By Senator Hukill

	8-00066-15 2015316
1	A bill to be entitled
2	An act relating to economic business incentives;
3	amending s. 212.08, F.S.; revising the sales tax
4	exemption for certain business purchases of industrial
5	machinery and equipment; deleting certain limitations
6	on the exemption; revising procedural requirements for
7	the exemption; deleting the sales tax exemption for
8	machinery and equipment used for certain federal
9	procurement contracts; conforming cross-references;
10	amending ss. 212.0602, 220.183, 288.0001, 290.0056,
11	290.007, 624.5105, and 1011.94, F.S.; conforming
12	cross-references; providing an effective date.
13	
14	Be It Enacted by the Legislature of the State of Florida:
15	
16	Section 1. Paragraphs (b), (d), and (h) of subsection (5)
17	of section 212.08, Florida Statutes, are amended, present
18	paragraphs (e) through (q) of that subsection are redesignated
19	as paragraphs (d) through (p), respectively, and paragraph (f)
20	of subsection (15) of that section is amended, to read:
21	212.08 Sales, rental, use, consumption, distribution, and
22	storage tax; specified exemptions.—The sale at retail, the
23	rental, the use, the consumption, the distribution, and the
24	storage to be used or consumed in this state of the following
25	are hereby specifically exempt from the tax imposed by this
26	chapter.
27	(5) EXEMPTIONS; ACCOUNT OF USE.—
28	(b) Machinery and equipment used <u>by manufacturers</u> to
29	increase productive output

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8-00066-15 2015316 30 1. Industrial machinery and equipment purchased for 31 exclusive use in this state by a new business in spaceport activities as defined by s. 212.02 or for use in new businesses 32 33 that manufactures, processes, compounds, or produces 34 manufacture, process, compound, or produce for sale items of tangible personal property for sale at fixed locations is are 35 36 exempt from the tax imposed by this chapter if, at the time of 37 the purchase, the purchaser furnishes the seller with a signed 38 certificate stating that the items to be exempted are for 39 exclusive use as provided in this paragraph. The certificate 40 relieves the seller of the responsibility of collecting the tax 41 on the sale of such items, and the department shall look solely 42 to the purchaser for recovery of the tax if it determines that 43 the purchaser was not entitled to the exemption upon an 44 affirmative showing by the taxpayer to the satisfaction of the department that such items are used in a new business in this 45 46 state. Such purchases must be made before the date the business 47 first begins its productive operations, and delivery of the 48 purchased item must be made within 12 months after that date. 49 2. Industrial machinery and equipment purchased for 50 exclusive use by an expanding facility which is engaged in 51 spaceport activities as defined by s. 212.02 or for use in 52 expanding manufacturing facilities or plant units which 53 manufacture, process, compound, or produce for sale items of tangible personal property at fixed locations in this state are 54 55 exempt from any amount of tax imposed by this chapter upon an 56 affirmative showing by the taxpayer to the satisfaction of the department that such items are used to increase the productive 57 output of such expanded facility or business by not less than 5 58

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59	percent.
60	3.a. To receive an exemption provided by subparagraph 1. or
61	subparagraph 2., a qualifying business entity shall apply to the
62	department for a temporary tax exemption permit. The application
63	shall state that a new business exemption or expanded business
64	exemption is being sought. Upon a tentative affirmative
65	determination by the department pursuant to subparagraph 1. or
66	subparagraph 2., the department shall issue such permit.
67	b. The applicant shall maintain all necessary books and
68	records to support the exemption. Upon completion of purchases
69	of qualified machinery and equipment pursuant to subparagraph 1.
70	or subparagraph 2., the temporary tax permit shall be delivered
71	to the department or returned to the department by certified or
72	registered mail.
73	c. If, in a subsequent audit conducted by the department,
74	it is determined that the machinery and equipment purchased as
75	exempt under subparagraph 1. or subparagraph 2. did not meet the
76	criteria mandated by this paragraph or if commencement of
77	production did not occur, the amount of taxes exempted at the
78	time of purchase shall immediately be due and payable to the
79	department by the business entity, together with the appropriate
80	interest and penalty, computed from the date of purchase, in the
81	manner prescribed by this chapter.
82	d. If a qualifying business entity fails to apply for a
83	temporary exemption permit or if the tentative determination by
84	the department required to obtain a temporary exemption permit
85	is negative, a qualifying business entity shall receive the
86	exemption provided in subparagraph 1. or subparagraph 2. through
87	a refund of previously paid taxes. No refund may be made for

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88 such taxes unless the criteria mandated by subparagraph 1. or 89 subparagraph 2. have been met and commencement of production has 90 occurred.

91 4. The department shall adopt rules governing applications 92 for, issuance of, and the form of temporary tax exemption 93 permits; provisions for recapture of taxes; and the manner and 94 form of refund applications, and may establish guidelines as to 95 the requisites for an affirmative showing of increased 96 productive output, commencement of production, and qualification 97 for exemption.

98 2.5. The exemption does exemptions provided in 99 subparagraphs 1. and 2. do not apply to industrial machinery or 100 equipment purchased or used by an electric utility company companies, a communications company companies, an oil or gas 101 exploration or production operation operations, a publishing 102 103 firm firms that does do not export at least 50 percent of its 104 their finished product out of the state, a any firm subject to 105 regulation by the Division of Hotels and Restaurants of the Department of Business and Professional Regulation, or a any 106 107 firm that does not manufacture, process, compound, or produce 108 for sale items of tangible personal property or that does not 109 use such machinery and equipment in spaceport activities as required by this paragraph. The exemption applies exemptions 110 provided in subparagraphs 1. and 2. shall apply to industrial 111 112 machinery and equipment purchased for use in phosphate or other 113 solid minerals severance, mining, or processing operations.

114 <u>3.6.</u> For the purposes of the <u>exemption</u>, the term exemptions 115 provided in subparagraphs 1. and 2., these terms have the 116 following meanings:

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8-00066-15 2015316 a. "industrial machinery and equipment" means tangible 117 118 personal property or other property that has a depreciable life of 3 years or more and that is used as an integral part in the 119 120 manufacturing, processing, compounding, or production of 121 tangible personal property for sale or is exclusively used in 122 spaceport activities. A building and its structural components 123 are not industrial machinery and equipment unless the building or structural component is so closely related to the industrial 124 125 machinery and equipment which that it houses or supports that the building or structural component can be expected to be 126 127 replaced when the machinery and equipment are replaced. Heating 128 and air-conditioning systems are not industrial machinery and 129 equipment unless the sole justification for their installation 130 is to meet the requirements of the production process, even 131 though the system may provide incidental comfort to employees or 132 serve, to an insubstantial degree, nonproduction activities. The 133 term includes parts and accessories for industrial machinery and 134 equipment only to the extent that the exemption thereof is 135 consistent with the provisions of this paragraph. 136 b. "Productive output" means the number of units actually 137 produced by a single plant, operation, or product line in a 138 single continuous 12-month period, irrespective of sales. 139 Increases in productive output shall be measured by the output 140 for 12 continuous months selected by the expanding business after completion of the installation of such machinery or 141 142 equipment over the output for the 12 continuous months 143 immediately preceding such installation. However, in no case may

144 such time period begin later than 2 years after completion of

145 the installation of the new machinery and equipment. The units

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8-00066-15 2015316 146 used to measure productive output shall be physically comparable 147 between the two periods, irrespective of sales. 148 (d) Machinery and equipment used under federal procurement 149 contract.-150 1. Industrial machinery and equipment purchased by an 151 expanding business which manufactures tangible personal property 152 pursuant to federal procurement regulations at fixed locations 153 in this state are exempt from the tax imposed in this chapter 154 upon an affirmative showing by the taxpayer to the satisfaction 155 of the department that such items are used to increase the 156 implicit productive output of the expanded business by not less 157 than 10 percent. The percentage of increase is measured as 158 deflated implicit productive output for the calendar year during 159 which the installation of the machinery or equipment is 160 completed or during which commencement of production utilizing 161 such items is begun divided by the implicit productive output 162 for the preceding calendar year. In no case may the commencement of production begin later than 2 years following completion of 163 164 installation of the machinery or equipment. 165 2. The amount of the exemption allowed shall equal the 166 taxes otherwise imposed by this chapter on qualifying industrial 167 machinery or equipment reduced by the percentage of gross 168 receipts from cost-reimbursement type contracts attributable to 169 the plant or operation to total gross receipts so attributable, 170 accrued for the year of completion or commencement. 171 3. The exemption provided by this paragraph shall inure to 172 the taxpayer only through refund of previously paid taxes. Such 173 refund shall be made within 30 days of formal approval by the 174 department of the taxpayer's application, which application may

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175	be made on an annual basis following installation of the
176	machinery or equipment.
177	4. For the purposes of this paragraph, the term:
178	a. "Cost-reimbursement type contracts" has the same meaning
179	as in 32 C.F.R. s. 3-405.
180	b. "Deflated implicit productive output" means the product
181	of implicit productive output times the quotient of the national
182	defense implicit price deflator for the preceding calendar year
183	divided by the deflator for the year of completion or
184	commencement.
185	c. "Eligible costs" means the total direct and indirect
186	costs, as defined in 32 C.F.R. ss. 15-202 and 15-203, excluding
187	general and administrative costs, selling expenses, and profit,
188	defined by the uniform cost-accounting standards adopted by the
189	Cost-Accounting Standards Board created pursuant to 50 U.S.C. s.
190	2168.
191	d. "Implicit productive output" means the annual eligible
192	costs attributable to all contracts or subcontracts subject to
193	federal procurement regulations of the single plant or operation
194	at which the machinery or equipment is used.
195	e. "Industrial machinery and equipment" means tangible
196	personal property or other property that has a depreciable life
197	of 3 years or more, that qualifies as an eligible cost under
198	federal procurement regulations, and that is used as an integral
199	part of the process of production of tangible personal property.
200	A building and its structural components are not industrial
201	machinery and equipment unless the building or structural
202	component is so closely related to the industrial machinery and
203	equipment that it houses or supports that the building or
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204	 structural component can be expected to be replaced when the
205	machinery and equipment are replaced. Heating and air-
206	conditioning systems are not industrial machinery and equipment
207	unless the sole justification for their installation is to meet
208	the requirements of the production process, even though the
209	system may provide incidental comfort to employees or serve, to
210	an insubstantial degree, nonproduction activities. The term
211	includes parts and accessories only to the extent that the
212	exemption of such parts and accessories is consistent with the
213	provisions of this paragraph.
214	f. "National defense implicit price deflator" means the
215	national defense implicit price deflator for the gross national
216	product as determined by the Bureau of Economic Analysis of the
217	United States Department of Commerce.
218	5. The exclusions provided in subparagraph (b)5. apply to
219	this exemption. This exemption applies only to machinery or
220	equipment purchased pursuant to production contracts with the
221	United States Department of Defense and Armed Forces, the
222	National Aeronautics and Space Administration, and other federal
223	agencies for which the contracts are classified for national
224	security reasons. In no event shall the provisions of this
225	paragraph apply to any expanding business the increase in
226	productive output of which could be measured under the
227	provisions of sub-subparagraph (b)6.b. as physically comparable
228	between the two periods.
229	<u>(g)</u> (h) Business property used in an enterprise zone.—
230	1. Business property purchased for use by <u>a business</u>
231	businesses located in an enterprise zone which is subsequently
232	used in an enterprise zone <u>is</u> shall be exempt from the tax

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233	imposed by this chapter. This exemption inures to the business
234	only through a refund of previously paid taxes. A refund shall
235	be authorized upon an affirmative showing by the taxpayer, to
236	the satisfaction of the department, that the requirements of
237	this paragraph have been met.
238	2. To receive a refund, the business must file under oath
239	with the governing body or enterprise zone development agency
240	that has having jurisdiction over the enterprise zone where the
241	business is located, as applicable, an application, under oath,
242	which includes:
243	a. The name and address of the business claiming the
244	refund.
245	b. The identifying number assigned pursuant to s. 290.0065
246	to the enterprise zone in which the business is located.
247	c. A specific description of the property for which a
248	refund is sought, including its serial number or other permanent
249	identification number.
250	d. The location of the property.
251	e. The sales invoice or other proof of purchase of the
252	property, showing the amount of sales tax paid, the date of
253	purchase, and the name and address of the sales tax dealer from
254	whom the property was purchased.
255	f. Whether the business is a small business as defined by
256	s. 288.703.
257	g. If applicable, the name and address of each permanent
258	employee of the business, including, for each employee who is a
259	resident of an enterprise zone, the identifying number assigned
260	pursuant to s. 290.0065 to the enterprise zone in which the
261	employee resides.
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8-00066-15 2015316 3. Within 10 working days after receipt of an application, 262 263 the governing body or enterprise zone development agency shall 264 review the application to determine if it contains all the 265 information required under pursuant to subparagraph 2. and meets 266 the criteria specified set out in this paragraph. The governing 267 body or agency shall certify all applications that contain the 268 information required under pursuant to subparagraph 2. and meet 269 the criteria specified set out in this paragraph as eligible to 270 receive a refund. If applicable, the governing body or agency shall also certify if 20 percent of the employees of the 271 272 business are residents of an enterprise zone, excluding 273 temporary and part-time employees. The certification must shall 274 be in writing, and a copy of the certification must shall be 275 transmitted to the executive director of the department of 276 Revenue. The business is shall be responsible for forwarding a 277 certified application to the department within the time 278 specified in subparagraph 4.

4. An application for a refund pursuant to this paragraph
must be submitted to the department within 6 months after the
tax is due on the business property that is purchased.

282 5. The amount refunded on purchases of business property 283 under this paragraph must shall be the lesser of 97 percent of 284 the sales tax paid on such business property or \$5,000, or, if 285 no less than 20 percent or more of the employees of the business are residents of an enterprise zone, excluding temporary and 286 287 part-time employees, the amount must refunded on purchases of 288 business property under this paragraph shall be the lesser of 97 289 percent of the sales tax paid on such business property or \$10,000. A refund must approved pursuant to this paragraph shall 290

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291	be made within 30 days after formal approval by the department
292	of the application for the refund. A refund may not be granted
293	under this paragraph unless the amount to be refunded exceeds
294	\$100 in sales tax paid on purchases made within a 60-day time
295	period.
296	6. The department shall adopt rules governing the manner
297	and form of refund applications and may establish guidelines as
298	to the requisites for an affirmative showing of qualification
299	for exemption under this paragraph.
300	7. If the department determines that the business property
301	is used outside an enterprise zone within 3 years <u>after</u> from the
302	date of purchase, the amount of taxes refunded to the business
303	purchasing such business property <u>is</u> shall immediately be due
304	and payable to the department by the business, together with the
305	appropriate interest and penalty, computed from the date of
306	purchase, in the manner provided by this chapter.
307	Notwithstanding this subparagraph, business property used
308	exclusively in:
309	a. Licensed commercial fishing vessels,
310	b. Fishing guide boats, or
311	c. Ecotourism guide boats
312	
313	that leave and return to a fixed location within an area
314	designated under s. 379.2353, Florida Statutes 2010, are
315	eligible for the exemption provided under this paragraph if <u>the</u>
316	all requirements of this paragraph are met. <u>The</u> Such vessels and
317	boats must be owned by a business that is eligible to receive
318	the exemption provided under this paragraph . This exemption does
319	not apply to the purchase of a vessel or boat.
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320	8. The department shall deduct an amount equal to 10
321	percent of each refund granted under this paragraph from the
322	amount transferred into the Local Government Half-cent Sales Tax
323	Clearing Trust Fund pursuant to s. 212.20 for the county area in
324	which the business property is located and shall transfer that
325	amount to the General Revenue Fund.
326	9. For the purposes of this exemption, the term "business
327	property" means new or used property defined as "recovery
328	property" in s. 168(c) of the Internal Revenue Code of 1954, as
329	amended, except:
330	a. Property classified as 3-year property under s.
331	168(c)(2)(A) of the Internal Revenue Code of 1954, as amended;
332	b. Industrial machinery and equipment as defined in
333	subparagraph (b)3. sub-subparagraph (b)6.a. and eligible for
334	exemption under paragraph (b);
335	c. Building materials as defined in sub-subparagraph
336	<u>(f)8.a.(g)8.a.;</u> and
337	d. Business property having a sales price of under \$5,000
338	per unit.
339	10. This paragraph expires on the date specified in s.
340	290.016 for the expiration of the Florida Enterprise Zone Act.
341	(15) ELECTRICAL ENERGY USED IN AN ENTERPRISE ZONE
342	(f) For the purpose of the exemption provided in this
343	subsection, the term "qualified business" means a business that
344	which is:
345	1. First occupying a new structure to which electrical
346	service, other than that used for construction purposes, has not
347	been previously provided or furnished;
348	2. Newly occupying an existing, remodeled, renovated, or
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8-00066-15 2015316 349 rehabilitated structure to which electrical service, other than 350 that used for remodeling, renovation, or rehabilitation of the 351 structure, has not been provided or furnished in the three 352 preceding billing periods; or 353 3. Occupying a new, remodeled, rebuilt, renovated, or 354 rehabilitated structure for which a refund has been granted 355 pursuant to paragraph (5)(f) $\frac{(5)(g)}{(5)}$. 356 Section 2. Section 212.0602, Florida Statutes, is amended 357 to read: 358 212.0602 Education; limited exemption.-To facilitate 359 investment in education and job training, there is also exempt 360 from the taxes levied under this chapter, subject to the 361 provisions of this section, the purchase or lease of materials, 362 equipment, and other items or the license in or lease of real 363 property by an any entity, institution, or organization that is 364 primarily engaged in teaching students to perform any of the 365 activities or services described in s. 212.031(1)(a)9., that 366 conducts classes at a fixed location located in this state, that 367 is licensed under chapter 1005, and that has at least 500 368 enrolled students is exempt from the taxes levied under this 369 chapter. An Any entity, institution, or organization meeting the 370 requirements of this section shall be deemed to qualify for the 371 exemptions under in ss. 212.031(1)(a)9. and 212.08(5)(e) 372 212.08(5)(f) and (12), and to qualify for an exemption for its 373 purchase or lease of materials, equipment, and other items used 374 for education or demonstration of the school's curriculum, 375 including supporting operations. Nothing in This section does 376 not shall preclude an entity described in this section from qualifying for any other exemption provided under for in this 377

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378	chapter.
379	Section 3. Paragraph (c) of subsection (1) of section
380	220.183, Florida Statutes, is amended to read:
381	220.183 Community contribution tax credit
382	(1) AUTHORIZATION TO GRANT COMMUNITY CONTRIBUTION TAX
383	CREDITS; LIMITATIONS ON INDIVIDUAL CREDITS AND PROGRAM
384	SPENDING
385	(c) The total amount of tax credit which may be granted for
386	all programs approved under this section, <u>s. 212.08(5)(o)</u> s.
387	212.08(5)(p) , and s. 624.5105 is \$18.4 million annually for
388	projects that provide homeownership opportunities for low-income
389	households or very-low-income households as those terms are
390	defined in s. 420.9071 and \$3.5 million annually for all other
391	projects.
392	Section 4. Paragraph (c) of subsection (2) of section
393	288.0001, Florida Statutes, is amended to read:
394	288.0001 Economic Development Programs EvaluationThe
395	Office of Economic and Demographic Research and the Office of
396	Program Policy Analysis and Government Accountability (OPPAGA)
397	shall develop and present to the Governor, the President of the
398	Senate, the Speaker of the House of Representatives, and the
399	chairs of the legislative appropriations committees the Economic
400	Development Programs Evaluation.
401	(2) The Office of Economic and Demographic Research and
402	OPPAGA shall provide a detailed analysis of economic development
403	programs as provided in the following schedule:
404	(c) By January 1, 2016, and every 3 years thereafter, an
405	analysis of the following:
406	1. The qualified defense contractor and space flight
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407	business tax refund program established under s. 288.1045.
408	2. The tax exemption for semiconductor, defense, or space
409	technology sales established under <u>s. 212.08(5)(i)</u> s.
410	212.08(5)(j) .
411	3. The Military Base Protection Program established under
412	s. 288.980.
413	4. The Manufacturing and Spaceport Investment Incentive
414	Program formerly established under s. 288.1083.
415	5. The Quick Response Training Program established under s.
416	288.047.
417	6. The Incumbent Worker Training Program established under
418	s. 445.003.
419	7. International trade and business development programs
420	established or funded under s. 288.826.
421	Section 5. Paragraph (a) of subsection (9) of section
422	290.0056, Florida Statutes, is amended to read:
423	290.0056 Enterprise zone development agency
424	(9) The following powers and responsibilities shall be
425	performed by the governing body creating the enterprise zone
426	development agency acting as the managing agent of the
427	enterprise zone development agency, or, contingent upon approval
428	by such governing body, such powers and responsibilities shall
429	be performed by the enterprise zone development agency:
430	(a) To review, process, and certify applications for state
431	enterprise zone tax incentives pursuant to <u>ss. 212.08(5)(f) and</u>
432	<u>(g)</u> ss. 212.08(5)(g), (h), and (15); 212.096; 220.181; and
433	220.182.
434	Section 6. Subsections (4) and (5) of section 290.007,
435	Florida Statutes, are amended to read:

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436	290.007 State incentives available in enterprise zonesThe
437	following incentives are provided by the state to encourage the
438	revitalization of enterprise zones:
439	(4) The sales tax exemption for building materials used in
440	the rehabilitation of real property in enterprise zones provided
441	in <u>s. 212.08(5)(f)</u> s. 212.08(5)(g) .
442	(5) The sales tax exemption for business equipment used in
443	an enterprise zone provided in <u>s. 212.08(5)(g)</u> s. 212.08(5)(h) .
444	Section 7. Paragraph (c) of subsection (1) of section
445	624.5105, Florida Statutes, is amended to read:
446	624.5105 Community contribution tax credit; authorization;
447	limitations; eligibility and application requirements;
448	administration; definitions; expiration
449	(1) AUTHORIZATION TO GRANT TAX CREDITS; LIMITATIONS
450	(c) The total amount of tax credit which may be granted for
451	all programs approved under this section and <u>ss. 212.08(5)(o)</u>
452	ss. 212.08(5)(p) and 220.183 is \$18.4 million annually for
453	projects that provide homeownership opportunities for low-income
454	households or very-low-income households as those terms are
455	defined in s. 420.9071 and \$3.5 million annually for all other
456	projects.
457	Section 8. Subsection (1) of section 1011.94, Florida
458	Statutes, is amended to read:
459	1011.94 University Major Gifts Program.—
460	(1) The There is established a University Major Gifts
461	Program <u>is established</u> . The purpose of the program is to enable
462	each university to provide donors with an incentive in the form
463	of matching grants for donations for the establishment of
464	permanent endowments and sales tax exemption matching funds
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465	received pursuant to <u>s. 212.08(5)(i)</u> s. 212.08(5)(j) , which must
466	be invested, with the proceeds of the investment used to support
467	libraries and instruction and research programs $_{m{ au}}$ as defined by
468	the Board of Governors.
469	Section 9. This act shall take effect January 1, 2016.

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