By Senator Richter

	23-00533A-14 2014564
1	A bill to be entitled
2	An act relating to security for public deposits;
3	amending s. 280.02, F.S.; revising definitions;
4	amending s. 280.03, F.S.; clarifying provisions
5	relating to public deposits that are exempt from state
6	security requirements; amending s. 280.04, F.S.;
7	lowering the collateral-pledging level for public
8	deposits; amending s. 280.05, F.S.; conforming
9	provisions to changes made by the act; amending s.
10	280.051, F.S.; updating terms; repealing s. 280.071,
11	F.S., relating to the qualified public depository
12	oversight board; amending s. 280.085, F.S.; providing
13	that a notice of the default or insolvency of a
14	qualified public depository is not required if the
15	Florida public deposits are acquired by another
16	insured depository; amending s. 280.10, F.S.;
17	providing that the depository institution acquiring
18	the Florida public deposits is subject to certain
19	requirements; amending s. 280.11, F.S.; conforming
20	provisions to changes made by the act; amending s.
21	280.16, F.S.; deleting obsolete provisions; revising
22	provisions relating to required reports and forms;
23	amending s. 280.17, F.S.; deleting obsolete
24	provisions; deleting a provision requiring public
25	depositories to request confirmation information from
26	qualified public depositories by a certain date;
27	providing that a protection from loss is effective
28	when a public depositor does not comply with certain
29	provisions under specified circumstances; providing an

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30	effective date.
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32	Be It Enacted by the Legislature of the State of Florida:
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34	Section 1. Section 280.02, Florida Statutes, is reordered
35	and amended to read:
36	280.02 DefinitionsAs used in this chapter, the term:
37	(1) "Affiliate" means an entity that is related through a
38	parent corporation's controlling interest. The term also
39	includes <u>a</u> any financial institution holding company or <u>a</u> any
40	subsidiary or service corporation of such holding company.
41	(2) "Alternative participation agreement" means an
42	agreement of restrictions that a qualified public depository
43	completes as an alternative to immediately withdrawing from the
44	public deposits program due to financial condition.
45	(3) "Average daily balance" means the average daily balance
46	of public deposits held during the reported month. The average
47	daily balance <u>shall</u> must be determined by totaling, by account,
48	the daily balances held by the depositor and then dividing the
49	total by the number of calendar days in the month. Deposit
50	insurance is then deducted from each account balance and the
51	resulting amounts are totaled to obtain the average daily
52	balance.
53	(4) "Average monthly balance" means the average monthly
54	balance of public deposits held, before deducting deposit
55	$rac{insurance_{m{ au}}}{}$ by the depository during any 12 calendar months. The
56	average monthly balance of the previous 12 calendar months <u>shall</u>
57	must be determined by adding the average daily balance before
58	deducting deposit insurance for the reported month and the
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59	average daily balances before deducting deposit insurance for
60	the 11 months preceding that month and dividing the total by 12.
61	(5) "Book-entry form" means that securities are not
62	represented by a paper certificate but represented by an account
63	entry on the records of a depository trust clearing system or,
64	in the case of United States Government securities, a Federal
65	Reserve Bank.
66	<u>(26)</u> <u>"Tangible equity capital"</u> "Capital account" means
67	total equity capital, as defined on the balance-sheet portion of
68	the Consolidated Reports of Condition and Income ${ m or}$ (call
69	report) or the Thrift Financial Report , less intangible assets,
70	as submitted to the regulatory banking authority.
71	(7) "Collateral-pledging level $_{ au}$ " for qualified public
72	depositories, means the percentage of collateral required to be
73	pledged by a qualified public depository as provided under $rac{in}{in}$ s.
74	280.04 by a financial institution .
75	(8) "Current month" means the month immediately following
76	the month for which the monthly report is due from qualified
77	public depositories.
78	(9) "Custodian" means the Chief Financial Officer or <u>a</u> any
79	bank, savings association, or trust company that:
80	(a) Is organized and existing under the laws of this state,
81	any other state, or the United States;
82	(b) Has executed all forms required under this chapter or
83	any rule adopted hereunder;
84	(c) Agrees to be subject to the jurisdiction of the courts
85	of this state, or of <u>the</u> courts of the United States which are
86	located within this state, for the purpose of any litigation
87	arising out of this chapter; and

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           (d) Has been approved by the Chief Financial Officer to act
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     as a custodian.
           (10) "Default or insolvency" includes, without limitation,
 90
     the failure or refusal of a qualified public depository to pay a
 91
 92
     any check or warrant drawn upon sufficient and collected funds
 93
     by a any public depositor or to return a any deposit on demand
 94
     or at maturity together with interest as agreed; the issuance of
 95
     an order by a any supervisory authority restraining such
     depository from making payments of deposit liabilities; or the
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97
     appointment of a receiver for such depository.
98
          (11) "Effective date of notice of withdrawal or order of
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     discontinuance" pursuant to s. 280.11(3) means that date which
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     is set out as such in any notice of withdrawal or order of
101
     discontinuance from the Chief Financial Officer.
102
          (11) (12) "Eligible collateral" means securities, Federal
103
     Home Loan Bank letters of credit, and cash, as designated in s.
104
     280.13.
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105 (12) (13) "Financial institution" means, including, but not 106 limited to, an association, bank, brokerage firm, credit union, 107 industrial savings bank, savings and loan association, trust company, or other type of financial institution organized under 108 109 the laws of this state or any other state of the United States 110 and doing business in this state or any other state, in the general nature of the business conducted by banks and savings 111 112 associations.

(13) (14) "Governmental unit" means the state or any county, school district, community college district, <u>state university</u>, special district, metropolitan government, or municipality, including any agency, board, bureau, commission, and institution

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117	of any of such entities, or any court.
118	(14) (15) "Loss to public depositors" means loss of all
119	principal and all interest or other earnings on the principal
120	accrued or accruing as of the date the qualified public
121	depository was declared in default or insolvent.
122	(15) (16) "Market value" means the value of collateral
123	calculated pursuant to s. 280.04.
124	(16) (17) "Operating subsidiary" means the qualified public
125	depository's <u>100 percent</u> 100-percent owned corporation that has
126	ownership of pledged collateral. The operating subsidiary may
127	not have no powers beyond those that its parent qualified public
128	depository may itself exercise. The use of an operating
129	subsidiary is at the discretion of the qualified public
130	depository and must meet the Chief Financial Officer's
131	requirements.
132	(18) "Oversight board" means the qualified public
133	depository oversight board created in s. 280.071 for the purpose
134	of safeguarding the integrity of the public deposits program and
135	preventing the realization of loss assessments through
136	standards, policies, and recommendations for actions to the
137	Chief Financial Officer.
138	(17) <mark>(19)</mark> "Pledged collateral" means securities or cash held
139	separately and distinctly by an eligible custodian for the
140	benefit of the Chief Financial Officer to be used as security
141	for Florida public deposits. This includes maturity and call
142	proceeds.
143	(18) (20) "Pledgor" means the qualified public depository
144	and, if one is used, operating subsidiary.
145	(19) (21) "Pool figure" means the total average monthly

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23-00533A-14 2014564 146 balances of public deposits held by all qualified public 147 depositories during the immediately preceding 12-month period. (22) "Previous month" means the month or months immediately 148 preceding the month for which a monthly report is due from 149 150 qualified public depositories. 151 (20) (23) "Public deposit" means the moneys of a 152 governmental unit the state or of any state university, county, school district, community college district, special district, 153 154 metropolitan government, or municipality, including agencies, 155 boards, bureaus, commissions, and institutions of any of the 156 foregoing, or of any court, and includes the moneys of all 157 county officers, including constitutional officers, which that 158 are placed on deposit in a bank, savings bank, or savings 159 association and for which the bank, savings bank, or savings 160 association is required to maintain reserves. This includes, but 161 is not limited to, time deposit accounts, demand deposit 162 accounts, and nonnegotiable certificates of deposit. Moneys in 163 deposit notes and in other nondeposit accounts such as 164 repurchase or reverse repurchase operations are not public 165 deposits. Securities, mutual funds, and similar types of 166 investments are not considered public deposits and are shall not 167 be subject to the provisions of this chapter. (21) (24) "Public depositor" means the official custodian of 168 169 funds for a governmental unit who is responsible for handling 170 public deposits. 171 (22) (25) "Public deposits program" means the Florida

171 (22)(25) "Public deposits program" means the Florida 172 Security for Public Deposits Act contained in this chapter and 173 any rule adopted under this chapter.

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(23) (26) "Qualified public depository" means a any bank,

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175	savings bank, or savings association that:
176	(a) Is organized and exists under the laws of the United
177	States ${\rm \underline{or}}_{m{ au}}$ the laws of this state or any other state or
178	territory of the United States.
179	(b) Has its principal place of business in this state or
180	has a branch office in this state which is authorized under the
181	laws of this state or of the United States to receive deposits
182	in this state.
183	(c) Has deposit insurance <u>pursuant to</u> under the provision
184	of the Federal Deposit Insurance Act, as amended, 12 U.S.C. ss.
185	1811 et seq.
186	(d) Has procedures and practices for accurate
187	identification, classification, reporting, and collateralization
188	of public deposits.
189	(e) Meets all the requirements of this chapter.
190	(f) Has been designated by the Chief Financial Officer as a
191	qualified public depository.
192	(24) (27) "Reported month" means the month for which a
193	monthly report is due from qualified public depositories.
194	(25) (28) "Required collateral" of a qualified public
195	depository means eligible collateral having a market value equal
196	to or in excess of the amount required <u>under</u> pursuant to s.
197	280.04.
198	<u>(6)</u> "Chief Financial Officer's custody" is a collateral
199	arrangement governed by a contract between a designated Chief
200	Financial Officer's custodian and the Chief Financial Officer.
201	This arrangement requires <u>that</u> collateral to be in the Chief
202	Financial Officer's name in order to perfect the security
203	interest.

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205	280.041 which give the Chief Financial Officer the right to:
206	(a) Instruct the custodian to transfer securities pledged,
207	interest payments, and other proceeds of pledged collateral not
208	previously credited to the pledgor.
209	(b) Demand payment under letters of credit.
210	Section 2. Paragraph (e) of subsection (3) of section
211	280.03, Florida Statutes, is amended to read:
212	280.03 Public deposits to be secured; prohibitions;
213	exemptions
214	(3) The following are exempt from the requirements of, and
215	protection under, this chapter:
216	(e) Public deposits <u>that</u> which are fully secured <u>pursuant</u>
217	to a collateral requirement under federal regulations.
218	Section 3. Subsections (1) and (2) of section 280.04,
219	Florida Statutes, are amended to read:
220	280.04 Collateral for public deposits; general provisions
221	(1) The Chief Financial Officer shall determine the
222	collateral requirements and <u>collateral-pledging</u> collateral
223	pledging level for each qualified public depository following
224	procedures established by rule. These procedures <u>must</u> shall
225	include numerical parameters for <u>25 percent, 50 percent, 110</u>
226	percent, and 150 percent 25-percent, 50-percent, 125-percent,
227	and 200-percent pledge levels based on nationally recognized
228	financial rating services information and established financial
229	performance guidelines.
230	(2) A qualified public depository may not accept or retain
231	any public deposit which is required to be secured unless it
232	deposits has deposited with the Chief Financial Officer eligible

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233	collateral at least equal to the greater of:
234	(a) The average daily balance of public deposits which that
235	does not exceed the lesser of its <u>tangible equity</u> capital
236	account or 20 percent of the pool figure multiplied by the
237	depository's collateral-pledging level, plus the greater of:
238	1. One hundred <u>ten</u> twenty-five percent of the average daily
239	balance of public deposits in excess of its tangible equity
240	capital accounts ; or
241	2. One hundred <u>ten</u> twenty-five percent of the average daily
242	balance of public deposits in excess of 20 percent of the pool
243	figure.
244	(b) Twenty-five percent of the average monthly balance of
245	public deposits.
246	(c) One hundred <u>ten</u> twenty five percent of the average
247	daily balance of public deposits if the qualified public
248	depository:
249	1. Has been established for less than 3 years;
250	2. Has experienced material decreases in its <u>tangible</u>
251	<u>equity</u> capital accounts; or
252	3. Has an overall financial condition that is materially
253	deteriorating.
254	(d) <u>One</u> Two hundred <u>fifty</u> percent of an established maximum
255	amount of public deposits <u>which</u> that has been mutually agreed
256	upon by and between the Chief Financial Officer and the
257	qualified public depository.
258	(e) Minimum required collateral of \$100,000.
259	(f) An amount as required in special instructions from the
260	Chief Financial Officer to protect the integrity of the public
261	deposits program.

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262	Section 4. Subsections (1), (2), (3), and (16) of section
263	280.05, Florida Statutes, are amended to read:
264	280.05 Powers and duties of the Chief Financial OfficerIn
265	fulfilling the requirements of this act, the Chief Financial
266	Officer has the power to take the following actions he or she
267	deems necessary to protect the integrity of the public deposits
268	program:
269	(1) Identify representative qualified public depositories
270	and furnish notification for the qualified public depository
271	oversight board selection pursuant to s. 280.071.
272	(2) Provide data for the qualified public depository
273	oversight board duties pursuant to s. 280.071 regarding:
274	(a) Establishing standards for qualified public
275	depositories and custodians.
276	(b) Evaluating requests for exceptions to standards and
277	alternative participation agreements.
278	(c) Reviewing and recommending action for qualified public
279	depository or custodian violations.
280	(3) Review, implement, monitor, evaluate, and modify all or
281	any part of the standards, policies, or recommendations of the
282	qualified public depository oversight board.
283	(13) (16) Require the filing of the following reports, which
284	the Chief Financial Officer shall process as provided:
285	(a) Qualified public depository monthly reports and
286	schedules. The Chief Financial Officer shall review the reports
287	of each qualified public depository for material changes in
288	tangible equity capital accounts or changes in name, address, or
289	type of institution; record the average daily balances of public
290	deposits held; and monitor the collateral-pledging levels and

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required collateral.

292	(b) Quarterly regulatory reports from qualified public
293	depositories. The Chief Financial Officer shall analyze
294	qualified public depositories ranked in the lowest category
295	based on established financial condition criteria.
296	(c) Qualified public depository annual reports and public
297	depositor annual reports. The Chief Financial Officer shall
298	compare public deposit information reported by qualified public
299	depositories and public depositors. Such comparison shall be
300	conducted for qualified public depositories <u>that</u> which are
301	ranked in the lowest category based on established financial
302	condition criteria of record on September 30. Additional
303	comparison processes may be performed as public deposits program
304	resources permit.
305	(d) Any related documents, reports, records, or other
306	information deemed necessary by the Chief Financial Officer in
307	order to ascertain compliance with this chapter.
308	Section 5. Subsections (2), (6), and (12) of section
309	280.051, Florida Statutes, are amended to read:
310	280.051 Grounds for suspension or disqualification of a
311	qualified public depositoryA qualified public depository may
312	be suspended or disqualified or both if the Chief Financial
313	Officer determines that the qualified public depository has:
314	(2) Submitted reports containing inaccurate or incomplete
315	information regarding public deposits or collateral for such

317 of required collateral.
318 (6) Failed to furnish the Chief Financial Officer with
319 prompt and accurate information, or failed to allow inspection

deposits, tangible equity capital accounts, or the calculation

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320	and verification of any information, dealing with public
321	deposits or dealing with the exact status of its <u>tangible equity</u>
322	capital accounts, or any other financial information that the
323	Chief Financial Officer <u>deems</u> determines necessary to verify
324	compliance with this chapter or any rule adopted pursuant to
325	this chapter.
326	(12) Failed to execute or have the custodian execute a
327	<u>collateral control</u> public depository pledge agreement <u>before</u>
328	prior to using a custodian.
329	Section 6. Section 280.071, Florida Statutes, is repealed.
330	Section 7. Section 280.085, Florida Statutes, is amended to
331	read:
332	280.085 Notice to claimants
333	(1) Upon determining the default or insolvency of a
334	qualified public depository, the Chief Financial Officer shall
335	notify, by first-class mail, all public depositors that have
336	complied with s. 280.17 of such default or insolvency. The
337	notice <u>must</u> shall direct all public depositors having claims or
338	demands against the Public Deposits Trust Fund occasioned by the
339	default or insolvency to file their claims with the Chief
340	Financial Officer within 30 days after the date of the notice.
341	<u>(a)-(2)</u> <u>A</u> No claim against the Public Deposits Trust Fund is
342	binding on the fund <u>only if</u> unless presented within 30 days
343	after the date of the notice.
344	(b) The notice is not required if the default or insolvency
345	is resolved in a manner whereby all Florida public deposits are
346	acquired by another insured depository institution.
347	(2)(3) This section does not affect any proceeding to:
348	(a) Enforce any real property mortgage, chattel mortgage,
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349	security interest, or other lien on property of a qualified
350	public depository that is in default or insolvency; or
351	(b) Establish liability of a qualified public depository
352	that is in default or insolvency to the limits of any federal or
353	other casualty insurance protection.
354	Section 8. Present subsections (3) through (6) of section
355	280.10, Florida Statutes, are redesignated as subsections (4)
356	through (7), respectively, and a new subsection (3) is added to
357	that section, to read:
358	280.10 Effect of merger, acquisition, or consolidation;
359	change of name or address
360	(3) If the default or insolvency of a qualified public
361	depository results in the acquisition of some or all of its
362	Florida public deposits by another depository institution that
363	is not a qualified public depository, the depository institution
364	acquiring the Florida public deposits is subject to subsection
365	<u>(1).</u>
366	Section 9. Subsection (3) of section 280.11, Florida
367	Statutes, is amended to read:
368	280.11 Withdrawal from public deposits program; return of
369	pledged collateral
370	(3) A qualified public depository <u>that</u> which is required to
371	withdraw from the public deposits program pursuant to <u>s.</u>
372	280.05(17) may s. 280.05(1)(b) shall not receive or retain
373	public deposits after the effective date of withdrawal. The
374	contingent liability, required collateral, and reporting
375	requirements of the withdrawing depository shall continue until
376	the effective date of withdrawal. The effective date of
377	withdrawal means the date set out as such in a notice of

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378	withdrawal <u>or</u> (order of discontinuance) from the Chief Financial
379	Officer which is shall be mailed to the qualified public
380	depository by registered or certified mail. Penalties incurred
381	because of withdrawal from the public deposits program <u>are</u> shall
382	be the responsibility of the withdrawing depository.
383	Section 10. Subsection (1) of section 280.16, Florida
384	Statutes, is amended to read:
385	280.16 Requirements of qualified public depositories;
386	confidentiality
387	(1) In addition to any other requirements specified in this
388	chapter, qualified public depositories shall:
389	(a) Take the following actions for each public deposit
390	account:
391	1. Identify the account as a "Florida public deposit" on
392	the deposit account record with the name of the public depositor
393	or provide a unique code for the account for such designation.
394	2. When the form prescribed by the Chief Financial Officer
395	for acknowledgment of receipt of each public deposit account is
396	presented to the qualified public depository by the public
397	depositor opening an account, the qualified public depository
398	shall execute and return the completed form to the public
399	depositor.
400	3. When the acknowledgment of receipt form is presented to
401	the qualified public depository by the public depositor due to a
402	change of account name, account number, or qualified public
403	depository name on an existing public deposit account, the
404	qualified public depository shall execute and return the
405	completed form to the public depositor within 45 calendar days
406	after such presentation.

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407	4. When the acknowledgment of receipt form is presented to
408	the qualified public depository by the public depositor on an
409	account existing before July 1, 1998, the qualified public
410	depository shall execute and return the completed form to the
411	public depositor within 45 calendar days after such
412	presentation.
413	(b) Within 15 days after the end of each calendar month, or
414	when requested by the Chief Financial Officer, submit to the
415	Chief Financial Officer a written report, under oath, indicating
416	the average daily balance of all public deposits held by it
417	during the reported month, required collateral, a detailed
418	schedule of all securities pledged as collateral, selected
419	financial information, and any other information that the Chief
420	Financial Officer <u>deems</u> determines necessary to administer this
421	chapter.
422	(c) Provide to each public depositor annually <u>by</u> , not later
423	$ heta$ October 30 $_{m{ au}}$ the following information on all open accounts
424	identified as a "Florida public deposit" for that public
425	depositor as of September 30, to be used for confirmation
426	purposes: the federal employer identification number of the
427	qualified public depository, the name on the deposit account
428	record, the federal employer identification number on the
429	deposit account record, and the account number, account type,
430	and actual account balance on deposit. Any discrepancy found in
431	the confirmation process <u>must</u> shall be reconciled before
432	November 30.
433	(d) Submit to the Chief Financial Officer annually <u>by</u> , not

433 (d) Submit to the Chief Financial Officer annually \underline{by}_{τ} not 434 later than November 30_{τ} a report of all public deposits held for 435 the credit of all public depositors at the close of business on

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436	September 30. Such annual report <u>must</u> shall consist of public
437	deposit information in a report format prescribed by the Chief
438	Financial Officer. The manner of required filing may be as a
439	signed writing or electronic data transmission, at the
440	discretion of the Chief Financial Officer.
441	(e) Submit to the Chief Financial Officer not later than
442	the date required to be filed with the federal agency:
443	1. A copy of the quarterly Consolidated Reports of
444	Condition and Income, and any amended reports, required by the
445	Federal Deposit Insurance Act, 12 U.S.C. ss. 1811 et seq., if
446	such depository is a bank; or
447	2. A copy of the Thrift Financial Report, and any amended
448	reports, required to be filed with the Office of Thrift
449	Supervision if such depository is a savings and loan
450	association.
451	Section 11. Subsections (2), (5), and (8) of section
452	280.17, Florida Statutes, are amended to read:
453	280.17 Requirements for public depositors; notice to public
454	depositors and governmental units; loss of protectionIn
455	addition to any other requirement specified in this chapter,
456	public depositors shall comply with the following:
457	(2) Beginning July 1, 1998, Each public depositor shall
458	take the following actions For each public deposit account, the
459	public depositor shall:
460	(a) Ensure that the name of the public depositor is on the
461	account or certificate or other form provided to the public
462	depositor by the qualified public depository in a manner
463	sufficient to identify that the account is a Florida public
464	deposit.
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23-00533A-14 2014564 465 (b) Execute a form prescribed by the Chief Financial 466 Officer for identification of each public deposit account and 467 obtain acknowledgment of receipt on the form from the qualified 468 public depository at the time of opening the account. Such 469 public deposit identification and acknowledgment form shall be 470 replaced with a current form as required in subsection (3). A 471 public deposit account existing before July 1, 1998, must have a 472 form completed before September 30, 1998. 473 (c) Maintain the current public deposit identification and 474

474 acknowledgment form as a valuable record. Such form is mandatory 475 for filing a claim with the Chief Financial Officer upon <u>the</u> 476 default or insolvency of a qualified public depository.

477 (5) Each public depositor shall confirm annually confirm that public deposit information as of the close of business on 478 September 30 has been provided by each qualified public 479 480 depository and is in agreement with public depositor records. 481 Such confirmation must shall include the federal employer 482 identification number of the qualified public depository, the 483 name on the deposit account record, the federal employer 484 identification number on the deposit account record, and the 485 account number, account type, and actual account balance on 486 deposit. Public depositors shall request such confirmation 487 information from qualified public depositories on or before the fifth calendar day of October and shall allow until October 31 488 489 to receive such information. Any discrepancy found in the 490 confirmation process must shall be resolved reconciled before 491 November 30.

492 (8) If a public depositor does not comply with this section
493 with respect to on each public deposit account, the protection

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494	from loss provided <u>under</u> in s. 280.18 is not effective as to
495	that public deposit account. However, if a public depositor
496	fails to present the form prescribed by the Chief Financial
497	Officer for identifying public deposit accounts, the protection
498	from loss provided under s. 280.18 is effective if the Chief
499	Financial Officer determines that the defaulting depository has
500	classified, reported, and collateralized the account as public
501	deposits.
502	Section 12. This act shall take effect July 1, 2014.