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A bill to be entitled

2 An act relating to development permits; amending ss. 3 125.022 and 166.033, F.S.; requiring counties and 4 municipalities to attach certain disclaimers and include certain permit conditions when issuing 5 6 development permits; amending s. 163.3167, F.S.; 7 providing that an initiative or referendum process for 8 any development order is prohibited; providing that an 9 initiative or referendum process for any local 10 comprehensive plan amendments and map amendments is prohibited; providing an exception for an initiative 11 12 or referendum process specifically authorized by local government charter provision in effect as of June 1, 13 2011, for certain local comprehensive plan amendments 14 and map amendments; providing that certain charter 15 provisions for an initiative or referendum process are 16 17 not sufficient; providing legislative intent; 18 providing that certain prohibitions apply 19 retroactively; amending s. 341.8203, F.S.; defining "communication facilities" and "railroad company" as 20 21 used in the Florida Rail Enterprise Act; prohibiting 22 owners of communication facilities from offering 23 certain services to persons unrelated to a high-speed rail system; amending s. 341.822, F.S.; requiring the 24 rail enterprise to establish a process to issue 25 permits for railroad companies to construct 26 27 communication facilities within a high speed rail 28 system; providing rulemaking authority; providing for

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29 fees for issuing a permit; creating s. 341.825, F.S.; 30 providing for a permit authorizing the permittee to 31 locate, construct, operate, and maintain communication 32 facilities within a new or existing high speed rail 33 system; providing for application procedures and fees; providing for the effects of a permit; providing an 34 35 exemption from local land use and zoning regulations; 36 authorizing the enterprise to permit variances and exemptions from rules of the enterprise or other 37 38 agencies; providing that a permit is in lieu of licenses, permits, certificates, or similar documents 39 40 required under specified laws; providing for a modification of a permit; amends s. 341.840, F.S.; 41 42 conforming a cross-reference; amending s. 125.35, F.S.; providing that a county may include a commercial 43 development that is ancillary to a professional sports 44 45 facility in the lease of a sports facility subject to certain conditions; amending s. 32, ch. 2012-205, Laws 46 47 of Florida, relating to the extension of certain permits and authorizations issued by the Department of 48 Environmental Protection, water management districts, 49 50 and local governments; revising the date by which 51 holders of such permits and authorizations are 52 required to notify the authorizing agency of specified information; amending s. 381.0065, F.S.; providing 53 54 that certain systems constitute compliance with nitrogen standards; requiring systems in certain areas 55 56 of Monroe County to comply with specified rules and

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57 standards; deleting a requirement for new, modified, 58 and repaired systems to meet specified standards; 59 authorizing property owners in certain areas of Monroe 60 County to install certain tanks and systems; providing 61 that certain systems in Monroe County are not required 62 to connect to the central sewer system until a 63 specified date; providing an extension and renewal of 64 certain permits issued by the Department of Environmental Protection, a water management district, 65 66 or a local government for areas to be served by central sewer systems within the Florida Keys Area of 67 Critical State Concern; providing that certain 68 69 extensions may not exceed a specified number of years; 70 prohibiting certain extensions; providing for 71 applicability; providing an effective date.

73 Be It Enacted by the Legislature of the State of Florida:

75 Section 1. Section 125.022, Florida Statutes, is amended 76 to read:

77 125.022 Development permits.-When a county denies an 78 application for a development permit, the county shall give 79 written notice to the applicant. The notice must include a 80 citation to the applicable portions of an ordinance, rule, statute, or other legal authority for the denial of the permit. 81 As used in this section, the term "development permit" has the 82 same meaning as in s. 163.3164. For any development permit 83 application filed with the county after July 1, 2012, a county 84

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85 may not require as a condition of processing or issuing a 86 development permit that an applicant obtain a permit or approval 87 from any state or federal agency unless the agency has issued a final agency action that denies the federal or state permit 88 89 before the county action on the local development permit. Issuance of a development permit by a county does not in any way 90 create any rights on the part of the applicant to obtain a 91 92 permit from a state or federal agency and does not create any 93 liability on the part of the county for issuance of the permit 94 if the applicant fails to obtain requisite approvals or fulfill 95 the obligations imposed by a state or federal agency or undertakes actions that result in a violation of state or 96 97 federal law. A county shall may attach such a disclaimer to the 98 issuance of a development permit and shall may include a permit 99 condition that all other applicable state or federal permits be 100 obtained before commencement of the development. This section 101 does not prohibit a county from providing information to an 102 applicant regarding what other state or federal permits may 103 apply.

104 Section 2. Section 166.033, Florida Statutes, is amended 105 to read:

106 166.033 Development permits.-When a municipality denies an 107 application for a development permit, the municipality shall 108 give written notice to the applicant. The notice must include a 109 citation to the applicable portions of an ordinance, rule, 110 statute, or other legal authority for the denial of the permit. 111 As used in this section, the term "development permit" has the 112 same meaning as in s. 163.3164. For any development permit

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113 application filed with the municipality after July 1, 2012, a 114 municipality may not require as a condition of processing or 115 issuing a development permit that an applicant obtain a permit or approval from any state or federal agency unless the agency 116 117 has issued a final agency action that denies the federal or state permit before the municipal action on the local 118 119 development permit. Issuance of a development permit by a 120 municipality does not in any way create any right on the part of 121 an applicant to obtain a permit from a state or federal agency 122 and does not create any liability on the part of the 123 municipality for issuance of the permit if the applicant fails 124 to obtain requisite approvals or fulfill the obligations imposed 125 by a state or federal agency or undertakes actions that result 126 in a violation of state or federal law. A municipality shall may 127 attach such a disclaimer to the issuance of development permits and shall may include a permit condition that all other 128 129 applicable state or federal permits be obtained before 130 commencement of the development. This section does not prohibit 131 a municipality from providing information to an applicant 132 regarding what other state or federal permits may apply.

Section 3. Subsection (8) of section 163.3167, FloridaStatutes, is amended to read:

135

163.3167 Scope of act.-

(8) (a) An initiative or referendum process in regard to
any development order or in regard to any local comprehensive
plan amendment or map amendment is prohibited. However, any
local government charter provision that was in effect as of June
1, 2011, for an initiative or referendum process in regard to

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141 development orders or in regard to local comprehensive plan 142 amendments or map amendments may be retained and implemented. 143 (b) An initiative or referendum process in regard to any 144 local comprehensive plan amendment or map amendment is 145 prohibited. However, an initiative or referendum process in 146 regard to any local comprehensive plan amendment or map 147 amendment is allowed if it affects more than five parcels of 148 land and is expressly authorized by specific language in a local 149 government charter that was lawful and in effect on June 1, 150 2011; a general local government charter provision for an 151 initiative or referendum process is not sufficient. 152 (C) It is the intent of the Legislature that initiative 153 and referendum be prohibited in regard to any development order. 154 It is the intent of the Legislature that initiative and 155 referendum be prohibited in regard to any local comprehensive 156 plan amendment or map amendment, except as specifically and 157 narrowly permitted in paragraph (b) with regard to local 158 comprehensive plan amendments that affect more than five parcels 159 of land or map amendments that affect more than five parcels of 160 land. Therefore, the prohibition on initiative and referendum 161 stated in paragraphs (a) and (b) is remedial in nature and 162 applies retroactively to any initiative or referendum process commenced after June 1, 2011, and any such initiative or 163 164 referendum process that has been commenced or completed 165 thereafter is hereby deemed null and void and of no legal force 166 and effect. Section 4. Section 341.8203, Florida Statutes, is amended 167 168 to read:

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169 341.8203 Definitions.—As used in ss. 341.8201-341.842,
170 unless the context clearly indicates otherwise, the term:

(1) "Associated development" means property, equipment, 171 buildings, or other related facilities which are built, 172 173 installed, used, or established to provide financing, funding, or revenues for the planning, building, managing, and operation 174 of a high-speed rail system and which are associated with or 175 176 part of the rail stations. The term includes air and subsurface 177 rights, services that provide local area network devices for 178 transmitting data over wireless networks, parking facilities, 179 retail establishments, restaurants, hotels, offices, 180 advertising, or other commercial, civic, residential, or support 181 facilities.

"Communication facilities" means the communication 182 (2) 183 systems related to high-speed passenger rail operations, 184 including those which are built, installed, used, or established 185 for the planning, building, managing, and operating of a high-186 speed rail system. The term includes the land; structures; 187 improvements; rights-of-way; easements; positive train control systems; wireless communication towers and facilities that are 188 189 designed to provide voice and data services for the safe and 190 efficient operation of the high-speed rail system; voice, data, and wireless communication amenities made available to crew and 191 192 passengers as part of a high-speed rail service; and any other 193 facilities or equipment used for operation of, or the 194 facilitation of communications for, a high-speed rail system. Owners of communication facilities may not offer voice or data 195 196 service to any entity other than passengers, crew, or other

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197 persons involved in the operation of a high-speed rail system.

198

(3) (2) "Enterprise" means the Florida Rail Enterprise.

199 (4) (3) "High-speed rail system" means any high-speed fixed 200 quideway system for transporting people or goods, which system 201 is, by definition of the United States Department of 202 Transportation, reasonably expected to reach speeds of at least 203 110 miles per hour, including, but not limited to, a monorail 204 system, dual track rail system, suspended rail system, magnetic 205 levitation system, pneumatic repulsion system, or other system 206 approved by the enterprise. The term includes a corridor, 207 associated intermodal connectors, and structures essential to the operation of the line, including the land, structures, 208 improvements, rights-of-way, easements, rail lines, rail beds, 209 guideway structures, switches, yards, parking facilities, power 210 211 relays, switching houses, and rail stations and also includes 212 facilities or equipment used exclusively for the purposes of 213 design, construction, operation, maintenance, or the financing 214 of the high-speed rail system.

215 <u>(5)(4)</u> "Joint development" means the planning, managing, 216 financing, or constructing of projects adjacent to, functionally 217 related to, or otherwise related to a high-speed rail system 218 pursuant to agreements between any person, firm, corporation, 219 association, organization, agency, or other entity, public or 220 private.

221 (6)(5) "Rail station," "station," or "high-speed rail 222 station" means any structure or transportation facility that is 223 part of a high-speed rail system designed to accommodate the 224 movement of passengers from one mode of transportation to

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225	another at which passengers board or disembark from
226	transportation conveyances and transfer from one mode of
227	transportation to another.
228	(7) "Railroad company" means a person developing, or
229	providing service on, a high-speed rail system.
230	<u>(8)</u> "Selected person or entity" means the person or
231	entity to whom the enterprise awards a contract to establish a
232	high-speed rail system pursuant to ss. 341.8201-341.842.
233	Section 5. Paragraph (c) is added to subsection (2) of
234	section 341.822, Florida Statutes, to read:
235	341.822 Powers and duties
236	(2)
237	(c) The enterprise shall establish a process to issue
238	permits to railroad companies for the construction of
239	communication facilities within a new or existing public or
240	private high-speed rail system. The enterprise may adopt rules
241	to administer such permits, including rules regarding the form,
242	content, and necessary supporting documentation for permit
243	applications; the process for submitting applications; and the
244	application fee for a permit under s. 341.825. The enterprise
245	shall provide a copy of a completed permit application to
246	municipalities and counties where the high-speed rail system
247	will be located. The enterprise shall allow each such
248	municipality and county 30 days to provide comments to the
249	enterprise regarding the application, including any
250	recommendations regarding conditions that may be placed on the
251	permit.
252	Section 6. Section 341.825, Florida Statutes, is created
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CS/HB7019, Engrossed 2 2013 253 to read: 254 341.825 Communication facilities.-255 (1) LEGISLATIVE INTENT. - The Legislature intends to: 256 Establish a streamlined process to authorize the (a) 257 location, construction, operation, and maintenance of 258 communication facilities within new and existing high-speed rail 259 systems. 260 (b) Expedite the expansion of the high-speed rail system's 261 wireless voice and data coverage and capacity for the safe and 262 efficient operation of the high-speed rail system and the 263 safety, use, and efficiency of its crew and passengers as a 264 critical communication facilities component. 265 (2) APPLICATION SUBMISSION.-A railroad company may submit 266 to the enterprise an application to obtain a permit to construct 267 communication facilities within a new or existing high-speed 268 rail system. The application shall include an application fee 269 limited to the amount needed to pay the anticipated cost of 270 reviewing the application, not to exceed \$10,000, which shall be 271 deposited into the State Transportation Trust Fund. The 272 application must include the following information: 273 (a) The location of the proposed communication facilities. 274 (b) A description of the proposed communication 275 facilities. 276 (c) Any other information reasonably required by the enterpr<u>ise.</u> 277 278 (3) APPLICATION REVIEW.-The enterprise shall review each 279 application for completeness within 30 days after receipt of the 280 application.

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	, 5
281	(a) If the enterprise determines that an application is
282	not complete, the enterprise shall, within 30 days after the
283	receipt of the initial application, notify the applicant in
284	writing of any errors or omissions. An applicant shall have 30
285	days within which to correct the errors or omissions in the
286	initial application.
287	(b) If the enterprise determines that an application is
288	complete, the enterprise shall act upon the permit application
289	within 60 days of the receipt of the completed application by
290	approving in whole, approving with conditions as the enterprise
291	deems appropriate, or denying the application, and stating the
292	reason for issuance or denial. In determining whether an
293	application should be approved, approved with modifications or
294	conditions, or denied, the enterprise shall consider any
295	comments or recommendations received from a municipality or
296	county and the extent to which the proposed communication
297	facilities:
298	1. Are located in a manner that is appropriate for the
299	communication technology specified by the applicant.
300	2. Serve an existing or projected future need for
301	communication facilities.
302	3. Provide sufficient wireless voice and data coverage and
303	capacity for the safe and efficient operation of the high-speed
304	rail system and the safety, use, and efficiency of its crew and
305	passengers.
306	(c) The failure to adopt any recommendation or comment may
307	not be a basis for challenging the issuance of a permit.
308	(4) EFFECT OF PERMIT.—
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309	(a) A normit outboring the normittee to least
	(a) A permit authorizes the permittee to locate,
310	construct, operate, and maintain the communication facilities
311	within a new or existing high-speed rail system, subject to the
312	conditions set forth in the permit. Such activities are not
313	subject to local government land use or zoning regulations.
314	(b) A permit may include conditions that constitute
315	variances and exemptions from rules of the enterprise or any
316	other agency, which would otherwise be applicable to the
317	communication facilities within the new or existing high-speed
318	rail system.
319	(c) Notwithstanding any other provisions of law, the
320	permit shall be in lieu of any license, permit, certificate, or
321	similar document required by any local agency.
322	(d) Nothing in this section is intended to impose
323	procedures or restrictions on railroad companies that are
324	subject to the exclusive jurisdiction of the federal Surface
325	Transportation Board pursuant to the Interstate Commerce
326	Commission Termination Act of 1995, 49 U.S.C. ss. 10101, et seq.
327	(5) MODIFICATION OF PERMITA permit may be modified by
328	the applicant after issuance upon the filing of a petition with
329	the enterprise.
330	(a) A petition for modification must set forth the
331	proposed modification and the factual reasons asserted for the
332	modification.
333	(b) The enterprise shall act upon the petition within 30
334	days by approving or denying the application, and stating the
335	reason for issuance or denial.
336	Section 7. Paragraph (b) of subsection (2) of section
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CS/HB7019, Engrossed 2 2013 337 341.840, is amended to read: 338 341.840 Tax exemption.-339 (2) 340 For the purposes of this section, any item or property (b) 341 that is within the definition of the term "associated 342 development" in s. 341.8203(1) may not be considered part of the 343 high-speed rail system as defined in s. 341.8203(4) s. 344 341.8203(3). 345 Section 8. Paragraph (b) of subsection (1) of section 125.35, Florida Statutes, is amended to read: 346 347 125.35 County authorized to sell real and personal 348 property and to lease real property.-349 (1)350 (b) Notwithstanding the provisions of paragraph (a), under 351 terms and conditions negotiated by the board, the board of 352 county commissioners may is expressly authorized to: 353 1. Negotiate the lease of an airport or seaport facility; 354 2. Modify or extend an existing lease of real property for 355 an additional term not to exceed 25 years, where the improved 356 value of the lease has an appraised value in excess of \$20 357 million; or 358 3. Lease a professional sports franchise facility financed 359 by revenues received pursuant to s. 125.0104 or s. 212.20 which 360 may include commercial development that is ancillary to the 361 sports facility if the ancillary development property is part of or contiguous to the professional sports franchise facility. The 362 363 board's authority to lease the above described ancillary 364 commercial development in conjunction with a professional sports

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365 franchise facility lease applies only if at the time the board 366 leases the ancillary commercial development, the professional 367 sports franchise facility lease has been in effect for at least 368 10 years and such lease has at least an additional 10 years 369 remaining in the lease term + 370 under such terms and conditions as negotiated by the board. 371 Section 9. Subsection (3) of section 24 of chapter 2012-372 205, Laws of Florida, is amended to read: 373 Section 24. (3) The holder of a valid permit or other 374 authorization that is eligible for the 2-year extension must 375 notify the authorizing agency in writing by October 1, 2013 376 December 31, 2012, identifying the specific authorization for which the holder intends to use the extension and the 377 378 anticipated timeframe for acting on the authorization.

379Section 10. Paragraph (1) of subsection (4) of section380381.0065, Florida Statutes, is amended to read:

381 381.0065 Onsite sewage treatment and disposal systems; 382 regulation.-

383 (4) PERMITS; INSTALLATION; AND CONDITIONS.-A person may 384 not construct, repair, modify, abandon, or operate an onsite 385 sewage treatment and disposal system without first obtaining a 386 permit approved by the department. The department may issue 387 permits to carry out this section, but shall not make the 388 issuance of such permits contingent upon prior approval by the 389 Department of Environmental Protection, except that the issuance 390 of a permit for work seaward of the coastal construction control 391 line established under s. 161.053 shall be contingent upon 392 receipt of any required coastal construction control line permit

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393 from the Department of Environmental Protection. A construction 394 permit is valid for 18 months from the issuance date and may be 395 extended by the department for one 90-day period under rules 396 adopted by the department. A repair permit is valid for 90 days 397 from the date of issuance. An operating permit must be obtained prior to the use of any aerobic treatment unit or if the 398 establishment generates commercial waste. Buildings or 399 400 establishments that use an aerobic treatment unit or generate 401 commercial waste shall be inspected by the department at least 402 annually to assure compliance with the terms of the operating 403 permit. The operating permit for a commercial wastewater system is valid for 1 year from the date of issuance and must be 404 405 renewed annually. The operating permit for an aerobic treatment 406 unit is valid for 2 years from the date of issuance and must be 407 renewed every 2 years. If all information pertaining to the 408 siting, location, and installation conditions or repair of an 409 onsite sewage treatment and disposal system remains the same, a 410 construction or repair permit for the onsite sewage treatment 411 and disposal system may be transferred to another person, if the 412 transferee files, within 60 days after the transfer of ownership, an amended application providing all corrected 413 414 information and proof of ownership of the property. There is no fee associated with the processing of this supplemental 415 416 information. A person may not contract to construct, modify, 417 alter, repair, service, abandon, or maintain any portion of an 418 onsite sewage treatment and disposal system without being registered under part III of chapter 489. A property owner who 419 personally performs construction, maintenance, or repairs to a 420

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421 system serving his or her own owner-occupied single-family 422 residence is exempt from registration requirements for 423 performing such construction, maintenance, or repairs on that 424 residence, but is subject to all permitting requirements. A 425 municipality or political subdivision of the state may not issue a building or plumbing permit for any building that requires the 426 427 use of an onsite sewage treatment and disposal system unless the 428 owner or builder has received a construction permit for such 429 system from the department. A building or structure may not be 430 occupied and a municipality, political subdivision, or any state 431 or federal agency may not authorize occupancy until the 432 department approves the final installation of the onsite sewage 433 treatment and disposal system. A municipality or political 434 subdivision of the state may not approve any change in occupancy 435 or tenancy of a building that uses an onsite sewage treatment 436 and disposal system until the department has reviewed the use of 437 the system with the proposed change, approved the change, and 438 amended the operating permit.

439 For the Florida Keys, the department shall adopt a (1) 440 special rule for the construction, installation, modification, operation, repair, maintenance, and performance of onsite sewage 441 442 treatment and disposal systems which considers the unique soil conditions and water table elevations, densities, and setback 443 444 requirements. On lots where a setback distance of 75 feet from 445 surface waters, saltmarsh, and buttonwood association habitat 446 areas cannot be met, an injection well, approved and permitted by the department, may be used for disposal of effluent from 447 onsite sewage treatment and disposal systems. The following 448

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449 additional requirements apply to onsite sewage treatment and 450 disposal systems in Monroe County:

1. The county, each municipality, and those special districts established for the purpose of the collection, transmission, treatment, or disposal of sewage shall ensure, in accordance with the specific schedules adopted by the Administration Commission under s. 380.0552, the completion of onsite sewage treatment and disposal system upgrades to meet the requirements of this paragraph.

2. Onsite sewage treatment and disposal systems must cease discharge by December 31, 2015, or must comply with department rules and provide the level of treatment which, on a permitted annual average basis, produces an effluent that contains no more than the following concentrations:

a. Biochemical Oxygen Demand (CBOD5) of 10 mg/l.

464

463

b. Suspended Solids of 10 mg/l.

465 c. Total Nitrogen, expressed as N, of 10 mg/l or a
466 reduction in nitrogen of at least 70 percent. A system that has
467 been tested and certified to reduce nitrogen concentrations by
468 at least 70 percent shall be deemed to be in compliance with

469 this standard.

470

d. Total Phosphorus, expressed as P, of 1 mg/l.

471

In addition, onsite sewage treatment and disposal systems
discharging to an injection well must provide basic disinfection
as defined by department rule.

4753. In areas not scheduled to be served by a central sewer,476onsite sewage treatment and disposal systems must, by December

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477 <u>31, 2015, comply with department rules and provide the level of</u>
478 treatment described in subparagraph 2.

479 4.3. On or after July 1, 2010, all new, modified, and 480 repaired onsite sewage treatment and disposal systems must 481 provide the level of treatment described in subparagraph 2. 482 However, In areas scheduled to be served by central sewer by 483 December 31, 2015, if the property owner has paid a connection 484 fee or assessment for connection to the central sewer system, 485 the property owner may install a holding tank with a high water 486 alarm or an onsite sewage treatment and disposal system that 487 meets may be repaired to the following minimum standards:

488 a. The existing tanks must be pumped and inspected and
489 certified as being watertight and free of defects in accordance
490 with department rule; and

491 b. A sand-lined drainfield or injection well in accordance492 with department rule must be installed.

493 <u>5.4.</u> Onsite sewage treatment and disposal systems must be
494 monitored for total nitrogen and total phosphorus concentrations
495 as required by department rule.

496 <u>6.5.</u> The department shall enforce proper installation, 497 operation, and maintenance of onsite sewage treatment and 498 disposal systems pursuant to this chapter, including ensuring 499 that the appropriate level of treatment described in 500 subparagraph 2. is met.

501 <u>7.6.</u> The authority of a local government, including a 502 special district, to mandate connection of an onsite sewage 503 treatment and disposal system is governed by s. 4, chapter 99-504 395, Laws of Florida.

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505	8. Notwithstanding any other provision of law, an onsite
506	sewage treatment and disposal system installed after July 1,
507	2010, in unincorporated Monroe County excluding special
508	wastewater districts that complies with the standards in
509	subparagraph 2. is not required to connect to a central sewer
510	system until December 31, 2020.
511	Section 11. For areas to be served by central sewer
512	systems by December 2015 within the Florida Keys Area of
513	Critical State Concern, any building permit and any permit
514	issued by the Department of Environmental Protection or by a
515	water management district pursuant to part IV of chapter 373,
516	Florida Statutes, that has an expiration date of January 1,
517	2012, through January 1, 2016, is extended and renewed for a
518	period of 3 years after its previously scheduled expiration
519	date. This extension includes any local government-issued
520	development order or building permit, including certificates of
521	levels of service. This section does not prohibit conversion
522	from the construction phase to the operation phase upon
523	completion of construction and is in addition to any permit
524	extension. Extensions granted under this section; section 14 of
525	chapter 2009-96, Laws of Florida, as reauthorized by section 47
526	of chapter 2010-147, Laws of Florida; section 46 of chapter
527	2010-147, Laws of Florida; section 74 of chapter 2011-139, Laws
528	of Florida; or section 79 of chapter 2011-139, Laws of Florida,
529	may not exceed 7 years. Specific development order extensions
530	granted pursuant to s. 380.06(19)(c)2., Florida Statutes, may
531	not be further extended by this section. This section only

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2013

# applies in unincorporated Monroe County, excluding special wastewater districts. Section 12. This act shall take effect July 1, 2013.

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