By Senator Richter

23-01916-14 20141320

A bill to be entitled An act relating to public records; creating s. 662.148, F.S.; providing an exemption from public records requirements for certain information held by the Office of Financial Regulation relating to a family trust company, licensed family trust company, or foreign licensed family trust company; providing for the authorized release of certain information by the office; permitting the publication of certain information; providing a penalty; providing for future legislative review and repeal of the exemption; amending ss. 662.146 and 662.147, F.S.; providing for additional authorized release of certain information by the office; providing for production of confidential records pursuant to court orders, orders by administrative law judges, and legislative subpoenas; conforming provisions to changes made by the act; providing a statement of public necessity; providing a contingent effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 662.148, Florida Statutes, is created and assigned to part IV of chapter 662, Florida Statutes, as created by SB , 2014 Regular Session, to read:

26 662.148 Public records exemption; records relating to
27 family trust companies, licensed family trust companies, and
28 foreign licensed family trust companies.—

(1) PUBLIC RECORDS EXEMPTION.—The following information

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held by the Office of Financial Regulation is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution:

- (a) All records relating to a registration, an application, or an annual certification of a family trust company, licensed family trust company, or foreign licensed family trust company.
- (b) All records relating to an examination of a family trust company, licensed family trust company, or foreign licensed family trust company.
- (c) Reports of examinations, operations, or conditions of a family trust company, licensed family trust company, or foreign licensed family trust company, including working papers.
- (d) Any portion of a list of names of the shareholders or members of a family trust company, licensed family trust company, or foreign licensed family trust company.
- (e) Information received by the office from a person from another state or nation or the Federal Government which is otherwise confidential or exempt pursuant to the laws of that state or nation or pursuant to federal law.
- (2) AUTHORIZED RELEASE OF CONFIDENTIAL AND EXEMPT

 INFORMATION.—Information made confidential and exempt under subsection (1) may be disclosed by the Office of Financial Regulation to:
- (a) The authorized representative or representatives of the family trust company, licensed family trust company, or foreign licensed family trust company under examination. The authorized representative or representatives shall be identified in a resolution or by written consent of the board of directors, if the trust company is a corporation, or of the managers, if the

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trust company is a limited liability company.

- (b) A fidelity insurance company, upon written consent of the trust company's board of directors, if a corporation, or its managers, if a limited liability company.
- (c) An independent auditor, upon written consent of the trust company's board of directors, if a corporation, or its managers, if a limited liability company.
- (d) A liquidator, receiver, or conservator for a family trust company, licensed family trust company, or foreign licensed family trust company in the event of the appointment of the liquidator, receiver, or conservator. However, any portion of the information which discloses the identity of a bondholder, customer, family member, member, or stockholder must be redacted by the Office of Financial Regulation before the release of such portion to the liquidator, receiver, or conservator.
- (e) Any other state, federal, or foreign agency responsible for the regulation or supervision of family trust companies, licensed family trust companies, or foreign licensed family trust companies.
- (f) A law enforcement agency in the furtherance of the agency's official duties and responsibilities.
- (3) PUBLICATION OF INFORMATION.—This section does not prevent or restrict the publication of:
 - (a) A report required by federal law.
- (b) The name of the family trust company, licensed family trust company, or foreign licensed family trust company and the name and address of the registered agent of that company.
- (4) PENALTY.—A person who willfully discloses information made confidential and exempt by this section commits a felony of

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the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

(5) OPEN GOVERNMENT SUNSET REVIEW.—This section is subject to the Open Government Sunset Review Act in accordance with s.

119.15 and shall stand repealed on October 2, 2019, unless reviewed and saved from repeal through reenactment by the Legislature.

Section 2. Paragraphs (d), (e), and (f) of subsection (1) of section 662.146, Florida Statutes, as created by SB _____, 2014 Regular Session, are redesignated as paragraphs (e), (f), and (g), respectively, and a new paragraph (d) is added to that subsection, to read:

662.146 Confidentiality of books and records.-

- (1) The books and records of a family trust company, licensed family trust company, and foreign licensed family trust company are confidential and shall be made available for inspection and examination only:
- (d) As compelled by legislative subpoena as provided by law, in which case s. 662.47 applies;

Section 3. Subsections (1), (2), and (3) of section 662.147, Florida Statutes, as created by SB _____, 2014 Regular Session, are renumbered as subsections (3), (4), and (5), respectively, and new subsections (1) and (2) are added to that section, to read:

- 662.147 Records relating to the office examination; limited restrictions on public access.—
- (1) The public records exemptions contained in s. 662.148 do not prevent or restrict the Office of Financial Regulation from:

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(a) Furnishing records or information to any other state, federal, or foreign agency responsible for the regulation or supervision of family trust companies, licensed family trust companies, or foreign licensed family trust companies.

- (b) Reporting any suspected criminal activity, with supporting documents and information, to appropriate law enforcement and prosecutorial agencies.
- (2) (a) Orders issued by courts or administrative law judges for the production of confidential records or information must provide for inspection in camera by the court or the administrative law judge. If the court or administrative law judge determines that the documents requested are relevant or would likely lead to the discovery of admissible evidence, the documents shall be subject to further orders by the court or the administrative law judge to protect the confidentiality thereof. An order directing the release of information shall be immediately reviewable, and a petition by the office for review of the order shall automatically stay any further proceedings in the trial court or the administrative hearing until the disposition of the petition by the reviewing court. If any other party files a petition for review, it will operate as a stay of the proceedings only upon order of the reviewing court.
- (b) Confidential records and information furnished pursuant to a legislative subpoena shall be kept confidential by the legislative body or committee that received the records or information, except in a case involving the investigation of charges against a public official subject to impeachment or removal, in which case disclosure of the information shall be only to the extent necessary as determined by the legislative

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body or committee.

Section 4. The Legislature finds that it is a public necessity that records held by the Office of Financial Regulation which pertain to a family trust company, licensed family trust company, or foreign licensed family trust company relating to registration or certification; an examination; reports of examinations, operations, or conditions, including working papers; any portion of a list of the names of shareholders or members; or information received by the Office of Financial Regulation from a person from another state or nation or the Federal Government which is otherwise confidential or exempt pursuant to the laws of that jurisdiction be made confidential and exempt from s. 119.07(1), Florida Statutes, and s. 24(a), Article I of the State Constitution. This exemption is necessary because:

- (1) No public interest is served by granting public access to family trust company records, and no protection is afforded to the public or the state by allowing public access to private financial records. Additionally, a family trust company is prohibited from serving or marketing its services to the general public in any way; therefore, no public interests are involved.
- (2) Families with a high net worth are frequently the targets of criminal predators seeking access to their assets. It is important that the exposure of such families to threats of extortion, kidnapping, and other crimes not be increased. Placing family business records and methodologies in the public domain would increase the security risk that a family could become the target of criminal activity.
 - (3) Family trust companies often provide a consolidated

23-01916-14 20141320 175 structure for the ownership of an operating business owned by 176 multiple family members. Placing those private business 177 operations and methods in the public domain could jeopardize 178 their business assets, methodologies, and practices. Section 5. This act shall take effect on the same date that 179 180 SB or similar legislation takes effect, if such legislation 181 is adopted in the same legislative session or an extension 182 thereof and becomes a law.