By the Committees on Appropriations; and Community Affairs; and Senator Simpson

576-04675-13

2013928c2

1	A bill to be entitled
2	An act relating to community development; amending s.
3	159.603, F.S.; modifying the definition of "qualifying
4	housing development"; amending s. 159.608, F.S.;
5	revising the power of a housing finance authority to
6	make loans directly to eligible persons; amending s.
7	196.1978, F.S.; deleting an ad valorem tax exemption
8	for property owned by certain Florida-based limited
9	partnerships and used for affordable housing for
10	certain income-qualified persons; amending s. 420.507,
11	F.S.; revising the powers of the Florida Housing
12	Finance Corporation; specifying how the corporation
13	will allocate certain funds; directing the corporation
14	to adopt rules prioritizing affordable housing
15	projects in the Florida Keys; amending s. 420.5087,
16	F.S.; revising provisions relating to state apartment
17	incentive loans to provide for a competitive
18	evaluation and selection process with respect to loan
19	applications; amending s. 420.511, F.S.; providing
20	that the corporation's strategic business plan must be
21	consistent with a long-range program plan relating to
22	affordable housing; deleting a requirement that the
23	corporation compile certain data; revising provisions
24	relating to the corporation's development of its long-
25	range plan; revising the required contents and
26	information to be included in the corporation's annual
27	report; requiring the corporation to submit separate
28	audited financial statements that include specified
29	information and incorporate certain reports; requiring

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30	the Auditor General to conduct an operational audit of	
31	the corporation and provide a written report to the	
32	Legislature; amending ss. 420.0003, 420.0006, 420.504,	
33	and 420.506, F.S.; conforming provisions to changes	
34	made by this act; repealing s. 420.5091, F.S.,	
35	relating to the HOPE program; providing for	
36	retroactive application; providing an effective date.	
37		
38	Be It Enacted by the Legislature of the State of Florida:	
39		
40	Section 1. Subsection (6) of section 159.603, Florida	
41	Statutes, is amended to read:	
42	159.603 Definitions.—As used in this part, the following	
43	words and terms have the following meanings unless the context	
44	indicates another or different meaning or intent.	
45	(6) "Qualifying housing development" means any work or	
46	improvement located or to be located in this the state,	
47	including real property, buildings, and any other real and	
48	personal property, designed or intended for the primary purpose	
49	of providing decent, safe, and sanitary residential housing for	
50	four or more families, at least 60 percent of whom are eligible	
51	persons, whether new construction, the acquisition of existing	
52	residential housing, or the remodeling, improvement,	
53	rehabilitation, or reconstruction of existing housing, together	
54	with such related nonhousing facilities as the authority	
55	determines to be necessary, convenient, or desirable.	
56	(a) The term includes a housing development that meets the	
57	definition of a "qualified low-income housing project" under s.	
58	42(g) of the Internal Revenue Code, regardless of whether such	

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576-04675-13 2013928c2 59 development meets the 60-percent-eligible-persons requirement 60 under this subsection. (b) The exception provided under paragraph (a) applies to 61 62 all housing developments that meet the federal definition of 63 "qualified low-income housing project" and all developments that 64 previously qualified under the state definition of "qualifying 65 housing development." Housing finance authorities may enter into 66 regulatory agreement amendments as necessary to accommodate housing developments that qualify under paragraph (a). 67 68 Section 2. Subsection (8) of section 159.608, Florida 69 Statutes, is amended to read: 70 159.608 Powers of housing finance authorities.-A housing finance authority shall constitute a public body corporate and 71 72 politic, exercising the public and essential governmental 73 functions set forth in this act, and shall exercise its power to 74 borrow only for the purpose as provided herein: 75 (8) To make loans directly to eligible persons or families 76 who otherwise cannot borrow from conventional lending sources and whose annual income does not exceed 80 percent of the median 77 78 income based on a family of up to four persons for the county in 79 which they seek to purchase a residence. The housing finance 80 authority may adjust the annual income requirements for families 81 of greater than four persons. Such loans must be secured by either first mortgages or subordinated mortgages and must be 82 used to purchase, construct, rehabilitate, or refinance single-83 84 family residences that have purchase prices that do not exceed 85 the purchase price limits of; however, the purchase price of any 86 residence financed through such a loan may not exceed 90 percent 87 of the median sales price for single-family homes in the county

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88	where the borrower's residence is to be located, as mandated by	
89	federal law for tax-exempt, single-family bond programs.	
90	Section 3. Section 196.1978, Florida Statutes, is amended	
91	to read:	
92	196.1978 Affordable housing property exemptionProperty	
93	used to provide affordable housing <u>to</u> <del>serving</del> eligible persons	
94	as defined under by s. 159.603 $(7)$ and natural persons or	
95	families meeting the extremely-low-income, very-low-income, low-	
96	income, or moderate-income limits specified in s. 420.0004,	
97	which property is owned entirely by a nonprofit entity that is a	
98	corporation not for profit, qualified as charitable under s.	
99	501(c)(3) of the Internal Revenue Code and in compliance with	
100	Rev. Proc. 96-32, 1996-1 C.B. 717, is or a Florida-based limited	
101	partnership, the sole general partner of which is a corporation	
102	not for profit which is qualified as charitable under s.	
103	501(c)(3) of the Internal Revenue Code and which complies with	
104	Rev. Proc. 96-32, 1996-1 C.B. 717, shall be considered property	
105	owned by an exempt entity and used for a charitable purpose, and	
106	those portions of the affordable housing property which provide	
107	housing to natural persons or families classified as extremely	
108	low income, very low income, low income, or moderate income	
109	under s. 420.0004 are shall be exempt from ad valorem taxation	
110	to the extent authorized <u>under</u> in s. 196.196. All property	
111	identified in this section $\underline{must}$ $\underline{shall}$ comply with the criteria	
112	provided under s. 196.195 for determining determination of	
113	exempt status and <del>to</del> be applied by property appraisers on an	
114	annual basis as defined in s. 196.195. The Legislature intends	
115	that any property owned by a limited liability company <del>or</del>	
116	limited partnership which is disregarded as an entity for	

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576-04675-13 2013928c2 117 federal income tax purposes pursuant to Treasury Regulation 118 301.7701-3(b)(1)(ii) shall be treated as owned by its sole 119 member or sole general partner. 120 Section 4. Paragraph (h) of subsection (22) and subsection (48) of section 420.507, Florida Statutes are amended, and 121 subsection (49) is added to that section, to read: 122 123 420.507 Powers of the corporation.-The corporation shall 124 have all the powers necessary or convenient to carry out and 125 effectuate the purposes and provisions of this part, including 126 the following powers, which are in addition to all other powers 127 granted by other provisions of this part: 128 (22) To develop and administer the State Apartment Incentive Loan Program. In developing and administering that 129 130 program, the corporation may: 131 (h) Establish, by rule, the procedure for evaluating, 132 scoring, and competitively evaluating and selecting ranking all 133 applications for funding based on the criteria set forth in s. 134 420.5087(6)(c), + determining actual loan amounts, + making and 135 servicing loans, + and exercising the powers authorized in this subsection. 136 137 (48) To award use up to 10 percent of its annual allocation 138 of low-income housing tax credits, nontaxable revenue bonds, and 139 State Apartment Incentive Loan Program funds appropriated by the Legislature and available to allocate by request for proposals 140 or other competitive solicitation. The corporation shall reserve 141 142 up to 5 percent of each allocation funding for high-priority 143 affordable housing projects, such as housing to support economic development and job-creation initiatives, housing for veterans 144 145 and their families, and other special needs populations in

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146	communities throughout the state as determined by the	
147	corporation on an annual basis. The corporation shall reserve an	
148	additional 5 percent of each allocation for affordable housing	
149	projects that target persons who have a disabling condition as	
150	defined in s. 420.0004 and their families. These allocations	
151	must prioritize projects or initiatives piloting or	
152	demonstrating cost effective, best practices that meet the	
153	housing needs and preferences of such persons. Any tax credits	
154	or funds not allocated because of a lack of eligible projects	
155	targeting persons who have a disabling condition shall be	
156	distributed by the corporation for high-priority housing	
157	projects.	
158	(49) To adopt rules prescribing a priority for funding	
159	affordable housing projects in the Florida Keys Area of Critical	
160	State Concern and the City of Key West Area of Critical State	
161	Concern where, due to challenging environmental, land use,	
162	transportation, workforce, and economic factors, it is extremely	
163	difficult to successfully finance, develop, and construct	
164	affordable housing.	
165	Section 5. Paragraphs (c) and (f) of subsection (6) of	
166	section 420.5087, Florida Statutes, are amended to read:	
167	420.5087 State Apartment Incentive Loan ProgramThere is	
168	hereby created the State Apartment Incentive Loan Program for	
169	the purpose of providing first, second, or other subordinated	
170	mortgage loans or loan guarantees to sponsors, including for-	
171	profit, nonprofit, and public entities, to provide housing	
172	affordable to very-low-income persons.	

(6) On all state apartment incentive loans, except loansmade to housing communities for the elderly to provide for

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576-04675-13 2013928c2 175 lifesafety, building preservation, health, sanitation, or 176 security-related repairs or improvements, the following 177 provisions shall apply: 178 (c) The corporation shall provide by rule for the 179 establishment of a review committee composed of the department 180 and corporation staff and shall establish by rule a scoring 181 system for the competitive evaluation and selection competitive 182 ranking of applications submitted in this program, including, 183 but not limited to, the following criteria: 184 1. Tenant income and demographic targeting objectives of 185 the corporation. 186 2. Targeting objectives of the corporation which will 187 ensure an equitable distribution of loans between rural and 188 urban areas. 189 3. Sponsor's agreement to reserve the units for persons or 190 families who have incomes below 50 percent of the state or local 191 median income, whichever is higher, for a time period that 192 exceeds to exceed the minimum required by federal law or the 193 provisions of this part. 194 4. Sponsor's agreement to reserve more than: 195 a. Twenty percent of the units in the project for persons 196 or families who have incomes that do not exceed 50 percent of 197 the state or local median income, whichever is higher; or 198 b. Forty percent of the units in the project for persons or 199 families who have incomes that do not exceed 60 percent of the 200 state or local median income, whichever is higher, without 201 requiring a greater amount of the loans as provided in this 202 section.

203 5. Provision for tenant counseling.

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204	6. Sponsor's agreement to accept rental assistance	
205	certificates or vouchers as payment for rent.	
206	7. Projects requiring the least amount of a state apartment	
207	incentive loan compared to overall project cost, except that the	
208		
209	income persons <u>must</u> shall be excluded from this requirement.	
210	8. Local government contributions and local government	
211	comprehensive planning and activities that promote affordable	
212	housing.	
213	9. Project feasibility.	
214	10. Economic viability of the project.	
215	11. Commitment of first mortgage financing.	
216	12. Sponsor's prior experience.	
217	13. Sponsor's ability to proceed with construction.	
218	14. Projects that directly implement or assist welfare-to-	
219	work transitioning.	
220	15. Projects that reserve units for extremely-low-income	
221	persons.	
222	16. Projects that include green building principles, storm-	
223	resistant construction, or other elements that reduce long-term	
224	costs relating to maintenance, utilities, or insurance.	
225	17. Job-creation rate of the developer and general	
226	contractor, as provided in s. 420.507(47).	
227	(f) The review committee established by corporation rule	
228	pursuant to this subsection shall make recommendations to the	
229	board of directors of the corporation regarding program	
230	participation under the State Apartment Incentive Loan Program.	
231	The corporation board shall make the final <del>ranking and the</del>	
232	decisions regarding which applicants shall become program	

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576-04675-13 2013928c2 233 participants based on the scores received in the competitive 234 process ranking, further review of applications, and the 235 recommendations of the review committee. The corporation board 236 shall approve or reject applications for loans and shall 237 determine the tentative loan amount available to each applicant 238 selected for participation in the program. The actual loan 239 amount shall be determined pursuant to rule adopted pursuant to 240 s. 420.507(22)(h). Section 6. Section 420.511, Florida Statutes, is amended to 241 2.4.2 read: 420.511 Strategic business plan; long-range program 243 244 strategic plan; annual report; audited financial statements.-245 (1) The corporation shall develop a strategic business plan 246 for the provision of affordable housing for the state. The plan 247 must be consistent shall not be inconsistent with the long-range 248 program strategic plan prepared pursuant to subsection (2) and 249 shall contain performance measures and specific performance 250 targets for the following: 251 (a) The ability of low-income and moderate-income 252 Floridians to access housing that is decent and affordable. 253 (b) The continued availability and affordability of housing 254 financed by the corporation to target populations. 255 (c) The availability of affordable financing programs, 256 including equity and debt products, and programs that reduce gaps in conventional financing in order $_{\overline{r}}$  to increase individual 257 258 access to housing and stimulate private production of affordable 259 housing. 260 (d) The establishment and maintenance of efficiencies in

261 the delivery of affordable housing.

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262	(e) Such other measures as directed by the corporation's
263	board of directors.
264	
265	The corporation shall also compile data on the stimulus of
266	economic activity created by the affordable housing finance
267	programs administered by the corporation.
268	(2) The corporation, in <u>coordination</u> equal partnership with
269	the department, shall <del>develop</del> annually <u>develop</u> a <u>long-range</u>
270	program strategic plan for the provision of affordable housing
271	in <u>this state as</u> <del>Florida as part of the department's agency</del>
272	strategic plan required pursuant to chapter 186. In part, the
273	plan <u>must</u> shall include provisions that maximize the abilities
274	of the corporation <del>and the department</del> to implement the state
275	housing strategy established under s. 420.0003, to respond to
276	federal housing initiatives, and to develop programs in a manner
277	that is more responsive to the needs of public and private
278	partners. The plan shall be developed on a schedule consistent
279	with that established by s. 186.021. For purposes of this
280	section act, the executive director or his or her designee shall
281	serve as the corporation's representative to achieve a
282	coordinated and integrated planning relationship with the
283	department.
001	

(3) (a) The corporation shall submit to the Governor and the presiding officers of each house of the Legislature, within <u>6</u> 2
months after the end of its fiscal year, a complete and detailed report setting forth the corporation's state and federal program
accomplishments using the most recent available data. The report
must include, but is not limited to:

290

(a) The following tenant characteristics in existing rental

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291	units financed through corporation-administered programs:		
292	1. The number of households served, delineated by income,		
293	race, ethnicity, and age of the head of household.		
294	2. The number of households served in large, medium, and		
295	small counties as defined in s. 420.5087 and the extent to which		
296	geographic distribution has been achieved in accordance with s.		
297	420.5087.		
298	3. The number of farmworker and commercial-fishing worker		
299	households served.		
300	4. The number of homeless households served.		
301	5. The number of special needs households served.		
302	6. By county, the average rent charged based on unit size.		
303	(b) The number of rental units to which resources have been		
304	allocated in the last fiscal year, including income and		
305	demographic restrictions.		
306	(c) The estimated average cost of producing units under		
307	each rental or homeownership unit financed under each program in		
308	the last fiscal year.		
309	(d) By county, the average sales price of homeownership		
310	units financed in the last fiscal year.		
311	(e) The number of households served by homeownership		
312	programs in the last fiscal year, including the income, race,		
313	ethnicity, and age of the homeowner of each household.		
314	(f) The percentage of homeownership loans that are in		
315	foreclosure.		
316	(g) The percentage of properties in the corporation's		
317	rental portfolio which have an occupancy rate below 90 percent.		
318	(h) The amount of economic stimulus created by the		
319	affordable housing finance programs administered by the		

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320	corporation for the most recent year available.	
321	(i) For the State Apartment Incentive Loan (SAIL) Program,	
322	a comprehensive list of all closed loans outstanding at the end	
323	of the most recent fiscal year, including, but not limited to,	
324	development name, city, county, developer, set-aside type, set-	
325	aside percentage, affordability term, total number of units,	
326	number of set-aside units, lien position, original loan amount,	
327	loan maturity date, loan balance at close of year, status of	
328	loan, rate of interest, and interest paid.	
329	(j) For the Florida Affordable Housing Guarantee Program, a	
330	list of all guaranteed loans through the close of the most	
331	recent fiscal year, including, but not limited to, development	
332	name, city, county, developer, total number of units, issuer of	
333	the bonds, loan maturity date, participation in the United	
334	States Department of Housing and Urban Development Risk-Sharing	
335	Program, original guarantee amount, guarantee amount at the	
336	close of the fiscal year, status of guaranteed loans, and total	
337	outstanding Florida Housing Finance Corporation Affordable	
338	Housing Guarantee Program revenue bonds at the close of the most	
339	recent fiscal year.	
340	(k) Any other information the corporation deems	
341	appropriate.	
342	1. Its operations and accomplishments;	
343	2. Its receipts and expenditures during its fiscal year in	
344	accordance with the categories or classifications established by	
345	the corporation for its operating and capital outlay purposes;	
346	3. Its assets and liabilities at the end of its fiscal year	
347	and the status of reserve, special, or other funds;	
348	4. A schedule of its bonds outstanding at the end of its	

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349	fiscal year, together with a statement of the principal amounts		
350	of bonds issued and redeemed during the fiscal year; and		
351	5. Information relating to the corporation's activities in		
352	implementing the provisions of ss. 420.5087, 420.5088, and		
353	420.5095.		
354	(b) The report shall include, but not be limited to:		
355	1. The number of people served, delineated by income, age,		
356	family size, and racial characteristics.		
357	2. The number of units produced under each program.		
358	3. The average cost of producing units under each program.		
359	4. The average sales price of single-family units financed		
360	under s. 420.5088.		
361	5. The average amount of rent charged based on unit size on		
362	units financed under s. 420.5087.		
363	6. The number of persons in rural communities served under		
364	each program.		
365	7. The number of farmworkers served under each program.		
366	8. The number of homeless persons served under each		
367	<del>program.</del>		
368	9. The number of elderly persons served under each program.		
369	10. The extent to which geographic distribution has been		
370	achieved in accordance with the provisions of s. 420.5087.		
371	11. The success of the Community Workforce Housing		
372	Innovation Pilot Program in meeting the housing needs of		
373	eligible areas.		
374	12. Any other information the corporation deems		
375	appropriate.		
376	(4) Within 6 months after the end of its fiscal year, the		
377	corporation shall submit audited financial statements prepared		

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576-04675-13 2013928c2 378 in accordance with generally accepted accounting principles 379 which include all assets, liabilities, revenues, and expenses of 380 the corporation, and a list of all bonds outstanding at the end 381 of its fiscal year. with the annual report required by this 382 section, a copy of an annual financial audit of its accounts and 383 records and an annual compliance The audit must be of its 384 programs conducted by an independent certified public accountant 385 and performed in accordance with generally accepted auditing 386 standards and government auditing standards, and must incorporate all reports, including compliance reports, as 387 388 required by such auditing standards. 389 (5) The Auditor General shall conduct an operational audit 390 of the accounts and records of the corporation and provide a 391 written report on the audit to the President of the Senate and 392 the Speaker of the House of Representatives by December 1, 2016. 393 Both the corporation's business plan and annual report must 394 shall recognize the different fiscal periods under which the 395 corporation, the state, the Federal Government, and local 396 governments operate. 397 Section 7. Paragraph (b) of subsection (4) of section 398 420.0003, Florida Statutes, is amended to read:

399

420.0003 State housing strategy.-

400 (4) IMPLEMENTATION.—The Department of Economic Opportunity
401 and the Florida Housing Finance Corporation in carrying out the
402 strategy articulated herein shall have the following duties:

(b) The <u>long-range program</u> agency strategic plan of the
Department of Economic Opportunity <u>must</u> shall include specific
goals, objectives, and strategies that implement the housing
policies in this section and shall include the strategic plan

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407 for housing production prepared by the corporation pursuant to 408 s. 420.511.

409 Section 8. Section 420.0006, Florida Statutes, is amended 410 to read:

411 420.0006 Authority to contract with corporation; contract 412 requirements; nonperformance.-The executive director of the 413 department shall contract, notwithstanding part I of chapter 414 287, with the Florida Housing Finance Corporation on a multiyear 415 basis to stimulate, provide, and foster affordable housing in 416 the state. The contract must incorporate the performance 417 measures required by s. 420.511 and must be consistent with the 418 provisions of the corporation's strategic business plan prepared in accordance with s. 420.511. The contract must provide that 419 420 if, in the event the corporation fails to comply with any of the 421 a performance measure measures required under by s. 420.511, the 422 executive director shall notify the Governor and shall refer the 423 nonperformance to the department's inspector general for review 424 and determination as to whether such failure is due to forces 425 beyond the corporation's control or whether such failure is due 426 to inadequate management of the corporation's resources. 427 Advances shall continue to be made pursuant to s. 420.0005 428 during the pendency of the review by the department's inspector 429 general. If such failure is due to outside forces, it may shall not be deemed a violation of the contract. If such failure is 430 431 due to inadequate management, the department's inspector general 432 shall provide recommendations regarding solutions. The Governor 433 may is authorized to resolve any differences of opinion with 434 respect to performance under the contract and may request that 435 advances continue in the event of a failure under the contract

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436	due to inadequate management. The Chief Financial Officer shall	
437	approve the request absent a finding by the Chief Financial	
438	Officer that continuing such advances would adversely impact the	
439	state; however, <del>in any event</del> the Chief Financial Officer shall	
440	provide advances sufficient to meet the debt service	
441	requirements of the corporation and sufficient to fund contracts	
442	committing funds from the State Housing Trust Fund ${ m if}$ so long as	
443	such contracts are in accordance with the laws of this state.	
444	Section 9. Subsection (1) of section 420.504, Florida	
445	Statutes, is amended to read:	
446	420.504 Public corporation; creation, membership, terms,	
447	expenses	
448	(1) There is created within the Department of Economic	
449	Opportunity A public corporation and a public body corporate and	
450	politic, to be known as the <u>"Florida Housing Finance</u>	
451	Corporation," is created within the Department of Economic	
452	<u>Opportunity."Florida Housing Finance Corporation."</u> It is	
453	declared to be the intent of and constitutional construction by	
454	the Legislature that the Florida Housing Finance Corporation	
455	constitutes an entrepreneurial public corporation organized to	
456	provide and promote the public welfare by administering the	
457	governmental function of financing or refinancing housing and	
458	related facilities in this state Florida and that the	
459	corporation is not a department of the executive branch of state	
460	government within the scope and meaning of s. 6, Art. IV of the	
461	State Constitution, but is functionally related to the	
462	Department of Economic Opportunity in which it is placed. The	
463	executive function of state government to be performed by the	
464	executive director of the Department of Economic Opportunity in	

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576-04675-13 2013928c2 465 the conduct of the business of the Florida Housing Finance 466 Corporation must be performed pursuant to a contract to monitor 467 and set performance standards for the implementation of the 468 business plan for the provision of housing approved for the corporation as provided in s. 420.0006. This contract must shall 469 470 include the performance standards for the provision of 471 affordable housing in this state Florida established in the 472 strategic business plan described in s. 420.511.

473 Section 10. Subsection (1) of section 420.506, Florida
474 Statutes, is amended to read:

475 420.506 Executive director; agents and employees; inspector 476 general.-

477 (1) The appointment and removal of an executive director 478 shall be by the executive director of the Department of Economic 479 Opportunity, with the advice and consent of the corporation's 480 board of directors. The executive director shall employ legal 481 and technical experts and such other agents and employees, 482 permanent and temporary, as the corporation may require, and 483 shall communicate with and provide information to the 484 Legislature with respect to the corporation's activities. The 485 board is authorized, Notwithstanding the provisions of s. 486 216.262, the board may to develop and implement rules regarding 487 the employment of employees of the corporation and service providers, including legal counsel. The board of directors of 488 489 the corporation is entitled to establish travel procedures and 490 guidelines for employees of the corporation, subject to s. 491 112.061(6) and (7). The executive director's office and the 492 corporation's files and records must be located in Leon County. 493 Section 11. Section 420.5091, Florida Statutes, is

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494 <u>repealed.</u>
495 Section 12. This act shall take effect upon becoming a law
496 and shall first apply to the 2013 ad valorem tax rolls.