Bill No. SB 2110 (2011)

House

CHAMBER ACTION Senate Representative Grimsley offered the following: Amendment (with title amendment) Remove everything after the enacting clause and insert: Section 1. Paragraphs (c) and (g) of subsection (1), subsection (2), paragraphs (u), (v), (w), and (x) of subsection (3), and paragraph (h) of subsection (7) of section 11.45, Florida Statutes, are amended, and a new paragraph (x) is added to subsection (3) of that section, to read: 11.45 Definitions; duties; authorities; reports; rules.-DEFINITIONS.-As used in ss. 11.40-11.513, the term: (1) "Financial audit" means an examination of financial (C) statements in order to express an opinion on the fairness with which they are presented in conformity with generally accepted accounting principles and an examination to determine whether 761437 Approved For Filing: 4/5/2011 1:58:50 PM Page 1 of 16

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17	operations are properly conducted in accordance with legal and
18	regulatory requirements. Financial audits must be conducted in
19	accordance with <u>auditing standards</u> generally accepted <u>in the</u>
20	United States auditing standards and government auditing
21	standards as adopted by the Board of Accountancy. <u>When</u>
22	applicable, the scope of financial audits shall encompass the
23	additional activities necessary to establish compliance with the
24	Single Audit Act Amendments of 1996, 31 U.S.C.A. ss. 7501-7507
25	and other applicable federal law.
26	(g) "Operational audit" means <u>an</u> a financial-related audit
27	whose purpose is to evaluate management's performance in
28	establishing and maintaining internal controls, including
29	controls designed to prevent and detect fraud, waste, and abuse,
30	and in administering assigned responsibilities in accordance
31	with applicable laws, administrative rules, regulations,
32	contracts, grant agreements, and other guidelines. Operational
33	audits must be conducted in accordance with government auditing
34	standards. Operational audits examine and to determine the
35	extent to which the internal controls control, as designed and
36	placed in operation <u>to</u> , promote promotes and encourage
37	encourages the achievement of management's control objectives in
38	the categories of compliance, economic and efficient operations,
39	reliability of financial records and reports, and safeguarding
40	of assets and the identification of weaknesses in those internal
41	<u>controls</u> .
42	(2) DUTIESThe Auditor General shall:

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44 as prescribed by law, concurrent resolution of the Legislature, 45 or as directed by the Legislative Auditing Committee. Annually conduct a financial audit of state 46 (b) 47 government. 48 (c) Annually conduct financial audits of all state 49 universities and district boards of trustees of community 50 colleges. 51 Annually conduct financial audits of the accounts and (d) 52 records of all district school boards in counties with 53 populations of fewer than 150,000, according to the most recent federal decennial statewide census. 54 55 (e) Once every 3 years, conduct financial audits of the 56 accounts and records of all district school boards in counties with populations of 150,000 or more, according to the most 57 58 recent federal decennial statewide census. Through fiscal year 59 2008-2009, annually conduct an audit of the Wireless Emergency Telephone System Fund as described in s. 365.173. 60 61 (f) Annually conduct audits of the accounts and records of 62 the Florida School for the Deaf and the Blind. 63 (f) (g) At least every 3 2 years, conduct operational 64 audits of the accounts and records of state agencies, and 65 universities, colleges, district school boards, the Florida Clerks of Court Operations Corporation, and the Florida School 66 67 for the Deaf and the Blind. In connection with these audits, the Auditor General shall give appropriate consideration to reports 68 69 issued by state agencies' inspectors general or universities'

(a) Conduct audits of records and perform related duties

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70 inspectors general and the resolution of findings therein. 761437 Approved For Filing: 4/5/2011 1:58:50 PM

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Amendment No. 71 (q) (h) At least every $3 \neq$ years, conduct a performance 72 audit of the local government financial reporting system, which, 73 for the purpose of this chapter, means any statutory provisions 74 related to local government financial reporting. The purpose of such an audit is to determine the accuracy, efficiency, and 75 76 effectiveness of the reporting system in achieving its goals and 77 to make recommendations to the local governments, the Governor, 78 and the Legislature as to how the reporting system can be 79 improved and how program costs can be reduced. The Auditor General shall determine the scope of such audits. The local 80 81 government financial reporting system should provide for the 82 timely, accurate, uniform, and cost-effective accumulation of 83 financial and other information that can be used by the members of the Legislature and other appropriate officials to accomplish 84 the following goals: 85

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- 1. Enhance citizen participation in local government;
- 2. Improve the financial condition of local governments;

88 3. Provide essential government services in an efficient89 and effective manner; and

90 4. Improve decisionmaking on the part of the Legislature,
91 state agencies, and local government officials on matters
92 relating to local government.

93 <u>(h) (i)</u> <u>At least</u> Once every 3 years, conduct <u>a</u> performance 94 <u>audit</u> audits of the Department of Revenue's administration of 95 the ad valorem tax laws as described in <u>s. 195.096</u>. <u>The</u> 96 <u>performance audit shall report on the activities of the ad</u> 97 <u>valorem tax program of the Department of Revenue related to the</u> 98 <u>ad valorem tax rolls. The Auditor General shall include, for at</u> 761437

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99	least four counties so reviewed, findings as to the accuracy of
100	assessment procedures, projections, and computations made by the
101	division, using the same generally accepted appraisal standards
102	and procedures to which the division and the property appraisers
103	are required to adhere. However, the report may not include any
104	findings or statistics related to any ad valorem tax roll that
105	is in litigation between the state and county officials at the
106	time the report is to be issued.

107 (j) Once every 3 years, conduct financial audits of the 108 accounts and records of all district school boards in counties 109 with populations of 125,000 or more, according to the most 110 recent federal decennial statewide census.

111 <u>(i) (k)</u> Once every 3 years, review a sample of each state 112 agency's internal audit reports <u>at each state agency</u>, <u>as defined</u> 113 <u>in s. 20.0551(1)(a)</u>, to determine compliance with current 114 Standards for the Professional Practice of Internal Auditing or, 115 if appropriate, government auditing standards.

(j) (1) Conduct audits of local governmental entities when 116 117 determined to be necessary by the Auditor General, when directed 118 by the Legislative Auditing Committee, or when otherwise 119 required by law. No later than 18 months after the release of 120 the audit report, the Auditor General shall perform such 121 appropriate followup procedures as he or she deems necessary to determine the audited entity's progress in addressing the 122 123 findings and recommendations contained within the Auditor 124 General's previous report. The Auditor General shall notify 125 provide a copy of his or her determination to each member of the

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126 audited entity's governing body and to the Legislative Auditing 127 Committee of the results of his or her determination. 128 129 The Auditor General shall perform his or her duties 130 independently but under the general policies established by the 131 Legislative Auditing Committee. This subsection does not limit 132 the Auditor General's discretionary authority to conduct other 133 audits or engagements of governmental entities as authorized in 134 subsection (3). AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTS.-The 135 (3) 136 Auditor General may, pursuant to his or her own authority, or at 137 the direction of the Legislative Auditing Committee, conduct 138 audits or other engagements as determined appropriate by the Auditor General of: 139 140 (u) The Investment Fraud Restoration Financing Corporation 141 created pursuant to chapter 517. 142 (u) (v) The books and records of any permitholder that 143 conducts race meetings or jai alai exhibitions under chapter 550. 144 145 (v) (w) The corporation defined in part II of chapter 946, 146 known as the Prison Rehabilitative Industries and Diversified 147 Enterprises, Inc., or PRIDE Enterprises. 148 (w) (x) The Florida Virtual School pursuant to s. 1002.37. (x) Virtual education providers receiving state funds or 149 150 funds from local ad valorem taxes. 151 AUDITOR GENERAL REPORTING REQUIREMENTS.-(7) 152 (h) The Auditor General shall compile and transmit to the 153 President of the Senate, the Speaker of the House of 761437 Approved For Filing: 4/5/2011 1:58:50 PM Page 6 of 16

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Amendment No. 154 Representatives, and the Legislative Auditing Committee by 155 December 1 of each year an annual report, which shall include a 156 projected 2-year work plan identifying the audits and other 157 accountability activities to be undertaken and a list of 158 statutory and fiscal changes recommended by the Auditor General. 159 The Auditor General may also transmit recommendations at other 160 times of the year when the information would be timely and 161 useful for the Legislature. 162 Section 2. Subsection (3) of section 25.075, Florida 163 Statutes, is amended to read: 164 25.075 Uniform case reporting system.-165 (3) The Auditor General shall audit the reports made to 166 the Supreme Court in accordance with the uniform system 167 established by the Supreme Court. Section 3. Subsection (5) of section 28.35, Florida 168 169 Statutes, is amended to read: 170 28.35 Florida Clerks of Court Operations Corporation.-171 (5) (a) The corporation shall submit an annual audited 172 financial statement to the Auditor General in a form and manner 173 prescribed by the Auditor General. The Auditor General shall 174 conduct an annual audit of the operations of the corporation, 175 including the use of funds and compliance with the provisions of 176 this section and ss. 28.36 and 28.37. 177 (b) Certified public accountants conducting audits of 178 counties pursuant to s. 218.39 shall report, as part of the 179 audit, whether or not the clerks of the courts have complied with the requirements of this section and s. 28.36. In addition, 180 181 each clerk of court shall forward a copy of the portion of the 761437 Approved For Filing: 4/5/2011 1:58:50 PM Page 7 of 16

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182 financial audit relating to the court-related duties of the 183 clerk of court to the Supreme Court. The Auditor General shall 184 develop a compliance supplement for the audit of compliance with 185 the budgets and applicable performance standards certified by 186 the corporation.

187 Section 4. Subsections (7), (8), and (9) of section 188 195.096, Florida Statutes, are amended to read:

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195.096 Review of assessment rolls.-

190 (7) The Auditor General shall conduct a performance audit of the administration of ad valorem tax laws by the department 191 192 triennially following completion of reviews conducted pursuant to this section. The audit report shall be submitted to the 193 194 Legislature no later than April 1, on a triennial basis, 195 reporting on the activities of the ad valorem tax program of the 196 Department of Revenue related to the ad valorem tax rolls. The 197 Auditor General shall include, for at least four counties so 198 reviewed, findings as to the accuracy of assessment procedures, 199 projections, and computations made by the division, utilizing 200 the same generally accepted appraisal standards and procedures 201 to which the division and the property appraisers are required 202 to adhere. However, the report shall not include any findings or 203 statistics related to any ad valorem tax roll which is in 204 litigation between the state and county officials at the time 205 the report is to be issued.

206 <u>(7) (8)</u> When a roll is prepared as an interim roll pursuant 207 to s. 193.1145, the department shall compute assessment levels 208 for both the interim roll and the final approved roll.

209 <u>(8)(9)</u> Chapter 120 <u>does</u> shall not apply to this section. 761437 Approved For Filing: 4/5/2011 1:58:50 PM

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210 Section 5. Subsection (17) of section 218.31, Florida 211 Statutes, is amended to read:

212 218.31 Definitions.-As used in this part, except where the 213 context clearly indicates a different meaning:

214 "Financial audit" means an examination of financial (17)215 statements in order to express an opinion on the fairness with which they are presented in conformity with generally accepted 216 217 accounting principles and an examination to determine whether operations are properly conducted in accordance with legal and 218 219 regulatory requirements. Financial audits must be conducted in 220 accordance with auditing standards generally accepted in the 221 United States auditing standards and government auditing 222 standards as adopted by the Board of Accountancy and as prescribed by rules promulgated by the Auditor General. When 223 224 applicable, the scope of financial audits shall encompass the 225 additional activities necessary to establish compliance with the Single Audit Act Amendments of 1996, 31 U.S.C.A. ss. 7501-7507 226 227 and other applicable federal law.

Section 6. Subsection (5) of section 273.05, Florida 228 229 Statutes, is amended to read:

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273.05 Surplus property.-

231 (5) The custodian shall maintain records of property that 232 is certified as surplus with information indicating the value 233 and condition of the property. Agency records for property 234 certified as surplus shall comply with rules issued by the Chief Financial Officer Auditor General. 235

236 Section 7. Subsection (3) of section 365.173, Florida 237 Statutes, is amended to read: 761437 Approved For Filing: 4/5/2011 1:58:50 PM Page 9 of 16

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238 365.173 Emergency Communications Number E911 System Fund.239 (3) The Auditor General shall annually audit the fund to
240 ensure that moneys in the fund are being managed in accordance
241 with this section and s. 365.172. The Auditor General shall
242 provide a report of the annual audit to the board.

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Section 8. Subsections (3) and (4) and paragraph (d) of subsection (5) of section 943.25, Florida Statutes, are amended, and present subsections (4) through (12) are renumbered as subsections (3) through (11), respectively, to read:

247 943.25 Criminal justice trust funds; source of funds; use 248 of funds.-

249 (3) The Auditor General is directed in her or his audit of 250 courts to ascertain that such assessments have been collected 251 and remitted and shall report to the Legislature. All such 252 records of the courts shall be open for her or his inspection. 253 The Auditor General is further directed to conduct audits of the 254 expenditures of the trust funds and to report to the 255 Legislature. Such audits shall be conducted in accordance with 256 s. 11.45.

2.57 (3) (4) The commission shall, by rule, establish, 258 implement, supervise, and evaluate the expenditures of the 259 Criminal Justice Standards and Training Trust Fund for approved 260 advanced and specialized training program courses. Criminal 261 justice training school enhancements may be authorized by the 262 commission subject to the provisions of subsection (6) (7). The 263 commission may approve the training of appropriate support personnel when it can be demonstrated that these personnel 264 265 directly support the criminal justice function. 761437 Approved For Filing: 4/5/2011 1:58:50 PM Page 10 of 16

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Amendment No. 266 <u>(4)-(5)</u> The commission shall authorize the establishment of 267 regional training councils to advise and assist the commission 268 in developing and maintaining a plan assessing regional criminal 269 justice training needs and to act as an extension of the 270 commission in the planning, programming, and budgeting for 271 expenditures of the moneys in the Criminal Justice Standards and 272 Training Trust Fund.

(d) A public criminal justice training school must be
designated by the commission to receive and distribute the
disbursements authorized under subsection (8) (9).

276 Section 9. Subsection (3) of section 1002.36, Florida 277 Statutes, is amended to read:

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1002.36 Florida School for the Deaf and the Blind.-

(3) AUDITS.—The Auditor General shall conduct annual
audits of the accounts and records of the Florida School for the
Deaf and the Blind <u>as provided in s. 11.45</u>. The Department of
Education's Inspector General is authorized to conduct
investigations at the school as provided in s. 1001.20(4) (e).

284 Section 10. Paragraph (c) of subsection (5) of section 285 1009.53, Florida Statutes, is amended, and paragraph (d) is 286 added to that subsection, to read:

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1009.53 Florida Bright Futures Scholarship Program.-

(5) The department shall issue awards from the scholarship
program annually. Annual awards may be for up to 45 semester
credit hours or the equivalent. Before the registration period
each semester, the department shall transmit payment for each
award to the president or director of the postsecondary
education institution, or his or her representative, except that
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294 the department may withhold payment if the receiving institution 295 fails to report or to make refunds to the department as required 296 in this section.

297 (c) Each institution that receives moneys through this 298 program shall provide for a prepare an annual report that 299 includes an annual financial audit, as defined in s. 300 11.45(1)(c), conducted by an independent certified public 301 accountant or the Auditor General, for each fiscal year in which 302 the institution expends program moneys in excess of \$100,000. At least every 2 years, the audit The report shall include an 303 examination audit of the institution's administration of the 304 305 program and the institution's a complete accounting of the 306 moneys for the program since the last examination of the 307 institution's administration of the program. The This report on 308 the audit must be submitted to the department within 9 months 309 after the end of the fiscal year annually by March 1. The department may conduct its own annual audit of an institution's 310 311 administration of the program. The department may request a 312 refund of any moneys overpaid to the institution for the 313 program. The department may suspend or revoke an institution's eligibility to receive future moneys for the program if the 314 315 department finds that an institution has not complied with this 316 section. The institution must remit within 60 days any refund 317 requested in accordance with this subsection.

318 (d) Any institution not subject to audit pursuant to this 319 subsection shall attest, under penalties of perjury, that 320 proceeds received under this subsection were used in compliance

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321	with the applicable law. The attestation shall be made annually
322	in a form and format determined by the department.
323	Section 11. Paragraph (b) of subsection (1) of section
324	938.01, Florida Statutes, is amended to read:
325	938.01 Additional Court Cost Clearing Trust Fund
326	(1) All courts created by Art. V of the State Constitution
327	shall, in addition to any fine or other penalty, require every
328	person convicted for violation of a state penal or criminal
329	statute or convicted for violation of a municipal or county
330	ordinance to pay \$3 as a court cost. Any person whose
331	adjudication is withheld pursuant to the provisions of s.
332	318.14(9) or (10) shall also be liable for payment of such cost.
333	In addition, \$3 from every bond estreature or forfeited bail
334	bond related to such penal statutes or penal ordinances shall be
335	remitted to the Department of Revenue as described in this
336	subsection. However, no such assessment may be made against any
337	person convicted for violation of any state statute, municipal
338	ordinance, or county ordinance relating to the parking of
339	vehicles.
340	(b) All funds in the Department of Law Enforcement
341	Criminal Justice Standards and Training Trust Fund shall be
342	disbursed only in compliance with s. 943.25 <u>(8)</u> (9).
343	Section 12. Paragraph (c) of subsection (1) of section
344	943.17, Florida Statutes, is amended to read:
345	943.17 Basic recruit, advanced, and career development

345 943.17 Basic recruit, advanced, and career development 346 training programs; participation; cost; evaluation.—The 347 commission shall, by rule, design, implement, maintain, 348 evaluate, and revise entry requirements and job-related 761437 Approved For Filing: 4/5/2011 1:58:50 PM Page 13 of 16

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Amendment No. 349 curricula and performance standards for basic recruit, advanced, 350 and career development training programs and courses. The rules 351 shall include, but are not limited to, a methodology to assess 352 relevance of the subject matter to the job, student performance, 353 and instructor competency.

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365 366 (1) The commission shall:

(c) Design, implement, maintain, evaluate, revise, or adopt a career development training program which is limited to those courses related to promotion to a higher rank or position. Career development courses will not be eligible for funding as provided in s. 943.25(8)(9).

Section 13. This act shall take effect July 1, 2011.

TITLE AMENDMENT

Remove the entire title and insert:

A bill to be entitled

367 An act relating to the Auditor General; amending s. 11.45, 368 F.S.; requiring that financial audits be conducted in 369 accordance with certain auditing standards and activities; 370 expanding the definition and standards of "operational 371 audit"; revising the duties of the Auditor General 372 pertaining to financial audits of district boards of trustees of community colleges, district school boards, 373 universities, colleges, the Florida Clerks of Court 374 375 Operations Corporation, and the Florida School for the 376 Deaf and Blind; revising the time for conducting certain 761437

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377 operational audits; revising the requirements for 378 conducting a performance audit of the ad valorem tax laws; 379 deleting the authority of the Auditor General to conduct 380 an audit of the Investment Fraud Restoration Financing 381 Corporation; authorizing the Auditor General to conduct 382 audits or other engagements of certain virtual education 383 providers; expanding the requirements of the annual report 384 to the legislative leadership and Legislative Auditing 385 Committee; amending s. 25.075, F.S.; deleting the 386 requirement that the Auditor General audit certain reports 387 made to the Supreme Court in accordance with the uniform 388 case reporting system established by the court; amending 389 s. 28.35, F.S.; deleting the requirements that the Florida 390 Clerks of Court Operations Corporation submit an annual 391 audited financial statement to the Auditor General and 392 that the Auditor General conduct an audit of the corporation; amending s. 195.096, F.S.; deleting the 393 394 requirement that the Auditor General conduct a performance audit of the administration of ad valorem tax laws; 395 396 amending s. 218.31, F.S.; requiring that financial audits 397 be conducted in accordance with certain auditing standards 398 and activities; amending s. 273.05, F.S.; transferring the 399 responsibility of developing rules for surplus property records from the Auditor General to the Chief Financial 400 Officer; amending s. 365.173, F.S.; deleting certain 401 402 responsibilities of the Auditor General for the Emergency 403 Communications Number E911 System Fund; amending s. 404 943.25, F.S.; deleting certain responsibilities of the 761437

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405	Auditor General pertaining to criminal justice trust
406	funds; amending s. 1002.36, F.S.; deleting the requirement
407	that the Auditor General perform annual audits of the
408	Florida School for the Deaf and the Blind; amending s.
409	1009.53, F.S.; revising the criteria for audits for
410	institutions which receive a certain amount of funds from
411	the Bright Futures Scholarship program; providing a date
412	by which certain reports must be submitted; providing that
413	an institution that is not subject to the audit shall
414	attest, under penalty of perjury, that the scholarship
415	proceeds were used in compliance with law; providing that
416	the Department of Education may establish the form and
417	format for the attestation; amending ss. 938.01 and
418	943.17, F.S.; conforming cross-references to changes made
419	by the act; providing an effective date.