House



LEGISLATIVE ACTION

Senate Comm: WD 03/30/2015

The Committee on Criminal Justice (Brandes) recommended the following:

Senate Substitute for Amendment (757076) (with title amendment)

Delete everything after the enacting clause

may be cited as the "Florida Contraband Forfeiture Act."

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Section 1. Subsection (1) of section 932.701, Florida
Statutes, is amended to read:
932.701 Short title; definitions.(1) Sections 932.701-<u>932.7061</u> 932.706 shall be known and

and insert:

Page 1 of 19

323508

Section 2. Subsection (11) of section 932.704, Florida Statutes, is amended to read:

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932.704 Forfeiture proceedings.-

14 (11) (a) The Department of Law Enforcement, in consultation with the Florida Sheriffs Association and the Florida Police 15 16 Chiefs Association, shall develop guidelines and training 17 procedures to be used by state and local law enforcement 18 agencies and state attorneys in implementing the Florida Contraband Forfeiture Act. Each state or local law enforcement 19 agency that seizes property for the purpose of forfeiture shall 20 periodically review seizures of assets made by the agency's law 21 22 enforcement officers, settlements, and forfeiture proceedings 23 initiated by the agency, to determine whether such seizures, 24 settlements, and forfeitures comply with the Florida Contraband 25 Forfeiture Act and the guidelines adopted under this subsection. 26 Such review must occur at least annually. If the review suggests 27 deficiencies, the state or local law enforcement agency shall 28 promptly move to ensure the agency's compliance with this act.

(b) The determination of whether an agency will file a civil forfeiture action must be the sole responsibility of the head of the agency or his or her designee.

(c) (b) The determination of whether to seize currency must be made by supervisory personnel. The agency's legal counsel must be notified as soon as possible.

(d) The employment, salary, promotion, or other compensation of any law enforcement officer may not depend on obtaining a quota of seizures.

(e) A seizing agency must ensure, through the use of written policies, procedures, and training, compliance with all

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40	applicable legal requirements regarding seizing, maintaining,
41	and forfeiting property under this act.
42	(f) When property is seized for forfeiture, the probable
43	cause supporting the seizure must be promptly reviewed by
44	supervisory personnel. The seizing agency's legal counsel must
45	be notified as soon as possible of all seizures and conduct a
46	review to determine whether there is legal sufficiency to
47	proceed with a forfeiture action.
48	(g) Each seizing agency must have written policies and
49	procedures promoting, when there is no other legitimate basis
50	for holding seized property, the prompt release of such property
51	as may be required by the act or by agency determination. To
52	help ensure that property is not wrongfully held after seizure,
53	each law enforcement agency must have written policies and
54	procedures ensuring that all asserted claims of interest in
55	seized property are promptly reviewed for potential validity.
56	(h) The settlement of any forfeiture action must be
57	consistent with the mandates of this act and in compliance with
58	agency policy or directives.
59	(i) Law enforcement agency personnel involved in the
60	seizure of property for forfeiture shall receive basic training
61	and continuing education as required by this act. Each agency
62	shall maintain records demonstrating every law enforcement
63	officer's compliance with these training requirements. A portion
64	of such training must address the legal aspects of forfeiture,
65	including, but not limited to, search and seizure and other
66	constitutional considerations.
67	Section 3. Section 932.7055, Florida Statutes, is amended
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69 932.7055 Disposition of liens and forfeited property.70 (1) When a seizing agency obtains a final judgment granting
71 forfeiture of real property or personal property, it may elect
72 to:

(a) Retain the property for the agency's use;

(a) (b) Sell the property at public auction or by sealed bid to the highest bidder, except for real property, which <u>must</u> should be sold in a commercially reasonable manner after appraisal by listing on the market; or

(b)(c) Salvage, Trade, or transfer the property to any public or nonprofit organization.

(2) Notwithstanding subsection (1), a seizing agency must destroy any image and the medium on which the image is recorded, including, but not limited to, a photograph, video tape, diskette, compact disc, or fixed disk made in violation of s. 810.145 when the image and the medium on which it is recorded is no longer needed for an official purpose. The agency may not sell or retain any image.

(3) If the forfeited property is subject to a lien preserved by the court as provided in s. 932.703(6)(b), the agency shall:

90 (a) Sell the property with the proceeds being used towards91 satisfaction of any liens; or

92 (b) Have the lien satisfied prior to taking any action93 authorized by subsection (1).

94 (4) The proceeds from the sale of forfeited property shall95 be disbursed in the following priority:

96 (a) Payment of the balance due on any lien preserved by the97 court in the forfeiture proceedings.

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(b) Payment of the cost incurred by the seizing agency in connection with the storage, maintenance, security, and forfeiture of such property.

(c) Payment of court costs incurred in the forfeiture proceeding.

(d) Notwithstanding any other provision of this subsection, and for the 2014-2015 fiscal year only, the funds in a special law enforcement trust fund established by the governing body of a municipality may be expended to reimburse the general fund of the municipality for moneys advanced from the general fund to the special law enforcement trust fund before October 1, 2001. This paragraph expires July 1, 2015.

110 (5) (a) If the seizing agency is a county or municipal 111 agency, 50 percent of the remaining proceeds shall be deposited 112 into in a special law enforcement trust fund established by the 113 board of county commissioners or the governing body of the 114 municipality. Such proceeds and interest earned therefrom shall 115 be used for school resource officer, crime prevention, safe neighborhood, or drug abuse education and prevention programs. 116 117 The remaining 50 percent of the proceeds shall be deposited into 118 the Crimes Compensation Trust Fund, or for other law enforcement 119 purposes, which include defraying the cost of protracted or 120 complex investigations, providing additional equipment or 121 expertise, purchasing automated external defibrillators for use 122 in law enforcement vehicles, and providing matching funds to 123 obtain federal grants. The proceeds and interest may not be used 124 to meet normal operating expenses of the law enforcement agency. 125 (b) These funds may be expended upon request by the sheriff

to the board of county commissioners or by the chief of police

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127 to the governing body of the municipality, accompanied by a 128 written certification that the request complies with the 129 provisions of this subsection, and only upon appropriation to 130 the sheriff's office or police department by the board of county 131 commissioners or the governing body of the municipality.

(c) An agency or organization, other than the seizing agency, which that wishes to receive such funds shall apply to 133 the sheriff or chief of police for an appropriation. The and its application shall be accompanied by a written certification that the moneys will be used for an authorized purpose. Such requests for expenditures shall include a statement describing anticipated recurring costs for the agency for subsequent fiscal years. An agency or organization that receives money pursuant to this subsection shall provide an accounting for such moneys and shall furnish the same reports as an agency of the county or municipality that receives public funds. Such funds may be 143 expended in accordance with the following procedures:

1. Such funds may be used only for school resource officer, crime prevention, safe neighborhood, drug abuse education, or drug prevention programs or such other law enforcement purposes as the board of county commissioners or governing body of the municipality deems appropriate.

2. Such funds shall not be a source of revenue to meet normal operating needs of the law enforcement agency.

(d) 3. After July 1, 1992, and During each every fiscal year thereafter, each any local law enforcement agency that acquires at least \$15,000 pursuant to the Florida Contraband Forfeiture Act within a fiscal year must expend or donate 50 no less than 15 percent of such proceeds pursuant to the Florida Contraband



156 Forfeiture Act for the support or operation of any drug 157 treatment, drug abuse education, drug prevention, crime 158 prevention, safe neighborhood, or school resource officer 159 programs program(s). An agency or organization, other than the 160 seizing agency, which wishes to receive such funds must apply to 161 the seizing local law enforcement agency for an appropriation. 162 Funding requests by such agencies or organizations must be 163 accompanied by a written certification stating that the moneys 164 will be used for an authorized purpose, detailing how the funds 165 will be used, and affirming that the expenditure will be used 166 for only the support of drug treatment, drug abuse education, 167 drug prevention, crime prevention, safe neighborhood, or school 168 resource officer programs. Such requests are public records as 169 defined in chapter 119. The local law enforcement agency has the 170 discretion to determine which programs program(s) will receive 171 the designated proceeds.

(e) Notwithstanding the drug abuse education, drug treatment, drug prevention, crime prevention, safe neighborhood, 173 or school resource officer programs minimum expenditures or donations, the sheriff and the board of county commissioners or the chief of police and the governing body of the municipality may agree to expend or donate such funds over a period of years if the expenditure or donation of the such minimum amount in any given fiscal year would exceed the needs of the county or municipality for such programs program(s). Nothing in this section precludes the expenditure or donation of forfeiture 182 proceeds in excess of the minimum amounts established herein.

183 (6) If the seizing agency is a state agency, all remaining proceeds shall be deposited into the Crimes Compensation Trust 184

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185 Fund General Revenue Fund. However, if the seizing agency is: 186 (a) The Department of Law Enforcement, the proceeds accrued pursuant to the provisions of the Florida Contraband Forfeiture 187 188 Act shall be deposited into the Forfeiture and Investigative 189 Support Trust Fund as provided in s. 943.362 or into the 190 department's Federal Law Enforcement Trust Fund as provided in 191 s. 943.365, as applicable. 192 (b) The Division of Alcoholic Beverages and Tobacco, the 193 proceeds accrued pursuant to the Florida Contraband Forfeiture 194 Act shall be deposited into the Alcoholic Beverage and Tobacco 195 Trust Fund or into the department's Federal Law Enforcement Trust Fund as provided in s. 561.027, as applicable. 196 197 (c) The Department of Highway Safety and Motor Vehicles, 198 the proceeds accrued pursuant to the Florida Contraband 199 Forfeiture Act shall be deposited into the Department of Highway 200 Safety and Motor Vehicles Law Enforcement Trust Fund as provided 201 in s. 932.705(1)(a) or into the department's Federal Law Enforcement Trust Fund as provided in s. 932.705(1)(b), as 202 203 applicable. 204 (d) The Fish and Wildlife Conservation Commission, the proceeds accrued pursuant to the provisions of the Florida 205 Contraband Forfeiture Act shall be deposited into the State Game 206 Trust Fund as provided in ss. 379.338, 379.339, and 379.3395 or 207 2.08 into the Marine Resources Conservation Trust Fund as provided in 209 s. 379.337. 210 (c) A state attorney's office acting within its judicial 211 circuit, the proceeds accrued pursuant to the provisions of the 212 Florida Contraband Forfeiture Act shall be deposited into the 213 State Attorney's Forfeiture and Investigative Support Trust Fund

Page 8 of 19

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214 to be used for the investigation of crime and prosecution of 215 criminals within the judicial circuit.
216 (f) A school board security agency employing law

(f) A school board security agency employing law enforcement officers, the proceeds accrued pursuant to the provisions of the Florida Contraband Forfeiture Act shall be deposited into the School Board Law Enforcement Trust Fund.

(g) One of the State University System police departments acting within the jurisdiction of its employing state university, the proceeds accrued pursuant to the provisions of the Florida Contraband Forfeiture Act shall be deposited into that state university's special law enforcement trust fund.

(h) The Department of Agriculture and Consumer Services, the proceeds accrued pursuant to the Florida Contraband Forfeiture Act shall be deposited into the General Inspection Trust Fund or into the department's Federal Law Enforcement Trust Fund as provided in s. 570.205, as applicable.

(i) The Department of Military Affairs, the proceeds accrued from federal forfeiture sharing pursuant to 21 U.S.C. ss. 881(e)(1)(A) and (3), 18 U.S.C. s. 981(e)(2), and 19 U.S.C. s. 1616a shall be deposited into the Armory Board Trust Fund and used for purposes authorized by such federal provisions based on the department's budgetary authority or into the department's Federal Law Enforcement Trust Fund as provided in s. 250.175, as applicable.

238 (j) The Medicaid Fraud Control Unit of the Department of
239 Legal Affairs, the proceeds accrued pursuant to the provisions
240 of the Florida Contraband Forfeiture Act shall be deposited into
241 the Department of Legal Affairs Grants and Donations Trust Fund
242 to be used for investigation and prosecution of Medicaid fraud,



243 abuse, neglect, and other related cases by the Medicaid Fraud 244 Control Unit.

245 (k) The Division of State Fire Marshal in the Department of 246 Financial Services, the proceeds accrued under the Florida 247 Contraband Forfeiture Act shall be deposited into the Insurance 248 Regulatory Trust Fund to be used for the purposes of arson suppression, arson investigation, and the funding of anti-arson 249 250 rewards.

2.51 (1) The Division of Insurance Fraud of the Department of 252 Financial Services, the proceeds accrued pursuant to the 253 provisions of the Florida Contraband Forfeiture Act shall be 254 deposited into the Insurance Regulatory Trust Fund as provided 255 in s. 626.9893 or into the Department of Financial Services' 256 Federal Law Enforcement Trust Fund as provided in s. 17.43, as 257 applicable.

(7) If more than one law enforcement agency is acting 259 substantially to effect the forfeiture, the court having jurisdiction over the forfeiture proceedings shall, upon motion, equitably distribute all proceeds and other property among the seizing agencies.

263 (8) Upon the sale of any motor vehicle, vessel, aircraft, 264 real property, or other property requiring a title, the 265 appropriate agency shall issue a title certificate to the purchaser. Upon the request of any law enforcement agency which 266 267 elects to retain titled property after forfeiture, the appropriate state agency shall issue a title certificate for 269 such property to said law enforcement agency.

270 (9) A Neither the law enforcement agency, or nor the entity 271 having budgetary control over the law enforcement agency, may

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COMMITTEE AMENDMENT

Florida Senate - 2015 Bill No. SB 440

323508

272 not shall anticipate future forfeitures or the proceeds from 273 those forfeitures therefrom in the adoption and approval of the 274 agency's budget for the law enforcement agency.

Section 4. Section 932.7061, Florida Statutes, is created to read:

277 932.7061 Each state or local law enforcement agency that 278 seizes property for the purpose of forfeiture must complete an 279 annual report indicating whether that agency has received or forfeited property under this act. The report, to be submitted 281 on a form designed by the law enforcement agency, must, at a 282 minimum, specify the type of property, its approximate value, 283 the court case number, the type of offense for which the property was seized, disposition of the property, and the dollar amount of the proceeds received or expended in seizing the property. This report must be kept on file with the seizing 287 agency for public access.

Section 5. Paragraph (a) of subsection (9) of section 322.34, Florida Statutes, is amended to read:

322.34 Driving while license suspended, revoked, canceled, or disqualified.-

292 (9) (a) A motor vehicle that is driven by a person under the 293 influence of alcohol or drugs in violation of s. 316.193 is 294 subject to seizure and forfeiture under ss. 932.701-932.7061 932.706 and is subject to liens for recovering, towing, or 295 296 storing vehicles under s. 713.78 if, at the time of the offense, 297 the person's driver license is suspended, revoked, or canceled 298 as a result of a prior conviction for driving under the 299 influence.

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Section 6. Subsection (4) of section 323.001, Florida



301 Statutes, is amended to read:

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302 323.001 Wrecker operator storage facilities; vehicle
303 holds.-

304 (4) The requirements for a written hold apply when the 305 following conditions are present:

(a) The officer has probable cause to believe the vehicle should be seized and forfeited under the Florida Contraband
 Forfeiture Act, ss. 932.701-932.7061 932.706;

(b) The officer has probable cause to believe the vehicle should be seized and forfeited under chapter 379;

(c) The officer has probable cause to believe the vehiclewas used as the means of committing a crime;

(d) The officer has probable cause to believe that the vehicle is itself evidence that tends to show that a crime has been committed or that the vehicle contains evidence, which cannot readily be removed, which tends to show that a crime has been committed;

(e) The officer has probable cause to believe the vehicle was involved in a traffic accident resulting in death or personal injury and should be sealed for investigation and collection of evidence by a vehicular homicide investigator;

322 (f) The vehicle is impounded or immobilized pursuant to s. 323 316.193 or s. 322.34; or

(g) The officer is complying with a court order. Section 7. Paragraph (b) of subsection (3) of section 326 328.07, Florida Statutes, is amended to read: 327 328.07 Hull identification number required.-(3) (b) If any of the hull identification numbers required by

323508

330 the United States Coast Guard for a vessel manufactured after 331 October 31, 1972, do not exist or have been altered, removed, 332 destroyed, covered, or defaced or the real identity of the 333 vessel cannot be determined, the vessel may be seized as 334 contraband property by a law enforcement agency or the division, 335 and shall be subject to forfeiture pursuant to ss. 932.701-336 932.7061 932.706. Such vessel may not be sold or operated on the 337 waters of the state unless the division receives a request from 338 a law enforcement agency providing adequate documentation or is directed by written order of a court of competent jurisdiction 339 340 to issue to the vessel a replacement hull identification number 341 which shall thereafter be used for identification purposes. No 342 vessel shall be forfeited under the Florida Contraband 343 Forfeiture Act when the owner unknowingly, inadvertently, or 344 neglectfully altered, removed, destroyed, covered, or defaced 345 the vessel hull identification number. 346 Section 8. Paragraph (c) of subsection (2) of section 347 817.625, Florida Statutes, is amended to read: 348 817.625 Use of scanning device or reencoder to defraud; penalties.-349 350 (2) 351 (c) Any person who violates subparagraph (a)1. or 352 subparagraph (a)2. shall also be subject to the provisions of 353 ss. 932.701-932.7061 932.706. 354 Section 9. For the purpose of incorporating the amendment 355 made by this act to section 932.704, Florida Statutes, in a 356 reference thereto, section 27.3451, Florida Statutes, is 357 reenacted to read:

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27.3451 State Attorney's Forfeiture and Investigative

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359 Support Trust Fund.-There is created for each of the several 360 state attorneys a trust fund to be known as the State Attorney's Forfeiture and Investigative Support Trust Fund. Revenues 361 362 received by a state attorney as a result of forfeiture 363 proceedings, as provided under s. 932.704, shall be deposited in 364 such trust fund and shall be used, when authorized by 365 appropriation or action of the Executive Office of the Governor 366 pursuant to s. 216.181(11), for the investigation of crime, 367 prosecution of criminals, or other law enforcement purposes.

368 Section 10. For the purpose of incorporating the amendment 369 made by this act to section 932.704, Florida Statutes, in a 370 reference thereto, section 874.08, Florida Statutes, is 371 reenacted to read:

372 874.08 Criminal gang activity and recruitment; forfeiture.-373 All profits, proceeds, and instrumentalities of criminal gang 374 activity and all property used or intended or attempted to be 375 used to facilitate the criminal activity of any criminal gang or 376 of any criminal gang member; and all profits, proceeds, and 377 instrumentalities of criminal gang recruitment and all property 378 used or intended or attempted to be used to facilitate criminal 379 gang recruitment are subject to seizure and forfeiture under the 380 Florida Contraband Forfeiture Act, s. 932.704.

Section 11. For the purpose of incorporating the amendment made by this act to section 932.7055, Florida Statutes, in a reference thereto, paragraph (c) of subsection (2) of section 895.09, Florida Statutes, is reenacted and amended to read:

895.09 Disposition of funds obtained through forfeiture proceedings.-

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388 (c) Any funds distributed to an investigating law 389 enforcement agency under paragraph (a) shall be deposited in the applicable law enforcement trust fund established for that 390 391 agency pursuant to s. 932.7055 and expended for the purposes and 392 in the manner authorized in that section. In addition, any funds 393 distributed to an investigating law enforcement agency pursuant 394 to this section may be used to pay the costs of investigations 395 of violations of this chapter and the criminal prosecutions and 396 civil actions related thereto, pursuant to s. 932.7055. Such 397 costs may include all taxable costs; costs of protecting, 398 maintaining, and forfeiting the property; employees' base 399 salaries and compensation for overtime; and such other costs 400 directly attributable to the investigation, prosecution, or 401 civil action.

Section 12. For the purpose of incorporating the amendment made by this act to section 932.7055, Florida Statutes, in a reference thereto, paragraph (b) of subsection (5) of section 381.0081, Florida Statutes, is reenacted to read:

381.0081 Permit required to operate a migrant labor camp or residential migrant housing; penalties for unlawful establishment or operation; allocation of proceeds.-

(5) SEIZURE.-

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(b) After satisfying any liens on the property, the remaining proceeds from the sale of the property seized under this section shall be allocated as follows if the department participated in the inspection or investigation leading to seizure and forfeiture under this section:

415 1. One-third of the proceeds shall be allocated to the law416 enforcement agency involved in the seizure, to be used as



417 provided in s. 932.7055.

418 2. One-third of the proceeds shall be allocated to the 419 department, to be used for purposes of enforcing the provisions 420 of this section.

3. One-third of the proceeds shall be deposited in the
State Apartment Incentive Loan Fund, to be used for the purpose
of providing funds to sponsors who provide housing for
farmworkers.

Section 13. For the purpose of incorporating the amendment made by this act to section 932.7055, Florida Statutes, in a reference thereto, paragraph (b) of subsection (6) of section 932.703, Florida Statutes, is reenacted to read:

932.703 Forfeiture of contraband article; exceptions.-(6)

431 (b) A bona fide lienholder's interest that has been 432 perfected in the manner prescribed by law prior to the seizure 433 may not be forfeited under the Florida Contraband Forfeiture Act 434 unless the seizing agency establishes by a preponderance of the 435 evidence that the lienholder had actual knowledge, at the time 436 the lien was made, that the property was being employed or was 437 likely to be employed in criminal activity. If a lienholder's 438 interest is not subject to forfeiture under the requirements of 439 this section, such interest shall be preserved by the court by 440 ordering the lienholder's interest to be paid as provided in s. 441 932.7055.

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Section 14. This act shall take effect July 1, 2015.

Page 16 of 19

323508

446 Delete everything before the enacting clause 447 and insert: A bill to be entitled 448 449 An act relating to contraband forfeiture; amending s. 932.701, F.S.; conforming a cross-reference to changes 450 451 made by the act; amending s. 932.704, F.S.; requiring 452 each state or local law enforcement agency that seizes 453 property for the purpose of forfeiture to perform a specified periodic review at least annually; 454 455 prohibiting certain compensation or benefit to any law 456 enforcement officer from being dependent upon 457 attaining a quota of seizures; requiring a seizing 458 agency to have certain written policies, procedures, 459 and training to comply with specified legal 460 requirements; requiring the probable cause for seizure 461 to be promptly reviewed by supervisory personnel; 462 requiring the seizing agency's legal counsel to be 463 timely notified and conduct a specified review; 464 requiring each seizing agency to have specified 465 written policies and procedures for the prompt release 466 of seized property under certain circumstances; 467 requiring that settlement of any forfeiture actions be 468 consistent with certain mandates and with the seizing 469 agency's policy or directives; requiring specified 470 training and maintenance of records for such training; 471 amending s. 932.7055, F.S.; revising the options a 472 seizing agency may elect after obtaining a final 473 judgment granting forfeiture of property; deleting an 474 obsolete provision; revising the distribution and the



475 use of proceeds from the sales of forfeited property 476 seized by a county or municipal agency; authorizing an 477 agency or organization, other than a seizing agency, 478 to apply for funds from specified proceeds; requiring that funding requests be made in writing and include a 479 480 certification that the expenditure meets certain 481 requirements; specifying that such requests are public 482 records; deleting a provision relating to certain 483 expenditure or donation of forfeiture proceeds; 484 requiring certain proceeds to be deposited into the 485 Crimes Compensation Trust Fund, rather than the 486 General Revenue Fund; deleting provisions that exempt 487 certain agencies of the state from depositing proceeds 488 from seizures into the General Revenue Fund; making 489 technical changes; creating s. 932.7061, F.S.; 490 requiring each state or local law enforcement agency 491 that seizes property for the purpose of forfeiture to 492 complete an annual report; requiring certain 493 information to be included in the annual report; 494 requiring the report to be kept on file with the 495 seizing agency for public access; amending ss. 322.34, 496 323.001, 328.07, and 817.625, F.S.; conforming cross-497 references to changes made by the act; reenacting ss. 27.3451 and 874.08, F.S., relating to the State 498 499 Attorney's Forfeiture and Investigative Support Trust 500 Fund and criminal gang activity, recruitment, and 501 forfeiture, respectively, to incorporate the amendment 502 made to s. 932.704, F.S., in references thereto; reenacting and amending 895.09(2)(c), F.S., relating 503

COMMITTEE AMENDMENT

Florida Senate - 2015 Bill No. SB 440



504	to the disposition of funds obtained through
505	forfeiture proceedings, to incorporate the amendment
506	made to s. 932.7055, F.S., in a reference thereto;
507	reenacting ss. 381.0081(5)(b) and 932.703(6)(b), F.S.,
508	relating to the allocations of proceeds from the sales
509	of property in a migrant labor camp or residential
510	migrant housing and the forfeiture of contraband
511	articles, respectively, to incorporate the amendment
512	made to s. 932.7055, F.S., in references thereto;
513	providing an effective date.