

1 A bill to be entitled

2 An act relating to water resources; directing the  
3 Department of Transportation to establish a Water and  
4 Wastewater Utilities Relocation Study Committee;  
5 specifying committee membership; providing that  
6 members of the committee serve without compensation;  
7 establishing duties for the committee; providing  
8 reporting requirements; providing for the expiration  
9 of the committee; amending s. 373.114, F.S.;  
10 transferring review of water management district rules  
11 from the Florida Land and Water Adjudicatory  
12 Commission to the Department of Environmental  
13 Protection; establishing review procedures and  
14 standards; deleting provisions related to commission  
15 review of water management district rules; amending  
16 ss. 373.139, 373.217, 373.2295, and 373.4275, F.S.;  
17 conforming provisions to changes made by the act;  
18 reenacting s. 373.036(1)(d), F.S., relating to the  
19 Florida water plan, to incorporate the amendment made  
20 to s. 373.114, F.S., in a reference thereto; repealing  
21 s. 373.245, F.S., relating to supplemental damages  
22 connected with consumptive use permit violations;  
23 providing retroactive applicability; providing an  
24 effective date.

25  
26 Be It Enacted by the Legislature of the State of Florida:

27  
28 Section 1. Water and Wastewater Utilities Relocation Study  
29 Committee.—

30 (1) From the funds appropriated to the Department of  
31 Transportation, the Water and Wastewater Utilities Relocation  
32 Study Committee, a committee as defined in s. 20.03, Florida  
33 Statutes, is established to review, study, and make  
34 recommendations concerning the need for improved coordination  
35 and funding of the relocation of:

36 (a) Water and sewer facilities; and

37 (b) Public utility facilities that are located within the  
38 public right-of-way if such relocation is required due to a  
39 construction or an improvement of roads and bridges in this  
40 state.

41 (2) The committee shall be composed of nine members. The  
42 Governor, the President of the Senate, the Speaker of the House  
43 of Representatives, and the Secretary of Transportation shall  
44 each appoint one member. The remaining members shall consist of  
45 one representative each from the Florida Association of  
46 Counties, the Florida League of Cities, the Florida Section of  
47 the American Water Works Association, the Florida Water  
48 Environment Association, and the Florida Transportation Builders  
49 Association. Members shall serve without compensation and are  
50 not entitled to payment of or reimbursement for per diem or  
51 travel expenses.

52 (3) The committee shall:

53 (a) Identify and categorize a statewide estimate of the  
54 historical, current, and anticipated costs associated with the  
55 relocation of water, sewer, and public utilities inside and  
56 outside the rights-of-way held by state agencies, counties,  
57 municipalities, or local water or sewer districts resulting from  
58 work associated with highway projects.

59 (b) Determine as accurately as possible the percentage of  
60 the statewide cost estimate identified in paragraph (a)  
61 attributable to the Department of Transportation projects,  
62 regional highway authority projects, and local government  
63 projects.

64 (c) Identify potential sources of sustainable funds that  
65 may be used by state agencies, counties, municipalities, local  
66 water or sewer districts, or public utilities for utility  
67 relocation costs, including, but not limited to, existing state  
68 and federal loan and grant programs, appropriations from the  
69 General Revenue Fund, contributions from public utilities, and  
70 other sustainable sources.

71 (d) Identify any legal obstacles that impact the ability  
72 of state agencies, counties, municipalities, or local water or  
73 sewer districts to fund the relocation of utilities.

74 (e) Investigate the creation of a utilities relocation  
75 trust fund to assist in relocation costs through loans, grants,  
76 matching funds, or other means and identify the appropriate  
77 entity to administer the trust fund, the terms and conditions  
78 under which funding might be provided, and the general criteria

79 that would be used in evaluating funding applications.

80 (f) Identify ways to improve coordination and reduce  
 81 negative impacts through the use of communication, technology,  
 82 and improved management techniques.

83 (g) Recommend changes to public policy, regulations,  
 84 rules, or statutes that would increase the availability of  
 85 funding or reduce costs associated with utility relocations  
 86 resulting from road and bridge projects.

87 (4) The committee shall submit a report of its findings  
 88 and recommendations to the Governor, the President of the  
 89 Senate, and the Speaker of the House of Representatives by  
 90 December 15, 2016, at which time the committee shall expire.

91 Section 2. Section 373.114, Florida Statutes, is amended  
 92 to read:

93 373.114 Department Land and Water Adjudicatory Commission;  
 94 review of district rules and orders; department review of  
 95 district rules.—The department has exclusive authority to review  
 96 rules of the water management districts, excluding rules  
 97 relating to the internal management of the districts, to ensure  
 98 consistency with the water resource implementation rule adopted  
 99 by the department. Within 30 days after adoption or revision of  
 100 any water management district rule, the department may initiate  
 101 review of such rule pursuant to this section.

102 (1) Within 30 days after a district has adopted or revised  
 103 a rule, any affected person may request that a hearing be held  
 104 before the secretary of the department by filing a request for

105 hearing with the department and serving a copy of the request on  
106 the water management district. At this hearing, evidence and  
107 argument may be presented relating to the consistency of the  
108 rule with the water resource implementation rule.

109 (2) If the department finds that the district rule is  
110 inconsistent with the water resource implementation rule, it may  
111 order the water management district to initiate rulemaking to  
112 amend or repeal the rule.

113 ~~(1) Except as provided in subsection (2), the Governor and~~  
114 ~~Cabinet, sitting as the Land and Water Adjudicatory Commission,~~  
115 ~~have the exclusive authority to review any order or rule of a~~  
116 ~~water management district, other than a rule relating to an~~  
117 ~~internal procedure of the district or a final order resulting~~  
118 ~~from an evidentiary hearing held under s. 120.569 or s. 120.57~~  
119 ~~or a rule that has been adopted after issuance of a final order~~  
120 ~~resulting from an evidentiary hearing held under s. 120.56, to~~  
121 ~~ensure consistency with the provisions and purposes of this~~  
122 ~~chapter. Subsequent to the legislative ratification of the~~  
123 ~~delineation methodology pursuant to s. 373.421(1), this~~  
124 ~~subsection also shall apply to an order of the department, or a~~  
125 ~~local government exercising delegated authority, pursuant to ss.~~  
126 ~~373.403-373.443, except an order pertaining to activities or~~  
127 ~~operations subject to conceptual plan approval pursuant to~~  
128 ~~chapter 378 or a final order resulting from an evidentiary~~  
129 ~~hearing held under s. 120.569 or s. 120.57.~~

130 ~~(a) Such review may be initiated by the department or by a~~

131 ~~party to the proceeding below by filing a request for review~~  
132 ~~with the Land and Water Adjudicatory Commission and serving a~~  
133 ~~copy on the department and on any person named in the rule or~~  
134 ~~order within 20 days after adoption of the rule or the rendering~~  
135 ~~of the order. For the purposes of this section, the term "party"~~  
136 ~~means any affected person who submitted oral or written~~  
137 ~~testimony, sworn or unsworn, of a substantive nature which~~  
138 ~~stated with particularity objections to or support for the rule~~  
139 ~~or order that are cognizable within the scope of the provisions~~  
140 ~~and purposes of this chapter. In order for the commission to~~  
141 ~~accept a request for review initiated by a party below, with~~  
142 ~~regard to a specific order, three members of the commission must~~  
143 ~~determine on the basis of the record below that the activity~~  
144 ~~authorized by the order would substantially affect natural~~  
145 ~~resources of statewide or regional significance. Review of an~~  
146 ~~order may also be accepted if three members of the commission~~  
147 ~~determine that the order raises issues of policy, statutory~~  
148 ~~interpretation, or rule interpretation that have regional or~~  
149 ~~statewide significance from the standpoint of agency precedent.~~  
150 ~~The party requesting the commission to review an order must~~  
151 ~~allege with particularity, and the commission must find, that:~~  
152 ~~1. The order is in conflict with statutory requirements;~~  
153 ~~or~~  
154 ~~2. The order is in conflict with the requirements of a~~  
155 ~~duly adopted rule.~~  
156 ~~(b) Review by the Land and Water Adjudicatory Commission~~

157 ~~is appellate in nature and shall be based solely on the record~~  
158 ~~below unless the commission determines that a remand for a~~  
159 ~~formal evidentiary proceeding is necessary to develop additional~~  
160 ~~findings of fact. If there is no evidentiary administrative~~  
161 ~~proceeding resulting from a remand or referral for findings of~~  
162 ~~fact by the commission, then the facts contained in the proposed~~  
163 ~~agency action or proposed water management district action,~~  
164 ~~including any technical staff report, shall be deemed~~  
165 ~~undisputed. The matter shall be heard by the commission not more~~  
166 ~~than 60 days after receipt of the request for review, unless~~  
167 ~~waived by the parties; provided, however, such time limit shall~~  
168 ~~be tolled by a referral or remand pursuant to this paragraph.~~  
169 ~~The commission may refer a request for review to the Division of~~  
170 ~~Administrative Hearings for the production of findings of fact,~~  
171 ~~limited to those needed to render the decision requested, to~~  
172 ~~supplement the record, if a majority of the commission~~  
173 ~~determines that supplementary findings of fact are essential to~~  
174 ~~determine the consistency of a rule or order with the provisions~~  
175 ~~and purposes of this chapter. Alternatively, the commission may~~  
176 ~~remand the matter to the agency below for additional findings of~~  
177 ~~fact, limited to those needed to render the decision requested,~~  
178 ~~to supplement the record, if a majority of the commission~~  
179 ~~determines that supplementary findings of fact are essential to~~  
180 ~~determine the consistency of a rule or order with the provisions~~  
181 ~~and purposes of this chapter. Such proceedings must be conducted~~  
182 ~~and the findings transmitted to the commission within 90 days of~~

183 ~~the remand or referral.~~

184 ~~(c) If the Land and Water Adjudicatory Commission~~  
185 ~~determines that a rule of a water management district is not~~  
186 ~~consistent with the provisions and purposes of this chapter, it~~  
187 ~~may require the water management district to initiate rulemaking~~  
188 ~~proceedings to amend or repeal the rule. If the commission~~  
189 ~~determines that an order is not consistent with the provisions~~  
190 ~~and purposes of this chapter, the commission may rescind or~~  
191 ~~modify the order or remand the proceeding for further action~~  
192 ~~consistent with the order of the Land and Water Adjudicatory~~  
193 ~~Commission only if the commission determines that the activity~~  
194 ~~authorized by the order would substantially affect natural~~  
195 ~~resources of statewide or regional significance. In the case of~~  
196 ~~an order which does not itself substantially affect natural~~  
197 ~~resources of statewide or regional significance, but which~~  
198 ~~raises issues of policy that have regional or statewide~~  
199 ~~significance from the standpoint of agency precedent, the~~  
200 ~~commission may direct the district to initiate rulemaking to~~  
201 ~~amend its rules to assure that future actions are consistent~~  
202 ~~with the provisions and purposes of this chapter without~~  
203 ~~modifying the order.~~

204 ~~(d) In a review under this section of a construction~~  
205 ~~permit issued pursuant to a conceptual permit under part IV,~~  
206 ~~which conceptual permit is issued after July 1, 1993, a party to~~  
207 ~~the review may not raise an issue which was or could have been~~  
208 ~~raised in a review of the conceptual permit under this section.~~



209 ~~(e) A request for review under this section shall not be a~~  
 210 ~~precondition to the seeking of judicial review pursuant to s.~~  
 211 ~~120.68 or the seeking of an administrative determination of rule~~  
 212 ~~validity pursuant to s. 120.56.~~

213 ~~(f) The Florida Land and Water Adjudicatory Commission may~~  
 214 ~~adopt rules to set forth its procedures for reviewing an order~~  
 215 ~~or rule of a water management district consistent with the~~  
 216 ~~provisions of this section.~~

217 ~~(g) For the purpose of this section, it shall be presumed~~  
 218 ~~that activity authorized by an order will not affect resources~~  
 219 ~~of statewide or regional significance if the proposed activity:~~

- 220 ~~1. Occupies an area less than 10 acres in size, and~~
- 221 ~~2. Does not create impervious surfaces greater than 2~~  
 222 ~~acres in size, and~~
- 223 ~~3. Is not located within 550 feet of the shoreline of a~~  
 224 ~~named body of water designated as Outstanding Florida Waters,~~  
 225 ~~and~~
- 226 ~~4. Does not adversely affect threatened or endangered~~  
 227 ~~species.~~

228  
 229 ~~This paragraph shall not operate to hold that any activity that~~  
 230 ~~exceeds these limits is presumed to affect resources of~~  
 231 ~~statewide or regional significance. The determination of whether~~  
 232 ~~an activity will substantially affect resources of statewide or~~  
 233 ~~regional significance shall be made on a case-by-case basis,~~  
 234 ~~based upon facts contained in the record below.~~

235 ~~(2) The department shall have the exclusive authority to~~  
236 ~~review rules of the water management districts, other than rules~~  
237 ~~relating to internal management of the districts, to ensure~~  
238 ~~consistency with the water resource implementation rule as set~~  
239 ~~forth in the rules of the department. Within 30 days after~~  
240 ~~adoption or revision of any water management district rule, the~~  
241 ~~department shall initiate a review of such rule pursuant to this~~  
242 ~~section.~~

243 ~~(a) Within 30 days after adoption of a rule, any affected~~  
244 ~~person may request that a hearing be held before the secretary~~  
245 ~~of the department, at which hearing evidence and argument may be~~  
246 ~~presented relating to the consistency of the rule with the water~~  
247 ~~resource implementation rule, by filing a request for hearing~~  
248 ~~with the department and serving a copy on the water management~~  
249 ~~district.~~

250 ~~(b) If the department determines that the rule is~~  
251 ~~inconsistent with the water resource implementation rule, it may~~  
252 ~~order the water management district to initiate rulemaking~~  
253 ~~proceedings to amend or repeal the rule.~~

254 ~~(c) An order of the department requiring amendment or~~  
255 ~~repeal of a rule may be appealed to the Land and Water~~  
256 ~~Adjudicatory Commission by the water management district or any~~  
257 ~~other party to the proceeding before the secretary.~~

258 Section 3. Paragraph (c) of subsection (3) of section  
259 373.139, Florida Statutes, is amended to read:

260 373.139 Acquisition of real property.—

261 (3) The initial 5-year work plan and any subsequent  
262 modifications or additions thereto shall be adopted by each  
263 water management district after a public hearing. Each water  
264 management district shall provide at least 14 days' advance  
265 notice of the hearing date and shall separately notify each  
266 county commission within which a proposed work plan project or  
267 project modification or addition is located of the hearing date.

268 (c) The Secretary of Environmental Protection shall  
269 release acquisition moneys from the appropriate account or trust  
270 fund to a district following receipt of a resolution adopted by  
271 the governing board identifying the lands being acquired and  
272 certifying that such acquisition is consistent with the 5-year  
273 work plan of acquisition and other provisions of this section.  
274 The governing board also shall provide to the Secretary of  
275 Environmental Protection a copy of all certified appraisals used  
276 to determine the value of the land to be purchased. Each parcel  
277 to be acquired must have at least one appraisal. Two appraisals  
278 are required when the estimated value of the parcel exceeds \$1  
279 million. However, when both appraisals exceed \$1 million and  
280 differ significantly, a third appraisal may be obtained. If the  
281 purchase price is greater than the appraisal price, the  
282 governing board shall submit written justification for the  
283 increased price. The Secretary of Environmental Protection may  
284 withhold moneys for any purchase that is not consistent with the  
285 5-year plan or the intent of this section or that is in excess  
286 of appraised value. The governing board may appeal any denial to

287 the Florida Land and Water Adjudicatory Commission pursuant to  
 288 s. 380.07 ~~s. 373.114~~.

289 Section 4. Section 373.217, Florida Statutes, is amended  
 290 to read:

291 373.217 Superseded laws and regulations.—

292 (1) It is the intent of the Legislature to provide a means  
 293 whereby reasonable programs for the issuance of permits  
 294 authorizing the consumptive use of particular quantities of  
 295 water may be authorized by the Department of Environmental  
 296 Protection, subject to judicial review and ~~also subject to~~  
 297 ~~review by the Governor and Cabinet, sitting as the Land and~~  
 298 ~~Water Adjudicatory Commission~~ as provided in s. 373.114.

299 (2) It is the further intent of the Legislature that this  
 300 part provides ~~II of the Florida Water Resources Act of 1972, as~~  
 301 ~~amended, as set forth in ss. 373.203-373.249, shall provide the~~  
 302 exclusive authority for requiring permits for the consumptive  
 303 use of water and for authorizing transportation thereof pursuant  
 304 to s. 373.223(2).

305 (3) If any provision of this ~~part II of the Florida Water~~  
 306 ~~Resources Act of 1972, as amended, as set forth in ss. 373.203-~~  
 307 ~~373.249,~~ is in conflict with any other provision, limitation, or  
 308 restriction that ~~which~~ is now in effect under any law or  
 309 ordinance of this state or any political subdivision or  
 310 municipality, or any rule or regulation adopted ~~promulgated~~  
 311 thereunder, this ~~II~~ shall govern and control, and such  
 312 other law or ordinance or rule or regulation adopted ~~promulgated~~

313 thereunder shall be deemed superseded for the purpose of  
 314 regulating the consumptive use of water. However, this section  
 315 shall not be construed to supersede the provisions of the  
 316 Florida Electrical Power Plant Siting Act.

317 (4) Other than as provided in subsection (3) of this  
 318 section, this part II of the Florida Water Resources Act of  
 319 ~~1972, as amended,~~ preempts the regulation of the consumptive use  
 320 of water as defined in this act.

321 Section 5. Subsection (8) of section 373.2295, Florida  
 322 Statutes, is amended to read:

323 373.2295 Interdistrict transfers of groundwater.—

324 (8) The department shall issue a final order which is  
 325 subject to review pursuant to s. 120.68 ~~or s. 373.114.~~

326 Section 6. Subsections (1) and (3) of section 373.4275,  
 327 Florida Statutes, are amended to read:

328 373.4275 Review of consolidated orders.—

329 (1) Beginning on the effective date of the rules adopted  
 330 under s. 373.427(1), review of any consolidated order rendered  
 331 pursuant to s. 373.427(1) is ~~shall be~~ governed by the provisions  
 332 ~~of~~ s. 373.114(1). However, the term "party" means ~~shall mean~~ any  
 333 person who participated as a party in a proceeding under ss.  
 334 120.569 and 120.57 on the concurrently reviewed authorizations,  
 335 permits, waivers, variances, or approvals, or any affected  
 336 person who submitted to the department, water management  
 337 district, or board of trustees oral or written testimony, sworn  
 338 or unsworn, of a substantive nature which stated with

339 particularity objections to or support for the authorization,  
340 permit, waiver, variance, or approval, if ~~provided that~~ such  
341 testimony was cognizable within the scope of this chapter or the  
342 applicable provisions of chapter 161, chapter 253, or chapter  
343 258 when the consolidated notice of intent includes an  
344 authorization, permit, waiver, variance, or approval under those  
345 chapters. In such cases, the standard of review must ~~shall~~ also  
346 ensure consistency with the applicable provisions and purposes  
347 of chapter 161, chapter 253, or chapter 258 when the  
348 consolidated order includes an authorization, permit, waiver,  
349 variance, or approval under those chapters. If the consolidated  
350 order subject to review includes approval or denial of  
351 proprietary authorization to use submerged lands on which the  
352 board of trustees has previously acted, as described in s.  
353 373.427(2), the scope of review under this section may ~~shall~~ not  
354 encompass such proprietary decision, but the standard of review  
355 shall also ensure consistency with the applicable provisions and  
356 purposes of chapter 161 when the consolidated order includes a  
357 permit, waiver, or approval under that chapter.

358 (a) The final order issued under this section must ~~shall~~  
359 contain separate findings of fact and conclusions of law, and a  
360 ruling that individually addresses each authorization, permit,  
361 waiver, variance, and approval that was the subject of the  
362 review.

363 (b) If a consolidated order includes proprietary  
364 authorization under chapter 253 or chapter 258 to use submerged

365 lands owned by the Board of Trustees of the Internal Improvement  
366 Trust Fund for an activity for which the authority has been  
367 delegated to take final agency action without action of the  
368 board of trustees, the following additional provisions and  
369 exceptions to s. 373.114(1) apply:

370 ~~1. The Governor and Cabinet shall sit concurrently as the~~  
371 ~~Land and Water Adjudicatory Commission and the Board of Trustees~~  
372 ~~of the Internal Improvement Trust Fund in exercising the~~  
373 ~~exclusive authority to review the order;~~

374 1.2. The review may ~~also~~ be initiated by the Governor or  
375 any member of the Cabinet within 20 days after the rendering of  
376 the order ~~in which case the other provisions of s. 373.114(1)(a)~~  
377 ~~regarding acceptance of a request for review do not apply;~~ and

378 2.3. If the Governor and Cabinet find that an  
379 authorization to use submerged lands is not consistent with  
380 chapter 253 or chapter 258, any authorization, permit, waiver,  
381 or approval authorized or granted by the consolidated order must  
382 be rescinded or modified or the proceeding must be remanded for  
383 further action consistent with the order issued under this  
384 section.

385 (3) ~~As with an appeal under s. 373.114,~~ The proper  
386 initiation of discretionary review under this section tolls the  
387 time for seeking judicial review under s. 120.68.

388 Section 7. For the purpose of incorporating the amendment  
389 made by this act to section 373.114, Florida Statutes, in a  
390 reference thereto, paragraph (d) of subsection (1) of section

391 373.036, Florida Statutes, is reenacted to read:

392 373.036 Florida water plan; district water management  
393 plans.—

394 (1) FLORIDA WATER PLAN.—In cooperation with the water  
395 management districts, regional water supply authorities, and  
396 others, the department shall develop the Florida water plan. The  
397 Florida water plan shall include, but not be limited to:

398 (d) Goals, objectives, and guidance for the development  
399 and review of programs, rules, and plans relating to water  
400 resources, based on statutory policies and directives. The state  
401 water policy rule, renamed the water resource implementation  
402 rule pursuant to s. 373.019(25), shall serve as this part of the  
403 plan. Amendments or additions to this part of the Florida water  
404 plan shall be adopted by the department as part of the water  
405 resource implementation rule. In accordance with s. 373.114, the  
406 department shall review rules of the water management districts  
407 for consistency with this rule. Amendments to the water resource  
408 implementation rule must be adopted by the secretary of the  
409 department and be submitted to the President of the Senate and  
410 the Speaker of the House of Representatives within 7 days after  
411 publication in the Florida Administrative Register. Amendments  
412 shall not become effective until the conclusion of the next  
413 regular session of the Legislature following their adoption.

414 Section 8. Section 373.245, Florida Statutes, is repealed.

415 Section 9. The repeal of s. 373.245, Florida Statutes,  
416 applies retroactively to any civil action in which trial has not



HB 1069

2016

417 | commenced as of the effective date of this act.

418 |       Section 10. This act shall take effect upon becoming a

419 | law.