

LEGISLATIVE ACTION

Senate Comm: RCS 01/19/2016 House

The Committee on Community Affairs (Hutson) recommended the following:

Senate Amendment (with title amendment)

Delete lines 130 - 370

and insert:

week for the 4 successive weeks immediately <u>before</u> prior to the hearing. Such notice shall give the time and place for the hearing, a description of the area to be included in the district, which description shall include a map showing clearly the area to be covered by the district, and any other relevant information which the establishing governing bodies may require.

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11 The advertisement shall not be placed in that portion of the 12 newspaper where legal notices and classified advertisements 13 appear. The advertisement shall be published in a newspaper of 14 general paid circulation in the county and of general interest 15 and readership in the community, not one of limited subject matter, pursuant to chapter 50. If Whenever possible, the 16 17 advertisement shall appear in a newspaper that is published at 18 least 5 days a week, unless the only newspaper in the community 19 is published fewer than 5 days a week. In addition to being 20 published in the newspaper, the map referenced above must be part of the online advertisement required pursuant to s. 21 22 50.0211. All affected units of general-purpose local government 23 and the general public shall be given an opportunity to appear 24 at the hearing and present oral or written comments on the 25 petition.

(e) The Florida Land and Water Adjudicatory Commission
shall consider the entire record of the local hearing, the
transcript of the hearing, resolutions adopted by local generalpurpose governments as provided in paragraph (c), and the
following factors and make a determination to grant or deny a
petition for the establishment of a community development
district:

33 1. Whether all statements contained within the petition34 have been found to be true and correct.

2. Whether the establishment of the district is inconsistent with any applicable element or portion of the state comprehensive plan or of the effective local government comprehensive plan.

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3. Whether the area of land within the proposed district is



40 of sufficient size, is sufficiently compact, and is sufficiently 41 contiguous to be developable as one functional interrelated 42 community.

4. Whether the district is the best alternative available for delivering community development services and facilities to 45 the area that will be served by the district.

5. Whether the community development services and facilities of the district will be incompatible with the capacity and uses of existing local and regional community development services and facilities.

6. Whether the area that will be served by the district is amenable to separate special-district government.

(f) The Florida Land and Water Adjudicatory Commission shall not adopt any rule which would expand, modify, or delete any provision of the uniform community development district charter as set forth in ss. 190.006-190.041, except as provided in s. 190.012. A rule establishing a community development district shall only contain the following:

1. A metes and bounds description of the external boundaries of the district and any real property within the external boundaries of the district which is to be excluded.

2. The names of five persons designated to be the initial members of the board of supervisors.

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3. The name of the district.

(g) The Florida Land and Water Adjudicatory Commission may adopt rules setting forth its procedures for considering petitions to establish, expand, modify, or delete uniform community development districts or portions thereof consistent with the provisions of this section.

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69 (2) The exclusive and uniform method for the establishment 70 of a community development district of less than 2,500 1,000 71 acres in size or a community development district of up to 7,000 72 acres in size located within a connected-city corridor 73 established pursuant to s. 163.3246(14) shall be pursuant to an 74 ordinance adopted by the county commission of the county having 75 jurisdiction over the majority of land in the area in which the 76 district is to be located granting a petition for the 77 establishment of a community development district as follows:

(a) A petition for the establishment of a community development district shall be filed by the petitioner with the county commission. The petition shall contain the same information as required in paragraph (1)(a).

(b) A public hearing on the petition shall be conducted by the county commission in accordance with the requirements and procedures of paragraph (1)(d).

(c) The county commission shall consider the record of the public hearing and the factors set forth in paragraph (1)(e) in making its determination to grant or deny a petition for the establishment of a community development district.

89 (d) The county commission shall not adopt any ordinance 90 which would expand, modify, or delete any provision of the 91 uniform community development district charter as set forth in ss. 190.006-190.041. An ordinance establishing a community 92 93 development district shall only include the matters provided for 94 in paragraph (1)(f) unless the commission consents to any of the 95 optional powers under s. 190.012(2) at the request of the 96 petitioner.

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(e) If all of the land in the area for the proposed



98 district is within the territorial jurisdiction of a municipal 99 corporation, then the petition requesting establishment of a 100 community development district under this act shall be filed by 101 the petitioner with that particular municipal corporation. In 102 such event, the duties of the county, hereinabove described, in 103 action upon the petition shall be the duties of the municipal corporation. If any of the land area of a proposed district is 104 105 within the land area of a municipality, the county commission 106 may not create the district without municipal approval. If all 107 of the land in the area for the proposed district, even if less 108 than 2,500 1,000 acres, is within the territorial jurisdiction 109 of two or more municipalities or two or more counties, except 110 for proposed districts within a connected-city corridor 111 established pursuant to s. 163.3246(14), the petition shall be 112 filed with the Florida Land and Water Adjudicatory Commission 113 and proceed in accordance with subsection (1).

114 (f) Notwithstanding any other provision of this subsection, 115 within 90 days after a petition for the establishment of a 116 community development district has been filed pursuant to this 117 subsection, the governing body of the county or municipal 118 corporation may transfer the petition to the Florida Land and Water Adjudicatory Commission, which shall make the 119 120 determination to grant or deny the petition as provided in 121 subsection (1). A county or municipal corporation does not shall 122 have the no right or power to grant or deny a petition that has 123 been transferred to the Florida Land and Water Adjudicatory 124 Commission.

Section 2. Paragraph (d) of subsection (2) of section 126 190.012, Florida Statutes, is amended to read:

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127 190.012 Special powers; public improvements and community 128 facilities.-The district shall have, and the board may exercise, subject to the regulatory jurisdiction and permitting authority 129 130 of all applicable governmental bodies, agencies, and special 131 districts having authority with respect to any area included 132 therein, any or all of the following special powers relating to 133 public improvements and community facilities authorized by this 134 act:

(2) After the local general-purpose government within the
jurisdiction of which a power specified in this subsection is to
be exercised consents to the exercise of such power by the
district, the district shall have the power to plan, establish,
acquire, construct or reconstruct, enlarge or extend, equip,
operate, and maintain additional systems and facilities for:

141 (d) Security, including, but not limited to, guardhouses, 142 fences and gates, electronic intrusion-detection systems, and 143 patrol cars, when authorized by proper governmental agencies; 144 except that the district may not exercise any police power, but 145 may contract with the appropriate local general-purpose 146 government agencies for an increased level of such services within the district boundaries. This paragraph does not prohibit 147 a district from contracting with a towing operator to remove a 148 149 vehicle or vessel from a district-owned facility or property. 150 When removing a vehicle or vessel from a district-owned facility 151 or property, the district has the same authorization and is 152 subject to the same notice and procedural requirements as the 153 authorization and the notice and procedural requirements 154 provided in s. 715.07 for an owner or lessee of private 155 property. The district's selection of a towing operator is not

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156 <u>subject to public bidding if the towing operator is included in</u> 157 <u>an approved list of towing operators maintained by the local</u> 158 <u>government that has jurisdiction over the district's facility or</u> 159 <u>property.</u>

Section 3. Paragraph (e) of subsection (1) and subsection (2) of section 190.046, Florida Statutes, are amended, present subsections (4) through (9) of that section are redesignated as subsections (5) through (10), respectively, and a new subsection (4) is added to that section, to read:

190.046 Termination, contraction, or expansion of district.-

(1) A landowner or the board may petition to contract or expand the boundaries of a community development district in the following manner:

(e)1. During the existence of a district initially established by administrative rule, the process to amend the boundaries of the district pursuant to paragraphs (a)-(d) shall not permit a cumulative net total greater than <u>50</u> <del>10</del> percent of the land in the initial district, and in no event greater than 1,000 <del>250</del> acres on a cumulative net basis.

176 2. During the existence of a district initially established 177 by county or municipal ordinance, the process to amend the 178 boundaries of the district pursuant to paragraphs (a)-(d) shall 179 not permit a cumulative net total greater than 50 percent of the 180 land in the initial district, and in no event greater than <u>1,000</u> 181 <del>500</del> acres on a cumulative net basis.

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(2) The district shall remain in existence unless:

183 (a) The district is merged with another district as 184 provided in subsection (3) or subsection (4);

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185 (b) All of the specific community development systems, 186 facilities, and services that it is authorized to perform have been transferred to a general-purpose unit of local government 187 188 in the manner provided in subsections (4), (5), (6), and (7)189 <del>(6)</del>; or 190 (c) The district is dissolved as provided in subsection  $(7)_{r}$  subsection (8), or subsection (9), or subsection (10). 191 192 (4) (a) To achieve economies of scale, reduce costs to affected district residents and businesses in areas with 193 194 multiple existing districts, and encourage the merger of 195 multiple districts, up to five districts that were established 196 by the same local general-purpose government and whose board 197 memberships are composed entirely of qualified electors may 198 merge into one surviving district through adoption of an 199 ordinance by the local general-purpose government, 200 notwithstanding the acreage limitations otherwise set forth for 201 the establishment of a district in this chapter. The filing of a 202 petition by the majority of the members of each of the district 203 board of supervisors seeking to merge constitutes consent of the 204 landowners within each applicable district. 205 (b) In addition to meeting the requirements of subsection 206 (3), a merger agreement entered into between the district boards 207 subject to this subsection must also: 2.08 1. Require the surviving merged district board to consist 209 of five elected board members. 210 2. Require each at-large board seat to represent the entire 211 geographic area of the surviving merged district. 212 3. Ensure that each district to be merged is entitled to 213 elect at least one board member from its former boundary.

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214	4. Ensure a fair allocation of board membership to
215	represent the districts being merged. To that end:
216	a. If two districts merge, two board members shall be
217	elected from each of the districts and one board member shall be
218	elected at-large.
219	b. If three districts merge, one board member shall be
220	elected from each of the three districts and two board members
221	shall be elected at-large.
222	c. If four districts merge, one board member shall be
223	elected from each of the four districts and one board member
224	shall be elected at-large.
225	d. If five districts merge, one board member shall be
226	elected from each of the five districts.
227	5. Require the election of board members for the surviving
228	merged district to be held at the next general election
229	following the merger, at which time all terms of preexisting
230	board members shall end and the merger shall be legally in
231	effect.
232	(c) Before filing the merger petition with the local
233	general-purpose government under this subsection, each district
234	proposing to merge must hold a public hearing within its
235	district to provide information about and take public comment on
236	the proposed merger, merger agreement, and assignment of board
237	seats. Notice of the hearing shall be published at least 14 days
238	before the hearing. If, after the public hearing, a district
239	board decides that it no longer wants to merge and cancels the
240	proposed merger agreement, the remaining districts shall each
241	hold another public hearing on the revised merger agreement. A
242	petition to merge may not be filed for at least 30 days after



243	the last public hearing held by the districts proposing to
244	merge.
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246	And the title is amended as follows:
247	Delete lines 6 - 28
248	and insert:
249	increasing maximum size requirements for the
250	establishment of community development districts under
251	certain circumstances; providing certain petition
252	requirements if all of the land in the area for a
253	proposed district is within the territorial
254	jurisdiction of two or more counties; conforming a
255	provision to changes made by the act; amending s.
256	190.012, F.S.; providing that a district is not
257	prohibited from contracting with a towing operator to
258	remove vehicles or vessels from specified facilities
259	or properties, subject to certain requirements;
260	amending s. 190.046, F.S.; revising requirements
261	related to the process of amending community
262	development district boundaries; authorizing up to a
263	certain number of districts to merge into one
264	surviving district, subject to certain requirements;
265	providing requirements of the merger agreement;
266	providing for membership of the surviving merged
267	district board; providing for public hearings subject
268	to certain requirements; prohibiting a petition to
269	merge from being filed within a specified timeframe;
270	conforming cross-references; providing an effective
271	date.
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