| COMMITTEE/SUBCOMMITTEE ACTION                                  |
|--|
| ADOPTED (Y/N)  |
| ADOPTED AS AMENDED (Y/N)                                       |
| ADOPTED W/O OBJECTION (Y/N)                                    |
| FAILED TO ADOPT (Y/N)  |
| WITHDRAWN (Y/N)  |
| OTHER  |
|  |
| Committee/Subcommittee hearing bill: State Affairs Committee   |
| Representative Fasano offered the following:                   |
|  |
| Amendment (with title amendment)                               |
| Remove lines 1262-1498 and insert:                             |
| Section 16. Section 112.324, Florida Statutes, is amended      |
| to read:   |
| 112.324 Procedures on complaints of violations; public         |
| records and meeting exemptions.—                               |
| (1) Upon a written complaint executed on a form prescribed     |
| by the commission and signed under oath or affirmation by any  |
| person, The commission shall investigate any alleged violation |
| of this part or any other alleged breach of the public trust   |
| within the jurisdiction of the commission as provided in s.    |
| 8(f), Art. II of the State Constitution in accordance with     |
| procedures set forth herein.                                   |
| (a) Such investigation shall commence upon the receipt of:     |
| 1. A written complaint executed on a form prescribed by        |
| the commission and signed under oath or affirmation by the     |
|  |

Amendment No. complainant;

- 2. Reliable and publicly disseminated information that seven members of the commission deem sufficient to indicate a breach of the public trust. Commission staff may not undertake a formal investigation, other than the collection of publicly disseminated information, before the commission makes a determination of sufficiency; or
- 3. A written referral of a possible violation of this part or other possible breach of the public trust from the Governor, the Chief Financial Officer, a state attorney, the executive director of the Department of Law Enforcement, or the statewide prosecutor, which seven members of the commission deem sufficient to indicate a breach of the public trust.
- (b) Within 5 days after the commission receives receipt of a complaint, or after the commission determines that there is a legally sufficient indication of a breach of the public trust pursuant to publicly disseminated information or a written referral by the commission, a copy of the complaint or determination of sufficiency shall be transmitted to the alleged violator.
- (c) A complaint under this part against a candidate in any general, special, or primary election may not be filed and any intention of filing such a complaint may not be disclosed on the day of such election or within the 5 days immediately preceding the date of the election.
- (2)(a) The complaint and records relating to the complaint or to any preliminary investigation held by the commission or its agents, by a Commission on Ethics and Public Trust

established by any county defined in s. 125.011(1) or by any municipality defined in s. 165.031, or by any county or municipality that has established a local investigatory process to enforce more stringent standards of conduct and disclosure requirements as provided in s. 112.326 are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution.

- (b) Any proceeding conducted by the commission, a Commission on Ethics and Public Trust, or a county or municipality that has established such local investigatory process, pursuant to a complaint or preliminary investigation, is exempt from the provisions of s. 286.011, s. 24(b), Art. I of the State Constitution, and s. 120.525.
- (c) The exemptions in paragraphs (a) and (b) apply until the complaint is dismissed as legally insufficient, until the alleged violator requests in writing that such records and proceedings be made public, or until the commission, a Commission on Ethics and Public Trust, or a county or municipality that has established such local investigatory process determines, based on such investigation, whether probable cause exists to believe that a violation has occurred. In no event shall a complaint under this part against a candidate in any general, special, or primary election be filed or any intention of filing such a complaint be disclosed on the day of any such election or within the 5 days immediately preceding the date of the election.
- (d) This subsection is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand

Bill No. HB 7131 (2013)

Amendment No.

repealed on October 2, 2015, unless reviewed and saved from repeal through reenactment by the Legislature.

- (3) A preliminary investigation shall be undertaken by the commission of each legally sufficient complaint or other indication of a breach of the public trust over which the commission has jurisdiction to determine whether there is probable cause to believe that a violation has occurred.
- (a) If, upon completion of the preliminary investigation, the commission finds no probable cause to believe that this part has been violated or that any other breach of the public trust has been committed, the commission shall dismiss the complaint or other determination with the issuance of a public report to the complainant or referring official and the alleged violator, stating with particularity its reasons for dismissal of the complaint. At that time, the complaint or other alleged breach of the public trust, and all related materials relating to the complaint shall become a matter of public record.
- (b) If the commission finds from the preliminary investigation probable cause to believe that this part has been violated or that any other breach of the public trust has been committed, it shall so notify the complainant or referring official and the alleged violator in writing. The Such notification and all documents made or received in the determination of probable cause disposition of the complaint shall then become public records. Upon request submitted to the commission in writing, any person who the commission finds probable cause to believe has violated any provision of this part or has committed any other breach of the public trust is

shall be entitled to a public hearing. Such person shall be deemed to have waived the right to a public hearing if the request is not received within 14 days following the mailing of the probable cause notification required by this subsection. However, the commission may on its own motion, require a public hearing, may conduct such further investigation as it deems necessary, and may enter into such stipulations and settlements as it finds to be just and in the best interest of the state. The commission is without jurisdiction to, and a no respondent may not voluntarily or involuntarily, enter into a stipulation or settlement that which imposes any penalty, including, but not limited to, a sanction or admonition or any other penalty contained in s. 112.317. Penalties shall be imposed only by the appropriate disciplinary authority as designated in this section.

(4) If, in cases pertaining to members of the Legislature, upon completion of a full and final investigation by the commission, the commission finds that there has been a violation of this part or of any provision of s. 8, Art. II of the State Constitution, the commission shall forward a copy of the complaint or referral and its findings by certified mail to the President of the Senate or the Speaker of the House of Representatives, whichever is applicable, who shall refer the matter complaint to the appropriate committee for investigation and action, which shall be governed by the rules of its respective house. It shall be the duty of The committee shall to report its final action upon the matter complaint to the commission within 90 days after of the date of transmittal to

- the respective house. Upon request of the committee, the commission shall submit a recommendation as to what penalty, if any, should be imposed. In the case of a member of the Legislature, the house in which the member serves <u>is empowered</u> shall have the power to invoke the penalty provisions of this part.
- impeachable officers, upon completion of a full and final investigation by the commission, the commission finds that there has been a violation of this part or of any provision of s. 8, Art. II of the State Constitution, and the commission finds that the violation may constitute grounds for impeachment, the commission shall forward a copy of the complaint or referral and its findings by certified mail to the Speaker of the House of Representatives, who shall refer the matter complaint to the appropriate committee for investigation and action, which shall be governed by the rules of the House of Representatives. It is shall be the duty of the committee to report its final action upon the matter complaint to the commission within 90 days after of the date of transmittal.
- (6) If the commission finds that there has been a violation of this part or of any provision of s. 8, Art. II of the State Constitution by an impeachable officer other than the Governor, and the commission recommends public censure and reprimand, forfeiture of a portion of the officer's salary, a civil penalty, or restitution, the commission shall report its findings and recommendation of disciplinary action to the Governor, who <u>is empowered</u> shall have the power to invoke the

penalty provisions of this part.

- violation of this part or of any provision of s. 8, Art. II of the State Constitution by the Governor, and the commission recommends public censure and reprimand, forfeiture of a portion of the Governor's salary, a civil penalty, or restitution, the commission shall report its findings and recommendation of disciplinary action to the Attorney General, who <u>is empowered shall have the power</u> to invoke the penalty provisions of this part.
- (8) If, in cases pertaining to complaints other than complaints against impeachable officers or members of the Legislature, upon completion of a full and final investigation by the commission, the commission finds that there has been a violation of this part or of s. 8, Art. II of the State Constitution, it shall be the duty of the commission shall to report its findings and recommend appropriate action to the proper disciplinary official or body as follows, and such official or body may shall have the power to invoke the penalty provisions of this part, including the power to order the appropriate elections official to remove a candidate from the ballot for a violation of s. 112.3145 or s. 8(a) and (i), Art. II of the State Constitution:
- (a) The President of the Senate and the Speaker of the House of Representatives, jointly, in any case concerning the Public Counsel, members of the Public Service Commission, members of the Public Service Commission Nominating Council, the Auditor General, or the director of the Office of Program Policy

Analysis and Government Accountability.

- (b) The Supreme Court, in any case concerning an employee of the judicial branch.
- employee of the Senate; the Speaker of the House of
  Representatives, in any case concerning an employee of the House
  of Representatives; or the President and the Speaker, jointly,
  in any case concerning an employee of a committee of the
  Legislature whose members are appointed solely by the President
  and the Speaker or in any case concerning an employee of the
  Public Counsel, Public Service Commission, Auditor General, or
  Office of Program Policy Analysis and Government Accountability.
- (d) Except as otherwise provided by this part, the Governor, in the case of any other public officer, public employee, former public officer or public employee, candidate or former candidate, or person who is not a public officer or employee, other than lobbyists and lobbying firms under s. 112.3215 for violations of s. 112.3215.
- (e) The President of the Senate or the Speaker of the House of Representatives, <u>as</u> whichever is applicable, in any case concerning a former member of the Legislature who has violated a provision applicable to former members or whose violation occurred while a member of the Legislature.
- (9) In addition to reporting its findings to the proper disciplinary body or official, the commission shall report these findings to the state attorney or any other appropriate official or agency having authority to initiate prosecution <u>if a when</u> violation of criminal law is indicated.

216

217

218

219

220

221

222

223

224

225

226

227

228229

230

231

232

233

234

235

236

237

238

239

240

241242

243

- Notwithstanding the foregoing procedures of this (10)section, a sworn complaint against any member or employee of the Commission on Ethics for violation of this part or of s. 8, Art. II of the State Constitution shall be filed with the President of the Senate and the Speaker of the House of Representatives. Each presiding officer shall, after determining that there are sufficient grounds for review, appoint three members of their respective bodies to a special joint committee to who shall investigate the complaint. The members shall elect a chair from among their number. If the special joint committee finds insufficient evidence to establish probable cause to believe a violation of this part or of s. 8, Art. II of the State Constitution has occurred, it shall dismiss the complaint. If, upon completion of its preliminary investigation, the committee finds sufficient evidence to establish probable cause to believe a violation has occurred, the chair thereof shall transmit such findings to the Governor who shall convene a meeting of the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court to take such final action on the complaint as they shall deem appropriate, consistent with the penalty provisions of this part. Upon request of a majority of the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court, the special joint committee shall submit a recommendation as to what penalty, if any, should be imposed.
- (11) Notwithstanding the provisions of subsections (1)-(8), the commission may, at its discretion, dismiss any

Bill No. HB 7131 (2013)

Amendment No.

complaint or other indication of a breach of the public trust at any stage of disposition if should it finds determine that the public interest would not be served by proceeding further, in which case the commission shall issue a public report stating with particularity its reasons for the dismissal.

249250

251

252

253254

244

245

246

247

248

\_\_\_\_\_\_

## TITLE AMENDMENT

Remove lines 180-191 and insert: amending s. 112.324, F.S.; providing procedures for investigations of complaints filed with the commission;