By Senator Smith

31-01591-13 20131486

A bill to be entitled

An act relating to public records; creating s. 790.0652, F.S.; providing definitions; creating an exemption from public records requirements for certain information of patients and health care providers under the mandatory reporting of mental health status for firearm safety program; providing for disclosure of such information under specified conditions; providing guidelines for the use of such information and penalties for violations; providing for future legislative review and repeal of the exemption under the Open Government Sunset Review Act; providing a statement of public necessity; providing a contingent effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 790.0652, Florida Statutes, is created to read:

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790.0652 Public records exemption for reports of mental health status for firearm safety.—

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(1) As used in this section, the term:

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(a) "Department" means the Department of Law Enforcement.

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(b) "Firearm-prohibited persons database" has the same meaning as in s. 790.0651.

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(c) "Health care provider" has the same meaning as in s.
790.0651.

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(d) "Patient" means a person who is the subject of a mental health status report under s. 790.0651.

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(e) "Personal identifying information" means the name, address, social security number or other unique government-issued identification number, race, sex, date of birth, or known alias of a referenced person.

- (2) The following information that is contained in records held by the department under s. 790.065 or s. 790.0651 is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution:
- (a) Any information contained in a report made by a health care provider pursuant to s. 790.0651, which includes:
  - 1. The personal identifying information of a patient.
  - 2. Protected health information of a patient.
- (b) The personal identifying information and license number of a health care provider who makes a report pursuant to s. 790.0651.
- (c) Any record created by the department for inclusion in the firearm-prohibited persons database based upon a report pursuant to s. 790.0651.
- (d) Any information contained in a certification provided to the department by a patient to facilitate the removal of the patient's record from the firearm-prohibited persons database.
- (3) The department may disclose such confidential and exempt information to the following entities after using a verification process to ensure the legitimacy of the entity's request for the information:
- (a) The relevant Department of Health regulatory boards responsible for the licensure, regulation, or discipline of a health care provider for the purpose of imposing discipline for failure to comply with s. 790.0651 or investigating a complaint

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of reporting abuse. The regulatory boards may request information but may not have direct access to the firearm-prohibited persons database.

- (b) A law enforcement agency that has initiated an active investigation involving a specific violation of the law. A law enforcement agency may request information but may not have direct access to the firearm-prohibited persons database.
- (c) A patient or patient's legal representative to confirm that a record of the patient in the firearm-prohibited persons database which was based solely upon a health care provider report pursuant to s. 790.0651 was removed from the database in accordance with s. 790.065. For purposes of this paragraph, the department shall disclose confidential and exempt information relating only to the patient, not the reporting health care provider.
- (d) An entity with authorized access to the firearm-prohibited persons database under s. 790.065(2)(a) in order to determine the lawfulness of a firearm sale or transfer, or the eligibility to carry a concealed weapon. For purposes of this paragraph, the department may disclose information contained only in active mental health records of the firearm-prohibited persons database.
- (4) An agency or person who obtains confidential and exempt information pursuant to this section must maintain the confidential and exempt status of that information.
- (5) A person who willfully and knowingly violates this section commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
  - (6) This section is subject to the Open Government Sunset

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Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2018, unless reviewed and saved from repeal through reenactment by the Legislature.

Section 2. The Legislature finds that it is a public necessity that certain information of a patient or a health care provider which is contained in records held by the Department of Law Enforcement under s. 790.0651, Florida Statutes, the mandatory reporting program of mental health status for firearm safety, be made confidential and exempt from public records requirements. Information concerning the mental health status of a patient is a private, personal matter between the patient, his or her family, and his or her health care provider. Nevertheless, the reporting to law enforcement of those patients who suffer a mental illness or disorder and who pose a risk of harm to themselves or others will ensure the ability of the state to prevent access to firearms to those who may use them to harm innocent persons in this state. However, if the information that would identify a patient or the reporting health care provider is not made confidential and exempt from disclosure, any person could inspect and copy such records and have access to a patient's protected health information. The availability of such information to the public would result in the invasion of the patient's privacy, and this information could be used to embarrass or humiliate the patient or to discriminate against him or her. Requiring the reporting of patients who suffer certain mental illnesses and pose a risk of harm to themselves or others, while protecting patient personal identifying information, will ensure that the patient does not have the ability to purchase a firearm while maintaining patient privacy. 31-01591-13

20131486 117 Additionally, exempting the personal identifying information of 118 the reporting health care provider from disclosure ensures that 119 health care providers are not targeted in acts of retaliation by 120 patients who have been identified as having a risk of causing 121 harm to others. This exemption from public records requirements 122 also prevents a person with mental illness who poses a risk of 123 harm to others from identifying and seeking out health care 124 providers who make the fewest reports to the Department of Law 125 Enforcement pursuant to s. 790.0651, Florida Statutes, thereby 126 increasing the likelihood of escaping detection by the 127 department during a firearm background check. Thus, the 128 Legislature finds that the harm to patients, health care 129 providers, and the public which would result from the release of 130 protected health information and personal identifying 131 information contained in reports and records made pursuant to s. 132 790.0651, Florida Statutes, outweighs any minimal public benefit 133 derived from disclosure to the public. 134 Section 3. This act shall take effect July 1, 2013, if SB 135 , or similar legislation establishing a mandatory reporting 136 program of mental health status for firearm safety, is adopted 137 in the same legislative session or an extension thereof and 138 becomes a law.