Bill No. CS/CS/SB 50 (2013)

House

Amendment No. CHAMBER ACTION Senate Representative Waldman offered the following: Amendment (with title amendment) Remove everything after the enacting clause and insert: Section 1. Section 286.011, Florida Statutes, is amended to read: 286.011 Public meetings and records; public inspection; criminal and civil penalties.-(1) All meetings of any board or commission of any state agency or authority or of any agency or authority of any county, municipal corporation, or political subdivision, or of any entity created under general, special, or local law except as otherwise provided in the Constitution, including meetings with or attended by any person elected to such board or commission, but who has not yet taken office, at which official acts are to be taken are declared to be public meetings open to the public 673703 Approved For Filing: 5/1/2013 6:51:12 AM

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17	Amendment No. at all times, and <u>a</u> <del>no</del> resolution, rule, <u>ordinance, code,</u> or	
18	formal action <u>may not</u> <del>shall</del> be <del>considered</del> binding except as	
19	taken or made at such meeting. The following requirements shall	
20	apply to all formal meetings and informal meetings:	
21	(a) The board, entity, or commission must provide	
22	reasonable notice of all such meetings, unless emergency in	
23	nature then it shall be no less than 24 hours. The agenda may be	
24	amended thereafter when necessary. At least two copies of the	
25	agenda with all attachments shall be available for public	
26	inspection the day and at the place of each meeting.	
27	(b) Citizens or other persons shall have the right to speak	
28	within no less than 3 minutes, at the discretion of the	
29	presiding officer such may be extended, on any matter within the	
30	purview of the board, commission, or entity, not pending as	
31	regular or public hearing agenda items, at the beginning of the	
32	meeting either after the call to order or pledge of alliance and	
33	invocation, and also at the end of the meeting, as the last item	
34	on the agenda before adjournment in the order as printed. Such	
35	shall be known as the "Citizens To Be Heard" item.	
36	(c) Citizens or other persons shall have the right to speak	
37	within no less than 3 minutes, at the discretion of the	
38	presiding officer such may be extended, on each pending regular	
39	agenda item which affects appointment of public officers, land	
40	use, taxes, fees, rates, fines, rights, and interests of any	
41	given citizens, persons or businesses such matters shall not be	
42	placed as items in the consent agenda. All other matters such as	
43	the consent agenda, awards, presentations, reports, minutes,	
44	announcements, and internally or solely administrative and	
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45 ministerial or emergency in nature cited on the agenda shall be 46 at the discretion of the presiding officer to allow public 47 comment. 48 (d) On each pending item listed on the agenda for public 49 hearing, citizens or other persons shall have the right to speak within no less than 3 minutes, at the discretion of the 50 51 presiding officer such may be extended, whether they are 52 proponents, opponents or undecided on the item pending for 53 action. (e) Any reasonable or legitimate questions that arise, 54 where clearly inquired of the board, commission, or entity, from 55 56 citizens or other persons while exercising their right to speak 57 shall be responded to either at the meeting publicly or by some 58 form of correspondence within ten days of the inquiry which 59 response shall be recorded with the minutes of the meeting for 60 public inspection. (f) At the discretion of the presiding officer over any 61 62 meetings as prescribed in this section in which a large number 63 of individuals wish to be heard, it may be required that representatives of groups or factions on an item, rather than 64 65 all of the members of the groups or factions, address the board, 66 entity, or commission. Where there would be yet still a large 67 number of individuals who wish to speak on an item, or in general there is a large number of individuals who wish to speak 68 on an item, numbering over twenty, it shall be in the discretion 69 of the presiding officer as to the time permitted per person 70 71 which shall be no less than one minute as time would permit 72 until adjournment, nevertheless, a time certain may be set for 673703 Approved For Filing: 5/1/2013 6:51:12 AM Page 3 of 9

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# 73 <u>the citizens to be heard and each pending regular or public</u> 74 hearing agenda items.

(g) A general form shall be provided by the board,
commission, or entity for citizens or other persons to register
to speak as they wish on all matters in their purview and
pending agenda items as required by law. The presiding officer
shall have the discretion to control proper and ensure orderly
protocol and decorum in all meetings.

(2) The minutes of a meeting of any such board or commission of any such state agency, or authority, or entity shall be promptly recorded, and such records shall be open to public inspection. The circuit courts of this state shall have jurisdiction to issue injunctions to enforce the purposes of this section upon application by any citizen of this state <u>or</u> other person.

(3) (a) Any public officer who violates any provision of
this section is guilty of a noncriminal infraction, punishable
by fine not exceeding \$500.

91 (b) Any person who is a member of a board or commission or 92 of any state agency or authority of any county, municipal 93 corporation, or political subdivision, or of any entity created 94 under general, special, or local law, who knowingly violates the 95 provisions of this section by attending a meeting not held in accordance with the provisions hereof is quilty of a misdemeanor 96 of the second degree, punishable as provided in s. 775.082 or s. 97 775.083. 98

99 (c) Conduct which occurs outside the state which would 100 constitute a knowing violation of this section is a misdemeanor 673703

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101 of the second degree, punishable as provided in s. 775.082 or s. 102 775.083.

103 (4) Whenever an action has been filed against any board or 104 commission of any state agency or authority or any agency or 105 authority of any county, municipal corporation, or political 106 subdivision, or of any entity created under general, special, or 107 local law, to enforce the provisions of this section or to invalidate the actions of any such board, entity, commission, 108 109 agency, or authority, which action was taken in violation of 110 this section, and the court determines that the defendant or defendants to such action acted in violation of this section, 111 the court shall assess a reasonable attorney's fee against such 112 agency, and may assess a reasonable attorney's fee against the 113 114 individual filing such an action if the court finds it was filed 115 in bad faith or was frivolous. Any fees so assessed may be 116 assessed against the individual member or members of such board, 117 entity, or commission; provided, that in any case where the board, entity, or commission seeks the advice of its attorney 118 119 and such advice is followed, no such fees shall be assessed 120 against the individual member or members of the board, entity, 121 or commission. However, this subsection shall not apply to a 122 state attorney or his or her duly authorized assistants or any 123 officer charged with enforcing the provisions of this section.

(5) Whenever any board or commission of any state agency or
authority or any agency or authority of any county, municipal
corporation, or political subdivision, or of any entity created
<u>under general, special, or local law,</u> appeals any court order
which has found said board, <u>entity</u>, commission, agency, or

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129 authority to have violated this section, and such order is 130 affirmed, the court shall assess a reasonable attorney's fee for 131 the appeal against such board, entity, commission, agency, or 132 authority. Any fees so assessed may be assessed against the 133 individual member or members of such board, entity, or 134 commission; provided, that in any case where the board, entity, 135 or commission seeks the advice of its attorney and such advice 136 is followed, no such fees shall be assessed against the 137 individual member or members of the board, entity, or 138 commission.

(6) All persons subject to subsection (1) are prohibited
from holding meetings at any facility or location which
discriminates on the basis of sex, age, race, creed, color,
origin, or economic status or which operates in such a manner as
to unreasonably restrict public access to such a facility.

144 (7) Whenever any member of any board or commission of any 145 state agency or authority or any agency or authority of any county, municipal corporation, or political subdivision, or of 146 any entity created under general, special, or local law, is 147 148 charged with a violation of this section and is subsequently 149 acquitted, the board, entity, or commission is authorized to 150 reimburse said member for any portion of his or her reasonable 151 attorney's fees.

(8) Notwithstanding the provisions of subsection (1), any
board or commission of any state agency or authority or any
agency or authority of any county, municipal corporation, or
political subdivision, <u>or of any entity created under general</u>,
special, or local law, and the chief administrative or executive

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157 officer of the governmental entity, may meet in private with the 158 entity's attorney to discuss pending litigation to which the 159 entity is presently a party before a court or administrative 160 agency, provided that the following conditions are met:

(a) The entity's attorney for the board, entity, or
<u>commission</u> shall advise the <u>board</u>, entity, or commission at a
public meeting that he or she desires advice concerning the
litigation.

(b) The subject matter of the meeting shall be confined to
settlement negotiations or strategy sessions related to
litigation expenditures.

(c) The entire session shall be recorded by a certified 168 court reporter. The reporter shall record the times of 169 170 commencement and termination of the session, all discussion and proceedings, the names of all persons present at any time, and 171 172 the names of all persons speaking. No portion of the session 173 shall be off the record. The court reporter's notes shall be fully transcribed and filed with the entity's clerk within a 174 175 reasonable time after the meeting.

176 (d) The board, entity, or commission shall give reasonable 177 public notice of the time and date of the attorney-client 178 session and the names of persons who will be attending the session. The session shall commence at an open meeting at which 179 180 the persons chairing the meeting shall announce the commencement and estimated length of the attorney-client session and the 181 names of the persons attending. At the conclusion of the 182 attorney-client session, the meeting shall be reopened, and the 183 184 person chairing the meeting shall announce the termination of

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Amendment No. 185 the session. 186 (e) The transcript shall be made part of the public record 187 upon conclusion of the litigation. 188 (9) This section shall preempt all other laws on public 189 meetings unless stated otherwise by the constitution or general 190 law and shall be supplementary to the constitution, general law, 191 or court precedent that are not in conflict herewith. 192 Section 2. This act shall take effect October 1, 2013. 193 194 195 TITLE AMENDMENT 196 Remove everything before the enacting clause and insert: A bill to be entitled 197 198 An act relating to public meetings; amending s. 286.011, F.S.; revising provisions governing public 199 200 meetings of any board or commission of any state 201 agency or authority or of any agency or authority of 202 any county, municipal corporation, or political 203 subdivision to include meetings of any entity created 204 under general, special, or local law; providing that 205 an ordinance or code may not be binding except as 206 taken or made at such meeting; revising and providing 207 additional requirements with respect to such meetings; providing meeting notice requirements; providing a 208 right of citizens and other persons to speak on any 209 matter within the purview of an entity regardless of 210 whether such matter is on the meeting agenda; 211 212 providing a right of citizens and other persons to

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213	speak on any matter on a meeting agenda; establishing
214	time limits within which the opportunity to speak
215	shall be provided; specifying discretionary authority
216	of a presiding officer; requiring a board, commission,
217	or entity to respond to questions posed at public
218	meetings within a specified time limit; requiring a
219	board, entity, or commission to provide a form on
220	which individuals may register to speak at meetings;
221	providing civil and criminal penalties; conforming
222	provisions relating to assessment of attorney fees and
223	authority to meet in private to discuss pending
224	litigation; providing for preemption of other laws on
225	public meetings; providing an effective date.