Bill No. CS/SB 692, 2nd Eng. (2012)

Amendment No. CHAMBER ACTION
<u>Senate</u> <u>House</u>
Representative Diaz offered the following:
Amendment to Amendment (204623) (with title amendment)
Between lines 118 and 119, insert:
Section 3. Section 165.0615, Florida Statutes, is created
to read:
165.0615 Municipal conversion of independent special
districts upon elector-initiated and approved referendum
(1) The qualified electors of an independent special
district may commence a municipal conversion proceeding by
filing a petition with the governing body of the independent
special district proposed to be converted if the district meets
all of the following criteria:

Approved For Filing: 3/6/2012 9:27:44 PM Page 1 of 13

Bill No. CS/SB 692, 2nd Eng. (2012)

	Amendment No.
15	(b) It is designated as an improvement district and
16	created pursuant to chapter 298 or is designated as a
17	stewardship district and created pursuant to s. 189.404.
18	(c) Its governing board is elected.
19	(d) Its governing board agrees to the conversion.
20	(e) It provides at least four of the following municipal
21	services: water, sewer, solid waste, drainage, roads,
22	transportation, public works, fire and rescue, street lighting,
23	parks and recreation, or library or cultural facilities.
24	(f) No portion of the district is located within the
25	jurisdictional limits of a municipality.
26	(2)(a) The petition must include signatures of at least 40
27	percent of the qualified electors of the independent special
28	district and must be submitted as provided in subsection (3) not
29	later than 1 year after the start of the qualified elector-
30	initiated municipal conversion proceeding.
31	(b) The petition must comply with, and be circulated in,
32	the following form:
33	
34	PETITION FOR MUNICIPAL CONVERSION OF
35	INDEPENDENT SPECIAL DISTRICT
36	
37	We, the undersigned electors and legal voters of
38	(name of independent special district),
39	qualified to vote at the next general or special
40	election, respectfully petition that there be
41	submitted to the electors and legal voters of (name
42	of independent special district proposed to be
•	140469
	Approved For Filing: 3/6/2012 9:27:44 PM

Page 2 of 13

	Amendment No.
43	converted to a municipality) for their approval or
44	rejection at a referendum held for that purpose, a
45	proposal to convert (name of independent special
46	district) and incorporate (proposed name of
47	municipality).
48	
49	In witness thereof, we have signed our names on the
50	date indicated next to our signatures.
51	
52	Date Name (print under signature) Home Address
53	
54	
55	
56	(c) The petition must be validated by a signed statement
57	by a witness who is a duly qualified elector of the independent
58	special district, a notary public, or another person authorized
59	to take acknowledgements.
60	(d) A statement that is signed by a witness who is a duly
61	qualified elector of the district shall be accepted for all
62	purposes as the equivalent of an affidavit. The statement must
63	be in substantially the following form:
64	
65	"I, (name of witness), state that I am a duly
66	qualified voter of (name of independent special
67	district). Each of the (insert number)
68	persons who have signed this petition sheet has signed
69	his or her name in my presence on the dates indicated
70	above and identified himself or herself to be the same
•	140469
	Approved For Filing: 3/6/2012 9:27:44 PM

Page 3 of 13

Bill No. CS/SB 692, 2nd Eng. (2012)

	Amendment No.
71	person who signed the sheet. I understand that this
72	statement will be accepted for all purposes as the
73	equivalent of an affidavit and, if it contains a
74	materially false statement, shall subject me to the
75	penalties of perjury."
76	
77	Date Signature of Witness
78	
79	(e) A statement that is signed by a notary public or
80	another person authorized to take acknowledgements must be in
81	substantially the following form:
82	
83	"On the date indicated above before me personally came
84	each of the (insert number) electors and legal
85	voters whose signatures appear on this petition sheet,
86	who signed the petition in my presence and who, being
87	by me duly sworn, each for himself or herself,
88	identified himself or herself as the same person who
89	signed the petition, and I declare that the foregoing
90	information they provided was true."
91	
92	Date Signature of Witness
93	
94	(f) An alteration or correction of information appearing
95	on a petition's signature line, other than a signature that was
96	not initialed, and date, does not invalidate the signature. In
97	matters of form, this paragraph must be liberally construed, not
I	140469

Approved For Filing: 3/6/2012 9:27:44 PM Page 4 of 13

Bill No. CS/SB 692, 2nd Eng. (2012) Amendment No. 98 inconsistent with substantial compliance thereto and the 99 prevention of fraud. (3) The appropriately signed petition must be filed with 100 101 the governing body of the independent special district. The 102 petition must be submitted to the supervisor of elections of the 103 county in which the district lands are located. The supervisor 104 of elections shall, within 30 business days after receipt of the 105 petition, certify to the governing body the number of signatures 106 of qualified electors contained on the petition. 107 (4) Upon verification by the supervisor of elections of 108 the county within which the independent special district lands 109 are located that 40 percent of the qualified electors have 110 petitioned for municipal conversion and that all such petitions have been executed within 1 year after the date of the 111 112 initiation of the qualified-elector conversion process, the 113 governing body of the independent special district shall meet within 30 business days to prepare and approve by resolution a 114 115 proposed elector-initiated combined conversion and incorporation 116 plan. The proposed plan must include: 117 (a) The name of the independent special district to be 118 converted to a municipality. 119 The name of the municipality to be created. (b) 120 (c) The conversion schedule. (d) Notwithstanding s. 165.061(1)(d), certification by a 121 122 licensed surveyor that the boundaries of the proposed 123 municipality do not overlap with any other municipal boundary 124 and are contained within a single county. 140469 Approved For Filing: 3/6/2012 9:27:44 PM Page 5 of 13

125	Amendment No. (e) The rights, duties, and obligations of the
126	municipality, and a feasibility study that contains the
127	requirements under s. 165.041(1)(b), except that the provisions
128	of s. 165.061(1)(b)-(d) do not apply if the buildout of the land
129	use allowed under the current county-approved comprehensive plan
130	and zoning designations will meet the population and density
131	requirements of s. 165.061(1)(b) and (c).
132	(f) The territorial boundaries of the proposed
133	municipality.
134	(g) The governmental organization of the proposed
135	municipality and independent special district as the
136	organization concerns elected and appointed officials and public
137	employees, along with a transitional plan and schedule for
138	elections and appointments of officials.
139	(h) An accounting of the independent special district's
140	assets, including, but not limited to, real and personal
141	property, and the current value of the property.
142	(i) An accounting of the independent special district's
143	liabilities and indebtedness, bonded and otherwise, and the
144	current value of the liabilities and indebtedness.
145	(j) Terms for addressing the ownership and obligations
146	related to existing assets, liabilities, and indebtedness of the
147	independent special district, jointly, separately, or in defined
148	proportions.
149	(k) Terms for the common administration and uniform
150	enforcement of existing laws within the proposed municipality.
151	(1) An estimated date for final payment of any bonded
152	indebtedness of the independent special district, and if
	140469 Approved For Filing: 3/6/2012 9:27:44 PM Page 6 of 13

Bill No. CS/SB 692, 2nd Eng. (2012)

Amendment No.

153	Amendment No. maintained by the district after incorporation, the estimated
154	date of automatic dissolution of the independent special
155	district.
156	(m) The time and place for a public hearing on the
157	proposed incorporation.
158	(n) The effective date of the proposed incorporation.
159	(5) The resolution endorsing the proposed elector-
160	initiated municipal incorporation plan must be approved by a
161	majority vote of the governing body of the independent special
162	district and must be adopted at least 60 business days before
163	any general or special election on the proposed elector-
164	initiated plan.
165	(6) Within 5 business days after the independent special
166	district approves the proposed elector-initiated municipal
167	incorporation plan, the governing body must:
168	(a) Cause a copy of the proposed elector-initiated
169	municipal incorporation plan, along with a descriptive summary
170	of the plan, to be displayed and be readily accessible to the
171	public for inspection in at least three public places within the
172	territorial limits of the independent special district, unless
173	the independent special district has fewer than three public
174	places, in which case the plan must be accessible for inspection
175	in all public places within the independent special district.
176	(b) If applicable, cause the proposed elector-initiated
177	municipal incorporation plan, along with a descriptive summary
178	of the plan and a reference to the public places within the
179	independent special district where a copy of the plan may be
180	examined, to be displayed on a website maintained by the
	140469 Approved For Filing: 3/6/2012 9:27:44 PM Page 7 of 13

Bill No. CS/SB 692, 2nd Eng. (2012)

Amendment No. 181 <u>district or otherwise on a website maintained by the county in</u> 182 which the district is located.

(c) Arrange for a descriptive summary of the proposed
elector-initiated municipal incorporation plan, and a reference
to the public places within the district where a copy may be
examined, to be published in a newspaper of general circulation
within the independent special district at least once each week
for 4 successive weeks.

189 The governing body of the independent special district (7) 190 shall set a time and place for one or more public hearings on 191 the proposed elector-initiated combined municipal incorporation 192 plan. Each public hearing shall be held on a weekday at least 7 193 business days after the day the first advertisement is published 194 on the proposed elector-initiated merger plan. An interested 195 person residing in the respective district shall be given a 196 reasonable opportunity to be heard on any aspect of the proposed merger at the public hearing. 197

198 (8) Notice of the final public hearing on the proposed 199 elector-initiated combined municipal incorporation plan must be 200 published pursuant to the notice requirements in s. 189.417 and 201 must provide a descriptive summary of the elector-initiated 202 municipal incorporation plan and a reference to the public 203 places within the independent special district where a copy of 204 the plan may be examined.

205 (9) After the final public hearing, the governing body of 206 the independent special district may amend the proposed elector-207 initiated municipal incorporation plan if the amended version 208 complies with the notice and public hearing requirements 140469

Approved For Filing: 3/6/2012 9:27:44 PM Page 8 of 13

ı	Amendment No.
209	provided in this section. The governing body shall approve a
210	final version of the plan within 60 business days after the
211	final hearing.
212	(10) After the final public hearing, the governing body
213	must notify the supervisor of elections of the county in which
214	district lands are located of the adoption of the resolution by
215	the governing body. The supervisor of elections shall schedule a
216	date for the referenda for the district.
217	(11) Notice of a referendum on the municipal incorporation
218	of the independent special district must be provided pursuant to
219	the notice requirements in s. 100.342. The notice must include:
220	(a) A brief summary of the resolution and elector-
221	initiated municipal incorporation plan;
222	(b) A statement as to where a copy of the resolution and
223	petition for municipal incorporation may be examined;
224	(c) The name of the independent special district to be
225	converted to a municipality and a description of the territory
226	included in the plan;
227	(d) The time and place at which the referendum will be
228	held; and
229	(e) Such other matters as may be necessary to call,
230	provide for, and give notice of the referendum and to provide
231	for the conduct of the referendum and the canvass of the
232	returns.
233	(12) The referendum must be held in accordance with the
234	Florida Election Code and may be held pursuant to ss. 101.6101-
235	101.6107. The costs associated with the referendum must be borne
236	by the independent special district.
I	140469
	Approved For Filing: 3/6/2012 9:27:44 PM Page 9 of 13
	-

Bill No. CS/SB 692, 2nd Eng. (2012)

	Amendment No.
237	(13) The ballot question in the referendum placed before
238	the qualified electors of the independent special district to be
239	incorporated must be in substantially the following form:
240	
241	"Shall (name of independent special district) be
242	converted into (name of newly created
243	municipality), which will assume all authority,
244	powers, rights, and obligations of the district?
245	YES
246	NO"
247	
248	(14) In any referendum held pursuant to this section, the
249	ballots must be counted, returns made and canvassed, and results
250	certified in the same manner as other elections or referenda for
251	the independent special district.
252	(15) The incorporation plan will not take effect unless a
253	majority of the votes cast in the independent special district
254	are in favor of the plan.
255	(16) If the incorporation plan is approved by a majority
256	of the votes cast in the independent special district, the
257	district shall notify the special district information program
258	pursuant to s. 189.418(2) and the local general-purpose
259	governments in which any part of the independent special
260	district is situated pursuant to s. 189.418(7).
261	(17) If the referendum fails, the conversion process under
262	this section may not be initiated for the same purpose within 2
263	years after the date of the referendum.

140469 Approved For Filing: 3/6/2012 9:27:44 PM Page 10 of 13

264	Amendment No. (18) An independent special district proposed for
265	conversion under an elector-initiated municipal incorporation
266	plan must continue to be governed as before the approved
267	referendum until the effective date specified in the adopted
268	elector-initiated municipal incorporation plan.
269	
	(19) The effective date of the incorporation shall be as
270	provided in the elector-initiated combined conversion and
271	incorporation plan, as appropriate, and is not contingent upon a
272	future act of the Legislature.
273	
274	
275	TITLE AMENDMENT
276	Remove line 140 and insert:
277	requirement for the content of the study; creating s.
278	165.0615, F.S.; providing that qualified electors of
279	an independent special district that meets certain
280	criteria may commence a municipal conversion
281	proceeding by filing a petition with the governing
282	body of the independent special district; providing
283	criteria for the petition; providing that the petition
284	must be filed with the governing body of the
285	independent special district and submitted to the
286	supervisor of elections of each county in which the
287	district lands are located; requiring that the
288	supervisor of elections certify within a certain time
289	to the governing body the number of signatures of
290	qualified electors contained in the petition;
291	requiring the governing body to meet, prepare, and
I	140469 Approved For Filing: 3/6/2012 9:27:44 PM Page 11 of 13

Bill No. CS/SB 692, 2nd Eng. (2012)

Amendment No. 292 approve by resolution a proposed elector-initiated 293 combined conversion and incorporation plan; providing 294 criteria for the plan; providing criteria for 295 approving the resolution; requiring the governing body 296 to provide notice and public access to the elector-297 initiated combined municipal incorporation plan; 298 providing criteria for a public hearing on the 299 proposed elector-initiated combined municipal 300 incorporation plan; providing notice of a final public hearing, a descriptive summary of the elector-301 302 initiated combined municipal incorporation plan, and a 303 reference to the public place where a copy of the plan 304 can be examined; authorizing the governing body to amend the municipal incorporation plan after the final 305 hearing if notice and public hearing requirements are 306 307 met; requiring the governing body to approve the final version of the plan within a certain time after the 308 309 final hearing; requiring the governing body to notify 310 the supervisor of elections of the county within which 311 the special district is located of the adoption of the resolution; providing for notice of the referendum; 312 313 requiring that the referendum be held in accordance 314 with the election code; requiring the independent 315 special district to bear the costs associated with the referendum; providing for the form of the ballot 316 question; providing for the counting of ballots, 317 318 making and canvassing of returns, and certifying of 319 the results; requiring a majority of the votes cast in 140469 Approved For Filing: 3/6/2012 9:27:44 PM

Page 12 of 13

	Amendment No.
320	the independent special district for the incorporation
321	plan to take effect; requiring that the independent
322	special district notify the special district
323	information program and certain local general-purpose
324	governments that the plan was approved; prohibiting a
325	conversion process from being initiated for 2 years if
326	the referendum fails; providing for interim governance
327	of the district; providing for an effective date of
328	the incorporation; amending s.