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By the Committee on Education Pre-K - 12

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A bill to be entitled An act relating to education; amending s. 1001.7065, F.S.; requiring a state research university to enter into and maintain a formal agreement with a specified organization to offer college-sponsored merit scholarship awards as a condition of designation as a preeminent state research university; specifying that continuation of a state research university's institute for online learning is contingent on the university entering into and maintaining such an agreement; amending s. 1011.62, F.S.; authorizing a low-performing elementary school to administer the required additional hours of instruction in a summer program; requiring a school to continue to provide the additional instruction to certain students in the subsequent year that the school is no longer classified as one of the 300 lowest-performing elementary schools; revising the types and amounts of bonuses that a teacher may receive in any given school year; deleting obsolete language; requiring the Board of Governors and the State Board of Education to base state performance funds for the State University System and the Florida College System, respectively, on specified metrics adopted by each board; specifying allocation of the funds; requiring the Chancellor of the State University System and the Commissioner of Education to withhold disbursement of certain funds; requiring the boards to submit reports by a specified time to the Governor and the Legislature; requiring

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the boards to adopt rules; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsections (3) and (4) of section 1001.7065, Florida Statutes, are amended to read:

1001.7065 Preeminent state research universities program.-

- (3) PREEMINENT STATE RESEARCH UNIVERSITY DESIGNATION.—The Board of Governors shall designate each state research university that meets at least 11 of the 12 academic and research excellence standards identified in subsection (2) and that enters into and maintains a formal agreement with the National Merit Scholarship Corporation to offer collegesponsored merit scholarship awards a preeminent state research university.
- (4) PREEMINENT STATE RESEARCH UNIVERSITY INSTITUTE FOR ONLINE LEARNING.—A state research university that, as of July 1, 2013, met meets all 12 of the academic and research excellence standards identified in subsection (2), as verified by the Board of Governors, shall establish an institute for online learning. Continuation of the institute for online learning is contingent upon a state research university entering into and maintaining a formal agreement with the National Merit Scholarship Corporation to offer college-sponsored merit scholarship awards. The institute shall establish a robust offering of high-quality, fully online baccalaureate degree programs at an affordable cost in accordance with this subsection.
 - (a) By August 1, 2013, the Board of Governors shall convene

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an advisory board to support the development of high-quality, fully online baccalaureate degree programs at the university.

- (b) The advisory board shall:
- 1. Offer expert advice, as requested by the university, in the development and implementation of a business plan to expand the offering of high-quality, fully online baccalaureate degree programs.
- 2. Advise the Board of Governors on the release of funding to the university upon approval by the Board of Governors of the plan developed by the university.
- 3. Monitor, evaluate, and report on the implementation of the plan to the Board of Governors, the Governor, the President of the Senate, and the Speaker of the House of Representatives.
- (c) The advisory board shall be composed of the following five members:
- 1. The chair of the Board of Governors or the chair's permanent designee.
- 2. A member with expertise in online learning, appointed by the Board of Governors.
- 3. A member with expertise in global marketing, appointed by the Governor.
- 4. A member with expertise in cloud virtualization, appointed by the President of the Senate.
- 5. A member with expertise in disruptive innovation, appointed by the Speaker of the House of Representatives.
- (d) The president of the university shall be consulted on the advisory board member appointments.
- (e) A majority of the advisory board shall constitute a quorum, elect the chair, and appoint an executive director.

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(f) By September 1, 2013, the university shall submit to the advisory board a comprehensive plan to expand high-quality, fully online baccalaureate degree program offerings. The plan shall include:

- 1. Existing on-campus general education courses and baccalaureate degree programs that will be offered online.
 - 2. New courses that will be developed and offered online.
- 3. Support services that will be offered to students enrolled in online baccalaureate degree programs.
- 4. A tuition and fee structure that meets the requirements in paragraph (k) for online courses, baccalaureate degree programs, and student support services.
- 5. A timeline for offering, marketing, and enrolling students in the online baccalaureate degree programs.
- 6. A budget for developing and marketing the online baccalaureate degree programs.
- 7. Detailed strategies for ensuring the success of students and the sustainability of the online baccalaureate degree programs.

Upon recommendation of the plan by the advisory board and approval by the Board of Governors, the Board of Governors shall award the university \$10 million in nonrecurring funds and \$5 million in recurring funds for fiscal year 2013-2014 and \$5 million annually thereafter, subject to appropriation in the General Appropriations Act.

- (g) Beginning in January 2014, the university shall offer high-quality, fully online baccalaureate degree programs that:
 - 1. Accept full-time, first-time-in-college students.

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2. Have the same rigorous admissions criteria as equivalent on-campus degree programs.

- 3. Offer curriculum of equivalent rigor to on-campus degree programs.
- 4. Offer rolling enrollment or multiple opportunities for enrollment throughout the year.
- 5. Do not require any on-campus courses. However, for courses or programs that require clinical training or laboratories that cannot be delivered online, the university shall offer convenient locational options to the student, which may include, but are not limited to, the option to complete such requirements at a summer-in-residence on the university campus. The university may provide a network of sites at convenient locations and contract with commercial testing centers or identify other secure testing services for the purpose of proctoring assessments or testing.
- 6. Apply the university's existing policy for accepting credits for both freshman applicants and transfer applicants.
- (h) The university may offer a fully online Master's in Business Administration degree program and other master's degree programs.
- (i) The university may develop and offer degree programs and courses that are competency based as appropriate for the quality and success of the program.
- (j) The university shall periodically expand its offering of online baccalaureate degree programs to meet student and market demands.
- (k) The university shall establish a tuition structure for its online institute in accordance with this paragraph,

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notwithstanding any other provision of law.

- 1. For students classified as residents for tuition purposes, tuition for an online baccalaureate degree program shall be set at no more than 75 percent of the tuition rate as specified in the General Appropriations Act pursuant to s. 1009.24(4) and 75 percent of the tuition differential pursuant to s. 1009.24(16). No distance learning fee, fee for campus facilities, or fee for on-campus services may be assessed, except that online students shall pay the university's technology fee, financial aid fee, and Capital Improvement Trust Fund fee. The revenues generated from the Capital Improvement Trust Fund fee shall be dedicated to the university's institute for online learning.
- 2. For students classified as nonresidents for tuition purposes, tuition may be set at market rates in accordance with the business plan.
- 3. Tuition for an online degree program shall include all costs associated with instruction, materials, and enrollment, excluding costs associated with the provision of textbooks pursuant to s. 1004.085 and physical laboratory supplies.
- 4. Subject to the limitations in subparagraph 1., tuition may be differentiated by degree program as appropriate to the instructional and other costs of the program in accordance with the business plan. Pricing must incorporate innovative approaches that incentivize persistence and completion, including, but not limited to, a fee for assessment, a bundled or all-inclusive rate, and sliding scale features.
- 5. The university must accept advance payment contracts and student financial aid.

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6. Fifty percent of the net revenues generated from the online institute of the university shall be used to enhance and enrich the online institute offerings, and 50 percent of the net revenues generated from the online institute shall be used to enhance and enrich the university's campus state-of-the-art research programs and facilities.

- 7. The institute may charge additional local user fees pursuant to s. 1009.24(14) upon the approval of the Board of Governors.
- 8. The institute shall submit a proposal to the president of the university authorizing additional user fees for the provision of voluntary student participation in activities and additional student services.
- Section 2. Paragraphs (f) and (o) of subsection (1) and paragraph (a) of subsection (9) of section 1011.62, Florida Statutes, are amended to read:
- 1011.62 Funds for operation of schools.—If the annual allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:
- (1) COMPUTATION OF THE BASIC AMOUNT TO BE INCLUDED FOR OPERATION.—The following procedure shall be followed in determining the annual allocation to each district for operation:
 - (f) Supplemental academic instruction; categorical fund.-
- 1. There is created a categorical fund to provide supplemental academic instruction to students in kindergarten

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through grade 12. This paragraph may be cited as the "Supplemental Academic Instruction Categorical Fund."

2. Categorical funds for supplemental academic instruction shall be allocated annually to each school district in the amount provided in the General Appropriations Act. These funds shall be in addition to the funds appropriated on the basis of FTE student membership in the Florida Education Finance Program and shall be included in the total potential funds of each district. These funds shall be used to provide supplemental academic instruction to students enrolled in the K-12 program. For the 2014-2015, 2015-2016, 2016-2017, and 2017-2018 fiscal years year, each school district that has one or more of the 300 lowest-performing elementary schools based on the state reading assessment shall use these funds, together with the funds provided in the district's research-based reading instruction allocation and other available funds, to provide an additional hour of instruction beyond the normal school day for each day of the entire school year, and provide the equivalent hours of instruction in a summer program, for intensive reading instruction for the students in each of these schools. In the subsequent year, if a participating school is no longer classified as one of the 300 lowest-performing elementary schools, the school must continue to provide the additional hour of instruction to all students who have Level 1 or Level 2 reading assessment scores. This additional hour of instruction must be provided by teachers or reading specialists who are effective in teaching reading or by a K-5 mentoring reading program that is supervised by a teacher who is effective at teaching reading. Students enrolled in these schools who have

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level 5 assessment scores may participate in the additional hour of instruction on an optional basis. Exceptional student education centers shall not be included in the 300 schools. After this requirement has been met, supplemental instruction strategies may include, but are not limited to: modified curriculum, reading instruction, after-school instruction, tutoring, mentoring, class size reduction, extended school year, intensive skills development in summer school, and other methods for improving student achievement. Supplemental instruction may be provided to a student in any manner and at any time during or beyond the regular 180-day term identified by the school as being the most effective and efficient way to best help that student progress from grade to grade and to graduate.

- 3. Effective with the 1999-2000 fiscal year, funding on the basis of FTE membership beyond the 180-day regular term shall be provided in the FEFP only for students enrolled in juvenile justice education programs or in education programs for juveniles placed in secure facilities or programs under s. 985.19. Funding for instruction beyond the regular 180-day school year for all other K-12 students shall be provided through the supplemental academic instruction categorical fund and other state, federal, and local fund sources with ample flexibility for schools to provide supplemental instruction to assist students in progressing from grade to grade and graduating.
- 4. The Florida State University School, as a lab school, is authorized to expend from its FEFP or Lottery Enhancement Trust Fund allocation the cost to the student of remediation in reading, writing, or mathematics for any graduate who requires

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remediation at a postsecondary educational institution.

- 5. Beginning in the 1999-2000 school year, dropout prevention programs as defined in ss. 1003.52, 1003.53(1)(a), (b), and (c), and 1003.54 shall be included in group 1 programs under subparagraph (d)3.
- (o) Calculation of additional full-time equivalent membership based on successful completion of a career-themed course pursuant to ss. 1003.491, 1003.492, and 1003.493, or courses with embedded CAPE industry certifications or CAPE Digital Tool certificates, and issuance of industry certification identified on the CAPE Industry Certification Funding List pursuant to rules adopted by the State Board of Education or CAPE Digital Tool certificates pursuant to s. 1003.4203.—
- 1.a. A value of 0.025 full-time equivalent student membership shall be calculated for CAPE Digital Tool certificates earned by students in elementary and middle school grades.
- b. A value of 0.1 or 0.2 full-time equivalent student membership shall be calculated for each student who completes a course as defined in s. 1003.493(1)(b) or courses with embedded CAPE industry certifications and who is issued an industry certification identified annually on the CAPE Industry Certification Funding List approved under rules adopted by the State Board of Education. A value of 0.2 full-time equivalent membership shall be calculated for each student who is issued a CAPE industry certification that has a statewide articulation agreement for college credit approved by the State Board of Education. For CAPE industry certifications that do not

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articulate for college credit, the Department of Education shall assign a full-time equivalent value of 0.1 for each certification. Middle grades students who earn additional FTE membership for a CAPE Digital Tool certificate pursuant to subsubparagraph a. may not use the previously funded examination to satisfy the requirements for earning an industry certification under this sub-subparagraph. Additional FTE membership for an elementary or middle grades student shall not exceed 0.1 for certificates or certifications earned within the same fiscal year. The State Board of Education shall include the assigned values on the CAPE Industry Certification Funding List under rules adopted by the state board. Such value shall be added to the total full-time equivalent student membership for grades 6 through 12 in the subsequent year for courses that were not provided through dual enrollment. CAPE industry certifications earned through dual enrollment must be reported and funded pursuant to s. 1011.80.

- c. A value of 0.3 full-time equivalent student membership shall be calculated for student completion of the courses and the embedded certifications identified on the CAPE Industry Certification Funding List and approved by the commissioner pursuant to ss. 1003.4203(5)(a) and 1008.44.
- d. A value of 0.5 full-time equivalent student membership shall be calculated for CAPE Acceleration Industry Certifications that articulate for 15 to 29 college credit hours, and 1.0 full-time equivalent student membership shall be calculated for CAPE Acceleration Industry Certifications that articulate for 30 or more college credit hours pursuant to CAPE Acceleration Industry Certifications approved by the

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commissioner pursuant to ss. 1003.4203(5)(b) and 1008.44.

- 2. Each district must allocate at least 80 percent of the funds provided for CAPE industry certification, in accordance with this paragraph, to the program that generated the funds. This allocation may not be used to supplant funds provided for basic operation of the program.
- 3. For CAPE industry certifications earned in the 2013-2014 school year and in subsequent years, the school district shall distribute to each classroom teacher who provided direct instruction toward the attainment of a CAPE industry certification that qualified for additional full-time equivalent membership under subparagraph 1.:
- a. A bonus in the amount of \$25 for each student taught by a teacher who provided instruction in a course that led to the attainment of a CAPE industry certification on the CAPE Industry Certification Funding List with a weight of 0.1.
- b. A bonus in the amount of \$50 for each student taught by a teacher who provided instruction in a course that led to the attainment of a CAPE industry certification on the CAPE Industry Certification Funding List with a weight of 0.2, 0.3, 0.5, and 1.0.
- c. A bonus in the amount of \$75 for each student taught by a teacher who provided instruction in a course that led to the attainment of a CAPE industry certification on the CAPE Industry Certification Funding List with a weight of 0.3.
- d. A bonus in the amount of \$100 for each student taught by a teacher who provided instruction in a course that led to the attainment of a CAPE industry certification on the CAPE Industry Certification Funding List with a weight of 0.5 or 1.0.

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Bonuses awarded pursuant to this paragraph shall be provided to teachers who are employed by the district in the year in which the additional FTE membership calculation is included in the calculation. Bonuses shall be calculated based upon the associated weight of a CAPE industry certification on the CAPE Industry Certification Funding List for the year in which the certification is earned by the student. Any bonus awarded to a teacher under sub-subparagraph 3.a. or sub-subparagraph 3.b. this paragraph may not exceed \$2,000 in any given school year, and a bonus awarded to a teacher under sub-subparagraph 3.c. or sub-subparagraph 3.d. may not exceed \$4,000 in a given school year. The maximum bonus that may be awarded to a teacher under this paragraph is \$4,000. This bonus and is in addition to any regular wage or other bonus the teacher received or is scheduled to receive.

- (9) RESEARCH-BASED READING INSTRUCTION ALLOCATION. -
- (a) The research-based reading instruction allocation is created to provide comprehensive reading instruction to students in kindergarten through grade 12. For the 2014-2015, 2015-2016, 2016-2017, and 2017-2018 fiscal years year, in each school district that has one or more of the 300 lowest-performing elementary schools based on the state reading assessment, priority shall be given to providing an additional hour per day of intensive reading instruction beyond the normal school day for each day of the entire school year, or provide the equivalent hours of instruction in a summer program, for the students in each school. In the subsequent year, if a participating school is no longer classified as one of the 300

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lowest-performing elementary schools, the school must continue to provide the additional hour of instruction to all students who have Level 1 or Level 2 reading assessment scores. Students enrolled in these schools who have level 5 assessment scores may participate in the additional hour of instruction on an optional basis. Exceptional student education centers shall not be included in the 300 schools. The intensive reading instruction delivered in this additional hour and for other students shall include: research-based reading instruction that has been proven to accelerate progress of students exhibiting a reading deficiency; differentiated instruction based on student assessment data to meet students' specific reading needs; explicit and systematic reading development in phonemic awareness, phonics, fluency, vocabulary, and comprehension, with more extensive opportunities for guided practice, error correction, and feedback; and the integration of social studies, science, and mathematics-text reading, text discussion, and writing in response to reading. For the 2012-2013 and 2013-2014 fiscal years, a school district may not hire more reading coaches than were hired during the 2011-2012 fiscal year unless all students in kindergarten through grade 5 who demonstrate a reading deficiency, as determined by district and state assessments, including students scoring Level 1 or Level 2 on the statewide, standardized reading assessment or, upon implementation, the English Language Arts assessment, are provided an additional hour per day of intensive reading instruction beyond the normal school day for each day of the entire school year.

Section 3. (1) State performance funds for the State

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University System shall be based on indicators of institutional attainment of performance metrics adopted by the Board of Governors. The performance-based funding metrics include, but are not limited to, metrics that measure graduation and retention rates; degree production; affordability; postgraduation employment, salaries, or further education; student loan default rates; access; and any other metrics approved by the board.

- (2) The Board of Governors shall evaluate the institutions' performance on the metrics based on benchmarks adopted by the board which measure the achievement of institutional excellence or improvement. Each fiscal year, the amount of funds available for allocation to the institutions based upon the performance funding model consists of new funding, plus an amount of funds to be redistributed from the base funding for the State

 University System, as determined in the General Appropriations Act. Base funding shall be restored for all institutions eligible for new funding under the performance funding model.

 Any institution that fails to meet the board's minimum performance funding threshold will have a portion of its base funding withheld and must submit an improvement plan to the board that specifies the activities and strategies for improving the institution's performance.
- (3) The Board of Governors must review the improvement plan, and if it approves the plan, monitor the institution's progress on implementing the activities and strategies.
- (4) The Chancellor of the State University System shall withhold disbursement of the base funds until such time as the monitoring report for the institution is approved by the Board

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of Governors. Any institution that fails to make satisfactory
progress will not have its full base funding restored. If all
funds are not restored, any remaining funds shall be
redistributed in accordance with the board's performance funding
model.

- (5) By October 1 of each year, the Board of Governors shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives a report on the previous year's performance funding allocation which reflects the rankings and award distributions.
- (6) The Board of Governors shall adopt a regulation to implement this section.

Section 4. (1) State performance funds for the Florida

College System shall be based on indicators of institutional
attainment of performance metrics adopted by the State Board of

Education. The performance-based funding metrics include, but
are not limited to, metrics that measure retention; program
completion and graduation rates; student loan default rates; job
placement; post-graduation employment, salaries, or further
education; and any other metrics approved by the board.

(2) The State Board of Education shall evaluate the institutions' performance on the metrics based on benchmarks adopted by the board which measure the achievement of institutional excellence or improvement. Each fiscal year, the amount of funds available for allocation to the institutions based upon the performance funding model consists of new funding plus an amount of funds to be redistributed from the base funding for the Florida College System Program Fund, as determined in the General Appropriations Act. Funding shall be

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restored for all institutions eligible for new funding under the performance funding model. Any institution that fails to meet the board's minimum performance funding threshold will have a portion of its base funding withheld and must submit an improvement plan to the board that specifies the activities and strategies for improving the institution's performance.

- (3) The State Board of Education must review the improvement plan, and if it approves the plan, monitor the institution's progress on implementing the specified activities and strategies.
- (4) The Commissioner of Education shall withhold disbursement of the base funds until such time as the monitoring report for the institution is approved by the State Board of Education. Any institution that fails to make satisfactory progress will not have its full base funding restored. If all funds are not restored, any remaining funds shall be redistributed in accordance with the board's performance funding model.
- (5) By October 1 of each year, the State Board of Education shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives a report on the previous year's performance funding allocation which reflects the rankings and award distributions.
- (6) The State Board of Education shall adopt rules to implement this section.
 - Section 5. This act shall take effect July 1, 2015.