- (e) A charter school shall meet all applicable state and local health, safety, and civil rights requirements.
- (f) A charter school shall not violate the antidiscrimination provisions of s. 1000.05.
- (g) In order to provide financial information that is comparable to that reported for other public schools, charter schools are to maintain all financial records that constitute their accounting system:
- 1. In accordance with the accounts and codes prescribed in the most recent issuance of the publication titled "Financial and Program Cost Accounting and Reporting for Florida Schools";

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2. At the discretion of the charter school governing board, a charter school may elect to follow generally accepted accounting standards for not-for-profit organizations, but must reformat this information for reporting according to this paragraph.

Charter schools shall provide annual financial report and program cost report information in the state-required formats for inclusion in district reporting in compliance with s. 1011.60(1). Charter schools that are operated by a municipality or are a component unit of a parent nonprofit organization may use the accounting system of the municipality or the parent but must reformat this information for reporting according to this paragraph. A charter school shall provide a monthly financial statement to the sponsor; however, if the charter school is designated as a high-performing charter school under subsection (11), it must provide a quarterly financial statement. The monthly financial statement required under this paragraph shall be in a form prescribed by the Department of Education.

(h) The governing board of the charter school shall annually adopt and maintain an operating budget.

(i) The governing body of the charter school shall exercise continuing oversight over charter school operations.

(j) The governing body of the charter school shall be responsible for:

1. Ensuring that the charter school has retained the services of a certified public accountant or auditor for the annual financial audit, pursuant to s. 1002.345(2), who shall

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submit the report to the governing body.

- 2. Reviewing and approving the audit report, including audit findings and recommendations for the financial recovery plan.
- 3.a. Performing the duties in s. 1002.345, including monitoring a corrective action plan.
- b. Monitoring a financial recovery plan in order to ensure compliance.
- 4. Participating in governance training approved by the department which must include government in the sunshine, conflicts of interest, ethics, and financial responsibility.
- (k) The governing body of the charter school shall report its progress annually to its sponsor, which shall forward the report to the Commissioner of Education at the same time as other annual school accountability reports. The Department of Education shall develop a uniform, online annual accountability report to be completed by charter schools. This report shall be easy to utilize and contain demographic information, student performance data, and financial accountability information. A charter school shall not be required to provide information and data that is duplicative and already in the possession of the department. The Department of Education shall include in its compilation a notation if a school failed to file its report by the deadline established by the department. The report shall include at least the following components:
- 1. Student achievement performance data, including the information required for the annual school report and the education accountability system governed by ss. 1008.31 and 1008.345. Charter schools are subject to the same accountability

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requirements as other public schools, including reports of student achievement information that links baseline student data to the school's performance projections identified in the charter. The charter school shall identify reasons for any difference between projected and actual student performance.

- 2. Financial status of the charter school which must include revenues and expenditures at a level of detail that allows for analysis of the charter school's ability to meet financial obligations and timely repayment of debt.
- 3. Documentation of the facilities in current use and any planned facilities for use by the charter school for instruction of students, administrative functions, or investment purposes.
- 4. Descriptive information about the charter school's personnel, including salary and benefit levels of charter school employees, the proportion of instructional personnel who hold professional or temporary certificates, and the proportion of instructional personnel teaching in-field or out-of-field.
- (1) A charter school shall not levy taxes or issue bonds secured by tax revenues.
- (m) A charter school shall provide instruction for at least the number of days required by law for other public schools and may provide instruction for additional days.
- (n) The director and a representative of the governing body of a charter school that has received a school grade of "D" under s. 1008.34(2) shall appear before the sponsor or the sponsor's staff at least once a year to present information concerning each contract component having noted deficiencies. The sponsor shall communicate at the meeting, and in writing to the director, the services provided to the school to help the

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1016 school address its deficiencies.

- (o) Upon notification that a charter school receives a school grade of "D" for 2 consecutive years or a school grade of "F" under s. 1008.34(2), the charter school sponsor or the sponsor's staff shall require the director and a representative of the governing body to submit to the sponsor for approval a school improvement plan to raise student achievement and to implement the plan. The sponsor has the authority to approve a school improvement plan that the charter school will implement in the following school year. The sponsor may also consider the State Board of Education's recommended action pursuant to s. 1008.33(1) as part of the school improvement plan. The Department of Education shall offer technical assistance and training to the charter school and its governing body and establish guidelines for developing, submitting, and approving such plans.
- 1. If the charter school fails to improve its student performance from the year immediately prior to the implementation of the school improvement plan, the sponsor shall place the charter school on probation and shall require the charter school governing body to take one of the following corrective actions:
- a. Contract for the educational services of the charter school;
- b. Reorganize the school at the end of the school year under a new director or principal who is authorized to hire new staff and implement a plan that addresses the causes of inadequate progress; or
 - c. Reconstitute the charter school.

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2. A charter school that is placed on probation shall continue the corrective actions required under subparagraph 1. until the charter school improves its student performance from the year prior to the implementation of the school improvement plan.

- 3. Notwithstanding any provision of this paragraph, the sponsor may terminate the charter at any time pursuant to subsection (9) (8).
- (p) The director and a representative of the governing body of a graded charter school that has submitted a school improvement plan or has been placed on probation under paragraph (o) shall appear before the sponsor or the sponsor's staff at least once a year to present information regarding the corrective strategies that are being implemented by the school pursuant to the school improvement plan. The sponsor shall communicate at the meeting, and in writing to the director, the services provided to the school to help the school address its deficiencies.
 - (11) HIGH-PERFORMING CHARTER SCHOOLS.—
- (a) A charter school shall be designated as a high-performing charter school if:
 - 1. During each of the previous 3 years the charter school:
 - a. Received a school grade of "A" or "B";
- b. Received an unqualified opinion on each financial audit required under s. 218.39; and
- c. Did not receive a financial audit that revealed one or more of the conditions set forth in s. 218.503(1); however, the condition is deemed met for a charter school-in-the-workplace if there is a finding in an audit that the school has the monetary

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resources available to cover any reported deficiency or that the deficiency does not result in a deteriorating financial condition pursuant to s. 1002.345(a)(3).

- 2. The charter school has been in operation for less than 3 years and is operated by a high-performing charter school system pursuant to subsection (12). These charter schools may receive capital outlay funds in their first year pursuant to s. 1013.62 and are not required to comply with s. 1013.62(1)(a)1.-3.
 - (b) A high-performing charter school may:
- 1. Increase the school's student enrollment once per year by up to 25 percent more than the capacity authorized pursuant to paragraph (13)(i).
- 2. Expand to any grade level within kindergarten through grade 12, if not already servicing such grades.
- 3. Offer voluntary prekindergarten education pursuant to ss. 1002.51-1002.79.
- (c) A high-performing charter school is entitled to a 15year charter renewal upon expiration of a current charter.
- (d) The high-performing charter school designation shall be removed if the charter school does not continue to meet the requirements in paragraph (a).
 - (12) HIGH-PERFORMING CHARTER SCHOOL SYSTEM.—
 - (a) 1. For purposes of this subsection, the term:
- a. "Entity" means a municipality or other public entity as authorized by law to operate a charter school; a private, not for-profit, s. 501(c)(3) status corporation; or a private, for-profit corporation.
- b. "High-performing charter school system" means an entity
 that:

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1103 (I) Operates at least three high-performing charter schools
1104 in this state;

- (II) Has received a system-wide average school grade of "A" or "B" during the previous 3 years for all charter schools created or started by the entity;
- (III) None of the schools created or started by the entity has received a financial audit that revealed one or more of the conditions set forth in s. 218.503(1); and
- (IV) Has not received a school grade of "F" during any of the previous 2 years for any charter school operated by the entity in the state, except for any charter school taken over or managed by, but not created or started by, the high-performing charter school system.
- (b) A high-performing charter school system may apply to establish and operate a new charter school in any district in the state which will substantially replicate one or more of the provider's existing high-performing charter schools.
- 1. A charter application may be denied by a local school district only if good cause is shown that the operator failed to meet established charter school requirements pursuant to paragraphs (10)(a)-(f).
- 2. The new charter school is entitled to an initial charter for a term of 15 years and shall be designated as a high-performing charter school for the first 3 years of the charter and receive charter school capital outlay funds under s.

 1013.62. The school is not required to comply with s.

 1013.62(1)(a)1.-3., but must comply with any other requirements in s. 1013.62 to receive charter school capital outlay funds as provided in this subparagraph.

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3. The designation as a high-performing charter school
shall be removed if the charter school does not continue to meet
the requirements in paragraph (a).

This paragraph does not waive a district school board's sovereign immunity.

(13)(10) ELIGIBLE STUDENTS.-

- (a) A charter school shall be open to any student covered in an interdistrict agreement or residing in the school district in which the charter school is located; however, in the case of a charter lab school, the charter lab school shall be open to any student eligible to attend the lab school as provided in s. 1002.32 or who resides in the school district in which the charter lab school is located. Any eligible student shall be allowed interdistrict transfer to attend a charter school when based on good cause. Good cause shall include, but is not limited to, geographic proximity to a charter school in a neighboring school district.
- (b) The charter school shall enroll an eligible student who submits a timely application, unless the number of applications exceeds the capacity of a program, class, grade level, or building. In such case, all applicants shall have an equal chance of being admitted through a random selection process.
- (c) When a public school converts to charter status, enrollment preference shall be given to students who would have otherwise attended that public school. The district school board shall consult and negotiate with the conversion charter school every 3 years to determine whether realignment of the conversion charter school's attendance zone is appropriate in order to

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ensure that students residing closest to the charter school are provided with an enrollment preference.

- (d) A charter school may give enrollment preference to the following student populations:
- 1. Students who are siblings of a student enrolled in the charter school.
- 2. Students who are the children of a member of the governing board of the charter school.
- 3. Students who are the children of an employee of the charter school.
 - 4. Students who are the children of:
- <u>a. An employee of a business partner, or a resident of a municipality, who complies with paragraph (18)(b) for a charter school-in-the-workplace; or</u>
- b. A resident of a municipality that operates a charter school-in-a-municipality pursuant to paragraph (18)(c).
- 5. Students enrolling in a charter school-in-the-workplace or charter school-in-a-municipality established pursuant to this section.
- (e) A charter school may limit the enrollment process only to target the following student populations:
 - 1. Students within specific age groups or grade levels.
- 2. Students considered at risk of dropping out of school or academic failure. Such students shall include exceptional education students.
- 3. Students enrolling in a charter school-in-the-workplace or charter school-in-a-municipality established pursuant to subsection (18) (15).
 - 4. Students residing within a reasonable distance of the

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charter school, as described in paragraph (23)(c) (20)(e). Such students shall be subject to a random lottery and to the racial/ethnic balance provisions described in subparagraph (8)(a)8. (7)(a)8. or any federal provisions that require a school to achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the same school district.

- 5. Students who meet reasonable academic, artistic, or other eligibility standards established by the charter school and included in the charter school application and charter or, in the case of existing charter schools, standards that are consistent with the school's mission and purpose. Such standards shall be in accordance with current state law and practice in public schools and may not discriminate against otherwise qualified individuals.
- 6. Students articulating from one charter school to another pursuant to an articulation agreement between the charter schools that has been approved by the sponsor.
- (f) Students with disabilities and students served in English for Speakers of Other Languages programs shall have an equal opportunity of being selected for enrollment in a charter school.
- (g) A student may withdraw from a charter school at any time and enroll in another public school as determined by district school board rule.
- (h) The capacity of the charter school shall be determined annually by the governing board, in conjunction with the sponsor, of the charter school in consideration of the factors identified in this subsection unless the charter school is

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designated as a high-performing charter school under subsection (11).

- (i) The capacity of a high-performing charter school pursuant to subsection (11) shall be determined annually by the governing board of the charter school. The governing board shall notify the sponsor of any increase in enrollment by March 1 of the school year preceding the increase.
- $\underline{(14)}$ PARTICIPATION IN INTERSCHOLASTIC EXTRACURRICULAR ACTIVITIES.—A charter school student is eligible to participate in an interscholastic extracurricular activity at the public school to which the student would be otherwise assigned to attend pursuant to s. 1006.15(3)(d).
 - (15) (12) EMPLOYEES OF CHARTER SCHOOLS.-
- (a) A charter school shall select its own employees. A charter school may contract with its sponsor for the services of personnel employed by the sponsor.
- (b) Charter school employees shall have the option to bargain collectively. Employees may collectively bargain as a separate unit or as part of the existing district collective bargaining unit as determined by the structure of the charter school.
- (c) The employees of a conversion charter school shall remain public employees for all purposes, unless such employees choose not to do so.
- (d) The teachers at a charter school may choose to be part of a professional group that subcontracts with the charter school to operate the instructional program under the auspices of a partnership or cooperative that they collectively own.

 Under this arrangement, the teachers would not be public

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1248 employees.

(e) Employees of a school district may take leave to accept employment in a charter school upon the approval of the district school board. While employed by the charter school and on leave that is approved by the district school board, the employee may retain seniority accrued in that school district and may continue to be covered by the benefit programs of that school district, if the charter school and the district school board agree to this arrangement and its financing. School districts shall not require resignations from instructional personnel, school administrators, or educational support employees who desire employment of teachers desiring to teach in a charter school. This paragraph shall not prohibit a district school board from approving alternative leave arrangements consistent with chapter 1012.

(f) Teachers employed by or under contract to a charter school shall be certified as required by chapter 1012. A charter school governing board may employ or contract with skilled selected noncertified personnel to provide instructional services or to assist instructional staff members as education paraprofessionals in the same manner as defined in chapter 1012, and as provided by State Board of Education rule for charter school governing boards. A charter school may not knowingly employ an individual to provide instructional services or to serve as an education paraprofessional if the individual's certification or licensure as an educator is suspended or revoked by this or any other state. A charter school may not knowingly employ an individual who has resigned from a school district in lieu of disciplinary action with respect to child

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welfare or safety, or who has been dismissed for just cause by any school district with respect to child welfare or safety. The qualifications of teachers shall be disclosed to parents.

- (g)1. A charter school shall employ or contract with employees who have undergone background screening as provided in s. 1012.32. Members of the governing board of the charter school shall also undergo background screening in a manner similar to that provided in s. 1012.32.
- 2. A charter school shall disqualify instructional personnel and school administrators, as defined in s. 1012.01, from employment in any position that requires direct contact with students if the personnel or administrators are ineligible for such employment under s. 1012.315.
- 3. The governing board of a charter school shall adopt policies establishing standards of ethical conduct for instructional personnel and school administrators. The policies must require all instructional personnel and school administrators, as defined in s. 1012.01, to complete training on the standards; establish the duty of instructional personnel and school administrators to report, and procedures for reporting, alleged misconduct by other instructional personnel and school administrators which affects the health, safety, or welfare of a student; and include an explanation of the liability protections provided under ss. 39.203 and 768.095. A charter school, or any of its employees, may not enter into a confidentiality agreement regarding terminated or dismissed instructional personnel or school administrators, or personnel or administrators who resign in lieu of termination, based in whole or in part on misconduct that affects the health, safety,

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or welfare of a student, and may not provide instructional personnel or school administrators with employment references or discuss the personnel's or administrators' performance with prospective employers in another educational setting, without disclosing the personnel's or administrators' misconduct. Any part of an agreement or contract that has the purpose or effect of concealing misconduct by instructional personnel or school administrators which affects the health, safety, or welfare of a student is void, is contrary to public policy, and may not be enforced.

- 4. Before employing instructional personnel or school administrators in any position that requires direct contact with students, a charter school shall conduct employment history checks of each of the personnel's or administrators' previous employers, screen the instructional personnel or school administrators through use of the educator screening tools described in s. 1001.10(5), and document the findings. If unable to contact a previous employer, the charter school must document efforts to contact the employer.
- 5. The sponsor of a charter school that knowingly fails to comply with this paragraph shall terminate the charter under subsection (9) (8).
- (h) For the purposes of tort liability, the governing body and employees of a charter school shall be governed by s. 768.28.
- (i) A charter school shall organize as, or be operated by, a nonprofit organization. A charter school may be operated by a municipality or other public entity as provided for by law. As such, the charter school may be either a private or a public

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employer. As a public employer, a charter school may participate in the Florida Retirement System upon application and approval as a "covered group" under s. 121.021(34). If a charter school participates in the Florida Retirement System, the charter school employees shall be compulsory members of the Florida Retirement System. As either a private or a public employer, a charter school may contract for services with an individual or group of individuals who are organized as a partnership or a cooperative. Individuals or groups of individuals who contract their services to the charter school are not public employees.

- (j) A sponsor may not require that the members of the governing board of a charter school reside in the district in which the charter school is located. The sponsor must allow charter school management personnel to represent the charter school on the governing board if approved in accordance with the charter school's governing documents.
- (16) (13) CHARTER SCHOOL COOPERATIVES.—Charter schools may enter into cooperative agreements to form charter school cooperative organizations that may provide the following services: charter school planning and development, direct instructional services, and contracts with charter school governing boards to provide personnel administrative services, payroll services, human resource management, evaluation and assessment services, teacher preparation, and professional development.
- (17) (14) CHARTER SCHOOL FINANCIAL ARRANGEMENTS;
 INDEMNIFICATION OF THE STATE AND SCHOOL DISTRICT; CREDIT OR
 TAXING POWER NOT TO BE PLEDGED.—Any arrangement entered into to
 borrow or otherwise secure funds for a charter school authorized

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in this section from a source other than the state or a school district shall indemnify the state and the school district from any and all liability, including, but not limited to, financial responsibility for the payment of the principal or interest. Any loans, bonds, or other financial agreements are not obligations of the state or the school district but are obligations of the charter school authority and are payable solely from the sources of funds pledged by such agreement. The credit or taxing power of the state or the school district shall not be pledged and no debts shall be payable out of any moneys except those of the legal entity in possession of a valid charter approved by a district school board pursuant to this section.

- (18) (15) CHARTER SCHOOLS-IN-THE-WORKPLACE; CHARTER SCHOOLS-IN-A-MUNICIPALITY.-
- (a) In order to increase business partnerships in education, to reduce school and classroom overcrowding throughout the state, and to offset the high costs for educational facilities construction, the Legislature intends to encourage the formation of business partnership schools or satellite learning centers and municipal-operated schools through charter school status.
- (b) A charter school-in-the-workplace may be established, for example, when a business partner provides the school facility to be used; enrolls students based upon a random lottery that involves all of the children of employees of that business or corporation or residents of that municipality who are seeking enrollment, as provided for in subsection (13) (10); and enrolls students according to the racial/ethnic balance provisions described in subparagraph (8)(a)8. (7)(a)8. However,

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this arrangement is not meant to be an exhaustive list of how a charter school-in-the-workplace may be formed. A municipality may be a business partner notwithstanding paragraph (c). Any portion of a facility used for a public charter school shall be exempt from ad valorem taxes, as provided for in s. 1013.54, for the duration of its use as a public school. A business partner may also provide property and other items of value as an offset to any facility contribution. This subsection does not prohibit any party to arrange for third-party financing to construct the school building or for the business partner to charge rent for any facility provided.

- (c) A charter school-in-a-municipality designation may be granted to a municipality that possesses a charter; enrolls students based upon a random lottery that involves all of the children of the residents of that municipality who are seeking enrollment, as provided for in subsection (13) $\frac{(10)}{}$; and enrolls students according to the racial/ethnic balance provisions described in subparagraph (8)(a)8 $\frac{(7)(a)8}{a}$. When a municipality has submitted charter applications for the establishment of a charter school feeder pattern, consisting of elementary, middle, and senior high schools, and each individual charter application is approved by the district school board, such schools shall then be designated as one charter school for all purposes listed pursuant to this section. Any portion of the land and facility used for a public charter school shall be exempt from ad valorem taxes, as provided for in s. 1013.54, for the duration of its use as a public school.
- (d) As used in this subsection, the terms "business partner" or "municipality" may include more than one business or

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municipality to form a charter school-in-the-workplace or charter school-in-a-municipality.

(19) (16) EXEMPTION FROM STATUTES.-

- (a) A charter school shall operate in accordance with its charter and shall be exempt from all statutes in chapters 1000-1013. However, a charter school shall be in compliance with the following statutes in chapters 1000-1013:
- 1. Those statutes specifically applying to charter schools, including this section.
- 2. Those statutes pertaining to the student assessment program and school grading system.
- 3. Those statutes pertaining to the provision of services to students with disabilities.
- 4. Those statutes pertaining to civil rights, including s. 1000.05, relating to discrimination.
- 5. Those statutes pertaining to student health, safety, and welfare.
- (b) Additionally, a charter school shall be in compliance with the following statutes:
- 1. Section 286.011, relating to public meetings and records, public inspection, and criminal and civil penalties.
 - 2. Chapter 119, relating to public records.
- 3. Section 1003.03, relating to the maximum class size, except that the calculation for compliance pursuant to s. 1003.03 shall be the average at the school level.
- (20) (17) FUNDING.—Students enrolled in a charter school, regardless of the sponsorship, shall be funded as if they are in a basic program or a special program, the same as students enrolled in other public schools in the school district. Charter

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school students shall be funded regardless of whether the

student's home address lies within the school district

sponsoring the charter school. Funding for a charter lab school shall be as provided in s. 1002.32.

- (a) Each charter school shall report its student enrollment to the sponsor as required in s. 1011.62, and in accordance with the definitions in s. 1011.61. The sponsor shall include each charter school's enrollment in the district's report of student enrollment. All charter schools submitting student record information required by the Department of Education shall comply with the Department of Education's guidelines for electronic data formats for such data, and all districts shall accept electronic data that complies with the Department of Education's electronic format.
- (b) The basis for the agreement for funding students enrolled in a charter school shall be the sum of the school district's operating funds from the Florida Education Finance Program as provided in s. 1011.62 and the General Appropriations Act, including gross state and local funds, discretionary lottery funds, and funds from the school district's current operating discretionary millage levy; divided by total funded weighted full-time equivalent students in the school district; multiplied by the weighted full-time equivalent students for the charter school. Charter schools whose students or programs meet the eligibility criteria in law shall be entitled to their proportionate share of categorical program funds included in the total funds available in the Florida Education Finance Program by the Legislature, including transportation. Total funding for each charter school shall be recalculated during the year to

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reflect the revised calculations under the Florida Education Finance Program by the state and the actual weighted full-time equivalent students reported by the charter school during the full-time equivalent student survey periods designated by the Commissioner of Education.

- (c) If the district school board is providing programs or services to students funded by federal funds, any eligible students enrolled in charter schools in the school district shall be provided federal funds for the same level of service provided students in the schools operated by the district school board. Pursuant to provisions of 20 U.S.C. 8061 s. 10306, all charter schools shall receive all federal funding for which the school is otherwise eligible, including Title I funding, not later than 5 months after the charter school first opens and within 5 months after any subsequent expansion of enrollment.
- (d) Charter schools shall be included by the Department of Education and the district school board in requests for federal stimulus funds in the same manner as district school board-operated public schools, including Title I and IDEA funds and shall be entitled to receive such funds. Charter schools are eligible to participate in federal competitive grants that are available as part of the federal stimulus funds.
- (e) District school boards shall make timely and efficient payment and reimbursement to charter schools, including processing paperwork required to access special state and federal funding for which they may be eligible. The district school board may distribute funds to a charter school for up to 3 months based on the projected full-time equivalent student membership of the charter school. Thereafter, the results of

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full-time equivalent student membership surveys shall be used in adjusting the amount of funds distributed monthly to the charter school for the remainder of the fiscal year. The payment shall be issued no later than 10 working days after the district school board receives a distribution of state or federal funds. If a warrant for payment is not issued within 10 working days after receipt of funding by the district school board, the school district shall pay to the charter school, in addition to the amount of the scheduled disbursement, interest at a rate of 1 percent per month calculated on a daily basis on the unpaid balance from the expiration of the 10 working days until such time as the warrant is issued.

(21) (18) FACILITIES.-

(a) A startup charter school shall utilize facilities which comply with the Florida Building Code pursuant to chapter 553 except for the State Requirements for Educational Facilities. Conversion charter schools shall utilize facilities that comply with the State Requirements for Educational Facilities provided that the school district and the charter school have entered into a mutual management plan for the reasonable maintenance of such facilities. The mutual management plan shall contain a provision by which the district school board agrees to maintain charter school facilities in the same manner as its other public schools within the district. Charter schools, with the exception of conversion charter schools, are not required to comply, but may choose to comply, with the State Requirements for Educational Facilities of the Florida Building Code adopted pursuant to s. 1013.37. The local governing authority shall not adopt or impose local building requirements or restrictions that

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are more stringent than those found in the Florida Building
Code. The agency having jurisdiction for inspection of a
facility and issuance of a certificate of occupancy shall be the
local municipality or, if in an unincorporated area, the county
governing authority.

- (b) A charter school shall utilize facilities that comply with the Florida Fire Prevention Code, pursuant to s. 633.025, as adopted by the authority in whose jurisdiction the facility is located as provided in paragraph (a).
- (c) Any facility, or portion thereof, used to house a charter school whose charter has been approved by the sponsor and the governing board, pursuant to subsection (8) (7), shall be exempt from ad valorem taxes pursuant to s. 196.1983. Library, community service, museum, performing arts, theatre, cinema, church, community college, college, and university facilities may provide space to charter schools within their facilities under their preexisting zoning and land use designations.
- (d) Charter school facilities are exempt from assessments of fees for building permits, except as provided in s. 553.80; fees for building and occupational licenses; all concurrency and other impact fees or exactions; service availability fees; and assessments for special benefits. Any developer who donates land or other facilities for a charter school shall receive appropriate impact fee and concurrency credits.
- (e) If a district school board facility or property is available because it is surplus, marked for disposal, or otherwise unused, it shall be provided for a charter school's use on the same basis as it is made available to other public

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schools in the district. A charter school receiving property from the school district may not sell or dispose of such property without written permission of the school district. Similarly, for an existing public school converting to charter status, no rental or leasing fee for the existing facility or for the property normally inventoried to the conversion school may be charged by the district school board to the parents and teachers organizing the charter school. The charter school shall agree to reasonable maintenance provisions in order to maintain the facility in a manner similar to district school board standards. The Public Education Capital Outlay maintenance funds or any other maintenance funds generated by the facility operated as a conversion school shall remain with the conversion school.

(f) To the extent that charter school facilities are specifically created to mitigate the educational impact created by the development of new residential dwelling units, pursuant to subparagraph (2)(c)4., some of or all of the educational impact fees required to be paid in connection with the new residential dwelling units may be designated instead for the construction of the charter school facilities that will mitigate the student station impact. Such facilities shall be built to the State Requirements for Educational Facilities and shall be owned by a public or nonprofit entity. The local school district retains the right to monitor and inspect such facilities to ensure compliance with the State Requirements for Educational Facilities. If a facility ceases to be used for public educational purposes, either the facility shall revert to the school district subject to any debt owed on the facility, or the

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owner of the facility shall have the option to refund all educational impact fees utilized for the facility to the school district. The district and the owner of the facility may contractually agree to another arrangement for the facilities if the facilities cease to be used for educational purposes. The owner of property planned or approved for new residential dwelling units and the entity levying educational impact fees shall enter into an agreement that designates the educational impact fees that will be allocated for the charter school student stations and that ensures the timely construction of the charter school student stations concurrent with the expected occupancy of the residential units. The application for use of educational impact fees shall include an approved charter school application. To assist the school district in forecasting student station needs, the entity levying the impact fees shall notify the affected district of any agreements it has approved for the purpose of mitigating student station impact from the new residential dwelling units.

- (g) Each school district shall annually provide to the Department of Education as part of its 5-year work plan the number of existing vacant classrooms in each school that the district does not intend to use or does not project will be needed for educational purposes for the following school year. The department may recommend that a district make such space available to an appropriate charter school.
- (22) (19) CAPITAL OUTLAY FUNDING.—Charter schools are eligible for capital outlay funds pursuant to s. 1013.62. Capital outlay funds authorized in s. 1011.71(2) that have been shared with a charter school—in—the—workplace prior to July 1,

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2010, are deemed to have met the authorized expenditure requirements for such funds.

(23) (20) SERVICES.—

(a)1. If requested by the charter school, a sponsor shall provide certain administrative and educational services to charter schools, including student transportation and lunch services, at the same cost to the charter school as is incurred by the sponsor. These services shall include contract management services; full-time equivalent and data reporting services; exceptional student education administration services; services related to eligibility and reporting duties required to ensure that school lunch services under the federal lunch program, consistent with the needs of the charter school, are provided by the school district at the request of the charter school, that any funds due to the charter school under the federal lunch program be paid to the charter school as soon as the charter school begins serving food under the federal lunch program, and that the charter school is paid at the same time and in the same manner under the federal lunch program as other public schools serviced by the sponsor or the school district; test administration services, including payment of the costs of state-required or district-required student assessments; processing of teacher certificate data services; and information services, including equal access to student information systems that are used by public schools in the district in which the charter school is located. Student performance data for each student in a charter school, including, but not limited to, FCAT scores, standardized test scores, previous public school student report cards, and student performance measures, shall be

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provided by the sponsor to a charter school in the same manner provided to other public schools in the district.

- 2. A total administrative fee for the provision of such services shall be calculated based upon up to 5 percent of the available funds defined in paragraph (20)(b) (17)(b) for all students. However, a sponsor may only withhold up to a 5-percent administrative fee for enrollment for up to and including 250 students. For charter schools with a population of 251 or more students, the difference between the total administrative fee calculation and the amount of the administrative fee withheld may only be used for capital outlay purposes specified in s. 1013.62(2).
- 3. In addition, a sponsor may withhold only up to a 5percent administrative fee for enrollment for up to and
 including 500 students within a system of charter schools which
 meets all of the following:
- a. Includes both conversion charter schools and nonconversion charter schools;
 - b. Has all schools located in the same county;
- c. Has a total enrollment exceeding the total enrollment of at least one school district in the state;
 - d. Has the same governing board; and
- e. Does not contract with a for-profit service provider for management of school operations.
- 4. The difference between the total administrative fee calculation and the amount of the administrative fee withheld pursuant to subparagraph 3. may be used for instructional and administrative purposes as well as for capital outlay purposes specified in s. 1013.62(2).

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5. Each charter school shall receive 100 percent of the funds awarded to that school pursuant to s. 1012.225. Sponsors shall not charge charter schools any additional fees or surcharges for administrative and educational services in addition to the maximum 5-percent administrative fee withheld pursuant to this paragraph.

- (b) If goods and services are made available to the charter school through the contract with the school district, they shall be provided to the charter school at a rate no greater than the district's actual cost unless mutually agreed upon by the charter school and the sponsor in a contract negotiated separately from the charter. When mediation has failed to resolve disputes over contracted services or contractual matters not included in the charter, an appeal may be made for a dispute resolution hearing before the Charter School Appeal Commission. To maximize the use of state funds, school districts shall allow charter schools to participate in the sponsor's bulk purchasing program if applicable.
- (c) Transportation of charter school students <u>may shall</u> be provided by the charter school consistent with the requirements of subpart I.E. of chapter 1006 and s. 1012.45; however, a charter school may not be required to provide transportation to any charter school student who resides more than 4 miles from the charter school in which the student is enrolled. The governing body of the charter school may provide transportation through an agreement or contract with the district school board, a private provider, or parents. The charter school and the sponsor shall cooperate in making arrangements that ensure that transportation is not a barrier to equal access for all students

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residing within a reasonable distance of the charter school as determined in its charter.

- (24) (21) PUBLIC INFORMATION ON CHARTER SCHOOLS.
- (a) The Department of Education shall provide information to the public, directly and through sponsors, on how to form and operate a charter school and how to enroll in a charter school once it is created. This information shall include a standard application format, charter format, evaluation instrument, and charter renewal format, which shall include the information specified in subsection (8) (7) and shall be developed by consulting and negotiating with both school districts and charter schools before implementation. The charter and charter renewal formats shall be used by charter school sponsors.
- (b)1. The Department of Education shall report student assessment data pursuant to s. 1008.34(3)(c) which is reported to schools that receive a school grade or student assessment data pursuant to s. 1008.341(3) which is reported to alternative schools that receive a school improvement rating to each charter school that:
- a. Does not receive a school grade pursuant to s. 1008.34 or a school improvement rating pursuant to s. 1008.341; and
- b. Serves at least 10 students who are tested on the statewide assessment test pursuant to s. 1008.22.
- 2. The charter school shall report the information in subparagraph 1. to each parent of a student at the charter school, the parent of a child on a waiting list for the charter school, the district in which the charter school is located, and the governing board of the charter school. This paragraph does not abrogate the provisions of s. 1002.22, relating to student

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records, or the requirements of 20 U.S.C. s. 1232g, the Family Educational Rights and Privacy Act.

- 3.a. Pursuant to this paragraph, the Department of Education shall compare the charter school student performance data for each charter school in subparagraph 1. with the student performance data in traditional public schools in the district in which the charter school is located and other charter schools in the state. For alternative charter schools, the department shall compare the student performance data described in this paragraph with all alternative schools in the state. The comparative data shall be provided by the following grade groupings:
 - (I) Grades 3 through 5;
 - (II) Grades 6 through 8; and
 - (III) Grades 9 through 11.
- b. Each charter school shall provide the information specified in this paragraph on its Internet website and also provide notice to the public at large in a manner provided by the rules of the State Board of Education. The State Board of Education shall adopt rules to administer the notice requirements of this subparagraph pursuant to ss. 120.536(1) and 120.54. The website shall include, through links or actual content, other information related to school performance.
 - (22) CHARTER SCHOOL REVIEW PANEL AND LEGISLATIVE REVIEW .-
- (a) The Department of Education shall staff and regularly convene a Charter School Review Panel in order to review issues, practices, and policies regarding charter schools. The composition of the review panel shall include individuals with experience in finance, administration, law, education, and

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school governance, and individuals familiar with charter school construction and operation. The panel shall include two appointees each from the Commissioner of Education, the President of the Senate, and the Speaker of the House of Representatives. The Governor shall appoint three members of the panel and shall designate the chair. Each member of the panel shall serve a 1-year term, unless renewed by the office making the appointment. The panel shall make recommendations to the Legislature, to the Department of Education, to charter schools, and to school districts for improving charter school operations and oversight and for ensuring best business practices at and fair business relationships with charter schools.

- (b) The Legislature shall review the operation of charter schools during the 2010 Regular Session of the Legislature.
- (25) (23) ANALYSIS OF CHARTER SCHOOL PERFORMANCE.—Upon receipt of the annual report required by paragraph (10)(k) (9)(k), the Department of Education shall provide to the State Board of Education, the Commissioner of Education, the Governor, the President of the Senate, and the Speaker of the House of Representatives an analysis and comparison of the overall performance of charter school students, to include all students whose scores are counted as part of the statewide assessment program, versus comparable public school students in the district as determined by the statewide assessment program currently administered in the school district, and other assessments administered pursuant to s. 1008.22(3).
 - (26) (24) RESTRICTION ON EMPLOYMENT OF RELATIVES.-
- (a) This subsection applies to charter school personnel in a charter school operated by a private entity. As used in this

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1799 subsection, the term:

- 1. "Charter school personnel" means a charter school owner, president, chairperson of the governing board of directors, superintendent, governing board member, principal, assistant principal, or any other person employed by the charter school who has equivalent decisionmaking authority and in whom is vested the authority, or to whom the authority has been delegated, to appoint, employ, promote, or advance individuals or to recommend individuals for appointment, employment, promotion, or advancement in connection with employment in a charter school, including the authority as a member of a governing body of a charter school to vote on the appointment, employment, promotion, or advancement of individuals.
- 2. "Relative" means father, mother, son, daughter, brother, sister, uncle, aunt, first cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, stepbrother, stepsister, half brother, or half sister.
- (b) Charter school personnel may not appoint, employ, promote, or advance, or advocate for appointment, employment, promotion, or advancement, in or to a position in the charter school in which the personnel are serving or over which the personnel exercises jurisdiction or control any individual who is a relative. An individual may not be appointed, employed, promoted, or advanced in or to a position in a charter school if such appointment, employment, promotion, or advancement has been advocated by charter school personnel who serve in or exercise jurisdiction or control over the charter school and who is a

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relative of the individual or if such appointment, employment, promotion, or advancement is made by the governing board of which a relative of the individual is a member.

(c) The approval of budgets does not constitute "jurisdiction or control" for the purposes of this subsection.

Charter school personnel in schools operated by a municipality or other public entity are subject to s. 112.3135.

(27) (25) STANDARDS OF CONDUCT AND FINANCIAL DISCLOSURE.

- (a) A member of a governing board of a charter school, including a charter school operated by a private entity, is subject to ss. 112.313(2), (3), (7), and (12) and 112.3143(3).
- (b) A member of a governing board of a charter school operated by a municipality or other public entity is subject to s. 112.3144, which relates to the disclosure of financial interests.
- (28) (26) RULEMAKING.—The Department of Education, after consultation with school districts and charter school directors, shall recommend that the State Board of Education adopt rules to implement specific subsections of this section. Such rules shall require minimum paperwork and shall not limit charter school flexibility authorized by statute. The State Board of Education shall adopt rules, pursuant to ss. 120.536(1) and 120.54, to implement a charter model application form, evaluation instrument, and charter and charter renewal formats in accordance with this section.
- Section 5. Paragraph (c) of subsection (10) and subsection (13) of section 1002.34, Florida Statutes, are amended to read: 1002.34 Charter technical career centers.—

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(10) EXEMPTION FROM STATUTES.-

- (c) A center must comply with the antidiscrimination provisions in s. 1000.05 and the provisions in $\frac{\text{s. }1002.33(26)}{\text{s. }1002.33(24)}$ which relate to the employment of relatives.
- (13) BOARD OF DIRECTORS AUTHORITY.—The board of directors of a center may decide matters relating to the operation of the school, including budgeting, curriculum, and operating procedures, subject to the center's charter. The board of directors is responsible for performing the duties provided in s. 1002.345, including monitoring the corrective action plan. The board of directors must comply with $\underline{s. 1002.33(27)}$ $\underline{s. 1002.33(25)}$.

Section 6. Subsections (1), (2), and (6) of section 1002.345, Florida Statutes, are amended to read:

1002.345 Determination of deteriorating financial conditions and financial emergencies for charter schools and charter technical career centers.—This section applies to charter schools operating pursuant to s. 1002.33 and to charter technical career centers operating pursuant to s. 1002.34.

- (1) EXPEDITED REVIEW; REQUIREMENTS.—
- (a) A charter school or a charter technical career center is subject to an expedited review by the sponsor if one of the following occurs:
 - 1. Failure to provide for an audit required by s. 218.39.
- 2. Failure to comply with reporting requirements pursuant to s. 1002.33(10) s. 1002.33(9) or s. 1002.34(11)(f) or (14).
- 3. A deteriorating financial condition identified through an annual audit pursuant to s. 218.39(5) or a monthly financial statement pursuant to s. 1002.33(10)(g) s. 1002.33(9)(g) or s.

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1002.34(11)(f). "Deteriorating financial condition" means a circumstance that significantly impairs the ability of a charter school or a charter technical career center to generate enough revenues to meet its expenditures without causing the occurrence of a condition described in s. 218.503(1).

- 4. Notification pursuant to s. 218.503(2) that one or more of the conditions specified in s. 218.503(1) have occurred or will occur if action is not taken to assist the charter school or charter technical career center.
- (b) A sponsor shall notify the governing board within 7 business days after one or more of the conditions specified in paragraph (a) occur.
- (c) The governing board and the sponsor shall develop a corrective action plan and file the plan with the Commissioner of Education within 30 business days after notification is received as provided in paragraph (b). If the governing board and the sponsor are unable to agree on a corrective action plan, the Commissioner of Education shall determine the components of the plan. The governing board shall implement such plan.
- (d) The governing board shall include the corrective action plan and the status of its implementation in the annual progress report to the sponsor which is required pursuant to \underline{s} . 1002.33(10)(k) \underline{s} . 1002.33(9)(k) or \underline{s} . 1002.34(14).
- (e) If the governing board fails to implement the corrective action plan within 1 year after one or more of the conditions specified in paragraph (a) occur, the State Board of Education shall prescribe any steps necessary for the charter school or the charter technical career center to comply with state requirements.

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(f) The chair of the governing board shall annually appear before the State Board of Education and report on the implementation of the State Board of Education's requirements referenced in paragraph (e).

- (2) FINANCIAL EMERGENCY; REQUIREMENTS.-
- (a)1. If a financial audit conducted by a certified public accountant in accordance with s. 218.39 reveals that one or more of the conditions in s. 218.503(1) have occurred or will occur if action is not taken to assist the charter school or charter technical career center, the auditor shall notify the governing board of the charter school or charter technical career center, as appropriate, the sponsor, and the Commissioner of Education within 7 business days after the finding is made.
- 2. If the charter school or charter technical career center is found to be in a state of financial emergency pursuant to s. 218.503(4), the charter school or charter technical career center shall file a financial recovery plan pursuant to s. 218.503 with the sponsor and the Commissioner of Education within 30 days after being notified by the Commissioner of Education that a financial recovery plan is needed.
- (b) The governing board shall include the financial recovery plan and the status of its implementation in the annual progress report to the sponsor which is required under \underline{s} . $\underline{1002.33(10)(k)}$ \underline{s} . $\underline{1002.33(9)(k)}$ or \underline{s} . $\underline{1002.34(14)}$.
- (6) FAILURE TO CORRECT DEFICIENCIES.—The sponsor may decide not to renew or may terminate a charter if the charter school or charter technical career center fails to correct the deficiencies noted in the corrective action plan within 1 year after being notified of the deficiencies or exhibits one or more

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financial emergency conditions specified in s. 218.503 for 2 consecutive years. This subsection does not affect a sponsor's authority to terminate or not renew a charter pursuant to \underline{s} . 1947 1002.33(9) \underline{s} . 1002.33(8).

Section 7. Section 1011.68, Florida Statutes, is amended to read:

1011.68 Funds for student transportation.—The annual allocation to each district for transportation to public school programs, including charter schools as provided in \underline{s} . $\underline{1002.33(20)(b)}$ \underline{s} . $\underline{1002.33(17)(b)}$, of students in membership in kindergarten through grade 12 and in migrant and exceptional student programs below kindergarten shall be determined as follows:

- (1) Subject to the rules of the State Board of Education, each district shall determine the membership of students who are transported:
 - (a) By reason of living 2 miles or more from school.
- (b) By reason of being students with disabilities or enrolled in a teenage parent program, regardless of distance to school.
- (c) By reason of being in a state prekindergarten program, regardless of distance from school.
- (d) By reason of being career, dual enrollment, or students with disabilities transported from one school center to another to participate in an instructional program or service; or students with disabilities, transported from one designation to another in the state, provided one designation is a school center and provided the student's individual educational plan (IEP) identifies the need for the instructional program or

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service and transportation to be provided by the school district. A "school center" is defined as a public school center, community college, state university, or other facility rented, leased, or owned and operated by the school district or another public agency. A "dual enrollment student" is defined as a public school student in membership in both a public secondary school program and a community college or a state university program under a written agreement to partially fulfill ss. 1003.435 and 1007.23 and earning full-time equivalent membership under s. 1011.62(1)(i).

- (e) With respect to elementary school students whose grade level does not exceed grade 6, by reason of being subjected to hazardous walking conditions en route to or from school as provided in s. 1006.23. Such rules shall, when appropriate, provide for the determination of membership under this paragraph for less than 1 year to accommodate the needs of students who require transportation only until such hazardous conditions are corrected.
- (f) By reason of being a pregnant student or student parent, and the child of a student parent as provided in s. 1003.54, regardless of distance from school.
- (2) The allocation for each district shall be calculated annually in accordance with the following formula:

T = B + EX. The elements of this formula are defined as follows: T is the total dollar allocation for transportation. B is the base transportation dollar allocation prorated by an adjusted student membership count. The adjusted membership count shall be derived from a multiplicative index function in which the base

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student membership is adjusted by multiplying it by index numbers that individually account for the impact of the price level index, average bus occupancy, and the extent of rural population in the district. EX is the base transportation dollar allocation for disabled students prorated by an adjusted disabled student membership count. The base transportation dollar allocation for disabled students is the total state base disabled student membership count weighted for increased costs associated with transporting disabled students and multiplying it by an average per student cost for transportation as determined by the Legislature. The adjusted disabled student membership count shall be derived from a multiplicative index function in which the weighted base disabled student membership is adjusted by multiplying it by index numbers that individually account for the impact of the price level index, average bus occupancy, and the extent of rural population in the district. Each adjustment factor shall be designed to affect the base allocation by no more or less than 10 percent.

transportation of students shall be the sum of the amounts determined in subsection (2). If the funds appropriated for the purpose of implementing this section are not sufficient to pay the base transportation allocation and the base transportation allocation for disabled students, the Department of Education shall prorate the available funds on a percentage basis. If the funds appropriated for the purpose of implementing this section exceed the sum of the base transportation allocation and the base transportation allocation for disabled students, the base transportation allocation for disabled students shall be limited

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to the amount calculated in subsection (2), and the remaining balance shall be added to the base transportation allocation.

- (4) No district shall use funds to purchase transportation equipment and supplies at prices which exceed those determined by the department to be the lowest which can be obtained, as prescribed in s. 1006.27(1).
- (5) Funds allocated or apportioned for the payment of student transportation services may be used to pay for transportation of students to and from school on local general purpose transportation systems. Student transportation funds may also be used to pay for transportation of students to and from school in private passenger cars and boats when the transportation is for isolated students, or students with disabilities as defined by rule. Subject to the rules of the State Board of Education, each school district shall determine and report the number of assigned students using general purpose transportation private passenger cars and boats. The allocation per student must be equal to the allocation per student riding a school bus.
- (6) Notwithstanding other provisions of this section, in no case shall any student or students be counted for transportation funding more than once per day. This provision includes counting students for funding pursuant to trips in school buses, passenger cars, or boats or general purpose transportation.

Section 8. Paragraph (b) of subsection (2) of section 1012.32, Florida Statutes, is amended to read:

1012.32 Qualifications of personnel.-

- (2)
- (b) Instructional and noninstructional personnel who are

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hired or contracted to fill positions in any charter school and members of the governing board of any charter school, in compliance with <u>s. 1002.33(15)(g)</u> <u>s. 1002.33(12)(g)</u>, must, upon employment, engagement of services, or appointment, undergo background screening as required under s. 1012.465 or s. 1012.56, whichever is applicable, by filing with the district school board for the school district in which the charter school is located a complete set of fingerprints taken by an authorized law enforcement agency or an employee of the school or school district who is trained to take fingerprints.

Fingerprints shall be submitted to the Department of Law
Enforcement for statewide criminal and juvenile records checks
and to the Federal Bureau of Investigation for federal criminal
records checks. A person subject to this subsection who is found
ineligible for employment under s. 1012.315, or otherwise found
through background screening to have been convicted of any crime
involving moral turpitude as defined by rule of the State Board
of Education, shall not be employed, engaged to provide
services, or serve in any position that requires direct contact
with students. Probationary persons subject to this subsection
terminated because of their criminal record have the right to
appeal such decisions. The cost of the background screening may
be borne by the district school board, the charter school, the
employee, the contractor, or a person subject to this
subsection.

Section 9. Paragraph (a) of subsection (1) of section 1013.62, Florida Statutes, is amended to read:

1013.62 Charter schools capital outlay funding.-

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(1) In each year in which funds are appropriated for charter school capital outlay purposes, the Commissioner of Education shall allocate the funds among eligible charter schools.

- (a) To be eligible for a funding allocation, a charter school must:
 - 1.a. Have been in operation for 3 or more years;
- b. Be governed by a governing board established in the state for 3 or more years which operates both charter schools and conversion charter schools within the state;
- c. Be an expanded feeder chain of a charter school within the same school district that is currently receiving charter school capital outlay funds;
- d. Have been accredited by the Commission on Schools of the Southern Association of Colleges and Schools; or
- e. Serve students in facilities that are provided by a business partner for a charter school-in-the-workplace pursuant to s. 1002.33(18) (b) $\frac{1002.33(15)}{5}$.
- 2. Have financial stability for future operation as a charter school.
- 3. Have satisfactory student achievement based on state accountability standards applicable to the charter school.
- 4. Have received final approval from its sponsor pursuant to s. 1002.33 for operation during that fiscal year.
- 5. Serve students in facilities that are not provided by the charter school's sponsor.
- (e) Unless otherwise provided in the General Appropriations Act, the funding allocation for each eligible charter school is determined by multiplying the school's projected student

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enrollment by one-fifteenth of the cost-per-student station specified in s. 1013.64(6)(b) for an elementary, middle, or high school, as appropriate. If the funds appropriated are not sufficient, the commissioner shall prorate the available funds among eligible charter schools. However, a charter school or charter lab school may not receive state charter school capital outlay funds greater than the one-fifteenth cost per student station formula if the charter school's combination of state charter school capital outlay funds, capital outlay funds calculated through the reduction in the administrative fee provided in s. 1002.33(23) s. 1002.33(20), and capital outlay funds allowed in s. 1002.32(9)(e) and (h) exceeds the one-fifteenth cost per student station formula.

- (2) A charter school's governing body may use charter school capital outlay funds for the following purposes:
 - (a) Purchase of real property.
 - (b) Construction of school facilities.
- (c) Purchase, lease-purchase, or lease of permanent or relocatable school facilities.
- (d) Purchase of vehicles to transport students to and from the charter school.
- (e) Renovation, repair, and maintenance of school facilities that the charter school owns or is purchasing through a lease-purchase or long-term lease of 5 years or longer.
- (f) Effective July 1, 2008, purchase, lease-purchase, or lease of new and replacement equipment, and enterprise resource software applications that are classified as capital assets in accordance with definitions of the Governmental Accounting Standards Board, have a useful life of at least 5 years, and are

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used to support schoolwide administration or state-mandated reporting requirements.

- (g) Payment of the cost of premiums for property and casualty insurance necessary to insure the school facilities.
- (h) Purchase, lease-purchase, or lease of driver's education vehicles; motor vehicles used for the maintenance or operation of plants and equipment; security vehicles; or vehicles used in storing or distributing materials and equipment.

Conversion charter schools may use capital outlay funds received through the reduction in the administrative fee provided in \underline{s} . $\underline{1002.33(23)}$ \underline{s} . $\underline{1002.33(20)}$ for renovation, repair, and maintenance of school facilities that are owned by the sponsor.

(3) When a charter school is nonrenewed or terminated, any unencumbered funds and all equipment and property purchased with district public funds shall revert to the ownership of the district school board, as provided for in s. 1002.33(9)(e) s. 1002.33(e) s. 1002.33(e) s. 1002.33(e)</

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facilities or property, these issues shall be agreed to in the charter contract prior to the expenditure of funds.

Section 10. <u>College-preparatory boarding academy pilot</u> program for at-risk students.—

- (1) PROGRAM CREATION.—The College-Preparatory Boarding
 Academy Pilot Program is created for the purpose of providing
 unique educational opportunities to dependent or at-risk
 children who are academic underperformers, but who have the
 potential to progress from at-risk to college-bound. The State
 Board of Education shall implement this program.
 - (2) DEFINITIONS.—As used in this section, the term:
- (a) "Eligible student" means a student who is a resident of the state and entitled to attend school in a participating school district; is at-risk of academic failure; is currently enrolled in grade 5 or 6; is from a family whose income is below 200 percent of the federal poverty guidelines; and meets at least two of the following additional risk factors:
- 1. The student has a record of suspensions, office referrals, or chronic truancy.
- 2. The student has been referred for academic intervention or has not attained at least a proficient score on the state achievement assessment in English and language arts, reading, or mathematics.
 - 3. The student's parent is a single parent.
- 2200 <u>4. The student does not live with the student's custodial</u> 2201 <u>parent.</u>
 - 5. The student has received a referral from a school, teacher, counselor, dependency court circuit judge, or community-based care organization.

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6. The student resides in a household that receives a housing voucher or has been determined as eligible for public housing assistance.

- 7. A member of the student's immediate family has been incarcerated.
- 8. The student has been declared an adjudicated dependent by a court of competent jurisdiction.
- 9. The student meets any additional criteria prescribed by an agreement between the State Board of Education and the operator of the program.
- (b) "Board" means the board of trustees of the collegepreparatory boarding academy for at-risk students.
- (c) "Operator" means a private nonprofit corporation that is selected by the state under subsection (3) to operate the college-preparatory boarding academy for at-risk students.
- (d) "Program" means the college-preparatory boarding academy for at-risk students which includes:
 - 1. A remedial curriculum for middle school grades;
- 2. The college-preparatory curriculum for high school grades;
- 3. Extracurricular activities, including athletics and cultural events;
 - 4. College admissions counseling;
 - 5. Health and mental health services;
- 2229 6. Tutoring;
- 7. Community service and service learning opportunities;
- 2231 8. A residential student life program;
- 9. Extended school days and supplemental programs; and
 - 10. Professional services focused on the language arts

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2234 standards, math standards, science standards, technology
2235 standards, and developmental or life skill standards using
2236 innovative and best practices for all students.

- (e) "Sponsor" means a public school district that acts as sponsor pursuant to s. 1002.33, Florida Statutes.
 - (3) PROPOSALS.-

- (a) The State Board of Education shall select a private nonprofit corporation to operate the college-preparatory boarding academy for at-risk students which meets the following qualifications:
- 1. The nonprofit corporation has, or will receive as a condition of the contract, a public charter school authorized under s. 1002.33, Florida Statutes, to offer grades 6 through 12 or has a partnership with a sponsor to operate a school.
- 2. The nonprofit corporation has experience operating a school or program similar to that authorized under this section.
- 3. The nonprofit corporation has demonstrated success with a school or program similar to that authorized under this section.
- 4. The nonprofit corporation has the capacity to finance and secure private funds for the development of a campus for the program.
- (b) Within 60 days after July 1, 2011, the State Board of Education shall issue a request for proposals from private nonprofit corporations interested in operating the college-preparatory academy for at-risk students. The state board shall select the operator from among the qualified responders within 120 days after the issuance of the requests for proposal.
 - (c) Each proposal must contain the following information:

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1. The proposed location of the college-preparatory boarding academy;

- 2. A plan for offering grade 6 in the program's initial year of operation and a plan for expanding the grade levels offered by the school in subsequent years; and
- 3. Any other information about the proposed educational program, facilities, or operations of the school as determined necessary by the state board.
- (4) CONTRACT.—The State Board of Education shall enter into a contract with the operator of the college-preparatory boarding academy. The contract must stipulate that:
- (a) The academy may operate only if, and to the extent that, it holds a valid charter authorized under s. 1002.33, Florida Statutes, or is authorized by a local school district defined as a sponsor pursuant to s. 1002.33, Florida Statutes.
- (b) The operator shall finance and oversee the acquisition of a facility for the academy.
- (c) The operator shall operate the academy in accordance with the terms of the proposal accepted by the state board.
 - (d) The operator shall comply with this section.
- (e) The operator shall comply with any other provisions of law specified in the contract, the charter granted by the local school district or operating agreement with the sponsor, and the rules adopted by the state board for schools operating in this state.
- (f) The operator shall comply with the bylaws that it adopts.
- (g) The operator shall comply with standards for admission of students to the academy and the dismissal of students from

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the academy which are included in the contract and may be reevaluated and revised by mutual agreement between the operator and the state board.

- (h) The operator shall meet the academic goals and other performance standards established by the contract.
- (i) The state board or the operator may terminate the contract in accordance with the procedures specified in the contract, which shall at least require that the party seeking termination give prior written notice of the intent to terminate the contract and require that the party receiving the termination notice be granted an opportunity to redress any grievances cited therein.
- (j) If the school closes for any reason, the academy's board of trustees shall execute the closing in a manner specified in the contract.
- (5) OPERATOR BYLAWS.—The operator of the college—
 preparatory boarding academy for at-risk students shall adopt
 bylaws for the oversight and operation of the academy which are
 consistent with this section, state law, and the contract
 between the operator and the State Board of Education. The
 bylaws shall include procedures for the appointment of board
 members to the academy's board of trustees, which may not exceed
 25 members, five members of which shall be appointed by the
 Governor with the advice and consent of the Senate. The bylaws
 shall be subject to approval of the state board.
- (6) OUTREACH.—The operator of the college-preparatory boarding academy shall adopt an outreach program with the local education agency or school district and community. The outreach program shall give special attention to the recruitment of

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children in the state's foster care program as a dependent child or as a child in a program to prevent dependency who are academic underperformers who, if given the unique educational opportunity found in the program, have the potential to progress from at-risk children to college-bound children.

- (7) FUNDING.—The college-preparatory boarding academy shall be a public school and is part of the state's program of education. If the program receives state funding from noneducation sources, the State Board of Education shall coordinate, streamline, and simplify any requirements to eliminate duplicate, redundant, or conflicting requirements and oversight by various governmental programs or agencies. The applicable regulating entities shall, to the maximum extent feasible, use independent reports and financial audits provided by the program and coordinated by the state board to eliminate or reduce contract and administrative reviews. Additional items may be suggested, if reasonable, to the state board to be included in independent reports and financial audits for the purpose of implementing this section. Reporting paperwork that is prepared for the state and local education agency must also be shared with and accepted by other state and local regulatory entities, to the maximum extent feasible.
- (8) PROGRAM CAPACITY.—Beginning August 2012, the college-preparatory boarding academy shall admit 80 students. In each additional fiscal year, the program shall grow by an additional number of students, as specified in the contract, until the program reaches a capacity of 400 students.
- (9) STUDENT SERVICES.—Students enrolled in the program who have been adjudicated dependent must remain under the case

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management services and supervision of the lead agency and its
respective providers. The operator may contract with its own
licensed providers as necessary to provide services to children
in the program and to ensure continuity of the full range of
services required by children in foster care who attend the
academy.

- (10) MEDICAID BILLING.—This section does not prohibit the operator from appropriately billing Medicaid for services rendered to eligible students through the program or from earning federal or local funding for services provided.
- (11) ADMISSION.—Any eligible student may apply for admission to the college-preparatory boarding academy. If more eligible students apply for admission than the number of students permitted by the capacity established by the board of trustees, admission shall be determined by lottery.
- (12) STUDENT HOUSING.—Notwithstanding ss. 409.1677(3)(d) and 409.176, Florida Statutes, or any other provision of law, an operator may house and educate dependent, at-risk youth in its residential school for the purpose of facilitating the mission of the program and encouraging innovative practices.
 - (13) ANNUAL REPORT.
- (a) The State Board of Education shall issue an annual report for each college-preparatory boarding academy which includes all information applicable to schools.
- (b) Each college-preparatory boarding academy shall report to the Department of Education, in the form and manner prescribed in the contract, the following information:
 - 1. The total number of students enrolled in the academy;
 - 2. The number of students enrolled in the academy who are

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receiving special education services pursuant to an individual education plan; and

- 3. Any additional information specified in the contract.
- (c) The operator shall comply with s. 1002.33, Florida
 Statutes, and shall annually assess reading and mathematics
 skills. The operator shall provide the student's legal guardians
 with sufficient information on whether the student is reading at
 grade level and whether the child gains at least a year's worth
 of learning for every year spent in the program.
- (14) RULES.—The State Board of Education shall adopt rules to administer this section. These rules must identify any existing rules that are applicable to the program and preempt any other rules that are not specified for the purpose of clarifying the rules that may be conflicting, redundant, or result in an unnecessary burden on the program or the operator.

Section 11. (1) The Office of Program Policy Analysis and Government Accountability (OPPAGA) shall conduct a study that compares the funding of charter schools to the funding of traditional public schools. In conducting this study, OPPAGA shall:

- (a) Identify the school districts that distribute funds generated by the capital improvement millage authorized pursuant to s. 1011.71(2), Florida Statutes, to charter schools and the use of such funds by the charter schools.
- (b) Determine the amount of funds that would be available to charter schools if school districts equitably distribute to district schools, including charter schools, the funds generated by the capital improvement millage authorized pursuant to s. 1011.71(2), Florida Statutes.

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(c) Examine the costs associated with supervising charter schools and determine whether the 5-percent administrative fee for administrative and educational services for charter schools covers the costs associated with the provision of the services.

(2) OPPAGA shall make recommendations, if warranted, for improving the accountability and equity of the funding system for charter schools based on the findings of the study. The results of the study shall be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives by January 1, 2012.

Section 12. If any provision of this act or its application to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are severable.

Section 13. This act shall take effect July 1, 2011.