20161190c2

**By** the Committees on Rules; and Community Affairs; and Senator Diaz de la Portilla

595-04426-16

1

A bill to be entitled

2 An act relating to growth management; amending s. 3 125.001, F.S.; authorizing local governments to hold 4 joint public meetings to discuss matters of mutual 5 interest upon certain conditions; prohibiting official 6 votes from being taken at such meetings; specifying 7 that such meetings may not take the place of certain 8 required hearings; amending s. 125.045, F.S.; 9 authorizing the governing body of a county to employ 10 tax increment financing in certain areas; requiring the governing body of a county to administer a 11 12 separate reserve account for tax increment areas for 13 the deposit of tax increment revenues; requiring that 14 tax increment revenues be used to fund only certain 15 activities and projects that directly benefit the tax 16 increment area; specifying determination requirements 17 for a tax increment; prohibiting the Department of Transportation or the Florida Turnpike Enterprise from 18 19 imposing certain fees on or requiring certain 20 contributions from a commercial or retail development 21 within a tax increment finance area; amending s. 22 163.3184, F.S.; specifying that certain developments 23 must follow the state coordinated review process; 24 providing timeframes within which the Division of Administrative Hearings must transmit certain 25 26 recommended orders to the Administration Commission; 27 establishing deadlines for the state land planning 28 agency to take action on recommended orders relating 29 to certain plan amendments; providing a procedure for 30 issuing a final order if the state land planning 31 agency fails to take action; amending s. 163.3245,

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32	F.S.; revising the acreage thresholds for sector
33	plans; amending s. 171.046, F.S.; revising the size of
34	an enclave that a municipality may annex on an
35	expedited basis; amending s. 380.0555, F.S.; revising
36	the applicability of certain requirements and
37	restrictions relating to areas of critical state
38	concern to the Apalachicola Bay Area; providing that
39	such areas may not be recommended for resignation for
40	a certain time period; specifying that the state land
41	planning agency, rather than the Administration
42	Commission, shall approve modifications to certain
43	local plans and regulations in the Apalachicola Bay
44	Area; providing standards for such review; amending s.
45	380.06, F.S.; authorizing certain changes to approved
46	developments of regional impact; authorizing parties
47	to amend certain development agreements without
48	submittal, review, or approval of a notification of
49	proposed change; revising the meaning of the term
50	"essentially built out" as it relates to such
51	amendments; providing criteria under which one
52	approved land use may be submitted for another
53	approved land use in certain land development
54	agreements under certain circumstances; requiring the
55	local government to consult with the Department of
56	Transportation before approving such exchanges under
57	certain circumstances; specifying that certain
58	proposed changes to certain developments are a
59	substantial deviation; specifying that such
60	developments must undergo further development-of-

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61	regional-impact review; providing that certain phase
62	date extensions to amend a development order are not
63	substantial deviations under certain circumstances;
64	specifying conditions under which certain proposed
65	developments are not required to undergo the state-
66	coordinated review process; amending s. 380.0651,
67	F.S.; providing that lands acquired for development
68	are not subject to aggregation under certain
69	circumstances; amending s. 380.115, F.S.; providing
70	the procedures to be used by a development that elects
71	to rescind a development order; providing an effective
72	date.
73	
74	Be It Enacted by the Legislature of the State of Florida:
75	
76	Section 1. Section 125.001, Florida Statutes, is amended to
77	read:
78	125.001 Board meetings; notice
79	(1) Upon the giving of due public notice, regular and
80	special meetings of the board may be held at any appropriate
81	public place in the county.
82	(2) The board may hold joint public meetings with the
83	governing body or bodies of one or more adjacent municipalities
84	or counties to consider multi-jurisdictional issues at any
85	appropriate public place within the jurisdiction of any
86	participating municipality or county upon the giving of due
87	public notice within the jurisdiction of all participating
88	municipalities or counties.
89	(a) To participate in the joint public meeting, the

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90	governing body of a county or municipality must first pass a
91	resolution authorizing such participation.
92	(b) Official votes may not be taken at the joint public
93	meeting.
94	(c) The joint public meeting may not take the place of any
95	public hearing required by law.
96	Section 2. Subsection (6) is added to section 125.045,
97	Florida Statutes, to read:
98	125.045 County economic development powers
99	(6)(a) The governing body of a county may designate
100	specific tax increment areas, not to exceed 300 acres, to employ
101	tax increment financing for the purposes of this section. The
102	governing body of the county shall administer a separate reserve
103	account to deposit tax increment revenues for each tax increment
104	area created pursuant to this subsection.
105	(b) Tax increment revenues, including the proceeds of any
106	revenue bonds secured by, and repaid with, such tax increment
107	revenues, shall be used to fund economic development activities,
108	as referenced in this section, and the following infrastructure
109	projects and expenditures, when such projects and expenditures
110	directly benefit the tax increment area:
111	1. Wetland mitigation credits.
112	2. Public roadways, including fill, grading, road surface,
113	curbs, gutters, and roadway drainage.
114	3. Reworked public roadways, including fill, grading, road
115	surface, curbs, gutters, and roadway drainage.
116	4. Site lighting on public property, including roadway
117	lighting and safety lighting.
118	5. Pedestrian walkways that connect development within the

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119	tax increment area to public areas.
120	6. Mass transit facilities.
121	7. Off-site highway interchanges, on and off ramps, lane
122	additions, lane widening, reconfigurations, and related highway
123	improvements, such as lighting, striping, and traffic management
124	equipment and systems.
125	8. Off-site roadway and bridge improvements, including
126	intersections, lane additions, lane widening, reconfigurations,
127	and related improvements, such as lighting, striping, and
128	traffic management equipment and systems.
129	9. Off-site preparation costs, including grading,
130	excavation, and related costs.
131	10. Underground utility connection preparation costs,
132	including sanitary sewer, water, power, gas, and communications
133	utilities.
134	11. Off-site stormwater management system and retention
135	structures.
136	
137	Such funds may not be used for the construction of buildings
138	used solely for commercial or retail purposes within the tax
139	increment area.
140	(c) The tax increment authorized under this section shall
141	be determined annually and shall be the amount equal to a
142	maximum of 95 percent of the difference between:
143	1. The amount of ad valorem taxes levied each year by the
144	county, exclusive of any amount from any debt service millage,
145	on taxable real property contained within the geographic
146	boundaries of the tax increment area; and
147	2. The amount of ad valorem taxes which would have been

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148	produced by the rate upon which the tax is levied each year by
149	or for the county, exclusive of any debt service millage, upon
150	the total of the assessed value of the taxable real property in
151	the tax increment area as shown upon the most recent assessment
152	roll used in connection with the taxation of such property by
153	the county before the establishment of the tax increment area.
154	(d) The Department of Transportation or the Florida
155	Turnpike Enterprise may not impose any fee on, or require any
156	contribution from, a commercial or retail development within a
157	tax increment finance area to fund, or assist in funding, any
158	transportation infrastructure improvement.
159	Section 3. Paragraph (c) of subsection (2), paragraph (e)
160	of subsection (5), and paragraph (d) of subsection (7) of
161	section 163.3184, Florida Statutes, are amended to read:
162	163.3184 Process for adoption of comprehensive plan or plan
163	amendment
164	(2) COMPREHENSIVE PLANS AND PLAN AMENDMENTS
165	(c) Plan amendments that are in an area of critical state
166	concern designated pursuant to s. 380.05; propose a rural land
167	stewardship area pursuant to s. 163.3248; propose a sector plan
168	pursuant to s. 163.3245 or an amendment to an adopted sector
169	plan; update a comprehensive plan based on an evaluation and
170	appraisal pursuant to s. 163.3191; propose a development that <u>is</u>
171	subject to the state coordinated review process qualifies as a
172	development of regional impact pursuant to s. 380.06; or are new
173	plans for newly incorporated municipalities adopted pursuant to
174	s. 163.3167 must shall follow the state coordinated review
175	process in subsection (4).
176	(5) ADMINISTRATIVE CHALLENGES TO PLANS AND PLAN

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177 AMENDMENTS.-

(e) If the administrative law judge recommends that the
amendment be found in compliance, the judge shall submit the
recommended order to the state land planning agency.

181 1. If the state land planning agency determines that the 182 plan amendment should be found not in compliance, the agency 183 shall make every effort to refer the recommended order and its 184 determination expeditiously to the Administration Commission for 185 final agency action, but at a minimum within the time period 186 provided by s. 120.569.

187 2. If the state land planning agency determines that the 188 plan amendment should be found in compliance, the agency shall 189 make every effort to enter its final order expeditiously, but at 190 a minimum within the time period provided by s. 120.569.

191 <u>3. The recommended order submitted under this paragraph</u> 192 <u>becomes a final order 90 days after issuance unless the state</u> 193 <u>land planning agency acts as provided in subparagraph 1. or</u> 194 <u>subparagraph 2., or all parties consent in writing to an</u> 195 <u>extension of the 90-day period.</u>

196

(7) MEDIATION AND EXPEDITIOUS RESOLUTION.-

197 (d) For a case following the procedures under this 198 subsection, absent a showing of extraordinary circumstances or written consent of the parties, if the administrative law judge 199 200 recommends that the amendment be found not in compliance, the 201 Administration Commission shall issue a final order, in a case 202 proceeding under subsection  $(5)_{\tau}$  within 45 days after the 203 issuance of the recommended order, unless the parties agree in 204 writing to a longer time. If the administrative law judge 205 recommends that the amendment be found in compliance, the state

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595-04426-16 20161190c2 206 land planning agency shall issue a final order within 45 days 207 after the issuance of the recommended order. If the state land 208 planning agency fails to timely issue a final order, the 209 recommended order finding the amendment to be in compliance 210 immediately becomes final. Section 4. Subsection (1) of section 163.3245, Florida 211 212 Statutes, is amended to read: 213 163.3245 Sector plans.-(1) In recognition of the benefits of long-range planning 214 215 for specific areas, local governments or combinations of local 216 governments may adopt into their comprehensive plans a sector 217 plan in accordance with this section. This section is intended 218 to promote and encourage long-term planning for conservation, 219 development, and agriculture on a landscape scale; to further 220 support innovative and flexible planning and development 221 strategies, and the purposes of this part and part I of chapter 222 380; to facilitate protection of regionally significant 223 resources, including, but not limited to, regionally significant 224 water courses and wildlife corridors; and to avoid duplication 225 of effort in terms of the level of data and analysis required 226 for a development of regional impact, while ensuring the 227 adequate mitigation of impacts to applicable regional resources 228 and facilities, including those within the jurisdiction of other 229 local governments, as would otherwise be provided. Sector plans 230 are intended for substantial geographic areas that include at 231 least 5,000 15,000 acres of one or more local governmental 232 jurisdictions and are to emphasize urban form and protection of 233 regionally significant resources and public facilities. A sector 234 plan may not be adopted in an area of critical state concern.

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595-04426-16 20161190c2 235 Section 5. Subsection (2) of section 171.046, Florida 236 Statutes, is amended to read: 237 171.046 Annexation of enclaves.-238 (2) In order to expedite the annexation of enclaves of 110 239 10 acres or less into the most appropriate incorporated jurisdiction, based upon existing or proposed service provision 240 241 arrangements, a municipality may: 242 (a) Annex an enclave by interlocal agreement with the county having jurisdiction of the enclave; or 243 244 (b) Annex an enclave with fewer than 25 registered voters 245 by municipal ordinance when the annexation is approved in a 246 referendum by at least 60 percent of the registered voters who 247 reside in the enclave. Section 6. Subsection (5), paragraph (b) of subsection (8), 248 and subsection (9) of section 380.0555, Florida Statutes, are 249 250 amended to read: 251 380.0555 Apalachicola Bay Area; protection and designation 252 as area of critical state concern.-253 (5) APPLICATION OF CHAPTER 380 PROVISIONS.-Section 254 380.05(1) - (5) + (8), (9), -(12), (15), (17), and (21), shall255 not apply to the area designated by this act for so long as the 256 designation remains in effect. Except as otherwise provided in 257 this act, s. 380.045 shall not apply to the area designated by 258 this act. All other provisions of this chapter shall apply, 259 including ss. 380.07 and 380.11, except that the "local 260 development regulations" in s. 380.05(13) shall include the 261 regulations set forth in subsection (8) for purposes of s. 262 380.05(13), and the plan or plans submitted pursuant to s. 263 380.05(14) shall be submitted no later than February 1, 1986.

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595-04426-16 20161190c2 264 All or part of the area designated by this act may be 265 redesignated pursuant to s. 380.05 as if it had been initially 266 designated pursuant to that section. 267 (8) COMPREHENSIVE PLAN ELEMENTS AND LAND DEVELOPMENT 268 REGULATIONS.-269 (b) Conflicting regulations.-In the event of any 270 inconsistency between subparagraph (a)1. and subparagraphs 271 (a)2.-11., subparagraph (a)1. shall control. Further, in the 272 event of any inconsistency between subsection (7) and paragraph 273 (a) of this subsection and a development order issued pursuant 274 to s. 380.06, which has become final prior to June 18, 1985, or 275 between subsection (7) and paragraph (a) and an amendment to a 276 final development order, which amendment has been requested 277 prior to April 2, 1985, the development order or amendment 278 thereto shall control. However, any modification to paragraph 279 (a) enacted by a local government and approved by the state land 280 planning agency Administration Commission pursuant to subsection 281 (9) may provide whether it shall control over an inconsistent 282 provision of a development order or amendment thereto. A 283 development order or any amendment thereto referred to in this 284 paragraph shall not be subject to approval by the state land 285 planning agency Administration Commission pursuant to subsection 286 (9).

(9) MODIFICATION TO PLANS AND REGULATIONS.—Any land
development regulation or element of a local comprehensive plan
in the Apalachicola Bay Area may be enacted, amended, or
rescinded by a local government, but the enactment, amendment,
or rescission becomes effective only upon the approval thereof
by the state land planning agency Administration Commission. The

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595-04426-16 20161190c2 293 state land planning agency shall review the proposed change to determine if it complies with the principles for guiding 294 295 development specified in subsection (7) and must approve or 296 reject the requested change as provided in s. 380.05. Further, the state land planning agency, after consulting with the 297 298 appropriate local government, may, from time to time, recommend 299 the enactment, amendment, or rescission of a land development 300 regulation or element of a comprehensive plan. Within 45 days 301 following the receipt of such recommendation by the state land planning agency or enactment, amendment, or rescission by a 302 303 local government the commission shall reject the recommendation, 304 enactment, amendment, or rescission or accept it with or without 305 modification and adopt, by rule, any changes. Any such local 306 land development regulation or comprehensive plan or part of 307 such regulation or plan may be adopted by the commission if it 308 finds that it is in compliance with the principles for guiding 309 development.

310 Section 7. Subsection (14), paragraph (g) of subsection 311 (15), paragraphs (b) and (e) of subsection (19), and subsection 312 (30) of section 380.06, Florida Statutes, are amended to read: 313 380.06 Developments of regional impact.-

(14) CRITERIA OUTSIDE AREAS OF CRITICAL STATE CONCERN.-If the development is not located in an area of critical state concern, in considering whether the development <u>is shall be</u> approved, denied, or approved subject to conditions, restrictions, or limitations, the local government shall consider whether, and the extent to which:

320 (a) The development is consistent with the local
 321 comprehensive plan and local land development regulations.;

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322	(b) The development is consistent with the report and
323	recommendations of the regional planning agency submitted
324	pursuant to subsection (12) <u>.</u> ; and
325	(c) The development is consistent with the State
326	Comprehensive Plan. In consistency determinations, the plan
327	shall be construed and applied in accordance with s. 187.101(3).
328	
329	However, a local government may approve a change to a
330	development authorized as a development of regional impact if
331	the change has the effect of reducing the originally approved
332	height, density, or intensity of the development, and if the
333	revised development would have been consistent with the
334	comprehensive plan in effect when the development was originally
335	approved. If the revised development is approved, the developer
336	may proceed as provided in s. 163.3167(5).
336 337	may proceed as provided in s. 163.3167(5). (15) LOCAL GOVERNMENT DEVELOPMENT ORDER
337	(15) LOCAL GOVERNMENT DEVELOPMENT ORDER
337 338	(15) LOCAL GOVERNMENT DEVELOPMENT ORDER (g) A local government <u>may <del>shall</del> not issue <u>a permit</u> <del>permits</del></u>
337 338 339	<pre>(15) LOCAL GOVERNMENT DEVELOPMENT ORDER (g) A local government <u>may shall</u> not issue <u>a permit</u> <del>permits</del> for <u>a</u> development subsequent to the buildout date contained in</pre>
337 338 339 340	<pre>(15) LOCAL GOVERNMENT DEVELOPMENT ORDER (g) A local government <u>may shall</u> not issue <u>a permit</u> <del>permits</del> for <u>a</u> development subsequent to the buildout date contained in the development order unless:</pre>
337 338 339 340 341	<pre>(15) LOCAL GOVERNMENT DEVELOPMENT ORDER (g) A local government may shall not issue a permit permits for a development subsequent to the buildout date contained in the development order unless: 1. The proposed development has been evaluated cumulatively</pre>
337 338 339 340 341 342	<pre>(15) LOCAL GOVERNMENT DEVELOPMENT ORDER   (g) A local government may shall not issue a permit permits   for a development subsequent to the buildout date contained in   the development order unless:     1. The proposed development has been evaluated cumulatively   with existing development under the substantial deviation</pre>
<ul> <li>337</li> <li>338</li> <li>339</li> <li>340</li> <li>341</li> <li>342</li> <li>343</li> </ul>	<pre>(15) LOCAL GOVERNMENT DEVELOPMENT ORDER   (g) A local government may shall not issue a permit permits for a development subsequent to the buildout date contained in the development order unless:     1. The proposed development has been evaluated cumulatively with existing development under the substantial deviation provisions of subsection (19) after subsequent to the</pre>
<ul> <li>337</li> <li>338</li> <li>339</li> <li>340</li> <li>341</li> <li>342</li> <li>343</li> <li>344</li> </ul>	<pre>(15) LOCAL GOVERNMENT DEVELOPMENT ORDER (g) A local government <u>may shall</u> not issue <u>a permit</u> <del>permits</del> for <u>a</u> development subsequent to the buildout date contained in the development order unless: 1. The proposed development has been evaluated cumulatively with existing development under the substantial deviation provisions of subsection (19) <u>after subsequent to</u> the termination or expiration date;</pre>
337 338 339 340 341 342 343 344 345	<pre>(15) LOCAL GOVERNMENT DEVELOPMENT ORDER   (g) A local government <u>may shall</u> not issue <u>a permit</u> <del>permits</del> for <u>a</u> development subsequent to the buildout date contained in the development order unless:     1. The proposed development has been evaluated cumulatively with existing development under the substantial deviation provisions of subsection (19) <u>after subsequent to</u> the termination or expiration date;     2. The proposed development is consistent with an</pre>
<ul> <li>337</li> <li>338</li> <li>339</li> <li>340</li> <li>341</li> <li>342</li> <li>343</li> <li>344</li> <li>345</li> <li>346</li> </ul>	<ul> <li>(15) LOCAL GOVERNMENT DEVELOPMENT ORDER</li> <li>(g) A local government may shall not issue a permit permits</li> <li>for a development subsequent to the buildout date contained in</li> <li>the development order unless: <ol> <li>The proposed development has been evaluated cumulatively</li> <li>with existing development under the substantial deviation</li> <li>provisions of subsection (19) after subsequent to the</li> <li>termination or expiration date;</li> <li>The proposed development is consistent with an</li> </ol> </li> </ul>
337 338 339 340 341 342 343 344 345 346 347	<pre>(15) LOCAL GOVERNMENT DEVELOPMENT ORDER   (g) A local government may shall not issue a permit permits for a development subsequent to the buildout date contained in the development order unless:     1. The proposed development has been evaluated cumulatively with existing development under the substantial deviation provisions of subsection (19) after subsequent to the termination or expiration date;     2. The proposed development is consistent with an abandonment of development order that has been issued in accordance with the provisions of subsection (26);</pre>
337 338 339 340 341 342 343 344 345 346 347 348	<ul> <li>(15) LOCAL GOVERNMENT DEVELOPMENT ORDER</li> <li>(g) A local government may shall not issue a permit permits</li> <li>for a development subsequent to the buildout date contained in</li> <li>the development order unless: <ol> <li>The proposed development has been evaluated cumulatively</li> </ol> </li> <li>with existing development under the substantial deviation</li> <li>provisions of subsection (19) after subsequent to the</li> <li>termination or expiration date;</li> <li>The proposed development is consistent with an</li> <li>abandonment of development order that has been issued in</li> <li>accordance with the provisions of subsection (26);</li> <li>The development of regional impact is essentially built</li> </ul>

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351	all applicable terms and conditions of the development order
352	except the buildout date, and the amount of proposed development
353	that remains to be built is less than 40 percent of any
354	applicable development-of-regional-impact threshold; or
355	4. The project has been determined to be an essentially
356	<u>built out</u> <del>built-out</del> development of regional impact through an
357	agreement executed by the developer, the state land planning
358	agency, and the local government, in accordance with s. 380.032,
359	which will establish the terms and conditions under which the
360	development may be continued. If the project is determined to be
361	essentially built out, development may proceed pursuant to the
362	s. 380.032 agreement after the termination or expiration date
363	contained in the development order without further development-
364	of-regional-impact review subject to the local government
365	comprehensive plan and land development regulations <del>or subject</del>
366	to a modified development-of-regional-impact analysis. The
367	parties may amend the agreement without submission, review, or
368	approval of a notification of proposed change pursuant to
369	subsection (19). For the purposes of As used in this paragraph,
370	<u>a</u> <del>an "essentially built-out"</del> development of regional impact <u>is</u>
371	essentially built out, if means:
372	a. The developers are in compliance with all applicable

372 a. The developers are in compliance with all applicable 373 terms and conditions of the development order except the 374 buildout date <u>or reporting requirements</u>; and

b.(I) The amount of development that remains to be built is less than the substantial deviation threshold specified in paragraph (19)(b) for each individual land use category, or, for a multiuse development, the sum total of all unbuilt land uses as a percentage of the applicable substantial deviation

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380	595-04426-16       20161190c2         threshold is small to an loss than 100 measures on
381	threshold is equal to or less than 100 percent; or
	(II) The state land planning agency and the local
382	government have agreed in writing that the amount of development
383	to be built does not create the likelihood of any additional
384	regional impact not previously reviewed.
385	
386	The single-family residential portions of a development may be
387	considered "essentially built out" if all of the workforce
388	housing obligations and all of the infrastructure and horizontal
389	development have been completed, at least 50 percent of the
390	dwelling units have been completed, and more than 80 percent of
391	the lots have been conveyed to third-party individual lot owners
392	or to individual builders who own no more than 40 lots at the
393	time of the determination. The mobile home park portions of a
394	development may be considered "essentially built out" if all the
395	infrastructure and horizontal development has been completed,
396	and at least 50 percent of the lots are leased to individual
397	mobile home owners. In order to accommodate changing market
398	demands and achieve maximum land use efficiency in an
399	essentially built out project, when a developer is building out
400	a project, a local government, without the concurrence of the
401	state land planning agency, may adopt a resolution authorizing
402	the developer to exchange one approved land use for another
403	approved land use specified in the agreement. Before issuance of
404	a building permit pursuant to an exchange, the developer must
405	demonstrate to the local government that the exchange ratio will
406	not result in a net increase in impacts to public facilities and
407	will meet all applicable requirements of the comprehensive plan
408	and land development code. For developments previously

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409	determined to impact strategic intermodal facilities as defined
410	in s. 339.63, the local government shall consult with the
411	Department of Transportation before approving the exchange.
412	(19) SUBSTANTIAL DEVIATIONS
413	(b) Any proposed change to a previously approved
414	development of regional impact or development order condition
415	which, either individually or cumulatively with other changes,
416	exceeds any of the <del>following</del> criteria <u>in subparagraphs 111.</u>
417	constitutes shall constitute a substantial deviation and shall
418	cause the development to be subject to further development-of-
419	regional-impact review through the notice of proposed change
420	process under this subsection. without the necessity for a
421	finding of same by the local government:
422	1. An increase in the number of parking spaces at an
423	attraction or recreational facility by 15 percent or 500 spaces,
424	whichever is greater, or an increase in the number of spectators
425	that may be accommodated at such a facility by 15 percent or
426	1,500 spectators, whichever is greater.
427	2. A new runway, a new terminal facility, a 25 percent
428	lengthening of an existing runway, or a 25 percent increase in
429	the number of gates of an existing terminal, but only if the
430	increase adds at least three additional gates.
431	3. An increase in land area for office development by 15
432	percent or an increase of gross floor area of office development
433	by 15 percent or 100,000 gross square feet, whichever is
434	greater.
435	4. An increase in the number of dwelling units by 10
436	percent or 55 dwelling units, whichever is greater.
437	5. An increase in the number of dwelling units by 50

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595-04426-16 20161190c2 438 percent or 200 units, whichever is greater, provided that 15 439 percent of the proposed additional dwelling units are dedicated to affordable workforce housing, subject to a recorded land use 440 441 restriction that shall be for a period of not less than 20 years 442 and that includes resale provisions to ensure long-term affordability for income-eligible homeowners and renters and 443 444 provisions for the workforce housing to be commenced before 445 prior to the completion of 50 percent of the market rate dwelling. For purposes of this subparagraph, the term 446 447 "affordable workforce housing" means housing that is affordable 448 to a person who earns less than 120 percent of the area median 449 income, or less than 140 percent of the area median income if 450 located in a county in which the median purchase price for a 451 single-family existing home exceeds the statewide median 452 purchase price of a single-family existing home. For purposes of 453 this subparagraph, the term "statewide median purchase price of 454 a single-family existing home" means the statewide purchase 455 price as determined in the Florida Sales Report, Single-Family 456 Existing Homes, released each January by the Florida Association 457 of Realtors and the University of Florida Real Estate Research 458 Center.

459 6. An increase in commercial development by 60,000 square
460 feet of gross floor area or of parking spaces provided for
461 customers for 425 cars or a 10 percent increase, whichever is
462 greater.

463 7. An increase in a recreational vehicle park area by 10464 percent or 110 vehicle spaces, whichever is less.

465 8. A decrease in the area set aside for open space of 5466 percent or 20 acres, whichever is less.

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595-04426-16 20161190c2 467 9. A proposed increase to an approved multiuse development 468 of regional impact where the sum of the increases of each land 469 use as a percentage of the applicable substantial deviation 470 criteria is equal to or exceeds 110 percent. The percentage of 471 any decrease in the amount of open space shall be treated as an 472 increase for purposes of determining when 110 percent has been 473 reached or exceeded. 474 10. A 15 percent increase in the number of external vehicle 475 trips generated by the development above that which was 476 projected during the original development-of-regional-impact 477 review. 478 11. Any change that would result in development of any area 479 which was specifically set aside in the application for 480 development approval or in the development order for 481 preservation or special protection of endangered or threatened 482 plants or animals designated as endangered, threatened, or 483 species of special concern and their habitat, any species 484 protected by 16 U.S.C. ss. 668a-668d, primary dunes, or 485 archaeological and historical sites designated as significant by 486 the Division of Historical Resources of the Department of State. 487 The refinement of the boundaries and configuration of such areas 488 shall be considered under sub-subparagraph (e)2.j. 489 490 The substantial deviation numerical standards in subparagraphs 3., 6., and 9., excluding residential uses, and in subparagraph 491 492 10., are increased by 100 percent for a project certified under

494 the Department of Economic Opportunity as to its impact on an 495 area's economy, employment, and prevailing wage and skill

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s. 403.973 which creates jobs and meets criteria established by

595-04426-16 20161190c2 496 levels. The substantial deviation numerical standards in 497 subparagraphs 3., 4., 5., 6., 9., and 10. are increased by 50 498 percent for a project located wholly within an urban infill and 499 redevelopment area designated on the applicable adopted local 500 comprehensive plan future land use map and not located within 501 the coastal high hazard area. 502 (e)1. Except for a development order rendered pursuant to 503 subsection (22) or subsection (25), a proposed change to a 504 development order which individually or cumulatively with any 505 previous change is less than any numerical criterion contained 506 in subparagraphs (b)1.-10. and does not exceed any other 507 criterion, or which involves an extension of the buildout date of a development, or any phase thereof, of less than 5 years is 508 509 not subject to the public hearing requirements of subparagraph (f)3., and is not subject to a determination pursuant to 510 511 subparagraph (f)5. Notice of the proposed change shall be made 512 to the regional planning council and the state land planning 513 agency. Such notice must include a description of previous 514 individual changes made to the development, including changes 515 previously approved by the local government, and must include 516 appropriate amendments to the development order. 517 2. The following changes, individually or cumulatively with

518 any previous changes, are not substantial deviations:

519 a. Changes in the name of the project, developer, owner, or 520 monitoring official.

521 b. Changes to a setback which do not affect noise buffers, 522 environmental protection or mitigation areas, or archaeological 523 or historical resources.

524

c. Changes to minimum lot sizes.

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595-04426-16 20161190c2 525 d. Changes in the configuration of internal roads which do 526 not affect external access points. 527 e. Changes to the building design or orientation which stay 528 approximately within the approved area designated for such 529 building and parking lot, and which do not affect historical 530 buildings designated as significant by the Division of 531 Historical Resources of the Department of State. 532 f. Changes to increase the acreage in the development, if no development is proposed on the acreage to be added. 533 534 g. Changes to eliminate an approved land use, if there are 535 no additional regional impacts. 536 h. Changes required to conform to permits approved by any 537 federal, state, or regional permitting agency, if these changes 538 do not create additional regional impacts. 539 i. Any renovation or redevelopment of development within a 540 previously approved development of regional impact which does 541 not change land use or increase density or intensity of use. 542 j. Changes that modify boundaries and configuration of 543 areas described in subparagraph (b)11. due to science-based 544 refinement of such areas by survey, by habitat evaluation, by 545 other recognized assessment methodology, or by an environmental 546 assessment. In order for changes to qualify under this sub-547 subparagraph, the survey, habitat evaluation, or assessment must 548 occur before the time that a conservation easement protecting 549 such lands is recorded and must not result in any net decrease 550 in the total acreage of the lands specifically set aside for 551 permanent preservation in the final development order. 552 k. Changes that do not increase the number of external peak

553 hour trips and do not reduce open space and conserved areas

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595-04426-16 20161190c2 554 within the project except as otherwise permitted by sub-555 subparagraph j. 556 1. A phase date extension, if the state land planning 557 agency, in consultation with the regional planning council and 558 subject to the written concurrence of the Department of 559 Transportation, agrees that the traffic impact is not 560 significant and adverse under applicable state agency rules. 561 m.1. Any other change that the state land planning agency, 562 in consultation with the regional planning council, agrees in 563 writing is similar in nature, impact, or character to the 564 changes enumerated in sub-subparagraphs a.-1. a.-k. and that 565 does not create the likelihood of any additional regional 566 impact. 567 568 This subsection does not require the filing of a notice of 569 proposed change but requires an application to the local 570 government to amend the development order in accordance with the 571 local government's procedures for amendment of a development 572 order. In accordance with the local government's procedures, 573 including requirements for notice to the applicant and the 574 public, the local government shall either deny the application 575 for amendment or adopt an amendment to the development order 576 which approves the application with or without conditions. 577 Following adoption, the local government shall render to the 578 state land planning agency the amendment to the development 579 order. The state land planning agency may appeal, pursuant to s. 580 380.07(3), the amendment to the development order if the 581 amendment involves sub-subparagraph g., sub-subparagraph h., 582 sub-subparagraph j., sub-subparagraph k., or sub-subparagraph m.

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595-04426-16 20161190c2 583 1, and if the agency believes that the change creates a 584 reasonable likelihood of new or additional regional impacts. 585 3. Except for the change authorized by sub-subparagraph 586 2.f., any addition of land not previously reviewed or any change 587 not specified in paragraph (b) or paragraph (c) shall be 588 presumed to create a substantial deviation. This presumption may 589 be rebutted by clear and convincing evidence. 590 4. Any submittal of a proposed change to a previously 591 approved development must include a description of individual 592 changes previously made to the development, including changes 593 previously approved by the local government. The local 594 government shall consider the previous and current proposed 595 changes in deciding whether such changes cumulatively constitute 596 a substantial deviation requiring further development-of-597 regional-impact review. 598 5. The following changes to an approved development of 599 regional impact shall be presumed to create a substantial 600 deviation. Such presumption may be rebutted by clear and 601 convincing evidence:-602 a. A change proposed for 15 percent or more of the acreage

603 to a land use not previously approved in the development order. 604 Changes of less than 15 percent shall be presumed not to create 605 a substantial deviation.

b. Notwithstanding any provision of paragraph (b) to the
contrary, a proposed change consisting of simultaneous increases
and decreases of at least two of the uses within an authorized
multiuse development of regional impact which was originally
approved with three or more uses specified in s. 380.0651(3)(c)
and (d) and residential use.

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612	6. If a local government agrees to a proposed change, a
613	change in the transportation proportionate share calculation and
614	mitigation plan in an adopted development order as a result of
615	recalculation of the proportionate share contribution meeting
616	the requirements of s. 163.3180(5)(h) in effect as of the date
617	of such change shall be presumed not to create a substantial
618	deviation. For purposes of this subsection, the proposed change
619	in the proportionate share calculation or mitigation plan may
620	not be considered an additional regional transportation impact.
621	(30) NEW PROPOSED DEVELOPMENTS.—A <del>new</del> proposed development
622	otherwise subject to the review requirements of this section
623	shall be approved by a local government pursuant to s.
624	163.3184(4) in lieu of proceeding in accordance with this
625	section. However, if the proposed development is consistent with
626	the comprehensive plan as provided in s. 163.3194(3)(b), the
627	development is not required to undergo review pursuant to s.
628	163.3184(4) or this section. This subsection does not apply to
629	amendments to a development order governing an existing
630	development of regional impact.
631	Section 8. Paragraph (c) of subsection (4) of section
632	380.0651, Florida Statutes, is amended to read:
633	380.0651 Statewide guidelines and standards
634	(4) Two or more developments, represented by their owners
635	or developers to be separate developments, shall be aggregated
636	and treated as a single development under this chapter when they
637	are determined to be part of a unified plan of development and
638	are physically proximate to one other.
639	(c) Aggregation is not applicable when the following
640	circumstances and provisions of this chapter <u>apply</u> are
I	

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641 applicable:

642 1. Developments that which are otherwise subject to 643 aggregation with a development of regional impact which has 644 received approval through the issuance of a final development 645 order may shall not be aggregated with the approved development 646 of regional impact. However, nothing contained in this 647 subparagraph does not shall preclude the state land planning 648 agency from evaluating an allegedly separate development as a 649 substantial deviation pursuant to s. 380.06(19) or as an 650 independent development of regional impact.

651 2. Two or more developments, each of which is independently
652 a development of regional impact that has or will obtain a
653 development order pursuant to s. 380.06.

654 3. Completion of any development that has been vested 655 pursuant to s. 380.05 or s. 380.06, including vested rights 656 arising out of agreements entered into with the state land 657 planning agency for purposes of resolving vested rights issues. 658 Development-of-regional-impact review of additions to vested 659 developments of regional impact shall not include review of the 660 impacts resulting from the vested portions of the development.

661 4. The developments sought to be aggregated were authorized 662 to commence development <u>before</u> <del>prior to</del> September 1, 1988, and 663 could not have been required to be aggregated under the law 664 existing before <del>prior to</del> that date.

5. Any development that qualifies for an exemption under s.380.06(29).

667 <u>6. Newly acquired lands intended for development in</u>
 668 <u>coordination with developed and existing development of regional</u>
 669 <u>impact are not subject to aggregation if such newly acquired</u>

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670	lands comprise an area equal to, or less than, 10 percent of the
671	total acreage subject to an existing development-of-regional-
672	impact development order.
673	Section 9. Subsection (1) of section 380.115, Florida
674	Statutes, is amended to read:
675	380.115 Vested rights and duties; effect of size reduction,
676	changes in guidelines and standards
677	(1) A change in a development-of-regional-impact guideline
678	and standard does not abridge or modify any vested or other
679	right or any duty or obligation pursuant to any development
680	order or agreement that is applicable to a development of
681	regional impact. A development that has received a development-
682	of-regional-impact development order pursuant to s. 380.06 $_{ au}$ but
683	is no longer required to undergo development-of-regional-impact
684	review by operation of a change in the guidelines and standards $_{{\color{black} {\prime}}}$
685	<u>a development that</u> $rac{\partial \mathbf{r}}{\partial \mathbf{r}}$ has reduced its size below the thresholds
686	specified in s. 380.0651, <del>or</del> a development that is exempt
687	pursuant to s. 380.06(24) or (29), or a development that elects
688	to rescind the development order are shall be governed by the
689	following procedures:
690	(a) The development shall continue to be governed by the

(a) The development shall continue to be governed by the 691 development-of-regional-impact development order and may be 692 completed in reliance upon and pursuant to the development order unless the developer or landowner has followed the procedures 693 694 for rescission in paragraph (b). Any proposed changes to those 695 developments which continue to be governed by a development 696 order must shall be approved pursuant to s. 380.06(19) as it 697 existed before a change in the development-of-regional-impact guidelines and standards, except that all percentage criteria 698

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699	<u>are</u> <del>shall be</del> doubled and all other criteria <u>are</u> <del>shall be</del>
700	increased by 10 percent. The development-of-regional-impact
701	development order may be enforced by the local government as
702	provided <u>in</u> <del>by</del> ss. 380.06(17) and 380.11.
703	(b) If requested by the developer or landowner, the
704	development-of-regional-impact development order shall be
705	rescinded by the local government having jurisdiction upon a
706	showing that all required mitigation related to the amount of
707	development that existed on the date of rescission has been
708	completed or will be completed under an existing permit or
709	equivalent authorization issued by a governmental agency as
710	defined in s. 380.031(6), <u>if</u> <del>provided</del> such permit or
711	authorization is subject to enforcement through administrative
712	or judicial remedies.
713	Section 10. This act shall take effect July 1, 2016.

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