**By** the Committees on Banking and Insurance; and Governmental Oversight and Accountability; and Senator Ring

	597-03206-14 2014948c2
1	A bill to be entitled
2	An act relating to foreign investments; amending s.
3	215.47, F.S.; revising the percentage of investments
4	that the State Board of Administration may invest in
5	foreign securities; amending s. 215.473, F.S.;
6	revising and providing definitions with respect to
7	requirements that the board divest securities in which
8	public moneys are invested in certain companies doing
9	specified types of business in or with Sudan or Iran;
10	revising exclusions from the divestment requirements;
11	conforming cross-references; creating s. 624.449,
12	F.S.; requiring a domestic insurer to provide a list
13	of investments that it has in companies on the State
14	Board of Administration's lists of scrutinized
15	companies with activities in Sudan or in Iran's
16	petroleum energy sector; providing for severability;
17	providing an effective date.
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19	Be It Enacted by the Legislature of the State of Florida:
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21	Section 1. Subsection (20) of section 215.47, Florida
22	Statutes, is amended to read:
23	215.47 Investments; authorized securities; loan of
24	securitiesSubject to the limitations and conditions of the
25	State Constitution or of the trust agreement relating to a trust
26	fund, moneys available for investments under ss. 215.44-215.53
27	may be invested as follows:
28	(20) Notwithstanding the provisions in subsection (5)
29	limiting such investments to 25 percent of any fund, the board

# Page 1 of 13

I	597-03206-14       2014948c2
30	may invest <u>up to 50</u> <del>no more than 35</del> percent of any fund in
31	corporate obligations and securities of any kind of a foreign
32	corporation or a foreign commercial entity having its principal
33	office located in any country other than the United States or
34	its possessions or territories, not including United States
35	dollar-denominated securities listed and traded on a United
36	States exchange that are a part of the ordinary investment
37	strategy of the board.
38	Section 2. Subsections (1) and (2), paragraph (e) of
39	subsection (3), and subsection (5) of section 215.473, Florida
40	Statutes, are amended to read:
41	215.473 Divestiture by the State Board of Administration;
42	Sudan; Iran.—
43	(1) DEFINITIONSAs used in this act, the term:
44	(a) "Active business operations" means all business
45	operations that are not inactive business operations.
46	(b) "Business operations" means engaging in commerce in any
47	form in Sudan or Iran, including, but not limited to, acquiring,
48	developing, maintaining, owning, selling, possessing, leasing,
49	or operating equipment, facilities, personnel, products,
50	services, personal property, real property, or any other
51	apparatus of business or commerce.
52	(c) "Company" means <u>a</u> <del>any</del> sole proprietorship,
53	organization, association, corporation, partnership, joint
54	venture, limited partnership, limited liability partnership,
55	limited liability company, or other entity or business
56	association, including all wholly owned subsidiaries, majority-
57	owned subsidiaries, parent companies, or affiliates of such
58	entities or business associations, that exists for the purpose

# Page 2 of 13

597-03206-14 2014948c2 59 of making profit. (d) "Complicit" means taking actions during any preceding 60 61 20-month period which have directly supported or promoted the 62 genocidal campaign in Darfur, including, but not limited to, 63 preventing Darfur's victimized population from communicating with each other; encouraging Sudanese citizens to speak out 64 65 against an internationally approved security force for Darfur; 66 actively working to deny, cover up, or alter the record on human rights abuses in Darfur; or other similar actions. 67

(e) "Direct holdings" in a company means all securities of that company that are held directly by the public fund or in an account or fund in which the public fund owns all shares or interests.

(f) "Government of Iran" means the government of Iran, its instrumentalities, and companies owned or controlled by the government of Iran.

75 (g) "Government of South Sudan" means the Republic of South 76 Sudan, that has its capital in Juba, South Sudan.

77 (h) (g) "Government of Sudan" means the Republic of the 78 Sudan that has its capital government in Khartoum, Sudan, that 79 is led by the National Congress Party, formerly known as the 80 National Islamic Front, or any successor government formed on or 81 after October 13, 2006, including the coalition National Unity 82 Government agreed upon in the Comprehensive Peace Agreement for 83 Sudan, and does not include the regional government of southern 84 Sudan.

85 <u>(i) (h)</u> "Inactive business operations" means the mere 86 continued holding or renewal of rights to property previously 87 operated for the purpose of generating revenues but not

#### Page 3 of 13

597-03206-14 2014948c2 88 presently deployed for such purpose. 89 (j) (i) "Indirect holdings" in a company means all securities of that company that are held in a commingled an 90 91 account or fund or other collective investment, such as a mutual 92 fund, managed by one or more persons not employed by the public 93 fund, in which the public fund owns shares or interests together 94 with other investors not subject to the provisions of this section act. 95

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(k) (j) "Iran" means the Islamic Republic of Iran.

97 (1) (k) "Marginalized populations of Sudan" include, but are 98 not limited to, the portion of the population in the Darfur 99 region that has been genocidally victimized; the portion of the 100 population of South southern Sudan victimized by Sudan's north-101 south civil war; the Beja, Rashidiya, and other similarly underserved groups of eastern Sudan; the Nubian and other 102 103 similarly underserved groups in Sudan's Abyei, Southern Blue 104 Nile, and Nuba Mountain regions; and the Amri, Hamadab, Manasir, 105 and other similarly underserved groups of northern Sudan.

(m) (1) "Military equipment" means weapons, arms, military supplies, and equipment that may readily be used for military purposes, including, but not limited to, radar systems, military-grade transport vehicles, or supplies or services sold or provided directly or indirectly to any force actively participating in armed conflict in Sudan.

(n) (m) "Mineral-extraction activities" include the exploring, extracting, processing, transporting, or wholesale selling or trading of elemental minerals or associated metal alloys or oxides (ore), including gold, copper, chromium, chromite, diamonds, iron, iron ore, silver, tungsten, uranium,

#### Page 4 of 13

597-03206-14 2014948c2 117 and zinc, as well as facilitating such activities, including 118 providing supplies or services in support of such activities. (o) (n) "Oil-related activities" include, but are not 119 120 limited to, owning rights to oil blocks; exporting, extracting, 121 producing, refining, processing, exploring for, transporting, selling, or trading of oil; constructing, maintaining, or 122 123 operating a pipeline, refinery, or other oil-field 124 infrastructure; and facilitating such activities, including providing supplies or services in support of such activities, 125 126 except that the mere retail sale of gasoline and related 127 consumer products is not considered an oil-related activity.

128 <u>(p) (o)</u> "Petroleum resources" means petroleum, petroleum 129 byproducts, or natural gas.

130 (q) (p) "Power-production activities" means a any business 131 operation that involves a project commissioned by the National 132 Electricity Corporation (NEC) of Sudan or other similar entity 133 of the government of Sudan whose purpose is to facilitate power generation and delivery, including, but not limited to, 134 135 establishing power-generating plants or hydroelectric dams, 136 selling or installing components for the project, providing 137 service contracts related to the installation or maintenance of 138 the project, as well as facilitating such activities, including 139 providing supplies or services in support of such activities.

140 <u>(r) (q)</u> "Public fund" means all funds, assets, trustee, and 141 other designates under the State Board of Administration 142 pursuant to chapter 121.

143 <u>(s) (r)</u> "Scrutinized active business operations" means 144 active business operations that <u>result</u> have resulted in a 145 company becoming a scrutinized company.

#### Page 5 of 13

597-03206-14 2014948c2 146 (t) (s) "Scrutinized business operations" means business 147 operations that result have resulted in a company becoming a 148 scrutinized company. 149 (u) (t) "Scrutinized company" means a any company that meets 150 any of the following criteria: 151 1. The company has business operations that involve 152 contracts with or provision of supplies or services to the government of Sudan, companies in which the government of Sudan 153 154 has a any direct or indirect equity share, consortiums or 155 projects commissioned by the government of Sudan, or companies 156 involved in consortiums or projects commissioned by the 157 government of Sudan, and: 158 a. More than 10 percent of the company's revenues or assets linked to Sudan involve oil-related activities or mineral-159 160 extraction activities; less than 75 percent of the company's 161 revenues or assets linked to Sudan involve contracts with or 162 provision of oil-related or mineral-extracting products or 163 services to the regional government of South southern Sudan or a 164 project or consortium created exclusively by that regional 165 government; and the company has failed to take substantial 166 action; or

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b. More than 10 percent of the company's revenues or assets linked to Sudan involve power-production activities; less than 75 percent of the company's power-production activities include projects whose intent is to provide power or electricity to the marginalized populations of Sudan; and the company has failed to take substantial action.

2. The company is complicit in the Darfur genocide.

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3. The company supplies military equipment within Sudan,

# Page 6 of 13

# 597-03206-14

#### 2014948c2

175 unless it clearly shows that the military equipment cannot be 176 used to facilitate offensive military actions in Sudan or the 177 company implements rigorous and verifiable safeguards to prevent 178 use of that equipment by forces actively participating in armed 179 conflict. Examples of safeguards include post-sale tracking of such equipment by the company, certification from a reputable 180 181 and objective third party that such equipment is not being used 182 by a party participating in armed conflict in Sudan, or sale of such equipment solely to the regional government of South 183 southern Sudan or any internationally recognized peacekeeping 184 185 force or humanitarian organization.

4. The company has business operations that involve contracts with or provision of supplies or services to the government of Iran, companies in which the government of Iran has any direct or indirect equity share, consortiums, or projects commissioned by the government of Iran, or companies involved in consortiums or projects commissioned by the government of Iran and:

a. More than 10 percent of the company's total revenues or
assets are linked to Iran and involve oil-related activities or
mineral-extraction activities, + and the company has failed to
take substantial action; or

b. The company has, with actual knowledge, on or after August 5, 1996, made an investment of \$20 million or more, or any combination of investments of at least \$10 million each, which in the aggregate equals or exceeds \$20 million in any 12month period, and which directly or significantly contributes to the enhancement of Iran's ability to develop the petroleum resources of Iran.

#### Page 7 of 13

597-03206-14 2014948c2 204 (v) (u) "Social-development company" means a company whose 205 primary purpose in Sudan is to provide humanitarian goods or 206 services, including medicine or medical equipment; agricultural 207 supplies or infrastructure; educational opportunities; 208 journalism-related activities; information or information 209 materials; spiritual-related activities; services of a purely 210 clerical or reporting nature; food, clothing, or general 211 consumer goods that are unrelated to oil-related activities; mineral-extraction activities; or power-production activities. 212 213 (w) (v) "Substantial action specific to Iran" means 214 adopting, publicizing, and implementing a formal plan to cease scrutinized business operations within 1 year and to refrain 215 216 from any such new business operations. 217 (x) (w) "Substantial action specific to Sudan" means 218 adopting, publicizing, and implementing a formal plan to cease 219 scrutinized business operations within 1 year and to refrain 220 from any such new business operations; undertaking humanitarian 221 efforts in conjunction with an international organization, the 222 government of Sudan, the regional government of South southern 223 Sudan, or a nonprofit entity evaluated and certified by an 224 independent third party to be substantially in a relationship to 225 the company's Sudan business operations and of benefit to one or 226 more marginalized populations of Sudan; or, through engagement 227 with the government of Sudan, materially improving conditions 228 for the genocidally victimized population in Darfur.

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- (2) IDENTIFICATION OF COMPANIES.-

(a) Within 90 days after June 8, 2007 the effective date of
this act, the public fund shall make its best efforts to
identify all scrutinized companies in which the public fund has

# Page 8 of 13

597-03206-14 2014948c2 233 direct or indirect holdings or could possibly have such holdings 234 in the future. Such efforts include: 235 1. Reviewing and relying, as appropriate in the public 236 fund's judgment, on publicly available information regarding 237 companies having business operations in Sudan, including 238 information provided by nonprofit organizations, research firms, 239 international organizations, and government entities; 240 2. Contacting asset managers contracted by the public fund which that invest in companies having business operations in 241 242 Sudan: or 243 3. Contacting other institutional investors that have 244 divested from or engaged with companies that have business 245 operations in Sudan. 246 4. Reviewing the laws of the United States regarding the 247 levels of business activity that would cause application of 248 sanctions for companies conducting business or investing in 249 countries that are designated state sponsors of terror. 250 (b) By the first meeting of the public fund following the 251 90-day period described in paragraph (a), the public fund shall 252 assemble all scrutinized companies that fit criteria specified 253 in subparagraphs (1)(u)1., 2., and 3. (1)(t)1., 2., and 3. into 254 a "Scrutinized Companies with Activities in Sudan List" and 255 shall assemble all scrutinized companies that fit criteria 256 specified in subparagraph (1)(u)4. (1)(t)4. into a "Scrutinized 257 Companies with Activities in the Iran Petroleum Energy Sector 2.58 List."

(c) The public fund shall update and make publicly
available quarterly the Scrutinized Companies with Activities in
Sudan List and the Scrutinized Companies with Activities in the

#### Page 9 of 13

597-03206-14 2014948c2 262 Iran Petroleum Energy Sector List based on evolving information 263 from, among other sources, those listed in paragraph (a). 264 (d) Notwithstanding the provisions of this section act, a 265 social-development company that is not complicit in the Darfur 266 genocide is not considered a scrutinized company under 267 subparagraph (1)(u)1. (1)(t)1, subparagraph (1)(u)2. (1)(t)2, 268 or subparagraph (1) (u) 3  $\frac{(1)(t)3}{(1)(t)}$ . 269 (3) REQUIRED ACTIONS.-The public fund shall adhere to the 270 following procedure for assembling companies on the Scrutinized 271 Companies with Activities in Sudan List and the Scrutinized Companies with Activities in the Iran Petroleum Energy Sector 272 273 List: 274 (e) Excluded securities.-275 1. Notwithstanding the provisions of this act, paragraphs 276 (b) and (c) do not apply to indirect holdings in actively 277 managed investment funds. However, the public fund shall submit 278 letters to the managers of such investment funds containing 279 companies that have scrutinized active business operations 280 requesting that they consider removing such companies from the 281 fund or create a similar actively managed fund having indirect 282 holdings devoid of such companies. If the manager creates a 283 similar fund, the public fund shall replace all applicable 284 investments with investments in the similar fund in an expedited 285 timeframe consistent with prudent investing standards. For the purposes of this section, a private equity fund is deemed to be 286 287 an actively managed investment fund.

288 <u>2. Notwithstanding the provisions of this section</u>,
 289 <u>paragraphs (b) and (c) do not apply to exchange-traded funds</u>.
 290 (5) EXPIRATION.—This act expires upon the occurrence of all

#### Page 10 of 13

597-03206-14 2014948c2 291 of the following: 292 (a) If any of the following occur, the public fund shall no longer scrutinize companies according to subparagraphs (1)(u)1., 293 294 2., and 3. (1)(t)1., 2., and 3. and shall no longer assemble the 295 Scrutinized Companies with Activities in Sudan List, shall cease 296 engagement and divestment of such companies, and may reinvest in 297 such companies if as long as such companies do not satisfy the 298 criteria for inclusion in the Scrutinized Companies with 299 Activities in the Iran Petroleum Energy Sector List:

300 1. The Congress or President of the United States, 301 affirmatively and unambiguously states, by means including, but 302 not limited to, legislation, executive order, or written 303 certification from the President to Congress, that the Darfur 304 genocide has been halted for at least 12 months;

305 2. The United States revokes all sanctions imposed against306 the government of Sudan;

307 3. The Congress or President of the United States 308 affirmatively and unambiguously states, by means including, but 309 not limited to, legislation, executive order, or written 310 certification from the President to Congress, that the 311 government of Sudan has honored its commitments to cease attacks 312 on civilians, demobilize and demilitarize the Janjaweed and 313 associated militias, grant free and unfettered access for 314 deliveries of humanitarian assistance, and allow for the safe 315 and voluntary return of refugees and internally displaced 316 persons; or

317 4. The Congress or President of the United States
318 affirmatively and unambiguously states, by means including, but
319 not limited to, legislation, executive order, or written

#### Page 11 of 13

597-03206-14 2014948c2 320 certification from the President to Congress, that mandatory 321 divestment of the type provided for in this section act 322 interferes with the conduct of United States foreign policy. 323 (b) If any of the following occur, the public fund shall no 324 longer scrutinize companies according to subparagraph (1) (u) 4. 325 (1) (t) 4. and shall no longer assemble the Scrutinized Companies 326 with Activities in the Iran Petroleum Energy Sector List and 327 shall cease engagement, investment prohibitions, and divestment. 328 The public fund may reinvest in such companies if as long as 329 such companies do not satisfy the criteria for inclusion in the 330 Scrutinized Companies with Activities in Sudan List: 331 1. The Congress or President of the United States 332 affirmatively and unambiguously states, by means including, but 333 not limited to, legislation, executive order, or written 334 certification from the President to Congress, that the 335 government of Iran has ceased to acquire weapons of mass 336 destruction and support international terrorism; 337 2. The United States revokes all sanctions imposed against 338 the government of Iran; or 339 3. The Congress or President of the United States 340

340 affirmatively and unambiguously declares, by means including, 341 but not limited to, legislation, executive order, or written 342 certification from the President to Congress, that mandatory 343 divestment of the type provided for in this <u>section</u> act 344 interferes with the conduct of United States foreign policy.

345 Section 3. Section 624.449, Florida Statutes, is created to 346 read:

347 <u>624.449 Insurer investment in foreign companies.-A domestic</u>
 348 <u>insurer must provide to the office on a quarterly basis a list</u>

# Page 12 of 13

	597-03206-14 2014948c2
349	of investments that the insurer has in companies included on the
350	"Scrutinized Companies with Activities in Sudan List" and
351	"Scrutinized Companies with Activities in the Iran Petroleum
352	Energy Sector List," compiled by the State Board of
353	Administration pursuant to s. 215.473(2). The insurer's list
354	must include the name of the issuer and the stock, bond,
355	security, and other evidence of indebtedness.
356	Section 4. If any provision of this act or the application
357	thereof to any person or circumstance is held invalid, the
358	invalidity does not affect other provisions or applications of
359	the act which can be given effect without the invalid provision
360	or application, and to this end the provisions of this act are
361	declared severable.
362	Section 5. This act shall take effect July 1, 2014.

# Page 13 of 13