By the Committee on Commerce and Tourism; and Senator Hukill

577-03302-13 2013518c1

A bill to be entitled

An act relating to economic business incentives; amending s. 212.08, F.S.; revising the sales tax exemption for certain business purchases of industrial machinery and equipment; deleting certain limitations on, and procedural requirements relating to, the exemption; deleting the sales tax exemption for machinery and equipment used for certain federal procurement contracts; conforming cross-references; amending s. 288.1045, F.S.; deleting the limitation on the maximum amount of tax refunds a business may receive under the qualified defense contractor and space flight business tax refund program; amending s. 288.106, F.S.; deleting the limitation on the maximum amount of tax refunds a business may receive under the tax refund program for qualified target industry businesses; amending ss. 212.0602, 220.183, 290.0056, 290.007, 627.5105, and 1011.94, F.S.; conforming cross-references; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraphs (e) through (q) of subsection (5) of section 212.08, Florida Statutes, are redesignated as paragraphs (d) through (p), respectively, and paragraphs (b), (d), and (h) of that subsection and paragraph (f) of subsection (15) of that section are amended, to read:

212.08 Sales, rental, use, consumption, distribution, and storage tax; specified exemptions.—The sale at retail, the

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rental, the use, the consumption, the distribution, and the storage to be used or consumed in this state of the following are hereby specifically exempt from the tax imposed by this chapter.

- (5) EXEMPTIONS; ACCOUNT OF USE.-
- (b) Machinery and equipment used by manufacturers to increase productive output.
- 1. Industrial machinery and equipment purchased for exclusive use in this state by a new business in spaceport activities as defined by s. 212.02 or for use in new businesses that manufacture, process, compound, or produce for sale items of tangible personal property at fixed locations are exempt from the tax imposed by this chapter if, at the time of purchase, the purchaser furnishes the seller with a signed certificate stating that the items to be exempted are for exclusive use as provided in this paragraph. The certificate relieves the seller of the responsibility of collecting the tax on the sale of such items and the department shall look solely to the purchaser for recovery of the tax if it determines that the purchaser was not entitled to the exemption upon an affirmative showing by the taxpayer to the satisfaction of the department that such items are used in a new business in this state. Such purchases must be made before the date the business first begins its productive operations, and delivery of the purchased item must be made within 12 months after that date.
- 2. Industrial machinery and equipment purchased for exclusive use by an expanding facility which is engaged in spaceport activities as defined by s. 212.02 or for use in expanding manufacturing facilities or plant units which

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manufacture, process, compound, or produce for sale items of tangible personal property at fixed locations in this state are exempt from any amount of tax imposed by this chapter upon an affirmative showing by the taxpayer to the satisfaction of the department that such items are used to increase the productive output of such expanded facility or business by not less than 5 percent.

3.a. To receive an exemption provided by subparagraph 1. or subparagraph 2., a qualifying business entity shall apply to the department for a temporary tax exemption permit. The application shall state that a new business exemption or expanded business exemption is being sought. Upon a tentative affirmative determination by the department pursuant to subparagraph 1. or subparagraph 2., the department shall issue such permit.

b. The applicant shall maintain all necessary books and records to support the exemption. Upon completion of purchases of qualified machinery and equipment pursuant to subparagraph 1. or subparagraph 2., the temporary tax permit shall be delivered to the department or returned to the department by certified or registered mail.

c. If, in a subsequent audit conducted by the department, it is determined that the machinery and equipment purchased as exempt under subparagraph 1. or subparagraph 2. did not meet the criteria mandated by this paragraph or if commencement of production did not occur, the amount of taxes exempted at the time of purchase shall immediately be due and payable to the department by the business entity, together with the appropriate interest and penalty, computed from the date of purchase, in the manner prescribed by this chapter.

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d. If a qualifying business entity fails to apply for a temporary exemption permit or if the tentative determination by the department required to obtain a temporary exemption permit is negative, a qualifying business entity shall receive the exemption provided in subparagraph 1. or subparagraph 2. through a refund of previously paid taxes. No refund may be made for such taxes unless the criteria mandated by subparagraph 1. or subparagraph 2. have been met and commencement of production has occurred.

4. The department shall adopt rules governing applications for, issuance of, and the form of temporary tax exemption permits; provisions for recapture of taxes; and the manner and form of refund applications, and may establish guidelines as to the requisites for an affirmative showing of increased productive output, commencement of production, and qualification for exemption.

2.5. The exemption does exemptions provided in subparagraphs 1. and 2. do not apply to machinery or equipment purchased or used by electric utility companies, communications companies, oil or gas exploration or production operations, publishing firms that do not export at least 50 percent of their finished product out of the state, any firm subject to regulation by the Division of Hotels and Restaurants of the Department of Business and Professional Regulation, or any firm that does not manufacture, process, compound, or produce for sale items of tangible personal property or that does not use such machinery and equipment in spaceport activities as required by this paragraph. The exemption applies exemptions provided in subparagraphs 1. and 2. shall apply to machinery and equipment

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purchased for use in phosphate or other solid minerals severance, mining, or processing operations.

3.6. For the purposes of the exemption, the term exemptions provided in subparagraphs 1. and 2., these terms have the following meanings:

a. "Industrial machinery and equipment" means tangible personal property or other property that has a depreciable life of 3 years or more and that is used as an integral part in the manufacturing, processing, compounding, or production of tangible personal property for sale or is exclusively used in spaceport activities. A building and its structural components are not industrial machinery and equipment unless the building or structural component is so closely related to the industrial machinery and equipment that it houses or supports that the building or structural component can be expected to be replaced when the machinery and equipment are replaced. Heating and airconditioning systems are not industrial machinery and equipment unless the sole justification for their installation is to meet the requirements of the production process, even though the system may provide incidental comfort to employees or serve, to an insubstantial degree, nonproduction activities. The term includes parts and accessories for industrial machinery and equipment only to the extent that the exemption thereof is consistent with the provisions of this paragraph.

b. "Productive output" means the number of units actually produced by a single plant, operation, or product line in a single continuous 12-month period, irrespective of sales.

Increases in productive output shall be measured by the output for 12 continuous months selected by the expanding business

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after completion of the installation of such machinery or equipment over the output for the 12 continuous months immediately preceding such installation. However, in no case may such time period begin later than 2 years after completion of the installation of the new machinery and equipment. The units used to measure productive output shall be physically comparable between the two periods, irrespective of sales.

(d) Machinery and equipment used under federal procurement

1. Industrial machinery and equipment purchased by an expanding business which manufactures tangible personal property pursuant to federal procurement regulations at fixed locations in this state are exempt from the tax imposed in this chapter upon an affirmative showing by the taxpayer to the satisfaction of the department that such items are used to increase the implicit productive output of the expanded business by not less than 10 percent. The percentage of increase is measured as deflated implicit productive output for the calendar year during which the installation of the machinery or equipment is completed or during which commencement of production utilizing such items is begun divided by the implicit productive output for the preceding calendar year. In no case may the commencement of production begin later than 2 years following completion of installation of the machinery or equipment.

2. The amount of the exemption allowed shall equal the taxes otherwise imposed by this chapter on qualifying industrial machinery or equipment reduced by the percentage of gross receipts from cost-reimbursement type contracts attributable to the plant or operation to total gross receipts so attributable,

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accrued for the year of completion or commencement.

3. The exemption provided by this paragraph shall inure to the taxpayer only through refund of previously paid taxes. Such refund shall be made within 30 days of formal approval by the department of the taxpayer's application, which application may be made on an annual basis following installation of the machinery or equipment.

- 4. For the purposes of this paragraph, the term:
- a. "Cost-reimbursement type contracts" has the same meaning
- b. "Deflated implicit productive output" means the product of implicit productive output times the quotient of the national defense implicit price deflator for the preceding calendar year divided by the deflator for the year of completion or commencement.
- c. "Eligible costs" means the total direct and indirect costs, as defined in 32 C.F.R. ss. 15-202 and 15-203, excluding general and administrative costs, selling expenses, and profit, defined by the uniform cost-accounting standards adopted by the Cost-Accounting Standards Board created pursuant to 50 U.S.C. s. 2168.
- d. "Implicit productive output" means the annual eligible costs attributable to all contracts or subcontracts subject to federal procurement regulations of the single plant or operation at which the machinery or equipment is used.
- e. "Industrial machinery and equipment" means tangible personal property or other property that has a depreciable life of 3 years or more, that qualifies as an eligible cost under federal procurement regulations, and that is used as an integral

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part of the process of production of tangible personal property. A building and its structural components are not industrial machinery and equipment unless the building or structural component is so closely related to the industrial machinery and equipment that it houses or supports that the building or structural component can be expected to be replaced when the machinery and equipment are replaced. Heating and air—conditioning systems are not industrial machinery and equipment unless the sole justification for their installation is to meet the requirements of the production process, even though the system may provide incidental comfort to employees or serve, to an insubstantial degree, nonproduction activities. The term includes parts and accessories only to the extent that the exemption of such parts and accessories is consistent with the provisions of this paragraph.

f. "National defense implicit price deflator" means the national defense implicit price deflator for the gross national product as determined by the Bureau of Economic Analysis of the United States Department of Commerce.

5. The exclusions provided in subparagraph (b) 5. apply to this exemption. This exemption applies only to machinery or equipment purchased pursuant to production contracts with the United States Department of Defense and Armed Forces, the National Aeronautics and Space Administration, and other federal agencies for which the contracts are classified for national security reasons. In no event shall the provisions of this paragraph apply to any expanding business the increase in productive output of which could be measured under the provisions of sub-subparagraph (b) 6.b. as physically comparable

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(g) (h) Business property used in an enterprise zone.-

- 1. Business property purchased for use by businesses located in an enterprise zone which is subsequently used in an enterprise zone is shall be exempt from the tax imposed by this chapter. This exemption inures to the business only through a refund of previously paid taxes. A refund shall be authorized upon an affirmative showing by the taxpayer, to the satisfaction of the department, that the requirements of this paragraph have been met.
- 2. To receive a refund, the business must file under oath with the governing body or enterprise zone development agency that has having jurisdiction over the enterprise zone where the business is located, as applicable, an application, under oath, which includes:
- a. The name and address of the business claiming the refund.
- b. The identifying number assigned pursuant to s. 290.0065 to the enterprise zone in which the business is located.
- c. A specific description of the property for which a refund is sought, including its serial number or other permanent identification number.
 - d. The location of the property.
- e. The sales invoice or other proof of purchase of the property, showing the amount of sales tax paid, the date of purchase, and the name and address of the sales tax dealer from whom the property was purchased.
- f. Whether the business is a small business as defined by s. 288.703.

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g. If applicable, the name and address of each permanent employee of the business, including, for each employee who is a resident of an enterprise zone, the identifying number assigned pursuant to s. 290.0065 to the enterprise zone in which the employee resides.

- 3. Within 10 working days after receipt of an application, the governing body or enterprise zone development agency shall review the application to determine if it contains all the information required pursuant to subparagraph 2. and meets the criteria set out in this paragraph. The governing body or agency shall certify all applications that contain the information required pursuant to subparagraph 2. and meet the criteria set out in this paragraph as eligible to receive a refund. If applicable, the governing body or agency shall also certify if 20 percent of the employees of the business are residents of an enterprise zone, excluding temporary and part-time employees. The certification must shall be in writing, and a copy of the certification must shall be transmitted to the executive director of the Department of Revenue. The business is shall be responsible for forwarding a certified application to the department within the time specified in subparagraph 4.
- 4. An application for a refund pursuant to this paragraph must be submitted to the department within 6 months after the tax is due on the business property that is purchased.
- 5. The amount refunded on purchases of business property under this paragraph shall be the lesser of 97 percent of the sales tax paid on such business property or \$5,000, or, if no less than 20 percent or more of the employees of the business are residents of an enterprise zone, excluding temporary and

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part-time employees, the amount refunded on purchases of business property under this paragraph shall be the lesser of 97 percent of the sales tax paid on such business property or \$10,000. A refund must approved pursuant to this paragraph shall be made within 30 days after formal approval by the department of the application for the refund. A refund may not be granted under this paragraph unless the amount to be refunded exceeds \$100 in sales tax paid on purchases made within a 60-day time period.

- 6. The department shall adopt rules governing the manner and form of refund applications and may establish guidelines as to the requisites for an affirmative showing of qualification for exemption under this paragraph.
- 7. If the department determines that the business property is used outside an enterprise zone within 3 years after from the date of purchase, the amount of taxes refunded to the business purchasing such business property is shall immediately be due and payable to the department by the business, together with the appropriate interest and penalty, computed from the date of purchase, in the manner provided by this chapter.
- Notwithstanding this subparagraph, business property used exclusively in:
 - a. Licensed commercial fishing vessels,
 - b. Fishing guide boats, or
 - c. Ecotourism quide boats

that leave and return to a fixed location within an area designated under s. 379.2353, Florida Statutes 2010, are eligible for the exemption provided under this paragraph if all

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requirements of this paragraph are met. Such vessels and boats must be owned by a business that is eligible to receive the exemption provided under this paragraph. This exemption does not apply to the purchase of a vessel or boat.

- 8. The department shall deduct an amount equal to 10 percent of each refund granted under this paragraph from the amount transferred into the Local Government Half-cent Sales Tax Clearing Trust Fund pursuant to s. 212.20 for the county area in which the business property is located and shall transfer that amount to the General Revenue Fund.
- 9. For the purposes of this exemption, the term "business property" means new or used property defined as "recovery property" in s. 168(c) of the Internal Revenue Code of 1954, as amended, except:
- a. Property classified as 3-year property under s. 168(c)(2)(A) of the Internal Revenue Code of 1954, as amended;
- b. Industrial machinery and equipment as defined in subparagraph (b)3.
 sub-subparagraph (b)6.a.
 and eligible for exemption under paragraph (b);
- c. Building materials as defined in sub-subparagraph (g) 8.a.; and
- d. Business property having a sales price of under \$5,000 per unit.
- 10. This paragraph expires on the date specified in s. 290.016 for the expiration of the Florida Enterprise Zone Act.
 - (15) ELECTRICAL ENERGY USED IN AN ENTERPRISE ZONE.-
- (f) For the purpose of the exemption provided in this subsection, the term "qualified business" means a business $\underline{\text{that}}$ which is:

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1. First occupying a new structure to which electrical service, other than that used for construction purposes, has not been previously provided or furnished;

- 2. Newly occupying an existing, remodeled, renovated, or rehabilitated structure to which electrical service, other than that used for remodeling, renovation, or rehabilitation of the structure, has not been provided or furnished in the three preceding billing periods; or
- 3. Occupying a new, remodeled, rebuilt, renovated, or rehabilitated structure for which a refund has been granted pursuant to paragraph (5)(f)(g).

Section 2. Effective July 1, 2013, paragraph (c) of subsection (2) of section 288.1045, Florida Statutes, is amended, and present paragraphs (d) through (h) of that subsection are redesignated as paragraphs (c) through (g), respectively, to read:

288.1045 Qualified defense contractor and space flight business tax refund program.—

- (2) GRANTING OF A TAX REFUND; ELIGIBLE AMOUNTS.-
- (c) A qualified applicant may not receive more than \$7 million in tax refunds pursuant to this section in all fiscal years.

Section 3. Effective July 1, 2013, paragraph (c) of subsection (3) of section 288.106, Florida Statutes, is amended to read:

288.106 Tax refund program for qualified target industry businesses.—

- (3) TAX REFUND; ELIGIBLE AMOUNTS.-
- (c) A qualified target industry business may not receive

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refund payments of more than 25 percent of the total tax refunds specified in the tax refund agreement under subparagraph (5)(a)1. in any fiscal year. Further, a qualified target industry business may not receive more than \$1.5 million in refunds under this section in any single fiscal year, or more than \$2.5 million in any single fiscal year if the project is located in an enterprise zone. A qualified target industry business may not receive more than \$7 million in refund payments under this section in all fiscal years, or more than \$7.5 million if the project is located in an enterprise zone.

Section 4. Section 212.0602, Florida Statutes, is amended to read:

212.0602 Education; limited exemption.—To facilitate investment in education and job training, there is also exempt from the taxes levied under this chapter, subject to the provisions of this section, the purchase or lease of materials, equipment, and other items or the license in or lease of real property by any entity, institution, or organization that is primarily engaged in teaching students to perform any of the activities or services described in s. 212.031(1)(a)9., that conducts classes at a fixed location located in this state, that is licensed under chapter 1005, and that has at least 500 enrolled students. Any entity, institution, or organization meeting the requirements of this section shall be deemed to qualify for the exemptions under $\frac{1}{100}$ ss. 212.031(1)(a)9. and 212.08(5) (e) 212.08(5) (f) and (12), and to qualify for an exemption for its purchase or lease of materials, equipment, and other items used for education or demonstration of the school's curriculum, including supporting operations. Nothing in This

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section <u>does not</u> shall preclude an entity described in this section from qualifying for any other exemption provided <u>under</u> for in this chapter.

Section 5. Paragraph (c) of subsection (1) of section 220.183, Florida Statutes, is amended to read:

220.183 Community contribution tax credit.

- (1) AUTHORIZATION TO GRANT COMMUNITY CONTRIBUTION TAX CREDITS; LIMITATIONS ON INDIVIDUAL CREDITS AND PROGRAM SPENDING.—
- (c) The total amount of tax credit which may be granted for all programs approved under this section, s. $\underline{212.08(5)(0)}$ and s. 624.5105 is \$10.5 million annually for projects that provide homeownership opportunities for low-income households or very-low-income households as those terms are defined in s. 420.9071(19) and (28) and \$3.5 million annually for all other projects.

Section 6. Paragraph (a) of subsection (9) of section 290.0056, Florida Statutes, is amended to read:

290.0056 Enterprise zone development agency.-

- (9) The following powers and responsibilities shall be performed by the governing body creating the enterprise zone development agency acting as the managing agent of the enterprise zone development agency, or, contingent upon approval by such governing body, such powers and responsibilities shall be performed by the enterprise zone development agency:
- (a) To review, process, and certify applications for state enterprise zone tax incentives pursuant to ss. 212.08(5)(f), (g) 212.08(5)(g), (h), and (15); 212.096; 220.181; and 220.182.

Section 7. Subsections (4) and (5) of section 290.007,

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436 Florida Statutes, are amended to read:

290.007 State incentives available in enterprise zones.—The following incentives are provided by the state to encourage the revitalization of enterprise zones:

- (4) The sales tax exemption for building materials used in the rehabilitation of real property in enterprise zones provided in s. 212.08(5)(f) $\frac{212.08(5)(g)}{(g)}$.
- (5) The sales tax exemption for business equipment used in an enterprise zone provided in s. $212.08(5)(g) \frac{212.08(5)(h)}{h}$.

Section 8. Paragraph (c) of subsection (1) of section 624.5105, Florida Statutes, is amended to read:

624.5105 Community contribution tax credit; authorization; limitations; eligibility and application requirements; administration; definitions; expiration.—

- (1) AUTHORIZATION TO GRANT TAX CREDITS; LIMITATIONS.-
- (c) The total amount of tax credit which may be granted for all programs approved under this section and ss. 212.08(5)(0) 212.08(5)(p) and 220.183 is \$10.5 million annually for projects that provide homeownership opportunities for low-income households or very-low-income households as those terms are defined in s. 420.9071(19) and (28) and \$3.5 million annually for all other projects.

Section 9. Subsection (1) of section 1011.94, Florida Statutes, is amended to read:

1011.94 University Major Gifts Program. -

(1) The There is established a University Major Gifts Program is established. The purpose of the program is to enable each university to provide donors with an incentive in the form of matching grants for donations for the establishment of

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577-03302-13 2013518c1 permanent endowments and sales tax exemption matching funds received pursuant to s. $\underline{212.08(5)(i)}$ $\underline{212.08(5)(j)}$, which must be invested, with the proceeds of the investment used to support libraries and instruction and research programs, as defined by the Board of Governors.

Section 10. Except as otherwise expressly provided in this act, and except for this section which shall take effect upon becoming law, this act shall take effect January 1, 2014.