1

A bill to be entitled

2 An act relating to environmental regulation; amending 3 s. 125.022, F.S.; prohibiting a county from requiring 4 an applicant to obtain a permit or approval from any 5 state or federal agency as a condition of processing a 6 development permit under certain conditions; 7 authorizing a county to attach certain disclaimers to 8 the issuance of a development permit; creating s. 9 161.032, F.S.; requiring that the Department of 10 Environmental Protection review an application for 11 certain permits under the Beach and Shore Preservation Act and request additional information within a 12 specified time; requiring that the department proceed 13 14 to process the application if the applicant believes 15 that a request for additional information is not 16 authorized by law or rule; extending the period for an 17 applicant to timely submit additional information, notwithstanding certain provisions of the 18 19 Administrative Procedure Act; authorizing the 20 department to issue such permits in advance of the 21 issuance of certain authorizations as provided for in 22 the Endangered Species Act under certain conditions; 23 amending s. 161.041, F.S.; prohibiting the department 24 from requiring certain sediment quality specifications 25 or turbidity standards as a permit condition; 26 providing legislative intent with respect to 27 permitting for beach renourishment projects; directing the department to amend specified rules relating to 28 Page 1 of 39

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29 permitting for such projects; amending s. 163.3180, 30 F.S.; providing an exemption to the level-of-service 31 standards adopted under the Strategic Intermodal 32 System for certain inland multimodal facilities; specifying project criteria; amending s. 166.033, 33 34 F.S.; prohibiting a municipality from requiring an 35 applicant to obtain a permit or approval from any 36 state or federal agency as a condition of processing a 37 development permit under certain conditions; 38 authorizing a municipality to attach certain 39 disclaimers to the issuance of a development permit; amending s. 218.075, F.S.; providing for the reduction 40 or waiver of permit processing fees relating to 41 42 projects that serve a public purpose for certain 43 entities created by special act, local ordinance, or 44 interlocal agreement; amending s. 258.397, F.S.; providing an exemption from a showing of extreme 45 hardship relating to the sale, transfer, or lease of 46 47 sovereignty submerged lands in the Biscayne Bay Aquatic Preserve for certain municipal applicants; 48 49 providing for additional dredging and filling 50 activities in the preserve; amending s. 373.026, F.S.; 51 requiring the department to expand its use of 52 Internet-based self-certification services for 53 exemptions and permits issued by the department and 54 water management districts; amending s. 373.4141, 55 F.S.; reducing the time within which a permit must be 56 approved, denied, or subject to notice of proposed Page 2 of 39

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57 agency action; prohibiting a state agency or an agency 58 of the state from requiring additional permits or 59 approval from a local, state, or federal agency 60 without explicit authority; amending s. 373.4144, F.S.; providing legislative intent with respect to the 61 62 coordination of regulatory duties among specified 63 state and federal agencies; encouraging expanded use 64 of the state programmatic general permit or regional 65 general permits; providing for a voluntary state 66 programmatic general permit for certain dredge and 67 fill activities; amending s. 373.441, F.S.; requiring that certain counties or municipalities apply by a 68 69 specified date to the department or water management 70 district for authority to require certain permits; 71 providing that following such delegation, the 72 department or district may not regulate activities 73 that are subject to the delegation; clarifying the 74 authority of local governments to adopt pollution 75 control programs under certain conditions; providing 76 applicability with respect to solid mineral mining; 77 amending s. 376.3071, F.S.; exempting program 78 deductibles, copayments, and certain assessment report 79 requirements from expenditures under the low-scored 80 site initiative; amending s. 376.30715, F.S.; 81 providing that the transfer of a contaminated site 82 from an owner to a child of the owner or corporate 83 entity does not disgualify the site from the innocent 84 victim petroleum storage system restoration financial Page 3 of 39

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assistance program; authorizing certain applicants to 85 reapply for financial assistance; amending s. 86 87 380.0657, F.S.; authorizing expedited permitting for 88 certain inland multimodal facilities that individually 89 or collectively will create a minimum number of jobs; 90 amending s. 381.0065, F.S.; limiting applicability of 91 the onsite sewage treatment and disposal system 92 evaluation and assessment program; amending s. 93 403.061, F.S.; requiring the department to establish 94 reasonable zones of mixing for discharges into 95 specified waters; providing that exceedance of certain groundwater standards does not create liability for 96 97 site cleanup; providing that exceedance of soil 98 cleanup target levels is not a basis for enforcement 99 or cleanup; amending s. 403.087, F.S.; revising 100 conditions under which the department is authorized to 101 revoke permits for sources of air and water pollution; 102 amending s. 403.1838, F.S.; revising the definition of 103 the term "financially disadvantaged small community" 104 for the purposes of the Small Community Sewer 105 Construction Assistance Act; amending s. 403.7045, 106 F.S.; providing conditions under which sludge from an 107 industrial waste treatment works is not solid waste; amending s. 403.707, F.S.; exempting the disposal of 108 109 solid waste monitored by certain groundwater 110 monitoring plans from specific authorization; 111 extending the duration of all permits issued to solid 112 waste management facilities that meet specified Page 4 of 39

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113 criteria; providing an exception; providing for 114 prorated permit fees; providing applicability; 115 amending s. 403.814, F.S.; providing for issuance of 116 general permits for the construction, alteration, and 117 maintenance of certain surface water management 118 systems without the action of the department or a 119 water management district; specifying conditions for 120 the general permits; amending s. 403.853, F.S.; 121 providing for the department, or a local county health 122 department designated by the department, to perform 123 sanitary surveys for certain transient noncommunity 124 water systems; amending s. 403.973, F.S.; authorizing 125 expedited permitting for certain commercial or 126 industrial development projects that individually or 127 collectively will create a minimum number of jobs; 128 providing for a project-specific memorandum of 129 agreement to apply to a project subject to expedited 130 permitting; clarifying the authority of the department 131 to enter final orders for the issuance of certain licenses; revising criteria for the review of certain 132 133 sites; amending s. 526.203, F.S.; authorizing the sale 134 of unblended fuels for certain uses; revising the 135 deadline for completion of the installation of fuel 136 tank upgrades to secondary containment systems for specified properties; providing an effective date. 137 138 139 Be It Enacted by the Legislature of the State of Florida: 140

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141 Section 1. Section 125.022, Florida Statutes, is amended 142 to read:

125.022 Development permits.-When a county denies an 143 144 application for a development permit, the county shall give 145 written notice to the applicant. The notice must include a 146 citation to the applicable portions of an ordinance, rule, 147 statute, or other legal authority for the denial of the permit. As used in this section, the term "development permit" has the 148 149 same meaning as in s. 163.3164. A county may not require as a 150 condition of processing a development permit that an applicant 151 obtain a permit or approval from any state or federal agency 152 unless the agency has issued a notice of intent to deny the 153 federal or state permit before the county action on the local 154 development permit. Issuance of a development permit by a county 155 does not in any way create any rights on the part of the 156 applicant to obtain a permit from a state or federal agency and 157 does not create any liability on the part of the county for 158 issuance of the permit if the applicant fails to fulfill its 159 legal obligations to obtain requisite approvals or fulfill the 160 obligations imposed by a state or federal agency. A county may 161 attach such a disclaimer to the issuance of a development 162 permit, and may include a permit condition that all other 163 applicable state or federal permits be obtained before 164 commencement of the development. This section does not prohibit 165 a county from providing information to an applicant regarding 166 what other state or federal permits may apply. 167 Section 2. Section 161.032, Florida Statutes, is created 168 to read:

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169	161.032 Application review; request for additional
170	information
171	(1) Within 30 days after receipt of an application for a
172	permit under this part, the department shall review the
173	application and shall request submission of any additional
174	information the department is permitted by law to require. If
175	the applicant believes that a request for additional information
176	is not authorized by law or rule, the applicant may request a
177	hearing pursuant to s. 120.57. Within 30 days after receipt of
178	such additional information, the department shall review the
179	additional information and may request only that information
180	needed to clarify the additional information or to answer new
181	questions raised by or directly related to the additional
182	information. If the applicant believes that the request for
183	additional information by the department is not authorized by
184	law or rule, the department, at the applicant's request, shall
185	proceed to process the permit application.
186	(2) Notwithstanding s. 120.60, an applicant for a permit
187	under this part has 90 days after the date of a timely request
188	for additional information to submit the information. If an
189	applicant requires more than 90 days in order to respond to a
190	request for additional information, the applicant must notify
191	the agency processing the permit application in writing of the
192	circumstances, at which time the application shall be held in
193	active status for no more than one additional period of up to 90
194	days. Additional extensions may be granted for good cause shown
195	by the applicant. A showing that the applicant is making a
196	diligent effort to obtain the requested additional information
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197 constitutes good cause. Failure of an applicant to provide the 198 timely requested information by the applicable deadline shall 199 result in denial of the application without prejudice. 200 (3) Notwithstanding any other provision of law, the 201 department may issue a permit pursuant to this part in advance 202 of the issuance of any incidental take authorization as provided 203 for in the Endangered Species Act and its implementing 204 regulations if the permit and authorization include a condition 205 that authorized activities may not begin until the incidental 206 take authorization is issued. Section 3. Subsections (5) and (6) are added to section 207 208 161.041, Florida Statutes, to read: 209 161.041 Permits required.-210 The department may not require as a permit condition (5) 211 sediment quality specifications or turbidity standards more 212 stringent than those provided for in this chapter, chapter 373, 213 or the Florida Administrative Code. The department may not issue 214 quidelines that are enforceable as standards without going 215 through the rulemaking process pursuant to chapter 120. 216 (6) As an incentive for permit applicants, it is the 217 Legislature's intent to simplify the permitting for periodic 218 maintenance of beach renourishment projects previously permitted 219 and restored under the joint coastal permit process pursuant to 220 this section or part IV of chapter 373. The department shall 221 amend chapters 62B-41 and 62B-49 of the Florida Administrative 222 Code to streamline the permitting process, as necessary, for 223 periodic maintenance projects. 224 Section 4. Subsection (7) is added to section 163.3180, Page 8 of 39

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HB 503 2012 225 Florida Statutes, to read: 226 163.3180 Concurrency.-227 There shall be a limited exemption from the Strategic (7) 228 Intermodal System adopted level-of-service standards for new or 229 redevelopment projects consistent with the local comprehensive 230 plan as inland multimodal facilities receiving or sending cargo 231 for distribution and providing cargo storage, consolidation, repackaging, and transfer of goods, and which may, if developed 232 233 as proposed, include other intermodal terminals, related 234 transportation facilities, warehousing and distribution 235 facilities, and associated office space, light industrial, 236 manufacturing, and assembly uses. The limited exemption applies 237 if the project meets all of the following criteria: 238 The project will not cause the adopted level-of-(a) 239 service standards for the Strategic Intermodal System facilities 240 to be exceeded by more than 150 percent within the first 5 years 241 of the project's development. 242 The project, upon completion, would result in the (b) 243 creation of at least 50 full-time jobs. 244 (C) The project is compatible with existing and planned 245 adjacent land uses. 246 The project is consistent with local and regional (d) 247 economic development goals or plans. The project is proximate to regionally significant 248 (e) 249 road and rail transportation facilities. 250 (f) The project is proximate to a community having an 251 unemployment rate, as of the date of the development order 252 application, which is 10 percent or more above the statewide Page 9 of 39

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253 reported average.

254	(g) The local government has a plan, developed in
255	consultation with the Department of Transportation, for
256	mitigating any impacts to the strategic intermodal system.

257 Section 5. Section 166.033, Florida Statutes, is amended 258 to read:

259 166.033 Development permits.-When a municipality denies an 260 application for a development permit, the municipality shall 261 give written notice to the applicant. The notice must include a 262 citation to the applicable portions of an ordinance, rule, 263 statute, or other legal authority for the denial of the permit. 264 As used in this section, the term "development permit" has the 265 same meaning as in s. 163.3164. A municipality may not require 266 as a condition of processing a development permit that an 267 applicant obtain a permit or approval from any state or federal 268 agency unless the agency has issued a notice of intent to deny 269 the federal or state permit before the municipal action on the 270 local development permit. Issuance of a development permit by a 271 municipality does not in any way create any right on the part of 272 an applicant to obtain a permit from a state or federal agency 273 and does not create any liability on the part of the 274 municipality for issuance of the permit if the applicant fails 275 to fulfill its legal obligations to obtain requisite approvals 276 or fulfill the obligations imposed by a state or federal agency. 277 A municipality may attach such a disclaimer to the issuance of 278 development permits and may include a permit condition that all 279 other applicable state or federal permits be obtained before 280 commencement of the development. This section does not prohibit

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281 <u>a municipality from providing information to an applicant</u> 282 regarding what other state or federal permits may apply.

283 Section 6. Section 218.075, Florida Statutes, is amended 284 to read:

285 218.075 Reduction or waiver of permit processing fees.-286 Notwithstanding any other provision of law, the Department of 287 Environmental Protection and the water management districts 288 shall reduce or waive permit processing fees for counties with a 289 population of 50,000 or less on April 1, 1994, until such 290 counties exceed a population of 75,000 and municipalities with a 291 population of 25,000 or less, or for an entity created by 292 special act, local ordinance, or interlocal agreement of such 293 counties or municipalities, or for any county or municipality not included within a metropolitan statistical area. Fee 294 295 reductions or waivers shall be approved on the basis of fiscal 296 hardship or environmental need for a particular project or 297 activity. The governing body must certify that the cost of the 298 permit processing fee is a fiscal hardship due to one of the 299 following factors:

300 (1) Per capita taxable value is less than the statewide 301 average for the current fiscal year;

302 (2) Percentage of assessed property value that is exempt 303 from ad valorem taxation is higher than the statewide average 304 for the current fiscal year;

305 (3) Any condition specified in s. 218.503(1) which results 306 in the county or municipality being in a state of financial 307 emergency;

308

(4) Ad valorem operating millage rate for the current **Page 11 of 39**

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309 fiscal year is greater than 8 mills; or

(5) A financial condition that is documented in annual financial statements at the end of the current fiscal year and indicates an inability to pay the permit processing fee during that fiscal year.

314

The permit applicant must be the governing body of a county or municipality or a third party under contract with a county or municipality <u>or an entity created by special act, local</u> <u>ordinance, or interlocal agreement</u> and the project for which the fee reduction or waiver is sought must serve a public purpose. If a permit processing fee is reduced, the total fee shall not exceed \$100.

322 Section 7. Paragraphs (a) and (b) of subsection (3) of 323 section 258.397, Florida Statutes, are amended to read:

324

258.397 Biscayne Bay Aquatic Preserve.-

325 (3) AUTHORITY OF TRUSTEES.—The Board of Trustees of the 326 Internal Improvement Trust Fund is authorized and directed to 327 maintain the aquatic preserve hereby created pursuant and 328 subject to the following provisions:

329 No further Sale, transfer, or lease of sovereignty (a) 330 submerged lands in the preserve may not shall be approved or 331 consummated by the board of trustees, except upon a showing of 332 extreme hardship on the part of the applicant and a 333 determination by the board of trustees that such sale, transfer, 334 or lease is in the public interest. A municipal applicant 335 proposing a project under paragraph (b) is exempt from showing 336 extreme hardship.

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(b) No further Dredging or filling of submerged lands of the preserve <u>may not</u> shall be approved or tolerated by the board of trustees except:

1. Such minimum dredging and spoiling as may be authorized for public navigation projects or for such minimum dredging and spoiling as may be constituted as a public necessity or for preservation of the bay according to the expressed intent of this section.

345 2. Such other alteration of physical conditions, including 346 the placement of riprap, as may be necessary to enhance the 347 quality and utility of the preserve.

Such minimum dredging and filling as may be authorized 348 3. for the creation and maintenance of marinas, piers, and docks 349 350 and their attendant navigation channels and access roads. Such 351 projects may only be authorized only upon a specific finding by 352 the board of trustees that there is assurance that the project 353 will be constructed and operated in a manner that will not 354 adversely affect the water quality and utility of the preserve. 355 This subparagraph does shall not authorize the connection of 356 upland canals to the waters of the preserve.

4. Such dredging as is necessary for the purpose of eliminating conditions hazardous to the public health or for the purpose of eliminating stagnant waters, islands, and spoil banks, the dredging of which would enhance the aesthetic and environmental quality and utility of the preserve and be clearly in the public interest as determined by the board of trustees.

363 <u>5. Such dredging and filling as is necessary for the</u> 364 <u>creation of public waterfront promenades.</u>

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365

Any dredging or filling under this subsection or improvements under subsection (5) <u>may shall</u> be approved only after public notice as provided by s. 253.115.

369 Section 8. Subsection (10) is added to section 373.026, 370 Florida Statutes, to read:

371 373.026 General powers and duties of the department.-The 372 department, or its successor agency, shall be responsible for 373 the administration of this chapter at the state level. However, 374 it is the policy of the state that, to the greatest extent 375 possible, the department may enter into interagency or 376 interlocal agreements with any other state agency, any water 377 management district, or any local government conducting programs 378 related to or materially affecting the water resources of the 379 state. All such agreements shall be subject to the provisions of 380 s. 373.046. In addition to its other powers and duties, the 381 department shall, to the greatest extent possible:

382 Expand the use of Internet-based self-certification (10)383 services for appropriate exemptions and general permits issued 384 by the department and the water management districts, if such 385 expansion is economically feasible. In addition to expanding the 386 use of Internet-based self-certification services for 387 appropriate exemptions and general permits, the department and 388 water management districts shall identify and develop general 389 permits for appropriate activities currently requiring 390 individual review which could be expedited through the use of 391 applicable professional certification. 392 Section 9. Subsection (2) of section 373.4141, Florida Page 14 of 39

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	HB 503 2012
393	Statutes, is amended, and subsection (4) is added to that
394	section, to read:
395	373.4141 Permits; processing
396	(2) A permit shall be approved, or denied, or subject to a
397	notice of proposed agency action within <u>60</u> days after receipt
398	of the original application, the last item of timely requested
399	additional material, or the applicant's written request to begin
400	processing the permit application.
401	(4) A state agency or an agency of the state may not
402	require as a condition of approval for a permit or as an item to
403	complete a pending permit application that an applicant obtain a
404	permit or approval from any other local, state, or federal
405	agency without explicit statutory authority to require such
406	permit or approval.
407	Section 10. Section 373.4144, Florida Statutes, is amended
408	to read:
409	373.4144 Federal environmental permitting
410	(1) It is the intent of the Legislature to:
411	(a) Facilitate coordination and a more efficient process
412	of implementing regulatory duties and functions between the
413	Department of Environmental Protection, the water management
414	districts, the United States Army Corps of Engineers, the United
415	States Fish and Wildlife Service, the National Marine Fisheries
416	Service, the United States Environmental Protection Agency, the
417	Fish and Wildlife Conservation Commission, and other relevant
418	federal and state agencies.
419	(b) Authorize the Department of Environmental Protection
420	to obtain issuance by the United States Army Corps of Engineers,

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421 pursuant to state and federal law and as set forth in this 422 section, of an expanded state programmatic general permit, or a 423 series of regional general permits, for categories of activities 424 in waters of the United States governed by the Clean Water Act 425 and in navigable waters under the Rivers and Harbors Act of 1899 426 which are similar in nature, which will cause only minimal 427 adverse environmental effects when performed separately, and 428 which will have only minimal cumulative adverse effects on the 429 environment. Use the mechanism of such a state general permit or 430 (C) 431 such regional general permits to eliminate overlapping federal 432 regulations and state rules that seek to protect the same 433 resource and to avoid duplication of permitting between the 434 United States Army Corps of Engineers and the department for 435 minor work located in waters of the United States, including navigable waters, thus eliminating, in appropriate cases, the 436 437 need for a separate individual approval from the United States 438 Army Corps of Engineers while ensuring the most stringent 439 protection of wetland resources. 440 (d) Direct the department not to seek issuance of or take 441 any action pursuant to any such permit or permits unless such 442 conditions are at least as protective of the environment and 443 natural resources as existing state law under this part and 444 federal law under the Clean Water Act and the Rivers and Harbors 445 Act of 1899. The department is directed to develop, on or before October 1, 2005, a mechanism or plan to consolidate, to the 446 maximum extent practicable, the federal and state wetland 447 448 permitting programs. It is the intent of the Legislature that Page 16 of 39

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449 all dredge and fill activities impacting 10 acres or less of 450 wetlands or waters, including navigable waters, be processed by 451 the state as part of the environmental resource permitting 452 program implemented by the department and the water management 453 districts. The resulting mechanism or plan shall analyze and 454 propose the development of an expanded state programmatic 455 general permit program in conjunction with the United States 456 Army Corps of Engineers pursuant to s. 404 of the Clean Water 457 Act, Pub. L. No. 92-500, as amended, 33 U.S.C. ss. 1251 et seq., 458 and s. 10 of the Rivers and Harbors Act of 1899. Alternatively, 459 or in combination with an expanded state programmatic general 460 permit, the mechanism or plan may propose the creation of a 461 series of regional general permits issued by the United States 462 Army Corps of Engineers pursuant to the referenced statutes. All 463 of the regional general permits must be administered by the 464 department or the water management districts or their designees. 465 In order to effectuate efficient wetland permitting (2)466 and avoid duplication, the department and water management 467 districts are authorized to implement a voluntary state 468 programmatic general permit for all dredge and fill activities 469 impacting 3 acres or less of wetlands or other surface waters, 470 including navigable waters, subject to agreement with the United 471 States Army Corps of Engineers, if the general permit is at 472 least as protective of the environment and natural resources as 473 existing state law under this part and federal law under the 474 Clean Water Act and the Rivers and Harbors Act of 1899. The department is directed to file with the Speaker of the House of 475 476 Representatives and the President of the Senate a report Page 17 of 39

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477 proposing any required federal and state statutory changes that 478 would be necessary to accomplish the directives listed in this 479 section and to coordinate with the Florida Congressional 480 Delegation on any necessary changes to federal law to implement 481 the directives.

482 Nothing in This section may not shall be construed to (3) 483 preclude the department from pursuing a series of regional 484 general permits for construction activities in wetlands or 485 surface waters or complete assumption of federal permitting programs regulating the discharge of dredged or fill material 486 pursuant to s. 404 of the Clean Water Act, Pub. L. No. 92-500, 487 488 as amended, 33 U.S.C. ss. 1251 et seq., and s. 10 of the Rivers 489 and Harbors Act of 1899, so long as the assumption encompasses 490 all dredge and fill activities in, on, or over jurisdictional 491 wetlands or waters, including navigable waters, within the 492 state.

493 Section 11. Present subsections (3), (4), and (5) of 494 section 373.441, Florida Statutes, are renumbered as subsections 495 (7), (8), and (9), respectively, and new subsections (3), (4), 496 (5), and (6) are added to that section to read:

497 373.441 Role of counties, municipalities, and local
498 pollution control programs in permit processing; delegation.-

499 (3) A county or municipality having a population of
500 400,000 or more that implements a local pollution control
501 program regulating all or a portion of the wetlands or surface
502 waters throughout its geographic boundary must apply for
503 delegation of state environmental resource permitting authority
504 on or before January 1, 2014. If such a county or municipality

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505 fails to receive delegation of all or a portion of state 506 environmental resource permitting authority within 2 years after 507 submitting its application for delegation or by January 1, 2016, 508 at the latest, it may not require permits that in part or in 509 full are substantially similar to the requirements needed to 510 obtain an environmental resource permit. A county or 511 municipality that has received delegation before January 1, 512 2014, does not need to reapply. 513 (4) The department is responsible for all delegations of state environmental resource permitting authority to local 514 515 governments. The department must grant or deny an application 516 for delegation submitted by a county or municipality that meets 517 the criteria in subsection (3) within 2 years after the receipt 518 of the application. If an application for delegation is denied, 519 any available legal challenge to such denial shall toll the 520 preemption deadline until resolution of the legal challenge. 521 Upon delegation to a qualified local government, the department 522 and water management district may not regulate the activities 523 subject to the delegation within that jurisdiction. 524 (5) This section does not prohibit or limit a local 525 government that meets the criteria in subsection (3) from regulating wetlands or surface waters after January 1, 2014, if 526 527 the local government receives delegation of all or a portion of 528 state environmental resource permitting authority within 2 years after submitting its application for delegation. 529 530 (6) Notwithstanding subsections (3), (4), and (5), this 531 section does not apply to environmental resource permitting or 532 reclamation applications for solid mineral mining and does not

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533	prohibit the application of local government regulations to any
534	new solid mineral mine or any proposed addition to, change to,
535	or expansion of an existing solid mineral mine.
536	Section 12. Paragraph (b) of subsection (11) of section
537	376.3071, Florida Statutes, is amended to read:
538	376.3071 Inland Protection Trust Fund; creation; purposes;
539	funding
540	(11)
541	(b) Low-scored site initiativeNotwithstanding s.
542	376.30711, any site with a priority ranking score of 10 points
543	or less may voluntarily participate in the low-scored site
544	initiative, whether or not the site is eligible for state
545	restoration funding.
546	1. To participate in the low-scored site initiative, the
547	responsible party or property owner must affirmatively
548	demonstrate that the following conditions are met:
549	a. Upon reassessment pursuant to department rule, the site
550	retains a priority ranking score of 10 points or less.
551	b. No excessively contaminated soil, as defined by
552	department rule, exists onsite as a result of a release of
553	petroleum products.
554	c. A minimum of 6 months of groundwater monitoring
555	indicates that the plume is shrinking or stable.
556	d. The release of petroleum products at the site does not
557	adversely affect adjacent surface waters, including their
558	effects on human health and the environment.
559	e. The area of groundwater containing the petroleum
560	products' chemicals of concern is less than one-quarter acre and
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561 is confined to the source property boundaries of the real 562 property on which the discharge originated.

563 f. Soils onsite that are subject to human exposure found 564 between land surface and 2 feet below land surface meet the soil 565 cleanup target levels established by department rule or human 566 exposure is limited by appropriate institutional or engineering 567 controls.

2. Upon affirmative demonstration of the conditions under subparagraph 1., the department shall issue a determination of "No Further Action." Such determination acknowledges that minimal contamination exists onsite and that such contamination is not a threat to human health or the environment. If no contamination is detected, the department may issue a site rehabilitation completion order.

575 3. Sites that are eligible for state restoration funding 576 may receive payment of preapproved costs for the low-scored site 577 initiative as follows:

578 A responsible party or property owner may submit an a. 579 assessment plan designed to affirmatively demonstrate that the 580 site meets the conditions under subparagraph 1. Notwithstanding 581 the priority ranking score of the site, the department may 582 preapprove the cost of the assessment pursuant to s. 376.30711, 583 including 6 months of groundwater monitoring, not to exceed 584 \$30,000 for each site. The department may not pay the costs 585 associated with the establishment of institutional or 586 engineering controls.

587 b. The assessment work shall be completed no later than 6 588 months after the department issues its approval.

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589 c. No more than \$10 million for the low-scored site 590 initiative may shall be encumbered from the Inland Protection 591 Trust Fund in any fiscal year. Funds shall be made available on 592 a first-come, first-served basis and shall be limited to 10 593 sites in each fiscal year for each responsible party or property 594 owner. 595 Program deductibles, copayments, and the limited d. 596 contamination assessment report requirements under paragraph 597 (13) (c) do not apply to expenditures under this paragraph. 598 Section 13. Section 376.30715, Florida Statutes, is 599 amended to read: 600 376.30715 Innocent victim petroleum storage system 601 restoration.-A contaminated site acquired by the current owner 602 prior to July 1, 1990, which has ceased operating as a petroleum 603 storage or retail business prior to January 1, 1985, is eligible 604 for financial assistance pursuant to s. 376.305(6), 605 notwithstanding s. 376.305(6)(a). For purposes of this section, 606 the term "acquired" means the acquisition of title to the 607 property; however, a subsequent transfer of the property to a 608 spouse or child of the owner, a surviving spouse or child of the 609 owner in trust or free of trust, or a revocable trust created 610 for the benefit of the settlor, or a corporate entity created by 611 the owner to hold title to the site does not disqualify the site 612 from financial assistance pursuant to s. 376.305(6) and applicants previously denied coverage may reapply. Eligible 613 sites shall be ranked in accordance with s. 376.3071(5). 614 615 Section 14. Subsection (1) of section 380.0657, Florida Statutes, is amended to read: 616

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617 380.0657 Expedited permitting process for economic
618 development projects.-

619 The Department of Environmental Protection and, as (1)620 appropriate, the water management districts created under 621 chapter 373 shall adopt programs to expedite the processing of 622 wetland resource and environmental resource permits for economic 623 development projects that have been identified by a municipality 624 or county as meeting the definition of target industry 625 businesses under s. 288.106, or any inland multimodal facility receiving or sending cargo to or from Florida ports, with the 626 627 exception of those projects requiring approval by the Board of 628 Trustees of the Internal Improvement Trust Fund.

629 Section 15. Paragraph (j) is added to subsection (5) of 630 section 381.0065, Florida Statutes, to read:

631 381.0065 Onsite sewage treatment and disposal systems;
632 regulation.-

633

(5) EVALUATION AND ASSESSMENT.-

(j) This subsection only applies to owners of onsite
sewage treatment and disposal systems in a county in which the
board of county commissioners has adopted a resolution
subjecting owners to the requirements of the program and
submitted a copy of the resolution to the department.

639 Section 16. Subsection (11) of section 403.061, Florida640 Statutes, is amended to read:

641 403.061 Department; powers and duties.—The department
642 shall have the power and the duty to control and prohibit
643 pollution of air and water in accordance with the law and rules
644 adopted and promulgated by it and, for this purpose, to:

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645 (11) Establish ambient air quality and water quality 646 standards for the state as a whole or for any part thereof, and 647 also standards for the abatement of excessive and unnecessary noise. The department is authorized to establish reasonable 648 649 zones of mixing for discharges into waters. For existing 650 installations as defined by rule 62-520.200(10), Florida 651 Administrative Code, effective July 12, 2009, zones of discharge 652 to groundwater are authorized to a facility's or owner's 653 property boundary and extending to the base of a specifically 654 designated aquifer or aquifers. Exceedance of primary and 655 secondary groundwater standards that occur within a zone of 656 discharge does not create liability pursuant to this chapter or 657 chapter 376 for site cleanup, and the exceedance of soil cleanup 658 target levels is not a basis for enforcement or site cleanup.

(a) When a receiving body of water fails to meet a water
quality standard for pollutants set forth in department rules, a
steam electric generating plant discharge of pollutants that is
existing or licensed under this chapter on July 1, 1984, may
nevertheless be granted a mixing zone, provided that:

664 1. The standard would not be met in the water body in the 665 absence of the discharge;

666 2. The discharge is in compliance with all applicable667 technology-based effluent limitations;

3. The discharge does not cause a measurable increase in
the degree of noncompliance with the standard at the boundary of
the mixing zone; and

671 4. The discharge otherwise complies with the mixing zone672 provisions specified in department rules.

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(b) No Mixing <u>zones</u> zone for point source discharges <u>are</u>
<u>not</u> shall be permitted in Outstanding Florida Waters except for:
1. Sources that have received permits from the department
prior to April 1, 1982, or the date of designation, whichever is
later;

678 2. Blowdown from new power plants certified pursuant to679 the Florida Electrical Power Plant Siting Act;

3. Discharges of water necessary for water management
purposes which have been approved by the governing board of a
water management district and, if required by law, by the
secretary; and

4. The discharge of demineralization concentrate which has
been determined permittable under s. 403.0882 and which meets
the specific provisions of s. 403.0882(4)(a) and (b), if the
proposed discharge is clearly in the public interest.

(c) The department, by rule, shall establish water quality
criteria for wetlands which criteria give appropriate
recognition to the water quality of such wetlands in their
natural state.

692

693 Nothing in This act <u>may not be</u> shall be construed to invalidate 694 any existing department rule relating to mixing zones. The 695 department shall cooperate with the Department of Highway Safety 696 and Motor Vehicles in the development of regulations required by 697 s. 316.272(1).

698

699 The department shall implement such programs in conjunction with 700 its other powers and duties and shall place special emphasis on Page 25 of 39

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701 reducing and eliminating contamination that presents a threat to 702 humans, animals or plants, or to the environment.

Section 17. Subsection (7) of section 403.087, FloridaStatutes, is amended to read:

705 403.087 Permits; general issuance; denial; revocation; 706 prohibition; penalty.-

(7) A permit issued pursuant to this section <u>does</u> shall not become a vested right in the permittee. The department may revoke any permit issued by it if it finds that the permitholder <u>has</u>:

(a) Has Submitted false or inaccurate information in the
 his or her application for the permit;

(b) Has Violated law, department orders, rules, or
regulations, or permit conditions;

(c) Has Failed to submit operational reports or other information required by department rule which directly relate to the permit and has refused to correct or cure such violations when requested to do so or regulation; or

719 (d) Has Refused lawful inspection under s. 403.091 at the
 720 facility authorized by the permit.

Section 18. Subsection (2) of section 403.1838, Florida
Statutes, is amended to read:

403.1838 Small Community Sewer Construction Assistance
 Act.-

(2) The department shall use funds specifically
appropriated to award grants under this section to assist
financially disadvantaged small communities with their needs for
adequate sewer facilities. For purposes of this section, the

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term "financially disadvantaged small community" means a municipality <u>that has</u> with a population of <u>10,000</u> 7,500 or <u>fewer</u> less, according to the latest decennial census and a per capita annual income less than the state per capita annual income as determined by the United States Department of Commerce.

734 Section 19. Paragraph (f) of subsection (1) of section
735 403.7045, Florida Statutes, is amended to read:

403.7045 Application of act and integration with otheracts.-

(1) The following wastes or activities shall not beregulated pursuant to this act:

740

(f) Industrial byproducts, if:

741 1. A majority of the industrial byproducts are742 demonstrated to be sold, used, or reused within 1 year.

743 2. The industrial byproducts are not discharged, 744 deposited, injected, dumped, spilled, leaked, or placed upon any 745 land or water so that such industrial byproducts, or any 746 constituent thereof, may enter other lands or be emitted into 747 the air or discharged into any waters, including groundwaters, or otherwise enter the environment such that a threat of 748 749 contamination in excess of applicable department standards and 750 criteria or a significant threat to public health is caused.

751 3. The industrial byproducts are not hazardous wastes as 752 defined under s. 403.703 and rules adopted under this section. 753

100

754 <u>Sludge from an industrial waste treatment works that meets the</u> 755 exemption requirements of this paragraph is not solid waste as

756 defined in s. 403.703(32).

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757 Section 20. Subsections (2) and (3) of section 403.707,
758 Florida Statutes, are amended to read:

759 403.707 Permits.-

(2) Except as provided in s. 403.722(6), a permit under
this section is not required for the following, if the activity
does not create a public nuisance or any condition adversely
affecting the environment or public health and does not violate
other state or local laws, ordinances, rules, regulations, or
orders:

Disposal by persons of solid waste resulting from 766 (a) 767 their own activities on their own property, if such waste is 768 ordinary household waste from their residential property or is 769 rocks, soils, trees, tree remains, and other vegetative matter 770 that normally result from land development operations. Disposal 771 of materials that could create a public nuisance or adversely 772 affect the environment or public health, such as white goods; 773 automotive materials, such as batteries and tires; petroleum 774 products; pesticides; solvents; or hazardous substances, is not covered under this exemption. 775

(b) Storage in containers by persons of solid waste resulting from their own activities on their property, leased or rented property, or property subject to a <u>homeowners'</u> homeowners or maintenance association for which the person contributes association assessments, if the solid waste in such containers is collected at least once a week.

(c) Disposal by persons of solid waste resulting from
their own activities on their property, if the environmental
effects of such disposal on groundwater and surface waters are:

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1. Addressed or authorized by a site certification order
issued under part II or a permit issued by the department under
this chapter or rules adopted pursuant to this chapter; or
2. Addressed or authorized by, or exempted from the

789 requirement to obtain, a groundwater monitoring plan approved by 790 the department. If a facility has a permit authorizing disposal 791 activity, new areas where solid waste is being disposed of which 792 are monitored by an existing or modified groundwater monitoring 793 plan are not required to be specifically authorized in a permit 794 or other certification.

(d) Disposal by persons of solid waste resulting from
their own activities on their own property, if such disposal
occurred prior to October 1, 1988.

798 Disposal of solid waste resulting from normal farming (e) 799 operations as defined by department rule. Polyethylene 800 agricultural plastic, damaged, nonsalvageable, untreated wood 801 pallets, and packing material that cannot be feasibly recycled, 802 which are used in connection with agricultural operations 803 related to the growing, harvesting, or maintenance of crops, may 804 be disposed of by open burning if a public nuisance or any 805 condition adversely affecting the environment or the public 806 health is not created by the open burning and state or federal 807 ambient air quality standards are not violated.

(f) The use of clean debris as fill material in any area.
However, this paragraph does not exempt any person from
obtaining any other required permits, and does not affect a
person's responsibility to dispose of clean debris appropriately
if it is not to be used as fill material.

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813 Compost operations that produce less than 50 cubic (q) 814 yards of compost per year when the compost produced is used on 815 the property where the compost operation is located. 816 (3) (a) All applicable provisions of ss. 403.087 and 817 403.088, relating to permits, apply to the control of solid 818 waste management facilities. Any permit issued to a solid waste management facility 819 (b) 820 that is designed with a leachate control system that meets 821 department requirements shall be issued for a term of 20 years unless the applicant requests a lesser permit term. Existing 822 823 permit fees for qualifying solid waste management facilities 824 shall be prorated to the permit term authorized by this section. 825 This paragraph applies to all qualifying solid waste management 826 facilities that apply for an operating or construction permit or renew an existing operating or construction permit on or after 827 828 July 1, 2012. 829 Section 21. Subsection (12) is added to section 403.814, 830 Florida Statutes, to read: 831 403.814 General permits; delegation.-832 (12) A general permit shall be granted for the 833 construction, alteration, and maintenance of a surface water 834 management system serving a total project area of up to 10 835 acres. The construction of such a system may proceed without any 836 agency action by the department or water management district if: 837 (a) The total project area is less than 10 acres; 838 (b) The total project area involves less than 2 acres of 839 impervious surface; 840 (c) No activities will impact wetlands or other surface

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841 waters; 842 (d) No activities are conducted in, on, or over wetlands 843 or other surface waters; 844 Drainage facilities will not include pipes having (e) 845 diameters greater than 24 inches, or the hydraulic equivalent, 846 and will not use pumps in any manner; 847 (f) The project is not part of a larger common plan, development, or sale; 848 849 (g) The project does not: 850 1. Cause adverse water quantity or flooding impacts to 851 receiving water and adjacent lands; 852 2. Cause adverse impacts to existing surface water storage 853 and conveyance capabilities; 854 3. Cause a violation of state water quality standards; or 855 4. Cause an adverse impact to the maintenance of surface 856 or ground water levels or surface water flows established 857 pursuant to s. 373.042 or a work of the district established 858 pursuant to s. 373.086; and (h) 859 The surface water management system design plans are 860 signed and sealed by a Florida registered professional who 861 attests that the system will perform and function as proposed 862 and has been designed in accordance with appropriate, generally 863 accepted performance standards and scientific principles. 864 Section 22. Subsection (6) of section 403.853, Florida 865 Statutes, is amended to read: 866 403.853 Drinking water standards.-867 Upon the request of the owner or operator of a (6)868 transient noncommunity water system using groundwater as a Page 31 of 39

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869 source of supply and serving religious institutions or 870 businesses, other than restaurants or other public food service 871 establishments or religious institutions with school or day care 872 services, and using groundwater as a source of supply, the 873 department, or a local county health department designated by 874 the department, shall perform a sanitary survey of the facility. 875 Upon receipt of satisfactory survey results according to 876 department criteria, the department shall reduce the 877 requirements of such owner or operator from monitoring and reporting on a quarterly basis to performing these functions on 878 879 an annual basis. Any revised monitoring and reporting schedule 880 approved by the department under this subsection shall apply 881 until such time as a violation of applicable state or federal 882 primary drinking water standards is determined by the system 883 owner or operator, by the department, or by an agency designated 884 by the department, after a random or routine sanitary survey. 885 Certified operators are not required for transient noncommunity 886 water systems of the type and size covered by this subsection. 887 Any reports required of such system shall be limited to the 888 minimum as required by federal law. When not contrary to the 889 provisions of federal law, the department may, upon request and 890 by rule, waive additional provisions of state drinking water 891 regulations for such systems.

 892
 Section 23. Paragraph (a) of subsection (3) and

 893
 subsections (4), (5), (10), (11), (14), (15), and (18) of

 894
 section 403.973, Florida Statutes, are amended to read:

895 403.973 Expedited permitting; amendments to comprehensive 896 plans.-

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(3) (a) The secretary shall direct the creation of regional permit action teams for the purpose of expediting review of permit applications and local comprehensive plan amendments submitted by:

901 1. Businesses creating at least 50 jobs <u>or a commercial or</u> 902 <u>industrial development project that will be occupied by</u> 903 <u>businesses that would individually or collectively create at</u> 904 least 50 jobs; or

905 2. Businesses creating at least 25 jobs if the project is 906 located in an enterprise zone, or in a county having a 907 population of fewer than 75,000 or in a county having a 908 population of fewer than 125,000 which is contiguous to a county 909 having a population of fewer than 75,000, as determined by the 910 most recent decennial census, residing in incorporated and 911 unincorporated areas of the county.

912 (4)The regional teams shall be established through the 913 execution of a project-specific memoranda of agreement developed and executed by the applicant and the secretary, with input 914 915 solicited from the Department of Economic Opportunity and the 916 respective heads of the Department of Transportation and its 917 district offices, the Department of Agriculture and Consumer 918 Services, the Fish and Wildlife Conservation Commission, 919 appropriate regional planning councils, appropriate water 920 management districts, and voluntarily participating 921 municipalities and counties. The memoranda of agreement should 922 also accommodate participation in this expedited process by 923 other local governments and federal agencies as circumstances 924 warrant.

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925 In order to facilitate local government's option to (5) 926 participate in this expedited review process, the secretary 927 shall, in cooperation with local governments and participating 928 state agencies, create a standard form memorandum of agreement. 929 The standard form of the memorandum of agreement shall be used 930 only if the local government participates in the expedited 931 review process. In the absence of local government 932 participation, only the project-specific memorandum of agreement executed pursuant to subsection (4) applies. A local government 933 934 shall hold a duly noticed public workshop to review and explain to the public the expedited permitting process and the terms and 935 936 conditions of the standard form memorandum of agreement. 937 The memoranda of agreement may provide for the waiver (10)938 or modification of procedural rules prescribing forms, fees, 939 procedures, or time limits for the review or processing of 940 permit applications under the jurisdiction of those agencies 941 that are members of the regional permit action team party to the 942 memoranda of agreement. Notwithstanding any other provision of 943 law to the contrary, a memorandum of agreement must to the 944 extent feasible provide for proceedings and hearings otherwise 945 held separately by the parties to the memorandum of agreement to

946 be combined into one proceeding or held jointly and at one 947 location. Such waivers or modifications <u>are not authorized shall</u> 948 not be available for permit applications governed by federally 949 delegated or approved permitting programs, the requirements of 950 which would prohibit, or be inconsistent with, such a waiver or 951 modification.

952

(11) The standard form for memoranda of agreement shall Page 34 of 39

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953 include guidelines to be used in working with state, regional, 954 and local permitting authorities. Guidelines may include, but 955 are not limited to, the following:

956 (a) A central contact point for filing permit applications 957 and local comprehensive plan amendments and for obtaining 958 information on permit and local comprehensive plan amendment 959 requirements.;

960 (b) Identification of the individual or individuals within 961 each respective agency who will be responsible for processing 962 the expedited permit application or local comprehensive plan 963 amendment for that agency.;

964 A mandatory preapplication review process to reduce (C) 965 permitting conflicts by providing guidance to applicants 966 regarding the permits needed from each agency and governmental 967 entity, site planning and development, site suitability and 968 limitations, facility design, and steps the applicant can take 969 to ensure expeditious permit application and local comprehensive 970 plan amendment review. As a part of this process, the first 971 interagency meeting to discuss a project shall be held within 14 972 days after the secretary's determination that the project is 973 eligible for expedited review. Subsequent interagency meetings 974 may be scheduled to accommodate the needs of participating local 975 governments that are unable to meet public notice requirements 976 for executing a memorandum of agreement within this timeframe. 977 This accommodation may not exceed 45 days from the secretary's determination that the project is eligible for expedited 978 979 review.+

980

(d) The preparation of a single coordinated project Page 35 of 39

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981 description form and checklist and an agreement by state and 982 regional agencies to reduce the burden on an applicant to 983 provide duplicate information to multiple agencies.;

984 Establishment of a process for the adoption and review (e) 985 of any comprehensive plan amendment needed by any certified 986 project within 90 days after the submission of an application 987 for a comprehensive plan amendment. However, the memorandum of 988 agreement may not prevent affected persons as defined in s. 989 163.3184 from appealing or participating in this expedited plan 990 amendment process and any review or appeals of decisions made 991 under this paragraph.; and

992 (f) Additional incentives for an applicant who proposes a993 project that provides a net ecosystem benefit.

994 (14) (a) Challenges to state agency action in the expedited 995 permitting process for projects processed under this section are 996 subject to the summary hearing provisions of s. 120.574, except 997 that the administrative law judge's decision, as provided in s. 998 120.574(2)(f), shall be in the form of a recommended order and do not constitute the final action of the state agency. In those 999 1000 proceedings where the action of only one agency of the state 1001 other than the Department of Environmental Protection is 1002 challenged, the agency of the state shall issue the final order 1003 within 45 working days after receipt of the administrative law judge's recommended order, and the recommended order shall 1004 1005 inform the parties of their right to file exceptions or responses to the recommended order in accordance with the 1006 1007 uniform rules of procedure pursuant to s. 120.54. In those 1008 proceedings where the actions of more than one agency of the

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1009 state are challenged, the Governor shall issue the final order 1010 within 45 working days after receipt of the administrative law judge's recommended order, and the recommended order shall 1011 1012 inform the parties of their right to file exceptions or 1013 responses to the recommended order in accordance with the 1014 uniform rules of procedure pursuant to s. 120.54. For This 1015 paragraph does not apply to the issuance of department licenses required under any federally delegated or approved permit 1016 1017 program. In such instances, the department, and not the 1018 Governor, shall enter the final order. The participating 1019 agencies of the state may opt at the preliminary hearing 1020 conference to allow the administrative law judge's decision to 1021 constitute the final agency action.

1022 Projects identified in paragraph (3)(f) or challenges (b) 1023 to state agency action in the expedited permitting process for 1024 establishment of a state-of-the-art biomedical research 1025 institution and campus in this state by the grantee under s. 1026 288.955 are subject to the same requirements as challenges 1027 brought under paragraph (a), except that, notwithstanding s. 1028 120.574, summary proceedings must be conducted within 30 days 1029 after a party files the motion for summary hearing, regardless 1030 of whether the parties agree to the summary proceeding.

(15) The Department of Economic Opportunity, working with the agencies providing cooperative assistance and input regarding the memoranda of agreement, shall review sites proposed for the location of facilities <u>that the Department of</u> <u>Economic Opportunity has certified to be</u> eligible for the Innovation Incentive Program under s. 288.1089. Within 20 days

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1037 after the request for the review by the Department of Economic 1038 Opportunity, the agencies shall provide to the Department of 1039 Economic Opportunity a statement as to each site's necessary 1040 permits under local, state, and federal law and an 1041 identification of significant permitting issues, which if 1042 unresolved, may result in the denial of an agency permit or 1043 approval or any significant delay caused by the permitting 1044 process.

1045 (18)The Department of Economic Opportunity, working with 1046 the Rural Economic Development Initiative and the agencies 1047 participating in the memoranda of agreement, shall provide 1048 technical assistance in preparing permit applications and local 1049 comprehensive plan amendments for counties having a population 1050 of fewer than 75,000 residents, or counties having fewer than 1051 125,000 residents which are contiguous to counties having fewer 1052 than 75,000 residents. Additional assistance may include, but 1053 not be limited to, quidance in land development regulations and 1054 permitting processes, working cooperatively with state, 1055 regional, and local entities to identify areas within these 1056 counties which may be suitable or adaptable for preclearance 1057 review of specified types of land uses and other activities 1058 requiring permits.

1059 Section 24. Subsection (5) is added to section 526.203, 1060 Florida Statutes, to read:

1061

526.203 Renewable fuel standard.-

1062 (5) SALE OF UNBLENDED FUELS.—This section does not 1063 prohibit the sale of unblended fuels for the uses exempted under 1064 subsection (3).

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1065	Section 25. The installation of fuel tank upgrades to
1066	secondary containment systems shall be completed by the
1067	deadlines specified in rule 62-761.510, Florida Administrative
1068	Code, Table UST. However, notwithstanding any agreements to the
1069	contrary, any fuel service station that changed ownership
1070	interest through a bona fide sale of the property between
1071	January 1, 2009, and December 31, 2009, is not required to
1072	complete the upgrades described in rule 62-761.510, Florida
1073	Administrative Code, Table UST, until December 31, 2013.
1074	Section 26. This act shall take effect July 1, 2012.

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