House



LEGISLATIVE ACTION

Senate Comm: RCS 03/13/2014

The Committee on Appropriations (Lee and Latvala) recommended the following:

Senate Amendment (with title amendment)

Before line 99

insert:

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Section 1. Subsection (1) of section 11.045, Florida Statutes, is amended, present subsections (2) through (9) of that section are renumbered as subsections (3) through (10), respectively, a new subsection (2) is added to that section, and present subsections (8) and (9) of that section are amended, to

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10 read: 11 11.045 Lobbying before the Legislature; registration and reporting; exemptions; penalties.-12 13 (1) As used in this section, unless the context otherwise 14 requires: 15 (a) "Committee" means the committee of each house charged by the presiding officer with responsibility for ethical conduct 16 17 of lobbyists. 18 (b) "Compensation" means a payment, distribution, loan, 19 advance, reimbursement, deposit, salary, fee, retainer, or 20 anything of value provided or owed to a lobbying firm, directly 21 or indirectly, by a principal for any lobbying activity. 22 (c) "Expenditure" means a payment, distribution, loan, 23 advance, reimbursement, deposit, or anything of value made by a 24 lobbyist or principal for the purpose of lobbying. The term does 25 not include contributions or expenditures reported pursuant to 26 chapter 106 or federal election law, campaign-related personal 27 services provided without compensation by individuals volunteering their time, any other contribution or expenditure 28 29 made by or to a political party or affiliated party committee, 30 or any other contribution or expenditure made by an organization 31 that is exempt from taxation under 26 U.S.C. s. 527 or s. 32 501(c)(4).

(d) "Legislative action" means introduction, sponsorship,
testimony, debate, voting, or any other official action on any
measure, resolution, amendment, nomination, appointment, or
report of, or any matter that may be the subject of action by,
either house of the Legislature or any committee thereof.
(e) "Lobbying" means influencing or attempting to influence

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39 legislative action or nonaction through oral or written 40 communication or an attempt to obtain the goodwill of a member 41 or employee of the Legislature.

(f) "Lobbying firm" means any business entity, including an individual contract lobbyist, which receives or becomes entitled to receive any compensation for the purpose of lobbying, where any partner, owner, officer, or employee of the business entity is a lobbyist.

(g) "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity.

(h) "Local officer" means a state attorney, public defender, sheriff, tax collector, property appraiser, supervisor of elections, clerk of the circuit court, county commissioner, district school board member, or superintendent of schools.

(i) (h) "Office" means the Office of Legislative Services. (j) (i) "Principal" means the person, firm, corporation, or other entity which has employed or retained a lobbyist.

(2) A local officer may not lobby or register to lobby the Legislature on behalf of a person or entity other than his or her political subdivision. This subsection does not prohibit a local officer from being employed by, or contracting with, a lobbying firm if he or she does not personally represent clients before the Legislature.

65 <u>(9)(8)</u> Any person required to be registered or to provide 66 information pursuant to this section or pursuant to rules 67 established in conformity with this section who knowingly fails

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68 to disclose any material fact required by this section or by 69 rules established in conformity with this section, or who 70 knowingly provides false information on any report required by 71 this section or by rules established in conformity with this 72 section, commits a noncriminal infraction, punishable by a fine 73 not to exceed \$5,000. Such penalty shall be in addition to any 74 other penalty assessed by a house of the Legislature pursuant to 75 subsection (8) (7).

76 (10) (9) There is hereby created the Legislative Lobbyist 77 Registration Trust Fund, to be used for the purpose of funding 78 any office established for the administration of the 79 registration of lobbyists lobbying the Legislature, including 80 the payment of salaries and other expenses, and for the purpose 81 of paying the expenses incurred by the Legislature in providing 82 services to lobbyists. The trust fund is not subject to the 83 service charge to general revenue provisions of chapter 215. 84 Fees collected pursuant to rules established in accordance with 85 subsection (3) (2) shall be deposited into the Legislative 86 Lobbyist Registration Trust Fund.

87 Section 2. Subsection (1) of section 112.3215, Florida Statutes, is amended, present subsections (3) through (15) of 88 89 that section are renumbered as subsections (4) through (16), 90 respectively, a new subsection (3) is added to that section, and present subsection (11) of that section is amended, to read: 91

92 112.3215 Lobbying before the executive branch or the 93 Constitution Revision Commission; registration and reporting; 94 investigation by commission.-

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- (1) For the purposes of this section:
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- (a) "Agency" means the Governor, the Governor and Cabinet,

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97 or any department, division, bureau, board, commission, or 98 authority of the executive branch. In addition, "agency" shall 99 mean the Constitution Revision Commission as provided by s. 2, 100 Art. XI of the State Constitution.

(b) "Agency official" or "employee" means any individual who is required by law to file full or limited public disclosure of his or her financial interests.

(c) "Compensation" means a payment, distribution, loan, advance, reimbursement, deposit, salary, fee, retainer, or anything of value provided or owed to a lobbying firm, directly or indirectly, by a principal for any lobbying activity.

(d) "Expenditure" means a payment, distribution, loan, 108 109 advance, reimbursement, deposit, or anything of value made by a 110 lobbyist or principal for the purpose of lobbying. The term 111 "expenditure" does not include contributions or expenditures reported pursuant to chapter 106 or contributions or 112 113 expenditures reported pursuant to federal election law, 114 campaign-related personal services provided without compensation 115 by individuals volunteering their time, any other contribution 116 or expenditure made by or to a political party or an affiliated 117 party committee, or any other contribution or expenditure made by an organization that is exempt from taxation under 26 U.S.C. 118 119 s. 527 or s. 501(c)(4).

120 (e) "Fund" means the Executive Branch Lobby Registration121 Trust Fund.

(f) "Lobbies" means seeking, on behalf of another person, to influence an agency with respect to a decision of the agency in the area of policy or procurement or an attempt to obtain the goodwill of an agency official or employee. "Lobbies" also means

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126 influencing or attempting to influence, on behalf of another, 127 the Constitution Revision Commission's action or nonaction 128 through oral or written communication or an attempt to obtain 129 the goodwill of a member or employee of the Constitution 130 Revision Commission.

131 (g) "Lobbying firm" means a business entity, including an 132 individual contract lobbyist, that receives or becomes entitled 133 to receive any compensation for the purpose of lobbying, where any partner, owner, officer, or employee of the business entity 135 is a lobbyist.

(h) "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity. "Lobbyist" does not include a person who is:

1. An attorney, or any person, who represents a client in a judicial proceeding or in a formal administrative proceeding conducted pursuant to chapter 120 or any other formal hearing before an agency, board, commission, or authority of this state.

2. An employee of an agency or of a legislative or judicial branch entity acting in the normal course of his or her duties.

3. A confidential informant who is providing, or wishes to provide, confidential information to be used for law enforcement purposes.

151 4. A person who lobbies to procure a contract pursuant to 152 chapter 287 which contract is less than the threshold for 153 CATEGORY ONE as provided in s. 287.017.

(i) "Local officer" means a state attorney, public

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155 defender, sheriff, tax collector, property appraiser, supervisor 156 of elections, clerk of the circuit court, county commissioner, 157 district school board member, or superintendent of schools.

(j) (i) "Principal" means the person, firm, corporation, or other entity which has employed or retained a lobbyist.

(3) A local officer may not lobby or register to lobby an agency on behalf of a person or entity other than his or her political subdivision. This subsection does not prohibit a local officer from being employed by, or contracting with, a lobbying firm if he or she does not personally represent clients before an agency.

<u>(12)(11)</u> Any person who is required to be registered or to provide information under this section or under rules adopted pursuant to this section and who knowingly fails to disclose any material fact that is required by this section or by rules adopted pursuant to this section, or who knowingly provides false information on any report required by this section or by rules adopted pursuant to this section, commits a noncriminal infraction, punishable by a fine not to exceed \$5,000. Such penalty is in addition to any other penalty assessed by the Governor and Cabinet pursuant to subsection (11) <del>(10)</del>.

Section 3. Subsections (3), (4), and (7) of section 11.0455, Florida Statutes, are amended to read:

11.0455 Electronic filing of compensation reports and other information.-

(3) A report filed pursuant to this section must be completed and filed through the electronic filing system not later than 11:59 p.m. of the day designated in s. 11.045. A report not filed by 11:59 p.m. of the day designated is a late-

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184 filed report and is subject to the penalties under <u>s. 11.045(4)</u> 185  $\frac{s. 11.045(3)}{s. 11.045(3)}$ .

(4) Each report filed pursuant to this section is deemed to 186 187 meet the certification requirements of s. 11.045(4)(a)4. s. 188 11.045(3)(a)4., and as such subjects the person responsible for 189 filing and the lobbying firm to the provisions of s. 11.045(8) 190 and (9) s. 11.045(7) and (8). Persons given a secure sign-on to 191 the electronic filing system are responsible for protecting it 192 from disclosure and are responsible for all filings using such 193 credentials, unless they have notified the office that their 194 credentials have been compromised.

(7) Each house of the Legislature shall provide by rule that the office make all the data filed available on the Internet in an easily understood and accessible format. The Internet website must also include, but not be limited to, the names and business addresses of lobbyists, lobbying firms, and principals, the affiliations between lobbyists and principals, and the classification system designated and identified by each principal pursuant to s. 11.045(3) s. 11.045(2).

Section 4. Subsections (3), (4), and (7) of section 112.32155, Florida Statutes, are amended to read:

112.32155 Electronic filing of compensation reports and other information.-

(3) A report filed pursuant to this section must be completed and filed through the electronic filing system not later than 11:59 p.m. of the day designated in s. 112.3215. A report not filed by 11:59 p.m. of the day designated is a latefiled report and is subject to the penalties under <u>s.</u> <u>112.3215(6)</u> <del>s. 112.3215(5)</del>.

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213 (4) Each report filed pursuant to this section is 214 considered to meet the certification requirements of s. 215 112.3215(6)(a)4. s. 112.3215(5)(a)4. Persons given a secure 216 sign-on to the electronic filing system are responsible for 217 protecting it from disclosure and are responsible for all 218 filings using such credentials, unless they have notified the 219 commission that their credentials have been compromised. 220 (7) The commission shall make all the data filed available 221 on the Internet in an easily understood and accessible format. 222 The Internet website shall also include, but not be limited to, 223 the names and business addresses of lobbyists, lobbying firms, 224 and principals, the affiliations between lobbyists and 225 principals, and the classification system designated and 226 identified by each principal pursuant to s. 112.3215(4) s. 227  $\frac{112.3215(3)}{}$ 228 Section 5. The amendments made by this act to ss. 11.045 229 and 112.3215, Florida Statutes, do not apply to a local officer 230 for the duration of his or her current term of office as of the 231 effective date of this act. The amendments made by this act to 232 ss. 11.045 and 112.3215, Florida Statutes, shall apply to a 233 local officer beginning a new term of office or appointed to 234 fill an unexpired term after the effective date of this act. 235 236 237 And the title is amended as follows: Delete line 2 238 239 and insert: 240 An act relating to governmental ethics; amending ss. 11.045 and 112.3215, F.S.; defining the term "local 241

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242 officer"; prohibiting a local officer from registering 243 to lobby the Legislature or an agency on behalf of 244 another person or entity other than his or her 245 political subdivision; authorizing a local officer to 246 be employed by or contracted with a lobbying firm 247 under certain circumstances; amending ss. 11.0455 and 248 112.32155, F.S.; conforming cross-references to 249 changes made by the act; providing for applicability; 250 amending s.