${\bf By}$  Senator Gardiner

|    | 13-00419B-13 2013406                                   |
|----|--|
| 1  | A bill to be entitled                                  |
| 2  | An act relating to economic development; establishing  |
| 3  | the Economic Development Programs Evaluation;          |
| 4  | requiring the Office of Economic and Demographic       |
| 5  | Research and the Office of Program Policy Analysis and |
| 6  | Government Accountability to present the evaluation;   |
| 7  | requiring the offices to develop and submit a work     |
| 8  | plan for completing the evaluation by a certain date;  |
| 9  | requiring the offices to provide an analysis of        |
| 10 | certain economic development programs and specifying a |
| 11 | schedule; requiring the Office of Economic and         |
| 12 | Demographic Research to make certain evaluations in    |
| 13 | its analysis; limiting the office's evaluation for the |
| 14 | purposes of tax credits, tax refunds, sales tax        |
| 15 | exemptions, cash grants, and similar programs;         |
| 16 | requiring the office to use a certain model to         |
| 17 | evaluate each program; requiring the Office of Program |
| 18 | Policy Analysis and Government Accountability to make  |
| 19 | certain evaluations in its analysis; providing the     |
| 20 | offices access to all data necessary to complete the   |
| 21 | evaluation; amending s. 20.60, F.S.; revising the date |
| 22 | on which the Department of Economic Opportunity and    |
| 23 | Enterprise Florida, Inc., are required to report on    |
| 24 | the business climate and economic development in the   |
| 25 | state; specifying reports and information that must be |
| 26 | included; amending s. 220.194, F.S.; requiring the     |
| 27 | annual report for the Florida Space Business           |
| 28 | Incentives Act to be included in the annual incentives |
| 29 | report; deleting certain reporting requirements;       |
|    |  |

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13-00419B-13 2013406 30 amending s. 288.005, F.S.; providing a definition; 31 amending s. 288.012, F.S.; requiring each State of 32 Florida international office to submit a report to 33 Enterprise Florida, Inc., for inclusion in its annual 34 report; deleting a reporting date; amending s. 35 288.061, F.S.; requiring the Department of Economic 36 Opportunity to analyze each economic development 37 incentive application; amending s. 288.0656, F.S.; requiring the Rural Economic Development Initiative to 38 39 submit a report to supplement the Department of Economic Opportunity's annual report; deleting certain 40 reporting requirements; repealing s. 288.095(3)(c), 41 42 F.S., relating to the annual report by Enterprise 43 Florida, Inc., of programs funded by the Economic 44 Development Incentives Account; amending s. 288.106, 45 F.S.; deleting and adding provisions relating to the 46 application and approval process of the tax refund 47 program for qualified target industry businesses; requiring the Department of Economic Opportunity to 48 49 include information on qualified target industry 50 businesses in the annual incentives report; deleting 51 certain reporting requirements; amending s. 288.1081, 52 F.S.; requiring the use of loan funds from the Economic Gardening Business Loan Pilot Program to be 53 54 included in the department's annual report; deleting 55 certain reporting requirements; amending s. 288.1082, 56 F.S.; requiring the progress of the Economic Gardening 57 Technical Assistance Pilot Program to be included in 58 the department's annual report; deleting certain

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13-00419B-13 2013406 59 reporting requirements; amending s. 288.1088, F.S.; 60 requiring the department to validate contractor 61 performance for the Quick Action Closing Fund and 62 include the performance validation in the annual 63 incentives report; deleting certain reporting 64 requirements; amending s. 288.1089, F.S.; requiring 65 that certain projects in the Innovation Incentive Program provide a cumulative break-even economic 66 67 benefit; requiring the department to report 68 information relating to the Innovation Incentive Program in the annual incentives report; deleting 69 70 certain reporting requirements; deleting provisions 71 that require the Office of Program Policy Analysis and 72 Government Accountability and the Auditor General's 73 Office to report on the Innovation Incentive Program; 74 amending s. 288.1253, F.S.; revising a reporting date; 75 requiring expenditures of the Office of Film and 76 Entertainment to be included in the annual 77 entertainment industry financial incentive program 78 report; amending s. 288.1254, F.S.; revising a 79 reporting date; requiring the annual entertainment 80 industry financial incentive program report to include certain information; amending s. 288.1258, F.S.; 81 revising a reporting date; requiring the report 82 83 detailing the relationship between tax exemptions and 84 incentives to industry growth to be included in the 85 annual entertainment industry financial incentive 86 program report; amending s. 288.714, F.S.; requiring 87 the Department of Economic Opportunity's annual report

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13-00419B-13 2013406 88 to include a report on the Black Business Loan 89 Program; deleting certain reporting requirements; amending s. 288.7771, F.S.; requiring the Florida 90 91 Export Finance Corporation to submit a report to 92 Enterprise Florida, Inc.; amending s. 288.903, F.S.; 93 requiring Enterprise Florida, Inc., with the 94 Department of Economic Opportunity, to prepare an 95 annual incentives report; repealing s. 288.904(6), 96 F.S., relating to Enterprise Florida, Inc., which 97 requires the department to report the return on the public's investment; amending s. 288.906, F.S.; 98 99 requiring certain reports to be included in the 100 Enterprise Florida, Inc., annual report; amending s. 101 288.907, F.S.; requiring Enterprise Florida, Inc., 102 with the Department of Economic Opportunity, to 103 prepare the annual incentives report; requiring the 104 annual incentives report to include certain 105 information; deleting a provision requiring the Division of Strategic Business Development to assist 106 107 Enterprise Florida, Inc., with the report; amending s. 108 288.92, F.S.; requiring each division of Enterprise 109 Florida, Inc., to submit a report; amending s. 110 288.95155, F.S.; requiring the financial status of the 111 Florida Small Business Technology Growth Program to be 112 included in the annual incentives report; amending s. 113 290.0056, F.S.; revising a reporting date; requiring 114 the enterprise zone development agency to submit 115 certain information for the Department of Economic 116 Opportunity's annual report; amending s. 290.014,

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CODING: Words stricken are deletions; words underlined are additions.

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| 117 | F.S.; revising a reporting date; requiring certain               |
| 118 | reports on enterprise zones to be included in the                |
| 119 | Department of Economic Opportunity's annual report;              |
| 120 | amending s. 331.3051, F.S.; revising a reporting date;           |
| 121 | requiring Space Florida's annual report to include               |
| 122 | certain information; amending s. 331.310, F.S.;                  |
| 123 | requiring the Board of Directors of Space Florida to             |
| 124 | supplement Space Florida's annual report with                    |
| 125 | operations information; deleting certain reporting               |
| 126 | requirements; amending s. 446.50, F.S.; requiring the            |
| 127 | Department of Economic Opportunity's annual report to            |
| 128 | include a plan for the displaced homemaker program;              |
| 129 | deleting certain reporting requirements; providing an            |
| 130 | effective date.  |
| 131 |  |
| 132 | Be It Enacted by the Legislature of the State of Florida:        |
| 133 |  |
| 134 | Section 1. Economic Development Programs EvaluationThe           |
| 135 | Office of Economic and Demographic Research and the Office of    |
| 136 | Program Policy Analysis and Government Accountability (OPPAGA)   |
| 137 | shall develop and present to the Governor, the President of the  |
| 138 | Senate, the Speaker of the House of Representatives, and the     |
| 139 | chairs of the legislative appropriations committees the Economic |
| 140 | Development Programs Evaluation.                                 |
| 141 | (1) The Office of Economic and Demographic Research and          |
| 142 | OPPAGA shall coordinate the development of a work plan for       |
| 143 | completing the Economic Development Programs Evaluation and      |
| 144 | shall submit the work plan to the President of the Senate and    |
| 145 | the Speaker of the House of Representatives by July 1, 2013.     |
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| 146 | (2) The Office of Economic and Demographic Research and          |
| 147 | OPPAGA shall provide a detailed analysis of economic development |
| 148 | programs as provided in the following schedule:                  |
| 149 | (a) By January 1, 2014, and every 3 years thereafter, an         |
| 150 | analysis of the following programs:                              |
| 151 | 1. The Capital Investment Tax Credit established under s.        |
| 152 | 220.191, Florida Statutes.                                       |
| 153 | 2. The Qualified Target Industry Tax Refund established          |
| 154 | under s. 288.106, Florida Statutes.                              |
| 155 | 3. The Brownfield Redevelopment Bonus Tax Refund                 |
| 156 | established under s. 288.107, Florida Statutes.                  |
| 157 | 4. High-Impact Sector Performance Grants established under       |
| 158 | s. 288.108, Florida Statutes.                                    |
| 159 | 5. The Quick Action Closing Fund established under s.            |
| 160 | 288.1088, Florida Statutes.                                      |
| 161 | 6. The Innovation Incentive Program established under s.         |
| 162 | 288.1089, Florida Statutes.                                      |
| 163 | 7. Enterprise Zone Program incentives established under ss.      |
| 164 | 212.0805, 212.0815, 212.096, 220.181, and 220.182, Florida       |
| 165 | Statutes.  |
| 166 | (b) By January 1, 2015, and every 3 years thereafter, an         |
| 167 | analysis of the following programs:                              |
| 168 | 1. The Entertainment Industry Financial Incentive Program        |
| 169 | established under s. 288.1254, Florida Statutes.                 |
| 170 | 2. The Entertainment Industry Sales Tax Exemption Program        |
| 171 | established under s. 288.1258, Florida Statutes.                 |
| 172 | 3. VISIT Florida and its programs established under ss.          |
| 173 | 288.122, 288.1226, 288.12265, and 288.124, Florida Statutes.     |
| 174 | 4. The Florida Sports Foundation and its programs                |
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| 175 | established under ss. 288.1162, 288.11621, 288.1166, 288.1167,   |
| 176 | 288.1168, 288.1169, and 288.1171, Florida Statutes.              |
| 177 | (c) By January 1, 2016, and every 3 years thereafter, an         |
| 178 | analysis of the following programs:                              |
| 179 | 1. The qualified defense contractor and space flight             |
| 180 | business tax refund program established under s. 288.1045,       |
| 181 | Florida Statutes.  |
| 182 | 2. The tax exemption for semiconductor, defense, or space        |
| 183 | technology sales established under s. 212.08(5)(j), Florida      |
| 184 | Statutes.  |
| 185 | 3. The Military Base Protection Program established under        |
| 186 | s. 288.980, Florida Statutes.                                    |
| 187 | 4. The Manufacturing and Spaceport Investment Incentive          |
| 188 | Program established under s. 288.1083, Florida Statutes.         |
| 189 | 5. The Quick Response Training Program established under s.      |
| 190 | 288.047, Florida Statutes.                                       |
| 191 | 6. The Incumbent Worker Training Program established under       |
| 192 | <u>s. 445.003, Florida Statutes.</u>                             |
| 193 | 7. International trade and business development programs         |
| 194 | established under s. 288.826, Florida Statutes.                  |
| 195 | (3) Pursuant to the schedule established in subsection (2),      |
| 196 | the Office of Economic and Demographic Research shall evaluate   |
| 197 | and determine the economic benefits, as defined in s. 288.005,   |
| 198 | Florida Statutes, of each program over the previous 3 years. The |
| 199 | analysis must also evaluate the number of jobs created, the      |
| 200 | increase or decrease in personal income, and the impact on state |
| 201 | gross domestic product from the direct, indirect, and induced    |
| 202 | effects of the state's investment in each program over the       |
| 203 | previous 3 years.  |
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| 204 | (a) For the purpose of evaluating tax credits, tax refunds,      |
| 205 | sales tax exemptions, cash grants, and similar programs, the     |
| 206 | Office of Economic and Demographic Research shall evaluate data  |
| 207 | only from those projects in which businesses received state      |
| 208 | funds during the evaluation period. Such projects may be either  |
| 209 | fully complete, partially completed with future fund disbursal   |
| 210 | possible pending performance measures, or partially completed    |
| 211 | with no future fund disbursal possible as a result of a          |
| 212 | business's inability to meet performance measures.               |
| 213 | (b) The analysis must use the model developed by the Office      |
| 214 | of Economic and Demographic Research, as required in s. 216.138, |
| 215 | Florida Statutes, to evaluate each program. The office shall     |
| 216 | provide a written explanation of the key assumptions of the      |
| 217 | model and how it is used. If the office finds that another       |
| 218 | evaluation model is more appropriate to evaluate a program, it   |
| 219 | may use another model, but it must provide an explanation as to  |
| 220 | why the selected model was more appropriate.                     |
| 221 | (4) Pursuant to the schedule established in subsection (2),      |
| 222 | OPPAGA shall evaluate each program over the previous 3 years for |
| 223 | its effectiveness and value to the taxpayers of this state and   |
| 224 | include recommendations on each program for consideration by the |
| 225 | Legislature. The analysis may include relevant economic          |
| 226 | development reports or analyses prepared by the Department of    |
| 227 | Economic Opportunity, Enterprise Florida, Inc., or local or      |
| 228 | regional economic development organizations; interviews with the |
| 229 | parties involved; or any other relevant data.                    |
| 230 | (5) The Office of Economic and Demographic Research and          |
| 231 | OPPAGA have access to all data necessary to complete the         |
| 232 | Economic Development Programs Evaluation, including any          |
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| 233 | confidential data, notwithstanding s. 213.053, Florida Statutes.              |
| 234 | The offices may collaborate on data collection and analysis.                  |
| 235 | Section 2. Subsection (10) of section 20.60, Florida                          |
| 236 | Statutes, is amended to read:   |
| 237 | 20.60 Department of Economic Opportunity; creation; powers                    |
| 238 | and duties  |
| 239 | (10) The department, with assistance from Enterprise                          |
| 240 | Florida, Inc., shall, by <u>November 1</u> <del>January 1</del> of each year, |
| 241 | submit an annual report to the Governor, the President of the                 |
| 242 | Senate, and the Speaker of the House of Representatives on the                |
| 243 | condition of the business climate and economic development in                 |
| 244 | the state.  |
| 245 | (a) The report <u>must</u> shall include the identification of                |
| 246 | problems and a prioritized list of recommendations.                           |
| 247 | (b) The report must incorporate annual reports of other                       |
| 248 | programs, including:  |
| 249 | 1. The displaced homemaker program established under s.                       |
| 250 | 446.50.   |
| 251 | 2. Information provided by the Department of Revenue under                    |
| 252 | <u>s. 290.014.</u>  |
| 253 | 3. Information provided by enterprise zone development                        |
| 254 | agencies under s. 290.0056 and an analysis of the activities and              |
| 255 | accomplishments of each enterprise zone.                                      |
| 256 | 4. The Economic Gardening Business Loan Pilot Program                         |
| 257 | established under s. 288.1081 and the Economic Gardening                      |
| 258 | Technical Assistance Pilot Program established under s.                       |
| 259 | 288.1082.   |
| 260 | 5. A detailed report of the performance of the Black                          |
| 261 | Business Loan Program and a cumulative summary of quarterly                   |
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| 262 | report data required under s. 288.714.  |
| 263 | 6. The Rural Economic Development Initiative established                              |
| 264 | under s. 288.0656.  |
| 265 | Section 3. Subsection (9) of section 220.194, Florida                                 |
| 266 | Statutes, is amended to read:   |
| 267 | 220.194 Corporate income tax credits for spaceflight                                  |
| 268 | projects  |
| 269 | (9) ANNUAL REPORTBeginning in 2014, the Department of                                 |
| 270 | Economic Opportunity, in cooperation with Space Florida and the                       |
| 271 | department, shall <u>include in the</u> <del>submit an</del> annual <u>incentives</u> |
| 272 | report <u>required under s. 288.907 a summary of</u> summarizing                      |
| 273 | activities relating to the Florida Space Business Incentives Act                      |
| 274 | established under this section <del>to the Governor, the President of</del>           |
| 275 | the Senate, and the Speaker of the House of Representatives by                        |
| 276 | each November 30.   |
| 277 | Section 4. Subsection (4) is added to section 288.005,                                |
| 278 | Florida Statutes, to read:  |
| 279 | 288.005 DefinitionsAs used in this chapter, the term:                                 |
| 280 | (4) "Jobs" means full-time equivalent positions, including,                           |
| 281 | but not limited to, positions obtained from a temporary                               |
| 282 | employment agency or employee leasing company or through a union                      |
| 283 | agreement or coemployment under a professional employer                               |
| 284 | organization agreement, which result directly from a project in                       |
| 285 | this state. This number does not include temporary construction                       |
| 286 | jobs involved with the construction of facilities for the                             |
| 287 | project.  |
| 288 | Section 5. Subsection (3) of section 288.012, Florida                                 |
| 289 | Statutes, is amended to read:   |
| 290 | 288.012 State of Florida international offices; state                                 |
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13-00419B-13 2013406 291 protocol officer; protocol manual.-The Legislature finds that 292 the expansion of international trade and tourism is vital to the 293 overall health and growth of the economy of this state. This 294 expansion is hampered by the lack of technical and business 295 assistance, financial assistance, and information services for 296 businesses in this state. The Legislature finds that these 297 businesses could be assisted by providing these services at 298 State of Florida international offices. The Legislature further 299 finds that the accessibility and provision of services at these 300 offices can be enhanced through cooperative agreements or 301 strategic alliances between private businesses and state, local, 302 and international governmental entities. (3) By October 1 of each year, Each international office 303 304 shall submit to Enterprise Florida, Inc., the department a 305 complete and detailed report on its activities and 306 accomplishments during the preceding fiscal year for inclusion 307 in the annual report required under s. 288.906. In a format 308 provided by Enterprise Florida, Inc., the report must set forth information on: 309 310 (a) The number of Florida companies assisted. (b) The number of inquiries received about investment 311 312 opportunities in this state. 313 (c) The number of trade leads generated. (d) The number of investment projects announced. 314 (e) The estimated U.S. dollar value of sales confirmations. 315 316 (f) The number of representation agreements. 317 (g) The number of company consultations. 318 (h) Barriers or other issues affecting the effective 319 operation of the office.

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| 320 | (i) Changes in office operations which are planned for the       |
| 321 | current fiscal year.   |
| 322 | (j) Marketing activities conducted.                              |
| 323 | (k) Strategic alliances formed with organizations in the         |
| 324 | country in which the office is located.                          |
| 325 | (l) Activities conducted with Florida's other international      |
| 326 | offices.   |
| 327 | (m) Any other information that the office believes would         |
| 328 | contribute to an understanding of its activities.                |
| 329 | Section 6. Present subsections (2) and (3) of section            |
| 330 | 288.061, Florida Statutes, are redesignated as subsections (3)   |
| 331 | and (4), respectively, and a new subsection (2) is added to that |
| 332 | section, to read:  |
| 333 | 288.061 Economic development incentive application               |
| 334 | process  |
| 335 | (2) Beginning July 1, 2013, the department shall review and      |
| 336 | evaluate each economic development incentive application for the |
| 337 | economic benefits of the proposed award of state incentives      |
| 338 | proposed for the project. The term "economic benefits" has the   |
| 339 | same meaning as in s. 288.005. The Office of Economic and        |
| 340 | Demographic Research shall review and evaluate the methodology   |
| 341 | and model used to calculate the economic benefits. For purposes  |
| 342 | of this requirement, an amended definition of economic benefits  |
| 343 | may be developed in conjunction with the Office of Economic and  |
| 344 | Demographic Research. The Office of Economic and Demographic     |
| 345 | Research shall report on the methodology and model by September  |
| 346 | 1, 2013, and every third year thereafter, to the President of    |
| 347 | the Senate and the Speaker of the House of Representatives.      |
| 348 | Section 7. Subsection (8) of section 288.0656, Florida           |
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13-00419B-13 2013406 349 Statutes, is amended to read: 350 288.0656 Rural Economic Development Initiative.-351 (8) REDI shall submit a report to the Governor, the 352 President of the Senate, and the Speaker of the House of 353 Representatives each year on or before September 1 on all REDI 354 activities for the prior fiscal year as a supplement to the 355 annual report required under s. 20.60. This report must shall 356 include a status report on all projects currently being 357 coordinated through REDI, the number of preferential awards and 358 allowances made pursuant to this section, the dollar amount of 359 such awards, and the names of the recipients. The report must 360 shall also include a description of all waivers of program 361 requirements granted. The report must shall also include 362 information as to the economic impact of the projects 363 coordinated by REDI, and recommendations based on the review and 364 evaluation of statutes and rules having an adverse impact on 365 rural communities, and proposals to mitigate such adverse 366 impacts. 367 Section 8. Paragraph (c) of subsection (3) of section 368 288.095, Florida Statutes, is repealed. 369 Section 9. Paragraph (c) of subsection (4) and paragraph 370 (d) of subsection (7) of section 288.106, Florida Statutes, are 371 amended to read: 372 288.106 Tax refund program for qualified target industry 373 businesses.-(4) APPLICATION AND APPROVAL PROCESS.-374 375 (c) Each application meeting the requirements of paragraph 376 (b) must be submitted to the department for determination of 377 eligibility. The department shall review and evaluate each

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| 378 | application based on, but not limited to, the following                   |
| 379 | criteria:   |
| 380 | 1. Expected contributions to the state's economy,                         |
| 381 | consistent with the state strategic economic development plan             |
| 382 | prepared by the department.   |
| 383 | 2. The economic benefits of the proposed award of tax                     |
| 384 | refunds under this section and the economic benefits of state             |
| 385 | incentives proposed for the project. The term "economic                   |
| 386 | benefits" has the same meaning as in s. 288.005. The Office of            |
| 387 | Economic and Demographic Research shall review and evaluate the           |
| 388 | methodology and model used to calculate the economic benefits             |
| 389 | and shall report its findings by September 1 of every 3rd year,           |
| 390 | to the President of the Senate and the Speaker of the House of            |
| 391 | Representatives.  |
| 392 | 3. The amount of capital investment to be made by the                     |
| 393 | applicant in this state.  |
| 394 | 4. The local financial commitment and support for the                     |
| 395 | project.  |
| 396 | 5. The expected effect of the project on the unemployed and               |
| 397 | underemployed unemployment rate in the county where the project           |
| 398 | will be located.  |
| 399 | 6. The <u>expected</u> effect of the award on the viability of the        |
| 400 | project and the probability that the project would be undertaken          |
| 401 | in this state if such tax refunds are granted to the applicant.           |
| 402 | 7. The expected long-term commitment of the applicant to                  |
| 403 | economic growth and employment in this state resulting from the           |
| 404 | project.  |
| 405 | 7.8. A review of the business's past activities in this                   |
| 406 | state or other states, including whether the <del>such</del> business has |

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13-00419B-13 2013406 407 been subjected to criminal or civil fines and penalties and 408 whether the business received economic development incentives in 409 other states and the results of such incentive agreements. This 410 subparagraph does not require the disclosure of confidential 411 information. 412 (7) ADMINISTRATION.-413 (d) Beginning with tax refund agreements signed after July 414 1, 2010, the department shall attempt to ascertain the causes 415 for any business's failure to complete its agreement and shall 416 report its findings and recommendations must be included in the 417 annual incentives report under s. 288.907 to the Governor, the 418 President of the Senate, and the Speaker of the House of Representatives. The report shall be submitted by December 1 of 419 420 each year beginning in 2011. 421 Section 10. Subsection (8) of section 288.1081, Florida 422 Statutes, is amended to read: 423 288.1081 Economic Gardening Business Loan Pilot Program.-424 (8) The annual report required under s. 20.60 must describe 425 On June 30 and December 31 of each year, the department shall 426 submit a report to the Governor, the President of the Senate, 427 and the Speaker of the House of Representatives which describes 428 in detail the use of the loan funds. The report must include, at 429 a minimum, the number of businesses receiving loans, the number 430 of full-time equivalent jobs created as a result of the loans, 431 the amount of wages paid to employees in the newly created jobs, 432 the locations and types of economic activity undertaken by the 433 borrowers, the amounts of loan repayments made to date, and the default rate of borrowers. 434 435 Section 11. Subsection (8) of section 288.1082, Florida

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| 436 | Statutes, is amended to read:   |
| 437 | 288.1082 Economic Gardening Technical Assistance Pilot                        |
| 438 | Program.—   |
| 439 | (8) The annual report required under s. 20.60 must describe                   |
| 440 | On December 31 of each year, the department shall submit a                    |
| 441 | report to the Governor, the President of the Senate, and the                  |
| 442 | Speaker of the House of Representatives which describes in                    |
| 443 | detail the progress of the pilot program. The report must                     |
| 444 | include, at a minimum, the number of businesses receiving                     |
| 445 | assistance, the number of full-time equivalent jobs created as a              |
| 446 | result of the assistance, if any, the amount of wages paid to                 |
| 447 | employees in the newly created jobs, and the locations and types              |
| 448 | of economic activity undertaken by the businesses.                            |
| 449 | Section 12. Paragraph (e) of subsection (3) of section                        |
| 450 | 288.1088, Florida Statutes, is amended to read:                               |
| 451 | 288.1088 Quick Action Closing Fund  |
| 452 | (3)   |
| 453 | (e) <u>The department</u> <del>Enterprise Florida, Inc.,</del> shall validate |
| 454 | contractor performance. Such validation shall be reported <u>in the</u>       |
| 455 | annual incentives report required under s. 288.907 within 6                   |
| 456 | months after completion of the contract to the Governor,                      |
| 457 | President of the Senate, and the Speaker of the House of                      |
| 458 | Representatives.  |
| 459 | Section 13. Paragraphs (b) and (d) of subsection (4), and                     |
| 460 | subsections (9) and (11) of section 288.1089, Florida Statutes,               |
| 461 | are amended to read:  |
| 462 | 288.1089 Innovation Incentive Program   |
| 463 | (4) To qualify for review by the department, the applicant                    |
| 464 | must, at a minimum, establish the following to the satisfaction               |
|     |   |

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| 465 | of the department:  |
| 466 | (b) A research and development project must:                              |
| 467 | 1. Serve as a catalyst for an emerging or evolving                        |
| 468 | technology cluster.   |
| 469 | 2. Demonstrate a plan for significant higher education                    |
| 470 | collaboration.  |
| 471 | 3. Provide the state, at a minimum, a <u>cumulative</u> break-even        |
| 472 | economic benefit return on investment within a 20-year period.            |
| 473 | 4. Be provided with a one-to-one match from the local                     |
| 474 | community. The match requirement may be reduced or waived in              |
| 475 | rural areas of critical economic concern or reduced in rural              |
| 476 | areas, brownfield areas, and enterprise zones.                            |
| 477 | (d) For an alternative and renewable energy project in this               |
| 478 | state, the project must:  |
| 479 | 1. Demonstrate a plan for significant collaboration with an               |
| 480 | institution of higher education;  |
| 481 | 2. Provide the state, at a minimum, a <u>cumulative</u> break-even        |
| 482 | <pre>economic benefit return on investment within a 20-year period;</pre> |
| 483 | 3. Include matching funds provided by the applicant or                    |
| 484 | other available sources. The match requirement may be reduced or          |
| 485 | waived in rural areas of critical economic concern or reduced in          |
| 486 | rural areas, brownfield areas, and enterprise zones;                      |
| 487 | 4. Be located in this state; and  |
| 488 | 5. Provide at least 35 direct, new jobs that pay an                       |
| 489 | estimated annual average wage that equals at least 130 percent            |
| 490 | of the average private sector wage.                                       |
| 491 | (9) The department shall validate the performance of an                   |
| 492 | innovation business, a research and development facility, or an           |
| 493 | alternative and renewable energy business that has received an            |

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13-00419B-13 2013406 494 award. At the conclusion of the innovation incentive award 495 agreement, or its earlier termination, the department shall  $\tau$ 496 within 90 days, submit, as part of the annual incentives report required under s. 288.907, a report to the Governor, the 497 President of the Senate, and the Speaker of the House of 498 499 Representatives detailing whether the recipient of the 500 innovation incentive grant achieved its specified outcomes. 501 (11) (a) The department shall submit to the Governor, the 502 President of the Senate, and the Speaker of the House of 503 Representatives, as part of the annual incentives report 504 required under s. 288.907, a report summarizing the activities 505 and accomplishments of the recipients of grants from the 506 Innovation Incentive Program during the previous 12 months and 507 an evaluation of whether the recipients are catalysts for 508 additional direct and indirect economic development in Florida. 509 (b) Beginning March 1, 2010, and every third year 510 thereafter, the Office of Program Policy Analysis and Government 511 Accountability, in consultation with the Auditor General's 512 Office, shall release a report evaluating the Innovation 513 Incentive Program's progress toward creating clusters of high-514 wage, high-skilled, complementary industries that serve as 515 catalysts for economic growth specifically in the regions in 516 which they are located, and generally for the state as a whole. 517 Such report should include critical analyses of quarterly and 518 annual reports, annual audits, and other documents prepared by the Innovation Incentive Program awardees; relevant economic 519 520 development reports prepared by the department, Enterprise

# 521 Florida, Inc., and local or regional economic development

522 organizations; interviews with the parties involved; and any

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| 523 | other relevant data. Such report should also include legislative                   |
| 524 | recommendations, if necessary, on how to improve the Innovation                    |
| 525 | Incentive Program so that the program reaches its anticipated                      |
| 526 | potential as a catalyst for direct and indirect economic                           |
| 527 | development in this state.   |
| 528 | Section 14. Subsection (3) of section 288.1253, Florida                            |
| 529 | Statutes, is amended to read:  |
| 530 | 288.1253 Travel and entertainment expenses   |
| 531 | (3) The department shall prepare an annual report of the                           |
| 532 | expenditures of the previous fiscal year of the Office of Film                     |
| 533 | and Entertainment and provide such report to the Legislature <u>on</u>             |
| 534 | November 1 <del>no later than December 30</del> of each year <u>as part of the</u> |
| 535 | report required under s. 288.1254(10) for the expenditures of                      |
| 536 | the previous fiscal year. The report shall consist of a summary                    |
| 537 | of all travel, entertainment, and incidental expenses incurred                     |
| 538 | within the United States and all travel, entertainment, and                        |
| 539 | incidental expenses incurred outside the United States, as well                    |
| 540 | as a summary of all successful projects that developed from such                   |
| 541 | travel.  |
| 542 | Section 15. Subsection (10) of section 288.1254, Florida                           |
| 543 | Statutes, is amended to read:  |
| 544 | 288.1254 Entertainment industry financial incentive                                |
| 545 | program.—  |
| 546 | (10) ANNUAL REPORTEach <u>November 1</u> October 1, the Office                     |
| 547 | of Film and Entertainment shall provide an annual report for the                   |
| 548 | previous fiscal year to the Governor, the President of the                         |
| 549 | Senate, and the Speaker of the House of Representatives which                      |
| 550 | outlines the return on investment and economic benefits to the                     |
| 551 | state. The report <u>must</u> $\frac{1}{2}$ shall also include an estimate of the  |
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| 552 | full-time equivalent positions created by each production that                           |
| 553 | received tax credits under this section and information relating                         |
| 554 | to the distribution of productions receiving credits by                                  |
| 555 | geographic region and type of production. The report must also                           |
| 556 | include the expenditures report required under s. 288.1253(3)                            |
| 557 | and the report detailing the relationship between tax exemptions                         |
| 558 | and incentives to industry growth required under s. 288.1258(5).                         |
| 559 | Section 16. Subsection (5) of section 288.1258, Florida                                  |
| 560 | Statutes, is amended to read:  |
| 561 | 288.1258 Entertainment industry qualified production                                     |
| 562 | companies; application procedure; categories; duties of the                              |
| 563 | Department of Revenue; records and reports   |
| 564 | (5) RELATIONSHIP OF TAX EXEMPTIONS AND INCENTIVES TO                                     |
| 565 | INDUSTRY GROWTH; REPORT TO THE LEGISLATUREThe Office of Film                             |
| 566 | and Entertainment shall keep annual records from the information                         |
| 567 | provided on taxpayer applications for tax exemption certificates                         |
| 568 | beginning January 1, 2001. These records also <u>must</u> <del>shall</del> reflect       |
| 569 | a ratio of the annual amount of sales and use tax exemptions                             |
| 570 | under this section, plus the incentives awarded pursuant to s.                           |
| 571 | 288.1254 to the estimated amount of funds expended by certified                          |
| 572 | productions. In addition, the office shall maintain data showing                         |
| 573 | annual growth in Florida-based entertainment industry companies                          |
| 574 | and entertainment industry employment and wages. The employment                          |
| 575 | information <u>must</u> shall include an estimate of the full-time                       |
| 576 | equivalent positions created by each production that received                            |
| 577 | tax credits pursuant to s. 288.1254. The Office of Film and                              |
| 578 | Entertainment shall report this information to the Legislature                           |
| 579 | no later than <u>November 1</u> <del>December 1</del> of each year <u>as part of the</u> |
| 580 | report required under s. 288.1254(10).   |
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| 581 | Section 17. Subsection (3) of section 288.714, Florida                            |
| 582 | Statutes, is amended to read:   |
| 583 | 288.714 Quarterly and annual reports  |
| 584 | (3) The annual review and report required under s. 20.60                          |
| 585 | must include By August 31 of each year, the department shall                      |
| 586 | provide to the Governor, the President of the Senate, and the                     |
| 587 | Speaker of the House of Representatives a detailed report of the                  |
| 588 | performance of the Black Business Loan Program. The report must                   |
| 589 | include a cumulative summary of quarterly report data required                    |
| 590 | by subsection (1).  |
| 591 | Section 18. Section 288.7771, Florida Statutes, is amended                        |
| 592 | to read:  |
| 593 | 288.7771 Annual report of Florida Export Finance                                  |
| 594 | Corporation.—The corporation shall annually prepare and submit                    |
| 595 | to <u>Enterprise Florida, Inc.,</u> the department for inclusion in its           |
| 596 | annual report required by <u>s. 288.906,</u> <del>s. 288.095</del> a complete and |
| 597 | detailed report setting forth:  |
| 598 | (1) The report required in s. 288.776(3).   |
| 599 | (2) Its assets and liabilities at the end of its most                             |
| 600 | recent fiscal year.   |
| 601 | Section 19. Section 288.903, Florida Statutes, is amended                         |
| 602 | to read:  |
| 603 | 288.903 Duties of Enterprise Florida, IncEnterprise                               |
| 604 | Florida, Inc., shall have the following duties:                                   |
| 605 | (1) Responsibly and prudently manage all public and private                       |
| 606 | funds received, and ensure that the use of such funds is in                       |
| 607 | accordance with all applicable laws, bylaws, or contractual                       |
| 608 | requirements.   |
| 609 | (2) Administer the entities or programs created pursuant to                       |
|     |   |

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CODING: Words stricken are deletions; words underlined are additions.

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| 610 | part IX of this chapter; ss. 288.9622-288.9624; ss. 288.95155   |
| 611 | and 288.9519; and chapter 95-429, Laws of Florida, line 1680Y.  |
| 612 | (3) Prepare an annual report pursuant to s. 288.906 <u>.</u>    |
| 613 | (4) Prepare, in conjunction with the department, and an         |
| 614 | annual incentives report pursuant to s. 288.907.                |
| 615 | (5) (4) Assist the department with the development of an        |
| 616 | annual and a long-range strategic business blueprint for        |
| 617 | economic development required in s. 20.60.                      |
| 618 | (6)(5) In coordination with Workforce Florida, Inc.,            |
| 619 | identify education and training programs that will ensure       |
| 620 | Florida businesses have access to a skilled and competent       |
| 621 | workforce necessary to compete successfully in the domestic and |
| 622 | global marketplace.   |
| 623 | Section 20. Subsection (6) of section 288.904, Florida          |
| 624 | Statutes, is repealed.  |
| 625 | Section 21. Subsection (3) is added to section 288.906,         |
| 626 | Florida Statutes, to read:                                      |
| 627 | 288.906 Annual report of Enterprise Florida, Inc., and its      |
| 628 | divisions; audits   |
| 629 | (3) The following reports must be included as supplements       |
| 630 | to the detailed report required by this section:                |
| 631 | (a) The annual report of the Florida Export Finance             |
| 632 | Corporation required under s. 288.7771.                         |
| 633 | (b) The report on international offices required under s.       |
| 634 | 288.012.  |
| 635 | Section 22. Section 288.907, Florida Statutes, is amended       |
| 636 | to read:  |
| 637 | 288.907 Annual incentives report                                |
| 638 | (1) By December 30 of each year, In addition to the annual      |
|     |   |

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| 639 |  |
| 640 | conjunction with the department, by December 30 of each year,    |
| 641 | shall provide the Governor, the President of the Senate, and the |
| 642 | Speaker of the House of Representatives a detailed incentives    |
| 643 | report quantifying the economic benefits for all of the economic |
| 644 | development incentive programs marketed by Enterprise Florida,   |
| 645 | Inc.   |
| 646 | (a) The annual incentives report must include:                   |
| 647 | (1) For each incentive program:                                  |
| 648 | <u>(a)</u> A brief description of the incentive program.         |
| 649 | (b) <del>2.</del> The amount of awards granted, by year, since   |
| 650 | inception and the annual amount actually transferred from the    |
| 651 | state treasury to businesses or for the benefit of businesses    |
| 652 | for each of the previous 3 years.                                |
| 653 | 3. The economic benefits, as defined in s. 288.005, based        |
| 654 | on the actual amount of private capital invested, actual number  |
| 655 | of jobs created, and actual wages paid for incentive agreements  |
| 656 | completed during the previous 3 years.                           |
| 657 | <u>(c)</u> 4. The report shall also include The actual amount of |
| 658 | private capital invested, actual number of jobs created, and     |
| 659 | actual wages paid for incentive agreements completed during the  |
| 660 | previous 3 years for each target industry sector.                |
| 661 | <u>(2)</u> For projects completed during the previous state      |
| 662 | fiscal year, the report must include:                            |
| 663 | (a) 1. The number of economic development incentive              |
| 664 | applications received.   |
| 665 | $(b)^2$ . The number of recommendations made to the department   |
| 666 | by Enterprise Florida, Inc., including the number recommended    |
| 667 | for approval and the number recommended for denial.              |
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| 668 | (c) The number of final decisions issued by the                           |
| 669 | department for approval and for denial.                                   |
| 670 | (d)4. The projects for which a tax refund, tax credit, or                 |
| 671 | cash grant agreement was executed, identifying for each project:          |
| 672 | 1. <del>a.</del> The number of jobs committed to be created.              |
| 673 | 2. <del>b.</del> The amount of capital investments committed to be        |
| 674 | made.   |
| 675 | 3.e. The annual average wage committed to be paid.                        |
| 676 | <u>4.</u> The amount of state economic development incentives             |
| 677 | committed to the project from each incentive program under the            |
| 678 | project's terms of agreement with the Department of Economic              |
| 679 | Opportunity.  |
| 680 | 5.e. The amount and type of local matching funds committed                |
| 681 | to the project.   |
| 682 | (e) Tax refunds paid or other payments made funded out of                 |
| 683 | the Economic Development Incentives Account for each project.             |
| 684 | (f) The types of projects supported.                                      |
| 685 | (3)(c) For economic development projects that received tax                |
| 686 | refunds, tax credits, or cash grants under the terms of an                |
| 687 | agreement for incentives, the report must identify:                       |
| 688 | (a) <del>1.</del> The number of jobs actually created.                    |
| 689 | (b) <sup>2.</sup> The amount of capital investments actually made.        |
| 690 | <u>(c)</u> The annual average wage paid.                                  |
| 691 | (4)(d) For a project receiving economic development                       |
| 692 | incentives approved by the department and receiving federal or            |
| 693 | local incentives, <del>the report must include</del> a description of the |
| 694 | federal or local incentives, if available.                                |
| 695 | (5)(e) The <del>report must state the</del> number of withdrawn or        |
| 696 | terminated projects that did not fulfill the terms of their               |
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| 697 | agreements with the department and, consequently, are not        |
| 698 | receiving incentives.  |
| 699 | (6) For any agreements signed after July 1, 2010, findings       |
| 700 | and recommendations on the efforts of the department to          |
| 701 | ascertain the causes of any business's inability to complete its |
| 702 | agreement made under s. 288.106.                                 |
| 703 | (7) (f) The amount report must include an analysis of the        |
| 704 | economic benefits, as defined in s. 288.005, of tax refunds, tax |
| 705 | credits, or other payments made to projects locating or          |
| 706 | expanding in state enterprise zones, rural communities,          |
| 707 | brownfield areas, or distressed urban communities. The report    |
| 708 | must include a separate analysis of the impact of such tax       |
| 709 | refunds on state enterprise zones designated under s. 290.0065,  |
| 710 | rural communities, brownfield areas, and distressed urban        |
| 711 | communities.   |
| 712 | (8) The name of and tax refund amount for each business          |
| 713 | that has received a tax refund under s. 288.1045 or s. 288.106   |
| 714 | during the preceding fiscal year.                                |
| 715 | <u>(9)</u> An identification of The report must identify the     |
| 716 | target industry businesses and high-impact businesses.           |
| 717 | (10) (h) A description of The report must describe the           |
| 718 | trends relating to business interest in, and usage of, the       |
| 719 | various incentives, and the number of minority-owned or woman-   |
| 720 | owned businesses receiving incentives.                           |
| 721 | (11) (i) An identification of The report must identify           |
| 722 | incentive programs not used and recommendations for program      |
| 723 | changes or program elimination utilized.                         |
| 724 | (12) Information related to the validation of contractor         |
| 725 | performance required under s. 288.061.                           |
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| 726 | (13) Beginning in 2014, a summation of the activities                              |
| 727 | related to the Florida Space Business Incentives Act.                              |
| 728 | (2) The Division of Strategic Business Development within                          |
| 729 | the department shall assist Enterprise Florida, Inc., in the                       |
| 730 | preparation of the annual incentives report.                                       |
| 731 | Section 23. Subsection (3) of section 288.92, Florida                              |
| 732 | Statutes, is amended to read:  |
| 733 | 288.92 Divisions of Enterprise Florida, Inc  |
| 734 | (3) By October 15 each year, each division shall draft and                         |
| 735 | submit an annual report <u>that</u> which details the division's                   |
| 736 | activities during the prior fiscal year and includes any                           |
| 737 | recommendations for improving current statutes related to the                      |
| 738 | division's related area. These annual reports shall be included                    |
| 739 | in the report required under s. 288.906.   |
| 740 | Section 24. Subsection (5) of section 288.95155, Florida                           |
| 741 | Statutes, is amended to read:  |
| 742 | 288.95155 Florida Small Business Technology Growth                                 |
| 743 | Program.—  |
| 744 | (5) Enterprise Florida, Inc., shall prepare for inclusion                          |
| 745 | in the annual report <del>of the department</del> required <u>under s. 288.907</u> |
| 746 | by s. 288.095 a report on the financial status of the program.                     |
| 747 | The report must specify the assets and liabilities of the                          |
| 748 | program within the current fiscal year and must include a                          |
| 749 | portfolio update that lists all of the businesses assisted, the                    |
| 750 | private dollars leveraged by each business assisted, and the                       |
| 751 | growth in sales and in employment of each business assisted.                       |
| 752 | Section 25. Subsection (11) of section 290.0056, Florida                           |
| 753 | Statutes, is amended to read:  |
| 754 | 290.0056 Enterprise zone development agency  |
|     |  |

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| 755 | (11) Before October 1 <del>December 1</del> of each year, the agency          |
| 756 | shall submit to the department for inclusion in the annual                    |
| 757 | report required under s. 20.60 a complete and detailed written                |
| 758 | report setting forth:   |
| 759 | (a) Its operations and accomplishments during the fiscal                      |
| 760 | year.   |
| 761 | (b) The accomplishments and progress concerning the                           |
| 762 | implementation of the strategic plan or measurable goals, and                 |
| 763 | any updates to the strategic plan or measurable goals.                        |
| 764 | (c) The number and type of businesses assisted by the                         |
| 765 | agency during the fiscal year.  |
| 766 | (d) The number of jobs created within the enterprise zone                     |
| 767 | during the fiscal year.   |
| 768 | (e) The usage and revenue impact of state and local                           |
| 769 | incentives granted during the calendar year.                                  |
| 770 | (f) Any other information required by the department.                         |
| 771 | Section 26. Section 290.014, Florida Statutes, is amended                     |
| 772 | to read:  |
| 773 | 290.014 Annual reports on enterprise zones                                    |
| 774 | (1) By <u>October 1</u> <del>February 1</del> of each year, the Department of |
| 775 | Revenue shall submit an annual report to the department                       |
| 776 | detailing the usage and revenue impact by county of the state                 |
| 777 | incentives listed in s. 290.007.  |
| 778 | (2) By March 1 of each year, the department shall submit an                   |
| 779 | annual report to the Governor, the Speaker of the House of                    |
| 780 | Representatives, and the President of the Senate. The annual                  |
| 781 | report <u>required under s. 20.60</u> shall include the information           |
| 782 | provided by the Department of Revenue pursuant to subsection (1)              |
| 783 | and the information provided by enterprise zone development                   |
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| 784 | agencies pursuant to s. 290.0056. In addition, the report shall                 |
| 785 | include an analysis of the activities and accomplishments of                    |
| 786 | each enterprise zone.   |
| 787 | Section 27. Subsection (11) of section 331.3051, Florida                        |
| 788 | Statutes, is amended to read:   |
| 789 | 331.3051 Duties of Space Florida.—Space Florida shall:                          |
| 790 | (11) Annually report on its performance with respect to its                     |
| 791 | business plan, to include finance, spaceport operations,                        |
| 792 | research and development, workforce development, and education.                 |
| 793 | The report shall be submitted to the Governor, the President of                 |
| 794 | the Senate, and the Speaker of the House of Representatives no                  |
| 795 | later than <u>November 30</u> <del>September 1</del> for the prior fiscal year. |
| 796 | The annual report must include operations information as                        |
| 797 | required under s. 331.310(2)(e).  |
| 798 | Section 28. Paragraph (e) of subsection (2) of section                          |
| 799 | 331.310, Florida Statutes, is amended to read:                                  |
| 800 | 331.310 Powers and duties of the board of directors                             |
| 801 | (2) The board of directors shall:   |
| 802 | (e) Prepare an annual report of operations <u>as a supplement</u>               |
| 803 | to the annual report required under s. 331.3051(11). The report                 |
| 804 | must shall include, but not be limited to, a balance sheet, an                  |
| 805 | income statement, a statement of changes in financial position,                 |
| 806 | a reconciliation of changes in equity accounts, a summary of                    |
| 807 | significant accounting principles, the auditor's report, a                      |
| 808 | summary of the status of existing and proposed bonding projects,                |
| 809 | comments from management about the year's business, and                         |
| 810 | prospects for the next year <del>, which shall be submitted each year</del>     |
| 811 | by November 30 to the Governor, the President of the Senate, the                |
| 812 | Speaker of the House of Representatives, the minority leader of                 |
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| 813 |   |
| 814 | Representatives.  |
| 815 | Section 29. Subsection (4) of section 446.50, Florida                               |
| 816 | Statutes, is amended to read:   |
| 817 | 446.50 Displaced homemakers; multiservice programs; report                          |
| 818 | to the Legislature; Displaced Homemaker Trust Fund created                          |
| 819 | (4) STATE PLAN  |
| 820 | (a) The Department of Economic Opportunity shall <u>include in</u>                  |
| 821 | the annual report required under s. 20.60 a develop a 3-year                        |
| 822 | <del>state</del> plan for the displaced homemaker program <del>which shall be</del> |
| 823 | updated annually. The plan must address, at a minimum, the need                     |
| 824 | for programs specifically designed to serve displaced                               |
| 825 | homemakers, any necessary service components for such programs                      |
| 826 | in addition to those enumerated in this section, goals of the                       |
| 827 | displaced homemaker program with an analysis of the extent to                       |
| 828 | which those goals are being met, and recommendations for ways to                    |
| 829 | address any unmet program goals. Any request for funds for                          |
| 830 | program expansion must be based on the <del>state</del> plan.                       |
| 831 | (b) The annual review and report required under s. 20.60                            |
| 832 | Each annual update must address any changes in the components of                    |
| 833 | the 3-year state plan and a report that must include, but need                      |
| 834 | not be limited to, the following:   |
| 835 | 1. The scope of the incidence of displaced homemakers;                              |
| 836 | 2. A compilation and report, by program, of data submitted                          |
| 837 | to the department pursuant to subparagraph 3. by funded                             |
| 838 | displaced homemaker service programs;   |
| 839 | 3. An identification and description of the programs in the                         |
| 840 | state which receive funding from the department, including                          |
| 841 | funding information; and  |
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| 842 | 4. An assessment of the effectiveness of each displaced          |
| 843 | homemaker service program based on outcome criteria established  |
| 844 | by rule of the department.                                       |
| 845 | (c) The 3-year state plan must be submitted to the               |
| 846 | President of the Senate, the Speaker of the House of             |
| 847 | Representatives, and the Governor on or before January 1, 2001,  |
| 848 | and annual updates of the plan must be submitted by January 1 of |
| 849 | each subsequent year.  |
| 850 | Section 30. This act shall take effect upon becoming a law.      |