Bill No. CS/HB 357 (2014)

Amendment No. 1

	COMMITTEE/SUBCOMMITTEE ACTION
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Regulatory Affairs
2	Committee
3	Representative Santiago offered the following:
4	
5	Amendment (with title amendment)
6	Remove everything after the enacting clause and insert:
7	Section 1. Section 367.072, Florida Statutes, is created
8	to read:
9	367.072 Petition to revoke certificate of authorization
10	The Legislature finds that it is in the public interest that
11	water service be of good quality and consistent with the
12	standards set forth in this chapter. Therefore, a utility's
13	certificate of authorization to provide water service may be
14	revoked if, after its customers file a petition with the
15	commission, the commission finds that revocation is in the best
16	interest of the customers in accordance with this section. As
17	used in this section, the term "customer" means an individual
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18 whose property is serviced by a single meter or a person whose 19 name appears on the bill for a master meter. 20 (1) If the commission receives a letter from the customers 21 of a utility stating their intent to file a petition, the utility is prohibited from filing a rate case until the petition 22 23 is acted upon by the commission. 24 (a) Within 10 days after receipt of the letter, commission 25 staff shall notify the utility of the customers' intent to file 26 a petition and that the utility may not file for a rate increase 27 until the petition is acted upon by the commission. 28 (b) Commission staff shall send to the customers 29 instructions regarding the information required on the petition 30 and the subsequent process the commission will follow. The petition must be filed within 90 days after the receipt of the 31 32 instruction. Commission staff shall review the petition and 33 notify the customers within 10 days after receipt of the 34 petition that the petition is sufficient for the commission to act or that additional information is necessary. The customers 35 must file a cured petition within 30 days after receipt of the 36 37 notice to cure and provide a copy of the petition to the utility. If the customers fail to file or refile a petition 38 within the allotted time, the commission shall dismiss the 39 40 petition with prejudice, and the customers may not file another 41 petition for 1 year after the dismissal. 42 (2) A petition must:

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43	(a) State with specificity each issue that customers have
44	with the quality of water service, each time the problem was
45	reported to the utility, and how long each issue has existed;
46	and
47	(b) Be signed by at least 65 percent of the customers of
48	the service area covered under the certificate of authorization.
49	A person whose name appears on the bill for a master meter may
50	sign a petition if at least 65 percent of the customers,
51	tenants, or unit owners served by the master meter support the
52	petition, in which case documentation of such support must be
53	included with the petition.
54	(3) If the petition is in compliance with this section and
55	the issues identified within the petition support a reasonable
56	likelihood that the utility is failing to provide quality of
57	water service, a docket shall be opened. The utility shall use
58	the following criteria in preparing a response to the
59	commission, addressing the issues identified within the petition
60	and defending the quality of its water service:
61	(a) Federal and state primary water quality standards or
62	secondary water quality standards pursuant to s. 367.0812; and
63	(b) The relationship between the utility and its
64	customers, including each complaint received regarding the
65	quality of water service, the length of time each customer has
66	been complaining about the service, the resolution of each
67	complaint, and the time it has taken to address such complaints.

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68	(4) The commission shall evaluate the issues identified in
69	the petition, the utility's response as to whether it is
70	providing quality of water service, and any other factor the
71	commission deems relevant.
72	(5) Based upon its evaluation, the commission shall:
73	(a) Dismiss the petition, in which case the decision must
74	be supported by clear and convincing evidence and is subject to
75	ss. 120.569 and 120.57;
76	(b) Require the utility to take the necessary steps to
77	correct the quality of water service issues identified in the
78	petition. The commission shall set benchmarks within a
79	timeframe, not to exceed 3 years, and may require the utility to
80	provide interim reports describing its progress in meeting such
81	benchmarks. The commission may extend the term 3 years for
82	circumstances that delay the project which are not in the
83	control of the utility, such as natural disasters and obtaining
84	permits necessary for meeting such benchmarks; or
85	(c) Notwithstanding s. 367.045, revoke the utility's
86	certificate of authorization, in which case a receiver must be
87	appointed pursuant to s. 367.165 until a sale of the utility
88	system has been approved pursuant to s. 367.071.
89	(6) The commission shall adopt by rule the format of and
90	requirements for a petition and may adopt other rules to
91	administer this section.
92	Section 2. Section 367.0812, Florida Statutes, is created
93	to read:
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94	367.0812 Rate fixing; quality of water service as
95	criterion
96	(1) In fixing rates that are just, reasonable,
97	compensatory, and not unfairly discriminatory, the commission
98	shall consider the extent to which the utility provides water
99	service that meets secondary water quality standards as
100	established by the Department of Environmental Protection. In
101	determining whether a utility has satisfied its obligation to
102	provide quality of water service that meets these standards, the
103	commission shall consider:
104	(a) Testimony and evidence provided by customers and the
105	utility;
106	(b) The results of past tests required by a county health
107	department or the Department of Environmental Protection which
108	measure the utility's compliance with the applicable secondary
109	water quality standards;
110	(c) Complaints regarding the applicable secondary water
111	quality standards filed by customers with the commission, the
112	Department of Environmental Protection, the respective local
113	governmental entity, or a county health department during the
114	past 5 years; and
115	(d) If the commission deems necessary, the results of any
116	updated test.
117	(2)(a) In determining the quality of water service, the
118	commission shall consider a finding by the Department of
119	Environmental Protection as to whether the utility has failed to
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120	provide water service that meets the secondary water quality
121	standards of the department.
122	(b) The utility shall create an estimate of the costs and
123	benefits of a plausible solution to each issue identified by the
124	commission.
125	(c) The utility shall meet with its customers within a
126	time prescribed by the commission to discuss the estimated costs
127	and benefits of and time necessary for implementing a plausible
128	solution for each quality of water service issue identified, and
129	the utility shall report the results of such meetings to the
130	commission.
131	(d) The utility shall inform the commission, if:
132	1. The customers and the utility agree on a solution for
133	each quality of water service issue identified, of each agreed
134	on solution and the cost of each solution; or
135	2. The customers and the utility prefer a different
136	solution to at least one of the quality of water service issues
137	identified, of the preferred solutions by each and the cost of
138	each solution.
139	(e) The commission may require the utility to implement a
140	solution that is in the best interest of the customers for each
141	quality of water service issue. The utility may recover its
142	costs in implementing the solutions ordered by the commission.
143	The commission may establish the necessary benchmarks that a
144	utility must meet for each solution and require the utility to
145	report periodically until each solution is completed.
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146	(3) Notwithstanding s. 367.072, customers may not petition
147	the commission to revoke the certificate of authorization of a
148	utility if it is the subject of a proceeding under this chapter.
149	(4) The commission may prescribe penalties for a utility's
150	failure to adequately resolve each quality of water service
151	issue as required. Penalties may include penalties as provided
152	in s. 367.161, a reduction of return on equity of up to 100
153	basis points, the denial of all or part of a rate increase for a
154	utility's system or part of a system if it determines that the
155	quality of water service is less than satisfactory until the
156	quality of water is found to be satisfactory, or revocation of
157	the certificate of authorization pursuant to s. 367.072.
158	(5) The commission shall adopt rules to assess and enforce
159	compliance with this section.
160	Section 3. For the 2014-2015 fiscal year, the sums of
161	\$212,521 in recurring funds and \$12,012 in nonrecurring funds
162	from the General Revenue Fund and three full-time equivalent
163	positions with an associated salary rate of 131,235 are
164	appropriated to the Florida Public Service Commission to
165	implement the provisions of this act related to the regulation
166	of the quality of water service.
167	Section 4. This act shall take effect July 1, 2014.
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#### TITLE AMENDMENT

173	Remove everything before the enacting clause and insert:
174	A bill to be entitled
175	An act relating to water utilities; creating s. 367.072, F.S.;
176	providing legislative findings; defining the term "customer";
177	authorizing the Florida Public Service Commission to revoke a
178	certificate of authorization upon receipt of a petition;
179	providing criteria for such petition; authorizing the commission
180	to adopt rules; creating s. 367.0812, F.S.; requiring the
181	commission to consider the quality of water service when fixing
182	rates; providing criteria that the commission must consider in
183	making its determination; requiring the utility to meet with its
184	customers to discuss the costs and benefits of plausible
185	solutions if the commission finds that the utility has failed to
186	meet certain quality of water standards; prohibiting a customer
187	from petitioning the commission to revoke the certificate of
188	authorization of a utility under certain circumstances;
189	authorizing the commission to prescribe penalties for certain
190	failures of the utility; requiring the commission to adopt
191	rules; providing an appropriation; providing an effective date.

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