House

Florida Senate - 2014 Bill No. CS for CS for SB 1328



LEGISLATIVE ACTION

Senate

Floor: 1/AD/2R 04/30/2014 03:02 PM

Senator Latvala moved the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsection (1) of section 14.32, Florida Statutes, is amended to read:

14.32 Office of Chief Inspector General.-

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> (1) There is created in the Executive Office of the Governor the Office of Chief Inspector General. The Chief Inspector General <u>is shall be</u> responsible for promoting accountability, integrity, and efficiency in the agencies under

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12 the jurisdiction of the Governor. The Chief Inspector General 13 shall be appointed by and serve at the pleasure of the Governor. 14 However, upon a change in Governors or reelection of the 15 Governor, the Governor shall appoint, or may reappoint, a Chief 16 Inspector General before adjournment sine die of the first 17 regular session of the Legislature that convenes after such 18 change in Governors or reelection of the Governor.

19 Section 2. Subsections (2), (3), and (5), paragraph (c) of subsection (7), and subsection (8) of section 20.055, Florida 21 Statutes, are amended to read:

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20.055 Agency inspectors general.-

(2) The Office of Inspector General is hereby established in each state agency to provide a central point for coordination of and responsibility for activities that promote accountability, integrity, and efficiency in government. It is shall be the duty and responsibility of each inspector general, with respect to the state agency in which the office is established, to:

30 (a) Advise in the development of performance measures, 31 standards, and procedures for the evaluation of state agency 32 programs.

33 (b) Assess the reliability and validity of the information provided by the state agency on performance measures and 34 35 standards, and make recommendations for improvement, if 36 necessary, before prior to submission of such information those 37 measures and standards to the Executive Office of the Governor 38 pursuant to s. 216.1827 216.0166(1).

39 (c) Review the actions taken by the state agency to improve 40 program performance and meet program standards and make

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recommendations for improvement, if necessary. 41

(d) Provide direction for, supervise, and coordinate audits, investigations, and management reviews relating to the programs and operations of the state agency, except that when 45 the inspector general does not possess the qualifications specified in subsection (4), the director of auditing shall conduct such audits.

(e) Conduct, supervise, or coordinate other activities 48 49 carried out or financed by that state agency for the purpose of 50 promoting economy and efficiency in the administration of, or 51 preventing and detecting fraud and abuse in, its programs and 52 operations.

(f) Keep the such agency head or, for state agencies under 53 54 the jurisdiction of the Governor, the Chief Inspector General 55 informed concerning fraud, abuses, and deficiencies relating to 56 programs and operations administered or financed by the state 57 agency, recommend corrective action concerning fraud, abuses, and deficiencies, and report on the progress made in 58 59 implementing corrective action.

(g) Ensure effective coordination and cooperation between the Auditor General, federal auditors, and other governmental bodies with a view toward avoiding duplication.

(h) Review, as appropriate, rules relating to the programs and operations of such state agency and make recommendations concerning their impact.

(i) Ensure that an appropriate balance is maintained 67 between audit, investigative, and other accountability activities.

(j) Comply with the General Principles and Standards for

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70 Offices of Inspector General as published and revised by the71 Association of Inspectors General.

72 (3) (a) For state agencies under the jurisdiction of the 73 Cabinet or the Governor and Cabinet, the inspector general shall 74 be appointed by the agency head. For state agencies under the 75 jurisdiction direction of the Governor, the inspector general 76 shall be appointed by the Chief Inspector General. The agency 77 head or Chief Inspector General shall notify appointment shall 78 be made after notifying the Governor and the Chief Inspector 79 General in writing, at least 7 days prior to an offer of 80 employment, of his or her the agency head's intention to hire 81 the inspector general at least 7 days before an offer of 82 employment. The inspector general shall be appointed without 83 regard to political affiliation.

(b) The Each inspector general shall report to and be under 84 85 the general supervision of the agency head and is shall not be 86 subject to supervision by any other employee of the state agency 87 in which the office is established. For state agencies under the 88 jurisdiction of the Governor, the inspector general shall be 89 under the general supervision of the agency head, shall report 90 to the Chief Inspector General, and may hire and remove staff 91 within the office of the inspector general in consultation with 92 the Chief Inspector General but independently of the agency. The 93 inspector general shall be appointed without regard to political 94 affiliation.

95 (c) For state agencies under the jurisdiction of the 96 Cabinet or the Governor and Cabinet, the An inspector general 97 may be removed from office by the agency head. For state 98 agencies under the jurisdiction direction of the Governor, the

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inspector general may only be removed from office by the agency

100 head shall notify the Governor and the Chief Inspector General 101 for cause, including concerns regarding performance, malfeasance, misfeasance, misconduct, or failure to carry out 102 103 his or her duties under this section. The Chief Inspector 104 General shall notify the Governor  $\tau$  in writing  $\tau$  of his or her the 105 intention to remove terminate the inspector general at least 21 106 7 days before prior to the removal. For state agencies under the 107 jurisdiction direction of the Governor and Cabinet, the agency 108 head shall notify the Governor and Cabinet in writing of his or 109 her the intention to remove terminate the inspector general at 110 least 21 7 days before prior to the removal. If the inspector general disagrees with the removal, the inspector general may 111 112 present objections in writing to the Governor within the 21-day 113 period. 114 (d) The Governor, the Governor and Cabinet, the agency head, or agency staff may shall not prevent or prohibit the 115 inspector general from initiating, carrying out, or completing 116 117 any audit or investigation. (5) In carrying out the auditing duties and 118 119 responsibilities of this act, each inspector general shall review and evaluate internal controls necessary to ensure the 120 121 fiscal accountability of the state agency. The inspector general 122 shall conduct financial, compliance, electronic data processing, 123 and performance audits of the agency and prepare audit reports 124 of his or her findings. The scope and assignment of the audits 125 shall be determined by the inspector general; however, the 126 agency head may at any time request direct the inspector general

to perform an audit of a special program, function, or

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128 organizational unit. The performance of the audit shall be under 129 the direction of the inspector general, except that if the 130 inspector general does not possess the qualifications specified 131 in subsection (4), the director of auditing shall perform the 132 functions listed in this subsection.

133 (a) Such audits shall be conducted in accordance with the current International Standards for the Professional Practice of 134 135 Internal Auditing as published by the Institute of Internal 136 Auditors, Inc., or, where appropriate, in accordance with 137 generally accepted governmental auditing standards. All audit 138 reports issued by internal audit staff shall include a statement 139 that the audit was conducted pursuant to the appropriate 140 standards.

141 (b) Audit workpapers and reports shall be public records to 142 the extent that they do not include information which has been 143 made confidential and exempt from the provisions of s. 119.07(1) pursuant to law. However, when the inspector general or a member 144 145 of the staff receives from an individual a complaint or 146 information that falls within the definition provided in s. 147 112.3187(5), the name or identity of the individual may shall 148 not be disclosed to anyone else without the written consent of the individual, unless the inspector general determines that 149 150 such disclosure is unavoidable during the course of the audit or 151 investigation.

(c) The inspector general and the staff shall have access to any records, data, and other information of the state agency he or she deems necessary to carry out his or her duties. The inspector general <u>may</u> is also <del>authorized to</del> request such information or assistance as may be necessary from the state

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157 agency or from any federal, state, or local government entity. 158 (d) At the conclusion of each audit, the inspector general 159 shall submit preliminary findings and recommendations to the 160 person responsible for supervision of the program function or 161 operational unit who shall respond to any adverse findings 162 within 20 working days after receipt of the preliminary 163 findings. Such response and the inspector general's rebuttal to 164 the response shall be included in the final audit report.

(e) At the conclusion of an audit in which the subject of 165 166 the audit is a specific entity contracting with the state or an 167 individual substantially affected, if the audit is not 168 confidential or otherwise exempt from disclosure by law, the 169 inspector general shall, consistent with s. 119.07(1), submit 170 the findings to the entity contracting with the state or the 171 individual substantially affected, who shall be advised in 172 writing that they may submit a written response within 20 173 working days after receipt of the findings. The response and the 174 inspector general's rebuttal to the response, if any, must be 175 included in the final audit report.

(f) The inspector general shall submit the final report to the agency head, and to the Auditor General, and, for state agencies under the jurisdiction of the Governor, the Chief Inspector General.

(g) The Auditor General, in connection with the independent postaudit of the same agency pursuant to s. 11.45, shall give appropriate consideration to internal audit reports and the resolution of findings therein. The Legislative Auditing Committee may inquire into the reasons or justifications for failure of the agency head to correct the deficiencies reported

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186 in internal audits that are also reported by the Auditor General 187 and shall take appropriate action.

188 (h) The inspector general shall monitor the implementation 189 of the state agency's response to any report on the state agency 190 issued by the Auditor General or by the Office of Program Policy Analysis and Government Accountability. No later than 6 months 191 192 after the Auditor General or the Office of Program Policy 193 Analysis and Government Accountability publishes a report on the 194 state agency, the inspector general shall provide a written 195 response to the agency head or, for state agencies under the 196 jurisdiction of the Governor, the Chief Inspector General on the 197 status of corrective actions taken. The inspector general shall 198 file a copy of such response with the Legislative Auditing 199 Committee.

200 (i) The inspector general shall develop long-term and 201 annual audit plans based on the findings of periodic risk 202 assessments. The plan, where appropriate, should include 203 postaudit samplings of payments and accounts. The plan shall 204 show the individual audits to be conducted during each year and 205 related resources to be devoted to the respective audits. The 206 Chief Financial Officer, to assist in fulfilling the responsibilities for examining, auditing, and settling accounts, 207 208 claims, and demands pursuant to s. 17.03(1), and examining, 209 auditing, adjusting, and settling accounts pursuant to s. 17.04, 210 may use utilize audits performed by the inspectors general and 211 internal auditors. For state agencies under the jurisdiction of 212 the Governor, the audit plans shall be submitted to the Governor's Chief Inspector General. The plan shall be submitted 213 214 to the agency head for approval. A copy of the approved plan

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215 shall be submitted to the Auditor General. 216 (7) (c) The final reports prepared pursuant to paragraphs (a) 217 and (b) shall be provided furnished to the heads of the 218 219 respective agencies and, for state agencies under the 220 jurisdiction of the Governor, the Chief Inspector General. Such 221 reports shall include, but need not be limited to: 222 1. A description of activities relating to the development, 223 assessment, and validation of performance measures. 224 2. A description of significant abuses and deficiencies 225 relating to the administration of programs and operations of the 226 agency disclosed by investigations, audits, reviews, or other 227 activities during the reporting period. 228 3. A description of the recommendations for corrective 229 action made by the inspector general during the reporting period 230 with respect to significant problems, abuses, or deficiencies 231 identified. 232 4. The identification of each significant recommendation 233 described in previous annual reports on which corrective action 234 has not been completed. 235 5. A summary of each audit and investigation completed 236 during the reporting period. 237 (8) The inspector general in each state agency shall 238 provide to the agency head, upon receipt, all written complaints 239 concerning the duties and responsibilities in this section or 240 any allegation of misconduct related to the office of the 241 inspector general or its employees, if received from subjects of 242 audits or investigations who are individuals substantially affected or entities contracting with the state, as defined in 243

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244	this section. For <u>state</u> agencies <del>solely</del> under the <u>jurisdiction</u>
245	direction of the Governor, the inspector general shall also
246	provide the complaint to the Chief Inspector General.
247	Section 3. This act shall take effect July 1, 2014.
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249	=========== T I T L E A M E N D M E N T =================================
250	And the title is amended as follows:
251	Delete everything before the enacting clause
252	and insert:
253	A bill to be entitled
254	An act relating to inspectors general; amending s.
255	14.32, F.S.; revising provisions relating to the
256	appointment and removal of the Chief Inspector
257	General; amending s. 20.055, F.S.; revising provisions
258	relating to the duties, appointment, and removal of
259	agency inspectors general; updating a cross-reference;
260	providing an effective date.