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By the Committees on Judiciary; and Banking and Insurance; and Senator Latvala

590-04354A-13 20131666c2

A bill to be entitled

An act relating to mortgage foreclosures; amending s. 25.073, F.S.; limiting the eligibility of retired judges to receive compensation and reimbursement under certain circumstances; amending s. 95.11, F.S.; revising the limitations period for commencing an action to enforce a claim of a deficiency judgment after a foreclosure action; providing for applicability to existing causes of action; providing that the amendments made by this act to s. 95.11, F.S., apply to any action commenced on or after July 1, 2013; amending s. 121.021, F.S.; defining terms; providing for the applicability of the term "termination"; amending s. 121.091, F.S.; providing that between two specified dates, a retired justice or retired judge is not subject to certain limitations otherwise applicable to retired employees; amending s. 121.591, F.S.; providing that, between two specified dates, a retired justice or retired judge who returns to temporary employment as a senior judge in any court may continue to receive a distribution of his or her retirement account after providing proof of termination from his or her regularly established position; creating s. 702.015, F.S.; providing legislative intent; specifying required contents of a complaint seeking to foreclose on certain types of residential properties with respect to the authority of the plaintiff to foreclose on the note and the location of the note; authorizing sanctions against

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590-04354A-13 20131666c2

plaintiffs who fail to comply with complaint requirements; providing for non-applicability to proceedings involving timeshare interests; creating s. 702.036, F.S.; requiring a court to treat a collateral attack on a final judgment of foreclosure on a mortgage as a claim for monetary damages under certain circumstances; prohibiting such court from granting certain relief affecting title to the foreclosed property; providing for construction relating to the rights of certain persons to seek specified types of relief or pursue claims against the foreclosed property under certain circumstances; amending s. 702.06, F.S.; limiting the amount of a deficiency judgment; amending s. 702.10, F.S.; revising the class of persons authorized to move for expedited foreclosure to include lienholders; defining the term "lienholder"; providing requirements and procedures with respect to an order directed to defendants to show cause why a final judgment of foreclosure should not be entered; providing that certain failures by a defendant to make certain filings or to make certain appearances may have specified legal consequences; requiring the court to enter a final judgment of foreclosure and order a foreclosure sale under certain circumstances; revising a restriction on a mortgagee to request a court to order a mortgagor defendant to make payments or to vacate the premises during an action to foreclose on residential real estate to provide that the restriction applies to all but owner-

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590-04354A-13 20131666c2

occupied residential property; providing a presumption regarding owner-occupied residential property; creating s. 702.11, F.S.; providing requirements for reasonable means of providing adequate protection under s. 673.3091, F.S., in mortgage foreclosures of certain residential properties; providing for liability of persons who wrongly claim to be holders of or entitled to enforce a lost, stolen, or destroyed note and cause the mortgage secured thereby to be foreclosed in certain circumstances; providing for construction and applicability; declaring that the act is remedial in nature and applies to all mortgages encumbering real property and all promissory notes secured by a mortgage, whether executed before, on, or after the effective date of this act; requiring that employer contribution rates be adjusted; providing a directive to the Division of Law Revision and Information; providing legislature findings; requesting the Florida Supreme Court to adopt rules and forms to expedite foreclosure proceedings; providing that certain specified provisions of the act take effect only if the Legislature appropriates a certain amount on a recurring basis to the judicial system and if the Governor does not veto the appropriation; providing that certain sections of the act stand repealed on a stated date; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

590-04354A-13 20131666c2

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Section 1. Section 25.073, Florida Statutes, is amended to read:

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25.073 Retired justices or judges assigned to temporary duty; additional compensation; appropriation.—

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(1) For purposes of this section, the term "retired justice" or "retired judge" means any former justice or judge who:

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(a) Has not been defeated in seeking reelection to, or has not failed to be retained in seeking retention in, his or her last judicial office or was not defeated when last seeking election to judicial office; and

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(b) Is not engaged in the practice of law.

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(2) Any retired justice of the Supreme Court or retired judge of a district court of appeal or circuit or county court assigned to temporary duty in any of such courts, pursuant to Art. V of the State Constitution, shall be compensated as

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follows:

(a) Any such justice or judge shall be paid not less than

of the Chief Justice.

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(b) Necessary travel expense incident to the performance of duties required by assignment of such justice or judge to temporary duty shall be paid by the state in accordance with the provisions of s. 112.061.

\$200 for each day or portion of a day that such justice or judge

is assigned to temporary duty; however, no such justice or judge

may serve for more than 60 days in any year without the approval

(3) (a) A payment to a retired circuit court or county court judge may be made only to a retired judge who:

590-04354A-13 20131666c2

1. Serves in the same circuit court or county court in which he or she last served in a permanent capacity; or

- 2. In a circuit court or county court in which the retired judge previously served as a retired judge before July 1, 2013.
- (b) Notwithstanding paragraph (a), a payment may be made to a retired judge who did not previously serve in the particular circuit court or county court, if the chief judge of the circuit court certifies in writing to the Chief Justice of the Supreme Court that the chief judge, after a reasonable search, was unable to identify a qualified retired judge who previously served in the circuit or county court who is available for the temporary duty.
- $\underline{(4)}$  Payments required under this section shall be made from moneys to be appropriated for this purpose.
- Section 2. Paragraph (b) of subsection (2) of section 95.11, Florida Statutes, is amended, and paragraph (h) is added to subsection (5) of that section, to read:
- 95.11 Limitations other than for the recovery of real property.—Actions other than for recovery of real property shall be commenced as follows:
  - (2) WITHIN FIVE YEARS.—
- (b) A legal or equitable action on a contract, obligation, or liability founded on a written instrument, except for an action to enforce a claim against a payment bond, which shall be governed by the applicable provisions of paragraph (5)(e), s. 255.05(10), s. 337.18(1), or s. 713.23(1)(e), and except for an action for a deficiency judgment governed by paragraph (5)(h).
  - (5) WITHIN ONE YEAR.—
  - (h) An action to enforce a claim of a deficiency related to

590-04354A-13 20131666c2

a note secured by a mortgage against a residential property that is a one-family to four-family dwelling unit. The limitations period shall commence on the day after the certificate of title is issued by the clerk of court or the day after the mortgagee accepts a deed in lieu of foreclosure.

Section 3. The amendments made by this act to s. 95.11,
Florida Statutes, apply to any action commenced on or after July
1, 2013, regardless of when the cause of action accrued.
However, any action that would not have been barred under s.
95.11(2)(b), Florida Statutes, before the effective date of this act must be commenced within 5 years after the action accrued or by July 1, 2014, whichever occurs first.

Section 4. Subsection (39) of section 121.021, Florida Statutes, is amended to read:

121.021 Definitions.—The following words and phrases as used in this chapter have the respective meanings set forth unless a different meaning is plainly required by the context:

- (39)(a) "Termination" occurs, except as provided in paragraph (b), when a member ceases all employment relationships with participating employers, however:
- 1. For retirements effective before July 1, 2010, if a member is employed by any such employer within the next calendar month, termination shall be deemed not to have occurred. A leave of absence constitutes a continuation of the employment relationship, except that a leave of absence without pay due to disability may constitute termination if such member makes application for and is approved for disability retirement in accordance with s. 121.091(4). The department or state board may require other evidence of termination as it deems necessary.

590-04354A-13 20131666c2

2. For retirements effective on or after July 1, 2010, if a member is employed by any such employer within the next 6 calendar months, termination shall be deemed not to have occurred. A leave of absence constitutes a continuation of the employment relationship, except that a leave of absence without pay due to disability may constitute termination if such member makes application for and is approved for disability retirement in accordance with s. 121.091(4). The department or state board may require other evidence of termination as it deems necessary.

- (b) "Termination" for a member electing to participate in the Deferred Retirement Option Program occurs when the program participant ceases all employment relationships with participating employers in accordance with s. 121.091(13), however:
- 1. For termination dates occurring before July 1, 2010, if the member is employed by any such employer within the next calendar month, termination will be deemed not to have occurred, except as provided in s. 121.091(13)(b)4.c. A leave of absence shall constitute a continuation of the employment relationship.
- 2. For termination dates occurring on or after July 1, 2010, if the member becomes employed by any such employer within the next 6 calendar months, termination will be deemed not to have occurred, except as provided in s. 121.091(13)(b)4.c. A leave of absence constitutes a continuation of the employment relationship.
- (c) Effective July 1, 2011, "termination" for a member receiving a refund of employee contributions occurs when a member ceases all employment relationships with participating employers for 3 calendar months. A leave of absence constitutes

590-04354A-13 20131666c2

a continuation of the employment relationship.

(d) Effective July 1, 2013, through June 30, 2016, "termination" for a retired justice or judge who reached the later of his or her normal retirement age or age when vested at retirement and subsequently returns to temporary employment as a judge in any court, as assigned by the Chief Justice of the Supreme Court in accordance with s. 2, Art. V of the State Constitution, occurs when the justice or judge has terminated all employment relationships with employers under the Florida Retirement System for at least 1 calendar month prior to reemployment as a senior judge.

Section 5. Subsection (9) of section 121.091, Florida Statutes, is amended to read:

121.091 Benefits payable under the system.—Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.

- (9) EMPLOYMENT AFTER RETIREMENT; LIMITATION.-
- (a) Any person who is retired under this chapter, except under the disability retirement provisions of subsection (4),

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590-04354A-13 20131666c2

may be employed by an employer that does not participate in a state-administered retirement system and receive compensation from that employment without limiting or restricting in any way the retirement benefits payable to that person.

- (b) Any person whose retirement is effective before July 1, 2010, or whose participation in the Deferred Retirement Option Program terminates before July 1, 2010, except under the disability retirement provisions of subsection (4) or as provided in s. 121.053, may be reemployed by an employer that participates in a state-administered retirement system and receive retirement benefits and compensation from that employer, except that the person may not be reemployed by an employer participating in the Florida Retirement System before meeting the definition of termination in s. 121.021 and may not receive both a salary from the employer and retirement benefits for 12 calendar months immediately subsequent to the date of retirement. However, a DROP participant shall continue employment and receive a salary during the period of participation in the Deferred Retirement Option Program, as provided in subsection (13).
- 1. A retiree who violates such reemployment limitation before completion of the 12-month limitation period must give timely notice of this fact in writing to the employer and to the Division of Retirement or the state board and shall have his or her retirement benefits suspended for the months employed or the balance of the 12-month limitation period as required in subsubparagraphs b. and c. A retiree employed in violation of this paragraph and an employer who employs or appoints such person are jointly and severally liable for reimbursement to the

590-04354A-13 20131666c2

retirement trust fund, including the Florida Retirement System
Trust Fund and the Public Employee Optional Retirement Program
Trust Fund, from which the benefits were paid. The employer must
have a written statement from the retiree that he or she is not
retired from a state-administered retirement system. Retirement
benefits shall remain suspended until repayment has been made.
Benefits suspended beyond the reemployment limitation shall
apply toward repayment of benefits received in violation of the
reemployment limitation.

- a. A district school board may reemploy a retiree as a substitute or hourly teacher, education paraprofessional, transportation assistant, bus driver, or food service worker on a noncontractual basis after he or she has been retired for 1 calendar month. A district school board may reemploy a retiree as instructional personnel, as defined in s. 1012.01(2)(a), on an annual contractual basis after he or she has been retired for 1 calendar month. Any member who is reemployed within 1 calendar month after retirement shall void his or her application for retirement benefits. District school boards reemploying such teachers, education paraprofessionals, transportation assistants, bus drivers, or food service workers are subject to the retirement contribution required by subparagraph 2.
- b. A community college board of trustees may reemploy a retiree as an adjunct instructor or as a participant in a phased retirement program within the Florida Community College System, after he or she has been retired for 1 calendar month. A member who is reemployed within 1 calendar month after retirement shall void his or her application for retirement benefits. Boards of trustees reemploying such instructors are subject to the

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590-04354A-13 20131666c2

retirement contribution required in subparagraph 2. A retiree may be reemployed as an adjunct instructor for no more than 780 hours during the first 12 months of retirement. A retiree reemployed for more than 780 hours during the first 12 months of retirement must give timely notice in writing to the employer and to the Division of Retirement or the state board of the date he or she will exceed the limitation. The division shall suspend his or her retirement benefits for the remainder of the 12 months of retirement. Any retiree employed in violation of this sub-subparagraph and any employer who employs or appoints such person without notifying the division to suspend retirement benefits are jointly and severally liable for any benefits paid during the reemployment limitation period. The employer must have a written statement from the retiree that he or she is not retired from a state-administered retirement system. Any retirement benefits received by the retiree while reemployed in excess of 780 hours during the first 12 months of retirement must be repaid to the Florida Retirement System Trust Fund, and retirement benefits shall remain suspended until repayment is made. Benefits suspended beyond the end of the retiree's first 12 months of retirement shall apply toward repayment of benefits received in violation of the 780-hour reemployment limitation.

c. The State University System may reemploy a retiree as an adjunct faculty member or as a participant in a phased retirement program within the State University System after the retiree has been retired for 1 calendar month. A member who is reemployed within 1 calendar month after retirement shall void his or her application for retirement benefits. The State University System is subject to the retired contribution

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590-04354A-13 20131666c2

required in subparagraph 2., as appropriate. A retiree may be reemployed as an adjunct faculty member or a participant in a phased retirement program for no more than 780 hours during the first 12 months of his or her retirement. A retiree reemployed for more than 780 hours during the first 12 months of retirement must give timely notice in writing to the employer and to the Division of Retirement or the state board of the date he or she will exceed the limitation. The division shall suspend his or her retirement benefits for the remainder of the 12 months. Any retiree employed in violation of this sub-subparagraph and any employer who employs or appoints such person without notifying the division to suspend retirement benefits are jointly and severally liable for any benefits paid during the reemployment limitation period. The employer must have a written statement from the retiree that he or she is not retired from a stateadministered retirement system. Any retirement benefits received by the retiree while reemployed in excess of 780 hours during the first 12 months of retirement must be repaid to the Florida Retirement System Trust Fund, and retirement benefits shall remain suspended until repayment is made. Benefits suspended beyond the end of the retiree's first 12 months of retirement shall apply toward repayment of benefits received in violation of the 780-hour reemployment limitation.

d. The Board of Trustees of the Florida School for the Deaf and the Blind may reemploy a retiree as a substitute teacher, substitute residential instructor, or substitute nurse on a noncontractual basis after he or she has been retired for 1 calendar month. Any member who is reemployed within 1 calendar month after retirement shall void his or her application for

590-04354A-13 20131666c2

retirement benefits. The Board of Trustees of the Florida School for the Deaf and the Blind reemploying such teachers, residential instructors, or nurses is subject to the retirement contribution required by subparagraph 2.

- e. A developmental research school may reemploy a retiree as a substitute or hourly teacher or an education paraprofessional as defined in s. 1012.01(2) on a noncontractual basis after he or she has been retired for 1 calendar month. A developmental research school may reemploy a retiree as instructional personnel, as defined in s. 1012.01(2)(a), on an annual contractual basis after he or she has been retired for 1 calendar month after retirement. Any member who is reemployed within 1 calendar month voids his or her application for retirement benefits. A developmental research school that reemploys retired teachers and education paraprofessionals is subject to the retirement contribution required by subparagraph 2.
- f. A charter school may reemploy a retiree as a substitute or hourly teacher on a noncontractual basis after he or she has been retired for 1 calendar month. A charter school may reemploy a retired member as instructional personnel, as defined in s. 1012.01(2)(a), on an annual contractual basis after he or she has been retired for 1 calendar month after retirement. Any member who is reemployed within 1 calendar month voids his or her application for retirement benefits. A charter school that reemploys such teachers is subject to the retirement contribution required by subparagraph 2.
- 2. The employment of a retiree or DROP participant of a state-administered retirement system does not affect the average

590-04354A-13 20131666c2

final compensation or years of creditable service of the retiree or DROP participant. Before July 1, 1991, upon employment of any person, other than an elected officer as provided in s. 121.053, who is retired under a state-administered retirement program, the employer shall pay retirement contributions in an amount equal to the unfunded actuarial liability portion of the employer contribution which would be required for regular members of the Florida Retirement System. Effective July 1, 1991, contributions shall be made as provided in s. 121.122 for retirees who have renewed membership or, as provided in subsection (13), for DROP participants.

- 3. Any person who is holding an elective public office which is covered by the Florida Retirement System and who is concurrently employed in nonelected covered employment may elect to retire while continuing employment in the elective public office if he or she terminates his or her nonelected covered employment. Such person shall receive his or her retirement benefits in addition to the compensation of the elective office without regard to the time limitations otherwise provided in this subsection. A person who seeks to exercise the provisions of this subparagraph as they existed before May 3, 1984, may not be deemed to be retired under those provisions, unless such person is eligible to retire under this subparagraph, as amended by chapter 84-11, Laws of Florida.
- (c) Any person whose retirement is effective on or after July 1, 2010, or whose participation in the Deferred Retirement Option Program terminates on or after July 1, 2010, who is retired under this chapter, except under the disability retirement provisions of subsection (4) or as provided in s.

590-04354A-13 20131666c2

121.053, may be reemployed by an employer that participates in a state-administered retirement system and receive retirement benefits and compensation from that employer. However, a person may not be reemployed by an employer participating in the Florida Retirement System before meeting the definition of termination in s. 121.021 and may not receive both a salary from the employer and retirement benefits for 6 calendar months after meeting the definition of termination, except as provided in paragraph (f). However, a DROP participant shall continue employment and receive a salary during the period of participation in the Deferred Retirement Option Program, as provided in subsection (13).

- 1. The reemployed retiree may not renew membership in the Florida Retirement System.
- 2. The employer shall pay retirement contributions in an amount equal to the unfunded actuarial liability portion of the employer contribution that would be required for active members of the Florida Retirement System in addition to the contributions required by s. 121.76.
- 3. A retiree initially reemployed in violation of this paragraph and an employer that employs or appoints such person are jointly and severally liable for reimbursement of any retirement benefits paid to the retirement trust fund from which the benefits were paid, including the Florida Retirement System Trust Fund and the Public Employee Optional Retirement Program Trust Fund, as appropriate. The employer must have a written statement from the employee that he or she is not retired from a state-administered retirement system. Retirement benefits shall remain suspended until repayment is made. Benefits suspended

590-04354A-13 20131666c2

beyond the end of the retiree's 6-month reemployment limitation period shall apply toward the repayment of benefits received in violation of this paragraph.

- (d) Except as provided in paragraph (f), this subsection applies to retirees, as defined in s. 121.4501(2), of the Florida Retirement System Investment Plan, subject to the following conditions:
- 1. A retiree may not be reemployed with an employer participating in the Florida Retirement System until such person has been retired for 6 calendar months.
- 2. A retiree employed in violation of this subsection and an employer that employs or appoints such person are jointly and severally liable for reimbursement of any benefits paid to the retirement trust fund from which the benefits were paid. The employer must have a written statement from the retiree that he or she is not retired from a state-administered retirement system.
- (e) The limitations of this subsection apply to reemployment in any capacity irrespective of the category of funds from which the person is compensated  $\underbrace{\text{except as provided in}}_{\text{paragraph (f)}}$ .
- (f) Effective July 1, 2013, through June 30, 2016, a retired justice or retired judge who has reached the later of his or her normal retirement age or the age when vested, who has terminated all employment with employers participating under the Florida Retirement System for at least 1 calendar month, and who subsequently returns to temporary employment as a senior judge in any court, as assigned by the Chief Justice of the Supreme Court in accordance with s. 2, Art. V of the State Constitution,

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590-04354A-13 20131666c2

is not subject to paragraph (c), paragraph (d), or paragraph (e) while reemployed as a senior judge.

Section 6. Paragraph (a) of subsection (1) of section 121.591, Florida Statutes, is amended to read:

121.591 Payment of benefits.—Benefits may not be paid under the Florida Retirement System Investment Plan unless the member has terminated employment as provided in s. 121.021(39)(a) or is deceased and a proper application has been filed as prescribed by the state board or the department. Benefits, including employee contributions, are not payable under the investment plan for employee hardships, unforeseeable emergencies, loans, medical expenses, educational expenses, purchase of a principal residence, payments necessary to prevent eviction or foreclosure on an employee's principal residence, or any other reason except a requested distribution for retirement, a mandatory de minimis distribution authorized by the administrator, or a required minimum distribution provided pursuant to the Internal Revenue Code. The state board or department, as appropriate, may cancel an application for retirement benefits if the member or beneficiary fails to timely provide the information and documents required by this chapter and the rules of the state board and department. In accordance with their respective responsibilities, the state board and the department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application if the required information or documents are not received. The state board and the department, as appropriate, are authorized to cash out a de minimis account of a member who has been terminated from Florida Retirement System covered employment for a minimum

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590-04354A-13 20131666c2

of 6 calendar months. A de minimis account is an account containing employer and employee contributions and accumulated earnings of not more than \$5,000 made under the provisions of this chapter. Such cash-out must be a complete lump-sum liquidation of the account balance, subject to the provisions of the Internal Revenue Code, or a lump-sum direct rollover distribution paid directly to the custodian of an eliqible retirement plan, as defined by the Internal Revenue Code, on behalf of the member. Any nonvested accumulations and associated service credit, including amounts transferred to the suspense account of the Florida Retirement System Investment Plan Trust Fund authorized under s. 121.4501(6), shall be forfeited upon payment of any vested benefit to a member or beneficiary, except for de minimis distributions or minimum required distributions as provided under this section. If any financial instrument issued for the payment of retirement benefits under this section is not presented for payment within 180 days after the last day of the month in which it was originally issued, the third-party administrator or other duly authorized agent of the state board shall cancel the instrument and credit the amount of the instrument to the suspense account of the Florida Retirement System Investment Plan Trust Fund authorized under s. 121.4501(6). Any amounts transferred to the suspense account are payable upon a proper application, not to include earnings thereon, as provided in this section, within 10 years after the last day of the month in which the instrument was originally issued, after which time such amounts and any earnings attributable to employer contributions shall be forfeited. Any forfeited amounts are assets of the trust fund and are not

590-04354A-13 20131666c2

523 subject to chapter 717.

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- (1) NORMAL BENEFITS. Under the investment plan:
- (a) Benefits in the form of vested accumulations as described in s. 121.4501(6) are payable under this subsection in accordance with the following terms and conditions:
- 1. Benefits are payable only to a member, an alternate payee of a qualified domestic relations order, or a beneficiary.
- 2. Benefits shall be paid by the third-party administrator or designated approved providers in accordance with the law, the contracts, and any applicable board rule or policy.
- 3. The member must be terminated from all employment with all Florida Retirement System employers, as provided in s. 121.021(39).
- 4. Benefit payments may not be made until the member has been terminated for 3 calendar months, except that the state board may authorize by rule for the distribution of up to 10 percent of the member's account after being terminated for 1 calendar month if the member has reached the normal retirement date as defined in s. 121.021. Effective July 1, 2013, through June 30, 2016, a retired justice or retired judge who returns to temporary employment as a senior judge in any court pursuant to s. 2, Art. V of the State Constitution and meets the definition of termination in s. 121.021(39)(d) may continue to receive a distribution of his or her account as provided under this paragraph after providing proof of assignment as a senior judge.
- 5. If a member or former member of the Florida Retirement System receives an invalid distribution, such person must either repay the full amount within 90 days after receipt of final notification by the state board or the third-party administrator

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590-04354A-13 20131666c2 that the distribution was invalid, or, in lieu of repayment, the

member must terminate employment from all participating

employers. If such person fails to repay the full invalid

distribution within 90 days after receipt of final notification,

the person may be deemed retired from the investment plan by the

557 state board and is subject to s. 121.122. If such person is

deemed retired, any joint and several liability set out in s.

559 121.091(9)(d)2. is void, and the state board, the department, or

the employing agency is not liable for gains on payroll

contributions that have not been deposited to the person's

account in the investment plan, pending resolution of the

invalid distribution. The member or former member who has been

deemed retired or who has been determined by the state board to

565 have taken an invalid distribution may appeal the agency

566 decision through the complaint process as provided under s.

567 121.4501(9)(g)3. As used in this subparagraph, the term "invalid

568 distribution" means any distribution from an account in the

investment plan which is taken in violation of this section, s.

570 121.091(9), or s. 121.4501.

Section 7. Section 702.015, Florida Statutes, is created to read:

702.015 Elements of complaint; lost, destroyed, or stolen note affidavit.—

- (1) The Legislature intends that this section expedite the foreclosure process by ensuring initial disclosure of a plaintiff's status and the facts supporting that status, thereby ensuring the availability of documents necessary to the prosecution of the case.
  - (2) A complaint that seeks to foreclose a mortgage or other

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590-04354A-13 20131666c2

lien on residential real property, including individual units of condominiums and cooperatives, designed principally for occupation by from one to four families which secures a promissory note must:

- (a) Contain affirmative allegations expressly made by the plaintiff at the time the proceeding is commenced that the plaintiff is the holder of the original note secured by the mortgage; or
- (b) Allege with specificity the factual basis by which the plaintiff is a person entitled to enforce the note under s. 673.3011.
- (3) If a plaintiff has been delegated the authority to institute a mortgage foreclosure action on behalf of the person entitled to enforce the note, the complaint shall describe the authority of the plaintiff and identify, with specificity, the document that grants the plaintiff the authority to act on behalf of the person entitled to enforce the note. This subsection is intended to require initial disclosure of status and pertinent facts and not to modify law regarding standing or real parties in interest. The term "original note" or "original promissory note" means the signed or executed promissory note rather than a copy thereof. The term includes any renewal, replacement, consolidation, or amended and restated note or instrument given in renewal, replacement, or substitution for a previous promissory note. The term also includes a transferrable record, as defined by the Uniform Electronic Transaction Act in s. 668.50(16).
- (4) If the plaintiff is in possession of the original promissory note, the plaintiff must file under penalty of

590-04354A-13 20131666c2

perjury a certification with the court, contemporaneously with the filing of the complaint for foreclosure, that the plaintiff is in possession of the original promissory note. The certification must set forth the location of the note, the name and title of the individual giving the certification, the name of the person who personally verified such possession, and the time and date on which the possession was verified. Correct copies of the note and all allonges to the note must be attached to the certification. The original note and the allonges must be filed with the court before the entry of any judgment of foreclosure or judgment on the note.

- (5) If the plaintiff seeks to enforce a lost, destroyed, or stolen instrument, an affidavit executed under penalty of perjury must be attached to the complaint. The affidavit must:
- (a) Detail a clear chain of all endorsements, transfers, or assignments of the promissory note that is the subject of the action.
- (b) Set forth facts showing that the plaintiff is entitled to enforce a lost, destroyed, or stolen instrument pursuant to s. 673.3091. Adequate protection as required under s. 673.3091(2) shall be provided before the entry of final judgment.
- (c) Include as exhibits to the affidavit such copies of the note and the allonges to the note, audit reports showing receipt of the original note, or other evidence of the acquisition, ownership, and possession of the note as may be available to the plaintiff.
- (6) The court may sanction the plaintiff for failure to comply with this section.

590-04354A-13 20131666c2

(7) This section does not apply to any foreclosure proceeding involving timeshare interests under part III of chapter 721.

Section 8. Section 702.036, Florida Statutes, is created to read:

702.036 Finality of mortgage foreclosure judgment.-

- (1) (a) In any action or proceeding in which a party seeks to set aside, invalidate, or challenge the validity of a final judgment of foreclosure of a mortgage or to establish or reestablish a lien or encumbrance on the property in abrogation of the final judgment of foreclosure of a mortgage, the court shall treat such request solely as a claim for monetary damages and may not grant relief that adversely affects the quality or character of the title to the property, if:
- 1. The party seeking relief from the final judgment of foreclosure of the mortgage was properly served in the foreclosure lawsuit as provided in chapter 48 or chapter 49.
- 2. The final judgment of foreclosure of the mortgage was entered as to the property.
- 3. All applicable appeals periods have run as to the final judgment of foreclosure of the mortgage with no appeals having been taken or any appeals having been finally resolved.
- 4. The property has been acquired for value, by a person not affiliated with the foreclosing lender or the foreclosed owner, at a time in which no lis pendens regarding the suit to set aside, invalidate, or challenge the foreclosure appears in the official records of the county where the property was located.
  - (b) This subsection does not limit the right to pursue any

590-04354A-13 20131666c2

other relief to which a person may be entitled, including, but
not limited to, compensatory damages, punitive damages,
statutory damages, consequential damages, injunctive relief, or
fees and costs, which does not adversely affect the ownership of
the title to the property as vested in the unaffiliated
purchaser for value.

- (2) For purposes of this section, the following, without limitation, shall be considered persons affiliated with the foreclosing lender:
- (a) The foreclosing lender or any loan servicer for the loan being foreclosed;
- (b) Any past or present owner or holder of the loan being foreclosed;
- (c) Any maintenance company, holding company, foreclosure services company, or law firm under contract to any entity listed in paragraph (a), paragraph (b), or this paragraph, with regard to the loan being foreclosed; or
- (d) Any parent entity, subsidiary, or other person who directly, or indirectly through one or more intermediaries, controls or is controlled by, or is under common control with, any entity listed in paragraph (a), paragraph (b), or paragraph (c).
- (3) After foreclosure of a mortgage based upon the enforcement of a lost, destroyed, or stolen note, a person who is not a party to the underlying foreclosure action but who claims to be the person entitled to enforce the promissory note secured by the foreclosed mortgage has no claim against the foreclosed property after it is conveyed for valuable consideration to a person not affiliated with the foreclosing

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590-04354A-13 20131666c2

lender or the foreclosed owner. This section does not preclude the person entitled to enforce the promissory note from pursuing recovery from any adequate protection given pursuant to s.

673.3091 or from the party who wrongfully claimed to be the person entitled to enforce the promissory note under s.

702.11(2) or otherwise, from the maker of the note, or from any other person against whom it may have a claim relating to the note.

Section 9. Section 702.06, Florida Statutes, is amended to read:

702.06 Deficiency decree; common-law suit to recover deficiency.—In all suits for the foreclosure of mortgages heretofore or hereafter executed the entry of a deficiency decree for any portion of a deficiency, should one exist, shall be within the sound discretion of the court; however, in the case of an owner-occupied residential property, the amount of the deficiency may not exceed the difference between the judgment amount, or in the case of a short sale, the outstanding debt, and the fair market value of the property on the date of sale. For purposes of this section, there is a rebuttable presumption that a residential property for which a homestead exemption for taxation was granted according to the certified rolls of the latest assessment by the county property appraiser, before the filing of the foreclosure action, is an owneroccupied residential property. shall be within the sound judicial discretion of the court, but The complainant shall also have the right to sue at common law to recover such deficiency, unless the court in the foreclosure action has granted or denied a claim for a deficiency judgment provided no suit at law to

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590-04354A-13 20131666c2

recover such deficiency shall be maintained against the original mortgager in cases where the mortgage is for the purchase price of the property involved and where the original mortgagee becomes the purchaser thereof at foreclosure sale and also is granted a deficiency decree against the original mortgagor.

Section 10. Section 702.10, Florida Statutes, is amended to read:

702.10 Order to show cause; entry of final judgment of foreclosure; payment during foreclosure.—

- (1) A lienholder After a complaint in a foreclosure proceeding has been filed, the mortgagee may request an order to show cause for the entry of final judgment in a foreclosure action. For purposes of this section, the term "lienholder" includes the plaintiff and a defendant to the action who holds a lien encumbering the property or a defendant who, by virtue of its status as a condominium association, cooperative association, or homeowners' association, may file a lien against the real property subject to foreclosure. Upon filing, and the court shall immediately review the request and the court file in chambers and without a hearing complaint. If, upon examination of the court file complaint, the court finds that the complaint is verified, complies with s. 702.015, and alleges a cause of action to foreclose on real property, the court shall promptly issue an order directed to the other parties named in the action defendant to show cause why a final judgment of foreclosure should not be entered.
  - (a) The order shall:
- 1. Set the date and time for  $\underline{a}$  hearing on the order to show cause. However, The date for the hearing may not occur be set

590-04354A-13 20131666c2

sooner than the later of 20 days after the service of the order to show cause or 45 days after service of the initial complaint. When service is obtained by publication, the date for the hearing may not be set sooner than 30 days after the first publication. The hearing must be held within 60 days after the date of service. Failure to hold the hearing within such time does not affect the validity of the order to show cause or the jurisdiction of the court to issue subsequent orders.

- 2. Direct the time within which service of the order to show cause and the complaint must be made upon the defendant.
- 3. State that the filing of defenses by a motion, a responsive pleading, an affidavit, or other papers or by a verified or sworn answer at or before the hearing to show cause that raise a genuine issue of material fact which would preclude the entry of summary judgment or otherwise constitute a legal defense to foreclosure shall constitute constitutes cause for the court not to enter the attached final judgment.
- 4. State that <u>a</u> the defendant has the right to file affidavits or other papers <u>before</u> at the time of the hearing to show cause and may appear personally or by way of an attorney at the hearing.
- 5. State that, if <u>a</u> the defendant files defenses by a motion, <u>a verified or sworn answer</u>, <u>affidavits</u>, <u>or other papers</u> or appears personally or by way of an attorney at the time of the hearing, the hearing time <u>will may</u> be used to hear <u>and consider whether</u> the defendant's motion, answer, affidavits, other papers, and other evidence and argument as may be presented by the defendant or the defendant's attorney raise a genuine issue of material fact which would preclude the entry of

590-04354A-13 20131666c2

summary judgment or otherwise constitute a legal defense to foreclosure. The order shall also state that the court may enter an order of final judgment of foreclosure at the hearing and order the clerk of the court to conduct a foreclosure sale.

- 6. State that, if <u>a</u> the defendant fails to appear at the hearing to show cause or fails to file defenses by a motion or by a verified or sworn answer or files an answer not contesting the foreclosure, <u>such</u> the defendant may be considered to have waived the right to a hearing, and in such case, the court may enter <u>a</u> default against such defendant and, if appropriate, a final judgment of foreclosure ordering the clerk of the court to conduct a foreclosure sale.
- 7. State that if the mortgage provides for reasonable attorney attorney's fees and the requested attorney attorney's fees do not exceed 3 percent of the principal amount owed at the time of filing the complaint, it is unnecessary for the court to hold a hearing or adjudge the requested attorney attorney's fees to be reasonable.
- 8. Attach the <u>form of the proposed</u> final judgment of foreclosure <u>which</u> the <u>movant requests the</u> court <u>to will</u> enter<sub> $\tau$ </sub> if the defendant waives the right to be heard at the hearing on the order to show cause.
- 9. Require the party seeking final judgment mortgagee to serve a copy of the order to show cause on the other parties the mortgager in the following manner:
- a. If <u>a party</u> the mortgagor has been served <u>pursuant to</u> <u>chapter 48</u> with the complaint and original process, <u>or the other</u> <u>party is the plaintiff in the action</u>, service of the <u>order to</u> show cause on that party <del>order</del> may be made in the manner

590-04354A-13 20131666c2

provided in the Florida Rules of Civil Procedure.

b. If <u>a defendant</u> the mortgagor has not been served <u>pursuant to chapter 48</u> with the complaint and original process, the order to show cause, together with the summons and a copy of the complaint, shall be served on the <u>party mortgagor</u> in the same manner as provided by law for original process.

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Any final judgment of foreclosure entered under this subsection is for in rem relief only. Nothing in This subsection does not shall preclude the entry of a deficiency judgment where otherwise allowed by law. The Legislature intends that this alternative procedure may run simultaneously with other court procedures.

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(b) The right to be heard at the hearing to show cause is waived if a the defendant, after being served as provided by law with an order to show cause, engages in conduct that clearly shows that the defendant has relinquished the right to be heard on that order. The defendant's failure to file defenses by a motion or by a sworn or verified answer, affidavits, or other papers or to appear personally or by way of an attorney at the hearing duly scheduled on the order to show cause presumptively constitutes conduct that clearly shows that the defendant has relinquished the right to be heard. If a defendant files defenses by a motion, or by a verified or sworn answer, affidavits, or other papers or presents evidence at or before the hearing which raise a genuine issue of material fact which would preclude entry of summary judgment or otherwise constitute a legal defense to foreclosure, such action constitutes cause and precludes the entry of a final judgment at the hearing to

590-04354A-13 20131666c2

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(c) In a mortgage foreclosure proceeding, when a <u>final</u> default judgment of foreclosure has been entered against the mortgagor and the note or mortgage provides for the award of reasonable <u>attorney attorney's</u> fees, it is unnecessary for the court to hold a hearing or adjudge the requested <u>attorney attorney's</u> fees to be reasonable if the fees do not exceed 3 percent of the principal amount owed on the note or mortgage at the time of filing, even if the note or mortgage does not specify the percentage of the original amount that would be paid as liquidated damages.

(d) If the court finds that all defendants have the defendant has waived the right to be heard as provided in paragraph (b), the court shall promptly enter a final judgment of foreclosure without the need for further hearing if the plaintiff has shown entitlement to a final judgment and upon the filing with the court of the original note, satisfaction of the conditions for establishment of a lost note, or upon a showing to the court that the obligation to be foreclosed is not evidenced by a promissory note or other negotiable instrument. If the court finds that a the defendant has not waived the right to be heard on the order to show cause, the court shall then determine whether there is cause not to enter a final judgment of foreclosure. If the court finds that the defendant has not shown cause, the court shall promptly enter a judgment of foreclosure. If the time allotted for the hearing is insufficient, the court may announce at the hearing a date and time for the continued hearing. Only the parties who appear, individually or through an attorney, at the initial hearing must

590-04354A-13 20131666c2

be notified of the date and time of the continued hearing.

- (2) Except as provided in paragraph (i), in any an action for foreclosure, other than owner-occupied residential real estate, in addition to any other relief that the court may award, the plaintiff the mortgagee may request that the court enter an order directing the mortgagor defendant to show cause why an order to make payments during the pendency of the foreclosure proceedings or an order to vacate the premises should not be entered.
  - (a) The order shall:
- 1. Set the date and time for hearing on the order to show cause. However, the date for the hearing  $\underline{\text{may}}$  shall not be set sooner than 20 days after the service of the order. If  $\underline{\text{Where}}$  service is obtained by publication, the date for the hearing  $\underline{\text{may}}$  shall not be set sooner than 30 days after the first publication.
- 2. Direct the time within which service of the order to show cause and the complaint shall be made upon  $\underline{\text{each}}$  the defendant.
- 3. State that  $\underline{a}$  the defendant has the right to file affidavits or other papers at the time of the hearing and may appear personally or by way of an attorney at the hearing.
- 4. State that, if  $\underline{a}$  the defendant fails to appear at the hearing to show cause and fails to file defenses by a motion or by a verified or sworn answer, the defendant  $\underline{is}$  may be deemed to have waived the right to a hearing and in such case the court may enter an order to make payment or vacate the premises.
- 5. Require the  $\underline{movant}$   $\underline{mortgagee}$  to serve a copy of the order to show cause on the defendant  $\underline{mortgager}$  in the following

590-04354A-13 20131666c2

900 manner:

- a. If <u>a defendant</u> the mortgagor has been served with the complaint and original process, service of the order may be made in the manner provided in the Florida Rules of Civil Procedure.
- b. If <u>a defendant</u> the mortgagor has not been served with the complaint and original process, the order to show cause, together with the summons and a copy of the complaint, shall be served on the <u>defendant</u> mortgagor in the same manner as provided by law for original process.
- (b) The right of a defendant to be heard at the hearing to show cause is waived if the defendant, after being served as provided by law with an order to show cause, engages in conduct that clearly shows that the defendant has relinquished the right to be heard on that order. A The defendant's failure to file defenses by a motion or by a sworn or verified answer or to appear at the hearing duly scheduled on the order to show cause presumptively constitutes conduct that clearly shows that the defendant has relinquished the right to be heard.
- (c) If the court finds that  $\underline{a}$  the defendant has waived the right to be heard as provided in paragraph (b), the court may promptly enter an order requiring payment in the amount provided in paragraph (f) or an order to vacate.
- (d) If the court finds that the mortgagor has not waived the right to be heard on the order to show cause, the court shall, at the hearing on the order to show cause, consider the affidavits and other showings made by the parties appearing and make a determination of the probable validity of the underlying claim alleged against the mortgagor and the mortgagor's defenses. If the court determines that the plaintiff mortgagee

590-04354A-13 20131666c2

is likely to prevail in the foreclosure action, the court shall enter an order requiring the mortgagor to make the payment described in paragraph (e) to the <u>plaintiff</u> mortgagee and provide for a remedy as described in paragraph (f). However, the order shall be stayed pending final adjudication of the claims of the parties if the mortgagor files with the court a written undertaking executed by a surety approved by the court in an amount equal to the unpaid balance of <u>the lien being foreclosed</u> the mortgage on the property, including all principal, interest, unpaid taxes, and insurance premiums paid by <u>the plaintiff</u> the mortgagee.

- (e) If In the event the court enters an order requiring the mortgagor to make payments to the plaintiff mortgagee, payments shall be payable at such intervals and in such amounts provided for in the mortgage instrument before acceleration or maturity. The obligation to make payments pursuant to any order entered under this subsection shall commence from the date of the motion filed under this section hereunder. The order shall be served upon the mortgagor no later than 20 days before the date specified for the first payment. The order may permit, but may shall not require, the plaintiff mortgagee to take all appropriate steps to secure the premises during the pendency of the foreclosure action.
- (f) If In the event the court enters an order requiring payments, the order shall also provide that the plaintiff is mortgagee shall be entitled to possession of the premises upon the failure of the mortgagor to make the payment required in the order unless at the hearing on the order to show cause the court finds good cause to order some other method of enforcement of

590-04354A-13 20131666c2

958 its order.

(g) All amounts paid pursuant to this section shall be credited against the mortgage obligation in accordance with the terms of the loan documents; provided, however, that any payments made under this section do shall not constitute a cure of any default or a waiver or any other defense to the mortgage foreclosure action.

- (h) Upon the filing of an affidavit with the clerk that the premises have not been vacated pursuant to the court order, the clerk shall issue to the sheriff a writ for possession which shall be governed by the provisions of s. 83.62.
- (i) This subsection does not apply to foreclosure of an owner-occupied residence. For purposes of this paragraph, there is a rebuttable presumption that a residential property for which a homestead exemption for taxation was granted according to the certified rolls of the latest assessment by the county property appraiser, before the filing of the foreclosure action, is an owner-occupied residential property.

Section 11. Section 702.11, Florida Statutes, is created to read:

- 702.11 Adequate protections for lost, destroyed, or stolen notes in mortgage foreclosure.—
- (1) In connection with a mortgage foreclosure, the following constitute reasonable means of providing adequate protection under s. 673.3091, if so found by the court:
- (a) A written indemnification agreement by a person reasonably believed sufficiently solvent to honor such an obligation;
  - (b) A surety bond;

590-04354A-13 20131666c2

(c) A letter of credit issued by a financial institution;

- (d) A deposit of cash collateral with the clerk of the court; or
- (e) Such other security as the court may deem appropriate under the circumstances.

Any security given shall be on terms and in amounts set by the court, for a time period through the running of the statute of limitations for enforcement of the underlying note, and conditioned to indemnify and hold harmless the maker of the note against any loss or damage, including principal, interest, and attorney fees and costs, that might occur by reason of a claim by another person to enforce the note.

- (2) Any person who wrongly claims to be the holder of or pursuant to s. 673.3011 to be entitled to enforce a lost, stolen, or destroyed note and causes the mortgage secured thereby to be foreclosed is liable to the actual holder of the note, without limitation to any adequate protections given, for actual damages suffered together with attorney fees and costs of the actual holder of the note in enforcing rights under this subsection. In addition, the actual holder of the note may pursue recovery directly against any adequate protections given.
- (a) The actual holder of the note is not required to pursue recovery against the maker of the note or any guarantor thereof as a condition precedent to pursuing remedies under this section.
- (b) This section does not limit or restrict the ability of the actual holder of the note to pursue any other claims or remedies it may have against the maker, the person who wrongly

590-04354A-13 20131666c2

1016 <u>claimed to be the holder, or any person who facilitated or</u>
1017 participated in the claim to the note or enforcement thereof.

Section 12. The Legislature finds that this act is remedial in nature and applies to all mortgages encumbering real property and all promissory notes secured by a mortgage, whether executed before, on, or after the effective date of this act. In addition, the Legislature finds that s. 702.015, Florida Statutes, as created by this act, applies to cases filed on or after July 1, 2013; however, the amendments to s. 702.10, Florida Statutes, and the creation of s. 702.11, Florida Statutes, by this act, apply to causes of action pending on the effective date of this act.

Section 13. (1) Effective July 1, 2013, in order to fund the benefit changes provided in this act, the required employer contribution rates for members of the Florida Retirement System established in s. 121.71(4), Florida Statutes, must be adjusted as follows:

- (a) Elected Officers' Class for Justices and Judges shall be increased by 0.45 percentage points; and
- (b) Deferred Retirement Option Program shall be increased by 0.01 percentage points.
- (2) Effective July 1, 2013, in order to fund the benefit changes provided in this act, the required employer contribution rates for the unfunded actuarial liability of the Florida Retirement System established in s. 121.71(5), Florida Statutes, for the Elected Officers' Class for Justices and Judges shall be increased by 0.91 percentage points.
- (3) The adjustments provided in subsections (1) and (2) shall be in addition to all other changes to such contribution

590-04354A-13 20131666c2

rates which may be enacted into law to take effect on July 1,

2013, and July 1, 2014. The Division of Law Revision and

Information is requested to adjust accordingly the contribution

rates provided in s. 121.71, Florida Statutes.

Section 14. (1) The Legislature finds that a proper and legitimate state purpose is served if employees and retirees of the state and its political subdivisions, and the dependents, survivors, and beneficiaries of such employees and retirees, are extended the basic protections afforded by governmental retirement systems which provide fair and adequate benefits and which are managed, administered, and funded in an actuarially sound manner as required by s. 14, Article X of the State Constitution and part VII of chapter 112, Florida Statutes.

Therefore, the Legislature determines and declares that this act fulfills an important state interest.

(2) The Legislature further finds that the assignment of former justices and judges to temporary employment as a judge in any court, by the Chief Justice of the Supreme Court in accordance with s. 2, Art. V of the State Constitution, assists the State Courts System in managing caseloads and providing individuals and businesses with access to courts. In particular, these assignments are critically important in assisting with the disposition of the current backlog in foreclosure cases in this state. Therefore, the Legislature further determines and declares that this act fulfills an important state interest by facilitating the ability of justices and judges who retire under the Florida Retirement System to return to temporary employment as a judge in a timely manner.

Section 15. The Supreme Court is requested to amend the

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appropriation.

Florida Rules of Civil Procedure to provide expedited
foreclosure proceedings in conformity with this act and is
requested to develop and publish forms for use in such expedited
proceedings.

Section 16. Sections 4 through 6, 13, and 14 of this act
shall take effect only if the Legislature appropriates during
the 2013 Legislative Session the sum of at least \$1.6 million
from the General Revenue Fund on a recurring basis to the
judicial branch in order to fund the increased employer

contributions associated with the costs of the retirement

Section 17. This act shall take effect upon becoming a law.

benefits granted in this act and the Governor does not veto the