

## LEGISLATIVE ACTION

Senate House

The Conference Committee on SB 2126 recommended the following:

# Senate Conference Committee Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsections (1), (2), and (3), paragraph (b) of subsection (4), and subsections (5) and (13) of section 110.123, Florida Statutes, are amended to read:

110.123 State group insurance program.-

- (1) TITLE.—Sections 110.123-110.1239 This section may be cited as the "State Group Insurance Program Law."
- (2) DEFINITIONS.—As used in ss. 110.123-110.1239 this section, the term:

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- (a) "Department" means the Department of Management Services.
- (b) "Enrollee" means all state officers and employees, retired state officers and employees, surviving spouses of deceased state officers and employees, and terminated employees or individuals with continuation coverage who are enrolled in an insurance plan offered by the state group insurance program. "Enrollee" includes all state university officers and employees, retired state university officers and employees, surviving spouses of deceased state university officers and employees, and terminated state university employees or individuals with continuation coverage who are enrolled in an insurance plan offered by the state group insurance program.
- (c) "Full-time state employees" includes all full-time employees of all branches or agencies of state government holding salaried positions and paid by state warrant or from agency funds, and employees paid from regular salary appropriations for 8 months' employment, including university personnel on academic contracts, but in no case shall "state employee" or "salaried position" include persons paid from other-personal-services (OPS) funds. "Full-time employees" includes all full-time employees of the state universities.
- (d) "Health maintenance organization" or "HMO" means an entity certified under part I of chapter 641.
- (e) "Health plan member" means any person participating in a state group health insurance plan, a TRICARE supplemental insurance plan, or a health maintenance organization plan under the state group insurance program, including enrollees and covered dependents thereof.

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- (f) "Part-time state employee" means any employee of any branch or agency of state government paid by state warrant from salary appropriations or from agency funds, and who is employed for less than the normal full-time workweek established by the department or, if on academic contract or seasonal or other type of employment which is less than year-round, is employed for less than 8 months during any 12-month period, but in no case shall "part-time" employee include a person paid from otherpersonal-services (OPS) funds. "Part-time state employee" includes any part-time employee of the state universities.
  - (g) "Plan year" means a calendar year.
- (h) (g) "Retired state officer or employee" or "retiree" means any state or state university officer or employee who retires under a state retirement system or a state optional annuity or retirement program or is placed on disability retirement, and who was insured under the state group insurance program at the time of retirement, and who begins receiving retirement benefits immediately after retirement from state or state university office or employment. In addition to these requirements, any state officer or state employee who retires under the Public Employee Optional Retirement Program established under part II of chapter 121 shall be considered a "retired state officer or employee" or "retiree" as used in this section if he or she:
- 1. Meets the age and service requirements to qualify for normal retirement as set forth in s. 121.021(29); or
- 2. Has attained the age specified by s. 72(t)(2)(A)(i) of the Internal Revenue Code and has 6 years of creditable service.
  - (i) (h) "State agency" or "agency" means any branch,

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department, or agency of state government. "State agency" or "agency" includes any state university for purposes of this section only.

(j) (i) "State group health insurance plan or plans" or "state plan or plans" mean the state self-insured health insurance plan or plans, including self-insured health maintenance organization plans, offered to state officers and employees, retired state officers and employees, and surviving spouses of deceased state officers and employees pursuant to this section.

(k) (i) "State-contracted HMO" means any health maintenance organization under contract with the department to participate in the state group insurance program.

(1) (k) "State group insurance program" or "programs" means the package of insurance plans offered to state officers and employees, retired state officers and employees, and surviving spouses of deceased state officers and employees pursuant to this section, including the state group health insurance plan or plans, health maintenance organization plans, TRICARE supplemental insurance plans, and other plans required or authorized by law.

(m) (1) "State officer" means any constitutional state officer, any elected state officer paid by state warrant, or any appointed state officer who is commissioned by the Governor and who is paid by state warrant.

(n) (m) "Surviving spouse" means the widow or widower of a deceased state officer, full-time state employee, part-time state employee, or retiree if such widow or widower was covered as a dependent under the state group health insurance plan, a

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TRICARE supplemental insurance plan, or a health maintenance organization plan established pursuant to this section at the time of the death of the deceased officer, employee, or retiree. "Surviving spouse" also means any widow or widower who is receiving or eligible to receive a monthly state warrant from a state retirement system as the beneficiary of a state officer, full-time state employee, or retiree who died prior to July 1, 1979. For the purposes of this section, any such widow or widower shall cease to be a surviving spouse upon his or her remarriage.

- (n) "TRICARE supplemental insurance plan" means the Department of Defense Health Insurance Program for eligible members of the uniformed services authorized by 10 U.S.C. s. 1097.
  - (3) STATE GROUP INSURANCE PROGRAM.
- (a) The Division of State Group Insurance is created the Department of Management Services.
- (b) It is the intent of the Legislature to offer a comprehensive package of health insurance and retirement benefits and a personnel system for state employees which are provided in a cost-efficient and prudent manner, and to allow state employees the option to choose benefit plans which best suit their individual needs. Therefore,
- (a) The state group insurance program is established, which may include the state group health insurance plan or plans, health maintenance organization plans, group life insurance plans, TRICARE supplemental insurance plans, group accidental death and dismemberment plans, and group disability insurance plans, and. Furthermore, the department is additionally

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authorized to establish and provide as part of the state group insurance program any other group insurance plans or coverage choices that are consistent with the provisions of this section.

(b) (c) Notwithstanding any provision in this section to the contrary, it is the intent of the Legislature that The department shall be responsible for all aspects of the purchase of health care for state employees under the state group health insurance plan or plans, TRICARE supplemental insurance plans, and the health maintenance organization plans. Responsibilities shall include, but not be limited to, the development of requests for proposals or invitations to negotiate for state employee health services, the determination of health care benefits to be provided, and the negotiation of contracts for health care and health care administrative services. Prior to the negotiation of contracts for health care services, the Legislature intends that the department shall develop, with respect to state collective bargaining issues, the health benefits and terms to be included in the state group health insurance program. The department shall adopt rules necessary to perform its responsibilities pursuant to this section. It is the intent of the Legislature that The department shall be responsible for the contract management and day-to-day management of the state employee health insurance program, including, but not limited to, employee enrollment, premium collection, payment to health care providers, and other administrative functions described in s. 110.12303(6) related to the program.

(d) 1. Notwithstanding the provisions of chapter 287 and the authority of the department, for the purpose of protecting the

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health of, and providing medical services to, state employees participating in the state group insurance program, the department may contract to retain the services of professional administrators for the state group insurance program. The agency shall follow good purchasing practices of state procurement to the extent practicable under the circumstances.

- (c) 1.2. Each vendor in a major procurement, and any other vendor if the department deems it necessary to protect the state's financial interests, shall, at the time of executing any contract with the department, post an appropriate bond with the department in an amount determined by the department to be adequate to protect the state's interests but not higher than the full amount estimated to be paid annually to the vendor under the contract.
- 2.3. Each major contract entered into by the department pursuant to this section shall contain a provision for payment of liquidated damages to the department for material noncompliance by a vendor with a contract provision. The department may require a liquidated damages provision in any contract if the department deems it necessary to protect the state's financial interests.
- 3.4. The provisions of s. 120.57(3) apply to the department's contracting process, except:
- a. A formal written protest of any decision, intended decision, or other action subject to protest shall be filed within 72 hours after receipt of notice of the decision, intended decision, or other action.
- b. As an alternative to any provision of s. 120.57(3), the department may proceed with the bid selection or contract award

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process if the director of the department sets forth, in writing, particular facts and circumstances which demonstrate the necessity of continuing the procurement process or the contract award process in order to avoid a substantial disruption to the provision of any scheduled insurance services.

(d) (e) The Department of Management Services and the Division of State Group Insurance may not prohibit or limit any properly licensed insurer, health maintenance organization, prepaid limited health services organization, or insurance agent from competing for any insurance product or plan purchased, provided, or endorsed by the department or the division on the basis of the compensation arrangement used by the insurer or organization for its agents.

(e)1.(f) For plan years that begin before the 2013 plan year Except as provided for in subparagraph (h)2., the state contribution toward the cost of any plan in the state group insurance program shall be uniform with respect to all state employees in a state collective bargaining unit participating in the same coverage tier in the same plan. This section does not prohibit the development of separate benefit plans for officers and employees exempt from the career service or the development of separate benefit plans for each collective bargaining unit.

2. For the 2013 plan year, the state contribution toward the cost of any health insurance plan in the state group insurance program shall be as provided in s. 110.12304. This section does not prohibit the development of separate benefit plans or contribution requirements for officers and employees exempt from the career service or the development of separate benefit plans for each collective bargaining unit.

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(f) (g) Participation by individuals in the program is available to all state officers, full-time state employees, and part-time state employees; and such participation in the program or any plan is voluntary. Participation in the program is also available to retired state officers and employees, as defined in paragraph (2) (h)  $\frac{(g)}{f}$ , who elect at the time of retirement to continue coverage under the program, but they may elect to continue all or only part of the coverage they had at the time of retirement. A surviving spouse may elect to continue coverage only under a state group health insurance plan, a TRICARE supplemental insurance plan, or a health maintenance organization plan.

(q) (h) 1. A person eliqible to participate in the state group insurance program may be authorized by rules adopted by the department to select any benefits and coverage that may be offered to qualified persons as authorized by the Legislature, in lieu of participating in the state group health insurance plan, to exercise an option to elect membership in a health maintenance organization plan which is under contract with the state in accordance with criteria established by this section and by said rules. The offer of optional membership in a health maintenance organization plan permitted by this paragraph may be limited or conditioned by rule as may be necessary to meet the requirements of state and federal laws.

2. For the 2012 and 2013 plan years, the department shall contract with health maintenance organizations seeking to participate in the state group insurance program through a competitive request for proposal or other procurement process consistent with s. 110.12302, as developed by the Department of

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Management Services and determined to be appropriate.

a. For the 2012 plan year, the department shall establish a schedule of minimum benefits for health maintenance organization coverage, and that schedule shall include all services authorized by the Legislature for participating health maintenance organizations in the 2011 plan year. For the 2013 plan year, subject to legislative approval, the department shall, in consultation with the independent benefits manager, establish a schedule of minimum benefits for health maintenance organization coverage, and that schedule shall be consistent with the benefit levels described in paragraph (j): physician services; inpatient and outpatient hospital services; emergency medical services, including out-of-area emergency coverage; diagnostic laboratory and diagnostic and therapeutic radiologic services; mental health, alcohol, and chemical dependency treatment services meeting the minimum requirements of state and federal law; skilled nursing facilities and services; prescription drugs; age-based and gender-based wellness benefits; and other benefits as may be required by the department. Additional services may be provided subject to the contract between the department and the HMO. As used in this paragraph, the term "age-based and gender-based wellness benefits" includes aerobic exercise, education in alcohol and substance abuse prevention, blood cholesterol screening, health risk appraisals, blood pressure screening and education, nutrition education, program planning, safety belt education, smoking cessation, stress management, weight management, and women's health education.

b. For the 2012 plan year, the department may establish

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uniform deductibles, copayments, coverage tiers, or coinsurance schedules for all participating HMO plans.

- c. The department may require detailed information from each health maintenance organization participating in the procurement process, including information pertaining to organizational status, experience in providing prepaid health benefits, accessibility of services, financial stability of the plan, quality of management services, accreditation status, quality of medical services, network access and adequacy, performance measurement, ability to meet the department's reporting requirements, and the actuarial basis of the proposed rates and other data determined by the director to be necessary for the evaluation and selection of health maintenance organization plans and negotiation of appropriate rates for these plans. Upon receipt of proposals by health maintenance organization plans and the evaluation of those proposals, the department may negotiate enter into negotiations with all of the plans or a subset of the plans, as the department determines appropriate. Nothing shall preclude The department may negotiate from negotiating regional or statewide contracts with health maintenance organization plans when this is cost-effective and when the department determines that the plan offers high value to enrollees.
- d. The department may limit the number of HMOs that it contracts with in each service area based on the nature of the bids the department receives, the number of state employees in the service area, or any unique geographical characteristics of the service area. The department shall establish by rule service areas throughout the state.

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- e. All persons participating in the state group insurance program may be required to contribute towards a total state group health premium that may vary depending upon the plan and coverage tier selected by the enrollee and the level of state contribution authorized by the Legislature.
- 3. The department is authorized to negotiate and to contract with specialty psychiatric hospitals for mental health benefits, on a regional basis, for alcohol, drug abuse, and mental and nervous disorders. The department may establish, subject to the approval of the Legislature pursuant to subsection (5), any such regional plan upon completion of an actuarial study to determine any impact on plan benefits and premiums.
- 4. In addition to contracting pursuant to subparagraph 2., the department may enter into contract with any HMO to participate in the state group insurance program which:
- a. Serves greater than 5,000 recipients on a prepaid basis under the Medicaid program;
- b. Does not currently meet the 25-percent non-Medicare/non-Medicaid enrollment composition requirement established by the Department of Health excluding participants enrolled in the state group insurance program;
- c. Meets the minimum benefit package and copayments and deductibles contained in sub-subparagraphs 2.a. and b.;
- d. Is willing to participate in the state group insurance program at a cost of premiums that is not greater than 95 percent of the cost of HMO premiums accepted by the department in each service area; and
  - e. Meets the minimum surplus requirements of s. 641.225.



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The department is authorized to contract with HMOs that meet the requirements of sub-subparagraphs a.-d. prior to the open enrollment period for state employees. The department is not required to renew the contract with the HMOs as set forth in this paragraph more than twice. Thereafter, the HMOs shall be eligible to participate in the state group insurance program only through the request for proposal or invitation to negotiate process described in subparagraph 2.

3.5. All enrollees in a state group health insurance plana TRICARE supplemental insurance plan, or any health maintenance organization plan have the option of changing to any other health plan that is offered by the state within any open enrollment period designated by the department. Open enrollment shall be held at least once each calendar year.

4.6. When a contract between a treating provider and the state-contracted health maintenance organization is terminated for any reason other than for cause, each party shall allow any enrollee for whom treatment was active to continue coverage and care when medically necessary, through completion of treatment of a condition for which the enrollee was receiving care at the time of the termination, until the enrollee selects another treating provider, or until the next open enrollment period offered, whichever is longer, but no longer than 6 months after termination of the contract. Each party to the terminated contract shall allow an enrollee who has initiated a course of prenatal care, regardless of the trimester in which care was initiated, to continue care and coverage until completion of postpartum care. This does not prevent a provider from refusing

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to continue to provide care to an enrollee who is abusive, noncompliant, or in arrears in payments for services provided. For care continued under this subparagraph, the program and the provider shall continue to be bound by the terms of the terminated contract. Changes made within 30 days before termination of a contract are effective only if agreed to by both parties.

5.7. Any HMO participating in the state group insurance program shall submit health care utilization and cost data to the department, in such form and in such manner as the department shall require, as a condition of participating in the program. For any HMO that participated in the program prior to January 2012 and is selected to participate in the 2012 or 2013 plan year, health care utilization and cost data for at least the last contract period shall be submitted to the department before a contract is entered into for the 2012 or 2013 plan year. The department shall enter into negotiations with its contracting HMOs to determine the nature and scope of the data submission and the final requirements, format, penalties associated with noncompliance, and timetables for submission. These determinations shall be adopted by rule.

6.8. The department may establish and direct, with respect to collective bargaining issues, a comprehensive package of insurance benefits that may include supplemental health and life coverage, dental care, long-term care, vision care, and other benefits it determines necessary to enable state employees to select from among benefit options that best suit their individual and family needs.

a. Based upon a desired benefit package, the department

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shall issue a request for proposal or invitation to negotiate for health insurance providers interested in participating in the state group insurance program, and the department shall issue a request for proposal or invitation to negotiate for insurance providers interested in participating in the nonhealth-related components of the state group insurance program. Upon receipt of all proposals, the department may enter into contract negotiations with insurance providers submitting bids or negotiate a specially designed benefit package. Insurance providers offering or providing supplemental coverage as of May 30, 1991, which qualify for pretax benefit treatment pursuant to s. 125 of the Internal Revenue Code of 1986, with 5,500 or more state employees currently enrolled may be included by the department in the supplemental insurance benefit plan established by the department without participating in a request for proposal, submitting bids, negotiating contracts, or negotiating a specially designed benefit package. These contracts shall provide state employees with the most costeffective and comprehensive coverage available; however, no state or agency funds shall be contributed toward the cost of any part of the premium of such supplemental benefit plans. With respect to dental coverage, the division shall include in any solicitation or contract for any state group dental program made after July 1, 2001, a comprehensive indemnity dental plan option which offers enrollees a completely unrestricted choice of dentists. If a dental plan is endorsed, or in some manner recognized as the preferred product, such plan shall include a comprehensive indemnity dental plan option which provides enrollees with a completely unrestricted choice of dentists.

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- b. Pursuant to the applicable provisions of s. 110.161, and s. 125 of the Internal Revenue Code of 1986, the department shall enroll in the pretax benefit program those state employees who voluntarily elect coverage in any of the supplemental insurance benefit plans as provided by sub-subparagraph a.
- c. This section may not Nothing herein contained shall be construed to prohibit insurance providers from continuing to provide or offer supplemental benefit coverage to state employees as provided under existing agency plans.
- (h) (i) The benefits of the insurance authorized by this section are <del>shall</del> not <del>be</del> in lieu of any benefits payable under chapter 440, the Workers' Compensation Law, and. the insurance authorized by this section does law shall not be deemed to constitute insurance to secure workers' compensation benefits as required by chapter 440.
- (i) (j) Notwithstanding the provisions of paragraph (e) (f) requiring uniform contributions, and for the 2011-2012 2010-2011 fiscal year only, the state contribution toward the cost of any plan in the state group insurance plan shall be the difference between the overall premium and the employee contribution. This subsection expires June 30, 2012 2011.
- (j) For the 2013 plan year, benefits offered in the state group health insurance program shall be the following:
- 1. Platinum Level benefits, which are actuarially equivalent to 90 percent of the benefits covered in the 2012 plan year.
- 2. Gold Level benefits, which are actuarially equivalent to 80 percent of the benefits covered in the 2012 plan year.
  - 3. Silver Level benefits, which are actuarially equivalent

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to 70 percent of the benefits covered in the 2012 plan year.

- 4. Bronze Level benefits, which are actuarially equivalent to 60 percent of the benefits covered in the 2012 plan year.
- (4) PAYMENT OF PREMIUMS; CONTRIBUTION BY STATE; LIMITATION ON ACTIONS TO PAY AND COLLECT PREMIUMS.-
- (b) If a state officer or full-time state employee selects membership in a health maintenance organization as authorized by paragraph (3)(q)(h), the officer or employee is entitled to a state contribution toward individual and dependent membership as provided by the Legislature through the appropriations act.
- (5) DEPARTMENT POWERS AND DUTIES.—The department is responsible for the administration of the state group insurance program. The department shall initiate and supervise the program as established by this section and shall adopt such rules as are necessary to perform its responsibilities. To implement this program, the department shall, with prior approval by the Legislature:
- (a) Determine the benefits to be provided and the contributions to be required for the state group insurance program. Such determinations, whether for a contracted plan or a self-insurance plan pursuant to paragraph (c), do not constitute rules within the meaning of s. 120.52 or final orders within the meaning of s. 120.52. Any physician's fee schedule used in the health and accident plan shall not be available for inspection or copying by medical providers or other persons not involved in the administration of the program. However, in the determination of the design of the program, the department shall consider existing and complementary benefits provided by the Florida Retirement System and the Social Security System.

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- (b) Prepare, in cooperation with the Office of Insurance Regulation of the Financial Services Commission, the specifications necessary to implement the program.
- (c) Competitively procure a contract on a competitive proposal basis with an insurance carrier or carriers, or professional administrator, determined by the Office of Insurance Regulation of the Financial Services Commission to be fully qualified, financially sound, and capable of meeting all servicing requirements. Alternatively, the department may selfinsure any plan or plans contained in the state group insurance program subject to approval based on actuarial soundness by the Office of Insurance Regulation. The department may contract with an insurance company or professional administrator qualified and approved by the Office of Insurance Regulation to administer such plan. Before entering into any contract, the department shall advertise for competitive proposals, and such contract shall be let upon the consideration of the benefits provided in relationship to the cost of such benefits. In the selection of a third-party administrator determining which entity to contract with, the department shall, at a minimum, consider: the entity's previous experience and expertise in administering group insurance programs of the type it proposes to administer; the entity's ability to specifically perform its contractual obligations in this state and other governmental jurisdictions; the entity's anticipated administrative costs and claims experience; the entity's capability to adequately provide service coverage and sufficient number of experienced and qualified personnel in the areas of claims processing, recordkeeping, and underwriting, as determined by the

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department; the entity's accessibility to state employees and providers; and the financial solvency of the entity, using accepted business sector measures of financial performance. The department may contract for medical services which will improve the health or reduce medical costs for employees who participate in the state group insurance plan.

- (d) With respect to a state group health insurance plan, be authorized to require copayments with respect to all providers under the plan.
- (e) Have authority to establish a voluntary program for comprehensive health maintenance, which may include health educational components and health appraisals.
- (f) With respect to any contract with an insurance carrier or carriers or professional administrator entered into by the department, require that the state and the enrollees be held harmless and indemnified for any financial loss caused by the failure of the insurance carrier or professional administrator to comply with the terms of the contract.
- (q) With respect to any contract with an insurance carrier or carriers, or professional administrator entered into by the department, require that the carrier or professional administrator provide written notice to individual enrollees if any payment due to any health care provider of the enrollee remains unpaid beyond a period of time as specified in the contract.
- (h) Have authority to establish other voluntary programs to be funded on a pretax contribution basis or on a posttax contribution basis, as the department determines.
  - (i) Contract with a single custodian to provide services



necessary to implement and administer the health savings accounts authorized in subsection (12).

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Final decisions concerning enrollment, the existence of coverage, or covered benefits under the state group insurance program shall not be delegated or deemed to have been delegated by the department.

- (13) FLORIDA STATE EMPLOYEE WELLNESS COUNCIL.-
- (a) There is created within the department the Florida State Employee Wellness Council.
- (b) The council shall be an advisory body to the department to provide health education information to employees and to assist the department in developing minimum benefits for all health care providers when providing age-based and gender-based wellness benefits.
- (c) The council shall be composed of nine members appointed by the Governor. When making appointments to the council, the Governor shall appoint persons who are residents of the state and who are highly knowledgeable concerning, active in, and recognized leaders in the health and medical field, at least one of whom must be an employee of the state. Council members shall equitably represent the broadest spectrum of the health industry and the geographic areas of the state. Not more than one member of the council may be from any one company, organization, or association.
- (d) 1. Council members shall be appointed to 4-year terms, except that the initial terms shall be staggered. The Governor shall appoint three members to 2-year terms, three members to 3year terms, and three members to 4-year terms.

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2. A member's absence from three consecutive meetings shall result in his or her automatic removal from the council. A vacancy on the council shall be filled for the remainder of the unexpired term.

- (e) The council shall annually elect from its membership one member to serve as chair of the council and one member to serve as vice chair.
- (f) The first meeting of the council shall be called by the chair not more than 60 days after the council members are appointed by the Governor. The council shall thereafter meet at least once quarterly and may meet more often as necessary. The department shall provide staff assistance to the council which shall include, but not be limited to, keeping records of the proceedings of the council and serving as custodian of all books, documents, and papers filed with the council.
- (g) A majority of the members of the council constitutes a auorum.
- (h) Members of the council shall serve without compensation, but are entitled to reimbursement for per diem and travel expenses as provided in s. 112.061 while performing their duties.
  - (i) The council shall:
- 1. Work to encourage participation in wellness programs by state employees. The council may prepare informational programs and brochures for state agencies and employees.
- 2. In consultation with the department, develop standards and criteria for age-based and gender-based wellness programs.
- Section 2. Section 110.12301, Florida Statutes, is amended to read:

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110.12301 Competitive procurement of postpayment claims audit review services. - The Division of State Group Insurance is directed to competitively procure:

- (1) Postpayment claims audit review services for the state group health insurance plans established pursuant to s. 110.123. Compensation under the contract shall be based on the paid from amounts identified by the contractor through its postpayment claims audit as claim overpayments that are made by or on behalf of the self-insured health plans which and that are recovered, including amounts identified as overpayments which are specifically used to offset subsequent claims payments by the vendor. The contractor shall submit invoices for compensation in accordance with s. 215.422, which shall be paid from claim overpayments recovered and deposited into the State Treasury. The division and contractor shall develop a process to account for all funds identified by the contractor and recovered as overpayments, including offsets to subsequent claims payments The vendor may retain that portion of the amount recovered as provided in the contract. The contract must require the vendor to maintain all necessary documentation supporting the amounts recovered, retained, and remitted to the division; and
- (2) A contingency-based contract for dependent eligibility verification services for the state group insurance program; however, compensation under the contract may not exceed historical claim costs for the prior 12 months for the dependent populations disenrolled as a result of the vendor's services. The division may establish a 3-month grace period and hold subscribers harmless for past claims of ineligible dependents. The Department of Management Services shall submit budget

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amendments pursuant to chapter 216 in order to obtain budget authority necessary to expend funds from the State Employees' Group Health Self-Insurance Trust Fund for payments to the vendor as provided in the contract. The Department of Management Services shall adopt rules providing a process for verifying dependent eligibility.

Section 3. Section 110.12302, Florida Statutes, is amended to read:

- 110.12302 Costing options for plan designs required for contract solicitation; best value recommendations; required plan design.-
- (1) For the state group insurance program, the Department of Management Services shall require costing options for both fully insured and self-insured plan designs, or some combination thereof, as part of the department's solicitation for health maintenance organization contracts. Prior to contracting, the department shall recommend to the Legislature, no later than February 1, 2011, the best value to the State group insurance program relating to health maintenance organizations.
- (2) For the 2012 and 2013 plan years, the department shall competitively procure and contract for self-insured or fully insured health maintenance organization plan designs which produce the best value for the state. Contracts shall be awarded on a regional basis, but in no instance shall a single vendor be awarded all regions or a statewide contract.

Section 4. Section 110.12303, Florida Statutes, is created to read:

- 110.12303 Independent benefits manager.
- (1) The department shall competitively procure an

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independent benefits manager. The department shall initiate the procurement no later than August 1, 2011.

- (2) The independent benefits manager may not:
- (a) Be owned or controlled by any HMO or insurer.
- (b) Have an ownership interest in any HMO or insurer.
- (c) Have any direct or indirect financial interest in any HMO or insurer.
- (3) The independent benefits manager must have substantial experience in the design and administration of employee benefit programs for large employers and public employers, including experience administering plans that qualify as cafeteria plans pursuant to s. 125 of the Internal Revenue Code of 1986.
  - (4) The independent benefits manager shall:
- (a) Provide an ongoing assessment of trends in benefits and employer-sponsored insurance that affect the state group insurance program.
- (b) Conduct comprehensive analysis of the state group insurance program, including available benefits, coverage options, and claims experience.
- (c) Evaluate designs for the state group insurance program, including a full cafeteria plan, an employer-sponsored multicarrier exchange plan, and alternatives to and variations of these designs.
- (d) Identify and propose appropriate adjustment procedures necessary to respond to any risk segmentation that may occur when increased choices are offered to employees.
- (e) Assist the department in developing recommendations for any modifications to the state group insurance program to be submitted to the Governor and the Legislature no later than



January 1 of each year.

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- (f) Assist the department in establishing a transition plan for the benefit manager to assume the responsibilities described in subsection (5).
- (g) Assist the department in developing a plan to convert the state group insurance program to a defined contribution plan. The plan shall be submitted to the Governor and the Legislature by January 1, 2013, and include recommendations for:
- 1. An implementation timeline for conversion as of the 2014 plan year or an explanation of the factors that prevent implementation by 2014 and a timeline for conversion in the 2015 plan year.
- 2. Employer and employee contribution policies, including provisions that reward and incentivize nonsmoking and other healthy-lifestyle choices.
- 3. Steps necessary for maintaining or improving total employee compensation levels when a transition to a defined contribution plan is initiated.
- 4. Establishing an employment-based benefits exchange or implementing a full cafeteria plan to provide a variety of plan and benefit options.
- (h) Subject to approval by the Legislature, assist the department in implementing the plan described in paragraph (g).
- (5) Notwithstanding s. 110.123 and beginning no later than the 2013 plan year, the independent benefits manager shall:
- (a) Assist the department with the management of the state group insurance program, including negotiation support and development of contracts and other administrative functions as may be requested.

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- (b) If the Legislature authorizes the creation of a state employee benefits exchange, assist the department in certifying health insurance plans, health maintenance organizations, and other providers eligible to participate.
- (c) If the Legislature authorizes the implementation of a full cafeteria plan, assist the department in the supervision of the procurement process and in the negotiation of contracts with providers that are necessary for their participation in defined service areas.
- (d) Assist the department in the development and implementation of wellness initiatives for enrollees.
- (e) Provide enrollee education and decision support tools, including an online interface, to assist enrollees in choosing benefit plans that best suit his or her individual needs.
- (f) Assist the department in assessing the applicable federal and state regulations and advising the Governor and the Legislature regarding actions necessary to ensure compliance.
- (6) The department shall manage the contract with the independent benefits manager and shall provide financial management of the program, including financial and budget oversight of program operations, management of vendor payments and premium administration, analyzing and forecasting of program revenues and expenditures, monitoring of financial compliance of contractors, and auditing. The department shall make enrollment and coverage determinations.
- Section 5. Section 110.12304, Florida Statutes, is created to read:
- 110.12304 State and employee contributions toward health plan premium cost.-

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- (1) For the 2013 plan year, the state's share of contribution toward the cost of the health plan shall be: (a) Platinum Level: 90 percent for an individual plan and
  - 86 percent for a family plan.
  - (b) Gold Level: 85 percent for an individual or a family plan.
  - (c) Silver Level: 80 percent for an individual or a family plan.
  - (d) Bronze Level: 75 percent for an individual or a family plan.
  - (2) The employee shall pay the remaining cost of the plan premium; however, if the employee chooses a Gold, Silver, or Bronze Level plan, the employee's salary shall be increased by 60 percent of the difference between the premium for the employee's selected plan and the premium for a Platinum Level plan.
  - Section 6. Section 110.12305, Florida Statutes, is created to read:
  - 110.12305 Health insurance risk pool.—For the 2012 plan year and for each plan year thereafter, the department shall establish a single health insurance risk pool for the state group insurance plans.
  - Section 7. Paragraph (b) of subsection (2) of section 110.181, Florida Statutes, is amended to read:
    - 110.181 Florida State Employees' Charitable Campaign.-
    - (2) SELECTION OF FISCAL AGENTS; COST.-
  - (b) The fiscal agent shall withhold the reasonable costs for conducting the campaign and for accounting and distribution to the participating organizations and shall reimburse the

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department the actual cost, not to exceed 1 percent of gross pledges, for coordinating the campaign in accordance with the rules of the department. In any fiscal year in which the Legislature specifically appropriates to the department its total costs for coordinating the campaign from the General Revenue Fund, the fiscal agent is not required to reimburse such costs to the department under this subsection. Otherwise, reimbursement will be the difference between actual costs and the amount appropriated.

Section 8. Paragraph (c) of subsection (5) of section 216.0158, Florida Statutes, is amended to read:

216.0158 Assessment of facility needs.-

- (5) Each plan for years 2 through 5 shall provide the following information:
- (c) An application of cost factors to all elements of each project, including the finishing of the interior, to establish an estimate of funding requirements.

Section 9. Paragraph (d) of subsection (3) of section 216.043, Florida Statutes, is amended to read:

216.043 Budgets for fixed capital outlay.-

- (3) Each legislative budget request for fixed capital outlay submitted shall contain:
- (d) An application of cost factors to all elements of each project, including the finishing of the interior, to establish an estimate of funding requirements.

Section 10. Subsection (1) of section 216.182, Florida Statutes, is amended to read:

216.182 Approval of fixed capital outlay program plan.-

(1) The Executive Office of the Governor shall have the

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authority to approve the program plan of fixed capital outlay projects to ensure assure that each is consistent with legislative policies for operations, including approved operational standards related to program and utilization and reasonable continuing operating costs. The standards for use must include an analysis of the cost per square foot of the constructed space, less the amount of space necessary for the public such as meeting rooms and auditoriums, compared to the number of employees projected to work in the building.

Section 11. Subsection (3) is added to section 216.301, Florida Statutes, to read:

216.301 Appropriations; undisbursed balances.-

(3) If the actual cost of any component of a fixed capital outlay project is less than the anticipated cost, the difference must be used to reduce the overall construction cost and may not be used for purchases that were not included in the approved plan.

Section 12. Present subsection (4) of section 255.043, Florida Statutes, is redesignated as subsection (6) and amended, and new subsections (4), (5), and (7) are added to that section, to read:

255.043 Art in state buildings.-

(4) As used in this section, the term "art" means an original object or work produced by an artist and includes basrelief, ceramic, craft, environmental piece, fiber, fountain, glass, kinetic, light sculpture, mixed media, mobile, mosaic, mural, photography, print, sculpture, tapestry, wall hanging, digital media, or framed drawing intended to be displayed for the decoration of a public area of a state building.

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- (5) Other decorative items, such as reproductions of existing art, including framed or unframed photographs or massproduced decorative items, may not be purchased pursuant to this section.
- (6) (4) The Department of State may adopt shall be authorized to promulgate rules to administer implement this section.
- (7) This section constitutes the sole authorization for the use of public funds to purchase works of art for display in state buildings.
- Section 13. Subsection (5) is added to section 255.29, Florida Statutes, to read:
- 255.29 Construction contracts; department rules.-The Department of Management Services shall establish, through the adoption of administrative rules as provided in chapter 120:
- (5) Standards for materials and components used in the construction of a fixed capital outlay project must consider:
- (a) The cost compared to durability of a material or component;
- (b) The cost savings that a material or component can produce over periods of time compared to the up-front cost of the material or component; and
- (c) The location of the material or component with respect to public access. Greater consideration may be given to aesthetics in the public areas of a public facility.
- The specification and use of a material or component that does not meet the standards adopted by the department must include written justification for the specification and an analysis of

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the costs of the material or component compared to the described benefits.

Section 14. Subsection (1) of section 255.30, Florida Statutes, is amended to read:

255.30 Fixed capital outlay projects; department rules; delegation of supervisory authority; delegation of responsibility for accounting records.-

(1) The Department of Management Services shall make and adopt rules pursuant to chapter 120 in order to establish a procedure for delegating to state agencies its supervisory authority as it relates to the repair, alteration, and construction of fixed capital outlay projects. The supervisory authority includes overseeing the performance of the contractor, ensuring compliance with applicable laws, and monitoring costs to ensure that the costs are consistent with the contract. The department shall establish procedures that an agency must use to report a cost that exceeds the amount allotted in the contract.

Section 15. Subsections (5) and (6) of section 287.17, Florida Statutes, are amended to read:

287.17 Limitation on use of motor vehicles and aircraft.-

(5) A person who is not otherwise authorized in this section may accompany the Governor, the Lieutenant Governor, a member of the Cabinet, the President of the Senate, the Speaker of the House of Representatives, or the Chief Justice of the Supreme Court when such official is traveling on state aircraft for official state business and the aircraft is traveling with seats available. Transportation of a person accompanying any official specified in this subsection shall be approved by the official, who shall also guarantee payment of the transportation

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charges. When the person accompanying such official is not traveling on official state business as provided in this section, the transportation charge shall be a prorated share of all fixed and variable expenses related to the ownership, operation, and use of such state aircraft. The spouse or immediate family members of any official specified in this subsection may, with payment of transportation charges, accompany the official when such official is traveling for official state business and the aircraft has seats available.

(6) It is the intention of the Legislature that persons traveling on state aircraft for purposes consistent with, but not necessarily constituting, official state business may travel only when accompanying persons who are traveling on official state business and that such persons shall pay the state for all costs associated with such travel. A person traveling on state aircraft for purposes other than official state business shall pay for any trip not exclusively for state business by paying a prorated share of all fixed and variable expenses related to the ownership, operation, and use of such aircraft.

Section 16. Effective July 1, 2011, paragraph (h) of subsection (1) of section 287.042, Florida Statutes, is amended to read:

287.042 Powers, duties, and functions.—The department shall have the following powers, duties, and functions:

(1)

(h)1. The department may collect fees for the use of its electronic information services. The fees may be imposed on an individual transaction basis or as a fixed subscription for a designated period of time. At a minimum, the fees shall be

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determined in an amount sufficient to cover the department's projected costs of the services, including overhead in accordance with the policies of the Department of Management Services for computing its administrative assessment. All fees collected under this paragraph shall be deposited in the Operating Trust Fund for disbursement as provided by law.

- 2. The department shall transfer funds generated by fees collected for the use of the department's electronic information services from the Purchasing Oversight Account in the Operating Trust Fund to the Administrative Trust Fund in the Department of Financial Services to support statewide purchasing operations. The amount of transfer shall be established each year in the department's nonoperating budget based upon the estimated cost of statewide purchasing operations provided by the Department of Financial Services and may not exceed \$1 million.
- 3. The department shall calculate by June 5 each year the amount of fees collected pursuant to subparagraph 1. remaining in the Operating Trust Fund after satisfaction of all obligations and encumbrances to cover the costs of providing services pursuant to subparagraph 1. and shall transfer the excess revenue to the General Revenue Fund before June 30 of each year. The cash balance in the Operating Trust Fund on June 30 of each year may not exceed \$1.25 million.

Section 17. Effective July 1, 2011, paragraph (c) of subsection (22) of section 287.057, Florida Statutes, is amended to read:

287.057 Procurement of commodities or contractual services.-

(22) The department, in consultation with the Agency for

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Enterprise Information Technology and the Comptroller, shall develop a program for online procurement of commodities and contractual services. To enable the state to promote open competition and to leverage its buying power, agencies shall participate in the online procurement program, and eligible users may participate in the program. Only vendors prequalified as meeting mandatory requirements and qualifications criteria may participate in online procurement.

- (c) The department may impose and shall collect all fees for the use of the online procurement systems.
- 1. The fees may be imposed on an individual transaction basis or as a fixed percentage of the cost savings generated. At a minimum, the fees must be set in an amount sufficient to cover the projected costs of the services, including administrative and project service costs in accordance with the policies of the department.
- 2. If the department contracts with a provider for online procurement, the department, pursuant to appropriation, shall compensate the provider from the fees after the department has satisfied all ongoing costs. The provider shall report transaction data to the department each month so that the department may determine the amount due and payable to the department from each vendor.
- 3. All fees that are due and payable to the state on a transactional basis or as a fixed percentage of the cost savings generated are subject to s. 215.31 and must be remitted within 40 days after receipt of payment for which the fees are due. For fees that are not remitted within 40 days, the vendor shall pay interest at the rate established under s. 55.03(1) on the unpaid

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balance from the expiration of the 40-day period until the fees are remitted.

- 4. All fees and surcharges collected under this paragraph shall be deposited in the Operating Trust Fund for disbursement as provided by law.
- 5. The department shall transfer funds generated by fees collected for the use of the department's online procurement systems from the Purchasing Oversight Account in the Operating Trust Fund to the Administrative Trust Fund in the Department of Financial Services to support statewide purchasing operations. The amount of transfer shall be established each year in the department's nonoperating budget based upon the estimated cost of statewide purchasing operations provided by the Department of Financial Services and may not exceed \$1 million.
- 6. The department shall calculate by June 5 each year the amount of fees collected pursuant to subparagraph 1. remaining in the Operating Trust Fund after satisfaction of all obligations and encumbrances to cover the costs of providing services pursuant to subparagraph 1. and shall transfer the excess revenue to the General Revenue Fund before June 30 of each year. The cash balance in the Operating Trust Fund on June 30 of each year may not exceed \$1.25 million.

Section 18. Subsection (10) of section 287.16, Florida Statutes, is amended, and subsections (11) and (12) of that section are renumbered as subsections (10) and (11), respectively, to read:

287.16 Powers and duties of department.—The Department of Management Services shall have the following powers, duties, and responsibilities:

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(10) To provide the Legislature annual reports at the end of each calendar year concerning the utilization of all aircraft in the executive pool.

Section 19. Section 287.161, Florida Statutes, is repealed. Section 20. (1) The Bureau of Aircraft Trust Fund within the Department of Management Services, FLAIR number 72-2-066, is terminated on November 1, 2011.

- (2) All current balances remaining in, and all revenues of, the Bureau of Aircraft Trust Fund on the date of termination shall be transferred to the General Revenue Fund.
- (3) The Department of Management Services shall pay any outstanding debts and obligations of the terminated fund as soon as practicable, and the Chief Financial Officer shall close out and remove the terminated fund from various state accounting systems using generally accepted accounting principles concerning warrants outstanding, assets, and liabilities.

Section 21. Notwithstanding chapter 110, Florida Statutes, the University of Florida Board of Trustees may develop and implement a plan for self-insurance health benefit programs for its employees or its employees and students, as well as necessary administrative services to implement such programs. State funding shall be limited to the average per capita amount as determined by the Legislature for state employees. The board shall submit the plan to the Legislative Budget Commission at the first meeting held after July 1, 2011. Implementation of the plan is contingent upon the approval of the Legislative Budget Commission. The board may not implement the plan before January 1, 2013.

Section 22. (1) In order for the Insurance Benefits

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Administration to secure necessary funding for service payments to vendors contracted by the Department of Management Services relating to the administration of the state group insurance program, the department may submit budget amendments in accordance with chapter 216, Florida Statutes, during the 2011-2012 fiscal year:

- (a) For payment of services provided by the contracted independent benefits manager.
- (b) For payment of self-insured health maintenance organization administrative fees.
- (c) To increase appropriations for the Special Category "Contracted Bank Services" included in the General Appropriations Act for the 2011-2012 fiscal year.
- (d) To increase appropriations for the Special Category "Contracted Services" included in the General Appropriations Act for the 2011-2012 fiscal year.
- (2) Funds from the State Employees' Health Insurance Trust Fund shall be used to make service payments to vendors contracted by the department relating to the administration of the services described in subsection (1). The State Employees' Health Insurance Trust Fund shall also be used for the payment of self-insured claims cost as administered by the contracted health maintenance organizations from an approved nonoperating budget category.

Section 23. Except as otherwise expressly provided in this act, this act shall take effect upon becoming a law.

======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

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Delete everything before the enacting clause and insert:

> A bill to be entitled An act relating to the Department of Management Services; amending s. 110.123, F.S.; providing application of definitions; revising definitions; deleting legislative intent; enumerating the group insurance plans that may be included in the state group insurance program; revising duties of the Department of Management Services relating to the group insurance program; providing the state contribution toward cost of health insurance plans in the state group insurance program for specified plan years; revising authorized benefits; requiring certain data to be reported to the department by health maintenance organizations under specified circumstances; providing for specified benefit levels for a specified plan year; repealing the Florida State Employee Wellness Council; amending s. 110.12301, F.S.; requiring the Division of State Group Insurance to competitively procure postpayment claims audit services; providing criteria; amending s. 110.12302, F.S.; requiring the department to competitively procure and contract with health maintenance organizations for self-insured or fully insured benefits for specified plan years subject to certain conditions; creating s. 110.12303, F.S.; directing the department to contract with an independent benefits manager; providing vendor qualifications for the

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independent benefits manager; providing duties of the independent benefits manager; providing contract management duties for the department; providing duties of the department relating to the state group insurance program; creating s. 110.12304, F.S.; providing requirements for state and employee contributions toward health plan premium costs for a specified plan year; providing for adjustments to employee salary under certain circumstances; creating s. 110.12305, F.S.; requiring the department to establish a single health insurance risk pool beginning with a specified plan year; amending s. 110.181, F.S.; revising provisions relating to reimbursement of the department for actual costs of coordinating the Florida State Employees' Charitable Campaign; amending ss. 216.0158 and 216.043, F.S.; requiring the cost factors for a fixed capital outlay project to include an estimate for the finishing of interiors; amending s. 216.182, F.S.; requiring the standards for use of a project to include an analysis of the cost of the constructed space; amending s. 216.301, F.S.; requiring that cost savings realized when actual costs are less than the projected costs for a fixed capital outlay project be used to reduce the overall construction costs; specifying that additional purchases may not be made if they are not included in the approved plan; amending s. 255.043, F.S.; defining the term "art"; prohibiting the purchase of art using public funds except as

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authorized by law; amending s. 255.29, F.S.; requiring the department to adopt standards for materials and components used in the construction of a fixed capital outlay project; providing criteria; requiring written justification and analysis if a material or component does not meet the standards; amending s. 255.30, F.S.; clarifying the meaning of supervisory authority in the context of the delegation of authority to a state agency by the department; amending s. 287.17, F.S.; removing the provision that authorizes certain persons to use state-owned aircraft; removing the provision requiring payment by certain persons for the use of state-owned aircraft; amending ss. 287.042 and 287.057, F.S.; providing for the transfer of funds generated by fees collected for the use of the department's online procurement systems and electronic information services from the department to the Department of Financial Services to support statewide purchasing operations; establishing the amount of transfer; providing for annual transfer of specified excess revenue from fees collected for the use of such systems and services to the General Revenue Fund; setting an annual limitation on the cash balance in the Operating Trust Fund of the department; amending s. 287.16, F.S.; eliminating a duty of the department to provide an annual report concerning utilization of aircraft in the executive aircraft pool; repealing s. 287.161, F.S., which establishes the executive aircraft pool within the department and provides

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procedures and requirements with respect thereto; terminating the Bureau of Aircraft Trust Fund within the department; providing for the disposition of balances in and revenues of the trust fund; prescribing procedures for terminating the trust fund; authorizing the University of Florida Board of Trustees to develop and implement a plan for selfinsurance benefits subject to specified limitations, conditions, and contingencies; authorizing the Department of Management Services to submit budget amendments during a specified fiscal year relating to securing funding for payment of specified services and increasing certain appropriations categories; authorizing the use of the State Employees' Health Insurance Trust Fund for payment of such services and other costs relating to certain self-insured claims; providing an effective date.