2

3

4

5

6

7

8

9

10

11

12

13

1415

1617

18

19

20

21

22

23

24

25

2627

28

29

FOR CONSIDERATION By the Committee on Governmental Oversight and Accountability

585-03395A-15 20157082pb

A bill to be entitled An act relating to death benefits under the Florida Retirement System; amending s. 121.091, F.S.; authorizing payment of death benefits to the surviving spouse or surviving children of a Special Risk Class member killed in the line of duty under specified circumstances; specifying eligibility; amending s. 121.571, F.S.; conforming provisions to changes made by the act; amending s. 121.591, F.S.; authorizing payment of death benefits to the surviving spouse or surviving children of a Special Risk Class member in the investment plan; establishing qualifications and eligibility requirements in order to receive such benefits; prescribing the method of calculating the benefit; specifying circumstances under which benefit payments are terminated; creating s. 121.5912, F.S.; providing legislative intent; requiring the State Board of Administration or the Division of Retirement to take certain action upon receipt of notification of disqualification from the Internal Revenue Service; authorizing the state board and the Department of Management Services to adopt rules; creating s. 121.735, F.S.; providing for allocations for death benefits authorized by the act; amending s. 121.75, F.S.; adding a cross-reference to conform to changes made by the act; adjusting employer contribution rates in order to fund changes made by the act; providing a directive to the Division of Law Revision and Information; declaring that the act fulfills an

585-03395A-15 20157082pb

important state interest; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (d) of subsection (7) of section 121.091, Florida Statutes, is amended, and paragraph (i) is added to that subsection, to read:

121.091 Benefits payable under the system.—Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.

- (7) DEATH BENEFITS.-
- (d) Notwithstanding any other provision in this chapter to the contrary, with the exception of the Deferred Retirement Option Program, as provided in subsection (13):
- 1. The surviving spouse of any member killed in the line of duty may receive a monthly pension equal to one-half of the monthly salary being received by the member at the time of death for the rest of the surviving spouse's lifetime or, if the member was vested, such surviving spouse may elect to receive a

585-03395A-15 20157082pb

benefit as provided in paragraph (b). Benefits provided by this paragraph shall supersede any other distribution that may have been provided by the member's designation of beneficiary.

- 2. If the surviving spouse of a member killed in the line of duty dies, the monthly payments which would have been payable to such surviving spouse had such surviving spouse lived shall be paid for the use and benefit of such member's child or children under 18 years of age and unmarried until the 18th birthday of the member's youngest child. Beginning July 1, 2015, such monthly payments may be extended for a child of a member in the Special Risk Class when killed on or after July 1, 2013, until the 25th birthday of such child if the child is unmarried and enrolled as a full-time student.
- 3. If a member killed in the line of duty leaves no surviving spouse but is survived by a child or children under 18 years of age, the benefits provided by subparagraph 1., normally payable to a surviving spouse, shall be paid for the use and benefit of such member's child or children under 18 years of age and unmarried until the 18th birthday of the member's youngest child. Beginning July 1, 2015, such monthly payments may be extended for a child of a member in the Special Risk Class when killed on or after July 1, 2013, until the 25th birthday of such child if the child is unmarried and enrolled as a full-time student.
- 4. The surviving spouse of a member whose benefit terminated because of remarriage shall have the benefit reinstated beginning July 1, 1993, at an amount that would have been payable had the benefit not been terminated.
 - (i) Notwithstanding any other provision in this chapter to

585-03395A-15 20157082pb

the contrary, with the exception of the Deferred Retirement
Option Program, as provided in subsection (13), for a member in
the Special Risk Class when killed in the line of duty on or
after July 1, 2013, the following benefits are payable in
addition to the benefits provided in paragraph (d) beginning on
or after July 1, 2015:

- 1. The surviving spouse may receive a monthly pension equal to one-half of the monthly salary being received by the member at the time of death for the rest of the surviving spouse's lifetime or, if the member was vested, such surviving spouse may elect to receive a benefit as provided in paragraph (b).

 Benefits provided by this paragraph shall supersede any other distribution that may have been provided by the member's designation of beneficiary.
- 2. If the surviving spouse dies, the monthly payments which would have been payable to such surviving spouse had such surviving spouse lived shall be paid for the use and benefit of such member's child or children until the 18th birthday of the member's youngest, unmarried child. Such monthly payments may be extended beyond this period until the 25th birthday of the member's child if the child is unmarried and enrolled as a full-time student.
- 3. If the member leaves no surviving spouse but is survived by a child or children under 18 years of age, the benefits provided by subparagraph 1., normally payable to a surviving spouse, shall be paid for the use and benefit of such member's child or children until the 18th birthday of the member's youngest, unmarried child. Such monthly payments may be extended beyond this period until the 25th birthday of the member's child

585-03395A-15 20157082pb

if the child is unmarried and enrolled as a full-time student.

Section 2. Subsection (2) of section 121.571, Florida Statutes, is amended to read:

121.571 Contributions.—Contributions to the Florida Retirement System Investment Plan shall be made as follows:

(2) CONTRIBUTION RATES GENERALLY.—Contributions to fund the retirement, and disability, and line-of-duty death benefits provided under this part must be based on the uniform contribution rates established by s. 121.71 and on the membership class or subclass of the member. Such contributions must be allocated as provided in ss. 121.72, and 121.73, and 121.735.

Section 3. Subsection (3) of section 121.591, Florida Statutes, is amended, present subsection (4) of that section is redesignated as subsection (5), and a new subsection (4) is added to that section, to read:

121.591 Payment of benefits.—Benefits may not be paid under the Florida Retirement System Investment Plan unless the member has terminated employment as provided in s. 121.021(39)(a) or is deceased and a proper application has been filed as prescribed by the state board or the department. Benefits, including employee contributions, are not payable under the investment plan for employee hardships, unforeseeable emergencies, loans, medical expenses, educational expenses, purchase of a principal residence, payments necessary to prevent eviction or foreclosure on an employee's principal residence, or any other reason except a requested distribution for retirement, a mandatory de minimis distribution authorized by the administrator, or a required minimum distribution provided pursuant to the Internal Revenue

147

148149

150

151

152

153

154

155

156

157

158159

160

161

162

163

164

165

166

167

168

169

170

171

172

173

174

585-03395A-15 20157082pb

Code. The state board or department, as appropriate, may cancel an application for retirement benefits if the member or beneficiary fails to timely provide the information and documents required by this chapter and the rules of the state board and department. In accordance with their respective responsibilities, the state board and the department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application if the required information or documents are not received. The state board and the department, as appropriate, are authorized to cash out a de minimis account of a member who has been terminated from Florida Retirement System covered employment for a minimum of 6 calendar months. A de minimis account is an account containing employer and employee contributions and accumulated earnings of not more than \$5,000 made under the provisions of this chapter. Such cash-out must be a complete lump-sum liquidation of the account balance, subject to the provisions of the Internal Revenue Code, or a lump-sum direct rollover distribution paid directly to the custodian of an eligible retirement plan, as defined by the Internal Revenue Code, on behalf of the member. Any nonvested accumulations and associated service credit, including amounts transferred to the suspense account of the Florida Retirement System Investment Plan Trust Fund authorized under s. 121.4501(6), shall be forfeited upon payment of any vested benefit to a member or beneficiary, except for de minimis distributions or minimum required distributions as provided under this section. If any financial instrument issued for the payment of retirement benefits under this section is not presented for payment within 180 days after the last day

585-03395A-15 20157082pb

of the month in which it was originally issued, the third-party administrator or other duly authorized agent of the state board shall cancel the instrument and credit the amount of the instrument to the suspense account of the Florida Retirement System Investment Plan Trust Fund authorized under s.

121.4501(6). Any amounts transferred to the suspense account are payable upon a proper application, not to include earnings thereon, as provided in this section, within 10 years after the last day of the month in which the instrument was originally issued, after which time such amounts and any earnings attributable to employer contributions shall be forfeited. Any forfeited amounts are assets of the trust fund and are not subject to chapter 717.

- (3) DEATH BENEFITS.—Under the Florida Retirement System Investment Plan:
- (a) Survivor benefits are payable in accordance with the following terms and conditions, except as provided in subsection (4):
- 1. To the extent vested, benefits are payable only to a member's beneficiary or beneficiaries as designated by the member as provided in s. 121.4501(20).
- 2. Benefits shall be paid by the third-party administrator or designated approved providers in accordance with the law, the contracts, and any applicable state board rule or policy.
 - 3. To receive benefits, the member must be deceased.
- (b) Except as provided in subsection (4), in the event of a member's death, all vested accumulations as described in s. 121.4501(6), less withholding taxes remitted to the Internal Revenue Service, shall be distributed, as provided in paragraph

585-03395A-15 20157082pb

(c) or as described in s. 121.4501(20), as if the member retired on the date of death. No other death benefits are available for survivors of members, except for benefits, or coverage for benefits, as are otherwise provided by law or separately provided by the employer, at the employer's discretion.

- (c) Except as provided in subsection (4), upon receipt by the third-party administrator of a properly executed application for distribution of benefits, the total accumulated benefit is payable by the third-party administrator to the member's surviving beneficiary or beneficiaries, as:
- 1. A lump-sum distribution payable to the beneficiary or beneficiaries, or to the deceased member's estate;
- 2. An eligible rollover distribution, if permitted, on behalf of the surviving spouse of a deceased member, whereby all accrued benefits, plus interest and investment earnings, are paid from the deceased member's account directly to the custodian of an eligible retirement plan, as described in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of the surviving spouse; or
- 3. A partial lump-sum payment whereby a portion of the accrued benefit is paid to the deceased member's surviving spouse or other designated beneficiaries, less withholding taxes remitted to the Internal Revenue Service, and the remaining amount is transferred directly to the custodian of an eligible retirement plan, if permitted, as described in s. 402(c)(8)(B) of the Internal Revenue Code, on behalf of the surviving spouse. The proportions must be specified by the member or the surviving beneficiary.

585-03395A-15 20157082pb

This paragraph does not abrogate other applicable provisions of state or federal law providing for payment of death benefits.

- (4) DEATH BENEFITS FOR SPECIAL RISK CLASS MEMBERS.—Benefits are provided under this subsection to the spouse and children of members in the Special Risk Class when killed in the line of duty and are payable in lieu of the benefits that would otherwise be payable under the provisions of subsections (1) or (3). Such benefits must be funded from employer contributions made under s. 121.571, transferred employee contributions and funds accumulated pursuant to paragraph (a), and interest and earnings thereon.
- (a) Transfer of funds.—To qualify to receive monthly benefits under this subsection:
- 1. All moneys accumulated in the member's account, including vested and nonvested accumulations as described in s. 121.4501(6), must be transferred from such individual accounts to the division for deposit in the survivor benefit account of the Florida Retirement System Trust Fund. Moneys in the survivor benefit account must be accounted for separately. Earnings must be credited on an annual basis for amounts held in the survivor benefit account of the Florida Retirement System Trust Fund based on actual earnings of the trust fund.
- 2. If the member has retained retirement credit earned under the pension plan as provided in s. 121.4501(3), a sum representing the actuarial present value of such credit within the Florida Retirement System Trust Fund shall be reassigned by the division from the pension plan to the survivor benefit retirement program as implemented under this subsection and shall be deposited in the survivor benefit account of the trust

585-03395A-15 20157082pb

fund.

- (b) Survivor retirement; entitlement.—An investment plan member who is in the Special Risk Class at the time the member is killed in the line of duty on or after July 1, 2013, regardless of length of creditable service, may have survivor benefits paid as provided in s. 121.091(7)(d) and (i) to:
 - 1. The surviving spouse for the spouse's lifetime; or
- 2. If no surviving spouse or the surviving spouse dies, the dependent child or children until the 18th birthday of the youngest, unmarried child. Such payments may be extended until the 25th birthday of the member's child if the child is unmarried and enrolled as a full-time student as provided in s. 121.091(7)(d) and (i).
- (c) Survivor benefit retirement effective date.—The effective retirement date for the surviving spouse or eligible dependent child of a Special Risk Class member who is killed in the line of duty shall be:
- 1. The first of the month following the member's death if the member dies on or after July 1, 2015.
- 2. July 1, 2015, for a member of the Special Risk Class when killed in the line of duty on or after July 1, 2013, but before July 1, 2015, if the application is received before July 1, 2015; or the first of the month following the receipt of the application.

If the investment plan account balance has already been paid out to the surviving spouse or the eligible unmarried dependent child or children, the benefit payable shall be actuarially reduced by the amount of the payout.

Page 10 of 15

585-03395A-15 20157082pb

(d) Line-of-duty death benefit.—The surviving spouse; or if no surviving spouse or the surviving spouse dies, the unmarried child or children under 18 years of age and until the 18th birthday of the youngest child, or until the 25th birthday of the member's child if the child is unmarried and enrolled as a full-time student, is eligible to receive a retirement benefit under s. 121.091(7)(d) and (i) if the member's account balance is surrendered and an application is received and approved. Such surviving spouse or such child or children shall receive a monthly survivor benefit that begins accruing on the first day of the month of survivor benefit retirement, as approved by the division, and is payable on the last day of that month and each month thereafter during the surviving spouse's lifetime or on behalf of the unmarried children until the 18th birthday of the youngest child, or until the 25th birthday of any of the member's children enrolled as a full-time student. All survivor benefits must be paid out of the survivor benefit account of the Florida Retirement System Trust Fund established under this subsection.

310311

312

313314

315

316

317

318

319

291

292

293

294

295

296

297

298

299

300

301

302

303

304

305306

307

308

309

- If the investment plan account balance has already been paid out to the surviving spouse or the eligible unmarried dependent child or children, the benefit payable shall be actuarially reduced by the amount of the payout.
- (e) Computation of survivor benefit retirement benefit.—The amount of each monthly payment must be calculated as provided under s. 121.091(7)(d) and (i).
 - (f) Death of the surviving spouse or children.-
 - 1. Upon the death of a surviving spouse, the monthly

585-03395A-15 20157082pb

benefits shall be paid through the last day of the month of death and shall terminate or be paid on behalf of the unmarried child or children until the 18th birthday of the youngest child, or the 25th birthday of any of the member's unmarried children enrolled as a full-time student.

2. If the surviving spouse dies and the benefit is being paid on behalf of the unmarried children under 18 years of age until the youngest, unmarried child reaches his or her 18th birthday, or the 25th birthday of any of the member's unmarried children enrolled as a full time student, benefits shall be paid through the last day of the month until the later of the month the youngest, unmarried child reaches his or her 18th birthday, the month of the 25th birthday of any of the member's unmarried children enrolled as a full-time student, or the month of the death of the youngest child.

Section 4. Section 121.5912, Florida Statutes, is created to read:

121.5912 Survivor benefit retirement program; qualified status; rulemaking authority.—It is the intent of the Legislature that the survivor benefit retirement program for Special Risk Class members of the Florida Retirement System investment plan meet all applicable requirements for a qualified plan. If the state board or the division receives notification from the Internal Revenue Service that this program or any portion of this program will cause the retirement system, or any portion thereof, to be disqualified for tax purposes under the Internal Revenue Code, the portion that will cause the disqualification does not apply. Upon such notice, the state board or the division shall notify the presiding officers of the

Membership Class

585-03395A-15 20157082pb 349 Legislature. The state board and the department may adopt any 350 rules necessary to maintain the qualified status of the survivor 351 benefit retirement program. 352 Section 5. Section 121.735, Florida Statutes, is created to 353 read: 354 121.735 Allocations for member line-of-duty death benefits; 355 percentage amounts.-356 (1) The allocations established in subsection (3) shall be 357 used to provide line-of-duty death benefit coverage for Special 358 Risk Class members in the investment plan and shall be 359 transferred monthly by the Division of Retirement from the 360 Florida Retirement System Contributions Clearing Trust Fund to 361 the survivor benefit account of the Florida Retirement System 362 Trust Fund. 363 (2) The allocations are stated as a percentage of each 364 investment plan member's gross compensation for the calendar 365 month. A change in a contribution percentage is effective the first day of the month for which retirement contributions may be 366 367 made on or after the beginning date of the change. Contribution 368 percentages may be modified by general law. 369 (3) Effective July 1, 2015, allocations from the Florida 370 Retirement System Contributions Clearing Trust Fund to provide 371 line-of-duty death benefits for Special Risk Class members in 372 the investment plan, and to offset the costs of administering 373 said coverage, are as follows: 374 375

Page 13 of 15

Percentage of Gross

Compensation

585-03395A-15 20157082pb 376 377 Special Risk Class 0.82% 378 379 380 Section 6. Section 121.75, Florida Statutes, is amended to 381 382 read: 383 121.75 Allocation for pension plan.—After making the 384 transfers required pursuant to ss. 121.71, 121.72, 121.73, 385 121.735, and 121.74, the monthly balance of funds in the Florida 386 Retirement System Contributions Clearing Trust Fund shall be 387 transferred to the Florida Retirement System Trust Fund to pay 388 the costs of providing pension plan benefits and plan 389 administrative costs under the pension plan. 390 Section 7. (1) In order to fund the benefit changes 391 provided in this act, the required employer contribution rates 392 for members of the Florida Retirement System established in s. 393 121.71(4), Florida Statutes, must be adjusted as follows: 394 (a) The Special Risk Class must be increased by 0.45 395 percentage point; and 396 (b) The Deferred Retirement Option Program must be 397 increased by 0.06 percentage point. (2) In order to fund the benefit changes provided in this 398 399 act, the required employer contribution rate for the unfunded 400 actuarial liability of the Florida Retirement System established in s. 121.71(5), Florida Statutes, for the Special Risk Class is 401 402 increased by 0.13 percentage point.

Page 14 of 15

585-03395A-15 20157082pb

(3) The adjustments provided in subsections (1) and (2) shall be in addition to all other changes to such contribution rates which may be enacted into law to take effect on July 1, 2015. The Division of Law Revision and Information is directed to adjust accordingly the contribution rates provided in s. 121.71, Florida Statutes.

Section 8. The Legislature finds that a proper and legitimate state purpose is served when employees and retirees of the state and of its political subdivisions, and the dependents, survivors, and beneficiaries of such employees and retirees, are extended the basic protections afforded by governmental retirement systems that provide fair and adequate benefits that are managed, administered, and funded in an actuarially sound manner, as required by s. 14, Article X of the State Constitution and part VII of chapter 112, Florida Statutes. Therefore, the Legislature determines and declares that this act fulfills an important state interest.

Section 9. This act shall take effect July 1, 2015.