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By the Committees on Appropriations; Community Affairs; and Ethics and Elections; and Senator Latvala

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A bill to be entitled An act relating to governmental ethics; amending ss. 11.045 and 112.3215, F.S.; defining the term "local officer"; prohibiting a local officer from registering to lobby the Legislature or an agency on behalf of another person or entity other than his or her political subdivision; authorizing a local officer to be employed by or contracted with a lobbying firm under certain circumstances; providing for applicability; amending s. 28.35, F.S.; specifying the applicability of certain provisions of the Code of Ethics for Public Officers and Employees to members of the executive council of the Florida Clerks of Court Operations Corporation; amending s. 112.3142, F.S.; requiring elected municipal officers to participate in annual ethics training; providing legislative intent; amending s. 112.3144, F.S.; requiring an officer required to participate in annual ethics training to certify participation on his or her full and public disclosure of financial interests; revising the conditions under which a qualifying officer forwards a full and public disclosure of financial interests to the Commission on Ethics; authorizing the Commission on Ethics to initiate an investigation and hold a public hearing without receipt of a complaint in certain circumstances; requiring the commission to enter an order recommending removal of an officer or public employee from public office or public employment in certain circumstances; prohibiting the

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commission from taking action on a complaint alleging certain errors or omissions on a disclosure; providing that failure to certify completion of annual ethics training on a disclosure does not constitute an immaterial, inconsequential, or de minimis error or omission; amending s. 112.3145, F.S.; requiring an officer required to participate in annual ethics training to certify participation on his or her statement of financial interests; authorizing the Commission on Ethics to initiate an investigation and hold a public hearing without receipt of a complaint in certain circumstances; requiring the commission to enter an order to remove an officer or public employee from public office or public employment in certain circumstances; prohibiting the commission from taking action on a complaint alleging certain errors or omissions on a statement; providing that failure to certify completion of annual ethics training on a statement does not constitute an immaterial, inconsequential, or de minimis error or omission; amending s. 112.31455, F.S.; authorizing the Chief Financial Officer or governing body to withhold the entire amount of a fine owed and related administrative costs from salary-related payments of certain individuals; authorizing the Chief Financial Officer or governing body to reduce the amount withheld if an individual can demonstrate a hardship; creating s. 112.31456, F.S.; authorizing the commission to seek wage garnishment of certain

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individuals to satisfy unpaid fines; authorizing the commission to refer unpaid fines to a collection agency; establishing a statute of limitations with respect to the collection of an unpaid fine; creating s. 112.3251, F.S.; requiring citizen support and direct-support organizations to adopt a code of ethics; establishing minimum requirements for a code of ethics; creating s. 112.3261, F.S.; defining terms; prohibiting a person from lobbying a governmental entity until registering; establishing registration requirements; requiring public availability of lobbyist registrations; establishing procedures for termination of a lobbyist's registration; authorizing a governmental entity to establish a registration fee; requiring a governmental entity to monitor compliance with registration requirements; requiring the commission to investigate a lobbyist or principal upon receipt of a sworn complaint containing certain allegations; requiring the commission to provide the Governor with a report on the findings and recommendations resulting from the investigation; authorizing the Governor to enforce the commission's findings and recommendations; amending s. 286.012, F.S.; revising disclosure requirements with respect to a voting abstention at a meeting of a governmental body; authorizing a member to abstain from voting on a decision, ruling, or act in a quasi-judicial proceeding under certain circumstances; amending s. 288.901, F.S.; specifying the applicability of certain

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provisions of the Code of Ethics for Public Officers and Employees to the president, senior managers, and members of the board of directors of Enterprise Florida, Inc.; prohibiting the president, senior managers, and board members from representing a person or entity before the corporation for a specified timeframe; amending s. 288.92, F.S.; specifying the applicability of certain provisions of the Code of Ethics for Public Officers and Employees to certain officers and board members associated with the divisions of Enterprise Florida, Inc.; prohibiting such officers and members from representing a person or entity for compensation before Enterprise Florida, Inc., for a specified timeframe; amending s. 288.9604, F.S.; specifying the applicability of certain provisions of the Code of Ethics for Public Officers and Employees to the board of directors of the Florida Development Finance Corporation; amending s. 627.351, F.S.; specifying the applicability of certain provisions of the Code of Ethics for Public Officers and Employees to the executive director of Citizens Property Insurance Corporation; prohibiting a former executive director, senior manager, or member of the board of governors of the corporation from representing another person or entity before the corporation for a specified timeframe; prohibiting a former executive director, senior manager, or member of the board of governors from entering employment or a contractual relationship for a specified timeframe

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with certain insurers; amending ss. 11.0455 and 112.32155, F.S.; conforming cross-references to changes made by the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (1) of section 11.045, Florida Statutes, is amended, present subsections (2) through (9) of that section are renumbered as subsections (3) through (10), respectively, a new subsection (2) is added to that section, and present subsections (8) and (9) of that section are amended, to read:

- 11.045 Lobbying before the Legislature; registration and reporting; exemptions; penalties.—
- (1) As used in this section, unless the context otherwise requires:
- (a) "Committee" means the committee of each house charged by the presiding officer with responsibility for ethical conduct of lobbyists.
- (b) "Compensation" means a payment, distribution, loan, advance, reimbursement, deposit, salary, fee, retainer, or anything of value provided or owed to a lobbying firm, directly or indirectly, by a principal for any lobbying activity.
- (c) "Expenditure" means a payment, distribution, loan, advance, reimbursement, deposit, or anything of value made by a lobbyist or principal for the purpose of lobbying. The term does not include contributions or expenditures reported pursuant to chapter 106 or federal election law, campaign-related personal services provided without compensation by individuals

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volunteering their time, any other contribution or expenditure made by or to a political party or affiliated party committee, or any other contribution or expenditure made by an organization that is exempt from taxation under 26 U.S.C. s. 527 or s. 501(c)(4).

- (d) "Legislative action" means introduction, sponsorship, testimony, debate, voting, or any other official action on any measure, resolution, amendment, nomination, appointment, or report of, or any matter that may be the subject of action by, either house of the Legislature or any committee thereof.
- (e) "Lobbying" means influencing or attempting to influence legislative action or nonaction through oral or written communication or an attempt to obtain the goodwill of a member or employee of the Legislature.
- (f) "Lobbying firm" means any business entity, including an individual contract lobbyist, which receives or becomes entitled to receive any compensation for the purpose of lobbying, where any partner, owner, officer, or employee of the business entity is a lobbyist.
- (g) "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity.
- (h) "Local officer" means a state attorney, public defender, sheriff, tax collector, property appraiser, supervisor of elections, clerk of the circuit court, county commissioner, district school board member, or superintendent of schools.
 - (i) (h) "Office" means the Office of Legislative Services.

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 $\underline{\text{(j)}}$ "Principal" means the person, firm, corporation, or other entity which has employed or retained a lobbyist.

- (2) A local officer may not lobby or register to lobby the Legislature on behalf of a person or entity other than his or her political subdivision. This subsection does not prohibit a local officer from being employed by, or contracting with, a lobbying firm if he or she does not personally represent clients before the Legislature.
- (9) (8) Any person required to be registered or to provide information pursuant to this section or pursuant to rules established in conformity with this section who knowingly fails to disclose any material fact required by this section or by rules established in conformity with this section, or who knowingly provides false information on any report required by this section or by rules established in conformity with this section, commits a noncriminal infraction, punishable by a fine not to exceed \$5,000. Such penalty shall be in addition to any other penalty assessed by a house of the Legislature pursuant to subsection (8) (7).
- (10) (9) There is hereby created the Legislative Lobbyist Registration Trust Fund, to be used for the purpose of funding any office established for the administration of the registration of lobbyists lobbying the Legislature, including the payment of salaries and other expenses, and for the purpose of paying the expenses incurred by the Legislature in providing services to lobbyists. The trust fund is not subject to the service charge to general revenue provisions of chapter 215. Fees collected pursuant to rules established in accordance with subsection (3) (2) shall be deposited into the Legislative

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Lobbyist Registration Trust Fund.

Section 2. Subsection (1) of section 112.3215, Florida Statutes, is amended, present subsections (3) through (15) of that section are renumbered as subsections (4) through (16), respectively, a new subsection (3) is added to that section, and present subsection (11) of that section is amended, to read:

- 112.3215 Lobbying before the executive branch or the Constitution Revision Commission; registration and reporting; investigation by commission.—
 - (1) For the purposes of this section:
- (a) "Agency" means the Governor, the Governor and Cabinet, or any department, division, bureau, board, commission, or authority of the executive branch. In addition, "agency" shall mean the Constitution Revision Commission as provided by s. 2, Art. XI of the State Constitution.
- (b) "Agency official" or "employee" means any individual who is required by law to file full or limited public disclosure of his or her financial interests.
- (c) "Compensation" means a payment, distribution, loan, advance, reimbursement, deposit, salary, fee, retainer, or anything of value provided or owed to a lobbying firm, directly or indirectly, by a principal for any lobbying activity.
- (d) "Expenditure" means a payment, distribution, loan, advance, reimbursement, deposit, or anything of value made by a lobbyist or principal for the purpose of lobbying. The term "expenditure" does not include contributions or expenditures reported pursuant to chapter 106 or contributions or expenditures reported pursuant to federal election law, campaign-related personal services provided without compensation

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by individuals volunteering their time, any other contribution or expenditure made by or to a political party or an affiliated party committee, or any other contribution or expenditure made by an organization that is exempt from taxation under 26 U.S.C. s. 527 or s. 501(c)(4).

- (e) "Fund" means the Executive Branch Lobby Registration Trust Fund.
- (f) "Lobbies" means seeking, on behalf of another person, to influence an agency with respect to a decision of the agency in the area of policy or procurement or an attempt to obtain the goodwill of an agency official or employee. "Lobbies" also means influencing or attempting to influence, on behalf of another, the Constitution Revision Commission's action or nonaction through oral or written communication or an attempt to obtain the goodwill of a member or employee of the Constitution Revision Commission.
- (g) "Lobbying firm" means a business entity, including an individual contract lobbyist, that receives or becomes entitled to receive any compensation for the purpose of lobbying, where any partner, owner, officer, or employee of the business entity is a lobbyist.
- (h) "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity. "Lobbyist" does not include a person who is:
- 1. An attorney, or any person, who represents a client in a judicial proceeding or in a formal administrative proceeding

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conducted pursuant to chapter 120 or any other formal hearing before an agency, board, commission, or authority of this state.

- 2. An employee of an agency or of a legislative or judicial branch entity acting in the normal course of his or her duties.
- 3. A confidential informant who is providing, or wishes to provide, confidential information to be used for law enforcement purposes.
- 4. A person who lobbies to procure a contract pursuant to chapter 287 which contract is less than the threshold for CATEGORY ONE as provided in s. 287.017.
- (i) "Local officer" means a state attorney, public defender, sheriff, tax collector, property appraiser, supervisor of elections, clerk of the circuit court, county commissioner, district school board member, or superintendent of schools.
- $\underline{\text{(j)}}$ "Principal" means the person, firm, corporation, or other entity which has employed or retained a lobbyist.
- (3) A local officer may not lobby or register to lobby an agency on behalf of a person or entity other than his or her political subdivision. This subsection does not prohibit a local officer from being employed by, or contracting with, a lobbying firm if he or she does not personally represent clients before an agency.
- (12) (11) Any person who is required to be registered or to provide information under this section or under rules adopted pursuant to this section and who knowingly fails to disclose any material fact that is required by this section or by rules adopted pursuant to this section, or who knowingly provides false information on any report required by this section or by rules adopted pursuant to this section, commits a noncriminal

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infraction, punishable by a fine not to exceed \$5,000. Such penalty is in addition to any other penalty assessed by the Governor and Cabinet pursuant to subsection (11) $\frac{(10)}{(10)}$.

Section 3. The amendments made by this act to ss. 11.045 and 112.3215, Florida Statutes, do not apply to a local officer for the duration of his or her current term of office as of the effective date of this act. The amendments made by this act to ss. 11.045 and 112.3215, Florida Statutes, shall apply to a local officer beginning a new term of office or appointed to fill an unexpired term after the effective date of this act.

Section 4. Paragraph (b) of subsection (1) of section 28.35, Florida Statutes, is amended to read:

28.35 Florida Clerks of Court Operations Corporation.—
(1)

(b) 1. The executive council shall be composed of eight clerks of the court elected by the clerks of the courts for a term of 2 years, with two clerks from counties with a population of fewer than 100,000, two clerks from counties with a population of at least 100,000 but fewer than 500,000, two clerks from counties with a population of at least 500,000 but fewer than 1 million, and two clerks from counties with a population of more than 1 million or more. The executive council shall also include, as ex officio members, a designee of the President of the Senate and a designee of the Speaker of the House of Representatives. The Chief Justice of the Supreme Court shall designate one additional member to represent the state courts system.

2. The Legislature determines that it is in the public interest that the members of the executive council of the

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corporation be subject to the requirements of ss. 112.313,
112.3135, and 112.3143(2), notwithstanding the fact that the
council members are not public officers or employees. For
purposes of these sections, the council members shall be
considered to be public officers or employees.

3. A member of the executive council of the corporation may not represent another person or entity for compensation before the corporation for a period of 2 years following his or her service on the executive council.

Section 5. Section 112.3142, Florida Statutes, is amended to read:

112.3142 Ethics training for specified constitutional officers and elected municipal officers.—

- (1) As used in this section, the term "constitutional officers" includes the Governor, the Lieutenant Governor, the Attorney General, the Chief Financial Officer, the Commissioner of Agriculture, state attorneys, public defenders, sheriffs, tax collectors, property appraisers, supervisors of elections, clerks of the circuit court, county commissioners, district school board members, and superintendents of schools.
- (2) (a) All constitutional officers must complete 4 hours of ethics training each calendar year which annually that addresses, at a minimum, s. 8, Art. II of the State Constitution, the Code of Ethics for Public Officers and Employees, and the public records and public meetings laws of this state. This requirement may be satisfied by completion of a continuing legal education class or other continuing professional education class, seminar, or presentation if the required subjects are covered.

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(b) Beginning January 1, 2015, all elected municipal officers must complete 4 hours of ethics training each calendar year which addresses, at a minimum, s. 8, Art. II of the State Constitution, the Code of Ethics for Public Officers and Employees, and the public records and public meetings laws of this state. This requirement may be satisfied by completion of a continuing legal education class or other continuing professional education class, seminar, or presentation if the required subjects are covered.

- (c) (b) The commission shall adopt rules establishing minimum course content for the portion of an ethics training class which that addresses s. 8, Art. II of the State Constitution and the Code of Ethics for Public Officers and Employees.
- (d) The Legislature intends that a constitutional officer or elected municipal officer who is required to complete ethics training pursuant to this section receive the required training as close as possible to the date that he or she assumes office.

 A constitutional officer or elected municipal officer assuming a new office or new term of office on or before March 31 must complete the annual training on or before December 31 of the year in which the term of office began. A constitutional officer or elected municipal officer assuming a new office after March 31 is not required to complete ethics training for the calendar year in which he or she assumes the new office.
- (3) Each house of the Legislature shall provide for ethics training pursuant to its rules.
- Section 6. Subsections (1) and (2), paragraph (g) of subsection (5), and paragraphs (a) and (c) of present subsection

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(7) of section 112.3144, Florida Statutes, are amended, present subsections (6) through (9) of that section are redesignated as subsections (7) through (10), respectively, and a new subsection (6) is added to that section, to read:

112.3144 Full and public disclosure of financial interests.—

- (1) An officer who is required by s. 8, Art. II of the State Constitution to file a full and public disclosure of his or her financial interests for any calendar or fiscal year shall file that disclosure with the Florida Commission on Ethics.

 Additionally, beginning January 1, 2015, an officer who is required to complete annual ethics training pursuant to s.

 112.3142 must certify on his or her full and public disclosure of financial interests that he or she has completed the required training.
- (2) A person who is required, pursuant to s. 8, Art. II of the State Constitution, to file a full and public disclosure of financial interests and who has filed a full and public disclosure of financial interests for any calendar or fiscal year shall not be required to file a statement of financial interests pursuant to s. 112.3145(2) and (3) for the same year or for any part thereof notwithstanding any requirement of this part. If an incumbent in an elective office has filed the full and public disclosure of financial interests to qualify for election to the same office or if When a candidate has qualified for office holds another office subject to the annual filing requirement, the qualifying officer shall forward an electronic copy of the full and public disclosure of financial interests to the commission no later than July 1. The electronic copy of the

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full and public disclosure of financial interests satisfies the annual disclosure requirement of this section. A candidate who does not qualify until after the annual full and public disclosure of financial interests has been filed pursuant to this section shall file a copy of his or her disclosure with the officer before whom he or she qualifies.

- (5) Forms for compliance with the full and public disclosure requirements of s. 8, Art. II of the State Constitution shall be created by the Commission on Ethics. The commission shall give notice of disclosure deadlines and delinquencies and distribute forms in the following manner:
- (g) The notification requirements and fines of this subsection do not apply to candidates or to the first filing required of any person appointed to elective constitutional office or other position required to file full and public disclosure, unless the person's name is on the commission's notification list and the person received notification from the commission. The appointing official shall notify such newly appointed person of the obligation to file full and public disclosure by July 1. The notification requirements and fines of this subsection do not apply to the final filing provided for in subsection $\frac{(7)}{(6)}$.
- (6) If a person holding public office or public employment fails or refuses to file a full and public disclosure of financial interests for any year in which the person received notice from the commission regarding the failure to file and has accrued the maximum automatic fine authorized under this section, regardless of whether the fine imposed was paid or collected, the commission may initiate an investigation and

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conduct a public hearing without receipt of a complaint to determine whether the person's failure to file is willful. Such investigation and hearing must be conducted in accordance with s. 112.324. Except as provided in s. 112.324(4), if the commission determines that the person willfully failed to file a full and public disclosure of financial interests, the commission shall enter an order recommending that the officer or employee be removed from his or her public office or public employment.

 $(8) \frac{(7)}{(7)}$ (a) The commission shall treat an amended full and public disclosure of financial interests which that is filed before prior to September 1 of the current year in which the disclosure is due as the original filing, regardless of whether a complaint has been filed. If a complaint pertaining to the current year alleges a failure to properly and accurately disclose any information required by this section or if a complaint filed pertaining to a previous reporting period within the preceding 5 years alleges a failure to properly and accurately disclose any information required to be disclosed by this section, the commission may immediately follow complaint procedures in s. 112.324. However, If a complaint filed after August 25 alleges only an immaterial, inconsequential, or de minimis error or omission, the commission may not take any action on the complaint, other than notifying the filer of the complaint. The filer must be given 30 days to file an amended full and public disclosure of financial interests correcting any errors. If the filer does not file an amended full and public disclosure of financial interests within 30 days after the commission sends notice of the complaint, the commission may

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continue with proceedings pursuant to s. 112.324.

(c) For purposes of this section, an error or omission is immaterial, inconsequential, or de minimis if the original filing provided sufficient information for the public to identify potential conflicts of interest. However, failure to certify completion of annual ethics training required under s. 112.3142 does not constitute an immaterial, inconsequential, or de minimis error or omission.

Section 7. Present subsections (4) through (11) of section 112.3145, Florida Statutes, are redesignated as subsections (5) through (12), respectively, a new subsection (4) is added to that section, paragraph (c) is added to present subsection (7) of that section, and paragraphs (a) and (c) of present subsection (9) of that section are amended, to read:

- 112.3145 Disclosure of financial interests and clients represented before agencies.—
- (4) Beginning January 1, 2015, an officer who is required to complete annual ethics training pursuant to s. 112.3142 must certify on his or her statement of financial interests that he or she has completed the required training.

 $(8) \frac{(7)}{}$

(c) If a person holding public office or public employment fails or refuses to file an annual statement of financial interests for any year in which the person received notice from the commission regarding the failure to file and has accrued the maximum automatic fine authorized under this section, regardless of whether the fine imposed was paid or collected, the commission may initiate an investigation and conduct a public hearing without receipt of a complaint to determine whether the

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person's failure to file is willful. Such investigation and hearing must be conducted in accordance with s. 112.324. Except as provided in s. 112.324(4), if the commission determines that the person willfully failed to file a statement of financial interests, the commission shall enter an order recommending that the officer or employee be removed from his or her public office or public employment.

 $(10) \frac{(9)}{(9)}$ (a) The commission shall treat an amended annual statement of financial interests which that is filed before prior to September 1 of the current year in which the statement is due as the original filing, regardless of whether a complaint has been filed. If a complaint pertaining to the current year alleges a failure to properly and accurately disclose any information required by this section or if a complaint filed pertaining to a previous reporting period within the preceding 5 years alleges a failure to properly and accurately disclose any information required to be disclosed by this section, the commission may immediately follow complaint procedures in s. 112.324. However, If a complaint filed after August 25 alleges only an immaterial, inconsequential, or de minimis error or omission, the commission may not take any action on the complaint, other than notifying the filer of the complaint. The filer must be given 30 days to file an amended statement of financial interests correcting any errors. If the filer does not file an amended statement of financial interests within 30 days after the commission sends notice of the complaint, the commission may continue with proceedings pursuant to s. 112.324.

(c) For purposes of this section, an error or omission is immaterial, inconsequential, or de minimis if the original

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filing provided sufficient information for the public to identify potential conflicts of interest. However, failure to certify completion of annual ethics training required under s. 112.3142 does not constitute an immaterial, inconsequential, or de minimis error or omission.

Section 8. Section 112.31455, Florida Statutes, is amended to read:

- 112.31455 <u>Withholding of public salary-related payments</u> Collection methods for unpaid automatic fines for failure to timely file disclosure of financial interests.—
- (1) Before referring any unpaid fine accrued pursuant to s. 112.3144(5) or s. 112.3145(7) s. 112.3145(6) to the Department of Financial Services, the commission shall attempt to determine whether the individual owing such a fine is a current public officer or current public employee. If so, the commission may notify the Chief Financial Officer or the governing body of the appropriate county, municipality, or special district of the total amount of any fine owed to the commission by such individual.
- (a) After receipt and verification of the notice from the commission, the Chief Financial Officer or the governing body of the county, municipality, or special district shall withhold the entire amount of any fine owed, and any administrative costs incurred, from the individual's next salary-related payment. If the fine exceeds the amount of the next salary-related payment, all salary-related payments must be withheld until the fine and administrative costs are paid in full begin withholding the lesser of 10 percent or the maximum amount allowed under federal law from any salary-related payment. The withheld payments shall

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be remitted to the commission until the fine is satisfied.

- (b) The Chief Financial Officer or the governing body of the county, municipality, or special district may retain an amount of each withheld payment, as provided in s. 77.0305, to cover the administrative costs incurred under this section.
- (c) If a current public officer or current public employee demonstrates to the Chief Financial Officer or the governing body responsible for paying him or her that the public salary is his or her primary source of income and that withholding the full amount of any fine owed from a salary-related payment would present an undue hardship, the amount withheld from a public salary may be reduced to not less than 10 percent of the salary-related payment.
- (2) If the commission determines that the individual who is the subject of an unpaid fine accrued pursuant to s. 112.3144(5) or s. 112.3145(6) is no longer a public officer or public employee or if the commission is unable to determine whether the individual is a current public officer or public employee, the commission may, 6 months after the order becomes final, seek garnishment of any wages to satisfy the amount of the fine, or any unpaid portion thereof, pursuant to chapter 77. Upon recording the order imposing the fine with the clerk of the circuit court, the order shall be deemed a judgment for purposes of garnishment pursuant to chapter 77.
- (2)(3) The commission may refer unpaid fines to the appropriate collection agency, as directed by the Chief Financial Officer, to utilize any collection methods provided by law. Except as expressly limited by this section, any other collection methods authorized by law are allowed.

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 $\underline{(3)}$ (4) Action may be taken to collect any unpaid fine imposed by ss. 112.3144 and 112.3145 within 20 years after the date the final order is rendered.

Section 9. Section 112.31456, Florida Statutes, is created to read:

- 112.31456 Garnishment of wages for unpaid automatic fines for failure to timely file disclosure of financial interests.—
- (1) Before referring any unpaid fine accrued pursuant to s. 112.3144(5) or s. 112.3145(7) to the Department of Financial Services, the commission shall attempt to determine whether the individual owing such fine is a current public officer or current public employee. If the commission determines that an individual who is the subject of an unpaid fine accrued pursuant to s. 112.3144(5) or s. 112.3145(7) is no longer a public officer or public employee or the commission is unable to determine whether the individual is a current public officer or public employee, the commission may, 6 months after the order becomes final, seek garnishment of any wages to satisfy the amount of the fine, or any unpaid portion thereof, pursuant to chapter 77. Upon recording the order imposing the fine with the clerk of the circuit court, the order shall be deemed a judgment for purposes of garnishment pursuant to chapter 77.
- (2) The commission may refer unpaid fines to the appropriate collection agency, as directed by the Chief Financial Officer, to use any collection methods provided by law. Except as expressly limited by this section, any other collection methods authorized by law are allowed.
- (3) Action may be taken to collect any unpaid fine imposed by ss. 112.3144 and 112.3145 within 20 years after the date the

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final order is rendered.

Section 10. Section 112.3251, Florida Statutes, is created to read:

112.3251 Citizen support and direct-support organizations; standards of conduct.—A citizen support or direct-support organization created or authorized pursuant to law must adopt its own ethics code. The ethics code must contain the standards of conduct and disclosures required under ss. 112.313 and 112.3143(2), respectively. However, an ethics code adopted pursuant to this section is not required to contain the standards of conduct specified in s. 112.313(3) or (7). The citizen support or direct-support organization may adopt additional or more stringent standards of conduct and disclosure requirements, provided that those standards of conduct and disclosure requirements do not otherwise conflict with this part. The ethics code must be conspicuously posted on the website of the citizen support or direct-support organization.

Section 11. Section 112.3261, Florida Statutes, is created to read:

112.3261 Lobbying before governmental entities;
registration and reporting.-

- (1) As used in this section, the term:
- (a) "Governmental entity" means a water management district, a hospital district, a children's services district, an expressway authority as the term "authority" is defined in s. 348.0002, a port authority as the term is defined in s. 315.02, or an independent special district with annual revenues of more than \$5 million that exercises ad valorem taxing authority.
 - (b) "Lobbies" means seeking, on behalf of another person,

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to influence a governmental entity with respect to a decision of the entity in an area of policy or procurement or an attempt to obtain the goodwill of an entity official or employee.

- (c) "Lobbyist" has the same meaning as in s. 112.3215.
- (d) "Principal" has the same meaning as in s. 112.3215.
- (2) A person may not lobby a governmental entity until such person has registered as a lobbyist with that entity. Such registration shall be due upon initially being retained to lobby and is renewable on a calendar-year basis thereafter. Upon registration, the person shall provide a statement signed by the principal or principal's representative stating that the registrant is authorized to represent the principal. The principal shall also identify and designate its main business on the statement authorizing that lobbyist pursuant to a classification system approved by the governmental entity. Any changes to the information required by this section must be disclosed within 15 days by filing a new registration form. The registration form shall require each lobbyist to disclose, under oath, the following:
 - (a) The lobbyist's name and business address.
- (b) The name and business address of each principal represented.
- (c) The existence of any direct or indirect business association, partnership, or financial relationship with any officer or employee of a governmental entity with which he or she lobbies or intends to lobby.
- (d) In lieu of creating its own lobbyist registration forms, a governmental entity may accept a completed legislative branch or executive branch lobbyist registration form.

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(3) A governmental entity shall make lobbyist registrations available to the public. If a governmental entity maintains a website, a database of currently registered lobbyists and principals must be available on the entity's website.

- (4) A lobbyist shall promptly send a written statement to the governmental entity cancelling the registration for a principal upon termination of the lobbyist's representation of that principal. A governmental entity may remove the name of a lobbyist from the list of registered lobbyists if the principal notifies the entity that a person is no longer authorized to represent that principal.
- (5) A governmental entity may establish an annual lobbyist registration fee, not to exceed \$40, for each principal represented. The governmental entity may use the moneys collected only to administer the provisions of this section.
- (6) A governmental entity shall be diligent to ascertain whether persons required to register pursuant to this section have complied. A governmental entity may not knowingly authorize a person who is not registered pursuant to this section to lobby the entity.
- (7) Upon receipt of a sworn complaint alleging that a lobbyist or principal has failed to register with a governmental entity or has knowingly submitted false information in a report or registration required under this section, the commission shall investigate a lobbyist or principal pursuant to the procedures established under s. 112.324. The commission shall provide the Governor with a report of its findings and recommendations in any investigation conducted pursuant to this subsection. The Governor is authorized to enforce the

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commission's findings and recommendations.

Section 12. Section 286.012, Florida Statutes, is amended to read:

286.012 Voting requirement at meetings of governmental bodies.—A No member of a any state, county, or municipal governmental board, commission, or agency who is present at a any meeting of any such body at which an official decision, ruling, or other official act is to be taken or adopted may not abstain from voting in regard to any such decision, ruling, or act; and a vote shall be recorded or counted for each such member present, unless except when, with respect to any such member, there is, or appears to be, a possible conflict of interest under the provisions of s. 112.311, s. 112.313, or s. 112.3143, or additional or more stringent standards of conduct, if any, adopted pursuant to s. 112.326. If there is, or appears to be, a possible conflict under s. 112.311, s. 112.313, or s. 112.3143, the member shall comply with the disclosure requirements of s. 112.3143. If the only conflict or possible conflict is one arising from the additional or more stringent standards adopted pursuant to s. 112.326, the member shall comply with any disclosure requirements adopted pursuant to s. 112.326. If the official decision, ruling, or act occurs in the context of a quasi-judicial proceeding, a member may abstain from voting on such matter if the abstention is to assure a fair proceeding free from potential bias or prejudice In such cases, said member shall comply with the disclosure requirements of s. 112.3143.

Section 13. Paragraph (c) of subsection (1) of section 288.901, Florida Statutes, is amended, and paragraph (d) is

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added to that subsection, to read:

288.901 Enterprise Florida, Inc.-

(1) CREATION.—

- (c) The Legislature determines that it is in the public interest that the president, senior managers, and for the members of the board of directors of Enterprise Florida, Inc., board of directors to be subject to the requirements of ss.

 112.313, 112.3135, and 112.3143(2), and 112.313, excluding s.

 112.313(2), notwithstanding the fact that the board members are not public officers or employees. For purposes of those sections, the president, senior managers, and board members shall be considered to be public officers or employees. The exemption set forth in s. 112.313(12) for advisory boards applies to the members of the Enterprise Florida, Inc., board of directors. Further, each member of the board of directors who is not otherwise required to file financial disclosures pursuant to s. 8, Art. II of the State Constitution or s. 112.31447 shall file disclosure of financial interests pursuant to s. 112.3145.
- (d) The president, senior managers, and members of the board of directors of Enterprise Florida, Inc., may not represent another person or entity for compensation before the corporation for a period of 2 years after ending his or her employment with the corporation or service on the board of directors.

Section 14. Present paragraph (b) of subsection (2) of section 288.92, Florida Statutes, is redesignated as paragraph (c), and a new paragraph (b) is added to that subsection, to read:

288.92 Divisions of Enterprise Florida, Inc.-

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- (b)1. The Legislature determines that it is in the public interest that the following officers and board members be subject to ss. 112.313, 112.3135, and 112.3143(2), notwithstanding the fact that such officers and board members are not public officers or employees:
- <u>a. Officers and members of the board of directors of the</u> divisions of Enterprise Florida, Inc.;
- <u>b. Officers and members of the board of directors of</u> subsidiaries of Enterprise Florida, Inc.;
- <u>c. Officers and members of the board of directors of</u>
 <u>corporations created to carry out the missions of Enterprise</u>
 Florida, Inc.; and
- d. Officers and members of the board of directors of corporations with which a division is required by law to contract with to carry out its missions.
- 2. Such officers and members of the board of directors may not represent another person or entity for compensation before Enterprise Florida, Inc., for a period of 2 years after retirement from or termination of service to the division.

Section 15. Paragraph (a) of subsection (3) of section 288.9604, Florida Statutes, is amended to read:

288.9604 Creation of the authority.-

- (3) (a) 1. A director may not shall receive no compensation for his or her services, but is entitled to the necessary expenses, including travel expenses, incurred in the discharge of his or her duties. Each director shall hold office until his or her successor has been appointed.
 - 2. The Legislature determines that it is in the public

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interest that a director of the board of directors of the Florida Development Finance Corporation be subject to ss.

112.313, 112.3135, and 112.3143(2), notwithstanding the fact that the directors are not public officers or employees. For purposes of these sections, the directors shall be considered to be public officers or employees.

- 3. A director of the board of directors of the corporation may not represent another person or entity for compensation before the corporation for a period of 2 years following his or her service on the board of directors.
- Section 16. Paragraph (d) of subsection (6) of section 627.351, Florida Statutes, is amended to read:
 - 627.351 Insurance risk apportionment plans.-
 - (6) CITIZENS PROPERTY INSURANCE CORPORATION. -
- (d)1. All prospective employees for senior management positions, as defined by the plan of operation, are subject to background checks as a prerequisite for employment. The office shall conduct the background checks pursuant to ss. 624.34, 624.404(3), and 628.261.
- 2. On or before July 1 of each year, employees of the corporation must sign and submit a statement attesting that they do not have a conflict of interest, as defined in part III of chapter 112. As a condition of employment, all prospective employees must sign and submit to the corporation a conflict-of-interest statement.
- 3. The executive director, senior managers, and members of the board of governors are subject to part III of chapter 112, including, but not limited to, the code of ethics and public disclosure and reporting of financial interests, pursuant to s.

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112.3145. Notwithstanding s. 112.3143(2), a board member may not vote on any measure that would inure to his or her special private gain or loss; that he or she knows would inure to the special private gain or loss of any principal by whom he or she is retained or to the parent organization or subsidiary of a corporate principal by which he or she is retained, other than an agency as defined in s. 112.312; or that he or she knows would inure to the special private gain or loss of a relative or business associate of the public officer. Before the vote is taken, such member shall publicly state to the assembly the nature of his or her interest in the matter from which he or she is abstaining from voting and, within 15 days after the vote occurs, disclose the nature of his or her interest as a public record in a memorandum filed with the person responsible for recording the minutes of the meeting, who shall incorporate the memorandum in the minutes. Senior managers and board members are also required to file such disclosures with the Commission on Ethics and the Office of Insurance Regulation. The executive director of the corporation or his or her designee shall notify each existing and newly appointed member of the board of governors and senior managers of their duty to comply with the reporting requirements of part III of chapter 112. At least quarterly, the executive director or his or her designee shall submit to the Commission on Ethics a list of names of the senior managers and members of the board of governors who are subject to the public disclosure requirements under s. 112.3145.

4. Notwithstanding s. 112.3148, or s. 112.3149, or any other provision of law, an employee or board member may not knowingly accept, directly or indirectly, any gift or

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expenditure from a person or entity, or an employee or representative of such person or entity, which has a contractual relationship with the corporation or who is under consideration for a contract. An employee or board member who fails to comply with subparagraph 3. or this subparagraph is subject to penalties provided under ss. 112.317 and 112.3173.

- 5. The executive director, a member of the board of governors, and a any senior manager of the corporation are who is employed on or after January 1, 2007, regardless of the date of hire, who subsequently retires or terminates employment is prohibited from representing another person or entity before the corporation for 2 years after retirement from or termination of service to employment from the corporation.
- 6. The executive director, a member of the board of governors, and a Any senior manager of the corporation are who is employed on or after January 1, 2007, regardless of the date of hire, who subsequently retires or terminates employment is prohibited from having any employment or contractual relationship for 2 years after retirement from or termination of service to the corporation with an insurer that has entered into a take-out bonus agreement with the corporation.

Section 17. Subsections (3), (4), and (7) of section 11.0455, Florida Statutes, are amended to read:

- 11.0455 Electronic filing of compensation reports and other information.—
- (3) A report filed pursuant to this section must be completed and filed through the electronic filing system not later than 11:59 p.m. of the day designated in s. 11.045. A report not filed by 11:59 p.m. of the day designated is a late-

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filed report and is subject to the penalties under $\underline{s. 11.045(4)}$ $\underline{s. 11.045(3)}$.

- (4) Each report filed pursuant to this section is deemed to meet the certification requirements of $\underline{s.\ 11.045(4)(a)4.\ s.}$ $\underline{11.045(3)(a)4.}$, and as such subjects the person responsible for filing and the lobbying firm to the provisions of $\underline{s.\ 11.045(8)}$ and (9) $\underline{s.\ 11.045(7)}$ and (8). Persons given a secure sign-on to the electronic filing system are responsible for protecting it from disclosure and are responsible for all filings using such credentials, unless they have notified the office that their credentials have been compromised.
- (7) Each house of the Legislature shall provide by rule that the office make all the data filed available on the Internet in an easily understood and accessible format. The Internet website must also include, but not be limited to, the names and business addresses of lobbyists, lobbying firms, and principals, the affiliations between lobbyists and principals, and the classification system designated and identified by each principal pursuant to s. 11.045(3) s. 11.045(2).

Section 18. Subsections (3), (4), and (7) of section 112.32155, Florida Statutes, are amended to read:

- 112.32155 Electronic filing of compensation reports and other information.—
- (3) A report filed pursuant to this section must be completed and filed through the electronic filing system not later than 11:59 p.m. of the day designated in s. 112.3215. A report not filed by 11:59 p.m. of the day designated is a latefiled report and is subject to the penalties under \underline{s} . 112.3215(6) \underline{s} . 112.3215(5).

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(4) Each report filed pursuant to this section is considered to meet the certification requirements of \underline{s} . $\underline{112.3215(6)(a)4.}$ \underline{s} . $\underline{112.3215(5)(a)4.}$ Persons given a secure sign-on to the electronic filing system are responsible for protecting it from disclosure and are responsible for all filings using such credentials, unless they have notified the commission that their credentials have been compromised.

- (7) The commission shall make all the data filed available on the Internet in an easily understood and accessible format. The Internet website shall also include, but not be limited to, the names and business addresses of lobbyists, lobbying firms, and principals, the affiliations between lobbyists and principals, and the classification system designated and identified by each principal pursuant to \underline{s} . $\underline{112.3215(4)}$ \underline{s} .
 - Section 19. This act shall take effect July 1, 2014.

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