By Senator Smith

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A bill to be entitled

An act relating to mental health; amending s. 491.0147, F.S.; providing that the confidentiality of communications between certain health care providers and patients is waived under certain circumstances; requiring certain health care providers to report certain information to the Department of Law Enforcement; amending s. 790.06, F.S.; prohibiting the Department of Agriculture and Consumer Services from issuing a concealed weapons license to a person incapable of exercising proper judgment with respect to a firearm; establishing criteria to determine whether a person is incapable of exercising proper judgment with respect to a firearm; providing a method of appeal for a person found incapable of proper judgment with respect to firearms; requiring the department to forward certain appeal documentation to the Department of Law Enforcement; requiring the Department of Law Enforcement to remove certain mental health records from the firearm-prohibited persons database under certain circumstances; providing that the Department of Agriculture and Consumer Services must suspend or revoke the license of a person incapable of exercising proper judgment with respect to a firearm; amending s. 790.065, F.S.; requiring the Department of Law Enforcement to determine if a person is incapable of exercising proper judgment with respect to a firearm during a firearm sale background check and, if so, prohibit the sale of a firearm to

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such person; providing a definition for the term "incapable of exercising sound judgment with respect to the proper use and storage of a firearm"; requiring the department to compile and maintain a database of persons who enter a plea of not guilty by reason of insanity in a criminal proceeding or who have been reported as suffering certain mental disorders and posing a risk to themselves or others by a health care provider; requiring clerks of court to submit the record of a criminal plea of not guilty by reason of insanity or mental defect to the department; requiring certain health care providers to submit certain information for inclusion in the database; providing that a person denied during a firearm sale due to being incapable of exercising proper judgment with respect to a firearm may file an appeal; describing the appeal procedure; requiring the department to remove certain records from the database upon a successful appeal by a denied firearm purchaser; requiring health care providers who provide information for inclusion in the database to assist the department in verifying the identity of denied firearm purchasers; creating s. 790.0651, F.S.; providing legislative intent; providing definitions; requiring certain health care providers to report identifying information of patients who suffer certain mental illnesses and pose a risk to themselves or others to the Department of Law Enforcement; providing a method by which such reports must be made; requiring 31-01234-13 20131484

the department to provide a reporting health care provider with a unique report number; requiring the department to create or update a record in the firearm-prohibited persons database based on the report; requiring the department to provide notice to the person who is the subject of a report if a record is created based upon the report; limiting the use of information in reports provided by health care providers; requiring certain identifying information of a reporting health care provider to be included in a record and held confidential and exempt; providing that a reporting health care provider is presumed to act in good faith, unless otherwise shown by clear and convincing evidence, and is immune from civil and criminal liability; providing that a health care provider may be disciplined for failure to comply with this act; describing effect of the act; requiring the Department of Law Enforcement and the Department of Health to adopt rules; creating s. 790.234, F.S.; prohibiting the possession of firearms and ammunition by persons with certain mental health records in the firearm-prohibited persons database; providing penalties; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 491.0147, Florida Statutes, is amended to read:

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491.0147 Confidentiality and privileged communications.—Any

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communication between any person licensed or certified under this chapter and her or his patient or client shall be confidential.

- (1) This <u>confidentiality</u> secrecy may be waived under the following conditions:
- $\underline{(a)}$ (1) When the person licensed or certified under this chapter is a party defendant to a civil, criminal, or disciplinary action arising from a complaint filed by the patient or client, in which case the waiver shall be limited to that action; or-
- $\underline{\text{(b)}}$ When the patient or client agrees to the waiver, in writing, or, when more than one person in a family is receiving therapy, when each family member agrees to the waiver, in writing.
- (2)(3) This confidentiality shall be waived if when, in the clinical judgment of the person licensed or certified under this chapter, there is a clear and immediate probability of physical harm to the patient or client, to other individuals, or to society. and The person licensed or certified under this chapter may communicate communicates the information only to the potential victim, appropriate family member, or law enforcement, or other appropriate authorities, but shall make a report to the Department of Law Enforcement pursuant to s. 790.0651. There shall be no liability on the part of, and no cause of action of any nature shall arise against, a person licensed or certified under this chapter for the disclosure of otherwise confidential communications under this subsection.
- Section 2. Subsections (2) and (10) of section 790.06, Florida Statutes, are amended to read:

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790.06 License to carry concealed weapon or firearm.-

- (2) The Department of Agriculture and Consumer Services shall issue a license if the applicant:
- (a) Is a resident of the United States and a citizen of the United States or a permanent resident alien of the United States, as determined by the United States Bureau of Citizenship and Immigration Services, or is a consular security official of a foreign government that maintains diplomatic relations and treaties of commerce, friendship, and navigation with the United States and is certified as such by the foreign government and by the appropriate embassy in this country;
 - (b) Is 21 years of age or older;
- (c) Does not suffer from a physical infirmity which prevents the safe handling of a weapon or firearm;
- (d) Is not ineligible to possess a firearm pursuant to s. 790.23 by virtue of having been convicted of a felony;
- (e) Has not been committed for the abuse of a controlled substance or been found guilty of a crime under the provisions of chapter 893 or similar laws of any other state relating to controlled substances within a 3-year period immediately preceding the date on which the application is submitted;
- (f) Does not chronically and habitually use alcoholic beverages or other substances to the extent that his or her normal faculties are impaired. It shall be presumed that an applicant chronically and habitually uses alcoholic beverages or other substances to the extent that his or her normal faculties are impaired if the applicant has been committed under chapter 397 or under the provisions of former chapter 396 or has been convicted under s. 790.151 or has been deemed a habitual

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offender under s. 856.011(3), or has had two or more convictions under s. 316.193 or similar laws of any other state, within the 3-year period immediately preceding the date on which the application is submitted;

- (g) Desires a legal means to carry a concealed weapon or firearm for lawful self-defense;
- (h) Demonstrates competence with a firearm by any one of the following:
- 1. Completion of any hunter education or hunter safety course approved by the Fish and Wildlife Conservation Commission or a similar agency of another state;
- 2. Completion of any National Rifle Association firearms safety or training course;
- 3. Completion of any firearms safety or training course or class available to the general public offered by a law enforcement, junior college, college, or private or public institution or organization or firearms training school, utilizing instructors certified by the National Rifle Association, Criminal Justice Standards and Training Commission, or the Department of Agriculture and Consumer Services;
- 4. Completion of any law enforcement firearms safety or training course or class offered for security guards, investigators, special deputies, or any division or subdivision of law enforcement or security enforcement;
- 5. Presents evidence of equivalent experience with a firearm through participation in organized shooting competition or military service;
- 6. Is licensed or has been licensed to carry a firearm in this state or a county or municipality of this state, unless

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175 such license has been revoked for cause; or

7. Completion of any firearms training or safety course or class conducted by a state-certified or National Rifle Association certified firearms instructor;

A photocopy of a certificate of completion of any of the courses or classes; or an affidavit from the instructor, school, club, organization, or group that conducted or taught said course or class attesting to the completion of the course or class by the applicant; or a copy of any document which shows completion of the course or class or evidences participation in firearms competition shall constitute evidence of qualification under this paragraph; any person who conducts a course pursuant to subparagraph 2., subparagraph 3., or subparagraph 7., or who, as an instructor, attests to the completion of such courses, must maintain records certifying that he or she observed the student safely handle and discharge the firearm;

- (i) Has not been adjudicated an incapacitated person under s. 744.331, or similar laws of any other state, unless 5 years have elapsed since the applicant's restoration to capacity by court order;
- (j) Has not been committed to a mental institution under chapter 394, or similar laws of any other state, unless the applicant produces a certificate from a licensed psychiatrist that he or she has not suffered from disability for at least 5 years before prior to the date of submission of the application;
- (k) Is capable of exercising sound judgment with respect to the proper use and storage of a firearm;
 - 1. A person is deemed incapable of exercising sound

31-01234-13 20131484 judgment with respect to the proper use and storage of a firearm 204 205 if the person: 206 a. Has entered in a criminal proceeding a plea of not 207 guilty by reason of insanity or mental defect; or 208 b. Has been diagnosed or treated by a licensed physician or 209 psychologist as suffering from an active psychiatric or 210 psychological disorder or condition that causes or is likely to 211 cause substantial impairment in judgment, mood, perception, 212 impulse control, or intellectual ability, and the person poses a 213 risk of serious harm to himself, herself, or others. If the 214 condition or disorder is in remission but is reasonably likely 215 to redevelop at a future time or requires continuous medical treatment to avoid, such condition or disorder shall be 216 217 considered an active condition or disorder. Such conditions or 218 disorders may include, but are not limited to: 219 (I) Schizophrenia or delusional disorder; 220 (II) Bipolar disorder; 221 (III) Chronic dementia, whether caused by illness, brain 222 defect, or brain injury; 223 (IV) Dissociative identity disorder; 224 (V) Intermittent explosive disorder; and 225 (VI) Antisocial personality disorder. 226 2. A person who has been found incapable of exercising 227 sound judgment with respect to the proper use and storage of a 228 firearm may appeal such finding by providing the department with 229 a certificate, dated no more than 30 days before receipt by the 230 department, from a licensed physician whose primary practice is 231 in the field of psychiatry or psychology, stating that the

psychiatric or psychological disorder or condition is in

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remission and is not reasonably likely to develop at a future time and that the person does not pose a threat of harm to himself, herself, or others. However, if the basis of a finding of incapability to exercise sound judgment with respect to the proper use and storage of a firearm is a plea of not guilty by reason of insanity or mental defect in a criminal proceeding, the prohibited person must submit the certificate described above, but only after the criminal action in which the plea was entered has been disposed. The department shall forward a valid certificate to the Department of Law Enforcement. The Department of Law Enforcement shall delete any mental health record of the person who is the subject of the certificate from the automated database of persons who are prohibited from purchasing a firearm if the record was based solely upon a report pursuant to s. 790.0651 or a plea of not guilty by reason of insanity or mental defect;

- (1) (k) Has not had adjudication of guilt withheld or imposition of sentence suspended on any felony or misdemeanor crime of domestic violence unless 3 years have elapsed since probation or any other conditions set by the court have been fulfilled, or the record has been sealed or expunged;
- (m) (1) Has not been issued an injunction that is currently in force and effect and that restrains the applicant from committing acts of domestic violence or acts of repeat violence; and
- $\underline{\text{(n)}}$ Is not prohibited from purchasing or possessing a firearm by any other provision of Florida or federal law.
- (10) A license issued under this section shall be suspended or revoked pursuant to chapter 120 if the licensee:

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(a) Is found to be ineligible under the criteria set forth in subsection (2);

- (b) Develops or sustains a physical infirmity which prevents the safe handling of a weapon or firearm;
- (c) Is convicted of a felony which would make the licensee ineligible to possess a firearm pursuant to s. 790.23;
- (d) Is found guilty of a crime under the provisions of chapter 893, or similar laws of any other state, relating to controlled substances;
- (e) Is committed as a substance abuser under chapter 397, or is deemed a habitual offender under s. 856.011(3), or similar laws of any other state;
- (f) Is convicted of a second violation of s. 316.193, or a similar law of another state, within 3 years of a previous conviction of such section, or similar law of another state, even though the first violation may have occurred prior to the date on which the application was submitted;
- (g) Is adjudicated an incapacitated person under s. 744.331, or similar laws of any other state; $\frac{1}{2}$
- (h) Is committed to a mental institution under chapter 394, or similar laws of any other state; or
- (i) Is incapable of exercising sound judgment with respect to the proper use and storage of a firearm.
- Section 3. Paragraph (a) of subsection (2) of section 790.065, Florida Statutes, is amended to read:
 - 790.065 Sale and delivery of firearms.-
- (2) Upon receipt of a request for a criminal history record check, the Department of Law Enforcement shall, during the licensee's call or by return call, forthwith:

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(a) Review any records available to determine if the potential buyer or transferee:

- 1. Has been convicted of a felony and is prohibited from receipt or possession of a firearm pursuant to s. 790.23;
- 2. Has been convicted of a misdemeanor crime of domestic violence, and therefore is prohibited from purchasing a firearm;
- 3. Has had adjudication of guilt withheld or imposition of sentence suspended on any felony or misdemeanor crime of domestic violence unless 3 years have elapsed since probation or any other conditions set by the court have been fulfilled or expunction has occurred; or
- 4. Has been adjudicated mentally defective or has been committed to a mental institution by a court and as a result is prohibited by federal law from purchasing a firearm, or is incapable of exercising sound judgment with respect to the proper use and storage of a firearm and prohibited from possessing a firearm under s. 790.234.
- a. As used in this subparagraph, "adjudicated mentally defective" means a determination by a court that a person, as a result of marked subnormal intelligence, or mental illness, incompetency, condition, or disease, is a danger to himself or herself or to others or lacks the mental capacity to contract or manage his or her own affairs. The phrase includes a judicial finding of incapacity under s. 744.331(6)(a), an acquittal by reason of insanity of a person charged with a criminal offense, and a judicial finding that a criminal defendant is not competent to stand trial.
- b. As used in this subparagraph, "committed to a mental institution" means involuntary commitment, commitment for mental

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defectiveness or mental illness, and commitment for substance abuse. The phrase includes involuntary inpatient placement as defined in s. 394.467, involuntary outpatient placement as defined in s. 394.4655, involuntary assessment and stabilization under s. 397.6818, and involuntary substance abuse treatment under s. 397.6957, but does not include a person in a mental institution for observation or discharged from a mental institution based upon the initial review by the physician or a voluntary admission to a mental institution.

c. As used in this subparagraph, "incapable of exercising sound judgment with respect to the proper use and storage of a firearm" means the diagnosis by a licensed physician that the person suffers from an active psychiatric or psychological disorder or condition that causes or is likely to cause substantial impairment in judgment, mood, perception, impulse control, or intellectual ability, and the person poses a risk of serious harm to himself, herself, or others. If the condition or disorder is in remission but is reasonably likely to redevelop at a future time or requires continuous medical treatment to avoid, such condition or disorder shall be considered an active condition or disorder. Such conditions or disorders may include, but are not limited to, schizophrenia or delusional disorder; bipolar disorder; chronic dementia, whether caused by illness, brain defect, or brain injury; dissociative identity disorder; intermittent explosive disorder; or antisocial personality disorder. The term also includes a person who has entered in a criminal proceeding a plea of not guilty by reason of insanity or mental defect.

d.e. In order to check for these conditions, the department

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shall compile and maintain an automated database of persons who are prohibited from purchasing a firearm based on court records of adjudications of mental defectiveness, or commitments to mental institutions, criminal pleas of not guilty by reason of insanity or mental defect, and reports of mental health status pursuant to s. 790.0651. Clerks of court shall submit these records to the department within 1 month after the rendition of the adjudication, or commitment, or plea. Reports shall be submitted in an automated format. The reports must, at a minimum, include the name, along with any known alias or former name, the sex, and the date of birth of the subject. Health care providers shall submit reports of mental health status for inclusion in the database pursuant to s. 790.0651.

e.d. A person who has been adjudicated mentally defective or committed to a mental institution, as those terms are defined in this paragraph, may petition the circuit court that made the adjudication or commitment for relief from the firearm disabilities imposed by such adjudication or commitment. A copy of the petition shall be served on the state attorney for the county in which the person was adjudicated or committed. The state attorney may object to and present evidence relevant to the relief sought by the petition. The hearing on the petition may be open or closed as the petitioner may choose. The petitioner may present evidence and subpoena witnesses to appear at the hearing on the petition. The petitioner may confront and cross-examine witnesses called by the state attorney. A record of the hearing shall be made by a certified court reporter or by court-approved electronic means. The court shall make written findings of fact and conclusions of law on the issues before it

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and issue a final order. The court shall grant the relief requested in the petition if the court finds, based on the evidence presented with respect to the petitioner's reputation, the petitioner's mental health record and, if applicable, criminal history record, the circumstances surrounding the firearm disability, and any other evidence in the record, that the petitioner will not be likely to act in a manner that is dangerous to public safety and that granting the relief would not be contrary to the public interest. If the final order denies relief, the petitioner may not petition again for relief from firearm disabilities until 1 year after the date of the final order. The petitioner may seek judicial review of a final order denying relief in the district court of appeal having jurisdiction over the court that issued the order. The review shall be conducted de novo. Relief from a firearm disability granted under this sub-subparagraph has no effect on the loss of civil rights, including firearm rights, for any reason other than the particular adjudication of mental defectiveness or commitment to a mental institution from which relief is granted.

f. A person who has been denied a firearm due to incapacity to exercise sound judgment with respect to the proper use and storage of a firearm may appeal the determination by providing the department with a certificate, dated no more than 30 days before receipt by the department, from a licensed physician whose primary practice is in the field of psychiatry or psychology, stating that the psychiatric or psychological disorder or condition is in remission and is not reasonably likely to redevelop at a future time and that the person does not pose a threat of harm to himself, herself, or others.

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However, if the basis of a denial due to incapacity to exercise sound judgment with respect to the proper use and storage of a firearm is a plea of not guilty by reason of insanity or mental defect in a criminal proceeding, the person denied the firearm must submit the certificate described above, but only after the criminal action in which the plea was entered has been disposed.

g.e. Upon receipt of proper notice of relief from firearm disabilities granted under sub-subparagraph e. d., the department shall remove delete any mental health record of the person granted relief from the automated database of persons who are prohibited from purchasing a firearm based on court records of adjudications of mental defectiveness or commitments to mental institutions. Upon receipt of a valid certificate from a licensed physician pursuant to sub-subparagraph f., the department shall remove any mental health record of the person who is the subject of the certificate from the automated database of persons who are prohibited from purchasing a firearm if the record was based solely upon a report pursuant to s. 790.0651 or a plea of not guilty by reason of insanity or mental defect.

<u>h.f.</u> The department is authorized to disclose the collected data to agencies of the Federal Government and other states for use exclusively in determining the lawfulness of a firearm sale or transfer. The department is also authorized to disclose any collected data to the Department of Agriculture and Consumer Services for purposes of determining eligibility for issuance of a concealed weapons or concealed firearms license and for determining whether a basis exists for revoking or suspending a previously issued license pursuant to s. 790.06(10). When a

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potential buyer or transferee appeals a nonapproval based on these records, the clerks of court, and mental institutions, and health care providers reporting a mental health status pursuant to s. 790.0651 shall, upon request by the department, provide information to help determine whether the potential buyer or transferee is the same person as the subject of the record. Photographs and any other data that could confirm or negate identity must be made available to the department for such purposes, notwithstanding any other provision of state law to the contrary. Any such information that is made confidential or exempt from disclosure by law shall retain such confidential or exempt status when transferred to the department.

Section 4. Section 790.0651, Florida Statutes, is created to read:

790.0651 Mandatory reporting of mental health status for firearm safety.—

(1) The Legislature finds that prohibiting persons who have mental illness from having access to firearms is an important state interest and an interest that has been acknowledged and supported by the United States Supreme Court. Numerous high-profile tragedies involving gun violence have illustrated that a critical deficiency exists in regard to records of persons who have mental illness in the current system of firearm background checks. This deficiency results in the detection of only a small percentage of the dangerous mentally ill, those persons who have been adjudicated as having a mental defect or who have been involuntarily committed to a mental institution. An adjudication of mental defectiveness or involuntary commitment is the exception and not the rule for those suffering from mental

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illness. As a result, only a small number of persons who have a mental illness and who pose a risk to themselves or others are prevented from purchasing or carrying firearms. Requiring health care providers with direct knowledge of an individual's mental health status and propensity for violence to provide identifying information to law enforcement for inclusion in the automated database of persons prohibited from purchasing a firearm will more fully enable the state to realize its goal of preventing the dangerous mentally ill from accessing guns that may be used to harm innocent persons in this state.

- (2) As used in this section, the term:
- (a) "Firearm-prohibited persons database" means the automated database of persons prohibited from purchasing a firearm created by s. 790.065 and currently operating under the name Mental Competency Database, or MECOM.
- (b) "Health care provider" means any person licensed under chapter 458, chapter 490, or chapter 491.
- (3) A healthcare provider shall report the name, known aliases, last known address, social security number, or other unique government identification number, date of birth, race, and sex of a person who poses a serious danger to himself, herself, or others and who has been diagnosed or treated by the health care provider as suffering from an active psychiatric or psychological disorder or condition that causes or is likely to cause substantial impairment in judgment, mood, perception, impulse control, or intellectual ability which may include, but is not limited to, the following diagnosed conditions:
 - (a) Schizophrenia or delusional disorder.
 - (b) Bipolar disorder.

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(c) Chronic dementia, whether caused by illness, brain defect, or brain injury.

- (d) Dissociative identity disorder.
- (e) Intermittent explosive disorder.
- (f) Antisocial personality disorder.
- (4) If a person suffers from a disorder or condition described in subsection (3) which is in remission but is reasonably likely to redevelop at a future time or requires continuous medical treatment to avoid, such condition shall be considered an active psychiatric or psychological disorder or condition for purposes of this section.
- (5) Reports required pursuant to this section must be made to the Department of Law Enforcement through a single statewide telephone number, fax number, or secure web-based system operating 24 hours a day, every day of the year. Upon receipt of such report, the Department of Law Enforcement shall provide the reporting health care provider with a unique report identification number for the health care provider's records.
- (6) Within 24 hours after the receipt of a report, the
 Department of Law Enforcement shall create a record based upon
 the identifying information contained in the report and shall
 enter the record into the firearm-prohibited persons database.

 If a record exists for the reported person within the firearmprohibited persons database at the time of the report, the
 Department of Law Enforcement shall update such record with
 information contained in the most recent report.
- (7) Within 5 days after the creation of a record in the firearm-prohibited persons database based upon a report under this section, the Department of Law Enforcement shall provide

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notice to the person who is the subject of the record advising that he or she is prohibited from possessing a firearm in accordance with s. 790.234.

- (8) Reports provided by health care providers pursuant to this section may be used only to determine an individual's eligibility to purchase a firearm or carry a concealed weapon pursuant to ss. 790.06 and 790.065. Protected health information that is confidential or exempt from disclosure by law shall retain such confidential or exempt status when provided to the Department of Law Enforcement in a report under this section.
- (9) The name, license number, and contact information of the reporting health care provider shall be entered into a record created or updated in the firearm-prohibited persons database based upon a report under this section, but such information shall be held confidential and exempt as provided by s. 790.0652.
- (10) A health care provider who makes a report pursuant to this section or participates in a resulting judicial proceeding is presumed to be acting in good faith, and unless lack of good faith is shown by clear and convincing evidence, is immune from liability, civil or criminal, which otherwise might be incurred or imposed.
- (11) A health care provider who fails to comply with this section may be disciplined by his or her licensing authority.
- (12) This section does not enlarge or reduce other required or authorized disclosures of protected health information by health care providers for the protection of their patients or clients, or the public.
 - (13) The Department of Law Enforcement, in cooperation with

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552	the Department of Health, shall adopt forms and rules to
553	implement this section.
554	Section 5. Section 790.234, Florida Statutes, is created to
555	read:
556	790.234 Possession of firearms or ammunition prohibited
557	when person has active mental health record in firearm-
558	prohibited persons database.—
559	(1) A person may not have in his or her care, custody,
560	possession, or control any firearm or ammunition if the person
561	has an active mental health record in the automated database of
562	persons prohibited from purchasing a firearm under s. 790.065,
563	and the record is based upon a mental health status report
564	pursuant to s. 790.0651 or upon a plea of not guilty by reason
565	of insanity or mental defect in a criminal proceeding.
566	(2) A person who violates subsection (1) commits a
567	misdemeanor of the second degree, punishable as provided in s.
568	775.082 or s. 775.083.
569	Section 6. This act shall take effect July 1, 2013.