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| 1 | A bill to be entitled |
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| 2 | An act relating to economic development; amending s. |
| 3 | 163.3180, F.S.; prohibiting a local government from |
| 4 | applying transportation concurrency or requiring |
| 5 | proportionate-share contribution or construction for a |
| 6 | new business development for a specified period; |
| 7 | providing exceptions; amending s. 163.31801, F.S.; |
| 8 | prohibiting a county, municipality, or special |
| 9 | district from imposing certain new or existing impact |
| 10 | fees on a new business development for a specified |
| 11 | period; providing exceptions; amending s. 288.005, |
| 12 | F.S.; providing definitions; creating s. 288.006, |
| 13 | F.S.; providing requirements for loan programs |
| 14 | relating to accountability and proper stewardship of |
| 15 | funds; amending s. 290.0411, F.S.; revising |
| 16 | legislative intent for purposes of the Florida Small |
| 17 | Cities Community Development Block Grant Program; |
| 18 | amending s. 290.044, F.S.; requiring the Department of |
| 19 | Economic Opportunity to adopt rules establishing a |
| 20 | competitive selection process for loan guarantees and |
| 21 | grants awarded under the block grant program; revising |
| 22 | the criteria for the award of grants; amending s. |
| 23 | 290.046, F.S.; revising limits on the number of grants |
| 24 | that an applicant may apply for and receive; requiring |
| 25 | the department to conduct a site visit before awarding |
| 26 | a grant; requiring the department to rank applications |
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| 27 | according to criteria established by rule and |
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| 28 | distribute funds according to the rankings; revising |
| 29 | scoring factors to consider in ranking applications; |
| 30 | revising requirements for public hearings; providing |
| 31 | that the creation of a citizen advisory task force is |
| 32 | discretionary; deleting a provision requiring a local |
| 33 | government to obtain department consent for an |
| 34 | alternative citizen participation plan; amending s. |
| 35 | 290.047, F.S.; revising the maximum percentages and |
| 36 | amounts of block grant funds that may be spent on |
| 37 | certain costs and expenses; amending s. 290.0475, |
| 38 | F.S.; conforming provisions to changes made by the |
| 39 | act; amending s. 290.048, F.S.; deleting a provision |
| 40 | authorizing the department to adopt and enforce strict |
| 41 | requirements concerning an applicant's written |
| 42 | description of a service area; amending s. 331.3051, |
| 43 | F.S.; requiring Space Florida to consult with the |
| 44 | Florida Tourism Industry Marketing Corporation in |
| 45 | developing a space tourism marketing plan; authorizing |
| 46 | Space Florida to enter into an agreement with the |
| 47 | corporation for a specified purpose; revising the |
| 48 | research and development duties of Space Florida; |
| 49 | amending s. 443.141, F.S.; providing an employer |
| 50 | payment schedule for specified years' contributions to |
| 51 | the Unemployment Compensation Trust Fund; providing |
| 52 | for applicability; amending ss. 125.271, 163.3177, |
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| 53 | 163.3187, 163.3246, 211.3103, 212.098, 218.67, |
|----|--|
| 54 | 288.018, 288.065, 288.0655, 288.0656, 288.1088, |
| 55 | 288.1089, 290.0055, 339.2819, 339.63, 373.4595, |
| 56 | 380.06, 380.0651, 985.686, and 1011.76, F.S.; renaming |
| 57 | "rural areas of critical economic concern" as "rural |
| 58 | areas of opportunity"; providing an effective date. |
| 59 | |
| 60 | Be It Enacted by the Legislature of the State of Florida: |
| 61 | |
| 62 | Section 1. Subsection (7) is added to section 163.3180, |
| 63 | Florida Statutes, to read: |
| 64 | 163.3180 Concurrency |
| 65 | (7)(a) Notwithstanding any provision of law, ordinance, or |
| 66 | resolution, before July 1, 2017, a local government may not, |
| 67 | unless authorized by majority vote of the local government's |
| 68 | governing authority, apply transportation concurrency within its |
| 69 | jurisdiction or require a proportionate-share contribution or |
| 70 | construction for a new business development. This paragraph does |
| 71 | not apply to: |
| 72 | 1. Proportionate-share contribution or construction |
| 73 | assessed on an existing business development before July 1, |
| 74 | 2014. |
| 75 | 2. A new business development that consists of more than |
| 76 | 6,000 square feet and that is classified as other than |
| 77 | residential. |
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| 78 | (b) In order to maintain the exemption from transportation |
| 79 | concurrency and proportionate-share contribution or construction |
| 80 | pursuant to paragraph (a), a new business development must |
| 81 | receive a certificate of occupancy on or before July 1, 2018. If |
| 82 | the certificate of occupancy is not received by July 1, 2018, |
| 83 | the local government may apply transportation concurrency and |
| 84 | require the appropriate proportionate-share contribution or |
| 85 | construction for the business development that would otherwise |
| 86 | be applied, notwithstanding this subsection. Any outstanding |
| 87 | obligation related to the proportionate-share contribution or |
| 88 | construction runs with the land and is enforceable against any |
| 89 | person claiming a fee interest in the land subject to that |
| 90 | obligation. |
| 91 | (c) This subsection does not apply if it results in a |
| 92 | reduction of previously pledged revenue of a local government |
| 93 | for currently outstanding bonds or notes or to a local |
| 94 | government with a mobility fee-based funding system in place on |
| 95 | or before January 1, 2014. |
| 96 | (d) A developer may, upon written notification to the |
| 97 | local government, elect to have the local government apply |
| 98 | transportation concurrency and proportionate-share contribution |
| 99 | or construction to a business development. |
| 100 | (e) This subsection expires July 1, 2018. |
| 101 | Section 2. Subsection (6) is added to section 163.31801, |
| 102 | Florida Statutes, to read: |
| 103 | 163.31801 Impact fees; short title; intent; definitions; |
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| | |

104 ordinances levying impact fees.-105 (6) (a) Notwithstanding any provision of law, ordinance, or 106 resolution, before July 1, 2017, a county, municipality, or 107 special district, unless authorized by majority vote of the 108 county's, municipality's, or special district's governing 109 authority, may not impose any new or existing impact fee or any 110 new or existing fee associated with the mitigation of 111 transportation impacts on a new business development. This 112 paragraph does not apply to: 1. Any impact fee or fee associated with the mitigation of 113 114 transportation impacts previously enacted by law, ordinance, or 115 resolution assessed on an existing business development before 116 July 1, 2014. 117 2. A new business development that consists of more than 118 6,000 square feet and that is classified as other than 119 residential. 120 The governing authority of any county, municipality, (b) 121 or special district imposing an impact fee in existence on July 122 1, 2013, must reauthorize the imposition of the fee pursuant to 123 this subsection. 124 In order to maintain the exemption from impact fees (C) 125 and fees associated with the mitigation of transportation impacts pursuant to paragraph (a), a new business development 126 127 must receive a certificate of occupancy on or before July 1, 128 2018. If the certificate of occupancy is not received by July 1, 129 2018, the county, municipality, or special district may impose Page 5 of 59

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| 130 | the appropriate impact fees and fees associated with the |
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| 131 | mitigation of transportation impacts on the business development |
| 132 | that would otherwise be applied, notwithstanding this |
| 133 | subsection. Any outstanding obligation related to impact fees |
| 134 | and fees associated with the mitigation of transportation |
| 135 | impacts on the business development runs with the land and is |
| 136 | enforceable against any person claiming a fee interest in the |
| 137 | land subject to that obligation. |
| 138 | (d) This subsection does not apply if it results in a |
| 139 | reduction of previously pledged revenue of a county, |
| 140 | municipality, or special district for currently outstanding |
| 141 | bonds or notes or to a county, municipality, or special district |
| 142 | with a mobility fee-based funding system in place on or before |
| 143 | January 1, 2014. |
| 144 | (e) A developer may, upon notification to the county, |
| 145 | municipality, or special district, elect to have impact fees and |
| 146 | fees associated with the mitigation of transportation impacts |
| 147 | imposed on a business development. |
| 148 | (f) This subsection expires July 1, 2018. |
| 149 | Section 3. Subsections (5) and (6) are added to section |
| 150 | 288.005, Florida Statutes, to read: |
| 151 | 288.005 Definitions.—As used in this chapter, the term: |
| 152 | (5) "Loan administrator" means a statutorily eligible |
| 153 | recipient of state funds that is authorized by the department to |
| 154 | make loans under a loan program. |
| 155 | (6) "Loan program" means a program established by the |
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| 156 | Legislature and administered by the department to provide |
|-----|--|
| 157 | appropriated funds to an eligible entity to further a specific |
| 158 | state purpose for a limited period with a promise that such |
| 159 | appropriated funds will be repaid to the state. Funds may be |
| 160 | awarded directly by the department to an eligible recipient or |
| 161 | awarded by the department to a loan administrator. The term |
| 162 | includes a "loan fund" or "loan pilot program" administered by |
| 163 | the department under this chapter. |
| 164 | Section 4. Section 288.006, Florida Statutes, is created |
| 165 | to read: |
| 166 | 288.006 General operation of loan programs |
| 167 | (1) It is the intent of the Legislature that this section |
| 168 | promote the goals of accountability and proper stewardship by |
| 169 | recipients of loan program funds. This section applies to all |
| 170 | loan programs established under this chapter and administered by |
| 171 | the department. |
| 172 | (2) State funds appropriated for a loan program may only |
| 173 | be used by an eligible recipient or loan administrator, and the |
| 174 | use of such funds is restricted to the specific state purpose of |
| 175 | the loan program, subject to any compensation due to a recipient |
| 176 | or loan administrator as provided under this chapter. |
| 177 | (3) Upon termination of a loan program by the Legislature |
| 178 | or termination of a contract between the department and an |
| 179 | eligible recipient or loan administrator, any remaining |
| 180 | appropriated funds shall revert to the fund from which the |
| 181 | appropriation was made. The department shall become the |
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| 182 | successor entity for any outstanding loans and shall pay the |
|-----|--|
| 183 | former loan administrator for any allowable administrative |
| 184 | expenses due to the loan administrator as provided under this |
| 185 | chapter. The former loan administrator or successor entity to |
| 186 | which this subsection applies shall execute all appropriate |
| 187 | instruments to reconcile any remaining accounts associated with |
| 188 | a terminated loan program or contract. |
| 189 | (4) A loan administrator must avoid any potential conflict |
| 190 | of interest regarding the use of appropriated funds for a loan |
| 191 | program. A loan administrator or a board member, employee, or |
| 192 | agent of a loan administrator may not have a financial interest |
| 193 | in an entity that is awarded a loan under a loan program. A loan |
| 194 | may not be made to a person or entity if a conflict of interest |
| 195 | exists between the parties involved unless the loan |
| 196 | administrator provides the department with full disclosure of |
| 197 | the conflict of interest and the department approves the loan. |
| 198 | (5) In determining eligibility for an entity applying for |
| 199 | the award of funds directly by the department or applying for |
| 200 | selection as a loan administrator for a loan program, the |
| 201 | department shall evaluate each applicant's business practices, |
| 202 | financial stability, and past performance in other state |
| 203 | programs. Eligibility of an entity applying to be a loan |
| 204 | recipient or loan administrator may be conditionally granted or |
| 205 | denied outright if the department determines that the entity is |
| 206 | noncompliant with any law, rule, or program requirement. |
| 207 | (6) An eligible recipient or loan administrator may not |
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208 employ the same certified public accounting firm licensed under 209 chapter 473 to conduct a financial audit required by this 210 chapter for more than 3 consecutive years. 211 Revolving loans or new negotiable instruments (7) 212 involving appropriated state funds that have been repaid to the 213 loan administrator may be made if the loan program's statutory structure permits. However, all revolving loans or new 214 215 negotiable instruments made by a loan administrator remain subject to subsection (2), and compensation to a loan 216 administrator may not exceed any limitation provided by this 217 218 chapter. Section 5. Section 290.0411, Florida Statutes, is amended 219 220 to read: 221 290.0411 Legislative intent and purpose of ss. 290.0401-222 290.048.-It is the intent of the Legislature to provide the 223 necessary means to develop, preserve, redevelop, and revitalize 224 Florida communities exhibiting signs of decline, or distress, or 225 economic need by enabling local governments to undertake the 226 necessary community and economic development programs. The 227 overall objective is to create viable communities by eliminating 228 slum and blight, fortifying communities in urgent need, 229 providing decent housing and suitable living environments, and expanding economic opportunities, principally for persons of low 230 231 or moderate income. The purpose of ss. 290.0401-290.048 is to 232 assist local governments in carrying out effective community and 233 economic development and project planning and design activities Page 9 of 59

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234 to arrest and reverse community decline and restore community 235 vitality. Community and economic development and project 236 planning activities to maintain viable communities, revitalize 237 existing communities, expand economic development and employment 238 opportunities, and improve housing conditions and expand housing 239 opportunities, providing direct benefit to persons of low or 240 moderate income, are the primary purposes of ss. 290.0401-241 290.048. The Legislature, therefore, declares that the 242 development, redevelopment, preservation, and revitalization of communities in this state and all the purposes of ss. 290.0401-243 244 290.048 are public purposes for which public money may be 245 borrowed, expended, loaned, pledged to guarantee loans, and 246 granted. 247 Section 6. Section 290.044, Florida Statutes, is amended 248 to read: 249 290.044 Florida Small Cities Community Development Block 250 Grant Program Fund; administration; distribution.-251 The Florida Small Cities Community Development Block (1)252 Grant Program Fund is created. All revenue designated for 253 deposit in such fund shall be deposited by the appropriate 254 agency. The department shall administer this fund as a grant and 255 loan guarantee program for carrying out the purposes of ss. 256 290.0401-290.048. 257 The department shall distribute such funds as loan (2) 258 guarantees and grants to eligible local governments on the basis 259 of a competitive selection process established by rule. Page 10 of 59

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| 260 | (3) The department shall require applicants for grants to |
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| 261 | compete against each other in the following grant program |
| 262 | categories: |
| 263 | (a) Housing rehabilitation. |
| 264 | (b) Economic development. |
| 265 | (c) Neighborhood revitalization. |
| 266 | (d) Commercial revitalization. |
| 267 | (4) (3) The department shall define the broad community |
| 268 | development objectives objective to be achieved by the |
| 269 | activities in each of the following grant program categories |
| 270 | with the use of funds from the Florida Small Cities Community |
| 271 | Development Block Program Fund. Such objectives shall be |
| 272 | designed to meet at least one of the national objectives |
| 273 | provided in the Housing and Community Development Act of 1974 $_{	au}$ |
| 274 | and require applicants for grants to compete against each other |
| 275 | in these grant program categories: |
| 276 | -(a) Housing. |
| 277 | -(b) Economic development. |
| 278 | (c) Neighborhood revitalization. |
| 279 | -(d) Commercial revitalization. |
| 280 | (e) Project planning and design. |
| 281 | (5)-(4) The department may set aside an amount of up to 5 |
| 282 | percent of the funds annually for use in any eligible local |
| 283 | government jurisdiction for which an emergency or natural |
| 284 | disaster has been declared by executive order. Such funds may |
| 285 | only be provided to a local government to fund eligible |
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emergency-related activities for which no other source of federal, state, or local disaster funds is available. The department may provide for such set-aside by rule. In the last quarter of the state fiscal year, any funds not allocated under the emergency-related set-aside shall be distributed to unfunded applications from the most recent funding cycle.

292 (6)(5) The department shall establish a system of 293 monitoring grants, including site visits, to ensure the proper 294 expenditure of funds and compliance with the conditions of the 295 recipient's contract. The department shall establish criteria 296 for implementation of internal control, to include, but not be 297 limited to, the following measures:

(a) Ensuring that subrecipient audits performed by a
 certified public accountant are received and responded to in a
 timely manner.

301 (b) Establishing a uniform system of monitoring that302 documents appropriate followup as needed.

303 (c) Providing specific justification for contract 304 amendments that takes into account any change in contracted 305 activities and the resultant cost adjustments which shall be 306 reflected in the amount of the grant.

307 Section 7. Section 290.046, Florida Statutes, is amended 308 to read:

309 290.046 Applications for grants; procedures; 310 requirements.-

311

(1) In applying for a grant under a specific program Page 12 of 59

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312 category, an applicant shall propose eligible activities that 313 directly address the <u>objectives</u> objective of that program 314 category.

Not including applications for economic development 315 (2) (a) 316 grants Except as provided in paragraph (c), each eligible local 317 government may submit one an application for a grant under 318 either the housing program category or the neighborhood 319 revitalization program category during each application annual 320 funding cycle. An applicant may not receive more than one grant in any state fiscal year from any of the following categories: 321 housing, neighborhood revitalization, or commercial 322 revitalization. 323

324 (b)1. An Except as provided in paragraph (c), each 325 eligible local government may apply up to three times in any one 326 annual funding cycle for an economic development a grant under 327 the economic development program category but shall receive no 328 more than one such grant per annual funding cycle. A local 329 government may have more than one open economic development 330 grant. Applications for grants under the economic development 331 program category may be submitted at any time during the annual 332 funding cycle, and such grants shall be awarded no less 333 frequently than three times per funding cycle.

334 <u>2.</u> The department shall establish minimum criteria 335 pertaining to the number of jobs created for persons of low or 336 moderate income, the degree of <u>private-sector</u> private sector 337 financial commitment, and the economic feasibility of the Page 13 of 59

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338 proposed project and shall establish any other criteria the 339 department deems appropriate. Assistance to a private, for-340 profit business may not be provided from a grant award unless 341 sufficient evidence exists to demonstrate that without such 342 public assistance the creation or retention of such jobs would 343 not occur.

344 (c)1. A local government governments with an open housing 345 rehabilitation, neighborhood revitalization, or commercial 346 revitalization contract shall not be eligible to apply for another housing rehabilitation, neighborhood revitalization, or 347 commercial revitalization grant until administrative closeout of 348 349 its their existing contract. The department shall notify a local 350 government of administrative closeout or of any outstanding 351 closeout issues within 45 days after of receipt of a closeout 352 package from the local government. A local government 353 governments with an open housing rehabilitation, neighborhood 354 revitalization, or commercial revitalization community 355 development block grant contract whose activities are on 356 schedule in accordance with the expenditure rates and 357 accomplishments described in the contract may apply for an 358 economic development grant.

359 2. <u>A local government governments</u> with an open economic 360 development community development block grant contract whose 361 activities are on schedule in accordance with the expenditure 362 rates and accomplishments described in the contract may apply 363 for a housing <u>rehabilitation</u>, or neighborhood revitalization, or Page 14 of 59

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364 and a commercial revitalization community development block 365 grant. <u>A</u> local <u>government</u> governments with an open economic 366 development contract whose activities are on schedule in 367 accordance with the expenditure rates and accomplishments 368 described in the contract may receive no more than one 369 additional economic development grant in each fiscal year.

370 Beginning October 1, 1988, The department may not (d) 371 shall award a no grant until it the department has conducted 372 determined, based upon a site visit to verify the information 373 contained in the local government's application, that the proposed area matches and adheres to the written description 374 375 contained within the applicant's request. If, based upon review 376 of the application or a site visit, the department determines 377 that any information provided in the application which affects 378 eligibility or scoring has been misrepresented, the applicant's 379 request shall be rejected by the department pursuant to s. 290.0475(7). Mathematical errors in applications which may be 380 381 discovered and corrected by readily computing available numbers 382 or formulas provided in the application shall not be a basis for 383 such rejection.

(3) (a) <u>The department shall rank each application received</u>
<u>during the application cycle according to criteria established</u>
<u>by rule. The ranking system shall include a procedure to</u>
<u>eliminate or reduce any population-related bias that places</u>
<u>exceptionally small communities at a disadvantage in the</u>
<u>competition for funds. Each application shall be ranked</u>
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| 390 | competitively based on community need and program impact. |
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| 391 | Community need shall be weighted 25 percent. Program impact |
| 392 | shall be weighted 65 percent. Outstanding performance in equal |
| 393 | opportunity employment and housing shall be weighted 10 percent. |
| 394 | (b) Funds shall be distributed according to the rankings |
| 395 | established in each application cycle. If economic development |
| 396 | funds remain available after the application cycle closes, the |
| 397 | remaining funds shall be awarded to eligible projects on a |
| 398 | first-come, first-served basis until such funds are fully |
| 399 | obligated. The criteria used to measure community need shall |
| 400 | include, at a minimum, indicators of the extent of poverty in |
| 401 | the community and the condition of physical structures. Each |
| 402 | application, regardless of the program category for which it is |
| 403 | being submitted, shall be scored competitively on the same |
| 404 | community need criteria. In recognition of the benefits |
| 405 | resulting from the receipt of grant funds, the department shall |
| 406 | provide for the reduction of community need scores for specified |
| 407 | increments of grant funds provided to a local government since |
| 408 | the state began using the most recent census data. In the year |
| 409 | in which new census data are first used, no such reduction shall |
| 410 | occur. |
| 411 | (c) The application's program impact score, equal |
| 412 | employment opportunity and fair housing score, and communitywide |
| 413 | needs score may take into consideration scoring factors |
| 414 | including, but not limited to, unemployment, poverty levels, |
| 415 | low-income and moderate-income populations, benefits to low- |
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| 416 | income and moderate-income residents, use of minority-owned and |
|-----|---|
| 417 | woman-owned business enterprises in previous grants, health and |
| 418 | safety issues, and the condition of physical structures. The |
| 419 | criteria used to measure the impact of an applicant's proposed |
| 420 | activities shall include, at a minimum, indicators of the direct |
| 421 | benefit received by persons of low income and persons of |
| 422 | moderate income, the extent to which the problem identified is |
| 423 | addressed by the proposed activities, and the extent to which |
| 424 | resources other than the funds being applied for under this |
| 425 | program are being used to carry out the proposed activities. |
| 426 | (d) Applications shall be scored competitively on program |
| 427 | impact criteria that are uniquely tailored to the community |
| 428 | development objective established in each program category. The |
| 429 | criteria used to measure the direct benefit to persons of low |
| 430 | income and persons of moderate income shall represent no less |
| 431 | than 42 percent of the points assigned to the program impact |
| 432 | factor. For the housing and neighborhood revitalization |
| 433 | categories, the department shall also include the following |
| 434 | criteria in the scoring of applications: |
| 435 | 1. The proportion of very-low-income and low-income |
| 436 | households served. |
| 437 | 2. The degree to which improvements are related to the |
| 438 | health and safety of the households served. |
| 439 | (4) An applicant for a neighborhood revitalization or |
| 440 | commercial revitalization grant shall demonstrate that its |
| 441 | activities are to be carried out in distinct service areas which |
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442 are characterized by the existence of slums or blighted 443 conditions, or by the concentration of persons of low or 444 moderate income.

445 (4) (5) In order to provide citizens with information 446 concerning an applicant's proposed project, the applicant shall 447 make available to the public information concerning the amounts 448 of funds available for various activities and the range of 449 activities that may be undertaken. In addition, the applicant shall hold a minimum of two public hearings in the local 450 451 jurisdiction within which the project is to be implemented to 452 obtain the views of citizens before submitting the final 453 application to the department. The applicant shall conduct the 454 initial hearing to solicit public input concerning community 455 needs, inform the public about funding opportunities available 456 to address community needs, and discuss activities that may be 457 undertaken. Before a second public hearing is held, the 458 applicant must publish a summary of the proposed application 459 that provides citizens with an opportunity to examine its 460 contents and submit their comments. The applicant shall conduct 461 a second hearing to obtain comments from citizens concerning the 462 proposed application and to modify the proposed application if 463 appropriate program before an application is submitted to the 464 department, the applicant shall: 465 (a) Make available to the public information concerning 466 the amounts of funds available for various activities and the 467 range of activities that may be undertaken.

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468 (b) Hold at least one public hearing to obtain the views 469 of citizens on community development needs. 470 (c) Develop and publish a summary of the proposed 471 application that will provide citizens with an opportunity to 472 examine its contents and submit their comments. 473 (d) Consider any comments and views expressed by citizens 474 on the proposed application and, if appropriate, modify the 475 proposed application. 476 (c) Hold at least one public hearing in the jurisdiction within which the project is to be implemented to obtain the 477 views of citizens on the final application prior to its 478 479 submission to the department. 480 (5) (6) The local government may shall establish a citizen

481 advisory task force composed of citizens in the jurisdiction in 482 which the proposed project is to be implemented to provide input 483 relative to all phases of the project process. The local 484 government must obtain consent from the department for any other 485 type of citizen participation plan upon a showing that such plan 486 is better suited to secure citizen participation for that 487 locality.

488 <u>(6)-(7)</u> The department shall, <u>before</u> prior to approving an 489 application for a grant, determine that the applicant has the 490 administrative capacity to carry out the proposed activities and 491 has performed satisfactorily in carrying out past activities 492 funded by community development block grants. The evaluation of 493 past performance shall take into account procedural aspects of Page 19 of 59

494 previous grants as well as substantive results. If the 495 department determines that any applicant has failed to 496 accomplish substantially the results it proposed in its last 497 previously funded application, it may prohibit the applicant 498 from receiving a grant or may penalize the applicant in the 499 rating of the current application. An No application for grant 500 funds may not be denied solely upon the basis of the past 501 performance of the eligible applicant.

502 Section 8. Subsections (3) and (6) of section 290.047, 503 Florida Statutes, are amended to read:

504 290.047 Establishment of grant ceilings and maximum 505 administrative cost percentages; elimination of population bias; 506 loans in default.-

507 The maximum percentage of block grant funds that can (3)508 be spent on administrative costs by an eligible local government 509 shall be 15 percent for the housing rehabilitation program 510 category, 8 percent for both the neighborhood and the commercial 511 revitalization program categories, and 8 percent for the 512 economic development program category. The maximum amount of 513 block grant funds that may be spent on administrative costs by 514 an eligible local government for the economic development 515 program category is \$120,000. The purpose of the ceiling is to 516 maximize the amount of block grant funds actually going toward the redevelopment of the area. The department will continue to 517 518 encourage eligible local governments to consider ways to limit 519 the amount of block grant funds used for administrative costs, Page 20 of 59

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520 consistent with the need for prudent management and 521 accountability in the use of public funds. However, this 522 subsection does shall not be construed, however, to prohibit 523 eligible local governments from contributing their own funds or 524 making in-kind contributions to cover administrative costs which 525 exceed the prescribed ceilings, provided that all such 526 contributions come from local government resources other than 527 Community Development Block Grant funds.

528 The maximum amount percentage of block grant funds (6) that may be spent on engineering and architectural costs by an 529 530 eligible local government shall be determined in accordance with a method schedule adopted by the department by rule. Any such 531 532 method schedule so adopted shall be consistent with the schedule 533 used by the United States Farmer's Home Administration as 534 applied to projects in Florida or another comparable schedule as 535 amended.

536 Section 9. Section 290.0475, Florida Statutes, is amended 537 to read:

538 290.0475 Rejection of grant applications; penalties for 539 failure to meet application conditions.—Applications <u>are</u> 540 <u>ineligible</u> received for funding <u>if</u> under all program categories 541 shall be rejected without scoring only in the event that any of 542 the following circumstances arise:

543 (1) The application is not received by the department by 544 the application deadline: $\overline{\cdot}$

545

(2)

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The proposed project does not meet one of the three

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546 national objectives as contained in federal and state 547 legislation;-

548 (3) The proposed project is not an eligible activity as 549 contained in the federal legislation; \cdot

550 (4) The application is not consistent with the local 551 government's comprehensive plan adopted pursuant to s. 552 163.3184;-

(5) The applicant has an open community development block grant, except as provided in s. <u>290.046(2)(b) and (c) and</u> department rules; 290.046(2)(c).

(6) The local government is not in compliance with the citizen participation requirements prescribed in ss. 104(a)(1) and (2) and 106(d)(5)(c) of Title I of the Housing and Community Development Act of 1984, s. 290.046(4), and department rules; or.

(7) Any information provided in the application that affects eligibility or scoring is found to have been misrepresented, and the information is not a mathematical error which may be discovered and corrected by readily computing available numbers or formulas provided in the application.

566 Section 10. Subsection (5) of section 290.048, Florida 567 Statutes, is amended to read:

568 290.048 General powers of department under ss. 290.0401-569 290.048.—The department has all the powers necessary or 570 appropriate to carry out the purposes and provisions of the 571 program, including the power to:

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572 (5) Adopt and enforce strict requirements concerning an 573 applicant's written description of a service area. Each such 574 description shall contain maps which illustrate the location of 575 the proposed service area. All such maps must be clearly legible 576 and must: 577 (a) Contain a scale which is clearly marked on the map. 578 (b) Show the boundaries of the locality. 579 (c) Show the boundaries of the service area where the activities will be concentrated. 580 581 (d) Display the location of all proposed area activities. (e) Include the names of streets, route numbers, or easily 582 identifiable landmarks where all service activities are located. 583 584 Section 11. Subsection (5) and paragraph (b) of subsection 585 (8) of section 331.3051, Florida Statutes, are amended to read: 586 331.3051 Duties of Space Florida.-Space Florida shall: 587 (5) Consult with the Florida Tourism Industry Marketing 588 Corporation Enterprise Florida, Inc., in developing a space 589 tourism marketing plan. Space Florida and the Florida Tourism 590 Industry Marketing Corporation Enterprise Florida, Inc., may 591 enter into a mutually beneficial agreement that provides funding to the corporation Enterprise Florida, Inc., for its services to 592 593 implement this subsection. 594 Carry out its responsibility for research and (8) 595 development by: 596 (b) Working in collaboration with one or more public or 597 private universities and other public or private entities to Page 23 of 59

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598 develop a proposal for a Center of Excellence for Aerospace that 599 will foster and promote the research necessary to develop 600 commercially promising, advanced, and innovative science and 601 technology and will transfer those discoveries to the commercial 602 sector.

603 Section 12. Paragraph (f) of subsection (1) of section 604 443.141, Florida Statutes, is amended to read:

605

443.141 Collection of contributions and reimbursements.-

606 (1) PAST DUE CONTRIBUTIONS AND REIMBURSEMENTS; DELINQUENT,
 607 ERRONEOUS, INCOMPLETE, OR INSUFFICIENT REPORTS.—

(f) Payments for 2012, 2013, and 2014, and subsequent contributions.—For an annual administrative fee not to exceed \$5, a contributing employer may pay its quarterly contributions due for wages paid in the first three quarters of 2012, 2013, and 2014, and any subsequent year in equal installments if those contributions are paid as follows:

614 1. For contributions due for wages paid in the first 615 quarter of each year, one-fourth of the contributions due must 616 be paid on or before April 30, one-fourth must be paid on or 617 before July 31, one-fourth must be paid on or before October 31, 618 and one-fourth must be paid on or before December 31.

619 2. In addition to the payments specified in subparagraph
620 1., for contributions due for wages paid in the second quarter
621 of each year, one-third of the contributions due must be paid on
622 or before July 31, one-third must be paid on or before October
623 31, and one-third must be paid on or before December 31.

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3. In addition to the payments specified in subparagraphs 1. and 2., for contributions due for wages paid in the third quarter of each year, one-half of the contributions due must be paid on or before October 31, and one-half must be paid on or before December 31.

629 4. The annual administrative fee assessed for electing to 630 pay under the installment method shall be collected at the time 631 the employer makes the first installment payment each year. The 632 fee shall be segregated from the payment and deposited into the 633 Operating Trust Fund of the Department of Revenue.

Interest does not accrue on any contribution that 634 5. becomes due for wages paid in the first three quarters of each 635 636 year if the employer pays the contribution in accordance with 637 subparagraphs 1.-4. Interest and fees continue to accrue on 638 prior delinquent contributions and commence accruing on all 639 contributions due for wages paid in the first three quarters of 640 each year which are not paid in accordance with subparagraphs 641 1.-3. Penalties may be assessed in accordance with this chapter. 642 The contributions due for wages paid in the fourth quarter of 643 2012, 2013, and 2014, and subsequent years are not affected by 644 this paragraph and are due and payable in accordance with this 645 chapter.

646 Section 13. Paragraph (a) of subsection (1) of section 647 125.271, Florida Statutes, is amended to read:

648 125.271 Emergency medical services; county emergency
 649 medical service assessments.-

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(1) As used in this section, the term "county" means:
(a) A county that is within a rural area of <u>opportunity</u>
critical economic concern as designated by the Governor pursuant
to s. 288.0656;

Once a county has qualified under this subsection, it always retains the qualification.

657 Section 14. Paragraphs (a), (b), and (e) of subsection (7) 658 of section 163.3177, Florida Statutes, are amended to read:

659 163.3177 Required and optional elements of comprehensive660 plan; studies and surveys.-

661

654

(7) (a) The Legislature finds that:

662 There are a number of rural agricultural industrial 1. 663 centers in the state that process, produce, or aid in the 664 production or distribution of a variety of agriculturally based 665 products, including, but not limited to, fruits, vegetables, 666 timber, and other crops, and juices, paper, and building 667 materials. Rural agricultural industrial centers have a 668 significant amount of existing associated infrastructure that is 669 used for processing, producing, or distributing agricultural 670 products.

Such rural agricultural industrial centers are often
located within or near communities in which the economy is
largely dependent upon agriculture and agriculturally based
products. The centers significantly enhance the economy of such
communities. However, these agriculturally based communities are

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676 often socioeconomically challenged and designated as rural areas 677 of <u>opportunity</u> critical economic concern. If such rural 678 agricultural industrial centers are lost and not replaced with 679 other job-creating enterprises, the agriculturally based 680 communities will lose a substantial amount of their economies.

681 3. The state has a compelling interest in preserving the 682 viability of agriculture and protecting rural agricultural 683 communities and the state from the economic upheaval that would 684 result from short-term or long-term adverse changes in the agricultural economy. To protect these communities and promote 685 viable agriculture for the long term, it is essential to 686 687 encourage and permit diversification of existing rural 688 agricultural industrial centers by providing for jobs that are 689 not solely dependent upon, but are compatible with and 690 complement, existing agricultural industrial operations and to 691 encourage the creation and expansion of industries that use 692 agricultural products in innovative ways. However, the expansion 693 and diversification of these existing centers must be 694 accomplished in a manner that does not promote urban sprawl into 695 surrounding agricultural and rural areas.

(b) As used in this subsection, the term "rural agricultural industrial center" means a developed parcel of land in an unincorporated area on which there exists an operating agricultural industrial facility or facilities that employ at least 200 full-time employees in the aggregate and process and prepare for transport a farm product, as defined in s. 163.3162, Page 27 of 59

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702 or any biomass material that could be used, directly or 703 indirectly, for the production of fuel, renewable energy, 704 bioenergy, or alternative fuel as defined by law. The center may 705 also include land contiguous to the facility site which is not 706 used for the cultivation of crops, but on which other existing 707 activities essential to the operation of such facility or 708 facilities are located or conducted. The parcel of land must be 709 located within, or within 10 miles of, a rural area of 710 opportunity critical economic concern.

(e) Nothing in This subsection does not shall be construed to confer the status of rural area of <u>opportunity</u> critical economic concern, or any of the rights or benefits derived from such status, on any land area not otherwise designated as such pursuant to s. 288.0656(7).

716 Section 15. Subsection (3) of section 163.3187, Florida 717 Statutes, is amended to read:

718 163.3187 Process for adoption of small-scale comprehensive 719 plan amendment.-

720 (3)If the small scale development amendment involves a 721 site within a rural area of opportunity critical economic 722 concern as defined under s. 288.0656(2)(d) for the duration of 723 such designation, the 10-acre limit listed in subsection (1) 724 shall be increased by 100 percent to 20 acres. The local 725 government approving the small scale plan amendment shall 726 certify to the Office of Tourism, Trade, and Economic 727 Development that the plan amendment furthers the economic Page 28 of 59

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objectives set forth in the executive order issued under s.
288.0656(7), and the property subject to the plan amendment
shall undergo public review to ensure that all concurrency
requirements and federal, state, and local environmental permit
requirements are met.

733 Section 16. Subsection (10) of section 163.3246, Florida734 Statutes, is amended to read:

735 163.3246 Local government comprehensive planning736 certification program.-

737 (10) Notwithstanding subsections (2), (4), (5), (6), and (7), any municipality designated as a rural area of opportunity 738 739 critical economic concern pursuant to s. 288.0656 which is 740 located within a county eligible to levy the Small County Surtax 741 under s. 212.055(3) shall be considered certified during the 742 effectiveness of the designation of rural area of opportunity 743 critical economic concern. The state land planning agency shall 744 provide a written notice of certification to the local 745 government of the certified area, which shall be considered 746 final agency action subject to challenge under s. 120.569. The 747 notice of certification shall include the following components:

748

(a) The boundary of the certification area.

(b) A requirement that the local government submit either an annual or biennial monitoring report to the state land planning agency according to the schedule provided in the written notice. The monitoring report shall, at a minimum, include the number of amendments to the comprehensive plan

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adopted by the local government, the number of plan amendments challenged by an affected person, and the disposition of those challenges.

757 Section 17. Paragraph (a) of subsection (6) of section758 211.3103, Florida Statutes, is amended to read:

211.3103 Levy of tax on severance of phosphate rock; rate,
basis, and distribution of tax.-

(6) (a) Beginning July 1 of the 2011-2012 fiscal year, the proceeds of all taxes, interest, and penalties imposed under this section are exempt from the general revenue service charge provided in s. 215.20, and such proceeds shall be paid into the State Treasury as follows:

766 1. To the credit of the Conservation and Recreation Lands767 Trust Fund, 25.5 percent.

768 2. To the credit of the General Revenue Fund of the state,769 35.7 percent.

770 3. For payment to counties in proportion to the number of 771 tons of phosphate rock produced from a phosphate rock matrix 772 located within such political boundary, 12.8 percent. The 773 department shall distribute this portion of the proceeds annually based on production information reported by the 774 775 producers on the annual returns for the taxable year. Any such 776 proceeds received by a county shall be used only for phosphate-777 related expenses.

7784. For payment to counties that have been designated as a779rural area of opportunity critical economic concern pursuant to

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780 s. 288.0656 in proportion to the number of tons of phosphate 781 rock produced from a phosphate rock matrix located within such 782 political boundary, 10.0 percent. The department shall 783 distribute this portion of the proceeds annually based on 784 production information reported by the producers on the annual 785 returns for the taxable year. Payments under this subparagraph 786 shall be made to the counties unless the Legislature by special 787 act creates a local authority to promote and direct the economic development of the county. If such authority exists, payments 788 789 shall be made to that authority. 790 To the credit of the Nonmandatory Land Reclamation 5. 791 Trust Fund, 6.2 percent. 792 To the credit of the Phosphate Research Trust Fund in 6. 793 the Division of Universities of the Department of Education, 6.2 794 percent. 795 To the credit of the Minerals Trust Fund, 3.6 percent. 7. 796 Section 18. Paragraph (c) of subsection (1) of section 797 212.098, Florida Statutes, is amended to read: 798 212.098 Rural Job Tax Credit Program.-799 (1) As used in this section, the term: "Qualified area" means any area that is contained 800 (C) 801 within a rural area of opportunity critical economic concern designated under s. 288.0656, a county that has a population of 802 803 fewer than 75,000 persons, or a county that has a population of 804 125,000 or less and is contiguous to a county that has a 805 population of less than 75,000, selected in the following Page 31 of 59

806 manner: every third year, the Department of Economic Opportunity 807 shall rank and tier the state's counties according to the 808 following four factors: 809 1. Highest unemployment rate for the most recent 36-month 810 period.

811 2. Lowest per capita income for the most recent 36-month812 period.

813 3. Highest percentage of residents whose incomes are below814 the poverty level, based upon the most recent data available.

815 4. Average weekly manufacturing wage, based upon the most816 recent data available.

817 Section 19. Subsection (1) of section 218.67, Florida 818 Statutes, is amended to read:

819 218.67 Distribution for fiscally constrained counties.-

(1) Each county that is entirely within a rural area of opportunity critical economic concern as designated by the Governor pursuant to s. 288.0656 or each county for which the value of a mill will raise no more than \$5 million in revenue, based on the taxable value certified pursuant to s.

825 1011.62(4)(a)1.a., from the previous July 1, shall be considered826 a fiscally constrained county.

827 Section 20. Subsection (1) of section 288.018, Florida828 Statutes, is amended to read:

829 288.018 Regional Rural Development Grants Program.830 (1) The department shall establish a matching grant

831 program to provide funding to regionally based economic

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832 development organizations representing rural counties and 833 communities for the purpose of building the professional 834 capacity of their organizations. Such matching grants may also 835 be used by an economic development organization to provide 836 technical assistance to businesses within the rural counties and 837 communities that it serves. The department is authorized to 838 approve, on an annual basis, grants to such regionally based 839 economic development organizations. The maximum amount an 840 organization may receive in any year will be \$35,000, or \$100,000 in a rural area of opportunity critical economic 841 842 concern recommended by the Rural Economic Development Initiative and designated by the Governor, and must be matched each year by 843 844 an equivalent amount of nonstate resources.

845Section 21. Paragraphs (a) and (c) of subsection (2) of846section 288.065, Florida Statutes, are amended to read:

288.065 Rural Community Development Revolving Loan Fund.-

848 (2) (a) The program shall provide for long-term loans, loan 849 guarantees, and loan loss reserves to units of local 850 governments, or economic development organizations substantially 851 underwritten by a unit of local government, within counties with 852 populations of 75,000 or fewer, or within any county with a 853 population of 125,000 or fewer which is contiguous to a county 854 with a population of 75,000 or fewer, based on the most recent 855 official population estimate as determined under s. 186.901, 856 including those residing in incorporated areas and those 857 residing in unincorporated areas of the county, or to units of Page 33 of 59

858 local government, or economic development organizations substantially underwritten by a unit of local government, within 859 860 a rural area of opportunity critical economic concern.

861 All repayments of principal and interest shall be (C) 862 returned to the loan fund and made available for loans to other 863 applicants. However, in a rural area of opportunity critical 864 economic concern designated by the Governor, and upon approval 865 by the department, repayments of principal and interest may be 866 retained by the applicant if such repayments are dedicated and matched to fund regionally based economic development 867 868 organizations representing the rural area of opportunity critical economic concern. 869

870 Section 22. Paragraphs (b), (c), and (e) of subsection (2) 871 of section 288.0655, Florida Statutes, are amended to read: 872

- 288.0655 Rural Infrastructure Fund.-
- 873 (2)

874 To facilitate access of rural communities and rural (b) 875 areas of opportunity critical economic concern as defined by the 876 Rural Economic Development Initiative to infrastructure funding 877 programs of the Federal Government, such as those offered by the 878 United States Department of Agriculture and the United States Department of Commerce, and state programs, including those 879 880 offered by Rural Economic Development Initiative agencies, and 881 to facilitate local government or private infrastructure funding 882 efforts, the department may award grants for up to 30 percent of 883 the total infrastructure project cost. If an application for

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884 funding is for a catalyst site, as defined in s. 288.0656, the 885 department may award grants for up to 40 percent of the total 886 infrastructure project cost. Eligible projects must be related 887 to specific job-creation or job-retention opportunities. 888 Eligible projects may also include improving any inadequate 889 infrastructure that has resulted in regulatory action that 890 prohibits economic or community growth or reducing the costs to 891 community users of proposed infrastructure improvements that 892 exceed such costs in comparable communities. Eligible uses of funds shall include improvements to public infrastructure for 893 894 industrial or commercial sites and upgrades to or development of 895 public tourism infrastructure. Authorized infrastructure may 896 include the following public or public-private partnership 897 facilities: storm water systems; telecommunications facilities; 898 broadband facilities; roads or other remedies to transportation 899 impediments; nature-based tourism facilities; or other physical 900 requirements necessary to facilitate tourism, trade, and 901 economic development activities in the community. Authorized 902 infrastructure may also include publicly or privately owned 903 self-powered nature-based tourism facilities, publicly owned 904 telecommunications facilities, and broadband facilities, and 905 additions to the distribution facilities of the existing natural 906 gas utility as defined in s. 366.04(3)(c), the existing electric 907 utility as defined in s. 366.02, or the existing water or 908 wastewater utility as defined in s. 367.021(12), or any other 909 existing water or wastewater facility, which owns a gas or Page 35 of 59

910 electric distribution system or a water or wastewater system in 911 this state where:

912 1. A contribution-in-aid of construction is required to 913 serve public or public-private partnership facilities under the 914 tariffs of any natural gas, electric, water, or wastewater 915 utility as defined herein; and

916 2. Such utilities as defined herein are willing and able917 to provide such service.

918 To facilitate timely response and induce the location (C) or expansion of specific job creating opportunities, the 919 department may award grants for infrastructure feasibility 920 studies, design and engineering activities, or other 921 922 infrastructure planning and preparation activities. Authorized 923 grants shall be up to \$50,000 for an employment project with a 924 business committed to create at least 100 jobs; up to \$150,000 925 for an employment project with a business committed to create at 926 least 300 jobs; and up to \$300,000 for a project in a rural area 927 of opportunity critical economic concern. Grants awarded under 928 this paragraph may be used in conjunction with grants awarded 929 under paragraph (b), provided that the total amount of both 930 grants does not exceed 30 percent of the total project cost. In 931 evaluating applications under this paragraph, the department 932 shall consider the extent to which the application seeks to 933 minimize administrative and consultant expenses.

934 (e) To enable local governments to access the resources 935 available pursuant to s. 403.973(18), the department may award Page 36 of 59

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936 grants for surveys, feasibility studies, and other activities 937 related to the identification and preclearance review of land 938 which is suitable for preclearance review. Authorized grants 939 under this paragraph shall not exceed \$75,000 each, except in 940 the case of a project in a rural area of opportunity critical 941 economic concern, in which case the grant shall not exceed 942 \$300,000. Any funds awarded under this paragraph must be matched 943 at a level of 50 percent with local funds, except that any funds 944 awarded for a project in a rural area of opportunity critical economic concern must be matched at a level of 33 percent with 945 946 local funds. If an application for funding is for a catalyst 947 site, as defined in s. 288.0656, the requirement for local match 948 may be waived pursuant to the process in s. 288.06561. In 949 evaluating applications under this paragraph, the department 950 shall consider the extent to which the application seeks to 951 minimize administrative and consultant expenses.

952 Section 23. Paragraphs (a), (b), and (d) of subsection (2) 953 and subsection (7) of section 288.0656, Florida Statutes, are 954 amended to read:

955

288.0656 Rural Economic Development Initiative.-

956

(2) As used in this section, the term:

957 (a) "Catalyst project" means a business locating or
958 expanding in a rural area of <u>opportunity</u> critical economic
959 concern to serve as an economic generator of regional
960 significance for the growth of a regional target industry
961 cluster. The project must provide capital investment on a scale

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962 significant enough to affect the entire region and result in the 963 development of high-wage and high-skill jobs.

(b) "Catalyst site" means a parcel or parcels of land within a rural area of <u>opportunity</u> critical economic concern that has been prioritized as a geographic site for economic development through partnerships with state, regional, and local organizations. The site must be reviewed by REDI and approved by the department for the purposes of locating a catalyst project.

970 (d) "Rural area of <u>opportunity</u> critical economic concern" 971 means a rural community, or a region composed of rural 972 communities, designated by the Governor, that has been adversely 973 affected by an extraordinary economic event, severe or chronic 974 distress, or a natural disaster or that presents a unique 975 economic development opportunity of regional impact.

976 (7) (a) REDI may recommend to the Governor up to three rural areas of opportunity critical economic concern. The 977 978 Governor may by executive order designate up to three rural 979 areas of opportunity critical economic concern which will 980 establish these areas as priority assignments for REDI as well 981 as to allow the Governor, acting through REDI, to waive 982 criteria, requirements, or similar provisions of any economic 983 development incentive. Such incentives shall include, but not be 984 limited to, + the Qualified Target Industry Tax Refund Program 985 under s. 288.106, the Quick Response Training Program under s. 986 288.047, the Quick Response Training Program for participants in 987 the welfare transition program under s. 288.047(8),

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988 transportation projects under s. 339.2821, the brownfield 989 redevelopment bonus refund under s. 288.107, and the rural job 990 tax credit program under ss. 212.098 and 220.1895.

991 Designation as a rural area of opportunity critical (b) 992 economic concern under this subsection shall be contingent upon 993 the execution of a memorandum of agreement among the department; 994 the governing body of the county; and the governing bodies of 995 any municipalities to be included within a rural area of 996 opportunity critical economic concern. Such agreement shall specify the terms and conditions of the designation, including, 997 but not limited to, the duties and responsibilities of the 998 999 county and any participating municipalities to take actions 1000 designed to facilitate the retention and expansion of existing 1001 businesses in the area, as well as the recruitment of new 1002 businesses to the area.

Each rural area of opportunity critical economic 1003 (C) concern may designate catalyst projects, provided that each 1004 1005 catalyst project is specifically recommended by REDI, identified 1006 as a catalyst project by Enterprise Florida, Inc., and confirmed 1007 as a catalyst project by the department. All state agencies and departments shall use all available tools and resources to the 1008 1009 extent permissible by law to promote the creation and 1010 development of each catalyst project and the development of 1011 catalyst sites.

1012 Section 24. Paragraph (a) of subsection (3) of section 1013 288.1088, Florida Statutes, is amended to read: Page 39 of 59

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1014 288.1088 Quick Action Closing Fund.-1015 The department and Enterprise Florida, Inc., shall (3) (a) jointly review applications pursuant to s. 288.061 and determine 1016 the eligibility of each project consistent with the criteria in 1017 subsection (2). Waiver of these criteria may be considered under 1018 1019 the following criteria: 1020 Based on extraordinary circumstances; 1. 1021 2. In order to mitigate the impact of the conclusion of 1022 the space shuttle program; or In rural areas of opportunity critical economic concern 1023 3. 1024 if the project would significantly benefit the local or regional 1025 economy. 1026 Section 25. Paragraphs (b), (c), and (d) of subsection (4) 1027 of section 288.1089, Florida Statutes, are amended to read: 1028 288.1089 Innovation Incentive Program.-1029 To qualify for review by the department, the applicant (4)1030 must, at a minimum, establish the following to the satisfaction 1031 of the department: 1032 (b) A research and development project must: 1033 Serve as a catalyst for an emerging or evolving 1. 1034 technology cluster. 1035 2. Demonstrate a plan for significant higher education 1036 collaboration. 1037 3. Provide the state, at a minimum, a cumulative break-1038 even economic benefit within a 20-year period. 1039 4. Be provided with a one-to-one match from the local Page 40 of 59

1040 community. The match requirement may be reduced or waived in 1041 rural areas of opportunity critical economic concern or reduced 1042 in rural areas, brownfield areas, and enterprise zones. 1043 An innovation business project in this state, other (C) 1044 than a research and development project, must: 1045 1.a. Result in the creation of at least 1,000 direct, new 1046 jobs at the business; or 1047 b. Result in the creation of at least 500 direct, new jobs 1048 if the project is located in a rural area, a brownfield area, or 1049 an enterprise zone. 1050 Have an activity or product that is within an industry 2. 1051 that is designated as a target industry business under s. 1052 288.106 or a designated sector under s. 288.108. 1053 3.a. Have a cumulative investment of at least \$500 million 1054 within a 5-year period; or 1055 Have a cumulative investment that exceeds \$250 million b. 1056 within a 10-year period if the project is located in a rural 1057 area, brownfield area, or an enterprise zone. 1058 4. Be provided with a one-to-one match from the local 1059 community. The match requirement may be reduced or waived in 1060 rural areas of opportunity critical economic concern or reduced 1061 in rural areas, brownfield areas, and enterprise zones. 1062 (d) For an alternative and renewable energy project in 1063 this state, the project must: 1064 Demonstrate a plan for significant collaboration with 1. 1065 an institution of higher education;

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1066 2. Provide the state, at a minimum, a cumulative break-1067 even economic benefit within a 20-year period; Include matching funds provided by the applicant or 1068 3. other available sources. The match requirement may be reduced or 1069 waived in rural areas of opportunity critical economic concern 1070 1071 or reduced in rural areas, brownfield areas, and enterprise 1072 zones; 1073 4. Be located in this state; and 1074 5. Provide at least 35 direct, new jobs that pay an 1075 estimated annual average wage that equals at least 130 percent 1076 of the average private sector wage. 1077 Section 26. Paragraph (d) of subsection (6) of section 290.0055, Florida Statutes, is amended to read: 1078 1079 290.0055 Local nominating procedure.-1080 (6) 1081 The governing body of a jurisdiction which has (d)1. 1082 nominated an application for an enterprise zone that is at least 1083 15 square miles and less than 20 square miles and includes a 1084 portion of the state designated as a rural area of opportunity 1085 eritical economic concern under s. 288.0656(7) may apply to the 1086 department to expand the boundary of the existing enterprise 1087 zone by not more than 3 square miles. 1088 2. The governing body of a jurisdiction which has 1089 nominated an application for an enterprise zone that is at least 1090 20 square miles and includes a portion of the state designated 1091 as a rural area of opportunity critical economic concern under

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1092 s. 288.0656(7) may apply to the department to expand the 1093 boundary of the existing enterprise zone by not more than 5 1094 square miles. 1095 3. An application to expand the boundary of an enterprise 1096 zone under this paragraph must be submitted by December 31, 1097 2013. 1098 Notwithstanding the area limitations specified in 4. 1099 subsection (4), the department may approve the request for a 1100 boundary amendment if the area continues to satisfy the 1101 remaining requirements of this section. 1102 5. The department shall establish the initial effective 1103 date of an enterprise zone designated under this paragraph. 1104 Section 27. Paragraph (c) of subsection (4) of section 339.2819, Florida Statutes, is amended to read: 1105 1106 339.2819 Transportation Regional Incentive Program.-1107 (4)The department shall give priority to projects that: 1108 (C) 1109 Provide connectivity to the Strategic Intermodal System 1. 1110 developed under s. 339.64. 1111 Support economic development and the movement of goods 2. 1112 in rural areas of opportunity critical economic concern designated under s. 288.0656(7). 1113 1114 Are subject to a local ordinance that establishes 3. 1115 corridor management techniques, including access management 1116 strategies, right-of-way acquisition and protection measures, 1117 appropriate land use strategies, zoning, and setback Page 43 of 59

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1118 requirements for adjacent land uses.

1119 4. Improve connectivity between military installations and 1120 the Strategic Highway Network or the Strategic Rail Corridor 1121 Network.

1123 The department shall also consider the extent to which local 1124 matching funds are available to be committed to the project.

1125 Section 28. Paragraph (b) of subsection (5) of section 1126 339.63, Florida Statutes, is amended to read:

1127 339.63 System facilities designated; additions and 1128 deletions.-

1129

(5)

1122

1130 A facility designated part of the Strategic Intermodal (b) 1131 System pursuant to paragraph (a) that is within the jurisdiction 1132 of a local government that maintains a transportation 1133 concurrency system shall receive a waiver of transportation 1134 concurrency requirements applicable to Strategic Intermodal 1135 System facilities in order to accommodate any development at the 1136 facility which occurs pursuant to a building permit issued on or 1137 before December 31, 2017, but only if such facility is located:

1138 1. Within an area designated pursuant to s. 288.0656(7) as 1139 a rural area of <u>opportunity</u> critical economic concern;

1140 2. Within a rural enterprise zone as defined in s. 1141 290.004(5); or

1142 3. Within 15 miles of the boundary of a rural area of 1143 <u>opportunity critical economic concern</u> or a rural enterprise Page 44 of 59

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1144 zone.

1145 Section 29. Paragraph (c) of subsection (3) of section 1146 373.4595, Florida Statutes, is amended to read:

1147 373.4595 Northern Everglades and Estuaries Protection 1148 Program.-

1149 LAKE OKEECHOBEE WATERSHED PROTECTION PROGRAM.-A (3) 1150 protection program for Lake Okeechobee that achieves phosphorus 1151 load reductions for Lake Okeechobee shall be immediately 1152 implemented as specified in this subsection. The program shall 1153 address the reduction of phosphorus loading to the lake from 1154 both internal and external sources. Phosphorus load reductions 1155 shall be achieved through a phased program of implementation. 1156 Initial implementation actions shall be technology-based, based 1157 upon a consideration of both the availability of appropriate 1158 technology and the cost of such technology, and shall include phosphorus reduction measures at both the source and the 1159 1160 regional level. The initial phase of phosphorus load reductions 1161 shall be based upon the district's Technical Publication 81-2 1162 and the district's WOD program, with subsequent phases of phosphorus load reductions based upon the total maximum daily 1163 loads established in accordance with s. 403.067. In the 1164 1165 development and administration of the Lake Okeechobee Watershed 1166 Protection Program, the coordinating agencies shall maximize 1167 opportunities provided by federal cost-sharing programs and 1168 opportunities for partnerships with the private sector. 1169 (C) Lake Okeechobee Watershed Phosphorus Control Program.-

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1170 The Lake Okeechobee Watershed Phosphorus Control Program is 1171 designed to be a multifaceted approach to reducing phosphorus loads by improving the management of phosphorus sources within 1172 1173 the Lake Okeechobee watershed through implementation of 1174 regulations and best management practices, development and 1175 implementation of improved best management practices, 1176 improvement and restoration of the hydrologic function of 1177 natural and managed systems, and utilization of alternative 1178 technologies for nutrient reduction. The coordinating agencies 1179 shall facilitate the application of federal programs that offer 1180 opportunities for water quality treatment, including preservation, restoration, or creation of wetlands on 1181 1182 agricultural lands.

1183 Agricultural nonpoint source best management practices, 1. 1184 developed in accordance with s. 403.067 and designed to achieve 1185 the objectives of the Lake Okeechobee Watershed Protection 1186 Program, shall be implemented on an expedited basis. The 1187 coordinating agencies shall develop an interagency agreement 1188 pursuant to ss. 373.046 and 373.406(5) that assures the 1189 development of best management practices that complement 1190 existing regulatory programs and specifies how those best 1191 management practices are implemented and verified. The 1192 interagency agreement shall address measures to be taken by the 1193 coordinating agencies during any best management practice 1194 reevaluation performed pursuant to sub-subparagraph d. The 1195 department shall use best professional judgment in making the Page 46 of 59

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1196 initial determination of best management practice effectiveness. 1197 As provided in s. 403.067(7)(c), the Department of a. 1198 Agriculture and Consumer Services, in consultation with the 1199 department, the district, and affected parties, shall initiate 1200 rule development for interim measures, best management 1201 practices, conservation plans, nutrient management plans, or 1202 other measures necessary for Lake Okeechobee watershed total 1203 maximum daily load reduction. The rule shall include thresholds 1204 for requiring conservation and nutrient management plans and 1205 criteria for the contents of such plans. Development of 1206 agricultural nonpoint source best management practices shall 1207 initially focus on those priority basins listed in subparagraph 1208 (b)1. The Department of Agriculture and Consumer Services, in 1209 consultation with the department, the district, and affected 1210 parties, shall conduct an ongoing program for improvement of 1211 existing and development of new interim measures or best 1212 management practices for the purpose of adoption of such 1213 practices by rule. The Department of Agriculture and Consumer 1214 Services shall work with the University of Florida's Institute 1215 of Food and Agriculture Sciences to review and, where 1216 appropriate, develop revised nutrient application rates for all 1217 agricultural soil amendments in the watershed.

b. Where agricultural nonpoint source best management practices or interim measures have been adopted by rule of the Department of Agriculture and Consumer Services, the owner or operator of an agricultural nonpoint source addressed by such

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1222 rule shall either implement interim measures or best management 1223 practices or demonstrate compliance with the district's WOD 1224 program by conducting monitoring prescribed by the department or the district. Owners or operators of agricultural nonpoint 1225 1226 sources who implement interim measures or best management 1227 practices adopted by rule of the Department of Agriculture and 1228 Consumer Services shall be subject to the provisions of s. 1229 403.067(7). The Department of Agriculture and Consumer Services, 1230 in cooperation with the department and the district, shall 1231 provide technical and financial assistance for implementation of 1232 agricultural best management practices, subject to the 1233 availability of funds.

1234 c. The district or department shall conduct monitoring at 1235 representative sites to verify the effectiveness of agricultural 1236 nonpoint source best management practices.

1237 Where water quality problems are detected for d. 1238 agricultural nonpoint sources despite the appropriate 1239 implementation of adopted best management practices, the 1240 Department of Agriculture and Consumer Services, in consultation 1241 with the other coordinating agencies and affected parties, shall 1242 institute a reevaluation of the best management practices and 1243 make appropriate changes to the rule adopting best management 1244 practices.

1245 2. Nonagricultural nonpoint source best management 1246 practices, developed in accordance with s. 403.067 and designed 1247 to achieve the objectives of the Lake Okeechobee Watershed Page 48 of 59

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1248 Protection Program, shall be implemented on an expedited basis. 1249 The department and the district shall develop an interagency 1250 agreement pursuant to ss. 373.046 and 373.406(5) that assures 1251 the development of best management practices that complement 1252 existing regulatory programs and specifies how those best 1253 management practices are implemented and verified. The 1254 interagency agreement shall address measures to be taken by the 1255 department and the district during any best management practice 1256 reevaluation performed pursuant to sub-subparagraph d.

1257 The department and the district are directed to work a. 1258 with the University of Florida's Institute of Food and 1259 Agricultural Sciences to develop appropriate nutrient 1260 application rates for all nonagricultural soil amendments in the 1261 watershed. As provided in s. 403.067(7)(c), the department, in 1262 consultation with the district and affected parties, shall 1263 develop interim measures, best management practices, or other 1264 measures necessary for Lake Okeechobee watershed total maximum 1265 daily load reduction. Development of nonagricultural nonpoint 1266 source best management practices shall initially focus on those 1267 priority basins listed in subparagraph (b)1. The department, the 1268 district, and affected parties shall conduct an ongoing program 1269 for improvement of existing and development of new interim 1270 measures or best management practices. The district shall adopt 1271 technology-based standards under the district's WOD program for 1272 nonagricultural nonpoint sources of phosphorus. Nothing in this 1273 sub-subparagraph shall affect the authority of the department or

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1274 the district to adopt basin-specific criteria under this part to 1275 prevent harm to the water resources of the district.

1276 Where nonagricultural nonpoint source best management b. 1277 practices or interim measures have been developed by the 1278 department and adopted by the district, the owner or operator of 1279 a nonagricultural nonpoint source shall implement interim 1280 measures or best management practices and be subject to the 1281 provisions of s. 403.067(7). The department and district shall 1282 provide technical and financial assistance for implementation of 1283 nonagricultural nonpoint source best management practices, 1284 subject to the availability of funds.

1285 c. The district or the department shall conduct monitoring 1286 at representative sites to verify the effectiveness of 1287 nonagricultural nonpoint source best management practices.

d. Where water quality problems are detected for nonagricultural nonpoint sources despite the appropriate implementation of adopted best management practices, the department and the district shall institute a reevaluation of the best management practices.

3. The provisions of subparagraphs 1. and 2. shall not preclude the department or the district from requiring compliance with water quality standards or with current best management practices requirements set forth in any applicable regulatory program authorized by law for the purpose of protecting water quality. Additionally, subparagraphs 1. and 2. are applicable only to the extent that they do not conflict with

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1300 any rules promulgated by the department that are necessary to 1301 maintain a federally delegated or approved program.

4. Projects that reduce the phosphorus load originating from domestic wastewater systems within the Lake Okeechobee watershed shall be given funding priority in the department's revolving loan program under s. 403.1835. The department shall coordinate and provide assistance to those local governments seeking financial assistance for such priority projects.

1308 Projects that make use of private lands, or lands held 5. in trust for Indian tribes, to reduce nutrient loadings or 1309 1310 concentrations within a basin by one or more of the following 1311 methods: restoring the natural hydrology of the basin, restoring wildlife habitat or impacted wetlands, reducing peak flows after 1312 1313 storm events, increasing aquifer recharge, or protecting range 1314 and timberland from conversion to development, are eligible for grants available under this section from the coordinating 1315 1316 agencies. For projects of otherwise equal priority, special 1317 funding priority will be given to those projects that make best 1318 use of the methods outlined above that involve public-private partnerships or that obtain federal match money. Preference 1319 1320 ranking above the special funding priority will be given to 1321 projects located in a rural area of opportunity critical 1322 economic concern designated by the Governor. Grant applications may be submitted by any person or tribal entity, and eligible 1323 1324 projects may include, but are not limited to, the purchase of 1325 conservation and flowage easements, hydrologic restoration of Page 51 of 59

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1326 wetlands, creating treatment wetlands, development of a
1327 management plan for natural resources, and financial support to
1328 implement a management plan.

1329 6.a. The department shall require all entities disposing 1330 of domestic wastewater residuals within the Lake Okeechobee 1331 watershed and the remaining areas of Okeechobee, Glades, and 1332 Hendry Counties to develop and submit to the department an 1333 agricultural use plan that limits applications based upon 1334 phosphorus loading. By July 1, 2005, phosphorus concentrations 1335 originating from these application sites shall not exceed the 1336 limits established in the district's WOD program. After December 1337 31, 2007, the department may not authorize the disposal of 1338 domestic wastewater residuals within the Lake Okeechobee 1339 watershed unless the applicant can affirmatively demonstrate 1340 that the phosphorus in the residuals will not add to phosphorus loadings in Lake Okeechobee or its tributaries. This 1341 1342 demonstration shall be based on achieving a net balance between 1343 phosphorus imports relative to exports on the permitted 1344 application site. Exports shall include only phosphorus removed 1345 from the Lake Okeechobee watershed through products generated on 1346 the permitted application site. This prohibition does not apply to Class AA residuals that are marketed and distributed as 1347 1348 fertilizer products in accordance with department rule.

b. Private and government-owned utilities within Monroe,
Miami-Dade, Broward, Palm Beach, Martin, St. Lucie, Indian
River, Okeechobee, Highlands, Hendry, and Glades Counties that
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1352 dispose of wastewater residual sludge from utility operations 1353 and septic removal by land spreading in the Lake Okeechobee 1354 watershed may use a line item on local sewer rates to cover 1355 wastewater residual treatment and disposal if such disposal and 1356 treatment is done by approved alternative treatment methodology 1357 at a facility located within the areas designated by the 1358 Governor as rural areas of opportunity critical economic concern 1359 pursuant to s. 288.0656. This additional line item is an 1360 environmental protection disposal fee above the present sewer 1361 rate and shall not be considered a part of the present sewer 1362 rate to customers, notwithstanding provisions to the contrary in 1363 chapter 367. The fee shall be established by the county 1364 commission or its designated assignee in the county in which the 1365 alternative method treatment facility is located. The fee shall 1366 be calculated to be no higher than that necessary to recover the facility's prudent cost of providing the service. Upon request 1367 1368 by an affected county commission, the Florida Public Service 1369 Commission will provide assistance in establishing the fee. 1370 Further, for utilities and utility authorities that use the 1371 additional line item environmental protection disposal fee, such fee shall not be considered a rate increase under the rules of 1372 1373 the Public Service Commission and shall be exempt from such 1374 rules. Utilities using the provisions of this section may 1375 immediately include in their sewer invoicing the new 1376 environmental protection disposal fee. Proceeds from this 1377 environmental protection disposal fee shall be used for Page 53 of 59

1378 treatment and disposal of wastewater residuals, including any 1379 treatment technology that helps reduce the volume of residuals 1380 that require final disposal, but such proceeds shall not be used 1381 for transportation or shipment costs for disposal or any costs 1382 relating to the land application of residuals in the Lake 1383 Okeechobee watershed.

1384 No less frequently than once every 3 years, the Florida с. 1385 Public Service Commission or the county commission through the 1386 services of an independent auditor shall perform a financial 1387 audit of all facilities receiving compensation from an 1388 environmental protection disposal fee. The Florida Public 1389 Service Commission or the county commission through the services 1390 of an independent auditor shall also perform an audit of the 1391 methodology used in establishing the environmental protection 1392 disposal fee. The Florida Public Service Commission or the 1393 county commission shall, within 120 days after completion of an 1394 audit, file the audit report with the President of the Senate 1395 and the Speaker of the House of Representatives and shall 1396 provide copies to the county commissions of the counties set 1397 forth in sub-subparagraph b. The books and records of any 1398 facilities receiving compensation from an environmental 1399 protection disposal fee shall be open to the Florida Public 1400 Service Commission and the Auditor General for review upon 1401 request.

1402 7. The Department of Health shall require all entities 1403 disposing of septage within the Lake Okeechobee watershed to Page 54 of 59

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1404 develop and submit to that agency an agricultural use plan that 1405 limits applications based upon phosphorus loading. By July 1, 1406 2005, phosphorus concentrations originating from these 1407 application sites shall not exceed the limits established in the 1408 district's WOD program.

1409 The Department of Agriculture and Consumer Services 8. 1410 shall initiate rulemaking requiring entities within the Lake 1411 Okeechobee watershed which land-apply animal manure to develop 1412 resource management system level conservation plans, according 1413 to United States Department of Agriculture criteria, which limit 1414 such application. Such rules may include criteria and thresholds 1415 for the requirement to develop a conservation or nutrient 1416 management plan, requirements for plan approval, and 1417 recordkeeping requirements.

1418 9. The district, the department, or the Department of 1419 Agriculture and Consumer Services, as appropriate, shall 1420 implement those alternative nutrient reduction technologies 1421 determined to be feasible pursuant to subparagraph (d)6.

Section 30. Paragraph (e) of subsection (2) and paragraph (b) of subsection (26) of section 380.06, Florida Statutes, are amended to read:

1425

380.06 Developments of regional impact.-

1426

(2) STATEWIDE GUIDELINES AND STANDARDS.-

(e) With respect to residential, hotel, motel, office, and
retail developments, the applicable guidelines and standards
shall be increased by 50 percent in urban central business

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1430 districts and regional activity centers of jurisdictions whose local comprehensive plans are in compliance with part II of 1431 1432 chapter 163. With respect to multiuse developments, the applicable individual use guidelines and standards for 1433 residential, hotel, motel, office, and retail developments and 1434 1435 multiuse guidelines and standards shall be increased by 100 1436 percent in urban central business districts and regional 1437 activity centers of jurisdictions whose local comprehensive 1438 plans are in compliance with part II of chapter 163, if one land 1439 use of the multiuse development is residential and amounts to 1440 not less than 35 percent of the jurisdiction's applicable 1441 residential threshold. With respect to resort or convention 1442 hotel developments, the applicable guidelines and standards shall be increased by 150 percent in urban central business 1443 1444 districts and regional activity centers of jurisdictions whose local comprehensive plans are in compliance with part II of 1445 1446 chapter 163 and where the increase is specifically for a 1447 proposed resort or convention hotel located in a county with a 1448 population greater than 500,000 and the local government 1449 specifically designates that the proposed resort or convention 1450 hotel development will serve an existing convention center of 1451 more than 250,000 gross square feet built before prior to July 1452 1, 1992. The applicable guidelines and standards shall be increased by 150 percent for development in any area designated 1453 1454 by the Governor as a rural area of opportunity critical economic 1455 concern pursuant to s. 288.0656 during the effectiveness of the Page 56 of 59

1456 designation.

1457

(26) ABANDONMENT OF DEVELOPMENTS OF REGIONAL IMPACT.-

1458 Upon receipt of written confirmation from the state (b) 1459 land planning agency that any required mitigation applicable to 1460 completed development has occurred, an industrial development of 1461 regional impact located within the coastal high-hazard area of a 1462 rural area of opportunity county of economic concern which was 1463 approved before prior to the adoption of the local government's 1464 comprehensive plan required under s. 163.3167 and which plan's 1465 future land use map and zoning designates the land use for the 1466 development of regional impact as commercial may be unilaterally 1467 abandoned without the need to proceed through the process 1468 described in paragraph (a) if the developer or owner provides a 1469 notice of abandonment to the local government and records such 1470 notice with the applicable clerk of court. Abandonment shall be 1471 deemed to have occurred upon the recording of the notice. All 1472 development following abandonment shall be fully consistent with 1473 the current comprehensive plan and applicable zoning.

1474 Section 31. Paragraph (g) of subsection (3) of section 1475 380.0651, Florida Statutes, is amended to read:

1476

380.0651 Statewide guidelines and standards.-

(3) The following statewide guidelines and standards shall be applied in the manner described in s. 380.06(2) to determine whether the following developments shall be required to undergo development-of-regional-impact review:

1481

(g) Residential development.—No rule may be adopted Page 57 of 59

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1495

1482 concerning residential developments which treats a residential 1483 development in one county as being located in a less populated 1484 adjacent county unless more than 25 percent of the development is located within 2 or less miles or less of the less populated 1485 adjacent county. The residential thresholds of adjacent counties 1486 1487 with less population and a lower threshold shall not be 1488 controlling on any development wholly located within areas 1489 designated as rural areas of opportunity critical economic 1490 concern.

1491 Section 32. Paragraph (b) of subsection (2) of section 1492 985.686, Florida Statutes, is amended to read:

1493 985.686 Shared county and state responsibility for 1494 juvenile detention.-

(2) As used in this section, the term:

(b) "Fiscally constrained county" means a county within a rural area of <u>opportunity</u> critical conomic concern as designated by the Governor pursuant to s. 288.0656 or each county for which the value of a mill will raise no more than \$5 million in revenue, based on the certified school taxable value certified pursuant to s. 1011.62(4)(a)1.a., from the previous July 1.

1503 Section 33. Subsection (2) of section 1011.76, Florida 1504 Statutes, is amended to read:

1505 1011.76 Small School District Stabilization Program.1506 (2) In order to participate in this program, a school
1507 district must be located in a rural area of <u>opportunity</u> critical
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1508 economic concern designated by the Executive Office of the 1509 Governor, and the district school board must submit a resolution to the Department of Economic Opportunity requesting 1510 1511 participation in the program. A rural area of opportunity 1512 critical economic concern must be a rural community, or a region 1513 composed of such, that has been adversely affected by an 1514 extraordinary economic event or a natural disaster or that 1515 presents a unique economic development concern or opportunity of 1516 regional impact. The resolution must be accompanied by with 1517 documentation of the economic conditions in the community and τ 1518 provide information indicating the negative impact of these 1519 conditions on the school district's financial stability, and the 1520 school district must participate in a best financial management 1521 practices review to determine potential efficiencies that could 1522 be implemented to reduce program costs in the district. 1523 Section 34. This act shall take effect July 1, 2014.

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