

LEGISLATIVE ACTION

Senate Comm: RCS 04/22/2015 House

The Committee on Appropriations (Hays) recommended the following:

Senate Amendment

Delete lines 1615 - 2591

and insert:

immediately implemented as specified in this subsection. The Lake Okeechobee Watershed Protection Program shall address the reduction of phosphorus loading to the lake from both internal and external sources. Phosphorus load reductions shall be achieved through a phased program of implementation. Initial implementation actions shall be technology-based, based upon a

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11 consideration of both the availability of appropriate technology 12 and the cost of such technology, and shall include phosphorus 13 reduction measures at both the source and the regional level. 14 The initial phase of phosphorus load reductions shall be based upon the district's Technical Publication 81-2 and the 15 16 district's WOD program, with subsequent phases of phosphorus 17 load reductions based upon the total maximum daily loads 18 established in accordance with s. 403.067. In the development 19 and administration of the Lake Okeechobee Watershed Protection Program, the coordinating agencies shall maximize opportunities 20 21 provided by federal cost-sharing programs and opportunities for 22 partnerships with the private sector. 23 (a) Lake Okeechobee Watershed Protection Plan.-In order to 24 protect and restore surface water resources, the district, in 25 cooperation with the other coordinating agencies, shall complete 26 a Lake Okeechobee Watershed Protection Plan in accordance with 27 this section and ss. 373.451-373.459. Beginning March 1, 2020, 28 and every 5 years thereafter, the district shall update the Lake 29 Okeechobee Watershed Protection Plan to ensure that it is 30 consistent with the Lake Okeechobee Basin Management Action Plan 31 adopted pursuant to s. 403.067. The Lake Okeechobee Watershed 32 Protection Plan shall identify the geographic extent of the 33 watershed, be coordinated with the plans developed pursuant to 34 paragraphs (4) (a) and (c) (b), and include the Lake Okeechobee 35 Watershed Construction Project and the Lake Okeechobee Watershed 36 Research and Water Quality Monitoring Program contain an implementation schedule for subsequent phases of phosphorus load 37 38 reduction consistent with the total maximum daily loads

39 established in accordance with s. 403.067. The plan shall

Page 2 of 35

Florida Senate - 2015 Bill No. PCS (279658) for CS for SB 918

534254

40	consider and build upon a review and analysis of the following:
41	1. the performance of projects constructed during Phase I
42	and Phase II of the Lake Okeechobee Watershed Construction
43	Project, pursuant to subparagraph 1.; paragraph (b).
44	2. relevant information resulting from the Lake Okeechobee
45	Basin Management Action Plan Watershed Phosphorus Control
46	Program, pursuant to paragraph $(b); (c)$.
47	3. relevant information resulting from the Lake Okeechobee
48	Watershed Research and Water Quality Monitoring Program,
49	pursuant to subparagraph 2.; paragraph (d).
50	4. relevant information resulting from the Lake Okeechobee
51	Exotic Species Control Program, pursuant to paragraph (c); and
52	(e).
53	5. relevant information resulting from the Lake Okeechobee
54	Internal Phosphorus Management Program, pursuant to paragraph
55	<u>(d)</u> (f) .
56	<u>1.(b)</u> Lake Okeechobee Watershed Construction ProjectTo
57	improve the hydrology and water quality of Lake Okeechobee and
58	downstream receiving waters, including the Caloosahatchee and
59	St. Lucie Rivers and their estuaries, the district, in
60	cooperation with the other coordinating agencies, shall design
61	and construct the Lake Okeechobee Watershed Construction
62	Project. The project shall include:
63	<u>a.</u> 1. Phase IPhase I of the Lake Okeechobee Watershed
64	Construction Project shall consist of a series of project
65	features consistent with the recommendations of the South
66	Florida Ecosystem Restoration Working Group's Lake Okeechobee
67	Action Plan. Priority basins for such projects include S-191, S-
68	154, and Pools D and E in the Lower Kissimmee River. In order to



69 obtain phosphorus load reductions to Lake Okeechobee as soon as 70 possible, the following actions shall be implemented:

(I)a. The district shall serve as a full partner with the Corps of Engineers in the design and construction of the Grassy Island Ranch and New Palm Dairy stormwater treatment facilities as components of the Lake Okeechobee Water Retention/Phosphorus Removal Critical Project. The Corps of Engineers shall have the lead in design and construction of these facilities. Should delays be encountered in the implementation of either of these facilities, the district shall notify the department and recommend corrective actions.

(II) b. The district shall obtain permits and complete construction of two of the isolated wetland restoration projects that are part of the Lake Okeechobee Water Retention/Phosphorus Removal Critical Project. The additional isolated wetland projects included in this critical project shall further reduce phosphorus loading to Lake Okeechobee.

<u>(III)</u> c. The district shall work with the Corps of Engineers to expedite initiation of the design process for the Taylor Creek/Nubbins Slough Reservoir Assisted Stormwater Treatment Area, a project component of the Comprehensive Everglades Restoration Plan. The district shall propose to the Corps of Engineers that the district take the lead in the design and construction of the Reservoir Assisted Stormwater Treatment Area and receive credit towards the local share of the total cost of the Comprehensive Everglades Restoration Plan.

<u>b.</u>2. Phase II <u>technical plan and construction</u>. By February 1, 2008, The district, in cooperation with the other coordinating agencies, shall develop a detailed technical plan

Page 4 of 35



98 for Phase II of the Lake Okeechobee Watershed Construction 99 Project which provides the basis for the Lake Okeechobee Basin 100 Management Action Plan adopted by the department pursuant to s. 101 403.067. The detailed technical plan shall include measures for 102 the improvement of the quality, quantity, timing, and 103 distribution of water in the northern Everglades ecosystem, 104 including the Lake Okeechobee watershed and the estuaries, and 105 for facilitating the achievement of water quality standards. Use 106 of cost-effective biologically based, hybrid wetland/chemical 107 and other innovative nutrient control technologies shall be 108 incorporated in the plan where appropriate. The detailed 109 technical plan shall also include a Process Development and 110 Engineering component to finalize the detail and design of Phase 111 II projects and identify additional measures needed to increase 112 the certainty that the overall objectives for improving water 113 quality and quantity can be met. Based on information and 114 recommendations from the Process Development and Engineering 115 component, the Phase II detailed technical plan shall be 116 periodically updated. Phase II shall include construction of 117 additional facilities in the priority basins identified in sub-118 subparagraph a. subparagraph 1., as well as facilities for other 119 basins in the Lake Okeechobee watershed. This detailed technical 120 plan will require legislative ratification pursuant to paragraph (i). The technical plan shall: 121

122 <u>(I)</u>a. Identify Lake Okeechobee Watershed Construction 123 Project facilities designed to contribute to achieving all 124 applicable total maximum daily loads established pursuant to s. 125 403.067 within the Lake Okeechobee watershed.

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(II) b. Identify the size and location of all such Lake



127 Okeechobee Watershed Construction Project facilities.

128 <u>(III)</u> e. Provide a construction schedule for all such Lake 129 Okeechobee Watershed Construction Project facilities, including 130 the sequencing and specific timeframe for construction of each 131 Lake Okeechobee Watershed Construction Project facility.

<u>(IV)</u>d. Provide a schedule for the acquisition of lands or sufficient interests necessary to achieve the construction schedule.

(V)e. Provide a detailed schedule of costs associated with the construction schedule.

<u>(VI)</u>f. Identify, to the maximum extent practicable, impacts on wetlands and state-listed species expected to be associated with construction of such facilities, including potential alternatives to minimize and mitigate such impacts, as appropriate.

<u>(VII)</u>g. Provide for additional measures, including voluntary water storage and quality improvements on private land, to increase water storage and reduce excess water levels in Lake Okeechobee and to reduce excess discharges to the estuaries.

<u>(VIII)</u> The technical plan shall also Develop the appropriate water quantity storage goal to achieve the desired Lake Okeechobee range of lake levels and inflow volumes to the Caloosahatchee and St. Lucie estuaries while meeting the other water-related needs of the region, including water supply and flood protection.

<u>(IX)</u>h. Provide for additional source controls needed to
 enhance performance of the Lake Okeechobee Watershed
 Construction Project facilities. Such additional source controls

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156 shall be incorporated into the Lake Okeechobee <u>Basin Management</u> 157 <u>Action Plan</u> Watershed Phosphorous Control Program pursuant to 158 paragraph (b) (c).

159 c.3. Evaluation.-Within 5 years after the adoption of the 160 Lake Okeechobee Basin Management Action Plan pursuant to s. 161 403.067 and every 5 By January 1, 2004, and every 3 years 162 thereafter, the department district, in cooperation with the other coordinating agencies, shall conduct an evaluation of the 163 164 Lake Okeechobee Watershed Construction Project and identify any 165 further load reductions necessary to achieve compliance with the 166 all Lake Okeechobee watershed total maximum daily loads 167 established pursuant to s. 403.067. Additionally, The district 168 shall identify modifications to facilities of the Lake 169 Okeechobee Watershed Construction Project as appropriate to meet 170 the total maximum daily loads. Modifications to the Lake 171 Okeechobee Watershed Construction Project resulting from this 172 evaluation shall be incorporated into the Lake Okeechobee Basin 173 Management Action Plan and The evaluation shall be included in 174 the applicable annual progress report submitted pursuant to 175 subsection (6).

176 d.4. Coordination and review.-To ensure the timely 177 implementation of the Lake Okeechobee Watershed Construction 178 Project, the design of project facilities shall be coordinated 179 with the department and other interested parties, including 180 affected local governments, to the maximum extent practicable. 181 Lake Okeechobee Watershed Construction Project facilities shall 182 be reviewed and commented upon by the department before prior to 183 the execution of a construction contract by the district for 184 that facility.



185 2. Lake Okeechobee Watershed Research and Water Quality 186 Monitoring Program.-The coordinating agencies shall implement a 187 Lake Okeechobee Watershed Research and Water Quality Monitoring 188 Program. Results from the program shall be used by the 189 department, in cooperation with the other coordinating agencies, 190 to make modifications to the Lake Okeechobee Basin Management 191 Action Plan adopted pursuant to s. 403.067, as appropriate. The 192 program shall: 193 a. Evaluate all available existing water quality data 194 concerning total phosphorus in the Lake Okeechobee watershed, 195 develop a water quality baseline to represent existing 196 conditions for total phosphorus, monitor long-term ecological 197 changes, including water quality for total phosphorus, and 198 measure compliance with water quality standards for total 199 phosphorus, including any applicable total maximum daily load 200 for the Lake Okeechobee watershed as established pursuant to s. 201 403.067. Beginning March 1, 2020, and every 5 years thereafter, 202 the department shall reevaluate water quality and quantity data 203 to ensure that the appropriate projects are being designated and 204 incorporated into the Lake Okeechobee Basin Management Action 205 Plan adopted pursuant to s. 403.067. The district shall 206 implement a total phosphorus monitoring program at appropriate 207 structures owned or operated by the district and within the Lake 208 Okeechobee watershed. 209 b. Develop a Lake Okeechobee water quality model that 210 reasonably represents the phosphorus dynamics of Lake Okeechobee 211 and incorporates an uncertainty analysis associated with model 212 predictions. 213 c. Determine the relative contribution of phosphorus from

Page 8 of 35



all identifiable sources and all primary and secondary land 214 215 uses. 216 d. Conduct an assessment of the sources of phosphorus from 217 the Upper Kissimmee Chain-of-Lakes and Lake Istokpoga, and their 218 relative contribution to the water quality of Lake Okeechobee. 219 The results of this assessment shall be used by the coordinating 220 agencies as part of the Lake Okeechobee Basin Management Action Plan adopted pursuant to s. 403.067 to develop interim measures, 221 2.2.2 best management practices, or regulations, as applicable. 223 e. Assess current water management practices within the 224 Lake Okeechobee watershed and develop recommendations for 225 structural and operational improvements. Such recommendations 226 shall balance water supply, flood control, estuarine salinity, 227 maintenance of a healthy lake littoral zone, and water quality 228 considerations. 229 f. Evaluate the feasibility of alternative nutrient 230 reduction technologies, including sediment traps, canal and 231 ditch maintenance, fish production or other aquaculture, 232 bioenergy conversion processes, and algal or other biological 233 treatment technologies and include any alternative nutrient 234 reduction technologies determined to be feasible in the Lake 235 Okeechobee Basin Management Action Plan adopted pursuant to s. 236 403.067. 2.37 q. Conduct an assessment of the water volumes and timing 238 from the Lake Okeechobee watershed and their relative 239 contribution to the water level changes in Lake Okeechobee and 240 to the timing and volume of water delivered to the estuaries. 241 (b) (c) Lake Okeechobee Basin Management Action Plan 242 Watershed Phosphorus Control Program. - The Lake Okeechobee Basin



243 Management Action Plan adopted pursuant to s. 403.067 shall be 244 the watershed phosphorus control component for Lake Okeechobee. 245 The Lake Okeechobee Basin Management Action Plan shall be 246 Program is designed to be a multifaceted approach designed to 247 achieve the total maximum daily load reducing phosphorus loads 248 by improving the management of phosphorus sources within the 249 Lake Okeechobee watershed through implementation of regulations 250 and best management practices, continued development and 251 continued implementation of improved best management practices, 252 improvement and restoration of the hydrologic function of 253 natural and managed systems, and use utilization of alternative 254 technologies for nutrient reduction. The plan must include an 255 implementation schedule pursuant to this subsection for 256 pollutant load reductions. As provided in s. 403.067(7)(a)6., 257 the Lake Okeechobee Basin Management Action Plan must include 258 milestones for implementation and water quality improvement and 259 an associated water quality monitoring component sufficient to 260 evaluate whether reasonable progress in pollutant load 261 reductions is being achieved over time. The department shall 262 develop a schedule to establish 5-, 10-, and 15-year measurable 263 milestones and a target to achieve the adopted total maximum 264 daily load no more than 20 years after adoption of the plan. The 265 schedule shall be used to provide guidance for planning and 266 funding purposes and is exempt from s. 120.54(1)(a). An 267 assessment of progress toward these milestones shall be 268 conducted every 5 years and revisions to the plan shall be made, 269 as appropriate, as a result of each 5-year review. The 270 assessment shall be provided to the Governor, the President of 271 the Senate, and the Speaker of the House of Representatives.

Page 10 of 35



272 Upon the first 5-year review, the schedule of measurable 273 milestones and a target to achieve water quality improvement 274 consistent with this section shall be adopted into the plan. 275 Revisions to the basin management action plan shall be made by 276 the department in cooperation with the basin stakeholders. 277 Revisions to best management practices or other measures must follow the procedures set forth in s. 403.067(7)(c)4. Revised 278 279 basin management plans must be adopted pursuant to s. 280 403.067(7)(a)4. If achieving the adopted total maximum daily 281 load within 20 years is not practicable, the schedule must 282 contain an explanation of the constraints that prevent the 283 achievement of the total maximum daily load within 20 years, an 284 estimate of the time needed to achieve the total maximum daily 285 load, and additional 5-year measurable milestones, as necessary. 286 The coordinating agencies shall develop an interagency agreement 287 pursuant to ss. 373.046 and 373.406 which is consistent with the 288 department taking the lead on water quality protection measures 289 through the Lake Okeechobee Basin Management Action Plan adopted 290 pursuant to s. 403.067; the district taking the lead on 291 hydrologic improvements pursuant to paragraph (a); and the 292 Department of Agriculture and Consumer Services taking the lead 293 on agricultural interim measures, best management practices, and 294 other measures adopted pursuant to s. 403.067. The interagency 295 agreement must specify how best management practices for 296 nonagricultural nonpoint sources are developed and how all best 297 management practices are implemented and verified consistent 298 with s. 403.067 and this section. The interagency agreement must 299 address measures to be taken by the coordinating agencies during 300 any best management practice reevaluation performed pursuant to

Page 11 of 35



301 subparagraphs 5. and 10. The department shall use best 302 professional judgment in making the initial determination of 303 best management practice effectiveness. The coordinating 304 agencies may develop an intergovernmental agreement with local 305 governments to implement nonagricultural nonpoint source best 306 management practices within their respective geographic 307 boundaries. The coordinating agencies shall facilitate the 308 application of federal programs that offer opportunities for water quality treatment, including preservation, restoration, or 309 310 creation of wetlands on agricultural lands.

311 1. Agricultural nonpoint source best management practices, 312 developed in accordance with s. 403.067 and designed to achieve 313 the objectives of the Lake Okeechobee Watershed Protection 314 Program as part of a phased approach of management strategies 315 within the Lake Okeechobee Basin Management Action Plan, shall 316 be implemented on an expedited basis. The coordinating agencies 317 shall develop an interagency agreement pursuant to ss. 373.046 318 and 373.406(5) that assures the development of best management 319 practices that complement existing regulatory programs and 320 specifies how those best management practices are implemented 321 and verified. The interagency agreement shall address measures 322 to be taken by the coordinating agencies during any best 323 management practice reevaluation performed pursuant to sub-324 subparagraph d. The department shall use best professional 325 judgment in making the initial determination of best management 326 practice effectiveness.

327 <u>2.a.</u> As provided in s. 403.067(7)(c), the Department of 328 Agriculture and Consumer Services, in consultation with the 329 department, the district, and affected parties, shall initiate



330 rule development for interim measures, best management 331 practices, conservation plans, nutrient management plans, or 332 other measures necessary for Lake Okeechobee watershed total maximum daily load reduction. The rule shall include thresholds 333 334 for requiring conservation and nutrient management plans and 335 criteria for the contents of such plans. Development of 336 agricultural nonpoint source best management practices shall 337 initially focus on those priority basins listed in sub-338 subparagraph (a)1.a. subparagraph (b)1. The Department of 339 Agriculture and Consumer Services, in consultation with the department, the district, and affected parties, shall conduct an 340 341 ongoing program for improvement of existing and development of 342 new agricultural nonpoint source interim measures and or best 343 management practices. The Department of Agriculture and Consumer 344 Services shall adopt for the purpose of adoption of such 345 practices by rule. The Department of Agriculture and Consumer 346 Services shall work with the University of Florida Florida's 347 Institute of Food and Agriculture Sciences to review and, where 348 appropriate, develop revised nutrient application rates for all 349 agricultural soil amendments in the watershed.

350 3.b. As provided in s. 403.067, where agricultural nonpoint 351 source best management practices or interim measures have been 352 adopted by rule of the Department of Agriculture and Consumer 353 Services, the owner or operator of an agricultural nonpoint 354 source addressed by such rule shall either implement interim 355 measures or best management practices or demonstrate compliance 356 with state water quality standards addressed by the Lake 357 Okeechobee Basin Management Action Plan adopted pursuant to s. 358 403.067 the district's WOD program by conducting monitoring

Page 13 of 35

Florida Senate - 2015 Bill No. PCS (279658) for CS for SB 918



359 prescribed by the department or the district. Owners or 360 operators of agricultural nonpoint sources who implement interim 361 measures or best management practices adopted by rule of the 362 Department of Agriculture and Consumer Services shall be subject 363 to the provisions of s. 403.067(7). The Department of 364 Agriculture and Consumer Services, in cooperation with the 365 department and the district, shall provide technical and 366 financial assistance for implementation of agricultural best 367 management practices, subject to the availability of funds.

<u>4.</u>e. The district or department shall conduct monitoring at representative sites to verify the effectiveness of agricultural nonpoint source best management practices.

<u>5.d.</u> Where water quality problems are detected for agricultural nonpoint sources despite the appropriate implementation of adopted best management practices, the Department of Agriculture and Consumer Services, in consultation with the other coordinating agencies and affected parties, shall institute a reevaluation of the best management practices <u>shall</u> be conducted pursuant to s. 403.067(7)(c)4. Should the reevaluation determine that the best management practices or other measures require modification, the rule shall be revised to require implementation of the modified practice within a reasonable period as specified in the rule changes to the rule adopting best management practices.

383 <u>6.2. As provided in s. 403.067, nonagricultural nonpoint</u> 384 source best management practices, developed in accordance with 385 s. 403.067 and designed to achieve the objectives of the Lake 386 Okeechobee Watershed Protection Program <u>as part of a phased</u> 387 <u>approach of management strategies within the Lake Okeechobee</u>

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388 Basin Management Action Plan, shall be implemented on an 389 expedited basis. The department and the district shall develop 390 an interagency agreement pursuant to ss. 373.046 and 373.406(5) 391 that assures the development of best management practices that 392 complement existing regulatory programs and specifies how those 393 best management practices are implemented and verified. The 394 interagency agreement shall address measures to be taken by the 395 department and the district during any best management practice 396 reevaluation performed pursuant to sub-subparagraph d.

397 7.a. The department and the district are directed to work 398 with the University of Florida Florida's Institute of Food and 399 Agricultural Sciences to develop appropriate nutrient 400 application rates for all nonagricultural soil amendments in the 401 watershed. As provided in s. 403.067 s. 403.067(7)(c), the 402 department, in consultation with the district and affected parties, shall develop nonagricultural nonpoint source interim 403 404 measures, best management practices, or other measures necessary 405 for Lake Okeechobee watershed total maximum daily load 406 reduction. Development of nonagricultural nonpoint source best 407 management practices shall initially focus on those priority 408 basins listed in sub-subparagraph (a)1.a. subparagraph (b)1. The 409 department, the district, and affected parties shall conduct an 410 ongoing program for improvement of existing and development of 411 new interim measures and or best management practices. The 412 department or the district shall adopt such practices by rule 413 The district shall adopt technology-based standards under the 414 district's WOD program for nonagricultural nonpoint sources of 415 phosphorus. Nothing in this sub-subparagraph shall affect the 416 authority of the department or the district to adopt basin-

Page 15 of 35

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417 specific criteria under this part to prevent harm to the water 418 resources of the district.

<u>8.b.</u> Where nonagricultural nonpoint source best management practices or interim measures have been developed by the department and adopted by the district, the owner or operator of a nonagricultural nonpoint source shall implement interim measures or best management practices and be subject to the provisions of s. 403.067(7). The department and district shall provide technical and financial assistance for implementation of nonagricultural nonpoint source best management practices, subject to the availability of funds.

<u>9.e.</u> As provided in s. 403.067, the district or the department shall conduct monitoring at representative sites to verify the effectiveness of nonagricultural nonpoint source best management practices.

432 10.d. Where water quality problems are detected for 433 nonagricultural nonpoint sources despite the appropriate 434 implementation of adopted best management practices, the 435 department and the district shall institute a reevaluation of 436 the best management practices shall be conducted pursuant to s. 437 403.067(7)(c)4. Should the reevaluation determine that the best 438 management practices or other measures require modification, the 439 rule shall be revised to require implementation of the modified 440 practice within a reasonable time period as specified in the 441 rule.

442 <u>11.3.</u> The provisions of Subparagraphs <u>1. and</u> 2. <u>and 7. do</u> 443 may not preclude the department or the district from requiring 444 compliance with water quality standards or with current best 445 management practices requirements set forth in any applicable 534254

446 regulatory program authorized by law for the purpose of 447 protecting water quality. Additionally, Subparagraphs 1. and 2. 448 and 7. are applicable only to the extent that they do not 449 conflict with any rules adopted by the department that are 450 necessary to maintain a federally delegated or approved program. 451 12. The program of agricultural best management practices 452 set forth in the Everglades Program of the district, meets the 453 requirements of this paragraph and s. 403.067(7) for the Lake 454 Okeechobee watershed. An entity in compliance with best 455 management practices set forth in the Everglades Program of the 456 district, may elect to use that permit in lieu of the 457 requirements of this paragraph. The provisions of s. 458 373.4595(3)(b)5. apply to this subparagraph. This subparagraph 459 does not alter any requirement under s. 373.4592. 460 13. The Department of Agriculture and Consumer Services, in 461 cooperation with the department and the district, shall provide 462 technical and financial assistance for implementation of 463 agricultural best management practices, subject to the availability of funds. The department and district shall provide 464 465 technical and financial assistance for implementation of 466 nonagricultural nonpoint source best management practices, 467 subject to the availability of funds. 14.4. Projects that reduce the phosphorus load originating 468 469 from domestic wastewater systems within the Lake Okeechobee 470 watershed shall be given funding priority in the department's

revolving loan program under s. 403.1835. The department shall coordinate and provide assistance to those local governments seeking financial assistance for such priority projects.

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<u>15.5.</u> Projects that make use of private lands, or lands

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475 held in trust for Indian tribes, to reduce nutrient loadings or 476 concentrations within a basin by one or more of the following 477 methods: restoring the natural hydrology of the basin, restoring 478 wildlife habitat or impacted wetlands, reducing peak flows after 479 storm events, increasing aquifer recharge, or protecting range 480 and timberland from conversion to development, are eligible for 481 grants available under this section from the coordinating 482 agencies. For projects of otherwise equal priority, special 483 funding priority will be given to those projects that make best 484 use of the methods outlined above that involve public-private 485 partnerships or that obtain federal match money. Preference 486 ranking above the special funding priority will be given to 487 projects located in a rural area of opportunity designated by 488 the Governor. Grant applications may be submitted by any person 489 or tribal entity, and eligible projects may include, but are not 490 limited to, the purchase of conservation and flowage easements, hydrologic restoration of wetlands, creating treatment wetlands, 491 492 development of a management plan for natural resources, and 493 financial support to implement a management plan.

494 16.6.a. The department shall require all entities disposing 495 of domestic wastewater biosolids residuals within the Lake 496 Okeechobee watershed and the remaining areas of Okeechobee, 497 Glades, and Hendry Counties to develop and submit to the 498 department an agricultural use plan that limits applications 499 based upon phosphorus loading consistent with the Lake 500 Okeechobee Basin Management Action Plan adopted pursuant to s. 501 403.067. By July 1, 2005, phosphorus concentrations originating 502 from these application sites may not exceed the limits 503 established in the district's WOD program. After December 31,

Page 18 of 35



504 2007, The department may not authorize the disposal of domestic 505 wastewater biosolids residuals within the Lake Okeechobee 506 watershed unless the applicant can affirmatively demonstrate 507 that the phosphorus in the biosolids residuals will not add to 508 phosphorus loadings in Lake Okeechobee or its tributaries. This 509 demonstration shall be based on achieving a net balance between 510 phosphorus imports relative to exports on the permitted 511 application site. Exports shall include only phosphorus removed 512 from the Lake Okeechobee watershed through products generated on 513 the permitted application site. This prohibition does not apply to Class AA biosolids residuals that are marketed and 514 515 distributed as fertilizer products in accordance with department 516 rule.

517 17.b. Private and government-owned utilities within Monroe, 518 Miami-Dade, Broward, Palm Beach, Martin, St. Lucie, Indian 519 River, Okeechobee, Highlands, Hendry, and Glades Counties that dispose of wastewater biosolids residual sludge from utility 520 521 operations and septic removal by land spreading in the Lake 522 Okeechobee watershed may use a line item on local sewer rates to 523 cover wastewater biosolids residual treatment and disposal if such disposal and treatment is done by approved alternative 524 525 treatment methodology at a facility located within the areas 526 designated by the Governor as rural areas of opportunity 527 pursuant to s. 288.0656. This additional line item is an 528 environmental protection disposal fee above the present sewer 529 rate and may not be considered a part of the present sewer rate 530 to customers, notwithstanding provisions to the contrary in 531 chapter 367. The fee shall be established by the county 532 commission or its designated assignee in the county in which the

Page 19 of 35



533 alternative method treatment facility is located. The fee shall 534 be calculated to be no higher than that necessary to recover the 535 facility's prudent cost of providing the service. Upon request 536 by an affected county commission, the Florida Public Service 537 Commission will provide assistance in establishing the fee. 538 Further, for utilities and utility authorities that use the 539 additional line item environmental protection disposal fee, such 540 fee may not be considered a rate increase under the rules of the 541 Public Service Commission and shall be exempt from such rules. 542 Utilities using the provisions of this section may immediately 543 include in their sewer invoicing the new environmental 544 protection disposal fee. Proceeds from this environmental 545 protection disposal fee shall be used for treatment and disposal 546 of wastewater biosolids residuals, including any treatment 547 technology that helps reduce the volume of biosolids residuals 548 that require final disposal, but such proceeds may not be used 549 for transportation or shipment costs for disposal or any costs 550 relating to the land application of biosolids residuals in the 551 Lake Okeechobee watershed.

552 18.c. No less frequently than once every 3 years, the 553 Florida Public Service Commission or the county commission 554 through the services of an independent auditor shall perform a 555 financial audit of all facilities receiving compensation from an 556 environmental protection disposal fee. The Florida Public 557 Service Commission or the county commission through the services 558 of an independent auditor shall also perform an audit of the 559 methodology used in establishing the environmental protection 560 disposal fee. The Florida Public Service Commission or the county commission shall, within 120 days after completion of an 561

Page 20 of 35



562 audit, file the audit report with the President of the Senate 563 and the Speaker of the House of Representatives and shall provide copies to the county commissions of the counties set 564 565 forth in subparagraph 17. sub-subparagraph b. The books and 566 records of any facilities receiving compensation from an 567 environmental protection disposal fee shall be open to the 568 Florida Public Service Commission and the Auditor General for 569 review upon request.

570 19.7. The Department of Health shall require all entities disposing of septage within the Lake Okeechobee watershed to 571 572 develop and submit to that agency an agricultural use plan that 573 limits applications based upon phosphorus loading consistent 574 with the Lake Okeechobee Basin Management Action Plan adopted 575 pursuant to s. 403.067. By July 1, 2005, phosphorus 576 concentrations originating from these application sites may not 577 exceed the limits established in the district's WOD program.

20.8. The Department of Agriculture and Consumer Services shall initiate rulemaking requiring entities within the Lake Okeechobee watershed which land-apply animal manure to develop resource management system level conservation plans, according to United States Department of Agriculture criteria, which limit such application. Such rules <u>shall may</u> include criteria and thresholds for the requirement to develop a conservation or nutrient management plan, requirements for plan approval, <u>site</u> <u>inspection requirements</u>, and recordkeeping requirements.

587 <u>21. The district shall revise chapter 40E-61, Florida</u> 588 <u>Administrative Code, to be consistent with this section and s.</u> 589 <u>403.067; provide for a monitoring program for nonpoint source</u> 590 <u>dischargers required to monitor water quality by s. 403.067; and</u>

Page 21 of 35

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591 provide for the results of such monitoring to be reported to the 592 coordinating agencies.

9. The district, the department, or the Department of Agriculture and Consumer Services, as appropriate, shall implement those alternative nutrient reduction technologies determined to be feasible pursuant to subparagraph (d)6.

597 (d) Lake Okeechobee Watershed Research and Water Quality 598 Monitoring Program.—The district, in cooperation with the other 599 coordinating agencies, shall establish a Lake Okeechobee 600 Watershed Research and Water Quality Monitoring Program that 601 builds upon the district's existing Lake Okeechobee research 602 program. The program shall:

603 1. Evaluate all available existing water quality data 604 concerning total phosphorus in the Lake Okeechobee watershed, 605 develop a water quality baseline to represent existing 606 conditions for total phosphorus, monitor long-term ecological 607 changes, including water quality for total phosphorus, and 608 measure compliance with water quality standards for total 609 phosphorus, including any applicable total maximum daily load for the Lake Okeechobee watershed as established pursuant to s. 610 611 403.067. Every 3 years, the district shall reevaluate water 612 quality and quantity data to ensure that the appropriate 613 projects are being designated and implemented to meet the water 614 quality and storage goals of the plan. The district shall also 615 implement a total phosphorus monitoring program at appropriate 616 structures owned or operated by the South Florida Water 617 Management District and within the Lake Okeechobee watershed. 2. Develop a Lake Okeechobee water quality model that 618 619 reasonably represents phosphorus dynamics of the lake and

534254

620	incorporates an uncertainty analysis associated with model
621	predictions.
622	3. Determine the relative contribution of phosphorus from
623	all identifiable sources and all primary and secondary land
624	uses.
625	4. Conduct an assessment of the sources of phosphorus from
626	the Upper Kissimmee Chain-of-Lakes and Lake Istokpoga, and their
627	relative contribution to the water quality of Lake Okeechobee.
628	The results of this assessment shall be used by the coordinating
629	agencies to develop interim measures, best management practices,
630	or regulation, as applicable.
631	5. Assess current water management practices within the
632	Lake Okeechobee watershed and develop recommendations for
633	structural and operational improvements. Such recommendations
634	shall balance water supply, flood control, estuarine salinity,
635	maintenance of a healthy lake littoral zone, and water quality
636	considerations.
637	6. Evaluate the feasibility of alternative nutrient
638	reduction technologies, including sediment traps, canal and
639	ditch maintenance, fish production or other aquaculture,
640	bioenergy conversion processes, and algal or other biological
641	treatment technologies.
642	7. Conduct an assessment of the water volumes and timing
643	from the Lake Okeechobee watershed and their relative
644	contribution to the water level changes in Lake Okeechobee and
645	to the timing and volume of water delivered to the estuaries.
646	<u>(c)</u> Lake Okeechobee Exotic Species Control Program.—The
647	coordinating agencies shall identify the exotic species that

648 threaten the native flora and fauna within the Lake Okeechobee



649 watershed and develop and implement measures to protect the 650 native flora and fauna.

651 (d) (f) Lake Okeechobee Internal Phosphorus Management 652 Program.-The district, in cooperation with the other 653 coordinating agencies and interested parties, shall evaluate the 654 feasibility of complete a Lake Okeechobee internal phosphorus load removal projects feasibility study. The evaluation 655 656 feasibility study shall be based on technical feasibility, as 657 well as economic considerations, and shall consider address all 658 reasonable methods of phosphorus removal. If projects methods 659 are found to be feasible, the district shall immediately pursue 660 the design, funding, and permitting for implementing such 661 projects methods.

662 (e) (g) Lake Okeechobee Watershed Protection Program Plan 663 *implementation.*—The coordinating agencies shall be jointly 664 responsible for implementing the Lake Okeechobee Watershed 665 Protection Program Plan, consistent with the statutory authority 666 and responsibility of each agency. Annual funding priorities shall be jointly established, and the highest priority shall be 667 668 assigned to programs and projects that address sources that have 669 the highest relative contribution to loading and the greatest 670 potential for reductions needed to meet the total maximum daily 671 loads. In determining funding priorities, the coordinating 672 agencies shall also consider the need for regulatory compliance, 673 the extent to which the program or project is ready to proceed, 674 and the availability of federal matching funds or other nonstate 675 funding, including public-private partnerships. Federal and 676 other nonstate funding shall be maximized to the greatest extent practicable. 677

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678 <u>(f)(h)</u> Priorities and implementation schedules.—The 679 coordinating agencies are authorized and directed to establish 680 priorities and implementation schedules for the achievement of 681 total maximum daily loads, compliance with the requirements of 682 s. 403.067, and compliance with applicable water quality 683 standards within the waters and watersheds subject to this 684 section.

(i) Legislative ratification.—The coordinating agencies shall submit the Phase II technical plan developed pursuant to paragraph (b) to the President of the Senate and the Speaker of the House of Representatives prior to the 2008 legislative session for review. If the Legislature takes no action on the plan during the 2008 legislative session, the plan is deemed approved and may be implemented.

692 (4) CALOOSAHATCHEE RIVER WATERSHED PROTECTION PROGRAM AND 693 ST. LUCIE RIVER WATERSHED PROTECTION PROGRAM.-A protection 694 program shall be developed and implemented as specified in this 695 subsection. In order to protect and restore surface water 696 resources, the program shall address the reduction of pollutant 697 loadings, restoration of natural hydrology, and compliance with 698 applicable state water quality standards. The program shall be 699 achieved through a phased program of implementation. In 700 addition, pollutant load reductions based upon adopted total 701 maximum daily loads established in accordance with s. 403.067 702 shall serve as a program objective. In the development and 703 administration of the program, the coordinating agencies shall 704 maximize opportunities provided by federal and local government 705 cost-sharing programs and opportunities for partnerships with the private sector and local government. The program plan shall 706

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707 include a goal for salinity envelopes and freshwater inflow 708 targets for the estuaries based upon existing research and documentation. The goal may be revised as new information is 709 710 available. This goal shall seek to reduce the frequency and 711 duration of undesirable salinity ranges while meeting the other 712 water-related needs of the region, including water supply and 713 flood protection, while recognizing the extent to which water 714 inflows are within the control and jurisdiction of the district.

715 (a) Caloosahatchee River Watershed Protection Plan.-No 716 later than January 1, 2009, The district, in cooperation with 717 the other coordinating agencies, Lee County, and affected 718 counties and municipalities, shall complete a River Watershed 719 Protection Plan in accordance with this subsection. The 720 Caloosahatchee River Watershed Protection Plan shall identify 721 the geographic extent of the watershed, be coordinated as needed 722 with the plans developed pursuant to paragraph (3) (a) and 723 paragraph (c) (b) of this subsection, and contain an 724 implementation schedule for pollutant load reductions consistent 725 with any adopted total maximum daily loads and compliance with 726 applicable state water quality standards. The plan shall include 727 the Caloosahatchee River Watershed Construction Project and the 728 Caloosahatchee River Watershed Research and Water Quality 729 Monitoring Program. +

1. Caloosahatchee River Watershed Construction Project.-To
improve the hydrology, water quality, and aquatic habitats
within the watershed, the district shall, no later than January
1, 2012, plan, design, and construct the initial phase of the
Watershed Construction Project. In doing so, the district shall:
a. Develop and designate the facilities to be constructed

Page 26 of 35

576-04350-15



736 to achieve stated goals and objectives of the Caloosahatchee737 River Watershed Protection Plan.

b. Conduct scientific studies that are necessary to support
the design of the Caloosahatchee River Watershed Construction
Project facilities.

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c. Identify the size and location of all such facilities.

d. Provide a construction schedule for all such facilities, including the sequencing and specific timeframe for construction of each facility.

e. Provide a schedule for the acquisition of lands or sufficient interests necessary to achieve the construction schedule.

f. Provide a schedule of costs and benefits associated with each construction project and identify funding sources.

g. To ensure timely implementation, coordinate the design, scheduling, and sequencing of project facilities with the coordinating agencies, Lee County, other affected counties and municipalities, and other affected parties.

2. Caloosahatchee River Watershed Research and Water Quality Monitoring Program.-The district, in cooperation with the other coordinating agencies and local governments, shall implement a Caloosahatchee River Watershed Research and Water Quality Monitoring Program that builds upon the district's existing research program and that is sufficient to carry out, comply with, or assess the plans, programs, and other responsibilities created by this subsection. The program shall also conduct an assessment of the water volumes and timing from Lake Okeechobee and the Caloosahatchee River watershed and their relative contributions to the timing and volume of water

Page 27 of 35



765 delivered to the estuary.

766 (b) 2. Caloosahatchee River Watershed Basin Management 767 Action Plans Pollutant Control Program. - The basin management 768 action plans adopted pursuant to s. 403.067 for the 769 Caloosahatchee River watershed shall be the Caloosahatchee River 770 Watershed Pollutant Control Program. The plans shall be is 771 designed to be a multifaceted approach to reducing pollutant 772 loads by improving the management of pollutant sources within 773 the Caloosahatchee River watershed through implementation of 774 regulations and best management practices, development and 775 implementation of improved best management practices, 776 improvement and restoration of the hydrologic function of 777 natural and managed systems, and utilization of alternative 778 technologies for pollutant reduction, such as cost-effective 779 biologically based, hybrid wetland/chemical and other innovative 780 nutrient control technologies. The plans must include an 781 implementation schedule pursuant to this subsection for 782 pollutant load reductions. As provided in s. 403.067(7)(a)6., 783 the Caloosahatchee River Watershed Basin Management Action Plan 784 must include milestones for implementation and water quality 785 improvement and an associated water quality monitoring component 786 sufficient to evaluate whether reasonable progress in pollutant 787 load reductions is being achieved over time. The department 788 shall develop a schedule to establish 5-, 10-, and 15-year 789 measurable milestones and a target to achieve the total maximum 790 daily load no more than 20 years after adoption of the plan. The 791 schedule shall be used to provide guidance for planning and 792 funding purposes and is exempt from s. 120.54(1)(a). An 793 assessment of progress toward these milestones shall be

Page 28 of 35



794 conducted every 5 years, and revisions to the plan shall be 795 made, as appropriate, as a result of each 5-year review. The assessment shall be provided to the Governor, the President of 796 797 the Senate, and the Speaker of the House of Representatives. 798 Upon the first 5-year review, the schedule of measurable 799 milestones and a target to achieve water quality improvement 800 consistent with this section shall be adopted into the plan. 801 Revisions to the basin management action plan shall be made by 802 the department in cooperation with the basin stakeholders. 803 Revisions to best management practices or other measures must 804 follow the procedures set forth in s. 403.067(7)(c)4. Revised 805 basin management action plans must be adopted pursuant to s. 806 403.067(7)(a)4. If achieving the adopted total maximum daily 807 load within 20 years is not practicable, the schedule must 808 contain an explanation of the constraints that prevent 809 achievement of the total maximum daily load within 20 years, an 810 estimate of the time needed to achieve the total maximum daily 811 load, and additional 5-year measurable milestones, as necessary. 812 The coordinating agencies shall facilitate the use utilization 813 of federal programs that offer opportunities for water quality 814 treatment, including preservation, restoration, or creation of 815 wetlands on agricultural lands.

816 <u>1.a.</u> Nonpoint source best management practices consistent 817 with <u>s. 403.067</u> paragraph (3)(c), designed to achieve the 818 objectives of the Caloosahatchee River Watershed Protection 819 Program, shall be implemented on an expedited basis. The 820 coordinating agencies may develop an intergovernmental agreement 821 with local governments to implement the nonagricultural, 822 nonpoint-source best management practices within their



823 respective geographic boundaries.

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824 2.b. This subsection does not preclude the department or 825 the district from requiring compliance with water quality 826 standards, adopted total maximum daily loads, or current best 827 management practices requirements set forth in any applicable 828 regulatory program authorized by law for the purpose of 829 protecting water quality. This subsection applies only to the 830 extent that it does not conflict with any rules adopted by the 831 department or district which are necessary to maintain a 832 federally delegated or approved program.

833 3.c. Projects that make use of private lands, or lands held in trust for Indian tribes, to reduce pollutant loadings or concentrations within a basin, or that reduce the volume of harmful discharges by one or more of the following methods: restoring the natural hydrology of the basin, restoring wildlife habitat or impacted wetlands, reducing peak flows after storm events, or increasing aquifer recharge, are eligible for grants available under this section from the coordinating agencies.

841 4.d. The Caloosahatchee River Watershed Basin Management 842 Action Plans Pollutant Control Program shall require assessment 843 of current water management practices within the watershed and 844 shall require development of recommendations for structural, 845 nonstructural, and operational improvements. Such 846 recommendations shall consider and balance water supply, flood 847 control, estuarine salinity, aquatic habitat, and water quality 848 considerations.

849 5.e. After December 31, 2007, The department may not 850 authorize the disposal of domestic wastewater biosolids 851 residuals within the Caloosahatchee River watershed unless the

Page 30 of 35



852 applicant can affirmatively demonstrate that the nutrients in 853 the biosolids residuals will not add to nutrient loadings in the 854 watershed. This demonstration shall be based on achieving a net 855 balance between nutrient imports relative to exports on the 856 permitted application site. Exports shall include only nutrients 857 removed from the watershed through products generated on the 858 permitted application site. This prohibition does not apply to 859 Class AA biosolids residuals that are marketed and distributed 860 as fertilizer products in accordance with department rule.

861 6.f. The Department of Health shall require all entities 862 disposing of septage within the Caloosahatchee River watershed 863 to develop and submit to that agency an agricultural use plan 864 that limits applications based upon nutrient loading consistent 865 with any basin management action plan adopted pursuant to s. 866 403.067. By July 1, 2008, nutrient concentrations originating 867 from these application sites may not exceed the limits 868 established in the district's WOD program.

869 7.g. The Department of Agriculture and Consumer Services 870 shall require initiate rulemaking requiring entities within the 871 Caloosahatchee River watershed which land-apply animal manure to 872 develop a resource management system level conservation plan, 873 according to United States Department of Agriculture criteria, 874 which limit such application. Such rules shall may include 875 criteria and thresholds for the requirement to develop a 876 conservation or nutrient management plan, requirements for plan 877 approval, site inspection requirements, and recordkeeping 878 requirements.

879 <u>8. The district shall initiate rulemaking to provide for a</u> 880 monitoring program for nonpoint source dischargers required to

Page 31 of 35

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881 monitor water quality pursuant to s. 403.067(7)(b)2.g. or s. 882 403.067(7)(c)3. The results of such monitoring must be reported 883 to the coordinating agencies.

3. Caloosahatchee River Watershed Research and Water 884 885 Quality Monitoring Program.-The district, in cooperation with 886 the other coordinating agencies and local governments, shall 887 establish a Caloosahatchee River Watershed Research and Water 888 Quality Monitoring Program that builds upon the district's existing research program and that is sufficient to carry out, 889 890 comply with, or assess the plans, programs, and other 891 responsibilities created by this subsection. The program shall 892 also conduct an assessment of the water volumes and timing from the Lake Okeechobee and Caloosahatchee River watersheds and 893 894 their relative contributions to the timing and volume of water 895 delivered to the estuary.

896 (c) (b) St. Lucie River Watershed Protection Plan. No later 897 than January 1, 2009, The district, in cooperation with the 898 other coordinating agencies, Martin County, and affected 899 counties and municipalities shall complete a plan in accordance 900 with this subsection. The St. Lucie River Watershed Protection 901 Plan shall identify the geographic extent of the watershed, be 902 coordinated as needed with the plans developed pursuant to 903 paragraph (3)(a) and paragraph (a) of this subsection, and 904 contain an implementation schedule for pollutant load reductions 905 consistent with any adopted total maximum daily loads and 906 compliance with applicable state water quality standards. The 907 plan shall include the St. Lucie River Watershed Construction 908 Project and St. Lucie River Watershed Research and Water Quality 909 Monitoring Program.+



910	1. St. Lucie River Watershed Construction ProjectTo
911	improve the hydrology, water quality, and aquatic habitats
912	within the watershed, the district shall, no later than January
913	1, 2012, plan, design, and construct the initial phase of the
914	Watershed Construction Project. In doing so, the district shall:
915	a. Develop and designate the facilities to be constructed
916	to achieve stated goals and objectives of the St. Lucie River
917	Watershed Protection Plan.
918	b. Identify the size and location of all such facilities.
919	c. Provide a construction schedule for all such facilities,
920	including the sequencing and specific timeframe for construction
921	of each facility.
922	d. Provide a schedule for the acquisition of lands or
923	sufficient interests necessary to achieve the construction
924	schedule.
925	e. Provide a schedule of costs and benefits associated with
926	each construction project and identify funding sources.
927	f. To ensure timely implementation, coordinate the design,
928	scheduling, and sequencing of project facilities with the
929	coordinating agencies, Martin County, St. Lucie County, other
930	interested parties, and other affected local governments.
931	2. St. Lucie River Watershed Research and Water Quality
932	Monitoring ProgramThe district, in cooperation with the other
933	coordinating agencies and local governments, shall establish a
934	St. Lucie River Watershed Research and Water Quality Monitoring
935	Program that builds upon the district's existing research
936	program and that is sufficient to carry out, comply with, or
937	assess the plans, programs, and other responsibilities created
938	by this subsection. The district shall also conduct an



939	assessment of the water volumes and timing from Lake Okeechobee
940	and the St. Lucie River watershed and their relative
941	contributions to the timing and volume of water delivered to the
942	estuary.
943	(d) 2. St. Lucie River Watershed Basin Management Action
944	Plan Pollutant Control Program Basin management action plan for
945	the St. Lucie River watershed adopted pursuant to s. 403.067
946	shall be the St. Lucie River Watershed Pollutant Control Program
947	and shall be is designed to be a multifaceted approach to
948	reducing pollutant loads by improving the management of
949	pollutant sources within the St. Lucie River watershed through
950	implementation of regulations and best management practices,
951	development and implementation of improved best management
952	practices, improvement and restoration of the hydrologic
953	function of natural and managed systems, and use utilization of
954	alternative technologies for pollutant reduction, such as cost-
955	effective biologically based, hybrid wetland/chemical and other
956	innovative nutrient control technologies. The plan must include
957	an implementation schedule pursuant to this subsection for
958	pollutant load reductions. As provided in s. 403.067(7)(a)6.,
959	the St. Lucie Watershed Basin Management Action Plan must
960	include milestones for implementation and water quality
961	improvement and an associated water quality monitoring component
962	sufficient to evaluate whether reasonable progress in pollutant
963	load reductions is being achieved over time. The department
964	shall develop a schedule to establish 5-, 10-, and 15-year
965	measurable milestones and a target to achieve the adopted total
966	maximum daily load no more than 20 years after adoption of the
967	plan. The schedule shall be used to provide guidance for

Page 34 of 35

Florida Senate - 2015 Bill No. PCS (279658) for CS for SB 918



968	planning and funding purposes and is exempt from s.
969	120.54(1)(a). An assessment of progress toward these milestones
970	shall be conducted every 5 years, and revisions to the plan
971	shall be made, as appropriate, as a result of each 5-year
972	review. The assessment shall be provided to the Governor, the
973	President of the Senate, and the Speaker of the House of
974	Representatives. Upon the first 5-year review, the schedule of
975	measurable milestones and a target to achieve water quality
976	improvement consistent with this section shall be adopted into
977	the plan. Revisions to the basin management action plan shall be
978	made by the department in cooperation with the basin
979	stakeholders. Revisions to best management practices or other
980	measures must follow the procedures set forth in s.
981	403.067(7)(c)4. Revised basin management action plans must be
982	adopted pursuant to s. 403.067(7)(a)4. If achieving the adopted
983	total maximum daily load is not practicable, the schedule must
984	contain an explanation of the constraints that prevent
985	achievement of the total maximum daily load within 20 years, an
986	estimate of the time needed to achieve the total maximum daily
987	load, and additional 5-year measurable milestones, as necessary.
988	The coordinating agencies shall facilitate the